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PLANNING AND BUILDING DEPARTMENT  
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## MEMORANDUM

Date: April 16, 2019

To: Houghton Community Council, Planning Commission and State Department of Ecology

From: Joan Lieberman-Brill, Senior Planner  
Christian Geitz, Planner  
Jeremy McMahan, Deputy Planning and Building Director  
Adam Weinstein, Planning and Building Director

Subject: Periodic Update of the Kirkland Shoreline Master Program; (Shoreline Management Regulations and Policies) and Chapter 90 Amendments (Critical Areas Wetland and Stream Regulations), File CAM19-00026

### I. RECOMMENDATION

Hold a joint public hearing with the Department of Ecology on the Shoreline Master Program periodic update and wetland and stream Chapter 90 KZC amendments. Specifically, consider amendments to the following:

- Zoning Code Chapter 5 – Definitions
- Zoning Code Chapter 83 – Shoreline Management
- Zoning Code Chapter 141 – Shoreline Administration
- Zoning Code Chapter 180 – Plates
- Zoning Code Chapter 90 – Critical Areas: Wetlands, Streams, Minor Lakes, Fish and Wildlife Habitat Conservation Areas, And Frequently Flooded Areas
- Shoreline Area Chapter of the Comprehensive Plan – goals and policies

Following the public comment portion of the hearing, the Planning Commission should discuss issues of interest. After conclusion of the discussion the following should occur:

- Houghton Community Council by motion make a recommendation to the Planning Commission and City Council on the amendments.
- Planning Commission by motion make a recommendation to City Council on the amendments.

### II. BACKGROUND

#### A. Introduction

**The City's Shoreline Master Program (SMP)** establishes regulations that apply to all property within **200' of the ordinary high water mark of Lake Washington, as well as large wetlands associated** with the Lake (Yarrow Bay, Forbes Valley). As discussed further below, the SMP is required by state law.

Every eight years, as mandated by the Shoreline Management Act and reflected in [WAC 173-26-090 \(2\)](#), the City must conduct a periodic review of the SMP and prepare necessary amendments to ensure consistency with any changes to state law, changes in local plans and regulations, changes in local circumstances, and new information or improved data.

Staff is now undertaking the required periodic update of the SMP. During this process the City is considering the following changes to the current SMP and wetland and stream regulations:

- SMP amendments necessary to address changes to state laws since 2010 based upon the periodic review checklist provided by the State Department of Ecology (Ecology).
- A list of necessary SMP amendments that has been compiled **since adoption of the City's** shoreline regulations in 2010. The list includes clarifications, incorporation of two code interpretations, and minor code amendments to address issues that have come up with shoreline projects.
- Bringing the existing critical area wetland and stream regulations contained in the SMP into consistency with the more recent (2016) critical area regulations in Chapter 90 KZC that are now applicable only for lands outside shoreline jurisdiction. The proposed amendments to Chapter 83 KZC would adopt Chapter 90 by reference to provide consistent stream and wetland regulations within and outside shoreline jurisdiction. During this process, the Chapter 90 KZC regulations must be updated as necessary to be consistent with current best available science direction from the State. In addition, staff has maintained a list of necessary code amendments for Chapter 90 KZC that will be considered. The list includes clarifications and minor code amendments to address issues that have been identified as part of work on projects involving critical areas.

## B. Public Outreach

**The updates to the City's SMP along with Chapter 90 KZC wetland and stream regulations** have been through an extensive review process over the past several months. After Houghton Community Council and Planning Commission study sessions, a City Council briefing, and a Park Board briefing, staff is bringing forward the proposed SMP amendments and Chapter 90 KZC wetland and stream amendments in compliance with the requirements of the State Shoreline Management Act, Ecology guidance and guidelines, and the Growth Management Act.

At the beginning of the update process, staff mailed out a postcard notice about the periodic review and study sessions to 1,390 property owners within shoreline jurisdiction and emailed notice to neighborhood associations, the Muckleshoot Tribe, local environmental groups, contractors, and other stakeholders. Public notice signs with informational flyers were installed at four waterfront parks - Houghton Beach, Marina Park, Juanita Beach Park and O.O. Denny

Park. An informational City website was created for the project with the option of signing up for listserv notices. Prior to the 30-day public comment period, open house and public hearing, notice (Attachment 12) was sent to all property owners within shoreline jurisdiction, and emailed to listserv subscribers and the same interested parties that requested communication when the project commenced. There are currently over 50 listserv subscribers.

The most extensive amendments to the SMP during this periodic update are the amendments to the current critical area regulations (Sections 83.490 through 83.520) within Chapter 83 KZC. These amendments will mirror Chapter 90 KZC Wetland and Streams to provide consistent critical area regulations within and outside the shoreline jurisdiction. Minor updates to the wetland and stream regulations will be considered with this project to bring them into consistency with evolving science and to address a list of issues maintained by staff. Extensive public outreach was provided for the Chapter 90 KZC amendments adopted in 2016, including mailed notice provided to all property owners within 300 feet of any known wetland or stream both within and outside shoreline jurisdiction. Study sessions, open houses and a public hearing were held on the Chapter 90 code amendments during that process. With this round of periodic update amendments, the [wetland and stream website](#) contains information about changes to Chapter 90 KZC associated with the SMP update, and a link to the [SMP website](#) where interested parties can find out more about what is being proposed and sign up to subscribe to the listserv.

#### C. Study Sessions and City Council Briefing

On [February 25, 2019](#) and on [February 28, 2019](#), respectively, the Houghton Community Council and Planning Commission held study sessions to receive background information, review a first draft of the amendments and provide direction and comments for preparation of the next draft of the amendments.

On [March 5, 2019](#), the City Council had a briefing to receive an overview on the SMP amendments **to review the Planning Commission's direction**, along with comments from Houghton Community Council, and to provide direction to staff on additional issues to be discussed in the next draft for the public hearing.

Staff has also been in frequent contact with Ecology regarding the amendments.

The proposed amendments reflect comments and direction from the Planning Commission, Houghton Community Council and City Council from the study sessions and briefing. Comments from Ecology have also been incorporated as appropriate.

#### D. SMP Review Process

The Department of Ecology has final approval over local SMPs, so the review process is different than typical code and plan amendments. The process is as follows:

1. Planning Commission and Houghton Community Council reviewed the draft amendments and provided comments to staff. The comments were incorporated into the amendments.

2. Staff sent the draft amendments to Ecology for review and preliminary comments, and the proposed amendments were further refined.
3. A required joint 30-day Public Comment period with Ecology to solicit comment on the revised draft amendments from stakeholders and interested parties commenced on April 8, 2019 and will conclude on May 8 at 5 p.m.
4. Planning Commission and Houghton Community Council hold an open house and public hearing on April 25, 2019 jointly with Ecology on the revised draft amendments. This occurs during the comment period.
5. Staff responds to public comments within 30 days of the close of the public comment period.
6. Revised documents incorporating public comment; recommendations from the Planning Commission, Houghton Community Council, and Ecology; **staff's response to public comments**; and the periodic review checklist summarizing recommended actions are sent to Ecology. Ecology makes an initial determination of consistency with periodic review requirements (e.g. RCW 90.58, WAC 173.26, and periodic review checklist). This process takes about 45 days. Any required revisions are sent to the City for consideration.
7. The amendments are revised, with any changes from Ecology incorporated into the final amendments, and City Council adopts the amendments by ordinance.
8. Houghton Community Council provides their response to the City Council ordinance, by resolution.
9. The adopted amendments are sent to Ecology for approval by the State, which has final authority over the SMP amendments.

#### E. SMP Review Criteria

In order for Ecology to approve the amendments, the review criteria found in WAC 173-26-201(1)(c) must be met to ensure that the amendments:

- i. **Will not foster uncoordinated and piecemeal development of the state's shorelines.**
- ii. Are consistent with all applicable policies and standards of the SMA.
- iii. Meet all procedural rule requirements for public notice and consultation with Ecology.
- iv. Satisfy master program guidelines analytical requirements and substantive standards, including that the amendment will not result in a net loss of shoreline ecological functions.

Following the public hearing and comment period, Ecology will issue an initial determination of consistency that the amendments meet the criteria of WAC 179-26-201(1)(c).

### III. FINAL DRAFTS OF PROPOSED AMENDMENTS

Utilizing a \$25,000 Ecology grant, the City hired The Watershed Company (TWC) to assist staff with the current periodic update of the SMP and associated Chapter 90 amendments. TWC was **the City's consultant during both the 2010 SMP update and the 2016 Chapter 90 update.**

A gap analysis (Attachment 1) was prepared by TWC to identify where the SMP is out of compliance with the SMA, Comprehensive Plan and development regulations and to address issues that have come up with shoreline projects since adoption in 2010. It also addresses evolving science for critical areas and issues that have come up with wetland and stream projects since Chapter 90 adoption in 2016. Staff and our consultant revised the SMP and Wetland Stream regulations based on this gap analysis.

The following is a summary of proposed changes to the SMP and Chapter 90 KZC wetland and stream regulations:

- A. Amendments to the SMP resulting from changes to State laws and rules: A periodic review checklist is provided as Attachment 2, listing all proposed SMP changes that are necessary as a result of changes to state laws or rules, based on the periodic review checklist provided by Ecology. KZC Chapters 83, 141 and the Shoreline Area Chapter of the Comprehensive Plan contain draft revisions to incorporate amendments that are necessary to be consistent with changes to state laws. The checklist notes the specific section of the chapter where these changes are located.
- B. Staff recommended amendments to the SMP: Since adoption in 2010, planning staff has been reviewing shoreline proposals and issuing shoreline permits and building permits using Chapters 83 and 141 KZC. Staff has kept a list of needed clarifications and minor amendments.

Table 5 (Attachment 3) is a matrix, **prepared by the City's consultant**, listing all changes recommended by staff or by TWC to KZC Chapters 5, 83 and 141 and to the Shoreline Chapter of the Comprehensive Plan. The matrix identifies the location of the proposed amendment by chapter, section and page number, the type of amendment (i.e., clarification, minor code amendment, or policy change), a description of the proposed change and the rationale for the suggested changes. The most extensive changes to Chapter 83 KZC are to incorporate by reference the regulations in Chapter 90 - Critical Areas: Wetlands, Streams, Minor Lakes, Fish and Wildlife Habitat Conservation Areas, And Frequently Flooded Areas into Chapter 83 KZC.

#### 1. Amendments to Chapter 83 – Shoreline Management

Table 5 (Attachment 3) contains a summary of the proposed changes to KZC 83. See Attachment 3 for the proposed amendments.

The bulk of the changes are to stand-alone critical area wetland and stream Sections 83.490 KZC through 83.510 KZC. These are replaced by incorporating by reference Chapter 90 critical area regulations. While the intent is to have the same wetland and stream

regulations for both shoreline jurisdiction and upland areas, several critical area regulations in Chapter 90 are not incorporated by reference into the SMP. These are not adopted by reference because the critical areas ordinance was adopted pursuant to the Growth **Management Act standards while the City's SMP must be consistent with the Shoreline Management Act (SMA)**. The SMA has different authority, purposes and intent so not all standards can be incorporated. Those regulations that are not carried over from Chapter 90 into the SMP are primarily process related. These include:

- City Review Process;
- Exemptions;
- Public Agency and Public Utility Exceptions;
- Minor Lakes - Totem Lake and Forbes Lake;
- Reasonable Use Exception;
- Nonconformances;
- Appeals;
- Lapse of Approval;
- Exception for wetland modification;
- Stream classification for Type F- Urban Altered streams

Sections 83.270 KZC through 83.290 contain the bulk of the remaining changes to:

- Clarify text and incorporate two Zoning Code Interpretations - one addressing boat canopies and the other addressing pier bumpers.
- Apply the requirements for removal of nonconforming in-water structures City-wide, such as extra piers or docks, boat houses and boat rails for single family uses, when major redevelopment occurs. The nonconforming provisions were added to Chapter 83 KZC when amendments were made for the 2011 annexation and these provisions should apply to the entire shoreline - not just the annexation area.
- Revise the hours of operation and limitations on accessibility for public access along the shoreline. The Planning Commission requested that the hours in which walkways located on private property may be accessed by the public end at sunset, rather than dusk, as sunset is a recognizable and verifiable time, whereas dusk can be subjective. Staff has proposed to revise the hours of accessibility to between 10:00 a.m. and 10 minutes after sunset (see section 83.420) during spring and summer. The specific hours will continue to govern during fall and winter months consistent with existing code requirements. It should be noted that existing public access along the lake is subject to the terms of recorded easements and the terms of those easements will continue to govern. New public access easements would be subject to the new requirements based on sunset rather than dusk.
- Revise the minimum water depth requirement and residential pier length standards. Most boats in Kirkland do not need 9-10 feet of water depth as is now required. This standard sometimes results in piers longer than needed to achieve this water depth. Rather, staff recommends having a standard that focuses more on neighborhood context and on preventing navigation hazards, and maintaining consistency with Comprehensive Plan policy SA-11.1. The revision allows single-family pier length to be the average of the adjacent neighboring piers or 150 feet (whichever **is less**) and **allows the 150' length where necessary to prevent the boat from sitting on the lakebed.**

- Delete the administrative approval option that allows a longer and/or wider pier than Chapter 83 KZC permits if federal and state agencies approve the deviation. Staff has found that federal and state agencies do not have firm standards but rather use biological analysis to approve deviations **from the City's pier standards. In one case,** state and federal agencies were going to approve a multifamily pier in very shallow water within Juanita Bay that both staff and the Muckleshoot Tribe determined would have significant impacts to salmon, navigation and the ecological function of the lake. Staff does not think that the administrative approval option should continue, but that the local pier regulations in Chapter 83 KZC should prevail. The administrative approval option was not required by Ecology, but was a concept included by the City in 2010. The provision has been used rarely since then.
- Add a setback reduction option for removal of 50% of a bulkhead. The idea is to incentivize replacing hard bulkheads with soft shoreline stabilization measures and restoring the shoreline to a more natural state. Creating this mid-range option between what is now allowed may entice some shoreline property owners to consider converting at least 50 percent of their lake frontage to a more natural state and benefit by a 10 percent reduction in the required setback between the lake and allowed development/redevelopment. Bulkheads are problematic because scouring of the lake bed occurs with wave action hitting a bulkhead, which impacts near-shore fish habitat that depends on a specific substrate for spawning. Soft shoreline stabilization measures result in a more gradual gradient between the beach and the developed portion of the site, helping dissipate the wave energy. The current incentives require either 75% bulkhead removal with a 15% reduction in required setback or at least 15 lineal feet of bulkhead removal with a 5% reduction in required setback.

The remaining changes are minor edits and code amendments, and reorganization of Section 83.420 Public Access.

## 2. Amendments to Chapter 141 – Shoreline Administration

Attachment 3 (Table 5) contains a summary of all proposed changes to KZC 141. See Attachment 5 for the proposed amendments.

Various clarifications to the review procedures, including reference to regulations in Chapter 173-26 WAC for the Shoreline Management Act, are proposed.

## 3. Amendments to the Shoreline Goals and Policies in the Shoreline Area Chapter of the Comprehensive Plan

Attachment 3 (Table 5) contains a summary of all proposed changes. See Attachment 6 for the proposed amendments.

All but two of the amendments to the Shoreline Area Chapter are minor revisions to reflect the 2011 annexation area in the chapter, including the mention of O.O. Denny Park, Juanita Drive and the multifamily area west of Juanita Beach Park.



One new policy (SA-11.2) is proposed to support the revised pier regulation found in Sections 83.270 and 83.280: that new single and multifamily piers should not exceed the length of adjacent piers so that they are in character with the neighborhood and do not create a boating hazard.

Another new aspirational policy (SA-6) is proposed to promote opportunities to remove overwater residential structures over time.

- C. Staff recommended amendments to KZC 90 Wetland and Stream Regulations:  
Since adoption in 2016, planning staff has been reviewing critical area wetland stream proposals and issuing land use and building permits using Chapter 90 KZC. Staff has kept a list of needed clarifications and minor amendments. In addition, changes are proposed to bring the wetland and stream regulations into consistency with current best available science as required by the State.

The Gap Analysis (Attachment 1) and Table 6 (Attachment 7), **prepared by the City's** consultant, address changes recommended by staff or by TWC to KZC Chapter 90.

Table 6 (Attachment 7) is a matrix listing all changes recommended by staff or by TWC to KZC Chapters 5 and 90. The matrix identifies the location of the proposed amendment in the Chapter, the type of amendment (i.e. clarification, minor code amendment, or policy change), a description of the proposed change and the rationale for the suggested change.

#### 1. Amendments to Chapter 5 – Definitions

Table 6 (Attachment 7) includes a summary of all the proposed changes to KZC 5. See Attachment 8 for the proposed amendments.

Any term specific to shoreline jurisdiction and defined by the SMA or Washington Administrative Code (WAC), which cannot also be applied to the rest of the Zoning Code will remain in Chapter 83 KZC. Otherwise, redundant definitions in 83 KZC will be incorporated into the general regulations in Chapter 5 KZC. An example of a term that is deleted from Chapter 83 KZC because it can be applied throughout the Zoning Code is Low Impact Development. An example of a term that will remain in 83 KZC is **"development"** since the term has a different meaning in Chapter 5 KZC than the definition in State law:

##### General Definition 5.10.210 Development Activity

Any work, condition or activity which requires a permit or approval under this code or KMC Title 21, Buildings and Construction. (Ord. 4408 § 1, 2013)

SMP Definition 83.29. Development – A use consisting of the construction or exterior alteration of structures; dredging; drilling; dumping; filling; removal of any sand, gravel, or minerals; bulkheading; driving of piling; placing of obstructions; or any project of a permanent or temporary nature that interferes with the normal public use of



the surface of the waters overlying lands subject to Chapter [90.58](#) RCW at any state of water level.

## 2. Amendments to Chapter 90 – Critical Areas: Wetlands, Streams, Minor Lakes, Fish and Wildlife Habitat Conservation Areas, and Frequently Flooded Areas

Both the Gap Analysis (Attachment 1) and Table 6 (Attachment 7), **prepared by the City's** consultant, address changes recommended by staff or by TWC to KZC Chapter 90. See Attachment 9 for the proposed amendments to KZC 90.

To stay consistent with current best available science (BAS), based on the July 2018 Department of Ecology guidance, changes are proposed to wetland ratings and corresponding buffer widths in Section 90.65. The 2016 Wetland Stream amendments were based on 2014 Department of Ecology Guidance. Since then, best available science has evolved and the State is responsible for standardizing the science in their guidance documents. In 2016, four buffer categories, based on habitat scores, were recommended rather than the three now recommended. Current Ecology guidance also reduces buffer widths for wetlands with moderate and low habitat scores. Moderate habitat score wetland buffers are reduced from **165' to 110'** and, with the elimination of the low/moderate classification, those wetlands with a habitat score of 5 will now be combined with those having low habitat scores and have a buffer **width of 75', rather than 105'**. More background on these changes are provided on pages 10 -11 of the Gap Analysis (Attachment 1)

In addition, the BAS for these revised buffers includes a habitat corridor requirement. For a wetland with a habitat score of 6 or more, an additional requirement has been added that, to utilize the standard buffer widths, a wildlife corridor must be established between the wetland and any other Washington Department of Fish and Wildlife (WDFW) defined priority habitat on the subject parcel. An applicant may either provide a habitat corridor on the subject property, or increase the buffer width by 33%. More background on this change is provided in the Gap Analysis (Attachment 1) on page 10 and also in Table 6, page 19, Section KZC 90.55 (Attachment 7). Ecology and the City are continuing to discuss and will finalize how the habitat corridor requirement will be implemented **during Ecology's initial determination of consistency**.

The bulk of the remaining changes to KZC 90 are based on the list maintained by staff or recommended by TWC to:

- o Add a new stream category. Based on staff experience administering the stream regulations over the last several years, the proposed change creates an "urban altered" stream category. This change acknowledges that those piped streams that do not currently support fish use due to the presence of a substantial downstream barrier, and for which fish habitat in the subject area could not reasonably be recovered by restoration or management based on specific criteria, should not be required to provide the same buffer widths as open stream segments that have fish presence/habitat or could reasonably have fish presence/habitat in the foreseeable future. Buffer width for this new fourth stream type would be 50 feet rather than 100 feet - the same buffer width required for non-fish bearing streams. An analysis by a

qualified professional **is required, subject to peer review by the City's consultant at the applicant's expense** to determine if the criteria are met. Note that this new category does not apply within **shoreline jurisdiction because any barrier within that 200'** boundary would not be considered to be substantial.

- Clarify the intent to limit wetland and wetland buffer modifications. Other than modifications currently allowed under other sections of the wetland regulations (i.e., a reasonable use exception, permitted activities, improvements and uses section, public agency and public utility exception section, or programmatic permits for public agency/public utility) only limited wetland modification proposals may be considered. As currently written, the Code inadvertently implies that any proposal for wetland fill for any reason may be proposed, which would not be supported by BAS and bypasses the processes established elsewhere in the Code. Clarified text states that wetland fill is only allowed in specific small and lower functioning wetlands based on specific criteria, and that buffer modifications are only allowed in limited circumstances (as they are currently) when they are part of a wetland modification of the same lower functioning wetland, as part of wetland averaging, or as part of an interrupted buffer waiver. Note that the exception for wetland modification of small and lower functioning wetlands does not apply within shoreline jurisdiction.
- Refer to the Washington State Department of Fish and Wildlife State Priority Species list and maps rather than listing the species, which can and do change over time. For example, shortly after adoption of the current Chapter 90, the bald eagle was delisted by the state and federal governments due to the remarkable success of recovery efforts. Because the bald eagle is no longer designated as a protected species it no longer meets the criteria for wildlife species of local importance. The City does have the option of designating the bald eagle locally and adding it back onto the list of species of local importance, but that would require the City to develop management strategies without the support of agencies with expertise. For the same reasons that the state and federal agencies delisted the bald eagle and because the City relied on their expertise to regulate the species, staff recommends against local designation of the bald eagle.

At the March 5<sup>th</sup> City Council meeting staff was directed to investigate designating the bald eagle as a species of local importance.

The following are three possible options that include a description, brief analysis, and a staff recommendation. The options are listed based on staff preference.

1. Option 1: Maintain the status quo (no local listing). The regulation of bald eagles remains under the purview of the U.S. Fish and Wildlife Service, and the federal protection of the Bald and Golden Eagle Protection Act.
  - Analysis: The Public may be unaware of the federal requirement. Possible public outreach and education needed. Federal agencies would continue regulate and manage the species.
  - Recommendation: Staff strongly recommends this option. With the state and federal delisting, no mapping or expertise in eagle protection resources are available to City staff in our review of eagle management. Prior to the

delisting, staff relied on Washington State Department of Fish and Wildlife mapping to indicate the most current known eagle nests. The State no longer provides or maintains these maps because they no longer regulate the species.

Options 2 & 3 involve the City designating the bald eagle as a species of local importance:

2. Option 2: Applicants self-certify using the U.S. Fish and Wildlife Bald and Golden Eagle Permit Recommendation Tool. The City could require that applicants include a compliance acknowledgement with any application.
  - o Analysis: Without local knowledge of eagle management practices, this option would continue to rely on applicants to research and apply the federal recommendations.
  - o Recommendation: Not recommended.
3. Option 3: The City develops and frequently maintains a map of all nest sites, establishes buffers from nests, development regulations (i.e., seasonal restrictions) and requires biological assessment by a qualified professional when development activity is proposed within the buffer area.
  - o Analysis: The cost of establishing and maintaining a mapping database for administration has not been explored and creating specific eagle-related development regulations is not included in the current scope of work/budget for this SMP update project.
  - o Recommendation: Not recommended.

With the exception of Option 1, additional assessment of the impacts to the public and staff administration efforts will be required. This could be added to the Planning Work Program with future budget support if the City Council wishes to pursue.

#### IV. UPDATES TO DRAFT CODES AND POLICIES SINCE THE LAST STUDY SESSIONS

Revisions staff has incorporated since the Planning Commission and Community Council study sessions and the Council briefing are discussed below:

##### A. Revised Single Family Residential Pier Length and Depth (KZC 83.270.4)

The proposed revision from the first draft eliminates minimum water depths at the landward end of fingers, ells and dock floats. The rationale for this change is that most boats in Kirkland do not need anywhere near the 9-10 feet depth required currently in the code. Some pier owners have proposed piers much longer than needed to obtain the required water depth when a shorter pier would have been adequate for both the needed water depth and boat size. The longer pier would have made navigation around the pier a potential hazard for adjacent property owners and the general public, particularly at night. Long piers result in additional overwater coverage that can adversely affect juvenile salmon. The primary reason for previously having a water depth standard was to limit overwater cover in shallow areas used by juvenile Chinook salmon. However, the proposed

code adequately protects these areas by prohibiting moorage and pier structures contributing to the greatest amount of overwater coverage (fingers, ells and platforms) from within the nearshore 30 feet. The revised proposal also requires ells, fingers and platforms to be located near the terminal end of the pier as a means to further push these structures away from shallower areas. Generally, no boat owner is going to want to risk damage to their boat, nor are they going to want to build a bigger/longer pier than necessary due to cost. Therefore, relying on protection of the nearshore 30 – feet, the pier length regulations discussed above, **and the applicant's determination of** necessary depth for their boat is considered adequate to protect ecological function and is consistent with the most current, accurate, and complete scientific and technical information. Proposed Plates included as attachment 10, identify how the City has administered the length limitation relative to adjacent piers, when regulating new piers or pier additions.

- B. Elimination of one shoreline setback reduction incentive for storm water facility (KZC 83.380.2) already required in the Storm Water Manual administered by the Public Works Department.
- C. Clarification of prohibition on residential boat ramps and rails (KZC 83.280.4)  
The proposed revision clarifies that structural boat launches are prohibited except in waterfront parks (by noting this in the permitted and prohibited uses and activities chart), instead of solely citing this prohibition in the development standards for residential piers and docks. Structural boat ramps for both motorized and non-motorized boats remain allowed in the urban mixed environment where waterfront parks are located. The change prohibits boat launches in all other environments. The reasoning is that boat launch structures (boat rails and ramps, etc.) adversely impact the beach substrate below Ordinary High Water Mark (OHWM) which is detrimental to salmon habitat. Homeowners could still launch their non-motorized boat by hand on their private beach, off of their dock, bulkhead or shoreline. They might also be encouraged and have another reason to create soft shoreline stabilization on a portion of their property, where the gradient would allow them to more easily launch their boat into the water. They can also take their boat to the public boat launches or soft shoreline present at waterfront parks.
- D. Correct Plates illustrating shoreline view corridors.  
A required correction on Plates 27A, 27B, and 27C (related to measuring view corridors based on the average parcel width) was recognized by staff. Attachment 11 shows the correction and now illustrates actual code language.
- E. Exclusions of Chapter 90 regulations from the SMP  
The change from the first draft revises those sections in Chapter 90 wetland and stream regulations that do not apply within the shoreline jurisdiction. As previously discussed, certain Chapter 90 sections including exemptions, City review process, and appeals will be excluded as SMP provisions will apply instead. Critical area reviews for activities in shoreline jurisdiction occur within the context of the **State's mandatory** permitting procedures. Additionally, some wetland and stream regulations from Chapter 90 will be

excluded within shoreline jurisdiction as they are not in compliance with SMA requirements.

- F. Habitat Corridor required in order to utilize standard wetland buffer widths for wetlands with a habitat score of 6 or more, when a WDFW priority habitat is located on the subject property. The change from the first draft includes a proposal for a wildlife corridor when another priority habitat is located on the subject property to better align with best available science. The applicant has a choice to either provide the corridor, or increase the standard buffer width by 33% to provide extra wetland habitat protection.
- G. A new aspirational policy has been added to the Shoreline Area Chapter in the Comprehensive Plan (Policy SA 6.3). This policy was suggested by the Planning Commission to seek opportunities for the eventual elimination of overwater residential structures over time, to restore the environment and to provide uninterrupted physical and visual linkages along the shoreline.
- V. ZONING CODE CRITERIA FOR APPROVING ZONING CODE AMENDMENTS AND COMPREHENSIVE CODE AMENDMENTS
  - A. Section 135.25 Kirkland Zoning Code

The City may amend the text of this code only if it finds that:

- 1. The proposed amendment is consistent with the applicable provisions of the Comprehensive Plan; and
- 2. The proposed amendment bears a substantial relation to public health, safety, or welfare; and
- 3. The proposed amendment is in the best interest of the residents of Kirkland; and
- 4. When applicable, the proposed amendment is consistent with the Shoreline Management Act and the City's adopted shoreline master program.

Staff response: As discussed below, the proposed amendment is consistent with the applicable **provisions of the Comprehensive Plan, including Kirkland's Shoreline Area chapter**. The amendments promote the health, safety and welfare of the community and are in the **community's best interests because they protect shoreline resources** and preserve public access and recreation in the shoreline area. As discussed in the attached Gap Analysis, the proposed **amendments are consistent with the Shoreline Management Act and the City's Shoreline Master Program**.

- B. Section 140.25 Factors to Consider in Amending the Comprehensive Plan

The City shall take into consideration, but is not limited to, the following factors when considering approval of a proposed amendment to the Comprehensive Plan:

- 1. The effect upon the physical, natural, economic, and/or social environments.

2. The compatibility with and impact on adjacent land uses and surrounding neighborhoods.
3. The adequacy of and impact on public facilities and services, including utilities, roads, public transportation, parks, recreation, and schools.
4. The quantity and location of land planned for the proposed land use type and density.
5. The effect, if any, upon other aspects of the Comprehensive Plan.

Staff response: The factors above were fully considered, where applicable, when developing the proposed minor amendments to the Kirkland Comprehensive Plan.

C. Section 140.30 Criteria for Amending the Comprehensive Plan

The City may amend the Comprehensive Plan only if it finds that:

1. The amendment must be consistent with the Growth Management Act.
2. The amendment must be consistent with the countywide planning policies.
3. The amendment must not be in conflict with other goals, policies, and provisions of the Kirkland Comprehensive Plan.
4. The amendment will result in long-term benefits to the community as a whole, and is in the best interest of the community.
5. When applicable, the proposed amendment must be consistent with the Shoreline Management Act **and the City's** adopted shoreline master program.

Staff response: The Comprehensive Plan Amendments generally minor in nature and are consistent with the Growth Management Act and Comprehensive Plan and Shoreline Management Act. Amendments that support the consistent pier regulations are intended to provide benefits to the community in keeping with neighborhood character avoiding hazards for those navigating Lake Washington. The aspirational amendment encouraging increased public access by eliminating overwater residential structures may result in long-term benefits to the community as a whole and is in the best interest of the community.

VI. State Environmental Policy Act (SEPA)

The requirements of the State Environmental Policy Act of Chapter 43.21C RCW and Chapter 197-11 WAC have been met by issuance of a SEPA Addendum on April 15, 2019 to the 2035 Comprehensive Plan Environmental Impact Statement (EIS).

VII. SUBMITTAL OF DRAFT PLANS TO THE DEPARTMENT OF COMMERCE

Under RCW 36.70A.106, the City is required to submit a Notice of Intent to Adopt along with the draft amendments to the Washington Department of Commerce (DOC) at least sixty days prior to final adoption. DOC reviews the draft plans to confirm that they are consistent with the GMA, and with multi-regional and region planning policies. The City submitted the Intent to Adopt and the draft policies and zoning amendments on April 10, 2019.

## VIII. NEXT STEPS

After the Open House and Houghton Community Council and Planning Commission joint hearing with Ecology, the following are the next steps for the code amendment project:

- At end of required 30-day public comment period staff will revise amendments based on Ecology, Commerce, SEPA, public comment and hearing.
- Staff will respond to public comments within 30 days of the end of the required public comment period.
- Staff will send the SMP amendments, periodic review checklist, response to comments received, and all other required information to Ecology for their initial determination of consistency.
- Ecology will send their initial determination of consistency and staff will revise the SMP amendments as needed.
- City Council will consider the amendments and approve by Ordinance.
- Houghton Community Council will consider final approval of the amendments by resolution.
- The amendments will be sent to the Ecology for their final approval.
- Ecology reviews and takes final action. SMP effective **14-days after approval from Ecology's Director.**

Follow this [link](https://www.kirklandwa.gov/depart/planning/Topics/SMP/Shoreline_Master_Program_Periodic_Update.htm) to the SMP Periodic Review website to view the project work program [https://www.kirklandwa.gov/depart/planning/Topics/SMP/Shoreline\\_Master\\_Program\\_Periodic\\_Update.htm](https://www.kirklandwa.gov/depart/planning/Topics/SMP/Shoreline_Master_Program_Periodic_Update.htm).

## ATTACHMENTS:

1. Gap Analysis
2. Periodic Review Checklist
3. Table 5 Proposed Amendments to SMP -Chapter 83 KZC, 141 KZC and Shoreline Area Chapter of Comprehensive Plan
4. Draft amendments to Chapter 83 KZC – Shoreline Management
5. Draft amendments to Chapter 141 KZC – Shoreline Administration
6. Draft amendments to Shoreline Area Chapter of the Comprehensive Plan
7. Table 6 Proposed Amendments to Critical Areas Wetlands and Streams Chapters 90 KZC, and 5 KZC
8. Draft amendments to Chapter 5 KZC – Definitions
9. Draft amendments to Chapter 90 KZC – Critical Areas: Wetlands, Streams, Minor Lakes, Fish and Wildlife Habitat Conservation Areas, Frequently Flooded Areas
10. Draft amendments to Chapter 180 – Plates; Establishing average pier length/navigation line
11. Draft amendments to Chapter 180 – Plates; Shoreline View Corridor
12. Notice of Public comment period - public hearing- open house





## Gap Analysis Report

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# Shoreline Master Program City of Kirkland

January 2019, Revised March 2019

Prepared on behalf of:



Planning and Building  
123 5<sup>th</sup> Ave  
Kirkland, WA 98033





Report Disclaimer: The information contained in this report is based on the application of technical guidelines currently accepted as the best available science. All discussions, conclusions and recommendations reflect the best professional judgment of the author(s) and are based upon information available at the time the study was conducted. All work was completed within the constraints of budget, scope, and timing. The findings of this report are subject to verification and agreement by the appropriate local, state and federal regulatory authorities. No other warranty, expressed or implied, is made.



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# 1. Introduction

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In accordance with the Washington State Shoreline Management Act (SMA), local jurisdictions with shorelines of the state are required to conduct a periodic review of their Shoreline Master Programs (SMPs) (WAC 173-26-090). This review is intended to keep SMPs current with amendments to state laws or rules, changes to local plans and regulations, changes in local circumstances, and new or improved data and information.

The City of Kirkland (City) adopted its current SMP in 2010 (Ordinance No. 4251). In Kirkland, Lake Washington is the only Shoreline of the State, and it is also a Shoreline of Statewide Significance. The City's SMP includes goals and policies, shoreline environment designations, and development regulations that guide the development and protection of these shorelines.

As a first step in the periodic review process, The Watershed Company (Watershed) reviewed the current SMP for consistency with legislative amendments made since its adoption. Watershed staff also reviewed the current Kirkland SMP for consistency with the policies in the City's Comprehensive Plan, adopted in January 2018 (Ordinance No. 4636), and with the implementing development regulations in the Kirkland Zoning Code (KZC). Finally, as the periodic review process represents an opportunity to revise and improve the SMP, both City and Watershed staff reviewed the current SMP for overall usability.

The purpose of this gap analysis report is to provide a summary of the review and inform updates to the SMP (KZC Chapters 83 and 141). The report is organized into the following sections according to the content of the review:

- **Section 2** identifies gaps in the SMP's consistency with RCW and WAC legislative amendments. This analysis is based on a list of amendments between 2007 and 2017, as summarized by the Washington State Department of Ecology (Ecology) and provided to the City as a Periodic Review Checklist.
- **Section 3** identifies gaps in consistency of the SMP with the City's Critical Areas Ordinance (CAO) (KZC Chapter 90). The CAO was most recently updated in December 2016 (effective March 2017), and applies to critical areas outside of shoreline jurisdiction, while the SMP contains its own separate set of regulations that apply to critical areas within shoreline jurisdiction.
- **Section 4** identifies gaps in consistency with the City's Comprehensive Plan, and with implementing sections of the City's development regulations other than the CAO.
- **Section 5** identifies issues of usability noted by both City staff and residents.

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For each section, the report presents the topic, relevant section(s) in the SMP, a summary of the analysis (consistency or usability), and a recommendation for revisions to the SMP.

## 2. Consistency with Legislative Amendments

Table 1 summarizes mandatory and recommended revisions to the Kirkland SMP based on the review of consistency with legislative amendments made since SMP adoption. Topics are organized broadly by SMP subject area and include all items listed in Ecology's SMP Periodic Review Checklist. In general, mandatory changes to the SMP are minor in nature. The majority of them address revised rules with regard to SMP applicability, including updated exemption thresholds and definitions. Ecology has also developed new guidance on regulating nonconforming uses, structures, and development that could be of use to the City in clarifying the nonconformance regulations in its SMP.

Table 1. Summary of gaps in consistency with legislative amendments, and associated mandatory and recommended SMP revisions.

No.	Ecology Checklist Item	Summary of Change (Amendment Year)	Relevant Section(s) in 2010 SMP	Consistency Review	Recommendation and Proposed Action
<b>Applicability</b>					
1	2017 a.	Cost threshold for non-exempt substantial development updated (2017)	KZC 141.40	Currently KZC 141.40 references WAC 173-27-040 and RCW 90.58 but does not state a specific cost threshold.	<b>No change recommended:</b> The City should continue to reference the WAC and RCW rather than the specific dollar cost threshold to maintain flexibility should the threshold change again during the life of the code.
2	2017 b.	Definition of "development" updated to exclude dismantling or removing structures (2017)	KZC 83.80.29	The SMP does not clarify that removing structures does not constitute development.	<b>Recommended:</b> Revise definition of "development" in 83.80.29.
3	2017 c.	New rules clarify exceptions to local review under the SMA (2017)	KZC 141.40	The SMP refers to exemptions under WAC 173-27-040, but does not refer to exceptions under WAC 173-27-044 or -045.	<b>Mandatory:</b> Add reference to statutory exceptions. Added in proposed draft as 141.45.

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No.	Ecology Checklist Item	Summary of Change (Amendment Year)	Relevant Section(s) in 2010 SMP	Consistency Review	Recommendation and Proposed Action
4	2017 f.	Ecology clarified that the SMA does not apply to lands under exclusive federal jurisdiction (2017)	N/A	The SMP does not address federal lands as there are no federal lands in the city.	<b>No change recommended</b>
5	2016 a.	Retrofitting existing structures for ADA compliance is now exempt from shoreline permit requirements (2016)	KZC 141.40	KZC 141.40 references WAC 173-27-040 for applicable exemptions.	<b>No change recommended.</b>
6	2014 a.	Cost threshold for exempt replacement of docks on lakes and rivers increased to \$20,000 from \$10,000 (2014), and was updated again recently in 2018 to \$22,500.	N/A	SMP references WAC 173-27-040, and does not address the cost threshold for docks.	<b>No change recommended</b>
7	2009 a.	Relief from SMP provisions may be provided where shoreline restoration projects shift the ordinary high water mark in a UGA (2009)	KZC 83.300.14	This is addressed in KZC 83.300.14.	<b>No change recommended</b>
8	2007 b.	Comprehensively updated SMPs must include a list and map of streams and lakes that are in shoreline jurisdiction (2007)	KZC 83.90	KZC 83.90 addresses jurisdictional waterbodies and mapping	<b>No change recommended</b>
9	2007 a.	Options for defining floodway (2007)	KZC 83.80	There is no definition of floodway currently in the SMP, but the word floodway is referenced in KZC 83.530.2.a. There is no floodway in the city.	<b>Recommended:</b> Supplement KZC 83.530 with incorporation by reference of the frequently flooded areas regulations of KZC 90 which rely on the city's Flood Damage Prevention ordinance, KMC 21.56. Doing so will incorporate the floodway definition found in 21.56.

No.	Ecology Checklist Item	Summary of Change (Amendment Year)	Relevant Section(s) in 2010 SMP	Consistency Review	Recommendation and Proposed Action
					See proposed draft section 83.490 which incorporates Chapter 90 KZC by reference.
10	2017 e.	Ecology amended forestry use regulations to clarify that forest practices that only involves timber cutting are not SMA “developments” and do not require SDPs.	KZC 83.170	The SMP prohibits forest practices in all environment designations, therefore no change is necessary.	<b>No change recommended.</b>
11	2010 a.	The Legislature adopted Growth Management Act – Shoreline Management Act clarifications. This change includes amendments to GMA and SMA to resolve differing legal interpretations.	KZC 83.490-83.530	<i>Current SMP includes critical areas regulations separate from the City’s GMA critical areas ordinance for application in shoreline jurisdiction.</i>	<b>Recommended:</b> Replace the current SMP critical areas regulations with incorporation of KZC 90 by reference. Minor revisions are proposed to KZC 90 in conjunction with the SMP update to ensure consistency. See proposed draft section 83.490 which incorporates Chapter 90 KZC by reference.
12	2007 c.	Ecology’s rule listing statutory exemptions from the requirement for an SDP was amended to include fish habitat enhancement projects that conform to the provisions of RCW 77.55.181.	KZC 141.40	SMP refers to WAC 173-27-040 for a list of exemptions and does not list them each specifically in the SMP.	<b>No change recommended.</b>
<b>General Use and Development Provisions</b>					
13	2016 b.	Updated wetlands critical areas guidance refers to the 2014 wetlands rating system (2016)	KZC 83.500.3.c.8	The SMP refers to the 2004 Ecology wetlands rating system, or latest version.	<b>Recommended:</b> Replace the current SMP wetland regulations with incorporation of KZC 90 by reference. KZC 90 refers to the 2014 rating system. See proposed draft

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No.	Ecology Checklist Item	Summary of Change (Amendment Year)	Relevant Section(s) in 2010 SMP	Consistency Review	Recommendation and Proposed Action
					section 83.490 which incorporates Chapter 90 KZC by reference.
14	2011 a.	Wetlands must be delineated in accordance with the approved federal wetland delineation manual (2011)	KZC 83.500.2	The SMP refers to the federal wetland delineation manual.	<b>No change recommended</b>
15	2009 b.	Ecology adopted a rule for certifying wetland mitigation banks (2009)	N/A	Use of wetland mitigation banks is not addressed in the SMP.	<b>Recommended:</b> Replace the current SMP wetland regulations with incorporation of KZC 90 by reference. KZC 90 addresses use of mitigation banks. See proposed draft section 83.490 which incorporates Chapter 90 KZC by reference.
16	2014 b.	The Legislature created a new definition and policy for floating on-water residences legally established before 7/1/2014.	KZC 83.170	Floating on water residences are prohibited in the current SMP and there are no previously established floating on water residences in the city.	<b>No change recommended.</b>
17	2011 c.	The Legislature created a new definition and policy for floating homes permitted or legally established prior to January 1, 2011.	KZC 83.170	Floating homes are prohibited per the current SMP. There are no floating homes in the city.	<b>No change recommended.</b>
18	2011 b.	Ecology adopted rules for new commercial geoduck aquaculture.	N/A	There are no marine shorelines in the city.	<b>No change recommended.</b>
<b>Nonconformance</b>					
19	2017 g.	Ecology clarified default provisions for nonconforming uses and development (2017)	KZC 83.550	The SMP includes provisions for nonconforming structures, uses, lots, and other features, but it does not define non-conforming uses,	<b>Recommended:</b> Update definitions to define nonconforming structures, uses, and lots. Definitions added to proposed draft as 83.80.75 a-c.

No.	Ecology Checklist Item	Summary of Change (Amendment Year)	Relevant Section(s) in 2010 SMP	Consistency Review	Recommendation and Proposed Action
				structures, and lots separately. Time limits for nonconforming rights are lower than those allowed by state law (90 days versus 12 months).	Updated timeline for coming into conformance added under 83.550.5.c
20	2011 d.	SMPs may classify legally established residential structures and appurtenant structures as conforming even if they do not meet dimensional or bulk standards. Redevelopment, expansion, and replacement consistent with the SMP would be allowed (2011)	KZC 83.550	The SMP does not address this. As noted in Ecology's checklist guidance, it appears that this is an optional way to address nonconforming use and development but non-conformances are already addressed in 83.550.	<b>No change recommended</b>
<b>Administration</b>					
21	2017 d.	Revised rules clarify permit filing procedures (2017)	KZC 141.70.1.d	KZC 141.70.1.d references RCW 90.58.140 and WAC 173-27-130	<b>Recommended:</b> Modify language for consistency with Ecology's recommended language . See proposed draft section 141.70.1.d.1
22	2017 i.	New rule created an optional SMP amendment process that allows for a shared local/state public comment period (2017)	N/A	City does not include discussion of SMP amendments in KZC 83 or 141. Optional process does not conflict with Kirkland's Type IV process/procedure for Comp Plan and Zoning Code amendments.	<b>No change recommended.</b>
23	2017 h.	Ecology adopted rule amendments to clarify the scope and process for conducting periodic reviews (2017)	KZC 141	City does not include discussion of periodic review in KZC 83. As noted in Ecology's checklist guidance, it is not necessary to include this provision in SMP.	<b>No change recommended.</b>



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<b>No.</b>	<b>Ecology Checklist Item</b>	<b>Summary of Change (Amendment Year)</b>	<b>Relevant Section(s) in 2010 SMP</b>	<b>Consistency Review</b>	<b>Recommendation and Proposed Action</b>
<b>24</b>	2015 a.	The Legislature adopted a 90-day target for local review of WSDOT projects (2015)	KZC 141	The SMP does not currently address this, nor is it necessary to include.	<b><i>No change recommended.</i></b>
<b>25</b>	2009 c.	The Legislature added moratoria authority and procedures to the SMA (2009)	KZC 93	The SMP does not address this, nor is it necessary to include. The City can simply rely on the statute.	<b><i>No change recommended.</i></b>
<b>26</b>	2017 j.	Submittal to Ecology of proposed SMP amendments- paper copies no longer required.	N/A	The SMP does not currently address the details of the SMP submittal process, nor is it required to.	<b><i>No change recommended.</i></b>
<b>27</b>	2012 a.	The Legislature amended the SMA to clarify SMP appeal procedures.	N/A	The SMP does not currently refer to the SMP appeal procedures, nor is it required to.	<b><i>No change recommended.</i></b>

### 3. Consistency with Critical Areas Ordinance

The SMP regulates critical areas in shoreline jurisdiction through KZC 83.490 through KZC 83.530. Elsewhere throughout the City, critical areas are regulated by the City's Critical Areas Ordinance (CAO), codified in Chapter 90 KZC and adopted in December 2016. The result is several inconsistencies between the way critical areas are regulated inside and outside of shoreline jurisdiction. Many of the inconsistencies result from the time difference between the adoption of the two documents. These inconsistencies could be addressed all together through direct adoption by reference in the SMP of the City's 2016 CAO, with specific exceptions required under the Shoreline Management Act (RCW 90.58) called out in the body of the SMP. The benefit of this approach is that it ensures consistency in the management of critical areas throughout the City and it reduces redundancy in the code. The primary drawback of this approach is that in the future, if the City references Chapter 90 KZC, *as amended*, Ecology would need to approve any amendments to Chapter 90 KZC. If the City references Chapter 90 KZC, but not *as amended*, that leaves open the potential for inconsistencies between how the City regulates critical areas inside and outside of shoreline jurisdiction.

Inconsistencies between critical areas regulations in Chapter 83 and Chapter 90 KZC include wetland classification system, wetland buffers, wetland buffer mitigation ratios, wetland impact minimization measures, stream classification, stream buffers, off-site mitigation options, and vegetated buffer standards. The stream classification system differs within shoreline jurisdiction depending on whether the stream is in the 2011 annexation area (Zones RSA and RMA and O.O. Denny Park). The stream buffers in Chapter 90 KZC fall between the widths required inside and outside of the annexation area (Table 2).

