# 2023 Neighborhood Plan Update Framework

August 2, 2023



#### Juanita and Kingsgate Neighborhood Plan Update

In 2023, the City of Kirkland Planning and Building Department, in coordination with the neighborhoods and overall community, is tasked with updating the Juanita and Kingsgate Neighborhood Plans. The purpose of a neighborhood plan is to establish a vision for the neighborhood over the next 20 years that promotes the citywide goals and policies in the Comprehensive Plan.

The planning and public outreach process for updating the neighborhood plans will be on a parallel schedule for public board and commission meetings and the public outreach process. Where appropriate, staff will utilize the same public information materials and combine public involvement activities. Working Groups made up of representatives from each neighborhood association, the business community, and other community members will work with City staff to help conduct this process. The goal is to complete the update process by the end of 2024, when revisions to the neighborhood plan will be combined with adoption of other citywide amendments to the Comprehensive Plan. Follow-up Zoning Code amendments may be necessary to implement new policies in 2025.

The outreach and engagement phases of the Neighborhood Plan Update process will actively include focused outreach to those members of our community who have been historically marginalized in planning processes. This will be done using Kirkland's Diversity, Equity, Inclusion, and Belonging 5-Year Roadmap directives to engage these "priority populations", defined as Black, Indigenous, and People of Color (BIPOC); youth; folks who identify as lesbian, gay, bisexual, transgender, queer, intersex, asexual plus (LGBTQIA+); seniors; low income households; people experiencing homelessness; people with disabilities or accessibility challenges; and immigrant communities including people facing language barriers.

Examples of known policy changes to consider with the Plan updates include: consideration of potential zoning and/or land use changes suggested by the community, contemplation of new connections to other neighborhood centers, evaluation of potential areas for new housing and jobs, identification of opportunities to encourage more affordable housing consistent with Land Use and Housing element policies, identification of neighborhood-specific conservation or sustainability programs, and exploration of ways to promote the concept of 10-minute

neighborhoods locally in Juanita and Kingsgate (i.e., neighborhoods where key goods and services and be accessed easily by foot or on a bike).

# **Purpose of the Neighborhood Plan Update Framework**

This document provides the scope of work, planning steps, questions to consider, plan outline, public outreach plan, and schedule for the process. This document is intended to help structure the formulation of neighborhood plans to make them more streamlined while still benefitting from strong public input that reflects the community's vision. This framework seeks to implement Comprehensive Plan<sup>1</sup> Implementation Strategy NP.4:

Develop a comprehensive template for future neighborhood plans that provides a framework for policies addressing the possible range of issues unique to each neighborhood, recognizing that not all template items will be applicable to all neighborhoods. The intent is to make the neighborhood plans concise and streamlined.

The City seeks to complete an update to each neighborhood plan with the City's Comprehensive Plan periodic updates, scheduled to occur every 10 years. Instead of devising a new update process each time, this framework will provide a loose structure from which the community and City staff can work through neighborhood plan updates.

Special note: this framework is intended to be a starting point, not a rigid structure, and the specific needs of individual neighborhoods may lead to deviations from this framework (while being consistent with and supportive of Citywide policy). The intent is to guide the updating of neighborhood plans while:

- Identifying and incorporating the diverse aspirations of Kirkland's neighborhoods;
- Focusing on the specific ways each neighborhood will implement the Comprehensive Plan:
- Minimizing redundancy between neighborhood plans and the Comprehensive Plan; and
- Doing the above as efficiently as possible to maintain public interest in the process and complete all the plans on time.

# **Table of Contents**

- 1. Expectations for Process
- 2. Scope of Work (Table 1)
- 3. Schedule (Table 2)
- 4. Plan Outline
- 5. Cookbook of Policy Questions (Table 3)

<sup>&</sup>lt;sup>1</sup> The Comprehensive Plan establishes a vision, goals, policies, and implementation strategies for managing growth in Kirkland over the next 20 years.

- 6. Community Engagement and Public Outreach Plan (Attachment A)
- 7. Equity and Inclusion Assessment

# 1. Expectations for Process

Preparation of a neighborhood plan update requires strategic coordination between the neighborhood community, other stakeholders, and City staff. This Framework is predicated on key responsibilities and expectations being achieved by the participants. Table 1 summarizes fundamental expectations for a productive and efficient neighborhood plan update process.

**Table 1: Expectations for Process** 

Expectation	Community Member Responsibility	Staff Responsibility
Baseline	Come to meetings with an open	Establish clear expectations with
Knowledge/	mind and a collaborative attitude.	neighborhoods regarding the scope of
Education	Be open to learning about the	work of the update, expectations for
	neighborhood plan process,	input, and expected background
	including what a neighborhood	knowledge (including baseline
	plan can achieve as well as its	knowledge of the existing plan and
	limits.	underlying strengths/weaknesses of the
		neighborhood). Disseminate online
	To maximize your participation	tutorials, videos, and a digest of the
	and contribution for this effort:	existing plan and Comprehensive Plan
	read and understand your existing	to help neighborhoods become more
	plan, peruse the City's	familiar with the planning process and
	Comprehensive Plan, think about	regional growth targets and review
	if any changes are needed,	basic planning principles at initial
	familiarize yourself with basic	meetings. Educate the community
	principles of land use planning	about the planning process via
	and urban design, and learn about	workshops, lectures and other means
	the roles and responsibilities that	before, during, and after the plan
	communities have in	formulation process. Create and update
	accommodating growth	a neighborhood planning website – a
	anticipated for the region, and	resource that community members can
	doing so in an equitable and	access for baseline education about the
	inclusive way.	City's plans, planning framework, and
Calaaduda	December that the mainth only and	planning best practices.
Schedule	Recognize that the neighborhood	Clearly communicate expectations
	plan is on a strict timeline so that	regarding schedule, help to identify and
	every neighborhood plan in the	address concerns early in the process,
	City can be updated once every	and provide for meaningful public
	10 years. Actively help to achieve	feedback.
	this schedule by raising issues of	

concern early in the process –	
preferably by the time the first	
draft of the plan is presented to	
the community.	