Table 2. Stream classification and buffers under Chapter 83 KZC and Chapter 90 KZC

Chapter 83 KZC			Chapter 90 KZC			
Shorelines other than RSA and RMA zones and O. O. Denny Park			Shorelines within RSA and RMA zones and O.O. Denny Park			
Class	Primary Basin Buffer	Secondary Basin Buffer	Class	Buffer	Class	Buffer
A (Type F-salmonid use)	75 feet	N/A	F (Fish Bearing)	115 feet	F (Fish Bearing)	100 feet
B (Perennial- no salmonid use)	60 feet	50 feet	N (Non-fish bearing)	65 feet	Np/Ns (Non-fish bearing)	50 feet

Chapter 83 KZC					Chapter 90 KZC	
Shorelines other than RSA and RMA zones and O. O. Denny Park			Shorelines within RSA and RMA zones and O.O. Denny Park			
C (Seasonal)	35 feet	25 feet	O (No downstream surface water connection)	25 feet		

Chapter 90 KZC was recently adopted, and for the most part, it is consistent with Ecology’s guidance. However, in July 2018, Ecology updated its guidance for wetland ratings. The change includes modified habitat score ranges used in wetland buffer tables. The change in guidance is the result of Ecology’s continued evaluation of the 2014 wetland rating system as it relates to the 2004 wetland rating system. Ecology’s intent was that the change from the 2004 to 2014 rating system would not significantly affect resulting buffers. The recommendation assigns wetlands with a habitat score of 5 as “low” function instead of a separate “low/moderate” grouping. This reduces the buffer for wetlands with a habitat score of 5 to 75 feet instead of 105 feet. It also reduces the recommended buffer for “moderate” habitat functions (scores of 6 and 7) to 110 feet instead of 165 feet. We recommend that the City modify its wetland regulations to follow Ecology’s new guidance, which represents best available science. Table 3 shows the different buffer widths under Chapter 83 KZC, Chapter 90 KZC, and Ecology’s most recent guidance.

Note that Chapter 90 KZC utilizes the buffers presented in Ecology’s Wetland Guidance for CAO Updates Table XX.1 which requires the use of minimization measures, and when appropriate, protection of a wildlife corridor. The wetland impact minimization measures are included in 90.155 KZC and the requirement that they be implemented if standard buffers are used is noted in the wetland buffer table in 90.55 KZC. However, a corridor requirement is not included in Chapter 90 KZC and should be added if the buffers of Chapter 90 are to be incorporated into the SMP for consistency with the most current, accurate, and complete scientific and technical information required by the SMA.

Table 3. Wetland buffer widths under Chapter 83 KZC, Chapter 90 KZC, and Ecology's most recent guidance

Chapter 83 KZC				Chapter 90 KZC				Proposed Per 2018 Ecology Guidance		
Category	Habitat Score			Habitat Score				Habitat Score		
	High	Moderate	Low	High	Moderate	Moderate/Low	Low	High	Moderate	Low
1	225	150	125	225	165	105	75	225	110	75
2	200	125	100	225	165	105	75	225	110	75
3	N/A	125	75	225	165	105	60	225	110	60
4	50			40				40		

## 4. Consistency with Other Development Regulations and Comprehensive Plan

Table 4 summarizes recommended revisions to the Kirkland SMP based on a review of consistency with the Comprehensive Plan and the Kirkland Zoning Code (KZC). There are areas of the SMP that could be strengthened to provide additional clarity and consistency with the Comprehensive Plan. These are summarized in the table below.

Table 4. Summary of recommended SMP and Comprehensive Plan revisions to improve consistency.

No.	Topic	Relevant Section(s) in Comprehensive Plan	Consistency Review	Recommendation
1	Periodic Review Process	Comprehensive Plan Introduction	The Shoreline Element does not reflect the 2019 SMP periodic review process.	Add text in the introduction that refers to the 2019 periodic review. A new sentence is added to page 3.
2	Minor updates to reflect 2011 annexation areas	Comprehensive Plan- various	Text includes references to specific parks and areas that omit areas within the annexation area	Update text to reflect shoreline areas in the annexation area. Minor revisions are made throughout text.

No.	Topic	Relevant Section(s) in Comprehensive Plan	Consistency Review	Recommendation
3	SMP updates	Comprehensive Plan Policies	Comprehensive Plan policies should reflect SMP updates	Add policies for new regulations, and make minor changes to reflect SMP reference to KMZ 90. Minor revisions are proposed throughout B.2.
4	Update species descriptions	Comprehensive Plan Policy SA-13	Comprehensive Plan references outdated species status (i.e. bald eagle)	Update language to reflect current designation status of species. See updated language in Policy SA-13.

## 5. Staff Recommendations

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City of Kirkland Planning staff have proposed a number of modifications to Chapter 83 and Chapter 90, primarily for clarification of intent. A few modifications are proposed that include minor policy updates. The proposed changes and rational are included in Tables 5 and 6.

## SHORELINE MASTER PROGRAM PERIODIC REVIEW

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# Periodic Review Checklist

### Introduction

This document is intended for use by counties, cities and towns conducting the “periodic review” of their Shoreline Master Programs (SMPs). This review is intended to keep SMPs current with amendments to state laws or rules, changes to local plans and regulations, and changes to address local circumstances, new information or improved data. The review is required under the Shoreline Management Act (SMA) at [RCW 90.58.080\(4\)](#). Ecology’s rule outlining procedures for conducting these reviews is at [WAC 173-26-090](#).

This checklist summarizes amendments to state law, rules and applicable updated guidance adopted between 2007 and 2017 that may trigger the need for local SMP amendments during periodic reviews.

### How to use this checklist

See Section 2 of Ecology’s *Periodic Review Checklist Guidance* document for a description of each item, relevant links, review considerations, and example language.

**At the beginning:** Use the review column to document review considerations and determine if local amendments are needed to maintain compliance. See WAC 173-26-090(3)(b)(i).

**At the end:** Use the checklist as a final summary identifying your final action, indicating where the SMP addresses applicable amended laws, or indicate where no action is needed. See WAC 173-26-090(3)(d)(ii)(D), and WAC 173-26-110(9)(b).

*Local governments should coordinate with their assigned [Ecology regional planner](#) for more information on how to use this checklist and conduct the periodic review.*

## Kirkland SMP Periodic Update – Draft Checklist completed 3.28.19

Row	Summary of change	Review	Action
2017			
a.	OFM adjusted the <b>cost threshold for substantial development</b> to \$7,047.	Currently KZC 141.40 references WAC 173-27-040 and RCW 90.58 but does not state a specific cost threshold.	<b>No changes needed:</b> The City will continue to reference the WAC and RCW rather than the specific dollar cost threshold to maintain flexibility should the threshold change again during the life of the code.
b.	Ecology amended rules to clarify that the <b>definition of “development”</b> does not include dismantling or removing structures.	The SMP does not clarify that removing structures does not constitute development.	<b>Recommended:</b> Revise definition of “development” to specify this exclusion. See revision to 83.80.29 in proposed draft.
c.	Ecology adopted rules that clarify <b>exceptions to local review under the SMA.</b>	The SMP refers to exemptions under WAC 173-27-040, but does not refer to exceptions under WAC 173-27-044 or -045.	<b>Mandatory:</b> Add reference to statutory exceptions. Added in proposed draft as 141.45.
d.	Ecology amended rules that clarify <b>permit filing procedures</b> consistent with a 2011 statute.	KZC 141.70.1.d references RCW 90.58.140 and WAC 173-27-130	<b>Recommended:</b> Modify language for consistency with Ecology’s recommended language . See proposed draft section 141.70.1.d.1
e.	Ecology amended <b>forestry use regulations</b> to clarify that forest practices that only involves timber cutting are not SMA “developments” and do not require SDPs.	The SMP prohibits forest practices in all environment designations, therefore no change is necessary.	<b>No change recommended</b>
f.	Ecology clarified the SMA does not apply to lands under <b>exclusive federal jurisdiction</b>	The SMP does not address federal lands as there are no federal lands in the city.	<b>No change recommended</b>
g.	Ecology clarified “default” provisions for <b>nonconforming uses and development.</b>	The SMP includes provisions for nonconforming structures, uses, lots, and other features, but it does not define non-conforming uses, structures, and lots separately. Time limits for nonconforming rights are lower than those allowed by state law (90 days versus 12 months).	<b>Recommended:</b> Update definitions to define nonconforming structures, uses, and lots. Definitions added to proposed draft as 83.80.75 a-c. Updated timeline for coming into conformance added under 83.550.5.c
h.	Ecology adopted rule amendments to clarify the scope and process for conducting <b>periodic reviews.</b>	City does not include discussion of periodic review in KZC 83. As noted in Ecology’s checklist guidance, it is not necessary to include this provision in SMP.	<b>No change recommended</b>
i.	Ecology adopted a new rule creating an <b>optional SMP</b>	City does not include discussion of SMP amendments in KZC 83 or	<b>No change recommended</b>

Row	Summary of change	Review	Action
	<b>amendment process</b> that allows for a shared local/state public comment period.	141. Optional process does not conflict with Kirkland's Type IV process/procedure for Comp Plan and Zoning Code amendments.	
j.	<b>Submittal</b> to Ecology of proposed SMP amendments.	The SMP does not currently address the details of the SMP submittal process, nor is it required to.	<b>No change recommended</b>
2016			
a.	The Legislature created a new shoreline permit exemption for retrofitting existing structures to comply with the <b>Americans with Disabilities Act</b> .	KZC 141.40 references WAC 173-27-040 for applicable exemptions.	<b>No change recommended</b>
b.	Ecology updated <b>wetlands critical areas guidance</b> including implementation guidance for the 2014 wetlands rating system.	The SMP refers to the 2004 Ecology wetlands rating system, or latest version.	<b>Recommended:</b> Replace the current SMP wetland regulations with incorporation of KZC 90 by reference. KZC 90 refers to the 2014 rating system. Proposed draft section 83.490 incorporates Chapter 90 KZC by reference.
2015			
a.	The Legislature adopted a <b>90-day target</b> for local review of Washington State Department of Transportation (WSDOT) projects.	The SMP does not currently address this, nor is it necessary to include.	<b>No change recommended</b>
2014			
a.	The Legislature raised the cost threshold for requiring a Substantial Development Permit (SDP) for <b>replacement docks on lakes and rivers</b> to \$20,000 (from \$10,000).	SMP references WAC 173-27-040, and does not address the cost threshold for docks.	<b>No change recommended</b>
b.	The Legislature created a new definition and policy for <b>floating on-water residences</b> legally established before 7/1/2014.	Floating on water residences are prohibited in the current SMP and there are no previously established floating on water residences in the city.	<b>No change recommended</b>
2012			
a.	The Legislature amended the SMA to clarify <b>SMP appeal procedures</b> .	The SMP does not currently refer to the SMP appeal procedures, nor is it required to.	<b>No change recommended</b>



Row	Summary of change	Review	Action
2011			
a.	Ecology adopted a rule requiring that wetlands be delineated in accordance with the approved <b>federal wetland delineation manual</b> .	The SMP refers to the federal wetland delineation manual.	<b>No change recommended</b>
b.	Ecology adopted rules for new commercial <b>geoduck aquaculture</b> .	There are no marine shorelines in the city.	<b>No change recommended</b>
c.	The Legislature created a new definition and policy for <b>floating homes</b> permitted or legally established prior to January 1, 2011.	Floating homes are prohibited per the current SMP. There are no floating homes in the city.	<b>No change recommended</b>
d.	The Legislature authorized a new <b>option to classify existing structures as conforming</b> .	The SMP does not address this. As noted in Ecology's checklist guidance, it appears that this is an optional way to address nonconforming use and development but non-conformances are already addressed in 83.550.	<b>No change recommended</b>
2010			
a.	The Legislature adopted <b>Growth Management Act – Shoreline Management Act clarifications</b> .	Current SMP includes critical areas regulations separate from the City's GMA critical areas ordinance for application in shoreline jurisdiction.	<b>Recommended:</b> Replace the current SMP critical areas regulations with incorporation of KZC 90 by reference. Minor revisions are proposed to KZC 90 in conjunction with the SMP update to ensure consistency. See proposed draft section 83.490 which incorporates Chapter 90 KZC by reference.
2009			
a.	The Legislature created new "relief" procedures for instances in which a <b>shoreline restoration project within a UGA</b> creates a shift in Ordinary High Water Mark.	This is addressed in KZC 83.300.14.	<b>No change recommended</b>
b.	Ecology adopted a rule for certifying <b>wetland mitigation banks</b> .	Use of wetland mitigation banks is not addressed in the SMP.	<b>Recommended:</b> Replace the current SMP wetland regulations with incorporation of KZC 90 by reference. KZC 90 addresses use of mitigation banks. See proposed draft section 83.490

Row	Summary of change	Review	Action
			which incorporates Chapter 90 KZC by reference.
c.	The Legislature added <b>moratoria authority</b> and procedures to the SMA.	The SMP does not address this, nor is it necessary to include. The City can simply rely on the statute.	<b>No change recommended</b>
2007			
a.	The Legislature clarified <b>options for defining "floodway"</b> as either the area that has been established in FEMA maps, or the floodway criteria set in the SMA.	There is no definition of floodway currently in the SMP, but the word floodway is referenced in KZC 83.530.2.a.	<b>Recommended:</b> Supplement KZC 83.530 with incorporation by reference of the frequently flooded areas regulations of KZC 90 which rely on the city's Flood Damage Prevention ordinance, KMC 21.56. Doing so will incorporate the floodway definition found in 21.56. Proposed draft section 83.490 incorporates Chapter 90 KZC by reference.
b.	Ecology amended rules to clarify that comprehensively updated SMPs shall include a <b>list and map of streams and lakes</b> that are in shoreline jurisdiction.	KZC 83.90 addresses jurisdictional waterbodies and mapping	<b>No change recommended</b>
c.	Ecology's rule listing statutory exemptions from the requirement for an SDP was amended to include <b>fish habitat enhancement projects</b> that conform to the provisions of RCW 77.55.181.	SMP refers to WAC 173-27-040 for a list of exemptions and does not list them each specifically in the SMP.	<b>No change recommended</b>



Table 5. Amendments recommended by staff and TWC to Chapter 83 and 141 KZC and Shoreline Area chapter of the City's Comprehensive Plan

Section/Page Number Title of Chapter	Type of Amendment	Proposed Change	Rationale
Chapter 83- Shoreline Management Kirkland Zoning Code			
KZC 83.80/PP. 4-17 Definitions	Clarifications	<ol style="list-style-type: none"> <li>1. Add and revise or remove definitions to reflect revisions to KZC 83.490 through .520 for wetlands, streams and fish and wildlife habitat conservation areas.</li> <li>2. Add definition of pier bumper which prevent boats from going under a pier to reflect pier bumpers regulations added to Chapter 83 KZC.</li> <li>3. Minor clarifications to some definitions</li> </ol>	<ol style="list-style-type: none"> <li>1. Internal consistency. Now that SMP will reference Chapter 90 for critical areas regulations no critical areas definitions are needed in SMP. SMP definitions should be limited to those specific to shoreline jurisdiction that could differ from Chapter 5 definitions.</li> <li>2. Clarification of interpretation No. 12-6.</li> <li>3. Clarification</li> </ol>
KZC 83.160/P. 18 User Guide	Clarification	Clarify that Conditional Use Permits also must meet criteria for a Substantial Development Permit.	Clarification
KZC 83.170/PP. 21-27 Permitted and Prohibited Uses Chart	Minor code amendment	Add process for expansion of existing boat launch And update to indicate that residential boat launches and boat rails are not permitted.	See 83.270, Rationale 8
KZC 83.180/PP. 28-38 Shoreline Development Standards	Minor code amendment	Add missing setbacks for Water Dependent uses (i.e. parks, marinas, piers) under Recreational Use category.	Clarification
KZC 83.190/PP. 39-43 Shoreline Setback	<ol style="list-style-type: none"> <li>1. Minor code amendment</li> <li>2. Clarification</li> <li>3. Minor policy change</li> </ol>	<ol style="list-style-type: none"> <li>1. Clarify about shoreline walkway can be either 8 feet wide or broken into two walkways that are 4 feet wide and that they should be perpendicular from a deck or patio.</li> <li>2. Clarify what is measured for maximum allowable width of improvements in shoreline setback, such as decks and patios.</li> <li>3. Clarify that non-permeable turf is prohibited in shoreline setback.</li> </ol>	<ol style="list-style-type: none"> <li>1. Gives homeowner flexibility while also preventing a walkway being built parallel to the patio as a way of increasing patio size.</li> <li>2. The standards in Chapter 115.115 for required yards are referenced in this section.</li> <li>3. Lawn is allowed in the shoreline setback. While it has the potential to filter pollutants it can also be a source of pollutants (herbicides etc.). Artificial turf that is permeable should be allowed as an alternative to lawn as it could reduce a source of pollutants while still allowing infiltration of runoff.</li> </ol>
KZC 83.200/P. 43 Residential Uses	Clarification	Clarify that certain accessory structures to residential uses (i.e. decks and patios) may locate between the primary structure and the lake as stated in KZC 83.190.	Clarification- Clarifies that water dependent uses will not be located landward of principal residence.
KZC 83.210/ PP. 43-44 Commercial Uses	Minor code amendment	Add mobile fueling businesses to those retail establishments providing gas and oil sales for boats	Recognizes various delivery methods. Underground and above ground fuel tanks as well as fuel truck delivery are used to provide fuel at commercial fuel docks.
KZC 83.240/P. 48-49 Utilities	Minor code amendment	Add that geothermal heat pumps are not permitted waterward of the OHWM (ordinary high water mark).	Geothermal heat pumps disturb salmon spawning and the lakebed. They can also heat up the lake water. Staff has had one inquiry. State Department of Fisheries does not support geothermal heat pumps in the lake and Department of Ecology has concerns about them.
KZC 83.250/PP. 49-50 Land Division	Minor code amendment	State that newly created lots in a subdivision cannot make an existing structure non-conforming for shoreline setback and lot coverage.	Subdivision should not be approved that makes a retained structure non-conforming for setback and lot coverage.

Table 5. Amendments recommended by staff and TWC to Chapter 83 and 141 KZC and Shoreline Area chapter of the City's Comprehensive Plan

Section/Page Number Title of Chapter	Type of Amendment	Proposed Change	Rationale
KZC 83.260/ P. 50 General Shoreline Modification Regulations	Clarification	Clarify that no net loss standard and mitigation sequencing are required for Conditional use and Variance Permits or when specific regulations for a proposal are not specified.	Clarification – where dimensional and materials standards are not well-defined proposals are subject to analysis.
KZC 83.270/PP. 50-64 Piers for detached dwelling units	1. Policy change 2. Code amendment 3. Policy change 4. Minor code amendments 5-6. Clarification of interpretation 7. Minor code amendment 8. Policy change 9. Clarification 10-14. Minor code amendments	<ol style="list-style-type: none"> <li>Delete Administrative Approval Alternative Design (83.270.4.b) for maximum area, width, length and depth of pier (minor City policy implication).</li> <li>Reformat the dimension standard chart for clarity and revise length requirements. Limit length of pier to same length as adjacent piers or shorter but in no case longer than 150 feet (existing allowed length) and remove depth standard for ells and float decking.</li> <li>Require removal of non-conforming structure, such as boathouses, with additions to piers for entire shoreline and not just in annexation area.</li> <li>Allow pier bumpers per Interpretation No 12-6.</li> <li>Allow height of boat canopies to be up to 12 feet in height and not limit to 7 feet in height per Interpretation No. 12-8.</li> <li>Require pier ladder.</li> <li>Clarify that boats cannot be moored 30 feet or closer to the OHWM (near shore is fish spawning area).</li> <li>Update 83.270.3.f.4 and the allowed uses chart (83.170) to indicate that residential boat launches and boat rails are not permitted.</li> <li>Delete option to use alternative plantings approved by the state and federal agencies to meet Chapter 83 KZC planting requirements.</li> <li>Delete option of using the monitoring report from state and federal agencies to replace City's requirement for monitoring report.</li> <li>Require vegetation in shoreline plantings to hang over existing bulkheads which is good for fish habitat.</li> <li>Remove the term "recreational use" from section 83.270.5.a and clarify that any structures needs to be removed regardless of location or function.</li> <li>Require in 83.270.8 that when piers are repaired through replacement of all decking and decking substructure above 50%, the new decking shall comply with the pier dimensional standards of 83.270.4 to the maximum extent feasible.</li> </ol>	<ol style="list-style-type: none"> <li>Administrative Approval Alternative Design option allows an applicant to go to Army Corps of Engineers and State Department of Fisheries for approval for pier dimensional standards and thus circumvent the City's standards. Staff has found that these agencies have no set standards and thus rely on a biological report. Staff questions their rigorous analysis and justification for deviating from the City standards. In one case, they were going to approve a pier in extremely shallow water in Juanita Bay until the Muckleshoot Tribe challenged the proposal. Staff recommends deleting the option and just use the dimensional standards in the code. State and federal agencies have different mandated considerations compared to the City. In particular, the SMP has a unique emphasis on views, public access, and protection of water-dependent uses. These considerations further support removing reference to state and federal agencies.</li> <li>Staff recommends pier length be determined by neighboring pier lengths and navigation considerations consistent with the Shoreline Area policies in the Comprehensive Plan. Most boats in Kirkland do not need anywhere near the 9-10 feet depth required currently in the code. Some pier owners have proposed piers much longer than needed to obtain the required water depth when a shorter pier would have been adequate for both the needed water depth and boat size. The longer pier would have made navigation around the pier a potential hazard for adjacent property owners and the general public, particularly at night. Long piers result in additional overwater coverage that can adversely affect juvenile salmon. TWC notes the primary reason for previously having a water depth standard was to limit overwater cover in shallow areas used by juvenile Chinook salmon. However, the proposed code adequately protects these areas by prohibiting moorage and pier structures contributing to the greatest amount of overwater coverage (fingers, ells and platforms) from within the nearshore 30 feet. The proposal also requires ells, fingers and platforms to be located near the terminal end of the pier as a means to further push these structures away from shallower areas. Additionally, boat moorage must also be designed to ensure adequate depth to prevent the boat from sitting on the lakebed.. Generally, no boat owner is going to want to risk damage to their boat, nor are they going to want to build a bigger/longer pier than necessary due to cost. Therefore, the water depth of a property is an existing condition, similar to slope or lot size, that will be taken into consideration by a property owner, or potential property owner, when determining if the property contains the conditions that meet their needs. Meaning, if an owner of a boat with a deep draft wants to buy a property, they will need to narrow their search to parcels having deeper water. A new pier or addition to an existing pier must maintain consistency with the surrounding piers. Averaging the pier length with those surrounding piers will produce consistent design and configuration, maintaining the character of the shoreline.</li> </ol>

Table 5. Amendments recommended by staff and TWC to Chapter 83 and 141 KZC and Shoreline Area chapter of the City's Comprehensive Plan

Section/Page Number Title of Chapter	Type of Amendment	Proposed Change	Rationale
			<p>3. With the 2011 annexation, the 2010 shoreline regulations needed to be amended to reflect the annexation area. Several non-conformances were identified in the annexation area, such as boat houses, that should be removed with redevelopment of a site. The 2011 amendments were limited to the annexation area. These amendments should now be expanded to include the entire shoreline area.</p> <p>4. Consistency with Interpretation No 12-6</p> <p>5. State Department of Fisheries supports taller boat canopies because they allow light in the near shore area that deters predatory fish and thus protects salmon. Height of canopies has been regulated under a zoning code interpretation that now would be incorporated.</p> <p>6-7. Clarifications</p> <p>8. The intent is to prohibit structural boat launches except in waterfront parks. Structural boat ramps for both motorized and non-motorized boats remain allowed in the urban mixed environment where waterfront parks are located. The change prohibits boat launches in all other environments. Reasoning is that boat launch structures (boat rails and ramps etc.) adversely impact the beach substrate below OHWM which is detrimental to salmon habitat. Homeowners could still launch their non-motorized boat by hand on their private beach, off of their dock, bulkhead or shoreline. They might also be encouraged and have another reason to create soft shoreline stabilization on a portion of their property, where the gradient would allow them to more easily launch their boat into the water. They can also take their boat to the public boat launches or soft shoreline present at waterfront parks.</p> <p>9. Alternative plantings that meet state and federal standards instead of the standards in Chapter 83 KZC should not be allowed because as it turns out the agencies do not require shrubs important to an adequate shoreline planting strip and the same standards for trees. Staff recommends removing the option and using only the City's standards. Recent changes to the federal permitting approach (known as the Integrated Restoration and Permitting Program (IRPP)) have numerical standards for shoreline vegetation, which may not be consistent with a functional vegetated shoreline.</p> <p>10. State and federal agency monitoring reports should not be accepted in lieu of the City's required monitoring report because the agencies have a reduced standard for vegetation and the time period for their reports are not five years from the date of installation but from the date that the project is approved. A single monitoring report is typically submitted to all agencies. The proposed change would not be expected to change the contents of a monitoring report significantly or generate significant additional work for the applicant.</p> <p>11. Vegetation that hangs over existing bulkheads is good for fish habitat and recommended by the Muckleshoot Tribe.</p>

Table 5. Amendments recommended by staff and TWC to Chapter 83 and 141 KZC and Shoreline Area chapter of the City's Comprehensive Plan

Section/Page Number Title of Chapter	Type of Amendment	Proposed Change	Rationale
			<p>12. For single family proposals, mitigation for new piers or docks should require removal of any existing in-water or overwater structure regardless of location, unless they are part of the new proposal in order to limit a net increase in overwater coverage.</p> <p>13. Wider and shorter docks having all the substructure removed have the opportunity to modify the height and width when reconstructing. The width can and should be reduced in some cases where they have unnecessary cantilevers or design features that project well beyond the 4 foot max width.</p>
KZC 83.280/PP. 58-64 Piers for Attached and Stacked Dwelling Units	Same as detached dwelling unit amendments	Same as detached dwelling unit amendments above	See same comment for piers for detached dwelling relating to alternative design and mitigation.
KZC 83.290/PP.64-68 Marinas and Commercial Moorage Facilities	<ol style="list-style-type: none"> <li>1. Reference another section</li> <li>2. Minor policy change</li> <li>3. Minor code amendment</li> <li>4. Clarification of interpretation</li> <li>5. Clarification</li> </ol>	<ol style="list-style-type: none"> <li>1. Reference public piers standards in KZC 83.220.5.</li> <li>2. Delete alternative design option if approved by the state and federal agencies similar to piers for detached dwelling units.</li> <li>3. Require mitigation (removal of non-conforming in-water structures) for repair of marina piers similar to piers for detached and attached dwelling units.</li> <li>4. Incorporate Interpretation No 12-6 about pier bumpers.</li> <li>5. Reference public parks in the headers to the setback and dimensional standards charts in 80.290.2 and 80.290.5.c</li> </ol>	<ol style="list-style-type: none"> <li>1. Clarification</li> <li>2. See same comment for piers for detached dwelling relating to alternative design and mitigation.</li> <li>3-5. Clarifications</li> </ol>
KZC 83.300/PP. 69 – 76 Shoreline Stabilization	<ol style="list-style-type: none"> <li>1. Clarification</li> <li>2. Minor code amendment</li> <li>3. Clarification</li> </ol>	<ol style="list-style-type: none"> <li>1. Clarify that for replacement or major repair of a bulkhead, when there is more than one section, the entire length of all sections is included in the measurement, which determines when the proposal is considered major replacement or repair.</li> <li>2. Require for replacement or major repair of a bulkhead that construction plans be prepared by qualified professional, with knowledge in hydrology and construction of hard and soft shoreline stabilization methods.</li> <li>3. Require for replacement or major repair of a bulkhead that if consultant is required, that he/she attend pre-submittal meeting for building permit.</li> </ol>	<ol style="list-style-type: none"> <li>1. Clarification-</li> <li>2. Necessary to ensure competency in design of proposal.</li> <li>3. Necessary to ensure that the contractor and consultant coordinate prior to submittal of building permit.</li> </ol>
KZC 83.360/PP. 80-81 No Net Loss	Clarification	State that mitigation analysis to determine if no net loss standard is met must be prepared by qualified professional, if determined to be needed.	Necessary to ensure competent analysis.
KZC 83.380/PP. 81-85 Setback Reduction Option	<ol style="list-style-type: none"> <li>1. Reference another section</li> <li>2. Minor policy change</li> <li>3. Clarification</li> <li>4. Minor code amendment</li> </ol>	<ol style="list-style-type: none"> <li>1. Reference KZC 141.70.4 which addresses relief from shoreline setback and lot coverage requirements when OHWM is moved upland due to removal of bulkhead and creation of soft shoreline setback.</li> <li>2. Add setback reduction option for removal of 50% of bulkhead (current regulation only gives option for removal of 75% of bulkhead).</li> <li>3. Clarify what vegetation must be installed to meet Option 8 where additional landscape strip width is provided.</li> </ol>	<ol style="list-style-type: none"> <li>1. Consistency with Comprehensive Plan</li> <li>2. Adding the option to remove 50% of bulkhead instead of 75% of bulkhead would encourage removal of at least part of the bulkhead in exchange for a shoreline setback reduction. The percent of the setback reduction would be proportionately less for the 50% bulkhead removal option than the 75% removal.</li> <li>3. Clarification</li> <li>4. The current storm water manual requires this type of improvement where feasible anyway, so it is no longer considered an incentive. It is not appropriate to</li> </ol>

Table 5. Amendments recommended by staff and TWC to Chapter 83 and 141 KZC and Shoreline Area chapter of the City's Comprehensive Plan

Section/Page Number Title of Chapter	Type of Amendment	Proposed Change	Rationale
		4. Remove incentive 6 in the setback reductions option chart (83.380.2.f) related to installation of biofiltration mechanisms.	give an applicant credit toward reducing the required setback for something that is now required anyway.
KZC 83.400/PP. 85-91 Tree Management and Vegetation in Shoreline Setback	Minor policy change	Delete alternative option for planting required vegetation in shoreline setback.	Alternative planning option allows an applicant to propose a different planting plan than is required by code, but that still must meet no net loss of ecological function. So far no one in seven years has used the alternative option. It is likely that someone would propose to not install the tree requirement of the planting standard. But trees are key to no net loss of ecological function along the shoreline and part of the package of mitigation that the City proposed to the Department of Ecology to offset the impacts of new piers and buildings built along the lake. Staff recommends removing the alternative option and just stay with the code requirement.
KZC 83.410/PP. 91 -92 View Corridors	Minor code amendment	Clarify that in the Urban Mixed shoreline environment within the Juanita Business District, view corridors are not required in the JBD 4 and 5 zones only.	Reflects existing Zoning Code provisions that do require view corridors in the JBD2 and 3 zones when height is increased up to 13' above the 26' height limit, but not in JBD 4 and 5, where the height limit is 26 feet above ABE, and there is no flexibility to increase the height.
KZC 83.420/PP. 93-96 Public Access	1. Minor reorganization of the chapter 2. Minor code amendment 3. Clarification	1. Move exception to public access requirement to beginning of section instead of at end of section. 2. Clarify wording for when the public access trail must be opened to the public. 3. Clarify that all new uses, including piers, must provide public access, except single family.	1. Improve clarity 2. Clarification. 3. Clarification
KZC 83.480/PP. 101-102 Water Quality, Stormwater and Nonpoint Pollution	Minor code amendment	Add that milfoil removal requires a plan be submitted to the City and notification to abutting property owners before work begins.	Milfoil is removed either chemically or by machine. The City should receive a plan approach and notification should be given to abutting property owners before work begins. State approval is already required.
KZC 83.490-540 Shoreline Critical Areas	Code amendment	As discussed in Section 3 of the Gap Analysis, The Watershed Company recommends adoption of Chapter 90 by reference, identifying exceptions as required by the SMA.	his option provides the greatest consistency between the SMP and CAO. In the future a single update of Chapter 90 maintains consistency between SMP and CAO. Will help with ease of administration- particularly for projects that cross SMP/GMA boundaries, only one set of code requirements would apply. Certain Chapter 90 sections including exemptions, City review process, and appeals will be excluded from the SMP as SMP provisions will apply instead. Critical area reviews for activities in shoreline jurisdiction occur within the context of the SMP permitting procedures. Additionally, some wetland and stream regulations from Chapter 90 will be excluded within shoreline jurisdiction as they are not in compliance with SMA requirements.  Note that Chapter 90 does not contain geologically hazardous areas regulations (which are instead contained in Chapter 85) and the geohazard regulations currently in Chapter 83 provide additional, shoreline specific detail not in Chapter 85, therefore these will be retained.



Table 5. Amendments recommended by staff and TWC to Chapter 83 and 141 KZC and Shoreline Area chapter of the City's Comprehensive Plan

Section/Page Number Title of Chapter	Type of Amendment	Proposed Change	Rationale
			Similarly, the flood hazard reduction regulations of 83.530 will be retained, in addition to adopting the frequently flooded area regulations of Chapter 90 as they are needed to address shoreline specific issues, not addressed in Chapter 90.
Chapter 141- Shoreline Administration Procedure Kirkland Zoning Code			
KZC 141.70.30.1	Clarification	State the difference between Substantial Development Permit, Conditional Use Permit and Variance and refer to applicable WAC for decisional criteria.	Clarification
KZC 141.70.30.2 Review Required	Clarification	Add that project exempt from a Substantial Development Permit may need to obtain other development permits.	Clarification
KZC 141. 40.1 Exemption from Permit Requirements	Clarification	Add that the applicant has the burden of proof to show that proposal meets the applicable standards in Chapter 83 KZC for projects exempt from a Substantial Development Permit.	Clarification
KZC 141. 60.1 Applications	Clarification	Add that applicant can be the property owner or primary proponent of the project per WAC-173-27-180(1).	Clarification
KZC 141.70.2.a. and 3.a. Conditional Use and Variances	Minor code amendment	State that if a Shoreline Conditional Use or Variance permit is bumped up from a Process IIA to a Process IIB because part of the proposal requires a Process IIB review, the Houghton Community Council does not have jurisdiction over the Conditional Use or Variance permit.	Superior Court of King County ruled in Case No. 15-2-16919-0 SEA on September 8, 2015 that East Bellevue Community Council lacks jurisdiction to review shoreline conditional use permits. This is because the Department of Ecology and not the City of Kirkland has final approval on conditional use permits. The same holds for shoreline variances.
KZC 141.70.2.d and 3.d Conditional Use and Variances	Minor code amendment	Add under Burden of Proof section that criteria for a substantial development permit in WAC 173-27-150 must also be met.	Clarification
KZC 141.70.2.e and 3. e.	Clarification	Clarify that Conditional Use or Variance has to complete all local administrative appeals or reconsideration periods prior to being forwarded to Ecology for its approval/disapproval jurisdiction.	Clarification
KZC 141.70.3. e	Clarification	Clarify that filing date for shoreline variance appeals are counted from the date that Ecology transmits its decision, not the date the City mails the permit decision to Ecology.	Clarification
KZC 141.70.4 Request of Relief from Standards	Clarification	Clarify that relief from shoreline standards (shoreline setback and lot coverage) may also apply to upland lots.	Clarification
Shoreline Area Chapter Comprehensive Plan			
Shoreline Area Chapter of the Comprehensive Plan	-Minor edits throughout chapter	Reflect 2011 annexation area throughout chapter, including references to O.O. Denny Park, Juanita Drive and multifamily area located west of Juanita Beach Park.	Update reflecting annexation area parks

Table 5. Amendments recommended by staff and TWC to Chapter 83 and 141 KZC and Shoreline Area chapter of the City's Comprehensive Plan

Section/Page Number Title of Chapter	Type of Amendment	Proposed Change	Rationale
Policy SA-2.4/P. 7 Residential – Medium/High development	Clarification	Clarify that additional density beyond 15 units per acre is allowed using the provisions of the Zoning Code, including a Planned Unit Development, affordable housing, low impact development and cottage housing.	Reflects existing Zoning Code provisions.
New Policy SA-6.3/ P. 15	New policy	Add new aspirational policy to promote opportunities to remove overwater residential structures over time.	Policy supports existing goal SA-6 to protect and enhance the character, quality and function of existing residential neighborhoods within the City's shoreline area.
Policy SA-6.4/ P. 16 Subdivision of Land	Clarification	Clarify that public access is not required for 4 or fewer new single family lots.	Clarification. WAC 173-26-241 requires public access for the subdivision of land for more than four parcels.
Policy SA-7.5/ P. 17 Commercial uses between CBD and Planned Area 15 (Carillion Point.)	1. Clarification 2. Minor edit	1. Add the word "west side of Lake Washington Blvd/Lake Street S" to the first sentence so that it is clear that it does not apply to east side of street. 2. Revise the "interfere with nearby uses" statement at the end of the paragraph.	1. Clarification 2. Clarification- change "interfere with nearby uses" to "interfere with nearby water dependent and water-related uses"
New Policy SA-11.2/ P.26 Piers	New policy	Add new policy that length of pier should be in character with adjacent piers length.	1. Policy supports changes to KZC 83.270 and KZC 83.280 addressing single and multifamily piers that should have pier lengths consistent with adjacent pier lengths or shorter. See above. 2. Renumber policies that follow this new policy
Policy SA-13.5/ P. PP 30-31 Fish and Wildlife Habitat Conservation Areas	Minor edit	Add reference to Denny Creek and Champagne Creek and Kirkland's <i>Best Available Science Report</i> dated December 2015 to reflect wildlife and fish habitat in the shoreline area.	Update to reflect annexation area
Policy SA-20.3/ P. 41 Landscape design practices in shoreline parks	Minor edit	Add O.O. Denny Park to list of parks that need shoreline vegetation.	Update to reflect annexation area
Policy SA-20.7/ P. 42 Shoreline armoring in shoreline parks	Minor edit	Add O.O. Denny Park to list of parks that should have bulkheads removed.	Update to reflect annexation area
Policy SA-24.2/ P.46 Floatplane moorage in commercial shoreline areas	Minor edit	Two minor edits to floatplane moorage policy as an outcome of a recently reviewed floatplane permit.	The policy should support having floatplane moorage in certain commercial locations (Carillion Point and Marina Park) by not have policy text that is ambiguous, such as "protection of adjacent development and uses" and "not interfere with boating corridors." Retaining the more specific text about "human safety, including limiting noise and other impacts" addresses the key issues for a floatplane moorage facility. A float plane must cross a boating corridor to reach its mooring pier.
Shoreline Area Chapter of the Comprehensive Plan	Minor edit	Add text in the introduction that refers to the 2019 periodic review. A new sentence is added to page 3.	The Shoreline Element does not reflect the 2019 SMP periodic review process.

Table 5. Amendments recommended by staff and TWC to Chapter 83 and 141 KZC and Shoreline Area chapter of the City's Comprehensive Plan

Section/Page Number Title of Chapter	Type of Amendment	Proposed Change	Rationale
Shoreline Area Chapter of the Comprehensive Plan	Minor edit	Make minor changes to reflect SMP reference to KZC 90. Sentence added to B.2.	Comprehensive Plan policies should reflect SMP updates
Comprehensive Plan Policy SA-13	Minor edit	Update language to reflect current designation status of species. See updated language in Policy SA-13.	Comprehensive Plan references outdated species status (i.e. bald eagle)

## Chapter 83 – SHORELINE MANAGEMENT<sup>1</sup>

### Sections:

#### Authority and Purpose

- 83.10 Authority
- 83.20 Applicability
- 83.30 Purpose and Intent
- 83.40 Relationship to Other Codes and Ordinances
- 83.50 Interpretation
- 83.60 Liberal Construction
- 83.70 Severability

#### Definitions

- 83.80 Definitions
  - Shoreline Environment Designations and Statewide Significance
- 83.90 Shorelines Jurisdiction and Official Shoreline Map
- 83.100 Natural
- 83.110 Urban Conservancy
- 83.120 Residential – L
- 83.130 Residential – M/H
- 83.140 Urban Mixed
- 83.150 Aquatic

#### Uses and Activities in the Shoreline Environment

- 83.160 User Guide
- 83.170 Shoreline Environments, Permitted and Prohibited Uses and Activities Chart

#### Use Specific Regulations

- 83.180 Shoreline Development Standards
- 83.190 Lot Size or Density, Shoreline Setback, Lot Coverage and Height
- 83.200 Residential Uses
- 83.210 Commercial Uses
- 83.220 Recreational Uses
- 83.230 Transportation Facilities
- 83.240 Utilities
- 83.250 Land Division

#### Shoreline Modification Regulations

- 83.260 General
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83.490	Critical Areas – General Standards
<del>83.500</del>	<del>Wetlands</del>
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## Authority and Purpose

### 83.10 Authority

This chapter is adopted as part of the Shoreline Master Program for the City. It is adopted under the authority of Chapter 90.58 RCW and Chapter 173-26 WAC.

(Ord. 4251 § 3, 2010)

### 83.20 Applicability

1. The requirements of this chapter apply to uses, activities and development within shorelines jurisdiction.
2. Designation – The waters of Lake Washington and shorelands associated with Lake Washington are designated as shorelines of statewide significance.
3. Shorelines Jurisdiction
  - a. The provisions of this chapter shall apply to all shorelines of the state, all shorelines of statewide significance, and shorelands.
  - b. Lake Washington, its underlying land, associated wetlands, and those lands extending landward 200 feet from its OHWM are within shorelines jurisdiction.
  - c. Shorelines jurisdiction does not include buffer areas for wetlands or streams that occur within shorelines jurisdiction, except those buffers contained within lands extending landward 200 feet from the OHWM of Lake Washington.

(Ord. 4251 § 3, 2010)

### 83.30 Purpose and Intent

It is the intent of the Kirkland Shoreline Master Program (SMP) to manage the use and development of the shorelines of Kirkland, giving preference to water-dependent and water-related uses, and encouraging shoreline development and uses to avoid, minimize and mitigate impacts. In addition, the SMP, consisting of this chapter, the Shoreline Area chapter of the Comprehensive Plan and the Restoration Plan, has the following purposes:

1. Enable current and future generations to enjoy an attractive, healthy and safe waterfront.
2. Protect the quality of water and shoreline natural resources to preserve fish and wildlife and their habitats.
3. Protect the City's investments as well as those of property owners along and near the shoreline.
4. Efficiently achieve the SMP mandates of the state.
5. In interpreting the provisions of this chapter, preference shall be given in the following order to uses that:
  - a. Recognize and protect the statewide interest over local interest;
  - b. Preserve existing natural areas along the shoreline;
  - c. Result in long-term over short-term benefit;
  - d. Protect the resources and ecology of the shoreline;
  - e. Increase public access to publicly owned areas of the shorelines;
  - f. Increase recreational opportunities for the public in the shoreline; and
  - g. Provide for any other element as defined in RCW 90.58.100 deemed appropriate or necessary.

(Ord. 4251 § 3, 2010)

#### **83.40 Relationship to Other Codes and Ordinances**

1. The shoreline regulations contained in this chapter shall apply as an overlay and in addition to zoning, land use regulations, development regulations, and other regulations established by the City.
2. In the event of any conflict between these regulations and any other regulations of the City, the regulations that provide greater protection of the shoreline natural environment and aquatic habitat shall prevail.
3. Shoreline Master Program policies, found in the Shoreline Area chapter of the City's Comprehensive Plan, establish intent for the shoreline regulations.

(Ord. 4251 § 3, 2010)

#### **83.50 Interpretation**

1. General – The Planning Director may issue interpretations of any provisions of this chapter as necessary to administer the Shoreline Master Program policies and regulations. The Director shall base his/her interpretations on:

- a. The defined or common meaning of the words of the provision; and
- b. The general purpose of the provision as expressed in the provision; and
- c. The logical or likely meaning of the provision viewed in relation to the Washington State Shoreline Management Act (the Act), including the purpose and intent as expressed in Chapter 90.58 RCW and the applicable guidelines as contained in Chapter 173-26 WAC, and the shoreline chapter of the Comprehensive Plan.

Any formal written interpretations of shoreline policies or regulations shall be submitted to the Department of Ecology for review.

2. Effect – An interpretation of this chapter will be enforced as if it is part of this code.
3. Availability – All interpretations of this chapter, filed sequentially, are available for public inspection and copying in the Planning and Building Department during regular business hours. The Planning Official shall also make appropriate references in this code to these interpretations.

(Ord. 4491 § 3, 2015; Ord. 4251 § 3, 2010)

### **83.60 Liberal Construction**

As provided for in RCW 90.58.900, the Shoreline Management Act is exempted from the rule of strict construction; the Act and this chapter shall therefore be liberally construed to give full effect to the purposes, goals, objectives, and policies for which the Act and this chapter were enacted and adopted, respectively.

(Ord. 4251 § 3, 2010)

### **83.70 Severability**

1. The standards, procedures, and requirements of this chapter are the minimum necessary to promote the health, safety, and welfare of the residents of Kirkland. The City is free to adopt more rigorous or different standards, procedures, and requirements whenever this becomes necessary.
2. The Act and this chapter adopted pursuant thereto comprise the basic state and City law regulating use of shorelines. In the event provisions of this chapter conflict with other applicable City policies or regulations, the more restrictive shall prevail. Should any section or provision of this chapter be declared invalid, such decision shall not affect the validity of this chapter as a whole.

(Ord. 4251 § 3, 2010)

## **Definitions**

### **83.80 Definitions**

For the purposes of this chapter the following terms shall have the meaning ascribed to them below. Terms not defined in this section shall be defined as set forth in Chapter 5 KZC. Where definitions in this chapter conflict with definitions elsewhere in the KMC or KZC, the definitions provided in this section shall control. In addition, all the definitions in RCW 90.58.030, WAC 173-26-020, and WAC 173-27-030 shall be deemed definitions in this chapter.

1. Act – The Washington State Shoreline Management Act, Chapter 90.58 RCW.
2. Agriculture – Agricultural uses and practices including, but not limited to: Producing, breeding, or increasing agricultural products; rotating and changing agricultural crops; allowing land used for agricultural activities to lie fallow in which it is plowed and tilled but left unseeded; allowing land used for agricultural activities to lie dormant as a result of adverse agricultural market conditions; allowing land used for agricultural activities to lie dormant because the land is enrolled in a local, state, or federal conservation program, or the land is subject to a conservation easement; conducting agricultural operations; maintaining, repairing, and replacing agricultural equipment; maintaining, repairing, and replacing agricultural facilities; provided, that the replacement facility is no closer to the shoreline than the original facility; and maintaining agricultural lands under production or cultivation.
3. Aquaculture – The cultivation of fish, shellfish, and/or other aquatic animals or plants, including the incidental preparation of these products for human use.
4. Aquatic – Those areas waterward of the OHWM.
5. Appurtenance – For the purpose of an exemption of a single-family residence, also referred to as a detached dwelling unit on one (1) lot, and its associated appurtenances from a substantial development permit, an appurtenance includes those listed under WAC 173-27-040 and tool sheds, greenhouses, swimming pools, spas, accessory dwelling units and other accessory structures common to a single-family residence located landward of the OHWM and the perimeter of a wetland.
- ~~6. Accessory Dwelling Unit – See Chapter 5 KZC.~~
7. Average Parcel Depth – The average of the distance from the OHWM to edge of the public right-of-way or vehicular access easement, whichever provides direct access to the existing or proposed primary structure on the subject property, as measured along the side property lines or the extension of those lines where the water frontage of the subject property ends, the center of the OHWM of the subject property and the quarter points of the OHWM of the subject property. See Plate 19. For those circumstances where a parcel or a portion of a parcel does not abut a

public right-of-way or vehicular easement road, the average parcel depth shall be measured from the OHWM to the edge of the property line opposite of and generally parallel to the OHWM using the same method as described above. At the northern terminus of the 5th Avenue West vehicular access easement, the average parcel depth shall be measured from the OHWM to the west side of the public pedestrian access easement providing access to Waverly Beach Park.

8. Average Parcel Width – The average of the distance between the two (2) side property lines perpendicular to the OHWM as measured along the OHWM and along the property line opposite the OHWM, or measured along the two (2) property lines generally parallel to the OHWM of a parcel that does not abut Lake Washington.

9. Bioengineering – Project designs or construction methods that use live woody vegetation or a combination of live woody vegetation and specially developed natural or synthetic materials to establish a complex root grid within the existing bank that is resistant to erosion, provides bank stability, and maintains a healthy riparian environment with habitat features important to fish life. Use of wood structures or limited use of clean angular rock may be allowable to provide stability for establishment of the vegetation.

10. Boat – Any contrivance used or capable of being used as a means of transportation on water, except for cribs or piles, shinglebolts, booms or logs, rafts of logs, and rafts of lumber.

11. Boat House – An overwater structure designed for the storage of boats, but not including boat lift canopies.

12. Boat Launch – Graded slopes, slabs, pads, planks, or rails used for launching boats by means of a trailer, hand, or mechanical device.

13. Boat Lift – Lifts for motorized boats, kayaks, canoes and jet skis. Includes floating lifts that are designed to not contact the substrate of the lake; ground-based lifts that are designed to be in contact with or supported by the substrate of the lake; and suspended lifts that are designed to be affixed to the existing overwater structure with no parts contacting the substrate.

14. Boating Facilities – Facilities providing boat moorage space, fuel, or other commercial services. As used in this chapter, “boating facilities” refers to the following use listings: piers, docks, moorage buoys, boat lifts and canopies serving attached, stacked and detached dwelling units and marinas and moorage facilities associated with commercial uses.

15. Breakwater – Protective structures that are normally built offshore to provide protection from wave action.

16. Buffer – The area immediately adjacent to wetlands and streams that protects these sensitive areas and provides essential habitat elements for fish and/or wildlife.

17. Buffer Setback – A setback distance of 10 feet from a designated or modified wetland or stream buffer within which no buildings or other structures may be constructed, except as provided in KZC 83.500 and 83.510. The buffer setback serves to protect the wetland or stream buffer during development activities, use, and routine maintenance occurring adjacent to these resources.

18. Bulkhead – A vertical or nearly vertical erosion protection structure placed parallel to the shoreline consisting of concrete, timber, steel, rock, or other permanent material not readily subject to erosion.

19. Canopy – A cover installed as a component of a boat lift.

20. Channel Migration Zone – The area along a river or other watercourse within which the channel(s) can be reasonably predicted to migrate over time as a result of natural and normally occurring hydrological and related processes when considered with the characteristics of the river or other watercourse and its surroundings.

~~21. Class A Streams – Streams that are used by salmonids. Class A streams generally correlate with Type F streams as defined in WAC 222-16-030.~~



~~22.— Class B Streams—Perennial streams (during years of normal precipitation) that are not used by salmonids. Class B streams generally correlate with Type F streams (if used by nonsalmonids or they contain fish habitat) or Type Np streams (if they are perennial and do not contain fish habitat) as defined in WAC 222-16-030.~~

~~23.— Class C Streams—Seasonal or ephemeral streams (during years of normal precipitation) not used by salmonids. Class C streams generally correlate with Type F streams (if used by nonsalmonid fish or they contain fish habitat) or Type Ns streams (if they are seasonal and do not contain fish habitat) as defined in WAC 222-16-030.~~

24. Commercial Use – Includes retail, office services, entertainment, and recreation ~~and/or light industrial~~ uses, depending on the location. Retail uses are those that provide goods and/or services directly to the consumer, including service uses not usually allowed within an office use.

25. Concession Stand – A permanent or semi-permanent structure for the sale and consumption of food and beverages, and water-related products, such as sunscreen, sunglasses, and other similar products. A concession stand may include outdoor seating areas. Indoor seating and associated circulation areas shall not exceed more than 10 percent of the gross floor area of the use, and it must be demonstrated to the City that the floor plan is designed to preclude the seating area from being expanded.

26. Conditional Uses – A use, development, or substantial development that is classified as a conditional use in KZC 83.170 or that is not classified within this chapter. Those activities identified as conditional uses or not classified in this chapter must be treated according to the review criteria established in WAC 173-27-160.

~~27.— Convalescent Center—See Chapter 5 KZC.~~

28. Critical Areas – Critical areas include the following areas and ecosystems: (a) wetlands; (b) areas with a critical recharging effect on aquifers used for potable water; (c) fish and wildlife habitat conservation areas (streams); (d) frequently flooded areas; and (e) geologically hazardous areas. Kirkland does not contain any critical aquifer recharge areas. Critical areas may also be referred to as sensitive areas.

29. Development – A use consisting of the construction or exterior alteration of structures; dredging; drilling; dumping; filling; removal of any sand, gravel, or minerals; bulkheading; driving of piling; placing of obstructions; or any project of a permanent or temporary nature that interferes with the normal public use of the surface of the waters overlying lands subject to Chapter 90.58 RCW at any state of water level. “Development” does not include dismantling or removing structures if there is no other associated development or re-development.

30. Dock – A structure that floats on the surface of the water, without piling supports, but that is attached to land. Typically used for boat moorage, swimming, public access, and other activities that require access to deep water.

~~31.— Drainage Basin—A specific area of land drained by a particular Kirkland watercourse and its tributaries.~~

32. Dredging – The removal, displacement, or disposal of unconsolidated earth material such as sand, silt, gravel, or other submerged materials, from the bottom of water bodies, ditches, or natural wetlands; maintenance dredging and/or support activities are included in this definition.

33. Dry Land Boat Storage – A commercial service providing storage of boats and related equipment on the upland portion of a property.

~~34.— Dwelling Unit, Attached—See Chapter 5 KZC.~~

~~35.— Dwelling Unit, Detached—See Chapter 5 KZC.~~

~~36.— Dwelling Unit, Stacked—See Chapter 5 KZC.~~

37. Ecological Functions – The work performed or role played by the physical, chemical, and biological processes that contribute to the maintenance of the aquatic and terrestrial environments constituting the shoreline’s natural ecosystem.

38. Ecological Restoration – See “Restore.”

39. Ecologically Intact Shoreline – Those shoreline areas that retain the majority of their natural shoreline functions, as evidenced by the shoreline configuration and the presence of native vegetation. Generally, but not necessarily, ecologically intact shorelines are free of structural shoreline modifications, structures, and intensive human uses.

40. Ecosystem-Wide Processes – The suite of naturally occurring physical and geological processes of erosion, transport, and deposition, and specific chemical processes that shape landforms within a specific shoreline ecosystem and determine both the types of habitat that are present and the associated ecological functions.

41. Ell – A terminal pier section oriented perpendicular to the pier walkway.

42. Feasible – An action, such as a development project, mitigation, or preservation requirement that meets all of the following conditions:

- a. Can be accomplished with technologies and methods that have been used in the past in similar circumstances, or studies or tests that have demonstrated in similar circumstances that such approaches are currently available and likely to achieve the intended results;
- b. Provides a reasonable likelihood of achieving its intended purpose; and
- c. Does not physically preclude achieving the project's primary intended legal use.

The burden of proving infeasibility is on the applicant in cases where these guidelines require certain actions. In determining an action's infeasibility, the City may weigh the action's relative public costs and public benefits, considered in the short- and long-term time frames.

43. Ferry Terminal, Passenger-Only – A docking facility used in the transport of passengers across a body of water. A ferry terminal may include accessory parking facilities, ticketing booths, and other accessory uses or structures necessary for its operation. A passenger-only ferry terminal does not include provisions for the ferrying of vehicles.

44. Fill – The addition of soil, sand, rock, gravel, sediment, earth-retaining structure, or other material to an area waterward of the OHWM, in wetlands, or on shorelands in a manner that raises the ground elevation or creates dry land.

45. Finger Pier – A narrow pier section projecting from the pier walkway, typically perpendicular to the walkway and located landward of an ell in order to form the nearshore side of a boatslip.

~~45.a Fish and Wildlife Habitat Conservation Area – Areas necessary for maintaining species in suitable habitats within their natural geographic distribution so that isolated subpopulations are not created. These areas include:~~  
~~(a) Areas with which state or federally designated endangered, threatened, and sensitive species have a primary association;~~  
~~(b) Areas with which species of local importance have a primary association;~~  
~~(c) Naturally occurring ponds under 20 acres and their submerged aquatic beds that provide fish or wildlife habitat, including those artificial ponds intentionally created from dry areas in order to mitigate impacts to ponds;~~  
~~(d) Waters of the state, including lakes, rivers, ponds, streams, inland waters, underground waters, and all other surface waters and watercourses within the jurisdiction of the state of Washington.~~

46. Float – A structure that floats on the surface of the water that is not attached to the shore, but that may be anchored to submerged land. Floats are typically used for swimming, diving and similar recreational activities.

47. Float Plane Landing and Moorage Facility – A place where commercially operated water-based passenger aircraft arrive and depart. May include accessory facilities, such as waiting rooms, ticketing booths and similar facilities. May be used for private or public purposes.

48. Floodplain – Synonymous with the 100-year floodplain and means the land susceptible to inundation with a one (1) percent chance of being equaled or exceeded in any given year. The limit of this area shall be based upon flood ordinance regulations maps or a reasonable method that meets the objectives of the Shoreline Management Act.

49. Forest Practices – Any activity conducted on or directly pertaining to forest land and relating to growing, harvesting, or processing timber.

~~50. Frequently Flooded Areas – All areas shown on the Kirkland Sensitive Areas Maps as being within a 100-year floodplain and all areas regulated by Chapter 21.56 KMC.~~

51. Gabions – Structures composed of masses of rocks or rubble held tightly together by wire mesh (typically) so as to form upright blocks or walls. Often constructed as a series of overlapping blocks or walls. Used primarily in retaining earth, steep slopes or embankments, to retard erosion or wave action, or as foundations for breakwaters or jetties.

~~52. Geologically Hazardous Areas – Landslide, erosion and seismic hazardous areas as defined in KZC 85.13 and in WAC 365-190-080(4).~~

53. Geotechnical Analysis – See “Geotechnical Report.”

54. Geotechnical Report – A scientific study or evaluation conducted by a qualified expert that includes a description of the ground and surface hydrology and geology, the affected land form and its susceptibility to mass wasting, erosion, and other geologic hazards or processes, conclusions and recommendations regarding the effect of the proposed development on geologic conditions, the adequacy of the site to be developed, the impacts of the proposed development, alternative approaches to the proposed development, and measures to mitigate potential site-specific and cumulative geological and hydrological impacts on the proposed development, including the potential adverse impacts to adjacent and down-current properties. Geotechnical reports shall conform to accepted technical standards and must be prepared by qualified professional engineers (or geologists) who have professional expertise about the regional and local shoreline geology and processes.

55. Grading – The movement or redistribution of the soil, sand, rock, gravel, sediment, or other material on a site in a manner that alters the natural contour of the land.

56. Hard Structural Shoreline Stabilization – Shore erosion control practices using hardened structures that armor and stabilize the shoreline from further erosion. Hard structural shoreline stabilization typically uses concrete, boulders, dimensional lumber or other materials to construct linear, vertical or near-vertical faces that are located at or waterward of ordinary high water, as well as those structures located on average within five (5) feet landward of OHWM. These include bulkheads, rip-rap, groins, retaining walls and similar structures.

57. Helipad – A takeoff and landing area for helicopters.

58. Houseboat – A structure designed and operated substantially as a permanently based overwater residence. Houseboats are not vessels and lack adequate self-propulsion and steering equipment to operate as a vessel. They are typically served by permanent utilities and semi-permanent anchorage/moorage facilities.

~~59. Impervious Surface – A hard surface area that either prevents or retards the entry of water into the soil mantle as under natural conditions prior to development; and/or a hard surface area that causes water to run off the surface in greater quantities or at an increased rate of flow from the flow present under natural conditions prior to development. Common impervious surfaces include, but are not limited to, roof tops, walkways, patios, driveways, parking lots or storage areas, concrete or asphalt paving, gravel roads, packed earthen materials, and oiled, macadam, or other surfaces that similarly impede the natural infiltration of surface and storm water runoff. Open, uncovered flow control or water quality treatment facilities shall not be considered impervious surfaces. Impervious surfaces do not include pervious surfaces as defined in this chapter.~~

60. Industrial Uses – Uses such as manufacturing, assembly, processing, wholesaling, warehousing, distribution of products and high technology.

61. In-Stream Structure – A structure placed by humans within a stream or river waterward of the OHWM that either causes or has the potential to cause water impoundment or the diversion, obstruction, or modification of water flow. In-stream structures may include those for hydroelectric generation, irrigation, water supply, flood control, transportation, utility service transmission, fish habitat enhancement, or other purpose.

62. Joint-Use – Piers and floats that are constructed by more than one (1) contiguous waterfront property owner or by a homeowner's association or similar group.

63. Land Division – The division or redivision of land into lots, tracts, parcels, sites or divisions for the purpose of sale, lease, or transfer of ownership.

64. Land Surface Modification – The clearing or removal of shrubs, groundcover and other vegetation, excluding trees, and all grading, excavation and filling of materials.

65. Large Woody Debris – Trunks or branches of trees that have fallen in or been placed in a water body and serve the purposes of stabilization or habitat for fish and aquatic insects.

~~66. Low Impact Development – Low impact development (LID) is a set of techniques that mimic natural watershed hydrology by slowing, evaporating/transpiring, and filtering water that allows water to soak into the ground closer to its source. The development shall meet one (1) or more of the following objectives:~~

~~a. Preservation of natural hydrology.~~

~~b. Reduction of impervious surfaces.~~

~~c. Treatment of stormwater in numerous small, decentralized structures.~~

~~d. Use of natural topography for drainage ways and storage areas.~~

~~e. Preservation of portions of the site in undisturbed, natural conditions.~~

~~f. Reduction of the use of piped systems. Whenever feasible, site design should use multifunctional open drainage systems such as vegetated swales or filter strips that also help to fulfill vegetation and open space requirements.~~

~~g. Use of environmentally sensitive site design and green building construction that reduces runoff from structures, such as green roofs.~~

67. Marina – A private or public facility providing the purchase and/or lease of a slip for storing, berthing and securing motorized boats or watercraft, including both long-term and transient moorage. Marinas may include accessory facilities for providing incidental services to users of the marina, such as waste collection, boat sales or rental activities, and retail establishments providing fuel service, repair or service of boats.

68. May – The action is acceptable, provided it conforms to the provisions of the Shoreline Management Act, with the decision-maker having or using the ability to act or decide according to their own discretion or judgment.

~~69. Minor Improvements – Walkways, pedestrian bridges, benches, and similar features, as determined by the Planning Official, pursuant to KZC 83.500(4)(f) and 83.510(4)(f).~~

70. Moorage Buoy – A floating object, sometimes carrying a signal or signals, anchored to provide a mooring place away from the shore.

71. Moorage Facility – A pier, dock, marina, buoy or other structure providing docking or moorage space for boats or float planes, where permitted.

72. Moorage Pile – A piling to which a boat is tied up to prevent it from swinging with changes of wind or other similar functions.

73. Must – A mandate; the action is required.

74. Neighborhood-Oriented Retail Establishment – Small scale retail and service uses that provide primarily convenience retail sales and service to the surrounding residential neighborhood. The following is a nonexclusive list of neighborhood-oriented retail uses: small grocery store, drug store, hair salon, coffee shop, dry cleaner or similar retail or service uses.

75. Nonconforming Use ~~or Development~~ – A shoreline use ~~or development~~ that was lawfully ~~constructed or~~ established prior to the effective date of the Act or the applicable master program, or amendments thereto, but that does not conform to present regulations or policies of the program.

75a. Nonconforming development or nonconforming structure -- an existing structure that was lawfully constructed at the time it was built but is no longer fully consistent with present regulations such as setbacks, buffers or yards; area; bulk; height or density standards due to subsequent changes to the master program.

75b. Nonconforming use -- an existing shoreline use that was lawfully established prior to the effective date of the act or the applicable master program, but which does not conform to present use regulations due to subsequent changes to the master program.

75c. Nonconforming lot -- a lot that met dimensional requirements of the applicable master program at the time of its establishment but now contains less than the required width, depth or area due to subsequent changes to the master program.

76. Nonstructural Flood Hazard Reduction Measures – Improvements, actions or provisions that reduce flood hazard by nonstructural means, such as setbacks, land use controls, wetland restoration, dike removal, use relocation, biotechnical measures and surface water management programs.

77. Non-Water-Oriented Use – Uses that are not water-dependent, water-related, or water-enjoyment.

~~78. Ordinary High Water (OHW) Line – The OHW line is at an elevation of 21.8 feet for Lake Washington.~~

79. Ordinary High Water Mark (OHWM) – The mark that will be found on all lakes and streams by examining the bed and banks and ascertaining where the presence and action of waters are so common and usual, and so long continued in all ordinary years, as to mark upon the soil a character distinct from that of the abutting upland, in respect to vegetation, as that condition exists on June 1, 1971, as it may naturally change thereafter, or as it may change thereafter in accordance with permits issued by a local government or the department; provided, that in any area where the OHWM cannot be found, the OHWM adjoining fresh water shall be the line of mean high water, or as amended by the state. For Lake Washington, the OHWM corresponds with a lake elevation of 18.5 feet, based on the NAVD 88 datum.

80. Outfall – A structure used for the discharge of a stormwater or sewer system into a receiving water.

~~81. Pervious – As opposed to impervious surfaces, these are surfaces that allow water to pass through at rates similar to pre-developed conditions. Pervious surfaces include, but are not limited to: pervious asphalt, pervious concrete, pervious gravel, grass or pervious pavers.~~

82. Permitted Uses – Uses that are allowed within the applicable shoreline environment, provided that they must meet the policies, use requirements, and regulations of this chapter and any other applicable regulations of the City or state.

83. Pier – A structure that projects over and is raised above the water but is attached to land, and that is used for boat moorage, swimming, fishing, public access, float plane moorage, or similar activities requiring access to deep water.

83.a. Pier Bumpers – Vertical slats covered with rubber, plastic or other synthetic materials that extend from the pier deck to the water, generally permanent in nature, that are used to prevent a boat from drifting under a pier and located where a boat is permanently moored.

84. **Pier Piling** – The structural supports for piers, usually below the pier decking and anchored in the water.
85. **Preserve** – The protection of existing ecological shoreline processes or functions.
- ~~86. **Primary Basins** – The primary basins shown on the Kirkland Sensitive Areas Map.~~
87. **Primary Structure** – A structure housing the main or principal use of the lot on which the structure is situated, including a detached garage associated with the primary structure. This term shall not include decks, patios or similar improvements, and accessory uses, structures or activities as defined in Chapter 5 KZC.
88. **Priority Habitat** – A habitat type with unique or significant value to one (1) or more species as defined in WAC 173-26-020.
89. **Priority Species** – Species requiring protective measures and/or management guidelines to ensure their persistence at genetically viable population levels based on the criteria in WAC 173-26-020.
90. **Public Access** – The ability of the general public to reach, touch, and enjoy the water’s edge, to travel on the waters of the state, and to view the water and the shoreline.
91. **Public Access Facility** – A water-oriented structure, such as a trail, pier, pedestrian bridge, boat launch, viewing platform, or fishing pier that provides access for the public to or along the shoreline.
92. **Public Access Pier or Boardwalk** – An elevated structure that is constructed waterward of the OHWM and intended for public use.
93. **Public Pedestrian Walkway** – A portion of private property subject to an easement giving the public the right to stand on or traverse this portion of the property.
94. **Public Use Area** – A portion of private property that is dedicated to public use and that contains one (1) or more of the following elements: benches, tables, lawns, gardens, piers, exercise or play equipment or similar improvements or features. These elements are to provide the public with recreational opportunities in addition to the right to traverse or stand in this area.
- ~~95. **Qualified Professional** – An individual with relevant education and training, as determined by the Planning Official, and with at least three (3) years’ experience in biological fields such as botany, fisheries, wildlife, soils, ecology, and similar areas of specialization, and including a professional wetland scientist.~~
96. **Rain Garden** – Rain gardens and bioretention areas are vegetation features adapted to provide on-site infiltration and treatment of stormwater runoff using soils and vegetation. They are commonly located within small pockets of residential land where surface runoff is directed into shallow, landscaped depressions; or in landscaped areas around buildings; or, in more urbanized settings, to parking lot islands and green street applications.
- ~~96.a **Normal Maintenance or Repair** - “Normal maintenance” includes those usual acts to prevent a decline, lapse, or cessation from a lawfully established condition. “Normal repair” means to restore a development to a state comparable to its original condition, including but not limited to its size, shape, configuration, location and external appearance, within a reasonable time period after decay or partial destruction, except where repair causes a substantial adverse effect to shoreline resource or environment. Replacement of a structure or development may be authorized as repair where such replacement is the common method of repair for the type of structure or development including but not limited to its size, shape, configuration, location and external appearance and the replacement does not cause substantial adverse effects to shoreline resources or environment. Examples of maintenance and repair include painting; repair of stairs, roof, siding, decking, and structural supports. Examples of replacement include replacement of siding, windows, or roofing; changing doors to windows and windows to doors; replacement of failing shoreline structures.~~
97. **Recreational Use** – Commercial and public facilities designed and used to provide recreational opportunities to the public.

98. Residential Use – Developments in which people sleep and prepare food, other than developments used for transient occupancy. As used in this chapter, residential development includes single-family development (known as detached dwelling units) and multifamily development (known as detached, attached or stacked dwelling units) and the creation of new residential lots through land division.

99. Restore – The re-establishment or upgrading of impaired ecological shoreline processes or functions. This may be accomplished through measures including but not limited to revegetation, removal of intrusive shoreline structures and removal or treatment of toxic materials. Restoration does not imply a requirement for returning the shoreline area to aboriginal or pre-European settlement conditions.

100. Restoration – See “Restore.”

101. Revetment – A shoreline protective structure constructed on a slope and used to prevent erosion.

102. Riparian Area – A transition area between the aquatic ecosystem and the adjacent upland area that supports a number of shoreline ecological functions and processes, including bank stability, the recruitment of woody debris, leaf litter fall, nutrients, sediment filtering, shade, habitat and other riparian features that are important to both riparian forest and aquatic system conditions.

103. Salmonid – A member of the fish family salmonidae, including chinook, coho, chum, sockeye, and pink salmon; rainbow, steelhead, and cutthroat trout; brown trout; brook and Dolly Varden char, kokanee, and white fish.

~~104. Secondary Basins – The secondary basins depicted on the Kirkland Sensitive Areas Map.~~

105. Shall – Means a mandate; the action must be taken.

106. Shorelands – Those lands extending landward for 200 feet in all directions as measured on a horizontal plane from the OHWM; floodways and contiguous floodplain areas landward 200 feet from such floodways; and all wetlands and river deltas associated with the streams, lakes, and tidal waters that are subject to the provisions of the Shoreline Management Act; the same to be designated as to location by the Department of Ecology.

107. Shoreland Areas – See “Shorelands.”

108. Shoreline Functions – See “Ecological Functions.”

109. Shoreline Habitat and Natural Systems Enhancement Projects – Activities conducted for the purpose of establishing, restoring, or enhancing habitat for priority species in shorelines. The following is a nonexclusive list of shoreline habitat and natural systems enhancement projects: modification of vegetation, removal of nonnative or invasive plants, shoreline stabilization, dredging and filling; provided, that the primary purpose of such actions is clearly restoration of the natural character and ecological functions of the shoreline.

110. Shoreline Modification – Those actions that modify the physical configuration or qualities of the shoreline area, usually through the construction of a physical element, such as a dike, breakwater, pier, dredged basin, fill, bulkhead, or other shoreline structure. They can include other actions, such as clearing, grading, or application of chemicals.

111. Shoreline Setback – The distance measured in feet that a structure or improvement must be located from the OHWM.

112. Shoreline Stabilization – Means for protecting shoreline upland areas and shoreline uses from the effects of shoreline wave action, flooding or erosion. Shoreline stabilization includes structural and nonstructural methods, riprap, bulkheads, gabions, jetties, dikes and levees, flood control weirs, and bioengineered walls or embankments.

113. Shorelines – All of the water areas of the state, including reservoirs, and their associated shorelands, together with the lands underlying them: except (a) shorelines of statewide significance; (b) shorelines on segments of streams upstream of a point where the mean annual flow is 20 cubic feet per second or less and the wetlands associated with such upstream segments; and (c) shorelines on lakes less than 20 acres in size and wetlands associated with such small lakes.



114. Shorelines of Statewide Significance – Those lakes, whether natural, artificial, or a combination thereof, with a surface acreage of 1,000 acres or more measured at the OHWM and those natural rivers or segments thereof where the mean annual flow is measured at 1,000 cubic feet per second or more. Definition is limited to freshwater areas in Western Washington.

115. Should – Means that the particular action is required unless there is a demonstrated, compelling reason, based on policy of the Shoreline Management Act and the Shoreline Rules, against taking the action.

116. Sign, Interpretive – A permanent sign without commercial message, located on a publicly accessible site, that provides public educational and interpretive information related to the site on which the sign is located, such as information on natural processes, habitat restoration programs, or cultural history, or that is associated with an adopt-a-stream, adopt-a-park or similar agency-sponsored program.

~~117. Significant Tree – See Chapter 5 KZC.~~

118. Significant Vegetation Removal – The removal or alteration of trees, shrubs, and/or ground cover by clearing, grading, cutting, burning, chemical means, or other activity that causes significant ecological impacts to functions provided by such vegetation. The removal of invasive or noxious weeds does not constitute significant vegetation removal. Tree pruning, not including tree topping, where it does not affect ecological functions, does not constitute significant vegetation removal.

119. Skirting – Vertical or horizontal boards along the edge of a pier extending downward.

120. Soft Structural Shoreline Stabilization Measures – Shore erosion control and restoration practices that contribute to restoration, protection or enhancement of shoreline ecological functions. Soft shoreline stabilization typically includes a mix of gravels, cobbles, boulders, logs and native vegetation placed to provide shore stability in a nonlinear, sloping arrangement.

~~121. Streams – Areas where surface waters produce a defined channel or bed that demonstrates clear evidence of the passage of water, including but not limited to bedrock channels, gravel beds, sand and silt beds, and defined channel swales. The channel or bed need not contain water year round. Streams do not include irrigation ditches, canals, storm or surface water runoff devices, or other entirely artificial watercourses, unless they are used by salmonids or convey a naturally occurring stream that has been diverted into the artificial channel.~~

122. Structural Flood Hazard Reduction Measures – Improvements or activities that reduce flood hazard by structural means, such as dikes, levees, revetments, floodwalls, channel realignment, and elevation of structures consistent with the National Flood Insurance Program.

123. Structural Shoreline Stabilization – Means for protecting shoreline upland areas and shoreline uses from the effects of shoreline wave action, flooding or erosion that incorporate structural methods, including both hard structural shoreline stabilization methods and soft structural shoreline stabilization measures.

124. Substantial Development – As defined in the Washington State Shoreline Management Act (SMA) found in Chapter 90.58 RCW, and WAC 173-27-030 and 173-27-040.

125. Transportation Facilities – Facilities that include street pavement, curb and cutter, sidewalk and landscape strip as regulated under Chapter 110 KZC.

126. Tour Boat Facility – A moorage pier designed for commercial tour boat usage.

127. Tree – A woody plant with one (1) main trunk at a minimum height of 12 feet measured from the existing ground at maturity, having a distinct head in most cases. The City's Urban Forester shall have the authority to determine whether any specific woody plant shall be considered a tree or a shrub.

~~128. Upland – Generally described as the dry land area above and landward of the OHWM, but not including wetlands.~~



129. Utilities – Services, facilities and infrastructure that produce, transmit, carry, store, process or dispose of electric power, gas, water, sewage, communications, oil, storm water, and similar services and facilities.

130. Utility Production and Processing Facilities – Facilities for the making or treatment of a utility, such as power plants and sewage treatment plants ~~or parts of those facilities.~~

131. Utility Transmission Facilities – Infrastructure and facilities for the conveyance of services, such as power lines, cables, ~~and pipelines~~ and sewer pump lift stations.

132. View Corridor – An open area of the subject property that provides views unobstructed by structures and across the subject property from the adjacent right-of-way to Lake Washington.

133. Water-Dependent Use – A use or portion of a use that cannot exist in a location that is not adjacent to the water and that is dependent on the water by reason of the intrinsic nature of its operation.

134. Water-Enjoyment Use – A recreational use or other use that facilitates public access to the shoreline as a primary characteristic of the use; or a use that provides recreational use or aesthetic enjoyment of the shoreline for a substantial number of people as a general characteristic of the use and that through location, design, and operation ensures the public’s ability to enjoy the physical and aesthetic qualities of the shoreline. In order to qualify as a water-enjoyment use, the use must be open to the general public and the shoreline-oriented space within the project must be devoted to the specific aspects of the use that foster shoreline enjoyment.

135. Water-Oriented Use – A use that is water-dependent, water-related, or water-enjoyment or a combination of such uses.

136. Water Quality – The physical characteristics of water within shorelines jurisdiction, including water quantity, hydrological, physical, chemical, aesthetic, recreation-related, and biological characteristics. Where used in this chapter, the term “water quantity” refers only to development and uses regulated under this chapter and affecting water quantity, such as impermeable surfaces and storm water handling practices. Water quantity, for purposes of this chapter, does not mean the withdrawal of ground water or diversion of surface water pursuant to RCW 90.03.250 through 90.03.340.

137. Water-Related Use – A use or portion of a use that is not intrinsically dependent on a waterfront location, but whose economic viability is dependent upon a waterfront location because:

- a. The use has a functional requirement for a waterfront location, such as the arrival or shipment of materials by water or the need for large quantities of water; or
- b. The use provides a necessary service supportive of the water-dependent uses and the proximity of the use to its customers makes its services less expensive and/or more convenient.

~~138. Watershed – A region or area bounded on the periphery by a parting of water and draining to a particular watercourse or body of water.~~

139. Watershed Restoration Plan – A plan, developed or sponsored by the State Department of Fish and Wildlife, the State Department of Ecology, the State Department of Natural Resources, the State Department of Transportation, a federally recognized Indian tribe acting within and pursuant to its authority, a city, a county, or a conservation district that provides a general program and implementation measures or actions for the preservation, restoration, re-creation, or enhancement of the natural resources, character, and ecology of a stream, stream segment, drainage area, or watershed for which agency and public review has been conducted pursuant to Chapter 43.21C RCW, the State Environmental Policy Act.

140. Watershed Restoration Project – A public or private project authorized by the sponsor of a watershed restoration plan that implements the plan or a part of the plan and consists of one (1) or more of the following activities:

- a. A project that involves less than 10 miles of streamreach, in which less than 25 cubic yards of sand, gravel, or soil is removed, imported, disturbed or discharged, and in which no existing vegetation is removed except as minimally necessary to facilitate additional plantings;
- b. A project for the restoration of an eroded or unstable streambank that employs the principles of bioengineering, including limited use of rock as a stabilization only at the toe of the bank, and with primary emphasis on using native vegetation to control the erosive forces of flowing water; or
- c. A project primarily designed to improve fish and wildlife habitat, remove or reduce impediments to migration of fish, or enhance the fishery resource available for use by all of the citizens of the state; provided, that any structure, other than a bridge or culvert or instream habitat enhancement structure associated with the project, is less than 200 square feet in floor area and is located above the OHWM of the stream.

141. Water Taxi – A boat used to provide public transport for passengers, with service scheduled with multiple stops or on demand to many locations. A water taxi does not include accessory facilities, such as ticketing booths, and does not include the transport of vehicles.

~~142. Wetlands—Those areas that are inundated or saturated by surface water or groundwater at a frequency and duration sufficient to support, and that under normal conditions do support, a prevalence of vegetation typically adapted for life in saturated soils conditions. Wetlands generally include swamps, marshes, bogs, and similar areas. Wetlands do not include those artificial wetlands intentionally created from nonwetland sites, including, but not limited to, irrigation and drainage ditches, grass lined swales, canals, retention and/or detention facilities, wastewater treatment facilities, farm ponds, and landscape amenities, or those wetlands created after July 1, 1990 (adoption date of GMA), that were unintentionally created as a result of the construction of a road, street, or highway. However, wetlands do include those artificial wetlands intentionally created from nonwetland sites as mitigation for the conversion of wetlands.~~

~~143. Wetland Rating—Wetlands shall be rated according to the Washington State Wetland Rating System for Western Washington (Department of Ecology 2004, or as revised). This document contains the definitions, methods and a rating form for determining the categorization of wetlands below:~~

- ~~a.—Category I wetlands are those that 1) represent a unique or rare wetland type; or 2) are more sensitive to disturbance than most wetlands; or 3) are relatively undisturbed and contain ecological attributes that are impossible to replace within a human lifetime; or 4) provide a high level of functions. Category I wetlands include Natural Heritage wetlands, bogs, mature and old growth forested wetlands, and wetlands that score at least 70 points on the rating form.~~
- ~~b.—Category II wetlands are difficult, though not impossible, to replace, and provide high levels of some functions. These wetlands occur more commonly than Category I wetlands, but still need a relatively high level of protection. Category II wetlands score between 51 and 69 points on the rating form.~~
- ~~c.—Category III wetlands have a moderate level of function, scoring between 30 and 50 points on the rating form.~~
- ~~d.—Category IV wetlands have the lowest levels of functions (scores less than 30 points on the rating form) and are often heavily disturbed. These are wetlands that can often be replaced, and in some cases improved. However, replacement cannot be guaranteed in any specific case. These wetlands may provide some important functions and also need to be protected.~~

## Shoreline Environment Designations and Statewide Significance

### 83.90 Shorelines Jurisdiction and Official Shoreline Map

#### 1. Shoreline Map

- a. The adopted Shoreline Environment Designations Map is the graphic representation of the City's shorelines that are regulated by this chapter. The map, or set of maps, entitled City of Kirkland Shoreline

Environment Designation Map and adopted by ordinance is hereby adopted as part of this code. See Chapter 141 KZC for information regarding amending this map.

b. The adopted shoreline map identifies shoreline environment designations and the extent of shorelines jurisdiction.

1) Extent of Shorelines Jurisdiction – The shorelines jurisdiction as depicted on the adopted Shoreline Environment Designations Map is intended to depict the approximate location and extent of known shorelands. In determining the exact location of shorelines jurisdiction, the criteria contained in RCW 90.58.030(2) shall be used. For Lake Washington, the OHWM corresponds with a lake elevation of 18.5 feet, based on the NAVD 88 datum. The extent of shorelines jurisdiction on any individual lot, parcel or tract is to be determined by a field investigation and a survey and is the sole responsibility of the applicant. The location of the OHWM shall be included in shoreline permit application submittals to determine the extent of shorelines jurisdiction for review and approval by the Planning Official.

2) Interpretation of Shoreline Environment Designations – The following shall be used to interpret the boundary of shoreline environment designations:

a) Following Property Lines – Where a shoreline environment designation boundary is indicated as approximately following a property line, the property line is the shoreline environment designation boundary.

b) Following Streets – Where a shoreline environment designation boundary is indicated as following a street, the midpoint of the street right-of-way is the shoreline environment designation boundary, except as follows:

1) The portion of the public right-of-way known as 98th Avenue NE located within 200 feet of the OHWM is designated wholly as Urban Mixed.

2) Waterfront street ends, where the public right-of-way is designated wholly under one (1) shoreline environment.

c) Wetlands – Where an associated wetland boundary extends beyond the area depicted on the Shoreline Environment Designation Map, the additional wetland area shall be designated as the same shoreline environment as the adjoining wetland area located on the shoreline map.

d) Lakes – The aquatic environment designation boundary extends into Lake Washington to the full limit and territorial extent of the police power, jurisdiction and control of the City of Kirkland.

e) Other Cases – Where a shoreline environment designation boundary is not indicated to follow a property line or street, the boundary line is as follows:

1) The transition of the shoreline environment designation from Urban Conservancy to Urban Mixed at Juanita Beach Park occurs at a point measured 75 feet east of the OHWM of Juanita Creek.

2) The transition of the shoreline environment designation from Urban Conservancy to Urban Residential west of Juanita Beach Park occurs at a point measured 75 feet west of the OHWM of Juanita Creek.

f) Classification of Vacated Rights-of-Way – Where a right-of-way is vacated, the area comprising the vacated right-of-way will acquire the classification of the property to which it reverts.

g) Undesignated Properties – Any shoreline areas not mapped and/or designated shall be assigned an Urban Conservancy designation, except wetlands as noted in subsection (1)(b)(2)(c) of this section.

## 2. Shoreline Environment Designations

- a. KZC 83.100 through 83.150 establish the six (6) shoreline environment designations used in the City of Kirkland and their respective purposes, designation criteria, and management policies. KZC 83.180 through 83.560 then establish the different regulations that apply in these different environmental designations.
- b. The management policies contained in the shoreline chapter of the Comprehensive Plan shall be used to assist in the interpretation of these regulations.

(Ord. 4251 § 3, 2010)

### **83.100 Natural**

1. Purpose – To protect and restore those shoreline areas that are relatively free of human influence or that include intact or minimally degraded shoreline functions intolerant of human use. The Natural shoreline environment also protects shoreline areas possessing natural characteristics with scientific and educational interest. These systems require restrictions on the intensities and types of land uses permitted in order to maintain the integrity of the ecological functions and ecosystem-wide processes of the shoreline environment.
2. Designation Criteria – A Natural shoreline environment designation should be assigned to shoreline areas if any of the following characteristics apply:

- a. The shoreline is ecologically intact and, therefore, currently performing an important, irreplaceable function or ecosystem-wide process that would be damaged by human activity;
- b. The shoreline is considered to represent ecosystems and geologic types that are of particular scientific and educational interest; or
- c. The shoreline is unable to support new development or uses without significant adverse impacts to ecological functions or risk to human safety.

(Ord. 4251 § 3, 2010)

### **83.110 Urban Conservancy**

1. Purpose – To protect and restore ecological functions of open space, floodplain and other sensitive lands where they exist in urban and developed settings, while allowing a variety of compatible uses.
2. Designation Criteria – An Urban Conservancy shoreline environment designation should be assigned to shoreline areas appropriate and planned for development that is compatible with maintaining or restoring the ecological functions of the area, that are not generally suitable for water-dependent uses and that lie in incorporated municipalities or urban growth areas if any of the following characteristics apply:

- a. They are suitable for water-related or water-enjoyment uses;
- b. They are open space, floodplain or other sensitive areas that should not be more intensively developed;
- c. They have potential for ecological restoration;
- d. They retain important ecological functions, even though partially developed; or
- e. They have the potential for development that is compatible with ecological restoration.

(Ord. 4251 § 3, 2010)

### **83.120 Residential – L**

1. Purpose – To accommodate low-density residential development and appurtenant structures that are consistent with this chapter.
2. Designation Criteria – A Residential – L shoreline environment designation should be assigned to shoreline areas inside urban growth areas, as defined in RCW 36.70A.110, and incorporated municipalities if they are

predominantly single-family residential development or are planned and platted for low-density residential development, unless these areas meet the designation criteria for the Natural shoreline environment designation.

(Ord. 4251 § 3, 2010)

### **83.130 Residential – M/H**

1. Purpose – To accommodate medium and high-density residential development and appurtenant structures that are consistent with this chapter. An additional purpose is to provide appropriate public access and recreational uses, as well as limited water-oriented commercial uses that depend on or benefit from a shoreline location.
2. Designation Criteria – A Residential – M/H shoreline environment designation should be assigned to shoreline areas inside urban growth areas, as defined in RCW 36.70A.110, and incorporated municipalities if they are predominantly multifamily residential development or are planned and platted for medium or high-density residential development, unless these properties meet the designation criteria for the Natural or Urban Conservancy shoreline environment designation.

(Ord. 4251 § 3, 2010)

### **83.140 Urban Mixed**

1. Purpose – To provide for high-intensity land uses, including residential, commercial, recreational, transportation and mixed-use developments. The purpose of this environment is to ensure active use of shoreline areas that are presently urbanized or planned for intense urbanization, while protecting existing ecological functions and restoring ecological functions in areas that have been previously degraded.
2. Designation Criteria – An Urban Mixed shoreline environment designation should be assigned to shoreline areas within incorporated municipalities and urban growth areas if they currently support high-intensity uses related to commerce, transportation or navigation; or are suitable and planned for high-intensity water-oriented uses.

(Ord. 4251 § 3, 2010)

### **83.150 Aquatic**

1. Purpose – To protect, restore, and manage the unique characteristics and resources of the areas waterward of the OHWM.
2. Designation Criteria – An Aquatic shoreline environment designation should be assigned to lands waterward of the OHWM.

(Ord. 4251 § 3, 2010)

## **Uses and Activities in the Shoreline Environment**

### **83.160 User Guide**

1. Explanation of Uses Table – The table contained in KZC 83.170 identifies uses and activities and defines whether those uses are prohibited, permitted by application for exemption or shoreline substantial development permit, or permitted by a shoreline conditional use permit. If a use is not specifically listed, then it may be considered through a shoreline conditional use permit (see Chapter 141 KZC). The following symbols apply:
  - a. “X” means that the use or activity is prohibited in the identified Shoreline Environment. Shoreline uses, activities, or conditions listed as prohibited shall not be authorized through a variance, conditional use permit, or any other permit or approval.
  - b. “SD” means that the use or activity may be permitted by approval of the Planning Official through a letter of shoreline exemption (see Chapter 141 KZC) or through a shoreline substantial development permit (see Chapter 141 KZC).
  - c. “CU” means that the use or activity may be permitted by approval of the Planning Official and Department of Ecology through a shoreline conditional use permit (see Chapter 141 KZC). Uses that are not specifically prohibited under KZC 83.170 may be authorized through a shoreline conditional use permit.

d. Shoreline variances (see Chapter 141 KZC) are intended only to grant relief from specific bulk, dimensional or performance standards in this chapter, not to authorize shoreline uses and activities. They are therefore not included in KZC 83.170.

2. See KZC 83.370 for federal and state approval.

3. If a use is permitted under KZC 83.170 but is not permitted under Chapters 5 through ~~60~~56 KZC for those zones within the shorelines jurisdiction, then the more restrictive use standard shall apply.

(Ord. 4251 § 3, 2010)

**83.170 Shoreline Environments, Permitted and Prohibited Uses and Activities Chart**

The chart is coded according to the following legend.							
SD	=	Substantial Development <sup>1</sup>					
CU	=	Conditional Use					
X	=	Prohibited; the use is not eligible for a Variance or Conditional Use Permit					
Footnotes listed at end of KZC 83.170 (end of chart)							
<b>SHORELINE USE</b>							
<b>Resource Land Uses</b>							
Agriculture		X	X	X	X	X	X
Aquaculture		X	X	X	X	X	X
Forest practices		X	X	X	X	X	X
Mining		X	X	X	X	X	X
<b>Commercial Uses</b>							
<b>Water-dependent uses</b>							
Float plane landing and mooring facilities <sup>2</sup>		X	X	X	X	CU	See adjacent upland environments
Any water-dependent retail establishment other than those specifically listed in this chart, selling goods or providing services		X	SD <sup>3</sup>	X	X	SD	See adjacent upland environments
<b>Water-related, water-enjoyment commercial uses</b>							
Any water-oriented retail establishment other than those specifically listed in this chart, selling goods or providing services		X	SD <sup>3</sup>	X	X	SD	X
Retail establishment providing new or used boat sales or rental		X	SD <sup>3</sup>	X	CU <sup>4,6</sup>	SD <sup>5</sup>	See adjacent upland environments
Retail establishment providing gas and oil sale for boats		X	X	X	CU <sup>4,6</sup>	CU <sup>6</sup>	See adjacent upland environments
Retail establishment providing boat and motor repair and service		X	X	X	CU <sup>4,6</sup>	CU <sup>6</sup>	X

The chart is coded according to the following legend.							
SD	=	Substantial Development <sup>1</sup>					
CU	=	Conditional Use					
X	=	Prohibited; the use is not eligible for a Variance or Conditional Use Permit					
Footnotes listed at end of KZC 83.170 (end of chart)							
Restaurant or tavern <sup>7</sup>		X	X	X	CU <sup>4</sup>	SD	X
Concession stand		X	SD <sup>3</sup>	X	X	SD <sup>3</sup>	X
Entertainment or cultural facility		X	CU <sup>8</sup>	X	X	SD	X
Hotel or motel		X	X	X	CU/X	SD	X
<b>Nonwater-oriented uses</b>							
Any retail establishment other than those specifically listed in this chart, selling goods, or providing services including banking and related services		X	X	X	X	SD <sup>10</sup>	X
Office uses		X	X	X	X	SD <sup>10</sup>	X
Neighborhood-oriented retail establishment		X	X	X	CU <sup>11</sup>	SD <sup>10</sup>	X
Private lodge or club		X	X	X	X	SD <sup>10</sup>	X
Vehicle service station		X	X	X	X	X	X
Automotive service center		X	X	X	X	X	X
Dry land boat storage		X	X	X	X	X	X
<b>Industrial Uses</b>							
<b>Water-dependent uses</b>		X	X	X	X	X	X
<b>Water-related uses</b>		X	X	X	X	X	X
<b>Non-water-oriented uses</b>		X	X	X	X	X	X
<b>Recreational Uses</b>							



The chart is coded according to the following legend.								
SD	=	Substantial Development <sup>1</sup>	Natural	Urban Conservancy	Residential – L	Residential – M/H	Urban Mixed	Aquatic
CU	=	Conditional Use						
X	=	Prohibited; the use is not eligible for a Variance or Conditional Use Permit						
Footnotes listed at end of KZC 83.170 (end of chart)								
Water-dependent uses								
Marina <sup>12</sup>			X	CU	X	SD	SD	See adjacent upland environments
Piers, docks, boat lifts and canopies serving detached dwelling unit <sup>12</sup>			X	X	SD	SD	SD <sup>13</sup>	
Piers, docks, boat lifts and canopies serving detached, attached or stacked dwelling units <sup>12</sup>			X	X	X	SD	SD	
Float			X	SD <sup>3</sup>	X	X	SD <sup>3</sup>	
Tour boat facility			X	X	X	X	SD <sup>14</sup>	
Moorage buoy <sup>12</sup>			X	SD	SD	SD	SD	
Public access pier or boardwalk			CU	SD	SD	SD	SD	
Boat launch/ <del>new (for motorized boats) or for expansion of existing boat launch for motorized boats.</del>			X	X	X	X	CU	
<del>Boat launch (for nonmotorized boats)</del>			<del>SD</del>	<del>SD</del>	<del>SD</del>	<del>SD</del>	<del>SD</del>	
Boat houses or other covered moorage not specifically listed			X	X	X	X	X	
Swimming beach and other public recreational use			CU	SD	SD	SD	SD	
Any water-dependent recreational development other than those specifically listed in this chart			CU	SD	SD	SD	SD	
Water-related, water-enjoyment uses								
Any water-oriented recreational development other than those specifically listed in this chart			X	CU	CU	CU	SD	X
Other public park improvements <sup>15</sup>			CU	SD	SD	SD	SD	X

The chart is coded according to the following legend.							
SD	=	Substantial Development <sup>1</sup>					
CU	=	Conditional Use					
X	=	Prohibited; the use is not eligible for a Variance or Conditional Use Permit					
Footnotes listed at end of KZC 83.170 (end of chart)							
Public access facility		SD <sup>16</sup>	SD	SD	SD	SD	See adjacent upland environments
<b>Non-water-oriented uses</b>							
Nonwater-oriented recreational development		X	X	X	X	SD <sup>10</sup>	X
<b>Residential Uses</b>							
Detached dwelling unit		CU	CU	SD	SD	SD <sup>13</sup>	X
Accessory dwelling unit <sup>17</sup>		X	X	SD	SD	SD <sup>13</sup>	X
Detached, attached or stacked dwelling units (multifamily units on one (1) lot)		X	X	X	SD	SD	X
Houseboats		X	X	X	X	X	X
Assisted living facility <sup>18</sup>		X	X	X	CU	SD	X
Convalescent center or nursing home		X	X	X	CU <sup>19</sup>	SD <sup>20</sup>	X
<b>Land division</b>		SD <sup>21</sup>	SD <sup>21</sup>	SD	SD	SD	X
<b>Institutional Uses</b>							
Government facility		X	SD	SD	SD	SD	X
Community facility		X	X	X	X	SD	X
Church		X	X	X	CU <sup>19</sup>	SD <sup>20</sup>	X
School or day-care center		X	X	X	CU <sup>19</sup>	SD <sup>10</sup>	X
Mini-school or mini-day-care center		X	X	X	SD <sup>19</sup>	SD <sup>10</sup>	X

The chart is coded according to the following legend.								
SD	=	Substantial Development <sup>1</sup>	Natural	Urban Conservancy	Residential – L	Residential – M/H	Urban Mixed	Aquatic
CU	=	Conditional Use						
X	=	Prohibited; the use is not eligible for a Variance or Conditional Use Permit						
Footnotes listed at end of KZC 83.170 (end of chart)								
Transportation								
Water-dependent								
Bridges			CU	CU	SD	SD	SD	See adjacent upland environments
Passenger-only ferry terminal			X	X	X	X	CU	
Water taxi			X	SD <sup>22</sup>	SD <sup>22</sup>	SD <sup>22</sup>	SD <sup>22</sup>	
Non-water-oriented								
Arterials, collectors, and neighborhood access streets			CU	SD <sup>23</sup> /CU	SD	SD	SD	X
Helipad			X	X	X	X	X	X
Utilities								
Utility production and processing facilities			X	CU <sup>24</sup>	CU <sup>24</sup>	CU <sup>24</sup>	CU <sup>24</sup>	X
Utility transmission facilities			CU <sup>24</sup>	SD <sup>24</sup>	SD <sup>24</sup>	SD <sup>24</sup>	SD <sup>24</sup>	CU <sup>24</sup>
Personal wireless service facilities <sup>25</sup>			X	SD	SD	SD	SD	X
Radio towers			X	X	X	X	X	X
Shoreline Modifications								
Breakwaters/jetties/rock weirs/groins			X	X	X	SD <sup>26</sup> /CU	SD <sup>26</sup> /CU	See adjacent upland environments
Dredging and dredge materials disposal			SD <sup>26</sup> /CU	SD <sup>26</sup> /CU	SD <sup>26</sup> /CU	SD <sup>26</sup> /CU	SD <sup>26</sup> /CU	
Fill waterward of the OHWM			SD <sup>26</sup> /CU	SD <sup>26</sup> /CU	SD <sup>26</sup> /CU	SD <sup>26</sup> /CU	SD <sup>26</sup> /CU	
Land surface modification			SD <sup>26</sup> /CU	SD	SD	SD	SD	

The chart is coded according to the following legend.								
SD	=	Substantial Development <sup>1</sup>						
CU	=	Conditional Use						
X	=	Prohibited; the use is not eligible for a Variance or Conditional Use Permit						
Footnotes listed at end of KZC 83.170 (end of chart)								
Shoreline habitat and natural systems enhancement projects			SD	SD	SD	SD	SD	Aquatic
Hard structural shoreline stabilization			X	CU	SD	SD	SD	
Soft structural shoreline stabilization measures			X	SD	SD	SD	SD	

<sup>1</sup> A development activity may also be exempt from the requirement to obtain a substantial development permit. See Chapter 141 KZC addressing exemptions. If a development activity is determined to be exempt, it must otherwise comply with applicable provisions of the Act and Chapter 83 KZC.