Expectation	Community Member Responsibility	Staff Responsibility
Public Outreach	Recognize that staff is undertaking thorough public outreach, but that no outreach is as effective as word of mouth. Visit and talk to your neighbors and members of your community that may be underrepresented in the planning process and encourage then to get involved in the planning process.	Undertake a robust, inclusive public outreach process that reaches members of the community who wouldn't typically be active participants in a plan update (including business/property owners, employees, other non-residents, apartment residents/renters, and priority populations). Find an appropriate balance of technological outreach (e.g., web surveys, email list serves) and inperson meetings to foster meaningful input.  Consider who might be impacted or benefited by the project. Consider outcomes that eliminate or minimize impacts and maximize benefits.  Document public comments and measure success and limitations.
Working Group	Establish a clear and open communication channel between the Working Group and community members. The Working Group should actively seek to reconcile competing ideas, so staff has clear direction on the plan update, and take "ownership" of the plan. The Working Group will also be expected to present the plan at public meetings, including to Planning Commission, City Council and the Houghton Community Council, as warranted. It is anticipated that the Working Group will meet three to four times as a group in addition to attending public meetings.	Staff will recruit and select Working Group members for each neighborhood to be sure there is a diverse group of people and interests represented on the update process. The Working Group should comprise 1-2 people from each of the following communities such as: neighborhood association, property owners and renters (residential/commercial), businesses, employees, non-resident interest groups, young people, community members belonging to priority populations, faith based, renters, human services, social justice, affordable housing organizations. Staff will establish a clear and open communication channel between staff, the Working Group, and community members. Make sure that decision making is transparent and that major drafts of plan updates are presented in a public forum.
Vision	Think broadly about what your vision is for your neighborhood,	Help reach consensus on a vision for the neighborhood, maintaining a focus

	focusing on big-picture ideas and	on overarching ideals for the future of
	not plans for specific properties.	the neighborhood.
	Consider the need for plan	the neighborneed.
	amendments from the perspective	
	of the entire neighborhood and,	
	the broader community, not just	
	the issues that you're most	
	interested in.	
Expectation	Community Member	Staff Responsibility
•	Responsibility	
Plan Drafts	Understand that any up-front work	Transparently identify and
	conducted by staff on	communicate:
	administrative drafts of the plans	
	is intended to help guide the	a) changes that have been made to an
	planning process and not	existing plan;
	presuppose the outcome. Help	b) the rationale for the changes;
	staff build a plan that's reflective of	c) the derivation of those changes (e.g.,
	the community's vision by	public comment, Comprehensive Plan
	communicating ideas about plan	policies); and
	changes early in the process,	d) points of disagreement or where
	listening to your neighbors,	there is uncertainty. Be upfront when
	actively seeking out feedback from	there is competing direction on plan
	community members who may not	changes and clearly describe how the
	be actively involved in the	plan was changed.
	planning process, and being	
	sensitive to legal, economic, and	
	other constraints on plan	
	formulation. Recognize that the	
	City Council (based on a Planning	
	Commission recommendation) will	
	have a final say on the content of	
D/ 6	the plan.	
Plan Scope	This is the community's plan, and	Foster a plan development process that
	it should reflect the aspirations of	is adapted to the needs of each
	the neighborhood, but keep in	neighborhood and educate each
	mind that the Comprehensive Plan	neighborhood about City-wide policies
	provides an overarching vision for	in the Comprehensive Plan and
	the City, and neighborhood plans	elsewhere, along with regional growth
	should be consistent with that	objectives, that should guide the
	vision. The plan should not	formulation of the plan.
	replicate or repeat policies in the	
	Comprehensive Plan, nor should it	
	conflict with any Comprehensive Plan policies.	
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# 2. Scope of Work

This section includes the scope of work for the Juanita and Kingsgate Neighborhood Plan updates as a starting point for identifying key steps in the process, milestones, and opportunities and methods for public input. Some ongoing tasks (e.g., some internal meetings, creation of a project website) are not explicitly listed here but are important to the overall process. "Planning staff" may also include the use of consultant assistance.