<sup>2</sup> Limited to water-based aircraft facilities for air charter operations.

<sup>3</sup> Permitted as an accessory use to a public park.

<sup>4</sup> Permitted if located on the west side of Lake Washington Boulevard NE/Lake Street South, south of Lake Avenue West and north of NE 52nd Street, and south of NE Juanita Drive.

<sup>5</sup> Permitted in the Juanita Business District or as an accessory use to a marina.

<sup>6</sup> Accessory to a marina only.

<sup>7</sup> Drive-in or drive-through facilities are prohibited.

<sup>8</sup> Use must be open to the general public.

<sup>9</sup> *Repealed by Ord. 4302.*

<sup>10</sup> Permitted as part of mixed-use development containing water-dependent uses (excluding moorage buoys or floats), where there is intervening development between the shoreline and the use, or if located on the east side of Lake Washington Boulevard NE/Lake Street South or the east side of 98th Avenue NE.

<sup>11</sup> Permitted if located on the east side of Lake Washington Boulevard NE between NE 60th Street and 7th Avenue South.

<sup>12</sup> No boat shall be used as a place of habitation.

<sup>13</sup> Permitted if located south of NE 60th Street only.

<sup>14</sup> Permitted as an accessory use to a marina or public park only.

<sup>15</sup> This use does not include other public recreational uses or facilities specifically listed in this chart.

<sup>16</sup> Limited to trails, viewpoints, interpretative signage and similar passive and low-impact facilities.

<sup>17</sup> One (1) accessory dwelling unit (ADU) is permitted subordinate to a detached dwelling unit.

<sup>18</sup> A nursing home use may be permitted as part of an assisted living facility use.

<sup>19</sup> Permitted if located on the east side of Lake Washington Boulevard NE/Lake Street South, the east side of 98th Avenue NE or north of NE Juanita Drive.

<sup>20</sup> Not permitted in the Central Business District. Otherwise, permitted if located on the east side of Lake Washington Boulevard NE/Lake Street South, the east side of 98th Avenue NE or on the south side of NE Juanita Drive.

<sup>21</sup> May not create any new lot that would be wholly contained within shoreland area in this shoreline environment.

<sup>22</sup> Permitted as an accessory use to a marina or a public park.

<sup>23</sup> Construction of pedestrian and bicycle facilities only.

<sup>24</sup> This use may be allowed provided there is no other feasible route or location. Must be underground unless not feasible.

<sup>25</sup> Wireless towers are not permitted.

<sup>26</sup> Permitted under a substantial development permit when associated with certain shoreline stabilization measures, and habitat and natural system enhancement projects. See KZC 83.300(10) and 83.350.

(Ord. 4302 § 3, 2011; Ord. 4251 § 3, 2010)

## **Use Specific Regulations**

### **83.180 Shoreline Development Standards**

1. General
  - a. See KZC 83.40 for relationship to other codes and ordinances.
  - b. Development standards specified in this chapter shall not extend beyond the geographic limit of the shoreline jurisdiction, except as noted in the provisions contained below.
2. Development Standards Chart
  - a. The following chart establishes the minimum required dimensional requirements for development. At the end of the chart are footnotes pertaining to certain uses and activities.
  - b. KZC 83.170 contains an overview of the activities permitted under each of the use classifications contained in the development standards chart.
  - c. KZC 83.180 through KZC 83.560 contain additional standards for the uses and activities, including provisions for no net loss and mitigation sequencing in KZC 83.360 and federal and state approval in KZC 83.370.

DEVELOPMENT STANDARDS	SHORELINE ENVIRONMENT					
	Aquatic	Natural	Urban Conservancy	Residential – L	Residential – M/H	Urban Mixed
<b>Residential Uses</b>						
Detached Dwelling Units and Accessory Dwelling Units						
Minimum Lot Size	n/a	12,500 sq. ft.	12,500 sq. ft.	<p>R-L (A) and (B) environments: 12,500 sq. ft. except for the following:</p> <ul style="list-style-type: none"> <li>• 5,000 sq. ft. if located on east side of Lake St. S., at 7th Ave S.; and</li> <li>• 7,200 sq. ft. to 12,500 sq. ft. if located on east side of Lake Washington Blvd. NE between NE 48th St. and NE 43rd St.; and</li> <li>• 7,200 sq. ft. if subject to the historic preservation provisions of KMC 22.28.048</li> </ul> <p>R-L (C) through (J) environments:</p> <ul style="list-style-type: none"> <li>• RSA 4 zone: maximum of 4 dwelling units per acre</li> <li>• RSA 6 zone: maximum of 6 dwelling units per acre</li> <li>• RSA 8 zone: maximum of 8 dwelling units per acre</li> </ul>	<p>R-M/H (A) environment: 3,600 sq. ft., except 1,800 sq. ft. south of NE Juanita Drive</p> <p>R-M/H (B) environment: 1,800 sq. ft.</p>	3,600 sq. ft.

DEVELOPMENT STANDARDS	SHORELINE ENVIRONMENT					
	Aquatic	Natural	Urban Conservancy	Residential – L	Residential – M/H	Urban Mixed
Shoreline Setback <sup>1</sup>	n/a	30% of the average parcel depth, except in no case is the shoreline setback permitted to be less than 30 feet or required to be greater than 60 feet, except as otherwise specifically allowed through this chapter.	Outside of shorelines jurisdictional area, if feasible, otherwise 50'.	<p>Residential – L (R-L) shoreline setbacks shall be as follows, except as otherwise specifically allowed through this chapter:</p> <ul style="list-style-type: none"> <li>• R-L (A) Average adjacent setback of primary structures but not less than 15 ft. See KZC 83.190(2) for additional regulations.</li> <li>• R-L (B) 30% of the average parcel depth but not less than 30 ft. and not required to be greater than 60 ft.</li> <li>• R-L (C) 25% of average parcel depth but not less than 30 ft. and not required to be greater than 60 ft.</li> <li>• R-L (D) 15% of average parcel depth but not less than 25 ft. and not required to be greater than 80 ft.</li> </ul>	<p>R-M/H (A) environment: The greater of: a. 25' or b. 15% of the average parcel depth. R-M/H (B) environment: 45 minimum.</p>	The greater of: a. 25' or b. 15% of the average parcel depth.
Shoreline Setback <sup>1</sup> (continued)				<ul style="list-style-type: none"> <li>• R-L (E) 30% of average parcel depth but not less than 30 ft. and not required to be greater than 80 ft.</li> <li>• R-L (F) 15% of average parcel depth but not less than 15 ft.</li> </ul>		



DEVELOPMENT STANDARDS	SHORELINE ENVIRONMENT					
	Aquatic	Natural	Urban Conservancy	Residential – L	Residential – M/H	Urban Mixed
				<ul style="list-style-type: none"> <li>R-L (G) 20% of average parcel depth but not less than 30 ft. and not required to be greater than 60 ft.</li> <li>R-L (H) 25% of average parcel depth but not less than 30 ft. and not required to be greater than 80 ft.</li> <li>R-L (I) 20% of average parcel depth but not less than 25 ft.</li> <li>R-L (J) 15 ft. minimum.</li> </ul>		
Shoreline Setback <sup>1</sup> (continued)				<p>For properties containing non-conforming primary structures in the R-L (C) through R-L (I) shoreline environments, the average parcel depth percentage may be reduced by 5 percentage points, provided the following conditions are met:</p> <ul style="list-style-type: none"> <li>The nonconforming structure must have been constructed prior to June 1, 2011, the date of annexation, based on the date of issuance of the occupancy permit;</li> <li>The minimum setback standard is met for the shoreline environment; and</li> </ul>		

DEVELOPMENT STANDARDS	SHORELINE ENVIRONMENT					
	Aquatic	Natural	Urban Conservancy	Residential – L	Residential – M/H	Urban Mixed
Shoreline Setback <sup>1</sup> (continued)				<ul style="list-style-type: none"> <li>The required vegetation in the shoreline setback under KZC 83.400(3)(b) shall be increased from an average of 10 feet in depth from the OHWM to an average of 20 feet in depth from the OHWM. The vegetated portion may be a minimum of 10 feet in depth to allow for variation in landscape bed shape and plant placement. Total square feet of landscaped area shall be equal to a continuous 20-foot-wide area.</li> </ul>		
Maximum Lot Coverage	n/a	50%	50%	50%	80%	80%, except in CBD zone 100% less area for shoreline vegetation if required.
Maximum Height of Structure <sup>2</sup>	n/a	25' above ABE <sup>3</sup>	35' above ABE	30' above ABE	35' above ABE	35' above ABE
Other Residential Uses (Attached, Stacked, and Detached Dwelling Units/multifamily; Assisted Living Facility; Convalescent Center or Nursing Home)						
Maximum Density <sup>4</sup>	n/a	n/a	n/a	n/a	R-M/H (A) environment: 3,600 sq. ft./unit, except 1,800 sq. ft./unit for up to 2 dwelling units if the public access provisions of KZC 83.420 are met.	No minimum lot size in the CBD or BN zones; otherwise 1,800 sq. ft./unit.

DEVELOPMENT STANDARDS	SHORELINE ENVIRONMENT					
	Aquatic	Natural	Urban Conservancy	Residential – L	Residential – M/H	Urban Mixed
					R-M/H (B) environment: 1,800 sq. ft./unit.	
Shoreline Setback <sup>1</sup>	n/a	n/a	n/a	n/a	R-M/H (A) environment: The greater of: a. 25' or b. 15% of the average parcel depth. R-M/H (B) environment: 45' minimum.	The greater of: a. 25' or b. 15% of the average parcel depth. In the PLA 15A zone located south of NE 52nd Street, a mixed-use development approved under a master plan shall comply with the Master Plan provisions.
Maximum Lot Coverage	n/a	n/a	n/a	n/a	80%	80%, except in CBD zone. In CBD, 100% less area for shoreline vegetation if required.
Maximum Height of Structure <sup>2</sup>	n/a	n/a	n/a	n/a	R-M/H (A) environment: 30' above ABE <sup>5</sup> . R-M/H (B) environment: 35' above ABE.	41' above ABE, except for the following: <ul style="list-style-type: none"> <li>In the CBD zones, if located on the east side of Lake Street South, 55' above the abutting right-of-way measured at the midpoint of the frontage of the subject property.</li> <li>In the PLA 15A zone located south of NE 52nd Street, mixed-use developments approved under a master plan shall comply with the Master Plan provisions.<sup>6</sup></li> </ul>
<b>Commercial Uses</b>						

DEVELOPMENT STANDARDS	SHORELINE ENVIRONMENT					
	Aquatic	Natural	Urban Conservancy	Residential – L	Residential – M/H	Urban Mixed
Minimum Lot Size	n/a	n/a	n/a	n/a	n/a	n/a
Shoreline Setback <sup>1</sup>	n/a	n/a	Water-dependent uses: 0', Water-related use: 25', Water-enjoyment use: 30', Other uses: Outside of shorelines jurisdictional area, if feasible, otherwise 50'.	n/a	R-M/H (A) environment: The greater of: a. 25' or b. 15% of the average parcel depth. R-M/H (B) environment: 45' minimum.	The greater of: a. 25' or b. 15% of the average parcel depth. In the PLA 15A zone located south of NE 52nd Street, mixed-use developments approved under a master plan shall comply with the master plan provisions.
Maximum Lot Coverage	n/a	n/a	50%	n/a	80%	80%, except in the CBD. In CBD, 100% less area for shoreline vegetation if required.
Maximum Height of Structure <sup>2</sup>	n/a	n/a	If adjoining the Residential-L (A) or (B) environment, then 25' above ABE. Otherwise, 30' above ABE. <sup>3</sup>	n/a	RM-L (A) environment: 30' above ABE <sup>5</sup> . RM-L (B) environment: 35' above ABE.	41' above ABE, except for: <ul style="list-style-type: none"> <li>In the CBD zones, if located on the east side of Lake St. S., 55' above the abutting right-of-way measured at the midpoint of the frontage of the subject property.</li> <li>In the PLA 15A zone located south of NE 52nd Street, mixed-use developments approved under a master plan shall comply with the master plan provisions.<sup>6</sup></li> </ul>
<b>Recreational Uses</b>						
Minimum Lot Size	n/a	n/a	n/a	n/a	n/a	n/a

DEVELOPMENT STANDARDS	SHORELINE ENVIRONMENT					
	Aquatic	Natural	Urban Conservancy	Residential – L	Residential – M/H	Urban Mixed
Shoreline Setback <sup>1</sup>	n/a	Water-dependent uses: 0', Water-related use: 25', Water-enjoyment use: 30', Other uses: Outside of shoreline area, if feasible, otherwise 50'.	Water-dependent uses: 0', Water-related use: 25', Water-enjoyment use: 30', Other uses: Outside of shorelines jurisdictional area, if feasible, otherwise 50'.	Same as Detached Dwelling Units uses.	R-M/H (A) environment: The greater of: a. 25' or b. 15% of the average parcel depth. R-M/H (B) environment: 45' minimum.	<b>Water-dependent uses: 0', Water-related use: 25',</b> <b>Other uses: The greater of:</b> <b>a. 25' or</b> <b>b. 15% of the average parcel depth.</b> <b>In the PLA 15A zone located south of NE 52nd Street, mixed-use developments approved under a Master Plan shall comply with the Master Plan provisions.</b>
Maximum Lot Coverage	n/a	10%	30%	30%	80%	80%, except in CBD zone. In CBD, 100% less area for shoreline vegetation if required.
Maximum Height of Structure <sup>2</sup>	n/a	25' above ABE	If adjoining the Residential – L (A) or (B) environment, then 25' above ABE. Otherwise, 30' above ABE <sup>3</sup> .	R-L (A) and (B) environments: 25' above ABE. R-L (C) through (J) environments: 30' above ABE.	R-M/H (A) and (B) environment: 30' above ABE <sup>4</sup> . R-M/H (B) environment: 35' above ABE.	41' above ABE, except for the following: <ul style="list-style-type: none"><li>In the CBD zones, if located on the east side of Lake St. S., 55' above the abutting right-of-way measured at the midpoint of the frontage of the subject property.</li><li>In the PLA 15A zone located south of NE 52nd Street, mixed-use developments approved under a Master Plan shall comply with the Master Plan provisions.</li></ul>
<b>Institutional Uses</b>						
Minimum Lot Size	n/a	n/a	n/a	n/a	n/a	n/a
Shoreline Setback <sup>1</sup>	n/a	n/a	Outside of shorelines	Same as Detached Dwelling Units uses.	R-M/H (A) environment:	The greater of: a. 25' or

DEVELOPMENT STANDARDS	SHORELINE ENVIRONMENT					
	Aquatic	Natural	Urban Conservancy	Residential – L	Residential – M/H	Urban Mixed
			jurisdictional area, if feasible, otherwise 50'.		The greater of: a. 25' or b. 15% of the average parcel depth. R-M/H (B) environment: 45' minimum.	b. 15% of the average parcel depth.
Maximum Lot Coverage	n/a	n/a	50%	50%	80%	80%, except in CBD zone. In CBD, 100% less area for shoreline vegetation if required.
Maximum Height of Structure <sup>2</sup>	n/a	n/a	If adjoining the Residential – L (A) or (B) environment, then 25' above ABE. Otherwise, 30' above ABE <sup>3</sup> .	R-L (A) and (B) environments: 25' above ABE. R-L (C) through (J) environments: 30' above ABE.	R-M/H (A) environment: 30' above ABE <sup>5</sup> . R-M/H (B) environment: 35' above ABE.	41' above ABE, except in the CBD zones, if located on the east side of Lake St. S., 55' above the abutting right-of-way measured at the midpoint of the frontage of the subject property.
<b>Transportation Facilities</b>						
Minimum Lot Size	n/a	n/a	n/a	n/a	n/a	n/a
Shoreline Setback <sup>1</sup>	n/a	n/a	Outside of shorelines jurisdictional area, if feasible, otherwise 50'.	Same as Detached Dwelling Units uses.	R-M/H (A) environment: The greater of: a. 25' or b. 15% of the average parcel depth. R-M/H (B) environment: 45' minimum.	The greater of: a. 25' or b. 15% of the average parcel depth.
Maximum Lot Coverage	n/a	n/a	n/a	n/a	n/a	n/a
Maximum Height of Structure <sup>2</sup>	n/a	n/a	n/a	n/a	n/a	n/a
<b>Utilities</b>						
Minimum Lot Size	n/a	n/a	n/a	n/a	n/a	n/a

DEVELOPMENT STANDARDS	SHORELINE ENVIRONMENT					
	Aquatic	Natural	Urban Conservancy	Residential – L	Residential – M/H	Urban Mixed
Shoreline Setback <sup>1</sup>	n/a	Outside of shoreline area, if feasible, otherwise 50'.	Outside of shoreline jurisdictional area, if feasible, otherwise 50'.	Same as Detached Dwelling Units uses.	R-M/H (A) environment: The greater of: a. 25' or b. 15% of the average parcel depth. R-M/H (B) environment: 45' minimum.	The greater of: a. 25' or b. 15% of the average parcel depth.
Maximum Lot Coverage	n/a	5%	30%	50%	80%	80%, except in CBD zone. In CBD, 100% less area for shoreline vegetation if required.
Maximum Height of Structure <sup>2</sup>	n/a	25' above ABE	If adjoining the Residential – L (A) or (B) environment, then 25' above ABE. Otherwise, 30' above ABE <sup>3</sup> .	R-L (A) and (B) environments: 25' above ABE. R-L (C) through (J) environments: 30' above ABE.	R-M/H (A) environment: 30' above ABE. R-M/H (B) environment: 35' above ABE <sup>5</sup> .	41' above ABE, except: <ul style="list-style-type: none"> <li>In the CBD zones if located on the east side of Lake St. South, 55' above the abutting right-of-way measured at the midpoint of the frontage of the subject property.</li> <li>In the PLA 15A zone located south of NE 52nd Street, mixed-use developments approved under a Master Plan shall comply with the Master Plan provisions.<sup>5</sup></li> </ul>

Footnotes listed at end of KZC 83.180 (end of chart)

<sup>1</sup> Critical area buffer and buffer setback requirements may impose a larger setback requirement. Please see KZC ~~83.500 and 83.510~~ Chapter 90.

<sup>2</sup> The height limit applies to that portion of the building physically located within the shoreline jurisdiction. Permitted increases in building height are addressed in KZC 83.190(4).

<sup>3</sup> Structure height may be increased to 30 feet above ABE in the Natural shoreline environment. See KZC 83.190(4)(c)(1).

<sup>4</sup> For density purposes two (2) assisted living units shall constitute one (1) dwelling unit.

<sup>5</sup> Structure height may be increased to 35 feet above ABE. See KZC 83.190(4).

<sup>6</sup> See KZC 83.190(4) for height in Master Plan.

(Ord. 4302 § 3, 2011; Ord. 4251 § 3, 2010)



**83.190 Lot Size or Density, Shoreline Setback, Lot Coverage and Height****1. Calculation of Minimum Lot Size or Maximum Density**

- a. Development shall not use lands waterward of the OHWM to determine minimum lot size or to calculate allowable maximum density.
- b. For properties that are only partially located within the shoreline jurisdiction, the allowed density within the shoreline jurisdiction shall be based upon the land area located within the shoreline jurisdiction only. If dwelling units will be partially located within the shoreline jurisdiction, the City may approve an increase in the actual number of units in the shoreline jurisdiction; provided, that the total square footage of the units within the shoreline jurisdiction does not exceed the allowed density multiplied by the average unit size in the proposed development on the subject property.
- c. If a maximum density standard is used, the number of permitted dwelling units shall be rounded up to the next whole number (unit) if the fraction of the whole number is at least 0.50.
- d. For detached dwelling units, the provisions addressing lot size, lot size averaging, and historic preservation contained in Chapter 22.28 KMC shall apply within the shoreline jurisdiction.

**2. Shoreline Setback**

- a. General – This section establishes what structures, improvements, and activities may be in or take place in the shoreline setback established for each use in each shoreline environment.
- b. Measurement of Shoreline Setback
  - 1) The shoreline setback shall be measured landward from the OHWM on the horizontal plane and in the direction that results in the greatest dimension from the OHWM (see Plate 41).
  - 2) In those instances where the OHWM moved further upland pursuant to any action required by this chapter, or in accordance with permits involving a shoreline habitat and natural systems enhancement project approved by the City, a state or federal agency, the shoreline setback shall be measured from the location of the OHWM that existed immediately prior to the action or enhancement project.
  - 3) For those properties located in the R-L (A) shoreline environment, the shoreline setback standard shall be as follows:
    - a) If dwelling units exist immediately adjacent to either side of the subject property, then the shoreline setback of the primary structure on the subject property is the average of the shoreline setback of the primary structures of the two (2) adjacent dwelling units, but at a minimum width of 15 feet. The shoreline setback of the subject property shall be calculated by measuring the closest point of the primary structure to the OHWM on the adjacent property located on each side of the subject property and averaging the two (2) shoreline setbacks. The setback measurement shall exclude those features allowed to extend into the shoreline setback as identified in subsection (2)(d)(8) of this section, and decks, patios and similar features.
    - b) If a dwelling unit does not exist immediately adjacent to the subject property, then the setback of the adjacent property without a dwelling unit for the purposes of determining an average setback shall be based upon 30 percent of the average parcel depth of the adjacent property.
    - c) In instances where the shoreline setback of an adjacent dwelling unit has been reduced through a shoreline reduction authorized under KZC 83.380, the shoreline setback of the adjacent dwelling units, for the purpose of calculating a setback average, shall be based upon the required setback that existed prior to the authorized reduction.
  - 4) In those instances where there is an intervening property that is 80 feet or less in depth between the OHWM and an upland property, a shoreline setback shall be provided on the upland property based on the

average parcel depth of the upland property. The setback on the upland property shall be measured from the OHWM across the intervening property and the upland property.

c. Exceptions and Limitations in Some Zones – This section through KZC 83.250 contain specific regulations regarding what may be in or take place in the shoreline setback. Where applicable, those specific regulations supersede the provisions of this subsection.

d. Structures and Improvements – The following improvements or structures may be located in the shoreline setback, except within the Natural shoreline environment; provided, that they are constructed and maintained in a manner that meets KZC 83.360 for avoiding or at least minimizing adverse impacts to shoreline ecological functions:

- 1) For public pedestrian access required under KZC 83.420, walkways, benches, and similar features, as approved by the Planning Official.
- 2) For private pedestrian access to the shoreline, walkways within the shoreline setback are permitted, subject to the following standards:
  - a) The maximum width of the walkway corridor area shall be no more than 25 percent of the property's shoreline frontage, except in no case shall the corridor area required be less than 15 feet in width (see Plate 42).
  - b) The walkway corridor area shall be located outside of areas of higher ecological and habitat value.
  - c) The walkway in the corridor area shall be no more than eight (8) feet wide, and be constructed of a pervious walking surface, such as unit pavers, grid systems, pervious concrete, or, equivalent material approved by the Planning Official. The walkway may be divided into two narrower walkways within the corridor, but in no case shall the two walkways exceed 8 feet total. Walkways shall be essentially perpendicular not be parallel to the lake.
  - d) The walkway corridor area may contain minor improvements, such as garden sculptures, light fixtures, trellises and similar decorative structures that are associated with the walkway; provided, that these improvements comply with the dimensional limitations required for the walkway corridor area and any view corridor requirements under KZC 83.410. Light fixtures approved under this subsection shall comply with the provisions contained in KZC 83.470.
- 3) Those portions of a water-dependent development that require improvements adjacent to the water's edge, such as fueling stations for retail establishments providing gas sales, haul-out areas for retail establishments providing boat and motor repair and service, boat ramps for boat launches or other similar activities.
- 4) Public access facilities or other similar public water-enjoyment recreational uses, including swimming beaches.
- 5) Underground utilities accessory to a shoreline use approved by the Planning Official, provided there is no other feasible route or location.
- 6) Bioretention swales, rain gardens, or other similar bioretention systems that allow for filtration of water through planted grasses or other native vegetation.
- 7) Infiltration systems; provided, that installation occurs as far as feasible from the OHWM.
- 8) Bay windows, greenhouse windows, eaves, cornices, awnings, and canopies may extend up to 18 inches into the shoreline setback, subject to the following limitations:
  - a) Eaves on bay windows may extend an additional 18 inches beyond the bay window.

- b) Chimneys that are designed to cantilever or otherwise overhang are permitted.
  - c) The total horizontal dimension of these elements that extend into the shoreline setback, excluding eaves and cornices, shall not exceed 25 percent of the length of the facade of the structure.
- 9) Decks, patios and similar improvements may extend up to 10 feet into the shoreline setback but shall not be closer than 25 feet to the OHWM, except no closer than 15 feet to the OHWM within the Residential – L (A), (F) and (J) environments, subject to the following standards:
- a) The improvement shall be constructed of a pervious surface, such as wood with gaps between boards and a pervious surface below, unit pavers, grid systems, pervious concrete, or, alternatively, equivalent material approved by the Planning Official.
  - b) The total horizontal dimension of the improvement that extends into the shoreline setback, including private walkways permitted under Subsection 2.d.2) of this section, shall not exceed 50 percent of the length of the facade of the primary residence structure facing the lake.
  - c) The improvement shall be located on the ground floor of the building and shall not be elevated more than necessary to allow for grade transition from the structure to the deck or to follow the existing topography.
- 10) In the Urban Mixed shoreline environment, balconies at least 15 feet above finished grade may extend up to four (4) feet into the required shoreline setback, but no closer than 21 feet to the OHWM.
- 11) Outdoor seating areas for restaurants, hotels and other water enjoyment commercial uses may extend up to 10 feet into the shoreline setback, but shall be no closer than 16 feet to the OHWM, subject to the following standards:
- a) The improvement shall be constructed of a permeable surface, such as wood with gaps between boards and a pervious surface below, unit pavers, grid systems, porous concrete, or equivalent material approved by the Planning Official.
  - b) The total horizontal dimension of the improvement that extends into the shoreline setback shall not exceed 50 percent of the length of the facade of the primary structure.
  - c) The improvement shall be located on the ground floor of the building and shall not be elevated more than necessary to allow for grade transition from the structure to the seating area or to follow the existing topography.
  - d) All outdoor lighting is required to meet the lighting standards of KZC 83.470.
  - e) The seating area is required to be fenced off from the shoreline by rope stanchions, portable planters, or similar device approved by the City, with openings through the fencing for customer entry. The floor plan of the seating area shall be designed to preclude the seating area from being expanded.
  - f) The applicant is required to provide one (1) or more approved trash receptacles and one (1) or more ashtrays.
  - g) The area of the seating shall be considered new gross floor area for the purposes of determining whether vegetation is required under the provisions of KZC 83.400.
- 12) Retaining walls and similar structures that are no more than four (4) feet in height above finished grade; provided the following standards are met:
- a) The structure shall be designed so that it does not interfere with the shoreline vegetation required to be installed under the provisions of KZC 83.400;

- b) The structure is not for retaining new fill to raise the level of an existing grade, but only to retain an existing slope prior to construction and installed at the minimum height necessary;
    - c) The structure shall not be installed to provide the function of a hard shoreline stabilization measure unless approved under the provisions of KZC 83.300 and shall be located, on average, five (5) feet landward or greater of the OHWM; and
    - d) The structure shall meet the view corridor provisions of KZC 83.410.
  - 13) Public bridges and other essential public facilities that must cross the shoreline.
  - 14) Parking as authorized by the Planning Official under the provisions of KZC 83.440.
  - 15) Shoreline stabilization measures approved under the provisions of KZC 83.300.
  - 16) Fences, swimming pools, tool sheds, greenhouses, non-permeable artificial turf, and other accessory structures and improvements are not permitted within the shoreline setback, except those specifically listed in subsection (2)(d) of this section.
  - 17) Motorized watercraft, float planes, RVs, trailers and similar items shall not be stored or placed in the shoreline setback.
3. Maximum Lot Coverage
- a. General
    - 1) KZC 83.180(2), Development Standards Chart, establishes the maximum lot coverage by use and shoreline environment.
    - 2) In calculating lot coverage, lands waterward of the OHWM shall not be included in the calculation.
    - 3) The area of all structures and pavement and any other impervious surface on the subject property will be calculated under either of the following, at the discretion of the applicant:
      - a) A percentage of the total lot area of the subject property; or
      - b) A percentage of the area of the subject property located within the shoreline jurisdiction.
    - 4) If the subject property contains more than one (1) use, the maximum lot coverage requirements for the predominant use will apply.
    - 5) In those instances where the OHWM moved further upland pursuant to any action required by this chapter, or in accordance with permits involving a shoreline habitat and natural systems enhancement project approved by the City, a state or federal agency, the lot area for purposes of calculating lot coverage shall be measured from the location of the OHWM that existed immediately prior to the enhancement project.
  - b. Exceptions – The exceptions contained in Chapter 115 KZC shall apply within the shoreline jurisdiction.

#### 4. Height Regulations

- a. General
  - 1) KZC 83.180(2), Development Standards Chart, establishes the maximum allowed building height for all primary and accessory structures. In the event that the maximum allowable building height in KZC 83.180(2) is greater than the maximum allowable height in Chapters 15 through 56 KZC for those zones within the shoreline jurisdiction, the lower of the two (2) height provisions shall apply.

- 2) Maximum building height shall be measured from an average building elevation (ABE), calculated under the methods described in Chapter 115 KZC and depicted in Plates 17A and 17B. The calculation of ABE shall be based on all wall segments of the structure, whether or not the segments are located within the shoreline's jurisdiction.
  - 3) In the CBD zones, maximum building height shall be measured from the midpoint of the abutting right-of-way, not including alleys.
  - 4) Pursuant to RCW 90.58.320, no permit shall be issued for any new or expanded building or structure more than 35 feet above average grade level that will obstruct the view to the lake of a substantial number of residences on or adjoining the shoreline, except where this chapter does not prohibit a height of more than 35 feet and only when overriding considerations of the public interest will be served. The applicant shall be responsible for providing sufficient information to the City to determine whether such development will obstruct the view to the lake for a substantial number of residences on or adjoining such shorelines. For the purposes of this provision, average grade level is equivalent to and shall be calculated under the method for calculating average building elevation established in Option 2 as described in Chapter 115 KZC for calculating average building elevation and depicted in Plate 17B.
- b. Exceptions – Element or feature of a structure, other than the appurtenances listed below, shall not exceed the applicable height limitation established for each use in each shoreline environment. The following appurtenances shall be located and designed so that views from adjacent properties to the lake will not be significantly blocked.
- 1) Antennas, chimneys, and similar appurtenances, but not including personal wireless service facilities that are subject to the provisions of Chapter 117 KZC.
  - 2) Rooftop appurtenances and their screens as regulated in Chapter 115 KZC.
  - 3) Decorative parapets or peaked roofs approved through design review pursuant to Chapter 142 KZC.
  - 4) Rooftop solar panels or other similar energy devices; provided, that the equipment is mounted as flush to the roof as feasible.
- c. Permitted Increases in Height – The following permitted increases in building height shall be reviewed by the City as part of the shoreline permit required for the proposed development activity.
- 1) In the Natural shoreline environment, the structure height of a detached dwelling unit may exceed the standard height limit by a maximum of five (5) feet above average building elevation if a reduction in the footprint of the building is sufficient to lessen the impact on a sensitive area and sensitive area buffer. The City shall include in the written decision any conditions and restrictions that it determines are necessary to eliminate or minimize any undesirable effects of approving the exception.
  - 2) In the Residential – M/H and Urban Conservancy shoreline environments located south of Market Street, the structure height of a commercial, recreational, institutional, utility or residential use, other than a detached dwelling unit, may be increased to 35 feet above average building elevation if:
    - a) Obstruction of views from existing development lying east of Lake Street South or Lake Washington Boulevard is minimized. The applicant shall be responsible for providing sufficient information to the City to evaluate potential impacts to views; and
    - b) The increase is offset by an enhanced view corridor beyond what is required in KZC 83.410.
  - 3) Properties in the PLA 15A zone in the UM shoreline environment that contain mixed- use development where building heights have been previously established under an approved Master Plan shall comply with the building height requirements as approved. Modifications to the approved building heights shall be considered under the standards established in the Master Plan and in consideration of the compatibility with adjacent uses and the degree to which public access, use and views are provided.

- 4) In all shoreline environments, the maximum height may be increased up to 35 feet if the City approves a Planned Unit Development under the provisions of Chapter 125 KZC.

(Ord. 4476 § 3, 2015; Ord. 4302 § 3, 2011; Ord. 4251 § 3, 2010)

### **83.200 Residential Uses**

1. General – Residential uses shall not occur over water, including houseboats, live-aboards, or other single- or multifamily dwelling units.
2. Detached Dwelling Units in the Residential – L Shoreline Environment – Not more than one (1) dwelling unit shall be on each lot, regardless of the size of each lot, except an accessory dwelling unit.
3. Accessory Structures or Uses – Accessory uses and structures shall be located landward of the principal residence, except those permitted in the shoreline setback under KZC 83.190, unless or the structure is or supports a water-dependent use, such as a pier or dock or boat canopies. This provision does not apply if an improved public right-of-way or vehicular access easement separates the principal residence from the lake.

(Ord. 4302 § 3, 2011; Ord. 4251 § 3, 2010)

### **83.210 Commercial Uses**

1. Float Plane Landing and Mooring Facilities
  - a. Use of piers or docks for commercial float plane service shall be allowed only in public or private marinas and shall be subject to a conditional use permit.
  - b. Any shoreline conditional use permit for float plane use shall specify:
    - 1) Taxiing patterns to be used by float planes that will minimize noise impacts on area residents and wildlife and minimize interference with navigation and moorage;
    - 2) Float plane facilities and services shall conform to all applicable City codes and Federal Aviation Administration standards and requirements for fuel, oil spills, safety and firefighting equipment, noise, and pedestrian and swimming area separation; and
    - 3) Hours of operation may be limited to minimize impacts on nearby residents.
2. Retail Establishment Providing New or Used Boat Sales or Rental – Outdoor boat parking and storage areas must be buffered as required for a parking area under the provisions of KZC 83.440.
3. Retail Establishment Providing Gas and Oil Sale for Boats -Including mobile fueling businesses.
  - a. The location and design of fueling facilities must meet applicable state and federal regulations.
  - b. Storage of petroleum products shall not be located over water.
  - c. Storage tanks shall be located underground and shall comply with state and federal standards for underground storage tanks.
  - d. Fueling stations shall be located and designed to allow for ease of containment and spill cleanup.
  - e. New fueling facilities shall incorporate the use of automatic shutoffs on fuel lines and at hose nozzles to reduce fuel loss.
  - f. Facilities, equipment and established procedures for the containment, recovery and mitigation of spilled petroleum products shall be provided.
  - g. See KZC 83.360 for avoiding and minimizing impacts when locating, designing, constructing and operating the use.

4. Retail Establishment Providing Boat and Motor Repair and Service
  - a. Storage of parts shall be conducted entirely within an enclosed structure.
  - b. If hull scraping, boat painting, or boat cleaning services are provided, boats shall be removed from the water and debris shall be captured and disposed in a proper manner.
  - c. Repair and service activities shall be conducted on dry land and either totally within a building or totally sight screened from adjoining property and the right-of-way.
  - d. All dry land motor testing shall be conducted within a building.
  - e. An appropriate storage, transfer, containment, and disposal facility for liquid material, such as oil, harmful solvents, antifreeze, and paints shall be provided and maintained.
  - f. Facilities, equipment and established procedures for the containment, recovery and mitigation of spilled petroleum or hazardous products shall be provided.
5. Restaurant or Tavern
  - a. The building design must be oriented for the view to the waterfront.
  - b. Drive-in or drive-through facilities are prohibited.

(Ord. 4251 § 3, 2010)

### **83.220 Recreational Uses**

1. Motorized Boats – See Chapter 14.24 KMC, Operation of Watercraft, for prohibition of use within restricted shoreline areas and established speed limits.
2. Floats/Swim Platforms – Only public floats/swim platforms are permitted.
3. Marina, Piers, Moorage Buoy or Pilings, Boat Facility and Boat Canopies – See standards contained in KZC 83.270 through 83.290.
4. Tour Boat Facility – Tour boat facilities shall be designed to meet the following standards:
  - a. Size – The City will determine the maximum capacity of the tour boat facility based on the following factors:
    - 1) The suitability of the environmental conditions, such as, but not limited to, a consideration of the following conditions: the presence of submerged aquatic vegetation, proximity to shoreline associated wetlands, critical nesting and spawning areas, water depth, water circulation, sediment inputs and accumulation, and wave action.
    - 2) The ability of the land landward of the ordinary high waterline to accommodate the necessary support facilities.
  - b. Moorage structures supporting a tour boat facility shall comply with the moorage structure location standards and design standards for marinas in KZC 83.290.
  - c. The City will make the determination if any parking and/or a passenger loading area will be required.
  - d. Associated buildings and structures, other than moorage structure for the tour boat facility, shall not be permitted over water.
  - e. Tour boat facilities shall comply with applicable state and/or federal laws, including but not limited to those for registration, licensing of crew and safety regulations.



- f. Tour boat facilities operated accessory to public parks shall comply with the standards in Chapter 14.36 KMC.
- g. See KZC 83.360 for avoiding and minimizing impacts when locating, designing, constructing and operating the use.

5. Public Access Pier, Dock or Boardwalk

- a. See KZC 83.360 for avoiding and minimizing impacts when locating, designing and constructing the use.
- b. No accessory uses, buildings, or activities are permitted as part of this use.
- c. See KZC 83.370 for federal and state approvals prior to submittal of a building permit for this use.
- d. Must provide at least one (1) covered and secured waste receptacle upland of the OHWM.
- e. All utility and service lines located waterward of the OHWM must be below the pier deck. All utility and service lines located upland of the OHWM shall be underground, where feasible.
- f. Piers or docks shall be marked with reflectors, or otherwise identified to prevent unnecessarily hazardous conditions for water surface users during the day or night.
- g. Structures must display the street address of the subject property. The address must be oriented to the lake with letters and numbers at least four (4) inches high and visible from the lake.
- h. Public access structures shall not be within 10 feet of a side property line, except that setbacks between moorage structures and the side property lines that intersect the OHWM may be decreased for overwater public use facilities that connect with waterfront public access on adjacent property.
- i. Public access structures shall be separated from the outlet of a stream, including piped streams, by the maximum extent feasible, while meeting other required setback standards established under this section.
- j. Pier structures shall comply with the moorage structure design standards for marinas in KZC 83.290, except primary walkways and floats shall be no wider than eight (8) feet.

6. Boat Launch (for Nonmotorized Boats)

- a. Location Standards – Boat launches for nonmotorized boats shall be sited so that they do not significantly damage fish and wildlife habitats and shall not occur in areas with native emergent vegetation. Removal of native upland vegetation shall be minimized to the greatest extent feasible.
- b. Size – The applicant shall demonstrate that the proposed size of the boat launch is the minimum necessary to safely launch the intended craft.
- c. Design Standards – Boat launches for nonmotorized boats shall be constructed of gravel or other similar natural material.

7. Boat Launch (for Motorized Boats)

- a. Location Standards
  - 1) Boat launches shall not be approved in cases when it can be reasonably foreseen that the development or use would require maintenance dredging during the life of the development or use.
  - 2) Boat launches shall be designed and located according to the following criteria:
    - a) Separated from existing designated swimming areas by a minimum of 25 feet.
    - b) Meet KZC 83.360 for avoiding impacts to fish and wildlife habitats.



- c) Located only at sites with suitable transportation access. The applicant must demonstrate that the streets serving the boat launch can safely handle traffic generated by such a facility.
    - d) Not be located within 25 feet of a moorage structure not on the subject property; or within 50 feet of the outlet of a stream, including piped streams.
  - b. Size – The applicant shall demonstrate that the proposed length of the ramp is the minimum necessary to safely launch the intended craft. In no case shall the ramp extend beyond the point where the water depth is six (6) feet below the OHWM, unless the City determines that a greater depth is needed for a public boat launch facility.
  - c. Design Standards
    - 1) Preferred ramp designs, in order of priority, are:
      - a) Open grid designs with minimum coverage of lake substrate.
      - b) Seasonal ramps that can be removed and stored upland.
      - c) Structures with segmented pads and flexible connections that leave space for natural beach substrate and can adapt to changes in shoreline profile.
    - 2) The design shall comply with all regulations as stipulated by state and federal agencies, affected tribes, or other agencies with jurisdiction.
  - d. Boat launches shall provide trailer spaces, at least 10 feet by 40 feet, commensurate with projected demand.
8. Public Park – Recreation facilities that support non-water-related, high-intensity activities, such as basketball and tennis courts, baseball and soccer fields and skate parks, shall be located outside of shorelines jurisdiction to the extent feasible.
9. Public Access Facility
- a. Fragile and unique shoreline areas with valuable ecological functions, such as wetlands and wildlife habitats, shall be used only for nonintensive recreation activities, such as trails, viewpoints, interpretative signage and similar passive and low-impact facilities.
  - b. Physical public access shall be located, designed and constructed to meet KZC 83.360 for net loss of shoreline ecological functions.

(Ord. 4302 § 3, 2011; Ord. 4251 § 3, 2010)

### **83.230 Transportation Facilities**

#### **1. General**

- a. See KZC 83.360 for avoiding and minimizing impacts when locating, designing, constructing and operating the use.
- b. Transportation facilities shall utilize existing transportation corridors whenever feasible; provided, that facility additions and modifications that will not adversely impact shoreline resources and otherwise be consistent with this chapter are allowed. If expansion of the existing corridor will result in significant adverse impacts, then a less disruptive alternative shall be utilized.
- c. When permitted within shoreline areas, transportation facilities must be placed and designed to minimize negative aesthetic impacts upon shoreline areas and to avoid and minimize impacts to existing land uses, public shoreline views, public access, and the natural environment.

- d. Transportation and utility facilities shall be required to make joint use of rights-of-way, and to consolidate crossings of water bodies to minimize adverse impacts to the shoreline.
- e. Transportation facilities located in shoreline areas must be designed and maintained to prevent erosion and to permit the natural movement of surface water.

## 2. Construction and Maintenance

- a. All debris and other waste materials from roadway construction and maintenance shall be disposed of in such a way as to prevent their entry into any water body.
- b. All shoreline areas disturbed by facility construction and maintenance shall be replanted and stabilized with approved riparian vegetation by seeding, mulching, or other effective means immediately upon completion of the construction or maintenance activity. The vegetation shall be maintained until established.
- c. Clearing of vegetation within transportation corridors shall be the minimum necessary for infrastructure maintenance and public safety. The City shall give preference to mechanical means rather than the use of herbicides for roadside brush control on city roads in shorelines jurisdiction.
- d. Construction of facilities that cross streams to allow passage of fish inhabiting the stream or that may inhabit the stream in the future are allowed.
- e. Construction of facilities within the 100-year floodplain to allow for water pass-through is allowed.

## 3. Passenger-Only Ferry Terminal

- a. See KZC 83.360 for minimizing impacts when locating, designing, constructing and operating the use.
- b. Associated buildings and structures, other than the moorage structure for the ferry terminal, shall not be permitted over water.
- c. Equipment storage shall be conducted entirely within an enclosed structure.
- d. Facilities, equipment and established procedures for the containment, recovery and mitigation of spilled petroleum or hazardous products shall be provided.
- e. The City will make the determination if any parking and/or a passenger loading area will be required.

## 4. Water Taxi

- a. See KZC 83.360 for avoiding and minimizing impacts when locating, designing, constructing and operating the use.
- b. Equipment storage shall be conducted entirely within an enclosed structure.
- c. Facilities, equipment and established procedures for the containment, recovery and mitigation of spilled petroleum or hazardous products shall be provided.

## 5. Arterials, Collectors, and Neighborhood Access Streets and Bridges

- a. New street and bridge construction in shorelines jurisdiction shall be minimized and allowed only when related to and necessary for the support of permitted shoreline activities.
- b. Streets other than those providing access to approved shoreline uses shall be located away from the shoreline, except when no reasonable alternate location exists.
- c. Any street expansion affecting streams and waterways shall be designed to allow fish passage and minimize impact to habitat.

- d. Drainage and surface runoff from streets and street construction or maintenance areas shall be controlled so that pollutants will not be carried into water bodies.
- e. Streets within shorelines jurisdiction shall be designed with the minimum pavement area feasible.
- f. Streets shall be designed to provide frequent safe crossings for pedestrians and bicycles seeking access to public portions of the shoreline.
- g. Low impact development techniques shall be used where feasible for roadway or pathway and related drainage system construction.
- h. Street alignments shall be designed to fit the topography so that alterations to the natural site conditions will be minimized.
- i. New and expanded streets or bridges shall be designed to include pedestrian amenities, such as benches or viewing area and public sign systems, if an area is available for the improvement(s) and if there is a view or public access to the water from the area.
- j. Vegetation and street trees shall be selected and located so that they do not impair public views of the lake from public rights-of-way to the maximum extent feasible.
- k. Shoreline street ends may be used for public access or recreational purposes.
- l. Shoreline street ends shall not be vacated, except in compliance with RCW 35.79.035 or its successor, as well as KMC 19.16.090.

(Ord. 4251 § 3, 2010)

### 83.240 Utilities

#### 1. General

- a. See KZC 83.360 for avoiding and minimizing impacts when locating, designing, constructing and operating the use.
- b. Whenever feasible, utility facilities shall be located outside the shoreline jurisdiction. Whenever these facilities must be placed in a shoreline area, the location shall be chosen so as not to adversely impact shoreline ecological functions or obstruct scenic views.
- c. Geothermal heat pumps are not permitted waterward of the OHWM.
- d.e. Utilities shall be located in existing rights-of-way and utility corridors wherever feasible.
- e.d. New utilities shall not be located waterward of the OHWM or in the Natural shoreline environment, unless it is demonstrated that no feasible alternative exists.
- f.e. Utility lines, pipes, conduits, cables, meters, vaults, and similar infrastructure and appurtenances shall be placed underground consistent with the standards of the serving utility to the maximum extent feasible.
- g.f. Proposals for new utilities or new utility corridors in the shoreline jurisdiction must fully substantiate the infeasibility of existing routes or alternative locations outside of the shoreline jurisdiction.
- h.g. Utilities that are accessory and incidental to a shoreline use shall be reviewed under the provisions of the use to which they are accessory.
- i.h. Utilities shall provide screening of facilities from the lake and adjacent properties in a manner that is compatible with the surrounding environment. The City will determine the type of screening on a case-by-case basis.

1.i. Utility development shall, through coordination with local government agencies, provide for compatible, multiple uses of sites and rights-of-way. Such uses include shoreline access points, trail systems and other forms of recreation and transportation, providing such uses will not unduly interfere with utility operations, or endanger public health and safety.

2. Construction and Maintenance

a. All shoreline areas disturbed by utility construction and maintenance shall be replanted and stabilized with approved vegetation by seeding, mulching, or other effective means immediately upon completion of the construction or maintenance activity. Such vegetation shall be maintained until established.

b. Clearing of vegetation within utility corridors shall be the minimum necessary for installation, infrastructure maintenance and public safety.

c. Construction of pipelines placed under aquatic areas shall be placed in a sleeve in order to avoid the need for excavation in the event of a failure in the future.

d. Construction located near wetlands and streams shall use native soil plugs, collars or other techniques to prevent potential dewatering impacts.

e. See KZC 83.480 for conducting maintenance activities that minimize impacts.

3. Utility Production and Processing Facilities – Utility production and processing facilities not dependent on a shoreline location shall be located outside of the shoreline jurisdiction, unless it is demonstrated that no feasible alternative location exists.

4. Utility Transmission Facilities

a. Transmission facilities shall be located outside shorelines jurisdiction where feasible, and when necessarily located within shoreline areas, shall assure no net loss of shoreline ecological functions.

b. Pipelines transporting hazardous substances or other substances harmful to aquatic life or water quality are prohibited, unless it is demonstrated that no feasible alternative exists.

c. Sanitary sewers shall be separated from storm sewers.

5. Personal Wireless Service Facilities – Personal wireless service facilities shall use concealment strategies to minimize the appearance of antennas and other equipment from the lake and public pedestrian walkways or public use areas.

(Ord. 4251 § 3, 2010)

**83.250 Land Division**

1. New lots created through land division in shorelines jurisdiction shall only be permitted when the following standards are met:

a. The lots created will not require structural flood hazard reduction measures, such as dikes, levees, or stream channel realignment, during the life of the development or use.

b. The lots created will not require hard structural shoreline stabilization measures in order for reasonable development to occur, as documented in a geotechnical analysis of the site and shoreline characteristics.

c. The lots created will not result in an increased nonconforming shoreline setback.

c. In the Natural and Urban Conservancy shoreline environments, the lots created shall contain buildable land area located outside of the shoreland area.

2. Land division, except those for lot line adjustment and lot consolidation purposes, shall provide public access as required in KZC 83.420, unless otherwise excepted or modified under the provisions of KZC 83.420.
3. Land divisions shall establish a prohibition on new private piers and docks on the face of the plat. An area for joint use moorage may be approved if it meets all requirements for shared moorage in KZC 83.270.
4. The required view corridor and public access shall be established prior to recording of the land division consistent with KZC 83.410 and 83.420 and shall be depicted on the face of the recorded document.

(Ord. 4251 § 3, 2010)

### **Shoreline Modification Regulations**

#### **83.260 General**

1. See KZC 83.360 for no net loss standard and mitigation sequencing for Conditional Use Permits or Variances, or where specific regulations for a proposed use or activity are not provided in this chapter such as marinas.
2. See KZC 83.370 for federal and state approval required prior to submittal of a building permit.
3. See KZC 83.430 for in-water construction.
4. Structures must be designed to preclude moorage in locations that would have insufficient water depth to avoid boats resting on the substrate at any time of year.

(Ord. 4251 § 3, 2010)

#### **83.270 Piers, Docks, Moorage Buoys and Piles, Boat Lifts and Boat Canopies Serving a Detached Dwelling Unit Use (Single-Family)**

##### **1. General**

- a. Piers, docks, moorage buoys and piles, boat lifts and canopies may only be developed and used accessory to existing dwelling units on waterfront lots or upland lots with waterfront access rights. Use of these structures is limited to the residents and guests of the waterfront lots to which the moorage is accessory and upland lots with legal lake access. Moorage space shall not be leased, rented, or sold unless otherwise approved as a marina under the provisions of KZC 83.290.
- b. Only one (1) pier or dock may be located on a subject property.
- c. In the following circumstances, a joint use pier shall be required:
  - 1) On lots subdivided to create one (1) or more additional lots with waterfront access rights.
  - 2) New residential development of two (2) or more dwelling units with waterfront access rights.
- d. Piers, docks, boat lifts and moorage piles shall be designed and located to meet KZC 83.360 for no net loss standard and mitigation sequencing.
- e. For proposed extension of structures waterward of the inner harbor line, see KZC 83.370.

##### **2. Setbacks**

- a. All piers, docks, boat lifts and moorage piles for detached dwelling unit use shall comply with the following location standards:

New Pier, Dock, Boat Lift and Moorage Pile for Detached Dwelling Unit (Single-Family)	Minimum Setback Standards
Side property lines	5 ft. for moorage pile; otherwise 10 ft.
Another moorage structure not on the subject property, excluding adjacent moorage structure that does not comply with required side property line setback	25 ft., except that this standard shall not apply to moorage piles
Outlet of a stream regulated under KZC 83.510, including piped streams	Maximum distance feasible while meeting other required setback standards established under this section
Public park	25 ft., except that this standard shall not apply within the Urban Mixed shoreline environment

b. Joint-use structures may abut property lines provided the property owners sharing the moorage facility have mutually agreed to the structure location. To ensure that a pier or dock is shared, each property owner must sign a statement in a form acceptable to the City Attorney, stating that the pier or dock is used by the other property. The applicant must file this statement with the King County Recorder's Office to run with the properties.

### 3. General Standards

a. Proposed piers and docks that do not comply with the dimensional standards contained in this section ~~or cannot be permitted through the Administrative Approval for Alternative Design process in this section~~ may only be approved if they obtain a shoreline variance under the provisions of Chapter 141 KZC.

b. All piers and docks and other developments regulated by this section shall be constructed and maintained in a safe and sound condition. Abandoned or unsafe structures shall be removed or repaired promptly by the owner.

c. Boats may not be temporarily or permanently moored within 30 feet of the OHWM.

~~ed-~~ Each pier shall contain a pier ladder for access into the lake.

~~fe~~ -Temporary moorages shall be permitted for vessels used in the construction of shoreline facilities. The design and construction of temporary moorages shall be such that upon termination of the project, the aquatic habitat in the affected area can be returned to its original (pre-construction) condition.

~~fd-~~ The following structures and improvements are not permitted:

- 1) Covered moorage, boathouses, or other walled covered moorage, except boat canopies that comply with the standards in this subsection.
- 2) Skirting on any structure.
- 3) Aircraft moorage.
- 4) Residential boat launches and boat rails.

~~hg.e-~~ See KZC 83.470 concerning lighting standards for required lighting.

~~hf-~~ Piers and docks must display the street address of the subject property. The address must be oriented to the lake with letters and numbers at least four (4) inches high.

~~i-~~ Piers and docks shall be marked with reflectors, or otherwise identified to prevent unnecessarily hazardous conditions for water surface users during the day or night. Exterior finish of all structures shall be generally nonreflective.

- j. Must provide at least one (1) covered and secured waste receptacle located upland of the OHWM.
- k. All utility and service lines located waterward of the OHWM must be below the pier or dock deck and above the high water line.
- ~~l. All utility and service lines located upland of the OHWM shall be underground, where feasible. A mooring buoy may be used to provide moorage space in lieu of a pier or dock.~~
- m. A mooring buoy may be used to provide moorage space in lieu of a pier or dock. A moorage buoy is not permitted if the subject property contains a pier or a dock. No more than one (1) mooring buoy is permitted per detached dwelling unit. Water craft moored to a moorage buoy may be no closer than 30 feet from the OHWM and must have adequate water depth to prevent a moored boat from resting on the lakebed.
- ~~l. Moorage buoys shall be in water depths of nine (9) feet or greater based on ordinary high water, unless the U.S. Army Corps of Engineers and the Washington Department of Fish and Wildlife have approved an alternate proposal.~~
- n. Pier bumpers are permitted if they meet the following standards:  
  
Maximum pier bumper width allowed is 10 inches. Spacing between bumpers must be at least four feet on center, preferably lined up with the piles. Bumpers may not extend into the water more than 1.5 feet below the OHWM elevation. The number of bumpers allowed is the minimum necessary to prevent a boat from going under a pier along the mooring tie up area. Bumpers may only be located where a boat is permanently moored. A limited number of bumpers may also be permitted in a designated tie-up area for guest moorage.

#### 4. New Pier or Dock Dimensional Standards

- a. New piers or docks may be permitted, subject to the following regulations:~~Where the following dimensional standards conflict the more stringent shall apply.~~

New Pier, Dock or Moorage Piles for Detached Dwelling Unit (Single-Family)	Dimensional and Design Standards
<del>Maximum Area:</del> surface coverage of a pier or docks, including all attached float decking, ramps, ells and fingers	<p>480 square feet for single property owner</p> <p>700 square feet for joint-use facility used by two (2) residential property owners</p> <p>1,000 square feet for joint-use facility used by three (3) or more residential property owners</p> <p><del>These area limitations shall include platform lifts, but not boatlifts</del></p> <p>Where a pier or dock cannot reasonably be constructed under the area limitation above to obtain a moorage depth of 10 feet measured below ordinary high water, an additional four (4) square feet of area may be added for each additional foot of pier or dock length needed to reach 10 feet of water depth at the landward end of the pier or dock; provided, that all other area dimensions, such as maximum width and length, have been minimized.</p>
<b>Maximum Length</b> for piers, docks, ells, fingers and attached floats	<p><del>No longer than the average of the adjacent neighboring piers, or 150 feet, whichever is less, except when a water depth adequate to prevent boats from sitting on the lakebed cannot be achieved within the average length of neighboring piers, it may extend to a maximum of 150'. If a length exceeding 150 feet is required to meet adequate depth a shoreline variance shall be required. But piers-Piers or docks extending farther waterward than adjacent piers or docks must demonstrate that they will not have an adverse impact on navigation. The length of a pier or dock shall be measured from the furthest landward point of the OHWM.</del></p> <p>26 feet for ells</p> <p>20 feet for fingers and float decking attached to a pier</p>
<del>Minimum Water Depth</del> for ells and float decking attached to a pier	<p>Must be in water with depths of nine (9) feet or greater at the landward end of the ell or finger.<del>nine-foot cannot of the ell or finger</del></p> <p>Must be in water with depths of 10 feet or greater at the landward end of the float</p>

New Pier, Dock or Moorage Piles for Detached Dwelling Unit (Single-Family)	Dimensional and Design Standards
<b>Maximum Area:</b> surface coverage of a pier or docks, including all attached float decking, ramps, ells and fingers	<p>480 square feet for single property owner  700 square feet for joint-use facility used by two (2) residential property owners  1,000 square feet for joint-use facility used by three (3) or more residential property owners</p> <p>These area limitations shall include platform lifts, but not boatlifts</p> <p>Where a pier or dock cannot reasonably be constructed under the area limitation above to obtain a moorage depth of 10 feet measured below ordinary high wateradequate to prevent a boat from sitting on the lakebed, an additional four (4) square feet of area may be added for each additional foot of pier or dock length needed to reach 10 feet of water depth at the landward end of the pier or dockadequate depth; provided, that all other area dimensions, such as maximum width and length, have been minimized.</p>
<b>Maximum Width</b>	<p>Four (4) feet for pier or dock walkway or ramp</p> <p>Six (6) feet for ells</p> <p>Two (2) feet for fingers</p> <p>Six (6) feet for float decking attached to a pier</p> <p>For piers or docks with no ells or fingers perpendicular to the pier or dock, the most waterward 26-foot section of the walkway may be six (6) feet wide, but within 30 feet from the OHWM no wider than four (4) feet.</p>
<b>Height</b> of piers and diving boards	<p>Minimum of 1.5 feet above ordinary high water to bottom of pier stringers, except the floating section of a dock and float decking attached to a pier</p> <p>Maximum of three (3) feet above deck surface for diving boards or similar features</p> <p>Maximum of three (3) feet above deck for safety railing and gates, which shall be an open framework</p>
<b>Minimum Water Depth</b> for ells and float decking attached to a pier	<p>Must be in water with depths of nine (9) feet or greater at the landward end of the ell or finger</p> <p>Must be in water with depths of 10 feet or greater at the landward end of the float</p>
<b>Decking</b> for piers, docks, walkways, platform lifts, ells and fingers	<p>Piers, docks, and platform lifts must be fully grated or contain other materials that allow a minimum of 40 percent light transmittance through the material</p> <p>If float tubs for docks preclude use of fully grated decking material, then a minimum of two (2) feet in width of grating down the center of the entire float shall be provided</p>
<b>Location</b> of ells, fingers and deck platforms	<p>No closer than 30 feet waterward of the OHWM, measured perpendicular to the OHWM, and located near the terminal (waterward) end of the pier</p> <p>Within 30 feet of the OHWM, only the pier walkway or ramp is allowed</p>
<b>Pier Pilings and Moorage Piles</b>	<p>Pier Pilings and moorage piles shall not be treated with pentachlorophenol, creosote, chromated copper arsenate (CCA) or comparably toxic compounds</p> <p>First set of pier pilings for a pier or dock shall be located no closer than 18 feet from OHWM</p> <p>Moorage piles shall be located no closer than 30 feet from the OHWM or any farther waterward than the end of the pier or dock</p> <p>Moorage buoys are not permitted when a pier or dock is located on a subject property</p> <p>Maximum two (2) moorage piles per detached dwelling unit, including existing piles</p> <p>Maximum four (4) moorage piles for joint use piers or docks, including existing piles</p>
<b>Mitigation</b>	Plantings or other mitigation as described in subsection (5) of this section



~~b. The City shall approve the following modifications to a new pier proposal that deviates from the dimensional standards of subsection (4) of this section, subject to both U.S. Army Corps of Engineers and Washington Department of Fish and Wildlife approval to an alternate project design. In addition, the following requirements and all other applicable provisions in this chapter shall be met.~~

<del>Administrative Approval for Alternative Design of New Pier or Dock for Detached Dwelling Unit (Single-Family)</del>	Requirements
<del>State and Federal Agency Approval</del>	U.S. Army Corps of Engineers and the Washington Department of Fish and Wildlife have approved proposal
<del>Maximum Area</del>	No larger than authorized through state and federal approval
<del>Maximum Width</del>	Four (4) feet for portion of pier or dock located within 30 feet of the OHWM; otherwise, six (6) feet for walkways Otherwise, the pier and all components shall meet the standards noted in subsection (4)(a) of this section
<del>Minimum Water Depth</del>	No shallower than authorized through state and federal approval

~~With submittal of a building permit, the applicant shall provide documentation that the U.S. Army Corps of Engineers and the Washington Department of Fish and Wildlife have approved the alternative proposal design.~~

5. Mitigation – All proposals involving new piers or docks are subject to the following mitigation requirements:

a. Any existing in-water and overwater structures shall be removed ~~if they are associated with either a moorage structure or other recreational use that is located within 30 feet waterward of the OHWM~~, unless such structures are incorporated into the new pier or dock proposal and conform to the regulations in KZC 83.270. Any incorporated existing structure shall be considered part of the new structure for purposes of calculating allowed area.

b. Emergent vegetation shall be planted waterward of the OHWM along 75 percent of the shoreline frontage, unless the City determines that it is not appropriate or feasible.

c. Native riparian vegetation shall be planted in at least 75 percent of the nearshore riparian area located along the water's edge. The vegetated portion of the nearshore riparian area shall average 10 feet in depth landward from the OHWM, but may be a minimum of five (5) feet wide to allow for variation in landscape bed shape and plant placement. Total square feet of landscaped area shall be equal to a continuous 10-foot-wide area.

d. Joint-use piers or docks required under the provisions of this chapter, such as part of a shoreline subdivision, shall require a vegetative riparian zone along all properties sharing the pier or dock. ~~Other~~ Joint-use piers not required by this chapter shall be required to provide the same mitigation as required for one (1) property, which can be split evenly between the subject properties.

e. d. Mitigation plantings shall be subject to the following requirements:

- 1) Mitigation plantings shall be native vegetation and shall consist of a mixture of trees, shrubs and groundcover designed to improve habitat functions. At least three (3) trees per 100 linear feet of shoreline and shrubs planted to attain coverage of at least 60 percent of area in two (2) years must be included in the plan. Plant materials must be selected from the Kirkland Native Plant List, or other native or shoreline appropriate species approved by the Planning Official or Urban Forester. Plant density and spacing shall be appropriate for the site and commensurate with spacing recommended for each individual species proposed. ~~An alternative planting plan or mitigation measure in lieu of meeting these requirements shall be allowed if approved by other state and federal agencies.~~

In addition, the City shall accept existing native trees, shrubs and groundcover as meeting the requirements of this section, including vegetation previously installed as part of a prior development

activity, provided that the existing vegetation provides a landscape strip at least as effective in protecting shoreline ecological functions as the required vegetation. Existing non-native plants may remain but shall not be counted towards meeting the vegetation requirement.

- 2) Vegetation Placement – See the provisions contained in KZC 83.400, including the vegetation placement ~~and alternative compliance provisions.~~

f. For properties containing bulkheads, native trees, shrubs and groundcover shall be planted that hangs over the bulkhead towards the lake; planting shall include species which promote growth overhanging the water.

g.e. In addition to a native planting plan, a 5-year vegetation maintenance and monitoring plan shall be prepared by a qualified professional approved by the Planning Official and submitted to the City for approval. The monitoring plan shall include the following elements:

- 1) Preparation of as-built drawings after installation of the mitigation plantings;
- 2) Annual monitoring reports for five (5) years that include written and photographic documentation of tree and shrub mortality, subject to the following success criteria:
  - a) One hundred (100) percent survival of all planted native trees, shrubs and ground cover during the first two (2) years after planting; and
  - b) One hundred (100) percent survival of trees and 80 percent survival of remaining native plants in years three (3) through five (5).

Copies of reports that are submitted to state or federal agencies in compliance with permit approvals may be submitted in lieu of a separate report to the City, provided that the reports address a 5-year maintenance and monitoring plan.

h.f. Woody debris existing on-site or contributed to the site as part of the mitigation efforts shall not be removed.

## 6. Replacement of Existing Pier or Dock

- a. A replacement of an existing pier or dock that is no larger than the existing structure shall meet the following requirements:

Replacement of Existing Pier or Dock for Detached Dwelling Unit (Single-Family)	Requirements
Replacement of entire existing pier or dock, including piles OR more than 50 percent of the pier-support piles and more than 50 percent of the decking or decking substructure (e.g., stringers)	Must meet the dimensional decking and design standards for new piers or dock as described in subsection (4)(a) of this section, <del>except the City may administratively approve an alternative design described in subsection (6)(b) of this section.</del>
Mitigation	The following improvements shall be removed: <ol style="list-style-type: none"> <li>1. Existing skirting shall be removed and may not be replaced.</li> <li>2. Existing in-water and overwater structures located within 30 feet of the OHWM, other than the subject replacement pier. Existing in-water structures, such as boat lifts, may be shifted farther waterward to comply with this requirement. Existing or authorized shoreline stabilization measures may be retained.</li> </ol>

b. —Alternative Design— The City shall approve the following modifications to a pier replacement proposal that deviates from the dimensional standards of subsection (4)(a) of this section, subject to both U.S. Army Corps of Engineers and Washington Department of Fish and Wildlife approval to an alternate project design. In addition, the following requirements and all other applicable provisions in this chapter shall be met.

<del>Administrative Approval for Alternative Design of Replacement Pier or Dock for Detached Dwelling Unit (Single-Family)</del>	<b>Requirements</b>
<del>State and Federal Agency Approval</del>	<del>U.S. Army Corps of Engineers and the Washington Department of Fish and Wildlife have approved proposal</del>
<del>Maximum Area</del>	<del>No larger than existing pier or that allowed under subsection (4)(a) of this section, whichever is greater</del>
<del>Maximum Length</del>	<del>26 feet for fingers and float decking attached to a pier</del>
	<del>Otherwise, the pier and all components shall meet the standards noted in subsection (4)(a) of this section</del>
<del>Maximum Width</del>	<del>Four (4) feet for walkway or ramp located within 30 feet of the OHWM; otherwise, six (6) feet for walkways</del>
	<del>Eight (8) feet for ells and float decking attached to a pier</del>
	<del>For piers with no ells or fingers perpendicular to the pier, the most waterward 26-foot section of the walkway may be eight (8) feet wide</del>
	<del>Otherwise, the pier and all components shall meet the standards noted in subsection (4)(a) of this section</del>
<del>Minimum Water Depth</del>	<del>No shallower than authorized through state and federal approval</del>

~~With submittal of a building permit, the applicant shall provide documentation that the U.S. Army Corps of Engineers and the Washington Department of Fish and Wildlife have approved the alternative proposal design.~~

7. Additions to Pier or Dock – Proposals involving the addition to or enlargement of existing piers or docks, including replacement piers or docks that are larger than the existing structure, must comply with the requirements below. These provisions shall not be used in combination with the provisions for new or replacement piers contained in subsections (4) and (6) of this section.

<b>Addition to Existing Pier or Dock for Detached Dwelling Unit (Single-Family)</b>	<b>Requirements</b>
<b>Addition or enlargement</b>	Must demonstrate that there is a need for the enlargement of an existing pier or dock Examples of need include, but are not limited to, safety concerns or inadequate depth of water
<b>Dimensional and other standards</b>	Enlarged portions must comply with the new pier or dock standards for length and width, height, <del>water depth</del> , location, decking and pilings and for materials as described in subsection (4)(a) of this section
<b>Decking</b> for piers, docks, walkways, ells and fingers	Must convert an area of decking within 30 feet of the OHWM to grated decking equivalent in size to the additional surface coverage. Grated or other materials must allow a minimum of 40 percent light transmittance through the material
<b>Mitigation</b>	Planting and other mitigation as described in subsection (5) of this section

Addition to Existing Pier or Dock for Detached Dwelling Unit (Single-Family)	Requirements
	<p>The following improvements shall be removed:</p> <ol style="list-style-type: none"> <li>1. Existing skirting shall be removed and may not be replaced.</li> <li>2. Existing in-water and overwater structures located within 30 feet of the OHWM shall be removed at a 1:1 ratio to the area of the addition, except for existing or authorized shoreline stabilization measures and ramp or walkway of the pier or dock being enlarged.</li> <li>3. <del>For the RSA zone, If two piers or docks or any other piers or docks, and</del> covered boat moorage structures <u>are</u> located on the subject property, except for boat canopies that comply with this section, <u>they</u> must be removed. <u>The more non-conforming pier or dock must be removed.</u></li> </ol>

## 8. Repair of Existing Pier or Dock

- a. Repair proposals that replace only decking or decking substructure and less than 50 percent of the existing pier-support piles, and for which it has been at least five years since a repair proposal for the same pier or dock, must comply with the following regulations. Proposals where additional repairs are sought less than five years since a previous proposal shall be regulated under the provisions for additions to piers or docks in subsection (7) of this section:

Minor Repair of Existing Pier or Dock for Detached Dwelling Unit (Single-family)	Requirements
Replacement pilings or moorage piles	<p>Must use materials as described under subsection (4) of this section</p> <p>Must minimize the size of pilings or moorage piles and maximize the spacing between pilings to the extent allowed by site-specific engineering or design considerations</p>
Replacement of 50 percent or more of the decking OR 50 percent or more of decking substructure	<p>Must replace any solid decking surface of the pier or dock located within 30 feet of the OHWM with a grated surface material that allows a minimum of 40 percent light transmittance through the material. <u>New decking shall comply with the pier dimensional standards of 83.7270.4 to the maximum extent feasible.</u></p>
<u>Cross bar anchors</u>	<u>May be used to stabilize a pier, provided that the anchors are located at the deepest end of the pier</u>

- b. Other repairs to existing legally established moorage facilities where the nature of the repair is not described in the above subsections shall be considered minor repairs and are permitted, consistent with all other applicable codes and regulations. If cumulative repairs of an existing pier or dock would make a proposed repair exceed the threshold for a replacement pier established in subsection (5) of this section, the repair proposal shall be reviewed under subsection (4) of this section for a new pier or dock, ~~except as described in subsection (5)(b) of this section for administrative approval of alternative design.~~

## 9. Boat Lifts and Boat Lift Canopies – Boat lifts and boat lift canopies may be permitted as an accessory to piers and docks, subject to the following regulations:

Boat Lift and Boat Canopy for Detached Dwelling Unit (Single-Family)	Requirements
<b>Location</b>	<p>Boat lifts shall be placed as far waterward of the OHWM as feasible and safe, within the limits of the dimensional standards for piers or docks established in subsection (4) of this section</p> <p>Bottom of a boat lift canopy shall be elevated above the boat lift to the maximum extent feasible, the lowest edge of the canopy must</p>

Boat Lift and Boat Canopy for Detached Dwelling Unit (Single-Family)	Requirements
	be at least four (4) feet above the ordinary high water mark, and the top of the canopy must not extend more than <del>12</del> <u>seven (7)</u> feet above an associated pier
Maximum Number	One (1) freestanding or deck-mounted boat lift per detached dwelling unit Two (2) jet ski lifts or one (1) fully grated platform lift per detached dwelling unit One (1) boat lift canopy per detached dwelling unit
Canopy Materials	Must be made of translucent <del>fabrie</del> materials
Fill for Boat Lift	Maximum of two (2) cubic yards of fill are permitted to anchor a boat lift, subject to the following requirements: <ul style="list-style-type: none"> <li>• May only be used if the substrate prevents the use of anchoring devices that can be embedded into the substrate</li> <li>• Must be clean</li> <li>• Must consist of rock or pre-cast concrete blocks</li> <li>• Must only be used to anchor the boat lift</li> <li>• Minimum amount of fill is utilized to anchor the boat lift</li> </ul>

(Ord. 4491 § 11, 2015; Ord. 4302 § 3, 2011; Ord. 4251 § 3, 2010)

### 83.280 Piers, Docks, Moorage Buoys, Boat Lifts and Canopies Serving Detached, Attached or Stacked Dwelling Units (Multifamily)

#### 1. General

a. Piers, docks, moorage buoy and pier piles, boat lifts and canopies may only be developed and used accessory to existing dwelling units on waterfront lots or upland lots with waterfront access rights.

b. Use of these structures is limited to the residents and guests of the waterfront lots or upland lots with legal lake access rights to which the moorage is accessory. Moorage space shall not be leased, rented, or sold unless otherwise approved as a marina under the provisions of KZC 83.290.

~~c.b.~~ Only one (1) pier or dock may be located on a subject property.

d. Boats may not be temporarily or permanently moored within 30 feet of the OHWM.

e. Each pier or dock shall contain a pier ladder for access into the lake.

~~e. See KZC 83.360 for no-net-loss standard and mitigation sequencing.~~

~~f.d.~~ See KZC 83.370 for structures to be extended waterward of the inner harbor line.

2. Setbacks – All piers, docks, boat lifts and moorage piles serving detached, attached or stacked dwelling units shall comply with the following setback standards:

New Pier, Dock, Boat Lift and Moorage Pile for Detached, Attached or Stacked Dwelling Units (Multifamily)	Minimum Setback Standards
From side property lines	Five (5) feet for moorage pile; otherwise 10 feet

New Pier, Dock, Boat Lift and Moorage Pile for Detached, Attached or Stacked Dwelling Units (Multifamily)	Minimum Setback Standards
From lot containing a detached dwelling unit	The area defined by a line that starts where the OHWM of the lot (containing a detached dwelling unit) intersects the side property line of the lot (containing the side property line) closest to the moorage structure and runs waterward toward the moorage structure and extends at a 30-degree angle from that side property line. This setback applies whether or not the subject property abuts the lot, but does not extend beyond any intervening overwater structure. This standard shall not apply within the Urban Mixed shoreline environment.
From another moorage structure not on the subject property, excluding adjacent moorage structure that does not comply with required side property lines setback that intersect the OHWM	25 feet, except that this provision shall not apply to moorage piles
From outlet of a stream regulated under KZC 83.510, including piped streams	Maximum distance feasible while meeting other required setback standards established under this section
From public park	100 feet; or  The area defined by a line that starts where the OHWM of the park intersects with the side property line of the park closest to the moorage structure and extends at a 45-degree angle from the side property line. This setback applies whether or not the subject property abuts the park, but does not extend beyond any intervening overwater structure. This standard shall not apply within the Urban Mixed shoreline environment.

3. Number of Moorage Spaces – The City will limit the total number of moorage slips to one (1) per each dwelling unit on the subject property. In addition, each unit shall be allowed to moor jet skis or kayaks or similar watercraft on the property.

4. General Standards

- a. Must provide at least two (2) covered and secured waste receptacles upland of the OHWM.
- b. All utility and service lines located waterward of the OHWM must be below the pier or dock deck and above the ordinary high water line. All utility and service lines located upland of the OHWM shall be underground, where feasible.
- c. Moorage facilities shall be marked with reflectors, or otherwise identified to prevent unnecessarily hazardous conditions for water surface users during the day or night.
- d. Exterior finish shall be generally nonreflective.
- e. Moorage structures must display the street address of the subject property. The address must be oriented to the lake with letters and numbers at least four (4) inches high.
- f. See KZC 83.470, Lighting, for required lighting.
- g. See KZC 83.420, Public Access, for required public access.
- h. A mooring buoy may be used to provide moorage space in lieu of a pier. No more than two (2) mooring buoys or a number equal to 10 percent of the dwelling units on the subject property, whichever is greater, is permitted. Water craft moored to a moorage Mooring buoys shall be no closer than 30 feet from the OHWM and have a water depth that prevents moored boats from resting on the lakebed in water depths of nine (9) feet or greater based on ordinary high water, unless the U.S. Army Corps of Engineers and the Washington Department of Fish and Wildlife have approved an alternate proposal.

i. Pier bumpers are permitted if they meet the following standards

Maximum pier bumper width allowed is 10 inches. Spacing between bumpers must be at least four feet on center. Bumpers may not extend into the water more than 1.5 feet below the OHWM. The number of bumpers allowed is the minimum necessary to prevent a boat from going under a pier along the mooring tie up area. Bumpers may only be located where a boat is permanently moored. A limited number of bumpers may also be permitted in a designated tie-up area for guest moorage.

ii. The following structures and improvements are not permitted:

- 1) Covered moorage, boathouses, or other walled covered moorage, except boat canopies that comply with the standards in this subsection.
- 2) Skirting on any structure.
- 3) Aircraft moorage.

4) Residential boat launches and boat rails.

5. New Pier or Dock Dimensional Standards

a. Moorage structures shall not be larger or longer than is necessary to provide safe and reasonable moorage for the boats to be moored. The length of the moorage structure shall be no greater than nearby structures based on the number of moorage slips. The length of the pier shall be measured from the most landward point of the OHWM.

The City will specifically review the size, length and configuration of each proposed moorage structure to help ensure that:

- 1) The moorage structure does not extend waterward beyond the point necessary to provide reasonable draft for the boats to be moored, but not beyond the outer harbor line;
- 2) The moorage structure is not larger than is necessary to moor the specified number of boats;
- 3) The moorage structure will not interfere with the public use and enjoyment of the water or create a hazard to navigation; and
- 4) The moorage structure will not have a significant long-term adverse effect on ecological functions.

5) The moorage structure design will prevent boats from sitting on the lakebed.

b. Piers and docks shall be the minimum size necessary to meet the needs of the proposed water-dependent use and shall observe the following standards:

New Pier, Dock or Moorage Piles for Detached, Attached or Stacked Dwelling Units (Multifamily)	Dimensional and Design Standards
<b>Maximum Width</b>	<p>Four (4) feet within 30 feet of the OHWM for pier, dock walkway, ramp or floating deck</p> <p>Six (6) feet for pier or dock walkway more than 30 feet waterward of the OHWM</p> <p>Eight (8) feet for ells</p> <p>Four (4) feet for fingers, and shall be reduced to two (2) feet in those instances where the projection provides secure boat moorage but is not necessary for boat-user access</p> <p>Six (6) feet for float decking attached to a pier</p>

New Pier, Dock or Moorage Piles for Detached, Attached or Stacked Dwelling Units (Multifamily)	Dimensional and Design Standards
	<del>An alternative design in lieu of meeting these requirements shall be allowed if approved by other state and federal agencies.</del>
<b>Height</b> of piers and diving boards	Minimum of 1.5 feet above ordinary high water to bottom of pier stringers, except the floating section of a dock and float decking attached to a pier  Maximum of three (3) feet above deck for diving boards or similar features above the deck surface  Maximum of three (3) feet above deck for safety railing and gates, which shall be an open framework
<del><b>Minimum Water Depth</b> for ells and float decking attached to a pier</del>	<del>Must be in water with depths of nine (9) feet or greater at the landward end of the ell or finger</del>  <del>Must be in water with depths of 10 feet or more at the landward end of the float</del> <del>In all cases a depth must be reached which prevents boat from sitting on the lakebed.</del>  <del>An alternative design in lieu of meeting these requirements shall be allowed if approved by the U.S. Army Corps of Engineers and the Washington Department of Fish and Wildlife</del>
<b>Decking</b> for piers, docks, walkways, platform lifts, ells and fingers	Must be fully grated or contain other materials that allow a minimum of 40 percent light transmittance through the material  If float tubs for docks preclude use of fully grated decking material, then a minimum of two (2) feet of grating down the center of the entire float shall be provided
<b>Location</b> of ells, fingers and deck platforms	No closer than 30 feet waterward of the OHWM, measured perpendicular to the OHWM, <del>and located near the terminal (waterward) end of the pier</del>  Within 30 feet of the OHWM, only access walkway or ramp portion of pier or dock is allowed
<b>Pier Pilings and Moorage Piles</b>	<del>Pier</del> Pilings or moorage piles shall not be treated with pentachlorophenol, creosote, chromated copper arsenate (CCA) or comparably toxic compounds  First set of pilings for a pier or dock shall be located no closer than 18 feet from OHWM.  Moorage piles shall be located no closer than 30 feet from the OHWM or any farther waterward than the end of the pier or dock.
<b>Mitigation</b>	Plantings and other mitigation as described in subsection <del>(6)</del> of this section

6. Mitigation – All proposals involving new piers or docks are subject to the following mitigation requirements:

a. Any existing in-water and overwater structures shall be removed if they are associated with either a moorage structure or other recreational use that is located within 30 feet of the OHWM, unless such structures are incorporated into the new pier or dock proposal and conform to the regulations in this section. Any incorporated existing structure is considered part of the new structure for purposes of calculating allowed area.

b. Emergent vegetation shall be planted waterward of the OHWM along 75 percent of the shoreline frontage, unless the City determines that it is not appropriate or feasible.

~~c. For properties containing bulkheads, native trees, shrubs and groundcover shall be planted that hangs over the bulkhead towards the lake. planting shall include species which promote growth overhanging the water.~~



de. Native riparian vegetation shall be planted in at least 75 percent of the nearshore riparian area located along the water's edge. The vegetated portion of the nearshore riparian area shall average 10 feet in depth upland from the OHWM, but may be a minimum of five (5) feet wide to allow for variation in landscape bed shape and plant placement. Total square feet of landscaped area shall be equal to a continuous 10-foot-wide area.

e. Joint-use piers will require a vegetative riparian zone along all properties sharing the pier.

fd. Mitigation plantings shall be subject to the following requirements:

1) Mitigation plantings shall be native vegetation and shall consist of a mixture of trees, shrubs and groundcover designed to improve habitat functions. At least three (3) trees per 100 linear feet of shoreline and shrubs planted to attain coverage of at least 60 percent of area in two (2) years must be included in the plan. Plant materials must be selected from the Kirkland Native Plant List, or other native or shoreline appropriate species approved by the Planning Official or Urban Forester. Plant density and spacing shall be appropriate for the site and commensurate with spacing recommended for each individual species proposed.

2) ~~An alternative planting plan or mitigation measure in lieu of meeting these requirements shall be allowed if approved by other state and federal agencies. In addition, t~~The City shall accept existing native trees, shrubs and groundcover as meeting the requirements of this section, including vegetation previously installed as part of a prior development activity; provided, that the existing vegetation provides a landscape strip at least as effective in protecting shoreline ecological functions as the required vegetation. Existing non-native plants may remain but shall not be counted towards meeting the vegetation requirement.

3) Vegetation Placement – See the provisions contained in KZC 83.400.

4) In addition to a native planting plan, a 5-year vegetation maintenance and monitoring plan shall be prepared by a qualified professional approved by the Planning Official and submitted to the City for approval. The monitoring plan shall include the following elements:

a) Preparation of as-built drawings after installation of the mitigation plantings;

b) Annual monitoring reports for five (5) years, that include written and photographic documentation on tree and shrub mortality, subject to the following success criteria:

1) One hundred (100) percent survival of all planted native trees and shrubs during the first two (2) years after planting; and

2) One hundred (100) percent survival of trees and 80 percent survival of remaining native plants in years three (3) through five (5).

~~Copies of reports that are submitted to state or federal agencies in compliance with permit approvals may be submitted in lieu of a separate report to the City, provided that the reports address a 5-year maintenance and monitoring plan.~~

5) Woody debris existing on-site or contributed to the site as part of the mitigation efforts shall not be removed.

## 7. Replacement, Additions and Repairs

a. Replacement – Replacement of piers and docks serving detached, attached or stacked dwelling units shall be considered under the provisions for new piers and docks serving detached, attached or stacked dwelling units established in subsection (5) of this section when the entire existing pier or dock is replaced, including piles or when more than 50 percent of the pier-support piles and more than 50 percent of the decking or decking substructure is replaced (e.g., stringers). When the replacement pier or dock is not larger than the existing structure, no mitigation is required. However, when the replacement structure is larger than the

existing structure, the mitigation requirements that apply to additions to piers and docks in subsection (7)(b) of this section shall be met.

b. Additions – Proposals involving the addition to or enlargement of existing piers or docks, including replacement piers or docks that are larger than the existing structure, must comply with the following measures:

<b>Additions to Pier, Dock or Moorage Piles for Detached, Attached or Stacked Dwelling Units (Multifamily)</b>	<b>Requirements</b>
<b>Addition or enlargement</b>	Must demonstrate that there is a need for the enlargement of an existing pier or dock
<b>Dimensional standards</b>	Enlarged portions must comply with the new pier or dock dimensional standards for length, width, height, <del>water depth</del> , location, decking material and pilings and for materials as described in subsection (5) of this section
<b>Decking</b> for piers, docks, walkways, ell and fingers	Must convert an area of existing decking within 30 feet of the OHWM with grated decking equivalent in size to the additional surface coverage. Grated or other materials must allow a minimum of 40 percent light transmittance through the material
<b>Mitigation</b>	Plantings and other mitigation as described in subsection (6) of this section The following improvements shall be removed:  1. Existing skirting shall be removed and may not be replaced.  2. Existing in-water and overwater structures located within 30 feet of the OHWM shall be removed at a 1:1 ratio to the area of the addition, except for existing or authorized shoreline stabilization measures and pier or dock walkways or ramps.  3. <del>For the RMA zone, a</del> Any other piers or docks and covered boat moorage structures located on the subject property, except for boat canopies that comply with this section, must be removed. <u>If two piers exist on the subject property, the more non-conforming shall be removed.</u>

c. Repair – Repair proposals that replace only decking or decking substructure and less than 50 percent of the existing pier-support piles must comply with the ~~following~~ following:

<b>Minor Repair to Pier, Dock or Moorage Piles for Detached, Attached or Stacked Dwelling Units (Multifamily)</b>	<b>Requirements</b>
Replacement pilings or moorage piles	Must use materials as described under subsection (5) of this section  Must minimize the size of pilings or moorage piles and maximize the spacing between pilings to the extent allowed by site-specific engineering or design considerations
Replacement of 50 percent or more of the decking OR 50 percent or more of decking substructure	Must replace any solid decking surface of the pier or dock located within 30 feet of the OHWM with a grated surface material that allows a minimum of 40 percent light transmittance through the material. <u>New decking shall comply with the pier dimensional standards of 83.280.5 to the maximum extent feasible.</u>

Other repairs to existing legally established moorage facilities where the nature of the repair is not described in the above subsections shall be considered minor repairs and are permitted, consistent with all other applicable codes and regulations. If cumulative repairs of an existing pier or dock would make a proposed repair exceed the threshold established in subsection (7)(c) of this section, the repair proposal shall be reviewed under this section for a new pier or dock.

8. Boat Lifts and Boat Lift Canopies for Serving Detached, Attached or Stacked Dwelling Units – Boat lifts and boat lift canopies may be permitted as an accessory to piers and docks, subject to the following regulations:

Boat Lift and Boat Canopy for Detached, Attached or Stacked Dwelling Units (Multifamily)	Regulations
<b>Location</b>	<p>Boat lifts shall be placed as far waterward of the OHWM as feasible and safe, within the limits of the dimensional standards for piers and docks established in subsection (5) of this section</p> <p>Bottom of a boat lift canopy shall be elevated above the boat lift to the maximum extent feasible, the lowest edge of the canopy must be at least four (4) feet above the ordinary high water mark and the top of the canopy must not extend more than <del>12</del> <u>seven (7)</u> feet above an associated pier.</p>
<b>Maximum Number</b>	<p>One (1) freestanding or deck-mounted boat lift is allowed per dwelling unit on the subject property</p> <p>Two (2) jet ski lifts or one (1) fully grated platform lift is permitted per dwelling unit on the subject property</p> <p>Two (2) boat lift canopies or equal to 10 percent of the dwelling units on the subject property, whichever is greater</p>
<b>Canopy Materials</b>	Must be made of translucent <del>fabrie</del> materials
<b>Fill for Boat Lift</b>	<p>Maximum of two (2) cubic yards of fill are permitted to anchor a boat lift, subject to the following requirements:</p> <ul style="list-style-type: none"> <li>• May only be used if the substrate prevents the use of anchoring devices that can be embedded into the substrate</li> <li>• Must be clean</li> <li>• Must consist of rock or pre-cast concrete blocks</li> <li>• Must only be used to anchor the boat lift</li> <li>• Minimum amount of fill is utilized to anchor the boat lift</li> </ul>

9. Submittal Requirements – In addition to submitting an application to construct a new, enlarged or replacement pier or dock, the applicant shall submit an assessment of the impacts and measures taken to avoid, minimize, and mitigate impacts. See KZC 83.360 for requirements on mitigation sequencing.

(Ord. 4302 § 3, 2011; Ord. 4251 § 3, 2010)

### 83.290 Marinas and Moorage Facilities Associated with Commercial Uses and Public Parks

#### 1. General

- a. Marinas shall not be approved in cases where it is reasonably foreseeable that the development or use would require maintenance dredging and/or installation of a breakwater during the life of the development or use.
- b. See KZC 83.370 for structures to be extended waterward of the inner harbor line.
- c. Marinas shall be designed and located according to the following criteria:
  - 1) Shall not interfere with the public use and enjoyment of the water or create a hazard to navigation;
  - 2) Shall meet KZC 83.360 for mitigation sequencing; and
  - 3) Shall be located only at sites with sufficient water depth, adequate navigational and vehicular access, and not adjacent to an outlet of a stream.

d. For public parks, also see KZC 83.220.5

2. Setback – Marinas and moorage facilities shall comply with the following location standards:

Marinas and Moorage Facilities Associated with Commercial Uses <u>and Public Parks</u>	Minimum Setback Standards
From side property lines	10 feet
From lot containing a detached dwelling unit	The area defined by a line that starts where the OHWM of the lot (containing a detached dwelling unit) intersects the side property line of the lot (containing a detached dwelling unit) closest to the moorage structure and runs waterward toward the moorage structure and extends at a 30-degree angle from that side property line. This setback applies whether or not the subject property abuts the lot, but does not extend beyond any intervening overwater structure. This standard shall not apply within the Urban Mixed shoreline environment.
From another moorage structure not on the subject property, excluding adjacent moorage structure that does not comply with required side property lines setback that intersect the OHWM	25 feet
From outlet of a stream regulated under KZC 83.510, including piped streams	Maximum distance feasible while meeting other required setback standards established under this section
From public park	100 feet; or  The area defined by a line that starts where the OHWM of the park intersects with the side property line of the park closest to the moorage structure and extends at a 45-degree angle from the side property line. This setback applies whether or not the subject property abuts the park, but does not extend beyond any intervening overwater structure. This standard shall not apply within the Urban Mixed shoreline environment.

3. Number of Moorage Slips – The City will determine the maximum allowable number of moorages based on the following factors:

- a. The suitability of the environmental conditions, such as, but not limited to: the presence of submerged aquatic vegetation, proximity to shoreline associated wetlands, critical nesting and spawning areas, water depth, water circulation, sediment inputs and accumulation, and wave action.
- b. The ability of the land upland of the OHWM to accommodate the necessary support facilities.
- c. The demand analysis submitted by the applicant to demonstrate anticipated need for the requested number of moorages.

4. General Standards

- a. See KZC 83.370 for required state and federal approval.
- b. Structures, other than approved moorage structures or public access piers, shall not be waterward of the OHWM. For regulations regarding public access piers, see KZC 83.220.
- c. At least two (2) covered and secured waste receptacles shall be provided upland of the OHWM.
- d. Utility and service lines located waterward of the OHWM must be below the pier deck and above the ordinary high water line. Utility and service lines located upland of the OHWM shall be underground, where feasible.
- e. Public restrooms shall be provided upland of the OHWM.
- f. At least one (1) pump-out facility for use by the general public shall be provided if another facility is not already located nearby. This facility must be easily accessible to the general public and clearly marked for public use.

f.g. Transient moorage may be required as part of a marina if the site is in an area near commercial facilities generating commercial transient moorage demand.

g.h. Moorage facilities shall be marked with reflectors, or otherwise identified to prevent unnecessarily hazardous conditions for water surface users during the day or night.

h.i. Exterior finish shall be generally nonreflective.

i.j. Moorage structures must display the street address of the subject property. The address must be oriented to the lake with letters and numbers at least four (4) inches high.

j.k. See KZC 83.470 concerning standards for required lighting.

k.l. See KZC 83.420 concerning required public access.

l.m. Covered moorage, including boat lift canopies, is not permitted.

m.n. Aircraft moorage is not permitted, except as associated with an approved float plane landing and mooring facility.

n.o. Marinas and other moorage facilities associated with commercial uses shall be designed and operated consistent with federal and state water quality laws and established best management practices (BMPs) for marina operators, including BMPs for bilge water discharge, hazardous waste, waste oil and spills, sewer management, and spill prevention and response. Rules for spill prevention and response, including reporting requirements, shall be posted on site.

o.p. Boats moored within marinas shall comply with the mooring restrictions contained in Chapter 14.16 KMC.

q. Pier bumpers are permitted if they meet the following standards

Maximum pier bumper width allowed is 10 inches. Spacing between bumpers must be at least four feet on center. Bumpers may not extend into the water more than 1.5 feet below the OHWM. The number of bumpers allowed is the minimum necessary to prevent a boat from going under a pier along the mooring tie up area. Bumpers may only be located where a boat is permanently moored. A limited number of bumpers may also be permitted in a designated tie-up area for guest moorage.

5. New Pier or Dock Dimensional Standards

a. Moorage structures shall not be larger than is necessary to provide safe and reasonable moorage for the boats to be moored. The City will specifically review the size and configuration of each proposed moorage structure to help ensure that:

- 1) The moorage structure does not extend waterward beyond the point necessary to provide reasonable draft for the boats to be moored, but not beyond the outer harbor line;
- 2) The moorage structure is not larger than is necessary to moor the specified number of boats; and
- 3) The moorage structure must be designed to preclude moorage in locations that would have insufficient water depth to avoid boats resting at any time of year on the substrate of the lake.

b. For public access piers, docks or boardwalks associated with public parks and other public facilities see KZC 83.220~~(5)~~ for allowed width of the structure.

c. Piers and docks shall be the minimum size necessary to meet the needs of the proposed water-dependent use and shall meet the following dimensional and design standards:

<b>New Marinas and Moorage Facilities Associated with Commercial Uses <u>and</u> <u>Public Parks</u></b>	<b>Dimensional and Design Standards</b>
<b>Maximum Width</b>	<p>Six (6) feet for access walkway or ramp portion of pier or dock and primary walkways</p> <p>Eight (8) feet for ells</p> <p>Four (4) feet for fingers, and shall be reduced to two (2) feet in those instances where the projection provides secure boat moorage but is not necessary for boat-user access</p> <p>Six (6) feet for float decking attached to a pier</p> <p><del>An alternative design in lieu of meeting these requirements may be allowed if approved by other state and federal agencies</del></p>
<b>Height</b> of piers, diving boards and railings	<p>Minimum of 1.5 feet above ordinary high water to bottom of pier stringer, except the floating section of a dock and float decking attached to a pier</p> <p>Maximum of three (3) feet above deck for diving boards or similar features above the deck surface</p> <p>Maximum of three (3) feet above deck for safety railing and gates, which shall be an open framework</p>
<b>Decking</b> for piers, docks walkways, ells and fingers	<p>Fully grated or contain other materials that allow a minimum of 40 percent light transmittance through the material</p> <p>If float tubs for docks preclude use of fully grated decking material, then a minimum of two (2) feet width of grating down the center of the entire float shall be provided</p>
<b>Location</b> of ells, fingers and deck platforms	<p>No closer than 50 feet waterward of the OHWM, measured perpendicular to the OHWM</p> <p>Within 50 feet of the OHWM, only access walkway or ramp portion of pier or dock is allowed</p> <p><del>An alternative design in lieu of meeting these requirements may be allowed if the U.S. Army Corps of Engineers and the Washington Department of Fish and Wildlife have approved an alternate proposal.</del></p>
<b><u>Pier</u> Pilings</b>	<p>First set of <u>pier</u> pilings for the moorage facility located no closer than 18 feet from OHWM</p> <p><u>Moorage piles shall be no closer than 30 feet from the OHWM or any farther waterward than the end of the pier.</u></p> <p><u>Pier</u> Pilings or <u>moorage</u> piles shall not be treated with pentachlorophenol, creosote, chromated copper arsenate (CCA) or comparably toxic compounds</p>
<b>Mitigation</b>	As required through mitigation sequencing in KZC 83.360

## 6. Replacement, Additions and Repairs

a. Replacement – Replacement of marinas or portions thereof shall be considered under the provisions for new marinas established in subsection (5) of this section. However, the mitigation requirement for additions to marina facilities associated with commercial uses in subsection (6)(b) of this section shall be met and not mitigation requirements for new marinas and moorage facilities associated with commercial uses in subsection (5) of this section.

b. Additions – Proposals involving the modification and/or enlargement of marinas must comply with the following measures:

<b>Additions to Marinas and Moorage Facilities Associated with Commercial Uses</b>	<b>Requirements</b>
<b>Addition or enlargement</b>	Must demonstrate that there is a need for the enlargement of an existing pier or dock

<b>Additions to Marinas and Moorage Facilities Associated with Commercial Uses</b>	<b>Requirements</b>
<b>Dimensional standards</b>	Enlarged portions must comply with the new pier dimensional standards for pier or dock length and width, height, water depth, location, decking and pilings and for materials
<b>Decking</b> for piers, docks, walkways, ell and fingers	Must convert an area of existing decking within 30 feet of the OHWM to grated decking equivalent in size to the additional surface coverage that allows a minimum of 40 percent light transmittance through the material
<b>Mitigation</b>	As determined through mitigation sequencing in KZC 83.360  Existing skirting shall be removed and may not be replaced  Existing in-water and overwater structures located within 50 feet of the OHWM, except for existing or authorized shoreline stabilization measures or pier or dock walkways or ramps, shall be removed at a 1:1 ratio to the area of the addition

- c. Repair – Repair proposals that replace only decking or decking substructure and are less than 50 percent of the existing pier-support piles must comply with the following:

<b>Minor Repair to Marinas and Moorage Facilities Associated with Commercial Uses</b>	<b>Requirements</b>
<b>Replacement <u>pier</u> pilings or moorage piles</b>	Must use materials as described under subsection (5) of this section  Must minimize the size of <u>pier</u> pilings or moorage piles and maximize the spacing between pilings to the extent allowed by site-specific engineering or design considerations
<b>Replacement of 10 percent or more of the decking</b> or decking substructure	Must replace any solid decking surface of the pier or dock located within 30 feet of the OHWM with a grated surface material. <u>New decking shall comply with the pier dimensional standards of 83.290.5 to the maximum extent feasible.</u>
<b>Repair of the roof structure</b> of existing boathouses or other similar covered moorage	Must use translucent materials

Other repairs to existing legally established marinas where the nature of the repair is not described in the above subsections shall be considered minor repairs and are permitted, consistent with all other applicable codes and regulations. If cumulative repairs of an existing marina would make a proposed repair exceed the threshold established in subsection (6)(c) of this section, the repair proposal shall be reviewed under this section for a new marina.