- **Task 1: Internal Kick-off Meetings.** Planning staff will hold several meetings with representatives of different City departments to identify stakeholders, and discuss expectations regarding the scope of work, planned projects in the vicinity, necessary background data, and the overall schedule for the project. (Deliverables: agendas, stakeholder list, list of information needs)
- Task 2: Prepare Preliminary Scope/Schedule/Outreach Plan/EIA. Planning staff will prepare a preliminary scope of work and schedule, using the materials in this framework. The scope of work will also include a detailed public outreach plan. The scope will begin with development of the Equity Impact Assessment (EIA) (see Section 7 below), designed to foster meaningful, focused input while reaching members of the community who may not be typically actively involved in a neighborhood planning project, including property/business owners, employees, non-resident interest groups, and priority populations. (Deliverables: scope of work, schedule, public outreach plan, draft EIA)
- Task 3: Prepare Background Data. As part of this task, Planning staff will begin to collect background data and compile a fact sheet about the neighborhood and a base map. The fact sheet could include information about social, economic, and racial data, the potential for enhanced transit service, opportunities for bike and pedestrian linkages to achieve the City's 10-minute neighborhood walk goal, likely growth in the area, environmental issues, and other data to help understand how the neighborhood functions in the City as a whole. Data collection and compilation, including the preparation of technical studies such as economic and transportation reports, will extend across all the subsequent tasks. (Deliverables: fact sheet, base map, technical reports, and associated educational resources)
- Task 4: External Project Kick-off Meeting-Working Group Planning staff will meet with the Working Group (See Table 1) to discuss expectations regarding the project schedule, public outreach plan, education plan, EIA, overall process, and to get input on stakeholder lists. A walking tour of the neighborhood will be conducted with the Working Group and interested community members to discuss issues. Two-three additional meetings are likely to discuss study issues and the draft Plan. (Deliverables: meeting agenda, preliminary stakeholder list, and preliminary outreach/education plan)
- **Task 5: Release Neighborhood Survey**. Working collaboratively, with Planning staff taking the lead, Planning staff and the Working Group will produce and disseminate a neighborhood survey to identify information about existing conditions (which could include walk routes, gathering places, connectivity and environmental issues) and areas

where change can best be accommodated. (Deliverables: neighborhood survey, and notifications about survey)

- **Task 6: Attend Neighborhood Association Meeting**. Planning staff and the Working Group will attend neighborhood association meetings to describe the overall planning process, identify expectations for the scope of work and schedule from both staff and the neighborhood, and seek input on big-picture thoughts related to the neighborhood plan update. (Deliverables: handouts)
- Task 7: Community-Initiated Amendment Requests (CAR). Formal Community-Initiated Amendment Requests (CARs) for changes in land use, rezones, or code amendments will be considered as part of the plan update, but changes to the land use designations or development regulations that apply to individual properties will be considered in the context of the community's vision for the plan. Early submittal of the applications will ensure there is adequate time to study the request, receive a threshold determination from the Planning Commission and City Council on which requests have merit for further study, receive public input on the proposal and evaluate the request for compatibility with the neighborhood's revised vision statement. (Deliverables: applications, handouts, presentation materials)
- **Task 8: Conduct Visioning Workshop**. Planning staff and the Working Group will conduct a visioning workshop to help ascertain the type and degree of change that is desired in the neighborhood, gathering information to draft a revised vision statement and study issues suggested by participants. Ideally, CAR requests would be introduced to the public (Deliverables: handouts, presentation materials, draft vision statement)
- Task 9: Present Preliminary Issues to Planning Commission. This task will involve a check-in with the Planning Commission if warranted, to confirm the key issues that will be addressed in the neighborhood plan update. The Planning Commission's overarching objectives for the planning process (both substance and process) should be discussed at this meeting, and the community will be able to voice concerns about neighborhood issues that relate to the plan update. (Deliverables: draft scope/schedule)
- Task 10: Present Preliminary Issues to City Council. As a follow-up to the previous task, Planning staff will present the key issues, CAR requests that will be addressed in the neighborhood plan update to City Council. The City Council's overarching objectives for the planning process (both substance and process) should be discussed at this meeting, and the community will be able to voice concerns about neighborhood issues that relate to the plan update. (Deliverables: final scope/schedule)
- **Task 11: Prepare Draft Plan #1**. Based on information gathered at the previous meetings, the neighborhood survey, the visioning workshop, Working Group and background research, Planning staff will prepare Draft Plan #1. Depending on the volume of changes, Draft Plan #1 may be a mark-up version of the existing neighborhood plan. (Deliverables: Draft Plan #1)

- **Task 12: Present Draft Plan #1 to Community**. Planning staff and the Working Group will present Draft Plan #1 to the community and will seek input on this first draft of the revised plan, including any major planning issues that should be addressed in the plan. The format of the meeting should take into account expected participation and the level of change in the draft document, but could take the form of listening sessions, topical/small group discussions, story boards, and/or large group discussion
- **Task 13: Check-in with Boards and Commissions**. Planning staff will present Draft Plan #1 to City boards and commissions, including the Transportation Commission and Parks Board, to collect early feedback on issues of concern. (Deliverables: presentation materials)
- Task 14: Submit Written Comments on Draft Plan #1. Planning staff will convey comments from the community, boards, and commissions to the Working Group. The Working Group will provide another round of review, taking into account input from the previous meetings, and provide one set of written comments on Draft Plan #1 to City staff. These comments should seek to resolve contradictory comments to the extent possible. (Deliverables: comments on Draft Plan #1)
- **Task 15: Prepare Draft Plan #2**. Based on written and verbal comments collected from the neighborhood and Working Group since publication of Draft Plan #2, along with data from neighborhood survey #2, Planning staff will prepare Draft Plan #2. (Deliverables: Draft Plan #2)
- Task 16: Present Draft Plan #2 to Community. Planning staff and the Working Group will present Draft Plan #2 to the community and will seek input on this second draft of the revised plan. The format of the meeting should take into account expected participation and the level of change in the draft document, but could take the form of listening sessions, topical/small group discussions, story boards, and/or large group discussion. Planning staff will collect all public comments received and share them on the project website. (Deliverables: handouts, presentation materials)
- **Task 17: Present Draft Plan #2 to Other Commissions**. Planning staff would present Draft Plan #2 to City boards and commissions, including the Transportation Commission and Parks Board. Any comments generated by these commissions would be presented to the Planning Commission, and City Council. (Deliverables: presentation materials)
- **Task 18: Planning Commission Study Session**. Planning staff and the Working Group will present Draft Plan #2 to the Planning Commission, as warranted, in a study session. The focus of the meeting will be confirming that the plan is on the right track and identifying areas where the plan could be improved. (Deliverables: presentation materials)
- **Task 19: Prepare Draft Plan #3 and Code Amendments**. Based on written and verbal comments collected from the neighborhood and the Planning Commission, if warranted, Planning staff will prepare Draft Plan #3 and associated amendments to the Zoning