7. Submittal Requirements – In addition to submitting an application, the applicant shall submit the following as part of a request to construct a new, enlarged, or replacement marina or its associated facilities:

- a. An assessment of the anticipated need for the requested number of moorages and ability of the site to accommodate the proposal, considering such factors as environmental conditions, shoreline configuration, access, and neighboring uses.
- b. An assessment of the impacts and measures taken to avoid, minimize, and mitigate impacts. See KZC 83.360 for mitigation sequencing.

(Ord. 4302 § 3, 2011; Ord. 4251 § 3, 2010)

### 83.300 Shoreline Stabilization

#### 1. General

- a. The standards in this section apply to all developments and uses in shorelines jurisdiction.

- b. New development or redevelopment shall be located and designed to avoid the need for new or future soft or hard structural shoreline stabilization to the extent feasible.
- c. If structural stabilization is necessary to protect the primary structure, then the feasibility of soft structural measures shall be evaluated prior to consideration of hard structural measures. Soft structural stabilization measures must be used unless the City determines that it is not feasible based on information required in this section and provided by the applicant.
- d. Soft shoreline stabilization may include the use of gravels, cobbles, boulders, and logs, as well as vegetation.
- e. Plates 43A and 43B provides guidance on different shoreline stabilization measures that may be considered, based upon the unique characteristics of the subject property and shoreline.
- f. During construction or repair work on a shoreline stabilization measure, areas of temporary disturbance within the shoreline setback shall be restored as quickly as feasible to their pre-disturbance condition or better to avoid impacts to the ecological function of the shoreline. Also see KZC 83.430 for in-water construction activity.
- g. The following is a summary of the key requirements found in subsections (2) through (13) of this section:

Shoreline Stabilization Measures	Requirements
Structural and Nonstructural Methods	Nonstructural methods preferred, but if there is a demonstrated need for a structural stabilization measure to protect primary structure, then soft structural stabilization must be considered prior to hard structural stabilization
New or Enlargement of Hard Shoreline Structural Measures (enlargement includes additions and increases in size, such as height, width, length, or depth, to existing shoreline stabilization measures) <i>(See subsections (2)(a) and (b), (3)(a) and (b), (8), (9), (10) and (11) of this section)</i>	Allowed when existing primary structure is 10 feet or less from OHWM When existing primary structure is greater than 10 feet from OHWM, requires geotechnical report to show need, an evaluation of the feasibility of soft rather than hard structural shoreline stabilization measures and design recommendations for minimizing structural shoreline measures Requires mitigation plantings
Major Repair or <b>Major</b> Replacement of Hard Shoreline Structural Measures <i>(See subsections (4), (5), (8), (9), (10) and (12) of this section)</i>	A major repair is repair of a collapsed or eroded structure or a demonstrated loss of structural integrity, or repair of toe rock or footings of more than 50 percent in continuous linear length; or A major repair is repair to more than 75 percent of the linear length of structure that involves replacement of top or middle course rocks or other similar repair Allowed when existing primary structure is 10 feet or less from OHWM When existing primary structure is more than 10 feet from the OHWM, requires a written narrative that provides a demonstration of need
Minor Repair or <b>Minor Replacement</b> of Hard Shoreline Stabilization Measure <i>(See subsections (6), (9) and (10) of this section)</i>	Does not meet threshold of new, enlarged, major repair or replacement measurement No geotechnical report or needs assessment required
New or Enlarged of Soft Shoreline Stabilization Measure <i>(See subsections (2)(a) and (b), (3)(b), (8), (9), (10) and (13) of this section)</i>	Allowed when existing primary structure is 10 feet or less from OHWM or for repair or replacement. For primary structure greater than 10 feet from the OHWM, new or enlarged requires a written narrative that provides a demonstration of need
Repair or Replacement of Soft Shoreline Stabilization Measure or Replacement of Hard to Soft Shoreline Stabilization Measure	No demonstration of need required; provided, that replacement or repair is an equal or softer measure than existing measure



Shoreline Stabilization Measures	Requirements
<i>(See subsections (7), (8), (9), (10) and (13) of this section)</i>	

## 2. New or Enlarged Structural Shoreline Stabilization

a. For the purposes of this section, enlargement of an existing structural stabilization shall include additions to or increases in size (such as height, width, length, or depth). Primary structure includes appurtenances listed under WAC 173-27-040, but not tool sheds, greenhouses, swimming pools, spas and other ancillary residential improvements listed in KZC 83.80(5).

b. When allowed:

The City may only approve a new or enlarged hard or soft structural stabilization measure in the following circumstances:

1) To protect an existing primary structure, including a detached dwelling unit, in either of the following circumstances:

- a) The existing primary structure is located 10 feet or less from the OHWM. For the purposes of this provision, the distance shall be measured to the most waterward location of the primary structure. No geotechnical analysis or needs assessment is required; or
- b) The existing primary structure is located more than 10 feet from the OHWM.

In order to be approved, the applicant must demonstrate the following:

- 1) For new or enlarged hard structural stabilization, conclusive evidence, documented by a geotechnical analysis that the primary structure is in danger from shoreline erosion caused by waves. The analysis must show that there is a significant possibility that an existing primary structure will be damaged within three (3) years as a result of shoreline erosion in the absence of hard structural stabilization measures, or where waiting until the need is immediate results in the loss of opportunity to use measures that would avoid impacts on ecological functions. Where the geotechnical report confirms a need to prevent potential damage to a primary structure, but the need is not as immediate as three (3) years, the report may still be used to justify more immediate authorization to protect against erosion using soft structural stabilization measures.
  - 2) For new soft structural stabilization measures, demonstrate need for structural stabilization to protect the existing primary structure.
  - 3) For hard and soft stabilization measures, any on-site drainage issues have been directed away from the shoreline edge prior to considering structural stabilization.
  - 4) For hard and soft shoreline stabilization measures, nonstructural measures, such as planting vegetation, or installing on-site drainage improvements are shown not to be feasible or sufficient to protect the primary structure.
- 2) To protect a new primary structure, including a detached dwelling unit, when all of the conditions below apply:
- a) For new non-water-dependent uses, placing the new primary structure farther upland from the OHWM is not feasible or not sufficient to prevent damage to the primary structure;
  - b) Upland conditions, such as drainage problems and the loss of vegetation, are not causing the erosion;

- c) Nonstructural measures, planting vegetation, or installing on-site drainage improvements are shown not to be feasible or sufficient to prevent damage to the primary structure; and
    - d) The need to protect the new primary structures from potential damage is due to erosion from wave action. For hard structural stabilization measures, a geotechnical report must be submitted demonstrating need. For soft structural stabilization measures, an assessment by a qualified professional must be submitted demonstrating need.
  - 3) To protect projects for the restoration of ecological functions or for hazardous substance remediation projects pursuant to Chapter 70.105D RCW when nonstructural measures, planting vegetation, or installing on-site drainage improvements are not feasible or not sufficient.
3. Submittal Requirements for New or Enlarged Structural Stabilization Measures – In addition to the requirements described in subsection (2) of this section, the following shall be submitted to the City for an existing primary structure more than 10 feet from the OHWM or for a new primary structure:
- a. For a hard structural shoreline stabilization measure, a geotechnical report prepared by a qualified professional with an engineering degree. The report shall include the following:
    - 1) An assessment of the necessity for hard structural stabilization by estimating time frames and rates of erosion and documenting the urgency associated with the specific situation.
    - 2) An assessment of the cause of erosion, looking at processes occurring both waterward and landward of the OHWM and on-site drainage.
  - b. An assessment prepared by a qualified professional (e.g., shoreline designer or other consultant familiar with lakeshore processes and shore stabilization), containing the following:
    - 1) For a hard structural shoreline stabilization measure, an evaluation of the feasibility of using nonstructural or soft shoreline stabilization measures in lieu of hard structural shoreline stabilization measures. The evaluation shall address the feasibility of implementing options presented in Plate 43A or 43B based on an assessment of the subject property's characteristics.
    - 2) For a soft structural stabilization measure, an assessment of:
      - a) The erosion potential resulting from the action of waves or other natural processes operating at or waterward of the OHWM in the absence of the soft structural stabilization.
      - b) The feasibility of using nonstructural measures in lieu of soft structural shoreline stabilization measures.
    - 3) For both hard and soft structural shoreline stabilization measures, design recommendations for minimizing the sizing of shoreline stabilization materials, including gravel and cobble beach substrates necessary to dissipate wave energy, eliminate scour, and provide long-term shoreline stability.
    - 4) See additional submittal requirements in subsections (8), (9) and (10) of this section for general submittal requirements, maintenance agreement and general design standards.
4. ~~Replacement or~~ Major Repair or Major Replacement of Hard Structural Shoreline Stabilization
- a. For the purposes of this section, major repair or replacement of a hard shoreline stabilization measure shall include the following activities. For a subject property that has more than one section of bulkhead, the entire linear length of all sections of the bulkhead shall be calculated when determining the provisions below:
    - 1) A repair needed to a portion of an existing stabilization structure that has collapsed, eroded away or otherwise demonstrated a loss of structural integrity, or in which the repair work involves modification of the toe rock or footings, and the repair is 50 percent or greater than the linear length of the shoreline stabilization measure; or

2) A repair to more than 75 percent of the linear length of the existing hard structural shoreline stabilization measure in which the repair work involves replacement of top or middle course rocks or other similar repair activities.

b. When Allowed – The City may only approve a major repair or replacement of an existing hard structural stabilization measure with a hard structural shoreline stabilization measure to protect existing primary structures or principal uses, including detached dwelling units, in either of the following circumstances:

- 1) The primary structure is located 10 feet or less from the OHWM. For the purposes of this provision, the distance shall be measured to the most waterward location of the primary structure; or
- 2) For a primary structure located more than 10 feet from the OHWM or a use, conclusive evidence is provided to the City that the primary structure or use is in danger from shoreline erosion caused by waves as required in subsection (5) of this section.

5. Submittal Requirements for Major Repairs or Major Replacements of Hard Stabilization Measures – The following shall be submitted to the City when the primary structure is located more than 10 feet landward of the OHWM or for a use with no primary structure:

a. Written narrative that provides a demonstration of need shall be submitted. A qualified professional (e.g., shoreline designer or other consultant familiar with lakeshore processes and shore stabilization), but not necessarily a licensed geotechnical engineer shall prepare a written narrative. The written narrative shall consist of the following:

- 1) An assessment of the necessity for hard structural stabilization, considering site-specific conditions such as water depth, orientation of the shoreline, wave fetch, and location of the nearest structure. The evaluation shall address the feasibility of implementing options presented in Plates 43A and 43B, given an assessment of the subject property's characteristics.
- 2) An assessment of erosion potential resulting from the action of waves or other natural processes operating at or waterward of the OHWM in the absence of the hard structural shoreline stabilization.
- 3) An assessment of the feasibility of using nonstructural or soft structural stabilization measures in lieu of hard structural shoreline stabilization measures. Soft stabilization may include the use of gravels, cobbles, boulders, and logs, as well as vegetation.

b. Design recommendations for minimizing impacts and ensuring that the replacement or repaired stabilization measure is designed, located, sized, and constructed to assure no net loss of ecological functions.

c. See additional submittal requirements in subsections (8), (9) and (10) of this section for general submittal requirements, maintenance agreement and general design standards.

6. Minor Repairs or Minor Replacement of Hard Shoreline Stabilization – Minor repairs of hard shoreline stabilization include those maintenance and repair activities not otherwise addressed in subsection (5) of this section. The City shall allow minor repair activities to existing hard structural shoreline stabilization measures.

7. Repair or Replacement of Soft Shoreline Stabilization or Replacement of Hard Stabilization with Soft Shoreline Stabilization and Submittal Requirements

a. The City shall allow repair or replacement of soft shoreline stabilization, and replacement of hard shoreline stabilization with soft shoreline stabilization.

b. The applicant shall submit to the City design recommendations for minimizing impacts and ensuring that the replacement or repaired stabilization measure is designed, located, sized, and constructed to assure no net loss of ecological functions.

c. See additional submittal requirements in subsections (8), (9) and (10) of this section for general submittal requirements, maintenance agreement and general design standards.

8. General Submittal Requirements for New, Enlarged, Replacement and Major Repair Measures – Detailed construction plans shall be submitted to the City, including the following:

- a. Plan and cross-section views of the existing and proposed shoreline configuration, showing accurate existing and proposed topography and OHWM. The plan must be prepared by a qualified professional, approved by the City, with knowledge in hydrology and construction of shoreline stabilization measures.
- b. Detailed construction sequence and specifications for all materials, including gravels, cobbles, boulders, logs, and vegetation. The sizing and placement of all materials shall be selected to accomplish the following objectives:
  - 1) Protect the property and structures from erosion and other damage over the long term, and accommodate the normal amount of alteration from wind- and boat-driven waves;
  - 2) Allow safe passage and migration of fish and wildlife; and
  - 3) Minimize or eliminate juvenile salmon predator habitat.
- c. For new or enlarged hard structural stabilization measures when shoreline vegetation is required as part of mitigation, a detailed 5-year vegetation maintenance and monitoring program to include the following:
  - 1) Goals and objectives of the shoreline stabilization and vegetation plan;
  - 2) Success criteria by which the implemented plan will be assessed;
  - 3) A 5-year maintenance and monitoring plan, consisting of one (1) site visit per year by a qualified professional, with annual progress reports submitted to the Planning Official and all other agencies with jurisdiction;
  - 4) A contingency plan in case of failure; and
  - 5) Proof of a written contract with a qualified professional who will perform the monitoring.
- d. Fee for a consultant selected by the City to review the shoreline stabilization plan, the monitoring and maintenance program, the geotechnical analysis report or narrative justification of demonstrated need if required, and drawings and attend a presubmittal meeting for the building permit. In the case of use of a consultant, the applicant shall sign the City's standard 3-party contract.

9. Maintenance Agreement for Hard and Soft Structural Stabilization – The applicant shall complete and submit a 5-year-period maintenance agreement, using the City's standard form, for recording to ensure maintenance of any structural shoreline stabilization measure.

10. General Design Standards – The following design standards shall be incorporated into any stabilization design:

- a. Soft structural shoreline stabilization measures shall be used to the maximum extent feasible, limiting hard structural shoreline stabilization measures to the portion or portions of the site where necessary to connect to existing hard shoreline stabilization measures on adjacent properties. The length of hard structural shoreline stabilization connections to adjacent properties shall be minimized to the maximum extent feasible, and extend into the subject property from adjacent properties no more than needed.
- b. For enlarged, major repair or replacement of hard structural shoreline stabilization measures, excavation and fill activities associated with the structural stabilization shall be landward of the existing OHWM, except when not feasible due to existing site constraints or to mitigate impacts of hard structural stabilization by increasing shallow water habitat with gravel, rocks and logs.
- c. For short-term construction activities, hard and soft structural stabilization measures must minimize and mitigate any adverse impacts to ecological functions by compliance with appropriate timing restrictions, use of

best management practices to prevent water quality impacts related to upland or in-water work, and stabilization of exposed soils following construction.

d. For long-term impacts, new, enlarged or major repair or replacement of hard structural shoreline stabilization shall incorporate the following measures into the design wherever feasible.

- 1) Limiting the size of hard structural shoreline stabilization measures to the minimum necessary, including height, depth, and mass.
- 2) Shifting hard stabilization structure landward and/or sloping the structure landward to provide some dissipation of wave energy and increase the quality or quantity of nearshore shallow-water habitat.

e. For new and enlarged hard or soft shoreline stabilization, the following additional measures shall be incorporated into the design:

- 1) To increase shallow-water habitat, install gravel/cobble beach fill waterward of the OHWM, grading slope to a maximum of one (1) vertical (v): four (4) horizontal (h). The material shall be sized and placed to remain stable and accommodate alteration from wind- and boat-driven waves.
- 2) Plant native riparian vegetation as follows:
  - a) At least 75 percent of the nearshore riparian area located along the edge of the OHWM shall be planted.
  - b) The vegetated portion of the nearshore riparian area shall average 10 feet in depth upland from the OHWM, but may be a minimum of five (5) feet wide to allow for variation in landscape bed shape and plant placement; provided, that the total square footage of the area planted equals 10 feet along the water's edge.
  - c) Mitigation plantings shall be native vegetation consisting of a mixture of trees, shrubs and groundcover designed to improve habitat functions. At least three (3) trees per 100 linear feet of shoreline and shrubs planted to attain coverage of at least 60 percent of area in two (2) years must be included in the plan.
  - d) Plant materials must be selected from the Kirkland Native Plant List, or other native or shoreline appropriate species approved by the Planning Official or Urban Forester.
  - e) An alternative planting plan or mitigation measure in lieu of meeting this section shall be allowed if approved by other state and federal agencies. In addition, the City shall accept existing native trees, shrubs and groundcover as meeting the requirements of this section, including vegetation previously installed as part of a prior development activity, provided that the existing vegetation provides a landscape strip at least as effective in protecting shoreline ecological functions as the required vegetation.
  - f) Standards for vegetation placement are provided in KZC 83.400.

f. Hard and soft shoreline stabilization measures shall be designed to not significantly interfere with normal surface and/or subsurface drainage into Lake Washington, constitute a hazard to navigation or extend waterward more than the minimum amount necessary to achieve effective stabilization.

g. Hard and soft stabilization measures are allowed to have gravel, logs and rocks waterward of the OHWM, as approved by the City and federal and state agencies, to provide enhancement of shoreline ecological functions through creation or enhancement of nearshore shallow-water habitat.

h. Stairs or other water access measures may be incorporated into the shoreline stabilization, but shall not extend waterward of the shoreline stabilization measure.

i. The shoreline stabilization measures shall be designed to ensure that the measures do not restrict public access or make access unsafe to the shoreline, except where such access is modified under the provisions of KZC 83.420 for public access. Access measures shall not extend farther waterward than the face of the shoreline stabilization structure.

j. See subsections (11) and (12) of this section concerning additional design standards for hard structural stabilization and subsection (13) of this section for soft structural stabilization.

11. Specific Design Standards for New or Enlarged Hard Structural Stabilization – In addition to the general design standards in subsection (10) of this section, the following design standards shall be incorporated:

a. Where hard stabilization measures are not located on adjacent properties, the construction of a hard stabilization measure on the site shall tie in with the existing contours of the adjoining properties, as feasible, such that the proposed stabilization will not cause erosion of the adjoining properties.

b. Where hard stabilization measures are located on adjacent properties, the proposed hard stabilization measure may tie in flush with existing hard stabilization measures on adjoining properties, but by no more than as reasonably required. The new hard stabilization measure shall not extend waterward of OHWM, except as necessary to make the connection to the adjoining hard stabilization measures. No net intrusion into the lake and no net creation of upland shall occur with the connection to adjacent stabilization measures.

c. Fill behind hard shoreline stabilization measures shall be limited to an average of one (1) cubic yard per running foot of bulkhead. Any filling in excess of this amount shall be considered a regulated activity subject to the regulations in this chapter pertaining to fill activities and the requirement for obtaining a shoreline substantial development permit.

12. Specific Design Standards for Replacement of Hard Structural Stabilization – Replacement hard structural stabilization measures shall not encroach waterward of the OHWM or waterward of the existing shoreline stabilization measure unless the primary structure was constructed prior to January 1, 1992 (RCW 90.58.100(6) and WAC 173-26-241 and 173-26-231(3)(j)), and there are overriding safety or environmental concerns if the stabilization measure is moved landward of the OHWM. In such cases, the replacement structure shall abut the existing shoreline stabilization structure. All other replacement structures shall be located at or landward of the existing shoreline stabilization structure.

13. Specific Design Standards for Soft Structural Stabilization – In addition to the general submittal requirements in subsection (8) of this section and the general design standards in subsection (10) of this section, the following design standards shall be incorporated:

a. Provide sufficient protection of adjacent properties by tying in with the existing contours of the adjoining properties to prevent erosion at the property line. Proposals that include necessary use of hard structural stabilization measures only at the property lines to tie in with adjacent properties shall be permitted as soft structural shoreline stabilization measures. The length of hard structural stabilization connections to adjacent properties shall be the minimum needed and extend into the subject property from adjacent properties as reasonably required.

b. Size and arrange any gravels, cobbles, logs, and boulders so that the improvement remains stable in the long-term, prevents upland erosion, dissipates wave energy, without presenting extended linear faces to oncoming waves, and minimizes impact to assure no net loss of ecological function.

14. Expansion of SMA Jurisdiction from Shift in OHWM – If a shoreline stabilization measure from any action required by this chapter or intended to improve ecological functions results in shifting the OHWM landward of the pre-modification location that expands the shorelines jurisdiction onto any property other than the subject property, then as part of the shoreline permit process found in Chapter 141 KZC:

a. The City shall notify the affected property owner in writing; and

- b. The City may propose to grant relief for the affected property owners from applicable shoreline regulations resulting in expansion of the shorelines jurisdiction. The proposal to grant relief must be submitted to the Department of Ecology with the shoreline permit under the procedures established in KZC 141.70. If approved, notice of the relief, in a form approved by the City Attorney, shall be recorded on the title of the affected property with the King County Recorder's office.

(Ord. 4491 § 11, 2015; Ord. 4302 § 3, 2011; Ord. 4251 § 3, 2010)

### **83.310 Breakwaters, Jetties, Groins**

1. Breakwaters, jetties, and groins are not permitted in the Natural, Urban Conservancy, or Residential – L shoreline environments. Breakwaters, jetties, and groins may only be permitted in other shoreline environments where necessary to support water-dependent uses, public access, shoreline stabilization, or other specific public purpose.
2. The City will permit the construction and use of a breakwater, jetty or groin only if:
  - a. The structure is essential to the safe operation of a moorage facility or the maintenance of other public water-dependent uses, such as swimming beaches;
  - b. The City determines that the location, size, design, and accessory components of the moorage facility or other public water-dependent uses to be protected by the breakwater are distinctly desirable and within the public interest; and
  - c. The benefits to the public provided by the moorage facility or other public water-dependent uses protected by the breakwater outweigh any undesirable effects or adverse impacts on the environment or nearby waterfront properties.
3. Design Standards
  - a. All breakwaters, jetties or groins must be designed and constructed under the supervision of a civil engineer or a similarly qualified professional. As part of the application, the engineer or the other professional designing the breakwater, jetty or groin must certify that it is the smallest feasible structure to meet the requirements of this chapter and accomplish its purpose and that the design will result in the minimum feasible adverse impacts upon the environment, nearby waterfront properties and navigation.
  - b. Breakwaters may only use floating or open-pile designs.

(Ord. 4251 § 3, 2010)

### **83.320 Dredging and Dredge Material Disposal**

1. New development shall be sited and designed to avoid or, if that is not feasible, to minimize the need for new and maintenance dredging.
2. Dredging waterward of the OHWM may be allowed for only the following purposes:
  - a. To establish, expand, relocate or reconfigure navigation channels and basins where necessary for assuring safe and efficient accommodation of existing navigational uses and then only when significant ecological impacts are minimized and when mitigation is provided. Maintenance dredging of established navigation channels and basins must be restricted to maintaining previously dredged and/or existing authorized location, depth, and width.
  - b. To maintain the use of existing private or public boat moorage, water-dependent use, or other public access use. Maintenance dredging is restricted to maintaining previously dredged and/or existing authorized location, depth, and width.
  - c. To restore ecological functions, provided the applicant can demonstrate a clear connection between the proposed dredging and the expected environmental benefits to water quality and/or fish and wildlife habitat.



- d. To obtain fill or construction material when necessary for the restoration of ecological functions. Dredging waterward of the OHWM for the primary purpose of obtaining fill or construction materials is not permitted under other circumstances. When allowed, the site where the fill is to be placed must be located waterward of the OHWM. The project must be associated with a significant habitat enhancement project.
- 3. Depositing dredge materials waterward of the OHWM shall only be allowed in approved sites, only when the material meets or exceeds state pollutant standards, and only for the purposes of fish or wildlife habitat improvement or permitted beach enhancement.
- 4. Dredging Design Standards
  - a. All permitted dredging must be the minimum area and volume necessary to accommodate the existing or proposed use, and must be implemented using practices that do not exceed state water quality standards.
  - b. Dredging projects shall be designed and carried out to prevent direct and indirect impacts on adjacent properties.
- 5. Submittal Requirements – The following information shall be required for all dredging applications:
  - a. A description of the purpose of the proposed dredging.
  - b. A detailed description of the existing physical character, shoreline geomorphology and biological resources provided by the area proposed to be dredged, including:
    - 1) A site plan map outlining the perimeter of the proposed dredge area. The map must also include the existing bathymetry depths based on the OHWM and have data points at a minimum of 2-foot depth increments.
    - 2) A habitat survey identifying aquatic vegetation, potential native fish spawning areas, or other physical or biological habitat parameters.
    - 3) Information on the stability of lakebed adjacent to proposed dredging area.
    - 4) Information on the composition of the material to be removed.
  - c. A description of:
    - 1) Dredging procedure, including length of time it will take to complete dredging, method of dredging, and amount of material removed.
    - 2) Where the materials will be placed to allow for sediment to settle, by what means the materials will be transported away from the dredge site, and specific approved land or open-water disposal site.
    - 3) Plan for anticipated future maintenance dredging and disposal, including frequency and quantity, for at least a 20-year period.
  - d. Copies of state and federal approvals.

(Ord. 4251 § 3, 2010)

### **83.330 Land Surface Modification**

- 1. General – The following standards must be met for any approved land surface modification:
  - a. Land surface modification within required shoreline setback shall only be permitted as authorized by a valid shoreline permit, building permit or land surface modification permit under the provisions established in KMC Title 29.



- b. The land surface modification shall be consistent with the provisions of this chapter, including, but not limited to, the regulations regarding streams, wetlands and their buffers, geologically hazardous areas, shoreline vegetation, and trees.
- c. The land surface modification is consistent with the provisions of the most current edition of the Public Works Department's Pre-Approved Plans and Policies.
- d. All excess material resulting from land surface modification shall be disposed of in a manner that prevents the material entering into a waterbody through erosion or runoff. Where large quantities of plants are removed by vegetation control activities authorized under this section, plant debris shall be collected and disposed of in an appropriate location located outside of the shoreline setback.
- e. Areas disturbed by permitted land surface modification in the shoreline setback shall be stabilized with approved vegetation.
- f. All materials used as fill shall be nondissolving and nondecomposing. Fill material shall not contain organic or inorganic material that would be detrimental to water quality or existing habitat, or create any other significant adverse impacts to the environment.
- g. The land surface modification must be the minimum necessary to accomplish the underlying reason for the land surface modification.
- h. Except as is necessary during construction, dirt, rocks and similar materials shall not be stockpiled on the subject property. If stockpiling is necessary during construction, it must be located as far as feasible from the lake and strictly contained to prevent erosion and runoff.

## 2. Permitted Activities

- a. Land surface modification is prohibited within the shoreline setback, except for the following:
  - 1) For the purpose of shoreline habitat and natural systems enhancement projects, setting back shoreline stabilization measures or portions of shoreline stabilization measures from the OHWM, or soft structural shoreline stabilization measures under a plan approved by the City.
  - 2) Associated with the installation of improvements located within the shoreline setback or waterward of the OHWM, as permitted under KZC 83.190(2).
  - 3) Removal of prohibited vegetation.
  - 4) As performed in the normal course of maintaining existing vegetation on a lot associated with existing buildings, provided such work:
    - a) Does not modify any drainage course.
    - b) Does not involve the importation of fill material, except as needed for mulch or soil amendment.
    - c) Does not involve removal of native vegetation or vegetation installed as part of an approved restoration or enhancement plan, unless approved by the Planning Official.
    - d) Does not result in erosion of the shoreline or undermine stability of neighboring properties.
    - e) Does not result in the compaction of existing soils in a manner that significantly decreases the ability of the soil to absorb rainfall.
    - f) Is the minimum extent necessary to reasonably accomplish the maintenance activity.
  - 5) Correction of storm drainage improvements when supervised by the Department of Public Works.

- 6) As necessary to maintain or upgrade the structural safety of a legally established structure.
- 7) For exploratory excavations under the direction of a professional engineer licensed in the state of Washington, as long as the extent of the land surface modification does not exceed the minimum necessary to obtain the desired information.

b. Land surface modification outside of the shoreline setback is regulated as land surface modifications throughout the City. See KMC Title 29 for those regulations.

(Ord. 4302 § 3, 2011; Ord. 4251 § 3, 2010)

### **83.340 Fill**

1. Fill shall be permitted only where it is demonstrated that the proposed action will not:
  - a. Result in significant damage to water quality, fish, aquatic habitat, and/or wildlife habitat; or
  - b. Adversely alter natural drainage and circulation patterns, currents, or stream flows, or significantly reduce floodwater-holding capabilities.
2. Fills landward and waterward of the OHWM shall be designed, constructed, and maintained to prevent, minimize, and control all material movement, erosion, and sedimentation from the affected area.
3. Fills waterward of the OHWM shall be permitted only:
  - a. In conjunction with an approved water-dependent use or public access use, including maintenance of beaches; or
  - b. As part of an approved mitigation or restoration project.
4. Any placement of materials landward of the OHWM shall comply with the provisions in KZC 83.330 for land surface modification.
5. No refuse disposal sites, solid waste disposal sites, or sanitary fills shall be permitted.

(Ord. 4251 § 3, 2010)

### **83.350 Shoreline Habitat and Natural Systems Enhancement Projects**

1. Purpose – Shoreline habitat and natural systems enhancement projects include those activities proposed and conducted specifically for the purpose of establishing, restoring, or enhancing habitat for priority species in shorelines.
2. Covered Activities – The following actions are allowed under this section, provided they first meet the purpose stated in subsection (1) of this section:
  - a. Establishment or enhancement of native vegetation.
  - b. Removal of nonnative or invasive plants upland of the OHWM, including only those identified as noxious weeds on King County’s published Noxious Weed List, unless otherwise authorized by the City.
  - c. Conversion of hard structural shoreline stabilization to soft shoreline stabilization, including associated clearing, dredging and filling necessary to implement the conversion, provided that the primary purpose of such actions is clearly restoration of the natural character and ecological functions of the shoreline.
  - d. Implementation of any project or activity identified in the City’s Restoration Plan.
  - e. Implementation of any project or activity identified in the Final WRIA 8 Chinook Salmon Conservation Plan and related documents.

(Ord. 4251 § 3, 2010)

## General Regulations

### 83.360 No Net Loss Standard and Mitigation Sequencing

#### 1. General

- a. If a proposal meets the specific standards, such as setbacks, pier dimensions and tree planting requirements, ~~are~~ provided in this chapter, then the City shall not require additional mitigation sequencing analysis under these provisions.
- b. In the following circumstances, the applicant shall provide an analysis of measures taken to mitigate environmental impacts:
  - 1) Where specific regulations for a proposed use or activity are not provided in this chapter such as for marinas; or
  - 2) Where either a conditional use or variance application is proposed;
  - 3) Where the standards contained in this chapter require an analysis of the feasibility of or need for an action or require analysis to determine whether the design has been minimized in size; and
  - 4) Where the standards provide for alternative compliance or mitigation measures.
- c. Under Chapter 173-26 WAC, uses and shoreline modifications along Kirkland's shoreline shall be designed, located, sized, constructed and/or maintained to achieve no net loss of shoreline ecological functions.
- d. Maintenance activities shall be conducted in a manner that minimizes impacts to fish, wildlife, and their associated habitat and utilizes best management practices, unless specific standards in this chapter are already provided for maintenance activities.
- e. Where evaluating the feasibility of a proposed action, the City shall consider whether the cost of avoiding disturbance is substantially disproportionate as compared to the environmental impact of the proposed disturbance, including any continued impacts on functions and values over time.
- f. Where mitigation is required, the City shall consider alternative mitigation measures that are proposed by the applicant that may be less costly than those prescribed in this chapter; provided, that the alternatives are as effective in meeting the requirements of no net loss.
- g. Mitigation analysis of subsection 2 below shall be prepared by a qualified professional approved by the City. The applicant shall pay for peer review of the mitigation analysis by the City or the City's consultant if the City determines that it is needed.
- ~~h.~~ Off-site mitigation located within the City's shoreline jurisdiction may be considered if all or part of the required mitigation cannot be provided on-site due to the location of existing improvements or other site constraints.
- ~~i.~~ Prior to issuance of a certificate of occupancy or final inspection, the applicant shall provide a final as-built plan of any completed improvements authorized or required under this subsection. A document must be recorded containing all required conditions of the mitigation, including maintenance and monitoring through the life of the development, unless otherwise approved by the City, in a form acceptable to the City Attorney and recorded with the King County ~~Recorder's Office~~ Bureau of Elections and Records. If the mitigation is located off-site, then the property owner of the mitigation site shall sign the agreement, which shall run with the property, and provide land survey information of the mitigation location in a format approved by the Planning Official.

2. Mitigation Analysis – In order to assure that development activities contribute to meeting the no net loss provisions by avoiding, minimizing, and mitigating for adverse impacts to ecological functions or ecosystem-wide processes, an applicant required to complete a mitigation analysis pursuant to subsection (1) of this section shall

utilize the following mitigation sequencing guidelines that appear in order of preference, during the design, construction and operation of the proposal:

- a. Avoiding the impact altogether by not taking a certain action or parts of an action;
- b. Minimizing impacts by limiting the degree or magnitude of the action and its implementation by using appropriate technology or by taking affirmative steps to avoid or reduce impacts;
- c. Rectifying the impact by repairing, rehabilitating, or restoring the affected environment;
- d. Reducing or eliminating the impact over time by preservation and maintenance operations;
- e. Compensating for the impact by replacing, enhancing, or providing substitute resources or environments; and
- f. Monitoring the impact and the compensation projects and taking appropriate corrective measures.

Failure to demonstrate that the mitigation sequencing standards have been met may result in permit denial. The City may request necessary studies by qualified professionals to determine compliance with this standard and mitigation sequencing.

(Ord. 4302 § 3, 2011; Ord. 4251 § 3, 2010)

### **83.370 Federal and State Approval**

1. All work at or waterward of the OHWM requires permits or approvals from one (1) or more of the following state and federal agencies: U.S. Army Corps of Engineers, Washington Department of Fish and Wildlife, Washington Department of Natural Resources, or Washington Department of Ecology.
2. Documentation verifying necessary state and federal agency approvals must be submitted to the City prior to issuance of a building permit, including shoreline exemption. All activities within shorelines jurisdiction must comply with all other applicable laws and regulations.
3. If structures are proposed to extend waterward of the inner harbor line, the applicant must obtain an aquatic use authorization from the Washington State Department of Natural Resources and submit proof of authorization with submittal of a building permit.

(Ord. 4251 § 3, 2010)

### **83.380 Shoreline Setback Reduction**

1. Improvements Permitted Within the Shoreline Setback – See standards contained in KZC 83.190(2).
2. Shoreline Setback Reductions
  - a. In the Residential – L shoreline environment, the shoreline setback may be reduced by two (2) feet if subject to the historic preservation provisions of KMC 22.28.048, but in no case closer than 25 feet with the exception in the Residential – L shoreline environments (A), (F) and (J) where the minimum shoreline setback is 15 feet.
  - b. In all other shoreline environments - The required shoreline setback may be reduced to a minimum of 25 feet when setback reduction impacts are mitigated using a combination of the mitigation options provided in the chart below to achieve an equal or greater protection of lake ecological functions, ~~except in the Residential – L environments (A), (F) and (J) where the required shoreline setback may be reduced to a minimum of 15 feet.~~ The following standards shall apply to any reduced setback:
    - 1) The minimum setback that may be approved through this reduction provision is 25 feet in width, except 15 feet in width in the Residential – L shoreline environments (A), (F) and (J). Any further setback reduction below 25 feet or 15 feet, respectively, in width shall require approval of a shoreline variance application.

2) The City shall accept previous actions that meet the provisions established in the setback reduction option chart in subsection (2)(~~ef~~) of this section as satisfying the requirements of this section; provided, that all other provisions are completed, including but not limited to the agreement noted in subsection (2)(b)(4) of this section. The reduction allowance for previously completed reduction actions may only be applied once on the subject property.

3) Prior to issuance of a certificate of occupancy or final inspection, the applicant shall provide a final as-built plan of any completed improvements authorized or required under this subsection.

4) Applicants who obtain approval for a reduction in the setback must record the final approved setback and corresponding conditions, including maintenance of the conditions throughout the life of the development, unless otherwise approved by the City, in a form acceptable to the City Attorney, and recorded with the King County Recorder's Office. The applicant shall provide land survey information for this purpose in a format approved by the Planning Official. An electronic copy of the approved as-built landscape plan shall be filed with the building permit plans in the City's electronic permitting system and does not need to be recorded.

5) The shoreline setback reduction mechanisms shall not apply within the Natural shoreline environment.

6) See KZC 83.300(8)(c) for required monitoring and maintenance program for replacement of hard to soft shoreline stabilization and KZC 83.400(5) for maintenance agreement of native vegetative plantings.

c. For removal of an existing hard shoreline stabilization measure, an evaluation by a qualified professional approved by the Planning Official based on KZC 83.300(7) and (8) and Chapter 10 KZC must be provided to the City with the development permit to document that a reduced setback will not result in the need of a hard shoreline stabilization measure in the future to protect the primary structure as regulated in KZC 83.300.

d. The reduction allowance shall be applied to the required shoreline setback. For instance, if a reduction is proposed in the Residential – L environment, where the shoreline setback requirement is 30 percent of the average parcel depth, the shoreline setback could be reduced to 15 percent of the average parcel depth, but in no case less than 25 feet, if reduction Option 1 in the chart below is used.

e. See KZC 141.70.4 addressing request from relief for measuring the required shoreline setback and lot coverage if the OHWM is changed due to removal of hard shoreline stabilization

~~f.e.~~ The chart below describes the setback reduction options:

Shoreline Setback Reduction Options		Reduction Allowance	
		Standard Reduction (min. 25 ft. setback)	Residential – L (A), (F) and (J) environments (min. 15 ft. setback)
<b>Water Related Conditions or Actions</b>			
1	Presence of nonstructural or soft structural shoreline stabilization measures located at, below, or within five (5) feet landward of the lake's OHWM along at least 75 percent of the linear lake frontage of the subject property. This can include the removal of an existing hard structural shoreline stabilization measure and subsequent restoration of the shoreline to a natural or semi-natural state, including creation or enhancement of nearshore shallow-water habitat consistent with the soft structural shoreline stabilization provisions in KZC	Reduce required setback by 15 percentage points, or in cases where the required setback is 60 feet or greater, reduce setback by 30 feet	Reduce required setback by 15 feet

Shoreline Setback Reduction Options		Reduction Allowance	
		Standard Reduction (min. 25 ft. setback)	Residential – L (A), (F) and (J) environments (min. 15 ft. setback)
	83.300. This option cannot be used in conjunction with Options 2, <del>54</del> or <del>65</del> below.		
<del>2</del>	<u>Same as above in Option 1 except along at least 50 percent of the linear lake frontage of the subject property.</u>	<u>Reduce required setback by 10 percentage points, or in cases where the required setback is 60 feet or greater, reduce setback by 22-520 feet.</u>	<u>Reduce required setback by 10 feet.</u>
<del>32</del>	Presence of nonstructural or soft structural shoreline stabilization measures located at, below, or within five (5) feet landward of the lake's OHWM along at least 15 linear feet of the lake frontage of the subject property. This may include the removal of an existing hard structural shoreline stabilization measure and subsequent restoration of the shoreline to a natural or semi-natural state, including creation or enhancement of nearshore shallow-water habitat consistent with the design provisions for soft structural shoreline stabilization in KZC 83.300. This option cannot be used in conjunction with Option 1 above or Options <del>54</del> or <del>65</del> below.	Reduce required setback by five (5) percentage points, or in cases where the required setback is 60 feet or greater reduce setback by 10 feet	Reduce required setback by five (5) feet
<del>43</del>	Opening of previously piped on-site watercourse to allow potential rearing opportunities for anadromous fish for a minimum of 25 feet in length. Opened watercourses must be provided with a native planted buffer at least five (5) feet wide on both sides of the stream, and must not encumber adjacent properties with a 5-foot-wide buffer without express written permission of the adjacent property owner. A qualified professional must design opened watercourses. The opened watercourse shall be exempt from the buffer provisions of KZC 83.490. The opened watercourse is exempt from the buffer requirements and standards of KZC 83.510.	Reduce required setback by five (5) percentage points, or in cases where the required setback is 60 feet or greater reduce setback by four (4) feet	Reduce required setback by five (5) feet
<del>54</del>	Existing hard structural shoreline stabilization measures are reconstructed to set back from the OHWM between two (2) feet and four (4) feet based on feasibility and existing conditions and/are sloped at a maximum three (3) vertical (v): one (1) horizontal (h) angle to provide dissipation of wave energy and increase the quality or quantity of nearshore shallow-water habitat.	Reduce required setback by five (5) percentage points, or in cases where the required setback is 60 feet or greater reduce setback by four (4) feet	Reduce required setback by five (5) feet
<del>65</del>	Shoreline enhancement measures are installed waterward of an existing hard structural shoreline stabilization measure to create or enhance	Reduce required setback by two (2) percentage points, or in cases where the required	Reduce required setback by two (2) feet

Shoreline Setback Reduction Options		Reduction Allowance	
		Standard Reduction (min. 25 ft. setback)	Residential – L (A), (F) and (J) environments (min. 15 ft. setback)
	nearshore shallow-water habitat. They may include the use of gravels, cobbles, boulders, and logs, as well as vegetation. The material shall be of a size and placed to remain stable and accommodate alteration from wind- and boat-driven waves and shall be graded to a maximum slope of one (1) vertical (v): four (4) horizontal (h). The effect of the placed material cannot result in the enlargement of the existing hard structural shoreline stabilization measure.	setback is 60 feet or greater reduce setback by four (4) feet	
<b>Upland Related Conditions or Actions</b>			
<del>76</del>	<del>Installation of biofiltration/infiltration mechanisms in lieu of piped discharge to the lake, such as mechanisms that infiltrate or disperse surface water on the surface of the subject property. These mechanisms shall be sized to store a minimum of 70 percent of the annual volume of runoff water from the subject property, for sites with poor soils, or 99 percent of the annual volume of runoff water from the subject property, for sites with well-draining soils. This mechanism shall apply to sites where the total new or replaced impervious surface is less than or equal to 5,000 square feet. The mechanisms shall be designed to meet the requirements in the City's current surface water design manual.</del>	<del>Reduce required setback by two (2) percentage points, or in cases where the required setback is 60 feet or greater reduce setback by four (4) feet</del>	<del>Reduce required setback by two (2) feet</del>
7	Increasing the width of the required landscape strip within the reduced shoreline setback a minimum of five (5) additional feet in width. <u>The additional landscape strip shall contain 1.5 trees per 100 linear feet of shoreline, shrubs, and groundcover meeting the standards of 83.400.3.2).</u>	Reduce required setback by two (2) percentage points, or in cases where the required setback is 60 feet or greater reduce setback by four (4) feet	Reduce required setback by two (2) feet
8	Installation of pervious material for all pollution generating surfaces such as driveways, parking or private roads that allow water to pass through at rates similar to pre-developed conditions. Excluded from this provision are the vehicular easement roads, such as 5th Avenue West or Lake Avenue West in the Residential – L shoreline environment.	Reduce required setback by two (2) percentage points, or in cases where the required setback is 60 feet or greater reduce setback by four (4) feet	Reduce required setback by two (2) feet
9	Limiting the lawn area within the shoreline setback to no more than 50 percent of the reduced setback area.	Reduce required setback by two (2) percentage points, or in cases where the required setback is 60 feet or greater reduce setback by four (4) feet	Reduce required setback by two (2) feet
10	Preserving or restoring <u>within shoreline jurisdiction</u> at least 20 percent of the total lot area outside of	Reduce required setback by two (2) percentage points, or in cases where the required	Reduce required setback by two (2) feet

Shoreline Setback Reduction Options		Reduction Allowance	
		Standard Reduction (min. 25 ft. setback)	Residential – L (A), (F) and (J) environments (min. 15 ft. setback)
	the reduced setback and any critical areas and their associated buffers as native vegetation.	setback is 60 feet or greater reduce setback by four (4) feet	

(Ord. 4491 § 11, 2015; Ord. 4302 § 3, 2011; Ord. 4251 § 3, 2010)

### **83.390 Site and Building Design Standards**

1. Water-enjoyment and non-water-oriented commercial and recreational uses shall contain the following design features to provide for the ability to enjoy the physical and aesthetic qualities of the shoreline:
  - a. Buildings are designed with windows that orient toward the shoreline.
  - b. Buildings are designed to incorporate outdoor areas such as decks, patios, or viewing platforms that orient toward the shoreline.
  - c. Buildings are designed with entrances along the waterfront facade and with connections between the building and required public pedestrian walkways.
  - d. Service areas are located away from the shoreline.
  - e. Site planning includes public use areas along waterfront public pedestrian walkways, if required under the provisions established in KZC 83.420, that will encourage pedestrian activity, including but not limited to:
    - 1) Permanent seating areas;
    - 2) Vegetation, including trees to provide shade cover; and
    - 3) Trash receptacles.
2. Exemptions – The following are exempt from the requirements of subsection (1) of this section:
  - a. Non-water-oriented commercial and recreational uses that are located on the east side of Lake Washington Boulevard NE/Lake Street or on the east side of 98th Avenue NE.
  - b. Non-water-oriented commercial and recreational uses where there is an intervening development between the shoreline and the subject property.
3. Buildings shall not incorporate materials that are reflective or mirrored.

(Ord. 4251 § 3, 2010)

### **83.400 Tree Management and Vegetation in Shoreline Setback**

1. Tree Retention – The following provisions shall apply to significant trees located within the shoreline jurisdiction, in addition to the provisions contained in Chapter 95 KZC. Provisions contained in Chapter 95 KZC that are not addressed in this section continue to apply.

To maintain the ecological functions that trees provide to the shoreline environment, significant trees shall be retained or, if removed, the loss of shoreline ecological functions shall be mitigated for, subject to the following standards:

- a. No Development Activity – For tree removal in the shoreline setback when no development activity is proposed or in progress, the following tree replacement standards and requirements shall apply:



1) Healthy, diseased or nuisance trees that are removed or fallen trees in the shoreline setback shall be replaced as follows:

Removed Tree Type	Replacement Requirement
One (1) conifer tree less than 24 inches in diameter as measured at breast height	<p>For removal of conifer tree up to 12 inches in diameter, replace with one (1) native conifer tree at least six (6) feet in height measured from existing grade.</p> <p>For removal of conifer tree greater than 12 inches in diameter but less than 24 inches in diameter, same replacement requirements as for conifer tree 12 inches in diameter or less, but also a riparian vegetation area at least 80 square feet at the time of planting. Riparian area shall contain at least 60 percent shrubs and be a minimum of three (3) feet wide in all dimensions at the time of planting.</p>
One (1) deciduous tree less than 24 inches in diameter as measured at breast height	<p>For removal of deciduous tree up to 12 inches in diameter replace with one (1) deciduous tree at least two (2) inches in caliper measured six (6) inches above existing grade or one (1) native conifer tree at least six (6) feet in height measured from existing grade.</p> <p>For removal of deciduous tree greater than 12 inches in diameter but less than 24 inches in diameter, same replacement requirements as for deciduous tree 12 inches in diameter or less, but also a riparian vegetation area of at least 80 square feet at the time of planting. Riparian area shall contain at least 60 percent shrubs and be a minimum of three (3) feet wide in all dimensions at the time of planting.</p>
One (1) conifer or deciduous tree 24 inches in diameter or greater as measured at breast height	<p>Only trees meeting the criteria found in Chapter 95 KZC for a nuisance or hazard tree may be removed. A report, prepared by a qualified professional certified arborist, must be submitted showing how the tree meets the criteria. The City arborist shall make the final determination if the tree meets the criteria and may be removed.</p> <p>If the City arborist approved removal of the tree, tree replacement shall be:</p> <p>For removal of one (1) conifer tree, replace with two (2) native conifer trees at least six (6) feet in height at the time of planting.</p> <p>For removal of one (1) deciduous tree, replace with two (2) trees of either type. Native conifer trees shall be at least six (6) feet in height and deciduous trees shall be at least two (2) inches in caliper measured six (6) inches above existing grade at the time of planting.</p>
A significant tree that has fallen as a result of natural causes, such as a fire, flood, earthquake or storm	<p>If the subject property complies with the minimum tree density requirement established in Chapter 95 KZC, no replacement is required. Otherwise, replace with one (1) tree. Native conifer trees shall be at least six (6) feet in height and deciduous trees shall be at least two (2) inches in caliper measured six (6) inches above existing grade at the time of planting.</p>

2) A tree removal request shall be submitted in writing to the City prior to any tree removal within the shoreline setback. The request shall include the location, number, type and size of tree(s) being removed and the proposed replacement tree(s) and riparian vegetation planting plan meeting the standards required in subsection (1)(a) of this section. The City shall inspect the tree replacement once installation is complete.

3) An alternative replacement option shall be approved if an applicant can demonstrate that:

- a) It is not feasible to plant all of the required mitigation trees in the shoreline setback of the subject property, given the existing tree canopy coverage and location of trees on the property, the location of structures on the property, and minimum spacing requirements for the trees to be planted; or
  - b) The required tree replacement will obstruct existing views to the lake, at the time of planting or upon future growth that cannot otherwise be mitigated through tree placement or maintenance activities. The applicant shall be responsible for providing sufficient information to the City to determine whether the tree replacement will obstruct existing views to the lake.
- The alternate replacement option must be equal or superior to the provisions of this section in accomplishing the purpose and intent of maintaining shoreline ecological functions and processes. This may include, but shall not be limited to, a riparian restoration plan consisting of at least 60 percent shrubs and some groundcovers selected from the Kirkland Native Plant List that shall equal at a minimum 80 square feet for each tree to be replanted. The applicant shall submit a planting plan to be reviewed by the Planning Official or Urban Forester, who may approve, approve with conditions, or deny the request.
- If the alternative plan is consistent with the standards provided in this subsection, the Planning Official or Urban Forester shall approve the plan or may impose conditions to the extent necessary to make the plan consistent with the provisions. If the alternative mitigation is denied, the applicant shall be informed of the deficiencies that caused its disapproval so as to provide guidance for its revision and re-submittal.
- 4) In circumstances where the proposed tree removal includes a tree that was required to be planted as a replacement tree under the provisions of this subsection or as part of the required vegetation in the shoreline setback established in subsection (3) of this section, the required tree replacement shall be addressed under the provision below that requires only a 1:1 replacement.
  - 5) For required replacement trees, a planting plan showing the location, size and species of the new trees is required to be submitted and approved by the Planning Official. All replacement trees in the shoreline setback must be selected from the Kirkland Native Plant List, or other native or shoreline appropriate species approved by the Planning Official or Urban Forester.
- b. Development Activity – For tree removal in the shoreline setback when development activity is proposed or in progress.
    - 1) Submittal Requirements in the Shoreline Setback
      - a) A site plan showing the approximate location of significant trees, their size (DBH) and their species, along with the location of existing structures, driveways, access ways and easements and the proposed improvements.
      - b) An arborist report stating the size (DBH), species, and assessment of health of all significant trees located within the shoreline setback. This requirement may be waived by the Planning Official if it is determined that proposed development activity will not potentially impact significant trees within the shoreline setback.
    - 2) Tree Retention Standards in the Shoreline Setback – Within the shoreline setback, existing significant trees shall be retained, provided that the trees are determined to be healthy and windfirm by a qualified professional, and provided the trees can be safely retained consistent with the proposed development activity. The Planning Official is authorized to require site plan alterations to retain significant trees in the shoreline setback. Such alterations include minor adjustments to the location of building footprints, adjustments to the location of driveways and access ways, or adjustment to the location of walkways, easements or utilities. The applicant shall be encouraged to retain viable trees in other areas on site.
    - 3) Replanting Requirements in the Shoreline Setback

- a) If the Planning Official approves removal of a significant tree in the shoreline setback area, then the tree replacement requirements of subsection (1)(a) of this section shall be met. See alternative mitigation option in subsection (1)(b)(3)(c) of this section that may be proposed.
- b) For required replacement trees, a planting plan showing location, size and species of the new trees is required. All replacement trees in the shoreline setback must be selected from the Kirkland Native Plant List, or other native or shoreline appropriate species approved by the Planning Official or Urban Forester.
- c) An alternative mitigation option may be approved if an applicant can demonstrate that:
  - 1) It is not feasible to plant all of the required mitigation trees on the subject property, given the existing tree canopy coverage and location of trees on the property, the location of structures on the property, and minimum spacing requirements for the trees to be planted; or
  - 2) The required tree replacement will obstruct existing views to the lake, at the time of planting or upon future growth that cannot otherwise be mitigated through tree placement or maintenance activities. The applicant shall be responsible for providing sufficient information to the City to determine whether the tree replacement will obstruct existing views to the lake.

The alternate mitigation must be equal or superior to the provisions of this subsection in accomplishing the purpose and intent of maintaining shoreline ecological functions and processes. This may include, but shall not be limited to, a riparian restoration plan consisting of at least 60 percent shrubs, perennials and groundcovers selected from the Kirkland Native Plant List that shall equal at minimum 80 square feet for each tree to be replanted. The applicants shall submit a planting plan to be reviewed by the Planning Official or Urban Forester, who may approve, approve with conditions, or deny the request.

If the alternative plan is consistent with the standards provided in this subsection, the Planning Official or Urban Forester shall approve the plan or may impose conditions to the extent necessary to make the plan consistent with the provisions. If the alternative mitigation is denied, the applicant shall be informed of the deficiencies that caused its disapproval so as to provide guidance for its revision and re-submittal.

2. Tree Pruning – Nondestructive thinning of lateral branches to enhance views or trimming, shaping, thinning or pruning of a tree necessary to its health and growth is allowed, consistent with the following standards:

- a. In no circumstance shall removal of more than one-fourth (1/4) of the original crown be permitted;
- b. Pruning shall not include topping, stripping of branches or creation of an imbalanced canopy;
- c. Pruning shall retain branches that overhang the water to the maximum extent feasible.

3. Required Vegetation in Shoreline Setback – Riparian vegetation contributes to shoreline ecological functions in a number of different ways, including maintaining temperature, removing excessive nutrients and toxic compounds, attenuating wave energy, removing and stabilizing sediment and providing woody debris and other organic matter. In order to minimize potential impacts to shoreline ecological functions from development activities, the following shoreline vegetation standards are required:

- a. For properties that do not comply with the shoreline vegetation standards contained in this subsection, refer to KZC 83.550 to determine when compliance is required.
- b. Minimum Vegetation Standard Compliance
  - 1) Location
    - a) Water-Dependent Uses or Activities – The applicant shall plant native vegetation, as necessary, in at least 75 percent of the property's shoreline frontage for the nearshore riparian area located along

or near the water's edge, except for the following areas, where the vegetation standards shall not apply: those portions of water-dependent development that require improvements adjacent to the water's edge, such as fuel stations for retail establishments providing gas sales, haul-out areas for retail establishments providing boat and motor repair and service, boat ramps for boat launches, swimming beaches or other similar activities shall plant native vegetation on portions of the nearshore riparian area located along the water's edge that are not otherwise being used for the water-dependent activity.

b) All Other Uses – The applicant shall plant native vegetation, as necessary, in at least 75 percent of the nearshore riparian area located along or near the water's edge.

c) In the instance where there is an intervening property between the shoreline and an upland property and the portion of the intervening property abutting the upland property has an average parcel depth of less than 25 feet, shoreline vegetation shall be provided within the shoreline setback portion of the upland property pursuant to this section, unless:

- 1) The required shoreline vegetation already exists on the intervening lot;
- 2) The intervening property owner agrees to installing the shoreline vegetation on their property; or
- 3) A proposal for alternative compliance is approved under the provisions established in subsection (3)(f) of this section.

## 2) Planting Requirements

a) For uses other than those listed in subsection (3)(b)(2)(b) of this section for detached, attached and stacking dwelling units, the vegetated portion of the nearshore riparian area shall average 10 feet in depth from the OHWM, but may be a minimum of five (5) feet wide to allow for variation in landscape bed shape and plant placement. Total square feet of landscaped area shall be equal to a continuous 10-foot-wide area.

b) For detached, attached or stacked dwelling units within the Residential – M/H shoreline environment, the vegetated portion of the nearshore riparian area shall average 15 feet in depth from the OHWM, but may be a minimum of five (5) feet wide to allow for variation in landscape bed shape and plant placement. Total square feet of landscaped area shall be equal to a continuous 15-foot wide area.

c) The public access walkway required under KZC 83.420 may extend into the required landscape strip as necessary to meet the public pedestrian access requirements, provided that the overall width of the landscape strip is maintained.

d) Installation of native vegetation shall consist of a mixture of trees, shrubs and groundcover and be designed to improve habitat functions. At least three (3) trees per 100 linear feet of shoreline must be included in the plan, with portions of a tree rounded up to the next required tree. At least 60 percent of the landscape bed shall consist of shrubs to be attained within two (2) years of installation. In locations where there are existing bulkheads, planting shall include species which promote growth overhanging the water.

e) Plant materials must be native and selected from the Kirkland Native Plant List, or other native or shoreline appropriate species approved by the Planning Official or Urban Forester.

c. Use of Existing Vegetation – The City shall accept existing native trees, shrubs and groundcover as meeting the requirements of this subsection, including vegetation previously installed as part of a prior development activity, provided that the existing vegetation provides a landscape strip at least as effective in protecting shoreline ecological functions as the required vegetation. The City may require the applicant to plant trees, shrubs, and groundcover according to the requirements of this subsection to supplement the native existing vegetation in order to provide a buffer at least as effective as the required buffer.

d. Landscape Plan Required – The applicant shall submit a landscape plan that depicts the quantity, location, species, and size of plant materials proposed to comply with the requirements of this subsection, and shall address the plant installation and maintenance requirements set forth in Chapter 95 KZC. Plant materials shall be identified with both their scientific and common names. Any required irrigation system must also be shown.

e. Vegetation Placement – When required either by this subsection or as a mitigation measure, such as for a new pier or dock or structural shoreline stabilization measure, vegetation selection and placement shall comply with the following standards:

- 1) Vegetation shall be selected and positioned on the property so as not to obscure the public view within designated view corridors from the public right-of-way to the lake and to the shoreline on the opposite side of the lake at the time of planting or upon future growth.
- 2) Vegetation may be selected and positioned to maintain private views to the water by clustering vegetation in a selected area, provided that the minimum landscape standard is met, unless alternative compliance is approved.

~~f. Alternative Compliance – Vegetation required by this subsection shall be installed unless the applicant demonstrates one (1) of the following:~~

- ~~1) The vegetation will not provide shoreline ecological function due to existing conditions, such as the presence of extensive shoreline stabilization measures that extend landward from the OHWM; or~~
- ~~2) It is not feasible to plant all of the required vegetation on the subject property, given the existing tree canopy coverage and location of trees on the property, the location of structures on the property, or minimum spacing requirements for the vegetation to be planted; or~~
- ~~3) The vegetation will substantially interfere with the use and enjoyment of the portion of the property located between the primary structure and OHWM, such as the existing structure is located in very close proximity to the OHWM; the area in between the primary structure and the OHWM is encumbered by a sanitary sewer, public pedestrian access easement, public access walkway or other constraining factors; or~~
- ~~4) The required vegetation placement will obstruct existing views to the lake, at the time of planting or upon future growth, which cannot otherwise be mitigated through placement or maintenance activities. The applicant shall be responsible for providing sufficient information to the City to determine whether the vegetation placement will obstruct existing views to the lake.~~

~~The alternate measures must be equal or superior to the provisions of this subsection in accomplishing the purpose and intent of maintaining and improving shoreline ecological functions and processes.~~

~~Requests to use alternative measures shall be reviewed by the Planning Official who may approve, approve with conditions, or deny the request. Cost of producing and implementing the alternative plan, and the fee to review the plan by City staff or the City's consultant shall be borne by the applicant.~~

~~If the alternative plan is consistent with the standards provided in this subsection, the Planning Official shall approve the plan or may impose conditions to the extent necessary to make the plan consistent with the provisions. If the alternative mitigation is denied, the applicant shall be informed of the deficiencies that caused its disapproval so as to provide guidance for its revision and re-submittal.~~

#### 4. Other Standards

- a. For other general requirements, see Chapter 95 KZC, Tree Management and Landscaping Requirements.
- b. The applicant is encouraged to make significant trees removed under these provisions available for City restoration projects, as needed.

#### 5. Responsibility for Regular Maintenance

- a. The applicant, landowner, or successors in interest shall be responsible for the regular maintenance of vegetation required under this section. Plants that die must be replaced in kind or with similar plants contained on the Native Plant List, or other native or shoreline appropriate species approved by the Planning Official or Urban Forester.
- b. All required vegetation must be maintained throughout the life of the development. Prior to issuance of a certificate of occupancy or final inspection, the proponent shall provide a final as-built landscape plan and a recorded agreement, in a form approved by the City Attorney, to maintain and replace all vegetation that is required by the City. The agreement shall be recorded with the King County Recorder's Office.

(Ord. 4491 § 11, 2015; Ord. 4302 § 3, 2011; Ord. 4251 § 3, 2010)

### **83.410 View Corridors**

1. General – Development within the commercial and multifamily shoreline areas located between principal arterials and Lake Washington shall include public view corridors that provide the public with an unobstructed view of the water. The intent of the corridor is to provide an unobstructed view from the adjacent public right-of-way to the lake and to the shoreline on the opposite side of the lake.
2. Standards
  - a. For properties lying waterward of Lake Washington Boulevard, Lake Street South and NE Juanita Drive in the Residential M-H shoreline environment designation, a minimum view corridor of 30 percent of the average parcel width must be maintained. A view of the shoreline edge of the subject property shall be provided if existing topography, vegetation, and other factors allow for this view to be retained.
  - b. The view corridors approved for properties located in the Urban Mixed shoreline environment established under a zoning master plan or zoning permit approved under the provisions of Chapter 152 KZC shall continue to comply with those requirements. Modifications to the proposed view corridor shall be considered under the standards established in this chapter and the zoning master plan.
3. Exceptions – The requirement for a view corridor does not apply to the following:
  - a. The following water-dependent uses:
    - 1) Piers and docks associated with a marina or moorage facility for a commercial use;
    - 2) Piers, docks, moorage buoys, boat lifts and canopies associated with detached, attached and stacked unit uses;
    - 3) Tour boat facility, ferry terminal or water taxi, including permanent structures up to 200 square feet in size housing commercial uses ancillary to the facility;
    - 4) Public access pier or boardwalk;
    - 5) Boat launch.
  - b. Public parks.
  - c. Properties located in the Urban Mixed shoreline environment within the Central Business District zone and within the Juanita Business District 4 and 5 zones.
4. View Corridor Location – The location of the view corridor shall be designed to meet the following location standards and must be approved by the Planning Official.
  - a. If the subject property does not directly abut the shoreline, the view corridor shall be designed to coincide with the view corridor of the adjacent properties that abut the lake.

b. The view corridor must be adjacent to one of the two side property lines that intersect the OHWM of the subject property, whichever will result in the widest view corridor, considering the following, in order of priority:

- 1) Locations of existing view corridors.
- 2) Existing development or potential development on adjacent properties, given the topography, access and likely location of future improvements.
- 3) The availability of actual views of the water and the potential of the lot for providing those views from the abutting street.
- 4) Location of existing sight-obscuring structures, parking areas or vegetation that is likely to remain in place in the foreseeable future.

c. The view corridor must be in one (1) continuous piece.

d. For land divisions, the view corridor shall be established as part of the land division and shall be located to create the largest view corridor on the subject property.

## 5. Permitted Encroachments

a. The following shall be permitted within a view corridor:

- 1) Areas provided for public access, such as public pedestrian walkways, public use areas, or viewing platforms.
- 2) Parking lots and subsurface parking structures; provided, that the parking does not obstruct the view from the public right-of-way to the waters of the lake and the shoreline on the opposite side of the lake.
- 3) Structures if the slope of the subject property permits full, unobstructed views of the lake and the shoreline on the opposite side of the lake over the structures from the public right-of-way.
- 4) Shoreline restoration plantings and existing specimen trees and native shoreline vegetation.
- 5) Vegetation, including required vegetation screening around parking and driving areas and land use buffers, provided it is designed and of a size that will not obscure the view from the public right-of-way to the water and the shoreline on the opposite side of the lake at the time of planting or upon future growth. In the event of a conflict between required site screening and view preservation, view preservation shall take precedents over buffering requirements found in Chapter 95 KZC.
- 6) Open fencing that is designed not to obscure the view from the public right-of-way to the lake and the shoreline on the opposite side of the lake.

6. Dedication – The applicant shall execute a covenant or similar legal agreement, in a form acceptable to the City Attorney, and record the agreement with the King County Recorder’s Office, to protect the view corridor. Land survey information shall be provided by the applicant for this purpose in a format approved by the Planning Official.

(Ord. 4491 § 11, 2015; Ord. 4302 § 3, 2011; Ord. 4251 § 3, 2010)

## 83.420 Public Access

1. General – Promoting a waterfront pedestrian corridor is an important goal within the City. Providing pedestrian access along Lake Washington enables the public to view and enjoy the scenic beauty, natural resources, and recreational activities that are found along the shoreline. This pedestrian corridor provides opportunities for physical recreation and leisure and serves as a movement corridor. Connections between the shoreline public pedestrian walkway and the public right-of-way serve to link the walkway with the larger city-wide pedestrian network.



The applicant shall comply with the following pedestrian access requirements with new development for all uses, including new, expanded and replacement multifamily and commercial piers, accessory dwelling units in multifamily zones and land divisions under KMC Title 22, pursuant to the standards of this section:

- a. Pedestrian Access Along the Water's Edge – Provide public pedestrian walkways along or near the water's edge.
- b. Pedestrian Access from Water's Edge to Right-of-Way – Provide public pedestrian walkways designed to connect the shoreline public pedestrian walkway to the abutting right-of-way.

## 2. Exceptions

### a. The requirement for the dedication and improvement of public access does not apply to:

#### 1) Development located within the Residential – L shoreline environment, except the following uses and developments that are required to comply with the public access provisions:

- a) Public entities, such as government facilities and public parks; or
- b) Divisions of land containing four (4) or less new lots located within the shoreline's jurisdiction.

#### 2) Development located within the Natural shoreline environment.

#### 3) Detached dwelling unit on one (1) lot and normal appurtenances associated with this use that is not part of a land division.

### 3.2. Public Pedestrian Walkway Location – The applicant shall locate public pedestrian walkways pursuant to the following standards:

- a. The walkways shall be designed and sited to minimize the amount of native vegetation removal, impact to existing significant trees, soil disturbance, and disruption to existing habitat corridor structures and functions.
- b. The walkways shall be located along or near the water's edge between the development and the shoreline at an average of 10 feet but no closer than five (5) feet landward of the OHWM so that the walkway may meander and not be a straight line. In cases where the walkway on the adjoining property has been installed closer to the shoreline than allowed under this provision, the walkway shall extend within five (5) feet of the OHWM in order to connect to the existing walkway.
- c. Locating the walkways adjacent to other public areas including street-ends, waterways, parks, and other public access and connecting walkways shall maximize the public nature of the access.
- d. The walkways shall be situated so as to minimize significant grade changes and the need for stairways.
- e. The walkways shall minimize intrusions of privacy for occupants and residents of the site by avoiding locations directly adjacent to residential windows and outdoor private open spaces, or by screening or other separation techniques.
- f. The walkways shall be located so as to avoid undue interference with the use of the site by water-dependent businesses.
- g. The Planning Official shall determine the appropriate location of the walkway on the subject property when planning for the connection of a future waterfront walkway on an adjoining property.
- h. In the instance where there is an intervening property between the shoreline and an upland property and the intervening property abutting the shoreline has an average parcel depth of less than 25 feet, the required public pedestrian walkway shall be provided within the required shoreline setback of the upland property pursuant to this section, unless:



- 1) The required public pedestrian walkway already exists on the intervening lot that abuts the shoreline; or
- 2) The intervening property owner agrees to installing the public pedestrian walkway improvement and submitting a public access easement to the City for recording with King County Recorder's Office at the time of the building permit for the upland property; or
- 3) A modification to the public access requirement is granted to the upland property under the provisions established in subsection (6) of this section.

**43.** Development Standards Required for Pedestrian Improvements – The applicant shall install pedestrian walkways pursuant to the following standards:

- a. The walkways shall be at least six (6) feet wide, but no more than eight (8) feet wide, and contain a permeable paved walking surface, such as unit pavers, grid systems, porous concrete, or equivalent material approved by the Planning Official.
- b. The walkways shall be distinguishable from traffic lanes by pavement material, texture, or change in elevation.
- c. The walkways shall not be included with other impervious surfaces for lot coverage calculations.
- d. Permanent barriers that limit future extension of pedestrian access between the subject property and adjacent properties are not permitted.
- e. Regulated public access shall be indicated by signs installed at the entrance of the public pedestrian walkway on the abutting right-of-way and along the public pedestrian pathway. The signs shall be located for maximum public visibility. Design, materials and location of the signage shall meet City specifications.
- f. All public pedestrian walkways shall be provided through a minimum 6-foot-wide easement or similar legal agreement, in a form acceptable to the City Attorney, and recorded with the King County Recorder's Office. Land survey information shall be provided by the applicant for this purpose in a format approved by the Planning Official.

**54.** Operation and Maintenance Requirements for Pedestrian Improvements – The following operation and maintenance requirements apply to all public pedestrian walkways required under this section:

- a. Hours of Operation and Limitations on Accessibility – Unless otherwise required by the City, all required pedestrian walkways shall be open to the public between ~~the hours of~~ 10:00 a.m. ~~to dusk and 10 minutes after sunset~~ from March 21st to September 21st and the remainder of the year between ~~the hours of~~ 10:00 a.m. ~~to and~~ 5:00 p.m.
- b. The applicant is permitted to secure the subject property outside of the hours of operation noted in subsection (4)(a) of this section by a security gate, subject to the following provisions:
  - 1) The gate shall remain in an open position during hours of permitted public access; and
  - 2) Signage shall be included noting the hours of permitted public access.
- c. The Planning Official is authorized to approve a temporary closure when hazardous conditions are present that would affect public safety.
- d. Performance and Maintenance
  - 1) No certificate of occupancy or final inspection shall be issued until all required public access improvements are completed, except under special circumstances approved by the Planning Official and after submittal of an approved performance security.

- 2) The owner, its successor or assigns shall be responsible for the completion and maintenance of all required waterfront public access areas and signage on the subject property.

#### ~~5. Exceptions~~

##### ~~a. The requirement for the dedication and improvement of public access does not apply to:~~

##### ~~1) Development located within the Residential L shoreline environment, except the following uses and developments that are required to comply with the public access provisions:~~

##### ~~a) Public entities, such as government facilities and public parks; or~~

##### ~~b) Divisions of land containing five (5) or more new lots located within the shoreline jurisdiction.~~

##### ~~2) Development located within the Natural shoreline environment.~~

##### ~~3) Detached dwelling unit on one (1) lot and normal appurtenances associated with this use that is not part of a land division. For development involving land division, public pedestrian access is required, unless otherwise excepted under this subsection.~~

#### 6. Modifications

##### a. The Planning Official may require or grant a modification to the nature or extent of any required improvement for any of the following reasons:

- 1) If the presence of critical areas, such as wetlands, streams, or geologically hazardous areas, preclude the construction of the improvements as required.
- 2) To avoid interference with the operations of water ~~dependant~~ dependent uses, such as marinas.
- 3) If the property contains unusual site constraints, such as size, configuration, topography, or location.
- 4) If the access would create unavoidable health or safety hazards to the public.

##### b. If a modification is granted, the Planning Official may require that an alternate method of providing public access, such as a public use area or viewing platform, be provided.

##### c. Access from the right-of-way to the shoreline public access walkway may be waived by the Planning Official if all of the following criteria are met:

- 1) If public access along the shoreline of the subject property can be reached from an adjacent property;
- 2) If the adjacent property providing access to the shoreline contains an existing public access walkway connecting with the public right-of-way and the maximum separation between public access entry points along the public right-of-way is 300 feet or less; and
- 3) If the subject property does not contain a public use area required as a condition of development by the Planning Official under the provisions of this chapter.

(Ord. 4491 § 11, 2015; Ord. 4251 § 3, 2010)

#### **83.430 In-Water Construction**

Standards – The following standards shall apply to in-water work, including, but not limited to, installation of new structures, repair of existing structures, restoration projects, and aquatic vegetation removal:

1. In-water structures and activities shall be sited and designed to avoid the need for future shoreline stabilization activities and dredging, giving due consideration to watershed functions and processes, with special emphasis on protecting and restoring priority habitat and species.

2. In-water structures and activities are not subject to the shoreline setbacks established in KZC 83.180.
3. See KZC 83.370 for federal and state approval and timing restrictions.
4. Removal of existing structures shall be accomplished so the structure and associated material does not re-enter the lake.
5. Waste material and unauthorized fill, such as construction debris, silt or excess dirt resulting from in-water structure installation, concrete blocks or pieces, bricks, asphalt, metal, treated wood, glass, paper and any other similar material upland of or below the OHWM shall be removed.
6. Measurements shall be taken in advance and during construction to ensure that no petroleum products, hydraulic fluid, cement, sediments, sediment-laden water, chemicals, or any other toxic or deleterious materials are allowed to enter or leach into the lake during in-water activities. Appropriate spill clean-up materials must be on-site at all times, and any spills must be contained and cleaned immediately after discovery.
7. In-water work shall be conducted in a manner that causes little or no siltation to adjacent areas. A sediment control curtain shall be used in those instances where siltation is expected. The curtain shall be maintained in a functional manner that contains suspended sediments during project installation.
8. Any trenches, depressions, or holes created below the OHWM shall be backfilled prior to inundation by high water or wave action.
9. Fresh concrete or concrete by-products shall not be allowed to enter the lake at any time during in-water installation. All forms used for concrete shall be completely sealed to prevent the possibility of fresh concrete from entering the lake.
10. Alteration or disturbance of the bank and bank vegetation shall be limited to that necessary to perform the in-water work. All disturbed areas shall be protected from erosion using vegetation or other means.
11. If at any time, as a result of in-water work, water quality problems develop, immediate notification shall be made to the Washington State Department of Ecology.

(Ord. 4251 § 3, 2010)

### **83.440 Parking**

1. General
  - a. Only parking associated with a permitted or conditional shoreline use shall be allowed, except that within the Urban Mixed shoreline environment, surface or structured parking facilities may accommodate parking for surrounding uses and commercial parking uses.
  - b. Parking as a primary use on a subject property is prohibited.
2. Number of Parking Spaces – Uses must provide sufficient off-street parking spaces. The required number of parking stalls established in Chapter 105 KZC, KZC 50.60 and with the applicable parking standards for each use shall be met.
3. Parking Location
  - a. Intent – To reduce the negative impacts of parking and circulation facilities on public spaces within the shoreline, such as shoreline public pedestrian walkways, public use areas, and view corridors along public rights-of-way.
  - b. Standards – The applicant shall locate parking areas on the subject property according to the following requirements:
    - 1) Parking is prohibited in the shoreline setback established in KZC 83.180, except as follows:

- a) Subsurface parking is allowed, provided that:
  - 1) The structure is designed to avoid the need for future shoreline stabilization as documented in a geotechnical report, prepared by a qualified geotechnical engineer or engineering geologist.
  - 2) The structure is designed to comply with shoreline vegetation standards established in KZC 83.400. As part of any proposal to install subsurface parking within the shoreline setback, the applicant shall submit site-specific documentation prepared by a qualified expert to establish that the design will adequately support the long-term viability of the required vegetation.
  - 3) The structure is designed to not impact public access and views to the lake from the public right-of-way.
  - 4) Public access over subsurface parking structures shall be designed to minimize significant changes in grade.
- b) The parking is designed as a short-term loading area to support a water-dependent use.
- 2) Parking is prohibited on structures located over water.
- 3) Parking, loading, and service areas for a permitted use activity shall not extend closer to the shoreline than a permitted structure unless:
  - a) The parking is incorporated within a structure, subject to the following standards:
    - 1) The parking is subsurface; or
    - 2) The design of any above-grade structured parking incorporates vegetation and/or building surface treatment to provide an appearance comparable to the remainder of the building not used for parking.
  - b) The parking is accessory to a public park.
  - c) The parking is designed as a short-term loading area to support a water-dependent use.
- 4. Design of Parking Areas
  - a. Pedestrian Connections
    - 1) Parking areas shall be designed to contain pedestrian connections to public pedestrian walkways and building entrances. Pedestrian connections shall either be a raised sidewalk or composed of a different material than the parking lot material.
    - 2) Pedestrian connections must be at least five (5) feet wide, excluding vehicular overhang.
  - b. Design of Surface Parking Lots – In addition to the perimeter buffering and internal parking lot landscaping provisions established in Chapter 95 KZC, the applicant shall buffer all parking areas and driveways visible from required public pedestrian walkways or public use areas with appropriate landscaping screening that is consistent with the landscaping and buffering standards for driving and parking areas contained in Chapter 95 KZC.
  - c. Design of Structured Parking Facilities – Each facade of a garage or a building containing above-grade structured parking visible from a required view corridor, or facing a public pedestrian walkway, public use area, or public park must incorporate vegetation and/or building surface treatment to mitigate the visual impacts of the structured parking.

(Ord. 4251 § 3, 2010)

**83.450 Screening of Storage and Service Areas, Mechanical Equipment and Garbage Receptacles**

1. Outdoor Use, Activity and Storage – Outdoor use, activity and storage areas must comply with the following:
  - a. Comply with the shoreline setback established for the use with which they are associated.
  - b. Be located to minimize visibility from any street, Lake Washington, required public pedestrian walkway, public use area or public park.
  - c. Be screened from view from the street, adjacent properties, Lake Washington, required public pedestrian walkways, and other public use areas by a solid screening enclosure or within a building.
  - d. Outdoor dining areas and temporary storage for boats undergoing service or repair that are accessory to a marina are exempt from the placement and screening requirements of subsections (1)(b) and (c) of this section.
2. Mechanical and Similar Equipment or Appurtenances
  - a. At-grade mechanical and similar equipment or appurtenances are not permitted within the shoreline setback.
  - b. Rooftop appurtenances and at or below grade appurtenances shall be screened with vegetation or a solid screening enclosure or located in such a manner as to not be visible from Lake Washington, required public pedestrian walkways, or public use areas.
3. Garbage and Recycling Receptacles – Garbage and recycling receptacles must comply with the following:
  - a. Comply with the shoreline setback established for the use with which they are associated.
  - b. Be located to minimize visibility from any street, Lake Washington, required public pedestrian walkway, public use area or public parks.
  - c. Be screened from view from Lake Washington, required public pedestrian walkways, and other public use areas by a solid screening enclosure, such as a wooden fence without gaps, or within a building.
  - d. Exemptions – Garbage receptacles for detached dwelling units, duplexes, moorage facilities, parks, and construction sites, but not including dumpsters or other containers larger than a typical individual trash receptacle, are exempt from the placement and screening requirements of this subsection.

(Ord. 4251 § 3, 2010)

**83.460 Signage**

Standards – The following standards shall apply to signs within the shoreline jurisdiction:

1. Signage shall not interfere or block designated view corridors within the shoreline jurisdiction.
2. Signs shall comply with the shoreline setback standards contained in KZC 83.180.
3. Signage shall not be permitted to be constructed over water, except as follows:
  - a. For retail establishments providing gas and oil sales for boats, where the facility is accessible from the water:
    - 1) One (1) sign, not exceeding 20 square feet per sign face, is permitted. The sign area for the water-oriented sign shall be counted towards the maximum sign area permitted in Chapter 100 KZC.
    - 2) Internally illuminated signs are not permitted. Low-wattage external light sources that are not directed towards neighboring properties or Lake Washington are permitted, subject to approval by the Planning Official.

3) Signs shall be affixed to a pier or wall-mounted. The maximum permitted height of a freestanding sign is five (5) feet above the surface of the pier. A wall-mounted sign shall not project above the roofline of the building to which it is attached.

- b. Boat traffic signs, directional signs, and signs displaying a public service message.
- c. Interpretative signs in coordination with public access and recreation amenities.
- d. Building addresses mounted flush to the end of a pier, with letters and numbers at least four (4) inches high.

(Ord. 4251 § 3, 2010)

### **83.470 Lighting**

1. General – Exterior lighting shall be controlled using limits on height, light levels of fixtures, light shields, time restrictions and other mechanisms in order to:

- a. Prevent light pollution or other adverse effects that could infringe upon public enjoyment of the shoreline;
- b. Protect residential uses from adverse impacts that can be associated with light trespass from higher-intensity uses; and
- c. Prevent adverse effects on fish and wildlife species and their habitats.

2. Exceptions –

a. The following development activities are exempt from the submittal and lighting standards established in this section:

- 1) Emergency lighting required for public safety;
- 2) Lighting for public rights-of-way;
- 3) Outdoor lighting for temporary or periodic events (e.g., community events at public parks);
- 4) Seasonal decoration lighting; and
- 5) Sign lighting governed by KZC 83.460.

b. The following development activities are exempt from the submittal standards established in subsection (3) of this section, but are still subject to the lighting standards contained in subsection (4) of this section:

- 1) Development of a detached dwelling unit or associated appurtenances;
- 2) Piers and docks;
- 3) Public access pier or boardwalk; and
- 4) Moorage buoy.

3. Submittal Requirements – All development proposing exterior lighting within the shoreline's jurisdiction, except as otherwise indicated in subsection (2) of this section, shall submit a lighting plan and photometric site plan for approval by the Planning Official. The plan shall contain the following:

- a. A brief written narrative, with accompanying plan or sketch that demonstrates the objectives of the lighting.
- b. The location, fixture type, mounting height, and wattage of all outdoor lighting and building security lighting, including exterior lighting mounted on piers or illuminating piers.

- c. A detailed description of the fixtures, lamps, supports, reflectors, and other devices. The description shall include manufacturer's catalog specifications and drawings, including sections when requested.
- d. If building elevations are proposed for illumination, drawings shall be provided for all relevant building elevations showing the fixtures, the portions of the elevations to be illuminated, and the illuminate levels of the elevations.
- e. Photometric data, such as that furnished by manufacturers, showing the angle of light emissions.
- f. Computer generated photometric grid showing footcandle readings every 20 feet within the property or site, and 15 feet beyond the property lines, including Lake Washington, if applicable. Iso-footcandle contour line style plans are also acceptable.

#### 4. Standards

##### a. Direction and Shielding

- 1) All exterior building-mounted and ground-mounted light fixtures shall be directed downward and have "fully shielded cut off" fixtures as defined by the Illuminating Engineering Society of North America (IESNA), or other appropriate measure to conceal the light source from adjoining uses, to direct the light towards the ground and away from the shoreline, and to prevent lighting from spilling on to the lake water. For detached dwelling unit or associated appurtenances, this requirement shall apply to any light fixtures that are directed towards or face Lake Washington.
- 2) Exterior lighting mounted on piers, docks or other water-dependent uses located at the shoreline edge shall be at ground or dock level, be directed away from adjacent properties and the water, and designed and located to prevent lighting from spilling onto the lake water.
- 3) For properties located within the Natural shoreline environment, exterior lighting installations shall incorporate motion-sensitive lighting and lighting shall be limited to those areas where it is needed for safety, security, and operational purposes.

##### b. Lighting Levels

- 1) Exterior lighting installations shall be designed to avoid harsh contrasts in lighting levels.
- 2) For properties located adjacent to a Natural shoreline environment, exterior lighting fixtures shall produce a maximum initial luminance value of 0.1 footcandles (as measured at three (3) feet above grade) at the site or environment boundary.
- 3) For properties in the Urban Mixed shoreline environment located adjacent to residential uses in another shoreline environment or for commercial uses located adjacent to residential uses in the Urban Residential shoreline environment, exterior lighting fixtures shall produce a maximum initial luminance value of 0.6 horizontal and vertical footcandles (as measured at three (3) feet above grade) at the site boundary, and drop to 0.1 footcandles onto the abutting property as measured within 15 feet of the property line.
- 4) Exterior lighting shall not exceed a strength of one (1) footcandle at the water surface of Lake Washington, as measured waterward of the OHWM.

c. Height of Light Fixtures – The maximum mounting height of ground-mounted light fixtures shall be 12 feet. Height of light fixtures shall be measured from the finished floor or the finished grade of the parking surface, to the bottom of the light bulb fixture.

##### d. Other

- 1) Illumination of a building facade to enhance architectural features is not permitted.

- 2) Where feasible, exterior lighting installations shall include timers, dimmers, sensors, or photocell controllers that turn the lights off during daylight hours or hours when lighting is not needed, to reduce overall energy consumption and eliminate unneeded lighting.

(Ord. 4251 § 3, 2010)

### **83.480 Water Quality, Stormwater, and Nonpoint Pollution**

1. General – Shoreline development and use shall incorporate all known, available, and reasonable methods of prevention, control, and treatment to protect and maintain surface and/or ground water quantity and quality in accordance with Chapter 15.52 KMC and other applicable laws.

2. Submittal Requirements – All proposals for development activity or land surface modification located within the shoreline jurisdiction shall submit for approval a storm water plan with their application and/or request, unless exempted by the Public Works Official. The storm water plan shall include the following:

- a. Provisions for temporary erosion control measures; and
- b. Provisions for storm water detention, water quality treatment and storm water conveyance facilities, in accordance with the City's adopted surface water design manual in effect at the time of permit application.

### **3. Standards**

- a. Shoreline development shall comply with the standards established in the City's adopted surface water design manual in effect at the time of permit application.
- b. Shoreline uses and activities shall apply best management practices (BMPs) to minimize any increase in surface runoff and to control, treat and release surface water runoff so that receiving properties, wetlands or streams, and Lake Washington are not adversely affected, consistent with the City's adopted surface water design manual. All types of BMPs require regular maintenance to continue to function as intended.

Low impact development techniques shall be considered and implemented to the greatest extent practicable, consistent with the City's adopted surface water design manual.

- c. New outfalls or discharge pipes to Lake Washington shall be avoided, where feasible. If a new outfall or discharge pipe is demonstrated to be necessary, it shall be designed so that the outfall and energy dissipation pad is installed above the OHWM.
- d. In addition to providing storm water quality treatment facilities as required in this section and the City's Surface Water Master Plan, the developer and/or property owner shall provide source control BMPs designed to treat or prevent storm water pollution arising from specific activities expected to occur on the site. Examples of such specific activities include, but are not limited to, car washing at detached, attached stacked (multifamily) residential sites and oil storage at marinas providing service and repair.
- e. No release of oils, hydraulic fluids, fuels, paints, solvents or other hazardous materials shall be permitted into Lake Washington. If water quality problems occur, including equipment leaks or spills, work operations shall cease immediately and the Public Works Department and other agencies with jurisdiction shall be contacted immediately to coordinate spill containment and cleanup plans.

It shall be the responsibility of property owners to fund and implement the approved spill containment and cleanup plans and to complete the work by the deadline established in the plans.

- f. All materials that come into contact with water shall be constructed of untreated wood, cured concrete, steel or other approved nontoxic materials. Materials used for overwater decking or other structural components that may come into contact with water shall comply with regulations of responsible agencies (i.e., Washington State Department of Fish and Wildlife or Department of Ecology) to avoid discharge of pollutants.
- g. The application of pesticides, herbicides, or fertilizers shall comply with the following standards:



1) The application of pesticides, herbicides or fertilizers within shoreline setbacks shall utilize best management practices (BMPs) outlined in the BMPs for Landscaping and Lawn/Vegetation Management Section of the 2005 Stormwater Management Manual for Western Washington, to prevent contamination of surface and ground water and/or soils, and adverse effects on shoreline ecological functions and values.

2) These BMPs practices include not applying if it is raining or about to rain, ensuring sprinkler systems do not spray beyond vegetated areas resulting in the excess water discharging into the lake, stream or storm drain system, and clean up immediately after spills.

32) Pesticides, herbicides, or fertilizers shall be applied in a manner that minimizes their transmittal to adjacent water bodies. The direct runoff of chemical-laden waters into adjacent water bodies is prohibited. Spray application of pesticides shall not occur within 100 feet of open waters including the lake, wetlands, ponds, and streams, sloughs and any drainage ditch or channel that leads to open water except when approved by the City.

43) The use of pesticides, herbicides or fertilizers within the shoreline's jurisdiction, including applications of herbicides to control noxious aquatic vegetation, shall comply with regulations of responsible federal and state agencies.

45) A copy of the applicant's National Pollutant Discharge Elimination System (NPDES) permit, issued from Washington State Department of Ecology, authorizing aquatic pesticide (including herbicides) to Lake Washington must be submitted to the Planning and Building Department prior to the application.

56) A scope of work for treatment of milfoil in the lake, including the area of application and timing, shall be submitted to the Planning and Building Department for approval prior to the application.

67) The applicant shall notify abutting property owners in writing of the application, including the scope of work and timing, with a copy of the notice and who received the notice provided to the Planning and Building Department prior to the application of the pesticides.

#### **83.490 Critical Areas: Wetlands, Streams, Fish and Wildlife Habitat Conservation Areas, and Frequently Flooded Areas –General Standards**

1. Applicable Critical Areas Regulations – The following critical areas and their buffers located within shoreline jurisdiction shall be regulated in accordance with the provisions of KZC Chapter 90-Critical Areas, adopted [Date to be added] (Ordinance # ), which is herein incorporated by reference into this SMP, with the exclusions, clarifications and modifications contained in this section except for the provisions excluded in subsection 3 of this Section.

a. Wetlands

b. Streams

c. Fish and wildlife habitat conservation areas

d. Frequently flooded areas; and

e. Vegetative buffers required for the above.

2. Review Process – The City shall consolidate and integrate the review and processing of the critical areas aspects of the proposal with the shoreline permit or review required for the proposed activity. Any references in Chapter 90 to process, standards or decision criteria are supplemental and do not replace the SMP requirements contained within this chapter and Chapter 141.

23. Conflicting Provisions -- Unless otherwise stated, no development shall be constructed, located, extended, modified, converted, or altered, or land divided without full compliance with the provision adopted by reference and the Shoreline Master Program. Within shoreline jurisdiction, the regulations of KZC Chapter 90 shall be liberally construed together with the Shoreline Master Program to give full effect to the objectives and purposes of the

provisions of the Shoreline Master Program and the Shoreline Management Act. If there is a conflict or inconsistency between any of the adopted provisions below and the Shoreline Master Program, the most restrictive provisions shall prevail.

34. The following sections of KZC Chapter 90 shall not apply within the shoreline jurisdiction:

- a. KZC 90.30- City Review Process
- b. KZC 90.35- Exemptions
- dc. KZC 90.-45 Public Agency and Public Utility Exceptions
- fd. KZC 90.90 – Minor Lakes - Totem Lake and Forbes Lake
- ge. KZC 90.180 – Reasonable Use Exception
- hf. KZC 90.185 - Nonconformances
- ig. KZC 90.220 – Appeals
- jh. KZC 90.225 –Lapse of Approval
- i. KZC 90.60.2 – Exception for wetland modification
- j. KZC 90.65 – Table 90.65.1, Stream Classification: The Type F- Urban Altered stream classification is not applicable within shoreline jurisdiction. All other provisions of Table 90.65.1 are applicable.

5. Frequently flooded areas shall also be subject to the flood hazard reduction standards in 83.530.

1. The provisions of this chapter do not extend beyond the shorelines jurisdiction limits specified in this chapter and the Act. The following critical areas are regulated under shorelines jurisdiction:

- a. Wetlands associated with Lake Washington (those wetlands that drain into the lake);
- b. Wetlands unassociated with Lake Washington and wetland buffers located within 200 feet of the OHWM;
- c. Streams and buffers within 200 feet of the OHWM; and
- d. Frequently flooded areas and geologically hazardous areas within 200 feet of the OHWM.

For regulations addressing critical areas and buffers that are outside of the shorelines jurisdiction, see Chapters 85 and 90 KZC.

2. Avoiding Impacts to Critical Areas

a. An applicant for a land surface modification or development permit within a critical area or its associated buffer shall utilize the following mitigation sequencing guidelines, that appear in order of preference, during design of the proposed project:

1) Avoiding the impact or hazard by not taking a certain action, or redesigning the proposal to eliminate the impact. The applicant shall consider reasonable, affirmative steps and make best efforts to avoid critical area impacts. If impacts cannot be avoided through redesign, or because of site conditions or project requirements, the applicant shall then proceed with the following sequence of steps in subsection (2)(a)(2) through (7) of this section.

2) Minimizing the impact or hazard by limiting the degree or magnitude of the action or impact with appropriate technology or by changing the timing of the action.