Code, Municipal Code, and City standards and procedures depending on scope of amendments and if schedule permits). (Deliverables: Draft Plan #3)

Task 20: Publish State Environmental Policy Act (SEPA) Addendum. This scope of work assumes that an Addendum to the Environmental Impact Statement (EIS) prepared for the Kirkland 2044 Comprehensive Plan Update would be the appropriate level of environmental documentation for a neighborhood plan update. An Addendum typically comprises a short report analyzing changes to a plan that do not result in new significant environmental effects. Planning staff would prepare such an Addendum as part of this task. (Deliverables: Addendum)

**Task 21: Department of Commerce Review Complete.** This task involves a 60-day notice and review of the draft neighborhood plan update by the State Department of Commerce. Any substantive comments made by the Department of Commerce on the draft plan would be addressed prior to City Council adoption of the plan. (Deliverables: Response to comments from Department of Commerce)

**Task 22: Planning Commission Public Hearing**. At this public hearing, the Planning Commission would make a recommendation to the City Council regarding adoption of the neighborhood plan update and associated Code amendments. (Deliverables: staff report and presentation materials)

Task 23: City Council Study Session/City Council Adoption. These tasks would entail the meetings leading up to adoption of the neighborhood plan update and associated Zoning Code amendments. There may be 1-2 meetings associated with this task. (Deliverables: staff report, presentation, final Comprehensive Plan and Zoning Code amendments)

#### 3. Schedule

Table 2 (attached) is the tentative schedule for the neighborhood plan updates. It is anticipated that the plans could have a low to moderate level of change because there is a limited scope of issues that need to be addressed in the update. As with any neighborhood plan update, if land use changes or code amendments are recommended it may take longer to complete. Therefore, while the goal is to accomplish the update by the end of 2024, it may take longer to complete.

#### 4. Plan Outline

This section presents the desired outline for the neighborhood plan. This standard template for plan organization establishes a framework for the scope and topics considered in the plan update. Ultimately, each plan update should be concise, and descriptive text should be reduced or eliminated in favor of using maps/graphics to illustrate existing conditions and policy priorities.

- I. Overview and Neighborhood Facts
- II. Vision Statement
- III. Historical Context (include text regarding First People of Kirkland Duwamish Tribe); see Market Neighborhood plan for example.

- IV. Land Use
  - a. Introduction
  - b. Existing and proposed Land Use Map
  - c. Policies
- V. Natural Environment
  - a. Introduction
  - b. Existing Geological Hazardous Areas, Wetlands, Streams, Lakes Maps
  - c. Policies
- VI. Parks and Open Space
  - a. Introduction
  - b. Describe existing and potential new parks and open space areas
- VII. Transportation
  - a. Introduction
  - Existing and proposed Street Classification, Bicycle, Pedestrian Circulation System Maps
  - c. Policies
- VIII. Other Topics (one or more topics of special interest to the neighborhood)
  - a. Introduction
  - b. Existing and proposed Conditions Map
  - c. Policies

If changes to development regulations would be required to implement policies in the neighborhood plan update, the plan should be accompanied by an Implementation Plan that provides guidance on needed Zoning Code or Municipal Code amendments. Policies in the neighborhood plan update should express the broad vision of the neighborhood and should not be mired in the minutiae of building height/setbacks and zoning in general, municipal regulations, or internal City procedures.

#### 5. Cookbook of Policy Questions

Every neighborhood plan update should include policies that reflect the aspirations of the neighborhood. These policies should also be supportive of the overarching policies in the Comprehensive Plan. Table 3 (attached) provides a "cookbook" of questions that can be considered as part of neighborhood plan updates, keyed to corresponding Comprehensive Plan policies. This cookbook can be used as a starting point for formulating policies as part of a neighborhood plan update, and special consideration should be given to ensure that neighborhood plan policies don't restate or conflict with policies already in the Comprehensive Plan. The existing Comprehensive Plan policies in Table 3 are not all-inclusive but come to mind as policies that could foster neighborhood-specific policies when plan updates are undertaken. Staff has revised this list of policies to consider the potential upcoming policy changes connected with the 2044 Comprehensive Plan update currently underway.

# 6. Public Outreach Plan (Attachment A)

The Public Outreach Plan in Attachment A describes the many public engagement opportunities and media channels that will be used to inform the public during the process. The Plan also includes a "goals to successes" table that describes the goals for the outreach process, the measure of success for each goal, and a pathway between the two which indicates how we intend to achieve the goal(s).

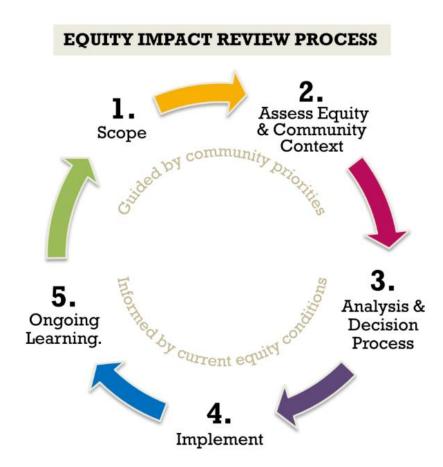
#### 7. Equity and Inclusion Assessment

When updating neighborhood plans (and other policy documents) it is important to convey the City's diversity, equity, inclusion and belonging objectives stated in Kirkland's Diversity, Equity, Inclusion, Belonging 5 Year Road Map adopted in 2022 (R-5548), along with R-5434 (*Black Lives Matter...*) and R-5240 (*Kirkland is a safe, inclusive and welcoming city...*) adopted by City Council in 2020. Staff will draft an Equity Impact Assessment (see Task 2 above) for the plan to assess demographic data about the neighborhood and seek ways to encourage greater participation from people who have historically been excluded from the neighborhood planning process.

Another outcome of the EIA will be to review and amend the existing text in the Neighborhood or Subarea Plan for policies and text that may be perceived as exclusive or inequitable to the broader community. Based on previous neighborhood plans, this review will address the following equity and inclusion principles:

- Implementation of recommendations delivered through the <u>Equity Review Report</u> prepared by <u>ECONorthwest</u> in October of 2022
- Focus on the physical characteristics of neighborhoods/places, not the people who live in them.
- Existing residents aren't the only stakeholders (consider employees, visitors, and future residents).
- Public spaces (streets, parks, schools) in a neighborhood might be used by community members throughout (and beyond) Kirkland.
- Protect natural resources and community amenities such as views but avoid policies that could have the implication of making it harder to build new housing units or spaces for new small businesses.
- Using the published <u>Kirkland Native History Document</u> to reflect on the history of the Duwamish Tribe (whose presence predated white settlement), and also be aware that our traditional policies to protect historic resources may neglect Duwamish sites and features (very few of which are visible and/or represented in the built environment).
- Plans should not just be neutral on issues of housing diversity and inclusion -they should enthusiastically support the City-wide policies and programs that

promote these objectives.



# Table 2- Schedule for Juanita/Kingsgate Neighborhood Plan Update 2023/2024 \*- Drafted 08082023

\*Where feasible, we will combine the planning and public outreach process for both Juanita and Kingsgate Plans. Dates subject to change

Task	Month or Date	Year
Create website, Working Group recruitment	July - August	2023
Kick off with Working Group members and Neighborhood Associations	August - September	2023
Planning Commission Briefing on Scope and Schedule	August 24 (tentative)	2023
Working Group meeting, release survey, mail postcard	September - October	2023
Visioning workshop, survey/workshop results, draft vision	November - December	2023
Draft plans #1 and comment	January - February	2024
Planning Commission study session	February - March	2024
Draft plans #2 and comment	March - April	2024
Planning Commission conducts public hearing on Draft #3	May - June	2024
SEPA compliance, finalize draft plans	July - August	2024
City Council study session & adoption	September -October	2024

# Notes:

- 1. "Working Group"
- 2. Shading = Public Meetings

#### Table 3 Neighborhood Plan Framework: Cookbook of Policies (version 8-8-2023)

This table provides a "cookbook" of questions that can be considered as part of neighborhood plan updates, keyed to corresponding citywide Comprehensive Plan policies. This table can be used as a starting point for formulating policies as part of a neighborhood plan update, and special consideration should be given to ensure that neighborhood plan policies don't restate or conflict with general policies already in the Comprehensive Plan. The existing Comprehensive Plan policies below are not all-inclusive but come to mind as policies that could foster neighborhood-specific policies when plan updates are undertaken.

Staff has revised this list of policies to consider the potential upcoming policy changes connected with the 2044 Comprehensive Plan update and listed the expected level of change associated with the policy.

"Minor" changes include language changes, technical edits, and/or edits that don't change or the overall objective/intent of the policy.

"Major" changes include more robust policy changes, changes that may result in a rezone, or if a new regulation would come out of the change.

			hanges ex 044 policy		
Existing Comprehensive Plan Policy by Elements	Questions to Generate Neighborhood Plan Policies	Minor	Major Change	No Change	Notes
Community Character Element	Neighborhood Flan Folicies	Change	Change	Change	
Policy CC-4.4: Maintain and enhance connections between neighborhoods and to the waterfront, parks, and the Cross Kirkland Corridor/Eastside Rail Corridor.	Where might additional pedestrian, bike, visual, or other connections be developed and how might they integrate with existing parks and transportation corridors?			X	
Policy CC-4.6: Preserve and enhance natural landforms, vegetation, and scenic areas that contribute to the City's identity and visually define the community, its neighborhoods and districts.	<ul> <li>What are key natural and scenic assets in the neighborhood?</li> <li>How might their visibility and protection be enhanced?</li> </ul>			Х	

Policy CC-4.7: Enhance City and neighborhood identity through features that provide a quality image that reflects the City's unique characteristics and vision.	<ul> <li>What makes the neighborhood unique and how might these unique qualities be enhanced?</li> <li>What gateways does the neighborhood have and how might a sense of arrival/departure at those gateways be created?</li> </ul>	X	Likely revisions to clarify meaning of neighborhood "identity"- resulting in updates to language and consistency with Land Use policies to encourage infill development.
Environment Element	What we in a set of the set	V	Extreme heat days and assalis
Policy E-1.2: Manage activities affecting air, vegetation, water, and the land to maintain or improve environmental quality, to preserve fish and wildlife habitat, to prevent degradation or loss of natural features and functions, and to minimize risks to life and property.	<ul> <li>What environmental threats exist in the neighborhood and how might those be addressed?</li> <li>What environmental opportunities exist in the neighborhood and how might those be leveraged to create environmental and economic benefits?</li> </ul>	X	Extreme heat days and smoke related event are now a more consistently occurring due impacts of Climate Change. The Environment Element will have new polices related to mitigating the impacts of these environmental threats and put policy in place to ensure resilience city-wide.
Policy E-1.3: Manage the natural and built environments to achieve no net loss of the functions and values of each drainage basin; and proactively enhance and restore functions, values, and features.	<ul> <li>Are there degraded and undergrounded waterways in the neighborhood (both on public and private property)?</li> <li>How might they be restored?</li> </ul>	X	There may be existing degraded waterways in the neighborhoods. They could be restored when redevelopment occurs or potentially when CIP projects are contemplated that involve culverts and fish passable opportunities.
Policy E-2.1: Strive to achieve a healthy, resilient urban forest with an overall 40 percent tree canopy coverage.	<ul> <li>How might the tree canopy be enhanced in the neighborhood?</li> <li>Are there significant tree stands that could benefit from further protection?</li> </ul>	X	Consistency with County-Wide Planning policy will make this policy more robust.

Policy E-4.10: Promote preservation and adaptive reuse of existing structures.	What can be done to make it easier to repurpose older buildings?	X		Potentially there could be expedited permitting related to preservation and reuse. In 2024, there will likely be a local ordinance requiring deconstruction of certain buildings of a certain age and square footage in Kirkland. This ordinance will lead to a required program that would reduce waste and embodied carbon in the building materials that are preserved. Additionally, a requirement to deconstruct a building may lead to more buildings being repurposed in Kirkland.
Land Use Element				
Policy LU-1.3: Encourage attractive site and building design that is compatible in scale and in character with existing or planned development.	<ul> <li>How are buildings arranged in the neighborhood in relation to the street?</li> <li>How might those patterns be improved?</li> <li>Where might taller buildings be appropriate in the neighborhood to generate pedestrian activity?</li> <li>How can architecture and design be used to enhance the identity of the neighborhood?</li> </ul>		X	
Policy LU-1.4: Create effective transitions between different land uses	What are parts of the neighborhood where transitions between land uses require special attention, and what might those transitions look like if areas are redeveloped?	Х		May refine language to recognize allowed density in low-density residential zones with City's middle housing allowances and upcoming revisions to implement HB 1110.
Policy LU-2.2: Facilitate infill development and encourage redevelopment of underutilized land.	Are there opportunity sites in the neighborhood, and what is the vision for those sites?		X	

Policy LU-3.2: Encourage residential development within commercial areas.	<ul> <li>What commercial areas in the neighborhood might be suitable for transitioning to mixed-use environments with housing?</li> <li>What might that housing look like?</li> </ul>		X	
Policy LU-4.5: Allow neighborhoods to propose small scale neighborhood-oriented commercial uses within residential areas to meet local needs and reduce reliance on vehicle trips to meet daily needs.	<ul> <li>Are there residential neighborhoods where small-scale commercial uses could be supported (e.g., retail, live/work uses)?</li> <li>Where might those commercial uses be located and what might they look like?</li> </ul>		X	
Policy LU-5.2: Maintain and strengthen existing commercial and mixed-use areas by focusing economic development within them.	What targeted investments or policies would enhance the economic vitality of existing commercial and mixed-use areas in the neighborhood?		Х	
Policy LU-5.5: Support designating the Greater Downtown area as an Urban Center	The King County Countywide     Planning Policies designated     the Greater Downtown as an     Urban Center in 2023.	X		Greater Downtown has now been adopted as PSRC Regional Growth Center- revisions will recognize this and focus on needed actions for implementation.
Housing Element				
Policy H-2.2: Promote the development of accessory dwelling units on single-family lots.	How can ADU's be encouraged on single family lots?	X		Likely revisions to recognize 2020 amendments to ADU standards, and consider policy amendments to further enable ADU production.
Policy H-2.4: Allow a broad range of housing and site planning approaches in single-family areas to increase housing supply and choice, to reduce cost, and to ensure design quality and neighborhood compatibility.	What housing types are missing from the neighborhood and how might those be integrated into the existing fabric?	Х		Likely revisions to recognize 2020 amendments to middle-housing standards and consider policy amendments to further enable middle-housing production.

Policy H-3.3: Ensure that affordable housing opportunities are not concentrated, but are available throughout the city and especially in areas with good access to transit, employment, and shopping.	<ul> <li>What types of affordable housing would most effectively enhance the livability of the neighborhood? What types could feasibly be built in the short-term?</li> <li>What are some neighborhood opportunities for an enhanced supply of affordable housing – including affordable by design/market-rate housing?</li> </ul>	X			Likely revisions to retain policy intent but improve specificity.
Economic Development Element					
Policy ED-1.2: Encourage a broad range of businesses that provide goods and services to the community.	<ul> <li>Are there types of businesses and services that are missing from the neighborhood?</li> <li>How could such businesses and services be encouraged to locate in the neighborhood?</li> <li>How can women and minority owned businesses be encouraged to thrive in the neighborhood?</li> <li>Is there support for small-scale commercial uses in residential neighborhoods (see also Land Use Element)</li> </ul>	X		i E # I i S k	Element will be revised to incorporate the City's draft Economic Development Strategic Action Plan into the Economic Development Element (minor changes).  As part of the City's Diversity, Equity, Inclusion and Belonging (DEIB) initiatives we will enhance policies to support women and minority owned businesses and other diversity, equity, inclusion, and belonging goals (incorporate Equity report by EcoNorthwest and City's 5 Year DEIB Road Map recommendations.
Policy ED-1.7: Encourage home- based businesses that are compatible with neighborhood character.	Are there ways to address neighborhood needs by fostering home-based businesses?	Х	Х	t   ¢   €	City will study changing nature of home-based businesses and potential code amendments to existing regulations to support a variety of home-based businesses.

Transportation Element				
Policy T-1.1: Improve the safety of walking in Kirkland.	<ul> <li>What walk routes in the neighborhood currently feel uncomfortable and how could they be improved?</li> <li>What changes to the physical environment would enhance the walkability of the neighborhood?</li> </ul>	Х		Combine T-1.1 and T-2.1 into one: "Make walking and biking safer, easier, and more convenient."
Policy T-2.1: Make bicycling safer.	How easy and safe is it to navigate around the neighborhood by bike, and how could biking be improved?	Х		Combine T-1.1 and T-2.1 into one: "Make walking and biking safer, easier, and more convenient."
Policy T-2.3: Build a network of greenways.	<ul> <li>Are there missing links in the existing greenway system through the neighborhood?</li> <li>Might it be possible to bridge those gaps by enhancing informally-used pathways or through other means?</li> </ul>	X		Move to an action
Policy T-3.1: Plan and construct an environment supportive of frequent and reliable transit service in Kirkland.	What land use or design changes could be implemented in the neighborhood to support transit use?		X	
Policy T-3.3: Integrate transit facilities with pedestrian and bicycle networks.	Are there routes that could be created in the neighborhood to make it easier to access transit?	X		Update policy will better reflect first/ last mile connections, actions will be updated
Policy T-4.3: Position Kirkland to respond to technological innovations, such as electric vehicles and autonomous vehicles.	How might the neighborhood respond to transportation innovations in the future (e.g., self-driving cars, increased car share, electric vehicles)?	X		Policy will be updated noting that EV is here and is different than the needs for AV (it will differentiate)

Policy T-4.4: Take an active approach to managing on-street and off-street parking.	<ul> <li>Are there areas in the neighborhood where parking areas are overutilized or underutilized?</li> <li>In the overutilized areas, how might parking be better managed? In the underutilized areas, how might area used for parking be repurposed on a limited or long-term basis?</li> </ul>	X	Will include language about curb management
Policy T-4.7: Mitigate negative impacts of motor vehicles on neighborhood streets.	<ul> <li>Are streets in the neighborhood comfortable for walking or biking?</li> <li>What could be improved?</li> </ul>	Х	Policy will be updated to include possible solutions such as traffic calming, speed reduction, etc.
Policy T-5.4: Develop transportation improvements tailored to commercial land use districts such as Totem Lake, Downtown and neighborhood business areas.	<ul> <li>Is the neighborhood commercial district easy to travel around?</li> <li>What could make travel within and to/from the commercial district better?</li> </ul>	X	Will consolidate with T-5.2, note 85 <sup>th</sup> Station Area, etc.
Policy T-5.7: Develop a map of potential transportation connections that provides direction for property owners, developers, and City staff. As a part of land development, Figure T-28 shows where potential multimodal transportation connections could be made.	Are there new pedestrian, bicycle, vehicular connections that would be good to have?		
Policy T-6.6: Create an equitable system that provides mobility for all users.	<ul> <li>For whom is the transportation system in the neighborhood (streets, trails, signs, transit, cars) harder to access and use than others?</li> <li>How might this be improved?</li> </ul>	Х	Create an equitable transportation system that provides mobility for all users and expands access to opportunities.

Parks, Recreation and Open Space				
Policy 4.1: Trail System. Develop a network of shared-use pedestrian and bicycle trails to enable connections within parks and between parks, nearby neighborhoods, public amenities, and major pedestrian and bicycle routes identified in the Active Transportation Plan.	Are there trails in the neighborhood that could be enhanced to serve more than one kind of user (e.g., sidewalks that could be converted into bike paths separated from the street)?		Х	
Policy 7.2: Natural Area Restoration and Management. Restore and manage City-owned or managed natural areas to protect and enhance their ecological health, sensitive habitats and native species.	<ul> <li>Can existing parks be enhanced to promote ecological functions while better serving the neighborhood?</li> </ul>		X	

#### Attachment A

# Community Engagement & Public Outreach Plan Juanita and Kingsgate Neighborhood Plan Update 2023-2024

#### Background and Purpose

The purpose of a neighborhood plan is to establish a vision for each the neighborhood over the next 20 years that promotes the citywide goals and policies in the Comprehensive Plan.

The City is conducting an equitable and inclusive community engagement process to revisit the existing Neighborhood Plan policies to ensure they express the community's values, which presents an opportunity for key stakeholders of each neighborhood to think about the kind of community they'd like their neighborhood to support and encourage. Ideally, this process will:

- Help to shape the identity of the neighborhood and advance the role of the neighborhood within the greater context of goals for the entire City
- Connect residents, businesses, and other key stakeholders with City Staff to gather qualitative information and stakeholder stories to support technical data

#### Working Group Outreach and Engagement

- Staff will organize Working Group membership and meetings
  - Proactively seeking Working Group membership that reflects the diversity of the surrounding community, and promotes participation from priority populations<sup>1</sup>
- Working Group members will do their own outreach to their neighbors and for consistency, use the same "messaging" received from the project manager planner.

#### Meetings and Workshops

In addition to focused, in-depth, Working Group meetings, staff will conduct meetings with the following:

- Neighborhood Association meetings to brief the community on our process
- Kirkland Alliance of Neighborhoods meeting to brief members on the process
- Community open-houses/workshops at various stages of process (visioning, plan drafting, etc.)
- Meeting with Economic Development staff to discuss business outreach
- Other public outreach efforts as warranted (e.g., pop-up stand at farmer's market or a local public school, neighborhood picnics)
- Public meetings (Planning Commission, City Council)

<sup>&</sup>lt;sup>1</sup> Kirkland's Diversity, Equity, Inclusion, and Belonging 5-Year Roadmap includes a directive to engage community members underrepresented in civic life, including Black, Indigenous, and People of Color (BIPOC); youth; folks who identify as lesbian, gay, bisexual, transgender, queer, intersex, asexual plus (LGBTQIA+); seniors; low income households; people experiencing homelessness; people with disabilities or accessibility challenges; and immigrant communities including people facing language barriers

#### **Engagement Materials**

- Informational handout with project description and process
- Postcards distributed to neighborhood residents and business
- · Required public noticing
- Project Webpage on the City's Planning Services Webpage, serving to encourage public participation at a minimum, the page will provide the avenues for the community to:
  - Sign up and subscribe to listservs to receive email updates on upcoming meetings and events at the project website
  - Join a neighborhood-specific Working Group, which will meet periodically to assist staff in the drafting of an updated Neighborhood Plan
  - Attend and participate in virtual and in-person workshops and open house events
  - Attend City Council, Planning Commission, Transportation Commission, Park Board and other study session meetings and share their ideas during public comment opportunities
  - Attend public hearings
  - Submit written or email comments that will be forwarded to the decision makers
  - Participate in online survey
  - o Talk to their neighbors to let them know about the planning effort
- Educational material reflecting current project and permit data relevant to each neighborhood
- List serv/email distribution groups for email announcements about the process and notification of upcoming meetings
- Community input survey
- Graphics and other visual devices that encapsulates community objectives and vision
- Media outlet communications (social media posts, TWIK, Kirkland Conserves)
- Stakeholders list for individual letters and emails to these community members and community groups

# Project Schedule

Draft Schedule for Juanita/Kingsgate Neighborhood Plan Update (2023/2024)						
*Dates subject to change						
Task	Month or Date	Year				
Create website, Working Group recruitment	July - August	2023				
Kick off with Working Group members and Neighborhood Associations	August - September	2023				
Planning Commission Briefing on Scope and Schedule	August 24 (tentative)	2023				
Working Group meeting, release survey, mail postcard	September - October	2023				
Open houses and tabling events (as warranted)	October - November	2023				
Visioning workshop, survey/workshop results, draft vision	November - December	2023				
Draft plans #1 & #2 with comment periods	January - March	2024				
Planning Commission conducts public hearing on Draft #3	May - June	2024				
Finalize draft plans	July	2024				
City Council study session & adoption	September - October	2024				

# Goals and Success Measures

Goal	Pathway	Measure of success	
Increase participation in the Neighborhood Plan update process from all community stakeholders, emphasizing participation from priority populations	<ul> <li>Survey data and documentation of participants</li> <li>Identified opportunities to meet the community in places and at times when they are most available</li> </ul>	<ul> <li>Quantity of participants</li> <li>Diversity in participation opportunities being utilized</li> <li>Demographic data of participants involved in and engaging with the City's outreach materials</li> </ul>	
Ensure that those who participate in the Neighborhood Plan update feel that their voices were heard and understand how their input will be used in the process	<ul> <li>Midpoint check-ins with participants and general public</li> <li>Evaluations from participants (during the process, and after adoption)</li> <li>Educational materials that connect formal decisions and policies to the feedback received from the public</li> </ul>	<ul> <li>Positive feedback regarding our established process</li> <li>Constructive criticism received from participating community members</li> <li>Public comments about the Plan update</li> </ul>	
Energize Juanita/Kingsgate neighborhood residents and stakeholders to participate in current and future planning processes	<ul> <li>Involving businesses, faith-based organizations, and other community stakeholders</li> <li>Engagement materials are written in simplified language and are available for translation into different languages</li> </ul>	<ul> <li>Increase in listserv participation, mailing numbers, etc.</li> <li>More input received than the last time the update took place</li> </ul>	
Forge durable relationships between the City and priority populations based on trust and respect	<ul> <li>Priority populations network targeted outreach</li> <li>Work with DEIB Manager to build relationships with specific community organizations</li> </ul>	<ul> <li>Continued participation from priority population community members</li> <li>After adoption survey to priority population stakeholders</li> </ul>	
Ensure that those who participate in Neighborhood Plan update activities find them meaningful and resonant with their values	<ul> <li>Midpoint check-ins with participants and general public</li> <li>Evaluations from participants (during the process, and after adoption)</li> <li>Educational materials that connect formal decisions and policies to the feedback received from the public</li> </ul>	<ul> <li>Community support of plan goals and policies</li> <li>Positive feedback regarding our established process</li> </ul>	