- ~~3) Restoring the impacted critical areas by repairing, rehabilitating or restoring the affected critical area or its buffer.~~
- ~~4) Minimizing or eliminating the hazard by restoring or stabilizing the hazard area through plantings, engineering or other methods.~~
- ~~5) Reducing or eliminating the impact or hazard over time by preservation or maintenance operations during the life of the development proposal, activity or alteration.~~
- ~~6) Compensating for the adverse impact by enhancing critical areas and their buffers or creating substitute critical areas and their buffers as required in KZC 83.500 and 83.510.~~
- ~~7) Monitoring the impact, hazard or success of required mitigation and taking remedial action based upon findings over time.~~

~~In the required critical areas study, the applicant shall include a discussion of how the proposed project will utilize mitigation sequencing to avoid, minimize, and mitigate impacts to critical areas and associated buffers. The applicant shall seek to avoid, minimize and mitigate overall impacts based on the functions and values of all relevant critical areas.~~

~~b. In addition to the above steps, the specific development standards, permitted alteration requirements, and mitigation requirements of this chapter and elsewhere in this code apply.~~

~~e. In determining the extent to which the proposal shall be further redesigned to avoid and minimize the impact, the City may consider the purpose, effectiveness, engineering feasibility, commercial availability of technology, best management practices, safety and cost of the proposal and identified modifications to the proposal. The City may also consider the extent to which the avoidance of one (1) type or location of a critical area could require or lead to impacts to other types or locations of nearby or adjacent critical areas. The City~~

~~shall document the decision making process used under this subsection as a part of the critical areas review conducted pursuant to KZC 83.500 and 83.510.~~

### ~~3. Trees in Critical Areas or Critical Area Buffers~~

~~a. General The intent of preserving vegetation in and near streams and wetlands and in geologically hazardous areas is to support the functions of healthy sensitive areas and sensitive area buffers and/or avoid disturbance of geologically hazardous areas.~~

~~b. Submittal Requirements When proposing to trim or remove any tree located within critical areas or critical area buffers, the property owner must submit a report to the City containing the following:~~

- ~~1) A site plan showing the approximate location of significant trees, their size (DBH) and their species, along with the location of structures, driveways, access ways and easements.~~
- ~~2) An arborist report explaining how the tree(s) fit the criteria for a nuisance or hazard tree. This requirement may be waived by the Planning Official if it is determined that the nuisance or hazard condition is obvious.~~
- ~~3) A proposal detailing how the tree will be made into a snag or wildlife tree, including access and equipment, snag height, and placement of woody debris.~~
- ~~4) For required replacement trees, a planting plan showing location, size and species of the new trees.~~

#### ~~e. Tree Removal Standards~~

- ~~1) If a tree meets the criteria of a nuisance or hazard in a critical area or its buffer as described below, then a "snag" or wildlife tree shall be created. If creation of a snag is not feasible, then the felled tree shall be left in place unless the Planning Official permits its removal in writing.~~

~~a) — Hazard Tree Criteria — A hazard tree must meet the following criteria:—~~

- ~~1) — The tree must have a combination of structural defects and/or disease that makes it subject to a high probability of failure and is in proximity to moderate-high frequency of persons or property; and~~
- ~~2) — The hazard condition of the tree cannot be lessened with reasonable and proper arboricultural practices.~~

~~b) — Nuisance Tree Criteria — A nuisance tree must meet the following criteria:—~~

- ~~1) — The tree is causing obvious, physical damage to private or public structures, including but not limited to: sidewalk, curb, road, driveway, parking lot, building foundation, and roof;~~
- ~~2) — The tree has been damaged by past maintenance practices that cannot be corrected with proper arboricultural practices; or~~
- ~~3) — The problems associated with the tree must be such that they cannot be corrected by any other reasonable practice including, but not limited to, the following:—~~
  - ~~• — Pruning of the crown or roots of the tree and/or small modifications to the site-improvements, including but not limited to a driveway, parking lot, patio or sidewalk, to alleviate the problem.—~~
  - ~~• — Pruning, bracing, or cabling to reconstruct a healthy crown.—~~
- ~~2) — The removal of any tree will require the planting of a native tree of a minimum of six (6) feet in height in close proximity to where the removed tree was located. The Planning Official shall approve the selection of native species and timing of installation.—~~

~~4. — Mitigation and Restoration Plantings in Critical Areas and Critical Area Buffers~~

~~a. — Plants intended to mitigate for the loss of natural resource values are subject to the following requirements.—~~

- ~~1) — Plant Source — Plant materials must be native and selected from the Kirkland Plant List or otherwise approved by the City's Urban Forester. Seed source must be as local as feasible, and plants must be nursery propagated unless transplanted from on-site areas approved for disturbance. These requirements must be included in the Mitigation Plan specifications.~~
- ~~2) — Installation — Plant materials must be supported only when necessary due to extreme winds at the planting site. Where support is necessary, stakes, guy wires, or other measures must be removed as soon as the plant can support itself, usually after the first growing season. All fertilizer applications to turf or trees and shrubs shall follow Washington State University, National Arborist Association or other accepted agronomic or horticultural standards.—~~
- ~~3) — Fertilizer Applications — Fertilizers shall be applied in such a manner as to prevent their entry into waterways and wetlands and minimize entry into storm drains. No applications shall be made within 50 feet of a waterway or wetland, or a required buffer, whichever is greater, unless specifically authorized in an approved mitigation plan or otherwise authorized in writing by the Planning Official.—~~

(Ord. 4302 § 3, 2011; Ord. 4251 § 3, 2010)

### **83.500 Wetlands**

~~1. — Applicability — The following provisions shall apply to wetlands and wetland buffers located within the shorelines jurisdiction, in place of provisions contained in Chapter 90 KZC. Provisions contained in Chapter 90 KZC that are not addressed in this section continue to apply, such as bond or performance security, dedication and liability, but the following sections shall not apply within the shorelines jurisdiction:~~

- a. ~~KZC 90.20 General Exceptions;~~
- b. ~~KZC 90.30 Definitions;~~
- c. ~~KZC 90.75 Totem Lake and Forbes Lake;~~
- d. ~~KZC 90.140 Reasonable Use Exception;~~
- e. ~~KZC 90.160 Appeals;~~
- f. ~~KZC 90.170 Planning/Public Works Official Decisions Lapse of Approval.~~

2. ~~Wetland Determinations, Delineations, Regulations, Criteria, and Procedures All determinations and delineations of wetlands shall be made using the criteria and procedures contained in the approved federal wetland delineation manual and applicable regional supplements. All determinations, delineations, and regulations of wetlands shall be based on the entire extent of the wetland, irrespective of property lines, ownership patterns, or other factors.~~

3. ~~Wetland Determinations Either prior to or during review of a development application, the Planning Official shall determine whether a wetland or its buffer is present on the subject property using the following provisions:~~

a. ~~During or immediately following a site inspection, the Planning Official shall make an initial assessment as to whether any portion of the subject property or surrounding area (that shall be the area within 250 feet of the subject property measured in all directions within 250 feet of the OHWM) meets the definition of a wetland. If this initial site inspection does not indicate the presence of a wetland on the subject property or surrounding area, no additional wetland studies will be required at that time.~~

~~However, if the initial site inspection or information subsequently obtained indicates the presence of a wetland on the subject property or surrounding area, then the applicant shall follow the procedure in subsection (3)(b) of this section.~~

b. ~~If the initial site inspection or information subsequently obtained indicates that a wetland may exist on or near the subject property or surrounding area, the applicant shall either (1) fund a study and report prepared by the City's consultant; or (2) submit a report prepared by a qualified professional approved by the City, and fund a review of this report by the City's wetland consultant.~~

c. ~~If a wetland study and report are required, at a minimum the report shall include the following:~~

- 1) ~~A summary of the methodology used to conduct the study;~~
- 2) ~~A professional survey that is based on the KCAS or plat bearing system and tied to a known monument, depicting the wetland boundary on a map of the surrounding area which shows the wetland and its buffer;~~
- 3) ~~A description of the wetland habitat(s) found throughout the entire wetland (not just on the subject property) using the U.S. Fish and Wildlife Service classification system (Classification of Wetlands and Deepwater Habitats in the U.S., Cowardin et al., 1979);~~
- 4) ~~A description of nesting, denning, and breeding areas found in the wetland or its surrounding area;~~
- 5) ~~A description of the surrounding area, including any drainage systems entering and leaving the wetland, and a list of observed or documented plant and wildlife species;~~
- 6) ~~A description of historical, hydrologic, vegetative, topographic, and soil modifications, if any;~~
- 7) ~~A proposed classification of the wetland as Category I, II, III, or IV wetland; and~~

8) ~~— A completed rating form using the Washington State Wetland Rating System for Western Washington— Revised (Washington State Department of Ecology Publication No. 04-06-025, or latest version). [Note: When a wetland buffer outside of shorelines jurisdiction is proposed to be modified, the wetland in shorelines jurisdiction must be rated using the methodology required by Chapter 90 KZC to determine the appropriate buffer width. Ecology’s rating system and the corresponding buffers only apply to those wetlands and buffers located in shorelines jurisdiction.]~~

d. ~~— Formal determination of whether a wetland exists on the subject property, as well as its boundaries and rating, shall be made by the Planning Official after preparation and review of the delineation report, if applicable, by the City’s consultant. The Planning Official’s decision under this section shall be used for review of any development permit or activity proposed on the subject property for which an application is received within five (5) years of the delineation report; provided, that the Planning Official may modify any decision whenever physical circumstances have markedly and demonstrably changed on the subject property or the surrounding area as a result of natural processes or human activity.~~

#### 4. ~~Wetland Buffers and Setbacks~~

a. ~~— No land surface modification shall occur and no improvement may be located in a wetland or its buffer, except as provided in subsections (4) through (10) of this section. See also KZC 83.490(3), Trees in Critical Areas or Critical Area Buffers, and KZC 83.490(4), Mitigation and Restoration Plantings in Critical Areas and Critical Area Buffers.~~

~~Required or standard buffers for wetlands are as follows and are measured from the outer edge of the wetland boundary:~~

##### ~~Wetland Buffers~~

<del>WETLAND CATEGORY AND CHARACTERISTICS</del>	<del>BUFFER</del>
<del>Category I</del>	
<del>Natural Heritage Wetlands</del>	<del>215 feet</del>
<del>Bog</del>	<del>215 feet</del>
<del>Habitat score<sup>1</sup> from 29 to 36 points</del>	<del>225 feet</del>
<del>Habitat score from 20 to 28 points</del>	<del>150 feet</del>
<del>Other Category I wetlands</del>	<del>125 feet</del>
<del>Category II</del>	
<del>Habitat score from 29 to 36 points</del>	<del>200 feet</del>
<del>Habitat score from 20 to 28 points</del>	<del>125 feet</del>
<del>Other Category II wetlands</del>	<del>100 feet</del>
<del>Category III</del>	
<del>Habitat score from 20 to 28 points</del>	<del>125 feet</del>
<del>Other Category III wetlands</del>	<del>75 feet</del>
<del>Category IV</del>	<del>50 feet</del>

<sup>1</sup>~~Habitat score is one (1) of three (3) elements of the rating form.~~

~~Note: Buffer widths were developed by King County for its urban growth areas using the best available science information presented in *Chapter 9: Wetlands of Best Available Science—Volume I: A Review of Scientific Literature*.~~

~~Modification to Buffer for Divided Wetland Buffer—Where a legally established, improved public right-of-way, improved easement road or existing structure divides a wetland buffer, the Planning Official may approve a modification of the required buffer in that portion of the buffer isolated from the wetland by the road or structure, provided the isolated portion of the buffer:~~

- ~~1) — Does not provide additional protection of the wetland from the proposed development; and~~
- ~~2) — Provides insignificant biological, geological or hydrological buffer functions relating to the portion of the buffer adjacent to the wetland.~~

~~b. — Buffer Setback—Structures shall be set back at least 10 feet from the designated or modified wetland buffer. The City may allow minor improvements within this setback that would clearly have no adverse effect during their construction, installation, use, or maintenance, on fish, wildlife, or their habitat or any vegetation in the buffer or adjacent wetland.~~

~~e. — Storm Water Discharge—Necessary surface discharges of storm water through wetland buffers and buffer setbacks may be allowed on the surface, but piped system discharges are prohibited unless approved pursuant to this section.~~

~~Storm water outfalls (piped systems) may be located within the buffer setback specified in subsection (4)(b) of this section and within the buffers specified in subsection (4)(a) of this section only when the City determines, based on a report prepared by a qualified professional under contract to the City and paid for by the applicant, that:~~

- ~~1) — Surface discharge of storm water through the buffer would clearly pose a threat to slope stability; and~~
- ~~2) — The storm water outfall will not:~~
  - ~~a) — Adversely affect water quality;~~
  - ~~b) — Adversely affect fish, wildlife, or their habitat;~~
  - ~~c) — Adversely affect drainage or storm water detention capabilities;~~
  - ~~d) — Lead to unstable earth conditions or create erosion hazards or contribute to scouring actions; and~~
  - ~~e) — Be materially detrimental to any other property in the area of the subject property or to the City as a whole, including the loss of significant open space or scenic vistas.~~

~~Storm water outfalls shall minimize potential impacts to the wetland or wetland buffer by meeting the following design standards:~~

- ~~1) — Catch basins must be installed as far as feasible from the buffer boundary.~~
- ~~2) — Outfalls must be designed to reduce the chance of adverse impacts as a result of concentrated discharges from pipe systems. This may include:~~
  - ~~a) — Installation of the discharge end as far as feasible from the sensitive area; and~~
  - ~~b) — Use of appropriate energy dissipation at the discharge end.~~

~~d. — Water Quality Facilities—Water quality facilities, as determined by the City, may be located within the required wetland buffers of subsection (4)(a) of this section. The City may only approve a proposal to install a~~

~~water quality facility within the outer one half (1/2) of a wetland buffer if a feasible location outside of the buffer is not available and only if:~~

- ~~1) It will not adversely affect water quality;~~
- ~~2) It will not adversely affect fish, wildlife, or their habitat;~~
- ~~3) It will not adversely affect drainage or storm water detention capabilities;~~
- ~~4) It will not lead to unstable earth conditions or create erosion hazards or contribute to scouring actions;~~
- ~~5) It will not be materially detrimental to any other property in the area of the subject property or to the City as a whole, including the loss of significant open space or scenic vistas;~~
- ~~6) The existing buffer is already degraded as determined by a qualified professional;~~
- ~~7) Installation would be followed immediately by enhancement of an area equal in size and immediately adjacent to the affected portion of the buffer; and~~
- ~~8) Once installed, it would not require any further disturbance or intrusion into the buffer.~~

~~The City may only approve a proposal by a public agency to install a water quality facility elsewhere in a wetland buffer if the criteria in subsections (4)(d)(9) through (11) of this section is met in addition to subsections (4)(d)(1) through (8) of this section:~~

- ~~9) The project includes enhancement of the entire buffer;~~
- ~~10) The project would provide an exceptional ecological benefit off site; and~~
- ~~11) There is no feasible alternative proposal that results in less impact to the buffer.~~

~~e. Utilities and Rights of Way—The following work may only be allowed in critical areas and their buffers subject to City review after appropriate mitigation sequencing in KZC 83.490(2) has been considered and implemented, provided that activities will not increase the impervious area or reduce flood storage capacity:~~

- ~~1) All utility work in improved City rights of way;~~
- ~~2) All normal and routine maintenance, operation and reconstruction of existing roads, streets, and associated rights of way and structures; and~~
- ~~3) Construction of sewer or water lines that connect to existing lines in a sensitive area or buffer where no feasible alternative location exists based on an analysis of technology and system efficiency.~~

~~All affected critical areas and buffers shall be expeditiously restored to their pre-project condition or better. For purposes of this subsection only, “improved City rights of way” include those rights of way that have improvements only underground, as well as those with surface improvements.~~

~~f. Minor Improvements—Minor improvements may be located within the sensitive area buffers specified in subsection (4)(a) of this section. These minor improvements shall only be located within the outer one half (1/2) of the sensitive area buffer, except where approved stream crossings are made.~~

~~The City may only approve a proposal to construct a minor improvement within an environmentally sensitive area buffer if:~~

- ~~1) It will not adversely affect water quality;~~
- ~~2) It will not adversely affect fish, wildlife, or their habitat;~~



- ~~3) It will not adversely affect drainage or storm water detention capabilities;~~
- ~~4) It will not lead to unstable earth conditions or create erosion hazards or contribute to scouring actions;~~
- ~~5) It will not be materially detrimental to any other property in the area of the subject property or to the City as a whole, including the loss of significant open space or scenic vistas; and~~
- ~~6) It supports public or private shoreline access.~~

~~The City may require the applicant to submit a report prepared by a qualified professional that describes how the proposal will or will not comply with the criteria for approving a minor improvement.~~

~~5. Wetland Buffer Fence or Barrier—Prior to beginning development activities, the applicant shall install a 6-foot high construction phase chain link fence or equivalent fence with silt screen fabric, as approved by the Planning Official and consistent with City standards, along the upland boundary of the entire wetland buffer. The construction phase fence shall remain upright in the approved location for the duration of development activities.~~

~~Upon project completion, the applicant shall install between the upland boundary of all wetland buffers and the developed portion of the site, either (a) a permanent 3 to 4 foot tall split rail fence; or (b) equivalent barrier, as approved by the Planning Official. Installation of the permanent fence or equivalent barrier must be done by hand where necessary to prevent machinery from entering the wetland or its buffer.~~

~~6. Permit Process—The City shall consolidate and integrate the review and processing of the critical areas aspects of the proposal with the shoreline permit required for the proposed development activity, except as follows:~~

Development Proposal	Permit Process
Wetland modifications, or wetland buffer modifications affecting greater than 25 percent of the standard buffer	Shoreline variance pursuant to Process IIA, described in Chapter 141 KZC
Wetland buffer modifications affecting 25 percent or less of the standard buffer	Underlying development permit or development activity
Wetland restoration plans	Underlying development permit or development activity

## ~~7. Modification of Wetlands~~

~~a. No land surface modification shall occur and no improvement shall be located in a wetland, except as provided in this subsection. Furthermore, all modifications of a wetland shall be consistent with Kirkland's Streams, Wetlands and Wildlife Study (The Watershed Company, 1998) and the Kirkland Sensitive Areas Regulatory Recommendations Report (Adolfson Associates, Inc., 1998).~~

~~b. Submittal Requirements—The applicant shall submit a report prepared by a qualified professional and fund a review of this report by the City's consultant. The report shall include the following:~~

- ~~1) A determination and delineation of the sensitive area and sensitive area buffer containing all the information specified in subsection (3) of this section for a wetland;~~
- ~~2) A description of the area of the site that is within the sensitive area or within the setbacks or buffers required by this chapter;~~
- ~~3) An analysis of the impact that the amount of development proposed would have on the sensitive area and the sensitive area buffer;~~
- ~~4) An analysis of the mitigation sequencing as outlined in KZC 83.490(2);~~

~~5) — An assessment of the habitat, water quality, storm water detention, ground water recharge, shoreline protection, and erosion protection functions of the wetland and its buffer. The report shall also assess the effects of the proposed modification on those functions;~~

~~6) — Sensitive site design and construction staging of the proposal so that the development away from the sensitive area and/or sensitive area buffer will minimize net loss of sensitive area and/or sensitive area buffer functions to the greatest extent feasible;~~

~~7) — A description of protective measures that will be undertaken, such as siltation curtains, hay bales and other siltation prevention measures, and scheduling the construction activity to avoid interference with wildlife and fisheries rearing, nesting or spawning activities;~~

~~8) — Information specified in subsection (8) of this section;~~

~~9) — An evaluation of the project's consistency with the shoreline variance criteria contained in WAC 173-27-170; and~~

~~10) — Such other information or studies as the Planning Official may reasonably require.~~

~~e. — Decisional Criteria — The City may only approve an improvement or land surface modification in a wetland if:~~

~~1) — The project demonstrates consideration and implementation of appropriate mitigation sequencing as outlined in KZC 83.490(2);~~

~~2) — It will not adversely affect water quality;~~

~~3) — It will not adversely affect fish, wildlife, or their habitat;~~

~~4) — It will not have an adverse effect on drainage and/or storm water detention capabilities;~~

~~5) — It will not lead to unstable earth conditions or create an erosion hazard or contribute to scouring actions;~~

~~6) — It will not be materially detrimental to any other property or the City as a whole;~~

~~7) — Compensatory mitigation is provided in accordance with the table in subsection (8) of this section;~~

~~8) — Fill material does not contain organic or inorganic material that would be detrimental to water quality or fish and wildlife habitat;~~

~~9) — All exposed areas are stabilized with vegetation normally associated with native wetlands and/or buffers, as appropriate; and~~

~~10) — There is no feasible alternative development proposal that results in less impact to the wetland and its buffer.~~

~~8. — Compensatory Mitigation — All approved impacts to regulated wetlands require compensatory mitigation so that the goal of no net loss of wetland function, value, and acreage is achieved. A mitigation proposal must utilize the mitigation ratios specified below as excerpted from: Washington State Department of Ecology, U.S. Army Corps of Engineers Seattle District, and U.S. Environmental Protection Agency Region 10, March 2006. *Wetland Mitigation in Washington State — Part 1: Agency Policies and Guidance (Version 1)*. Washington State Department of Ecology Publication No. 06-06-011a. Olympia, WA.~~

## Compensatory Mitigation

Category and Type of Wetland Impacts	Re-establishment or Creation	Rehabilitation Only <sup>†</sup>	Re-establishment or Creation (R/C) and Rehabilitation (RH) <sup>†</sup>	Re-establishment or Creation (R/C) and Enhancement (E) <sup>†</sup>	Enhancement Only <sup>†</sup>
All Category IV	1.5:1	3:1	1:1 R/C and 1:1 RH	1:1 R/C and 2:1 E	6:1
All Category III	2:1	4:1	1:1 R/C and 2:1 RH	1:1 R/C and 4:1 E	8:1
Category II	3:1	6:1	1:1 R/C and 4:1 RH	1:1 R/C and 8:1 E	12:1
Category I Forested	6:1	12:1	1:1 R/C and 10:1 RH	1:1 R/C and 20:1 E	24:1
Category I—based on score for functions	4:1	8:1	1:1 R/C and 6:1 RH	1:1 R/C and 12:1 E	16:1
Category I Natural Heritage site	Not allowed	6:1 Rehabilitation of a Natural Heritage site	Not allowed	Not allowed	Case-by-case
Category I Bog	Not allowed	6:1 Rehabilitation of a bog	Not allowed	Not allowed	Case-by-case

<sup>†</sup>These ratios are based on the assumption that the rehabilitation or enhancement actions implemented represent the average degree of improvement possible for the site. Proposals to implement more effective rehabilitation or enhancement actions may result in a lower ratio, while less effective actions may result in a higher ratio. The distinction between rehabilitation and enhancement is not clear-cut. Instead, rehabilitation and enhancement actions span a continuum. Proposals that fall within the gray area between rehabilitation and enhancement will result in a ratio that lies between the ratios for rehabilitation and the ratios for enhancement.

## 9. ~~Wetland Buffer Modification~~

a. ~~Departures from the standard buffer requirements shall be approved only after the applicant has demonstrated consideration and implementation of appropriate mitigation sequencing as outlined in KZC 83.490(2).~~

b. ~~Approved departures from the standard buffer requirements of subsection (4) of this section allow applicants to modify the physical and biological conditions of portions of the standard buffer for the duration of the approved project. These approved departures from the standard buffer requirements do not permanently establish a new regulatory buffer edge. Future development activities on the subject property may be required to re-establish the physical and biological conditions of the standard buffer.~~

e. ~~Modification of Wetland Buffers When Wetland Is Also to Be Modified—Wetland buffer impact is assumed to occur when wetland fill or modification is proposed. Any proposal for wetland fill/modification shall include provisions for establishing a new wetland buffer to be located around the compensatory mitigation sites and to be equal in width to its standard buffer specified in subsection (4)(a) of this section or a buffer reduced in accordance with this section by no more than 25 percent of the standard buffer width in all cases, regardless of wetland category or basin type.~~

d. ~~Modification of Wetland Buffers When Wetland Is Not to Be Modified—No land surface modification may occur and no improvement may be located in a wetland buffer, except as provided for in this subsection.~~

1) ~~Types of Buffer Modifications—Buffers may be reduced through one (1) of two (2) means, either (a) buffer averaging, or (b) buffer reduction with enhancement. A combination of these two (2) buffer reduction approaches shall not be used:~~

a) ~~— Buffer averaging requires that the area of the buffer resulting from the buffer averaging is equal in size and quality to the buffer area calculated by the standards specified in subsection (4) of this section. Buffers may not be reduced at any point by more than 25 percent of the standards specified in subsection (4) of this section, unless approved through a shoreline variance. Buffer averaging calculations shall only consider the subject property.~~

b) ~~— Buffers may be decreased through buffer enhancement. The applicant shall demonstrate that through enhancing the buffer (by removing invasive plants, planting native vegetation, installing habitat features, such as downed logs or snags, or other means), the reduced buffer will function at a higher level than the existing standard buffer.~~

~~The reduced on-site buffer area must be planted and maintained as needed to yield over time a reduced buffer that is equivalent to undisturbed Puget lowland forests in density and species composition. At a minimum, a buffer enhancement plan shall provide the following: (1) a map locating the specific area of enhancement; (2) a planting plan that uses native species, including groundcover, shrubs, and trees; and (3) a monitoring and maintenance program prepared by a qualified professional consistent with the standards specified in subsection (10) of this section.~~

~~Buffers may not be reduced at any point by more than 25 percent of the standards in subsection (4)(a) of this section. Buffer reductions of more than 25 percent approved through a shoreline variance will be assumed to have direct wetland impacts that must be compensated for as described in subsection (8) of this section.~~

2) ~~— Decisional Criteria — An improvement or land surface modification may be approved in a wetland buffer only if:~~

a) ~~— The development activity or buffer modification demonstrates consideration and implementation of appropriate mitigation sequencing as outlined in KZC 83.490(2);~~

b) ~~— It is consistent with Kirkland's Streams, Wetlands and Wildlife Study (The Watershed Company, 1998) and the Kirkland Sensitive Areas Regulatory Recommendations Report (Adolfson Associates, Inc., 1998);~~

c) ~~— It will not adversely affect water quality;~~

d) ~~— It will not adversely affect fish, wildlife, or their habitat;~~

e) ~~— It will not have an adverse effect on drainage and/or storm water detention capabilities, ground-water recharge or shoreline protection;~~

f) ~~— It will not lead to unstable earth conditions or create an erosion hazard;~~

g) ~~— It will not be materially detrimental to any other property or the City as a whole;~~

h) ~~— Fill material does not contain organic or inorganic material that would be detrimental to water quality or to fish, wildlife, or their habitat;~~

i) ~~— All exposed areas are stabilized with vegetation normally associated with native wetland buffers, as appropriate; and~~

j) ~~— There is no feasible alternative development proposal that results in less impact to the buffer.~~

~~As part of the modification request, the applicant shall submit a report prepared by a qualified professional and fund a review of this report by the City's consultant. The report shall assess the water quality, habitat, drainage or storm water detention, ground-water recharge, shoreline protection, and erosion protection functions of the buffer; assess the effects of the proposed modification on those functions; and address the 10 criteria listed in subsection (9)(d)(2) of this section.~~

~~10.— On Site Versus Off Site Mitigation— On-site mitigation for a wetland or its buffer is preferable to off-site mitigation. Given on-site constraints, the City may approve a plan to implement all or a portion of the required mitigation off-site, if the off-site mitigation is within the same drainage basin as the property that will be impacted by the project. The applicant shall demonstrate that the off-site mitigation will result in higher wetland functions, values, and/or acreage than on-site mitigation. Required compensatory mitigation ratios shall be the same for on-site or off-site mitigation, or a combination of both.~~

~~If the proposed on-site or off-site mitigation plan will result in the creation or expansion of a wetland or its buffer on any property other than the subject property, the plan shall not be approved until the applicant submits to the City a copy of a statement signed by the owners of all affected properties, in a form approved by the City Attorney and recorded in the King County Bureau of Elections and Records, consenting to the wetland and/or buffer creation or increase on such property and to the required maintenance and monitoring that may follow the creation or expansion of a wetland or its buffer.~~

~~11.— Mitigation Plan and Monitoring and Maintenance Program— Applicants proposing to alter wetlands or their buffers shall submit a mitigation plan prepared by a qualified professional. The mitigation plan shall consist of a description of the existing functions and values of the wetlands and buffers affected by the proposed project, the nature and extent of impacts to those areas, and the mitigation measures to offset those impacts. The mitigation plan shall also contain a drawing that illustrates the compensatory mitigation elements. The plan and/or drawing shall list plant materials and other habitat features to be installed.~~

~~To ensure success of the mitigation plan, the applicant shall submit a monitoring and maintenance program prepared by a qualified professional. At a minimum, the monitoring and maintenance plan shall include the following:~~

- ~~a.— The goals and objectives for the mitigation plan;~~
- ~~b.— Success criteria by which the mitigation will be assessed;~~
- ~~c.— Plans for a 5-year monitoring and maintenance program;~~
- ~~d.— A contingency plan in case of failure; and~~
- ~~e.— Proof of a written contract with a qualified professional who will perform the monitoring program.~~

~~The monitoring program shall consist of at least two (2) site visits per year by a qualified professional, with annual progress reports submitted to the City and all other agencies with jurisdiction.~~

~~The cost of producing and implementing the mitigation plan, the monitoring and maintenance program, reports, and drawing, as well as the review of each component by the City's wetland consultant, shall be borne by the applicant.~~

6. Shoreline Variance for Wetland and Stream Modifications and Related Impacts to their or Wetland Buffer Buffers~~Modification~~— An applicant who is unable to comply with the specific standards of ~~this section~~Chapter 90 must obtain a shoreline variance, pursuant to KZC 141.70(3) and meet the criteria set forth in WAC ~~483.173~~27-170. In addition, the following City submittal requirements and criteria must also be met:

- a. Submittal Requirements – As part of the shoreline variance request, the applicant shall submit a report prepared by a qualified professional and fund a review of this report by the City's qualified professional. The report shall include the following:
  - 1) A determination and delineation of the critical area and critical area buffer containing all the information specified in KZC ~~83.490.3 and KZC 83.490.4~~Chapter 90;
  - 2) An analysis of whether any other proposed development with less impact on the critical area and critical area buffer is feasible;

- 3) Sensitive site design and construction staging of the proposal so that the development will have the least feasible impact on the critical area and critical area buffer;
  - 4) A description of the area of the site that is within the critical area and its buffer required by this chapter;
  - 5) A description of protective measures that will be undertaken, such as siltation curtains, hay bales and other siltation prevention measures, and scheduling the construction activity to avoid interference with wildlife and fisheries rearing, nesting or spawning activities;
  - 6) An analysis of the impact that the proposed development would have on the critical area and its buffer;
  - 7) How the proposal minimizes net loss of critical area and/or critical area buffer functions to the greatest extent feasible;
  - 8) Whether the improvement is located away from the critical area and the critical area buffer to the greatest extent feasible;
  - 9) ~~Information specified in KZC 83.500.6 for~~ a description of wetland compensatory mitigation;
  - 10) Such other information or studies as the Planning Official may require.
- b. Decisional Criteria – The City may grant approval of a shoreline variance only if all of the following criteria are met:
- 1) No other permitted type of land use for the property with less impact on the critical area and its buffer is feasible;
  - 2) The proposal has the minimum area of disturbance;
  - 3) The proposal maximizes the amount of existing tree canopy that is retained;
  - 4) The proposal utilizes to the maximum extent feasible innovative construction, design, and development techniques, including pervious surfaces, that minimize to the greatest extent feasible net loss of critical area functions and values;
  - 5) The proposed development does not pose an unacceptable threat to the public health, safety, or welfare on or off the property;
  - 6) The proposal meets the mitigation, maintenance, and monitoring plan standards in KZC ~~83.490.17~~ Chapter 90 and maintenance, and monitoring program requirements of KZC 83.490.18;
  - 7) The granting of the shoreline variance will not confer on the applicant any special privilege that is denied by this chapter to other lands, buildings, or structures under similar circumstances.

~~13. —Wetland Restoration—City approval is required prior to wetland restoration. The City may permit or require the applicant or property owner to restore and maintain a wetland and/or its buffer by removing material detrimental to the area, such as debris, sediment, or vegetation. The City may also permit or require the applicant to restore a wetland or its buffer through the addition of native plants and other habitat features. See also KZC 83.490(3), Trees in Critical Areas or Critical Area Buffers; and KZC 83.490(4), Mitigation and Restoration Plantings in Critical Areas and Critical Area Buffers. Restoration may be required whenever a condition detrimental to water quality or habitat exists. When the City requires wetland restoration, the requirements of subsection (8) of this section, Compensatory Mitigation, shall apply.~~

~~14. —Wetland Access—The City may develop access through a wetland and its buffer in conjunction with a public park, provided the purpose supports education or passive recreation, and is designed to minimize environmental impacts during construction and operation.~~

(Ord. 4302 § 3, 2011; Ord. 4251 § 3, 2010)

### **83.510 Streams**

1. ~~Applicability~~—The following provisions shall apply to streams and stream buffers located within the shorelines jurisdiction, in place of provisions contained in Chapter 90 KZC. Provisions contained in Chapter 90 KZC that are not addressed in this section continue to apply, such as bond or performance security, dedication and liability, but the following subsections shall not apply within the shorelines jurisdiction:

- a. ~~KZC 90.20~~—General Exceptions;
- b. ~~KZC 90.30~~—Definitions;
- c. ~~KZC 90.75~~—Totem Lake and Forbes Lake;
- d. ~~KZC 90.140~~—Reasonable Use Exception;
- e. ~~KZC 90.160~~—Appeals;
- f. ~~KZC 90.170~~—Planning/Public Works Official Decisions—Lapse of Approval.

2. ~~Activities In or Near Streams~~—No land surface modification shall occur and no improvements shall be located in a stream or its buffer, except as provided in subsections (3) through (11) of this section.

3. ~~Stream Determinations~~—The Planning Official shall determine whether a stream or stream buffer is present on the subject property using the following provisions. During or immediately following a site inspection, the Planning Official shall make an initial assessment as to whether a stream exists on any portion of the subject property or surrounding area (that shall be the area within approximately 100 feet of the subject property except 200 feet in the shoreline area for the RSA and RMA zones and O. O. Denny Park):

~~If the initial site inspection indicates the presence of a stream, the Planning Official shall determine, based on the definitions contained in this chapter and after a review of all information available to the City, the classification of the stream.~~

~~If this initial site inspection does not indicate the presence of a stream on or near the subject property, no additional stream study will be required.~~

~~If an applicant disagrees with the Planning Official's determination that a stream exists on or near the subject property or the Planning Official's classification of a stream, the applicant shall submit a report prepared by a qualified professional approved by the Planning Official that independently evaluates the presence of a stream or the classification of the stream, based on the definitions contained in this chapter.~~

~~The Planning Official shall make final determinations regarding the existence of a stream and the proper classification of that stream. The Planning Official's decision under this section shall be used for review of any development activity proposed on the subject property for which an application is received within five (5) years of the decision; provided, that the Planning Official may modify any decision whenever physical circumstances have markedly and demonstrably changed on the subject property or the surrounding area as a result of natural processes or human activity.~~

#### **4. Stream Buffers and Setbacks**

a. ~~Stream Buffers~~—No land surface modification shall occur and no improvement shall be located in a stream or its buffer, except as provided in this section. See also KZC 83.490(3), Trees in Critical Areas or Critical Area Buffers; and KZC 83.490(4), Mitigation and Restoration Plantings in Critical Areas and Critical Area Buffers.

~~Required or standard buffers for streams are as follows:~~

The following table applies to all shoreline areas other than the RSA and RMA zones and O. O. Denny Park:

**Stream Buffers**

Stream Class	Primary Basins	Secondary Basins
A	75 feet	N/A
B	60 feet	50 feet
C	35 feet	25 feet

The following table applies to the shoreline areas in the RSA and RMA zones and O. O. Denny Park:

**Stream Buffers**

Stream Types	Stream-Buffer Width
Type F: All segments of aquatic areas that are not shorelines of the state (Lake Washington) and that contain fish or fish habitat.	115 feet
Type N: All segments of aquatic areas that are not shorelines (Lake Washington) or Type F streams and that are physically connected to a shoreline of the state (Lake Washington) or a Type F stream by an above-ground channel system, stream or wetland.	65 feet
Type O: All segments of aquatic areas that are not shorelines of the state (Lake Washington), Type F streams or Type N streams and that are not physically connected to a shoreline of the state (Lake Washington), a Type F stream or a Type N stream by an above-ground channel system, pipe, culvert, stream or wetland.	25 feet

(Note: Stream types F, N and O reflect the Department of Natural Resources' classification system.)

Stream buffers shall be measured from each side of the OHWM of the stream, except that where streams enter or exit pipes, the buffer shall be measured in all directions from the pipe opening. Essential improvements to accommodate required vehicular, pedestrian, or utility access to the subject property may be located within those portions of stream buffers that are measured toward culverts from culvert openings.

Where a legally established, improved road right of way or structure divides a stream buffer, the Planning Official may approve a modification of the required buffer in that portion of the buffer isolated from the stream by the road or structure, provided the isolated portion of the buffer:

- 1) Does not provide additional protection of the stream from the proposed development; and
- 2) Provides insignificant biological, geological or hydrological buffer functions relating to the portion of the buffer adjacent to the stream.

b. **Buffer Setback**—Structures shall be set back at least 10 feet from the designated or modified stream buffer. The City may allow within this setback minor improvements that would have no potential adverse effect during their construction, installation, use, or maintenance to fish, wildlife, or their habitat or to any vegetation in the buffer or adjacent stream.



~~e. — Storm Water Discharge — Necessary discharge of storm water through stream buffers and buffer setbacks may be allowed on the surface, but a piped system discharge is prohibited unless approved pursuant to this section. Storm water outfalls (piped systems) may be located within the buffer setback specified in subsection (4)(b) of this section and within the buffers specified in subsection (4)(a) of this section only when the City determines, based on a report prepared by a qualified professional under contract to the City and paid for by the applicant, that surface discharge of storm water through the buffer would clearly pose a threat to slope stability; and if the storm water outfall will not:~~

- ~~1) — Adversely affect water quality;~~
- ~~2) — Adversely affect fish, wildlife, or their habitat;~~
- ~~3) — Adversely affect drainage or storm water detention capabilities;~~
- ~~4) — Lead to unstable earth conditions or create erosion hazards or contribute to scouring actions; and~~
- ~~5) — Be materially detrimental to any other property in the area of the subject property or to the City as a whole, including the loss of significant open space or scenic vistas.~~

~~Storm water facilities shall minimize potential impacts to the stream or stream buffer by meeting the following design standards:~~

- ~~1) — Catch basins must be installed as far as feasible from the buffer boundary.~~
- ~~2) — Outfalls must be designed to reduce the chance of adverse impacts as a result of concentrated discharges from pipe systems. This may include:~~
  - ~~a) — Installation of the discharge end as far as feasible from the sensitive area; and~~
  - ~~b) — Use of appropriate energy dissipation at the discharge end.~~

~~d. — Water Quality Facilities — The City may only approve a proposal to install a water quality facility within the outer one-half (1/2) of a stream buffer if a suitable location outside of the buffer is not available and only if:~~

- ~~1) — It will not adversely affect water quality;~~
- ~~2) — It will not adversely affect fish, wildlife, or their habitat;~~
- ~~3) — It will not adversely affect drainage or storm water detention capabilities;~~
- ~~4) — It will not lead to unstable earth conditions or create erosion hazards or contribute to scouring actions;~~
- ~~5) — It will not be materially detrimental to any other property in the area of the subject property or to the City as a whole, including the loss of significant open space or scenic vistas;~~
- ~~6) — The existing buffer is already degraded as determined by a qualified professional;~~
- ~~7) — The installation of the water quality facility would be followed immediately by enhancement of an area equal in size and immediately adjacent to the affected portion of the buffer; and~~
- ~~8) — Once installed, it would not require any further disturbance or intrusion into the buffer.~~

~~The City may only approve a proposal by a public agency to install a water quality facility elsewhere in a stream buffer if criteria in subsections (4)(d)(9) through (11) of this section are met in addition to subsections (4)(d)(1) through (8) of this section:~~

- ~~9) — The project includes enhancement of the entire on-site buffer;~~

~~10) The project would provide an exceptional ecological benefit off site; and~~

~~11) There is no feasible alternative proposal that results in less impact to the buffer.~~

~~e. Utilities and Rights of Way—Provided that activities will not increase the impervious surface area or reduce flood storage capacity, the following work shall be allowed in critical areas and their buffers subject to City review after appropriate mitigation sequencing per KZC 83.490(2) has been considered and implemented:~~

~~1) All utility work in improved City rights of way;~~

~~2) All normal and routine maintenance, operation and reconstruction of existing roads, streets, and associated rights of way and structures; and~~

~~3) Construction of sewer or water lines that connect to existing lines in a sensitive area or buffer where no feasible alternative location exists based on an analysis of technology and system efficiency.~~

~~All affected critical areas and buffers shall be expeditiously restored to their pre-project condition or better. For purposes of this subsection only, “improved City rights of way” include those rights of way that have improvements only underground, as well as those with surface improvements.~~

~~f. Minor Improvements—Minor improvements may be located within the sensitive area buffers specified in subsection (4) of this section. These minor improvements shall be located within the outer one half (1/2) of the sensitive area buffer, except where approved stream crossings are made. The City may only approve a proposal to construct a minor improvement within a sensitive area buffer if:~~

~~1) It will not adversely affect water quality;~~

~~2) It will not adversely affect fish, wildlife, or their habitat;~~

~~3) It will not adversely affect drainage or storm water detention capabilities;~~

~~4) It will not lead to unstable earth conditions or create erosion hazards or contribute to scouring actions;~~

~~5) It will not be materially detrimental to any other property in the area of the subject property or to the City as a whole, including the loss of significant open space or scenic vistas; and~~

~~6) It supports public or private shoreline access.~~

~~The City may require the applicant to submit a report prepared by a qualified professional that describes how the proposal will or will not comply with the criteria for approving a minor improvement.~~

~~5. Stream Buffer Fence or Barrier—Prior to beginning development activities, the applicant shall install a 6-foot-high construction-phase chain link fence or equivalent fence, as approved by the Planning Official and consistent with City standards, along the upland boundary of the entire stream buffer with silt screen fabric. The construction-phase fence shall remain upright in the approved location for the duration of development activities.~~

~~Upon project completion, the applicant shall install between the upland boundary of all stream buffers and the developed portion of the site, either (a) a permanent 3 to 4 foot tall split rail fence; or (b) equivalent barrier, as approved by the Planning Official. Installation of the permanent fence or equivalent barrier must be done by hand where necessary to prevent machinery from entering the stream or its buffer.~~

~~6. Permit Process—The City shall consolidate and integrate the review and processing of the critical areas aspects of the proposal with the shoreline permit required for the proposed development activity, except as follows:~~

Development Proposal	Permit Process
Stream relocations or modifications, or stream buffer modifications affecting more than one-third (1/3) of the standard buffer, or more than one-fourth (1/4) of the standard buffer in the shoreline areas of the RSA and RMA zones and O. O. Denny Park	Shoreline variance pursuant to Process IIA, described in Chapter 141 KZC
Stream buffer modifications affecting one-third (1/3) or less than the standard buffer, or one-fourth (1/4) or less than the standard buffer in the shoreline areas of the RSA and RMA zones and O. O. Denny Park	Underlying development permit or development activity
Bulkheads or other hard stabilization measures in stream, stream crossings or stream rehabilitation	Underlying development permit or development activity

## 7. ~~Stream Buffer Modification~~

a. ~~Departures from the standard buffer requirements shall be approved only after the applicant has demonstrated consideration and implementation of appropriate mitigation sequencing as outlined in KZC 83.490(2).~~

b. ~~Approved departures from the standard buffer requirements of subsection (4)(a) of this section allow applicants to modify the physical and biological conditions of portions of the standard buffer for the duration of the approved project. These approved departures from the standard buffer requirements do not permanently establish a new regulatory buffer edge. Future development activity on the subject property may be required to re-establish the physical and biological conditions of the standard buffer.~~

c. ~~Types of Buffer Modification—Buffers may be reduced through one (1) of two (2) means, either (1) buffer averaging; or (2) buffer reduction with enhancement. A combination of these two (2) buffer reduction approaches shall not be used.~~

1) ~~Buffer averaging requires that the area of the buffer resulting from the buffer averaging be equal in size and quality to the buffer area calculated by the standards specified in subsection (4)(a) of this section. Buffers may not be reduced at any point by more than one third (1/3) of the standards in subsection (4)(a) of this section, or not by more than one fourth (1/4) in the shoreline areas of the RSA and RMA zones and O. O. Denny Park. Buffer averaging calculations shall only consider the subject property.~~

2) ~~Buffers may be decreased through buffer enhancement. The applicant shall demonstrate that through enhancing the buffer (by removing invasive plants, planting native vegetation, installing habitat features such as downed logs or snags, or other means) the reduced buffer will function at a higher level than the standard existing buffer. The reduced on-site buffer area must be planted and maintained as needed to yield over time a reduced buffer that is equivalent to an undisturbed Puget lowland forest in density and species composition.~~

~~A buffer enhancement plan shall at a minimum provide the following: (a) a map locating the specific area of enhancement; (b) a planting plan that uses native species, including groundcover, shrubs, and trees; and (c) a monitoring and maintenance program prepared by a qualified professional consistent with the standards specified in KZC 83.500(11).~~

~~Buffers may not be reduced at any point by more than one third (1/3) of the standards in subsection (4)(a) of this section, or not by more than one fourth (1/4) for the shoreline areas in the RSA and RMA zones and O. O. Denny Park.~~

d. ~~Decisional Criteria—An improvement or land surface modification may be approved in a stream buffer only if:~~

1) ~~The project demonstrates consideration and implementation of appropriate mitigation sequencing as outlined in KZC 83.490(2);~~

~~2) — It is consistent with *Kirkland's Streams, Wetlands and Wildlife Study* (The Watershed Company, 1998) and the *Kirkland Sensitive Areas Regulatory Recommendations Report* (Adolfson Associates, Inc., 1998) or the *Shoreline Restoration Plan* (The Watershed Company, 2010);~~

~~3) — It will not adversely affect water quality;~~

~~4) — It will not adversely affect fish, wildlife, or their habitat;~~

~~5) — It will not have an adverse effect on drainage and/or storm water detention capabilities;~~

~~6) — It will not lead to unstable earth conditions or create an erosion hazard or contribute to scouring actions;~~

~~7) — It will not be materially detrimental to any other property or the City as a whole;~~

~~8) — Fill material does not contain organic or inorganic material that would be detrimental to water quality or to fish, wildlife, or their habitat;~~

~~9) — All exposed areas are stabilized with vegetation normally associated with native stream buffers, as appropriate; and~~

~~10) — There is no practicable or feasible alternative development proposal that results in less impact to the buffer.~~

As part of the modification request, the applicant shall submit a report prepared by a qualified professional and fund a review of this report by the City's consultant. The report shall assess the habitat, water quality, storm water detention, ground water recharge, and erosion protection functions of the buffer; assess the effects of the proposed modification on those functions; and address the 10 criteria listed in subsections (7)(d)(1) through (10) of this section.

~~8. — Shoreline Variance for Stream Relocation or Modification or Stream Buffer Modification — An applicant who is unable to comply with the specific standards of this section must obtain a shoreline variance pursuant to KZC 141.70(3) and meet the criteria set forth in WAC 183-27-170. In addition, the following City submittal requirements and criteria must also be met:~~

~~a. — Submittal Requirements — As part of the shoreline variance request, the applicant shall submit a report prepared by a qualified professional and fund a review of this report by the City's qualified professional. The report shall include the following:~~

~~1) — A determination of the stream and the stream buffer based on the definitions contained in KZC 83.80;~~

~~2) — An analysis of whether any other proposed development with less impact on the sensitive area and sensitive area buffer is feasible;~~

~~3) — Sensitive site design and construction staging of the proposal so that the development will have the least feasible impact on the sensitive area and sensitive area buffer;~~

~~4) — A description of the area of the site that is within the sensitive area or within the setbacks or buffers required by this chapter;~~

~~5) — A description of protective measures that will be undertaken, such as siltation curtains, hay bales and other siltation prevention measures, and scheduling the construction activity to avoid interference with wildlife and fisheries rearing, nesting or spawning activities;~~

~~6) — An analysis of the impact that the proposed development would have on the sensitive area and the sensitive area buffer;~~

7) ~~How the proposal minimizes net loss of sensitive area and/or sensitive area buffer functions to the greatest extent feasible;~~

8) ~~Whether the improvement is located away from the sensitive area and the sensitive area buffer to the greatest extent feasible;~~

9) ~~Information specified in KZC 83.500(8) for compensatory mitigation; and~~

10) ~~Such other information or studies as the Planning Official may reasonably require.~~

b. ~~Decisional Criteria—The City may grant approval of a shoreline variance only if all of the following criteria are met:~~

1) ~~No other permitted type of land use for the property with less impact on the sensitive area and associated buffer is feasible;~~

2) ~~The proposal has the minimum area of disturbance;~~

3) ~~The proposal maximizes the amount of existing tree canopy that is retained;~~

4) ~~The proposal utilizes to the maximum extent feasible innovative construction, design, and development techniques, including pervious surfaces that minimize to the greatest extent feasible net loss of sensitive area functions and values;~~

5) ~~The proposed development does not pose an unacceptable threat to the public health, safety, or welfare on or off the property;~~

6) ~~The proposal meets the mitigation, maintenance, and monitoring requirements of this chapter; and~~

7) ~~The granting of the shoreline variance will not confer on the applicant any special privilege that is denied by this chapter to other lands, buildings, or structures under similar circumstances.~~

9. ~~Stream Relocation or Modification—The City may only permit a stream to be relocated or modified if water quality, conveyance, fish and wildlife habitat, wetland recharge (if hydrologically connected to a wetland), and storm water detention capabilities of the stream will be significantly improved by the relocation or modification. Convenience to the applicant in order to facilitate general site design shall not be considered.~~

~~A proposal to relocate or modify a stream may only be approved if the Washington Department of Fish and Wildlife issues a hydraulic project approval for the project. Furthermore, all modifications shall be consistent with *Kirkland's Streams, Wetlands and Wildlife Study* (The Watershed Company, 1998) and the *Kirkland Sensitive Areas Regulatory Recommendations Report* (Adolfson Associates, Inc., 1998), and the *Shoreline Restoration Plan* (The Watershed Company, 2010).~~

~~If the proposed stream activity will result in the creation or expansion of a stream or its buffer on any property other than the subject property, the City shall not approve the plan until the applicant submits to the City a copy of a statement signed by the owners of all affected properties, in a form approved by the City Attorney and recorded in the King County Recorder's Office, consenting to the sensitive area and/or buffer creation or increase on such property.~~

~~Prior to the City's decision to authorize approval of a stream relocation or modification, the applicant shall submit a stream relocation/modification plan prepared by a qualified professional approved by the City. The cost of producing, implementing, and monitoring the stream relocation/modification plan, and the cost of review of that plan by the City's stream consultant shall be borne by the applicant. This plan shall contain or demonstrate the following:~~

a. ~~A topographic survey showing existing and proposed topography and improvements;~~

b. ~~The filling and revegetation of the existing stream channel;~~

- ~~e. A proposed phasing plan specifying time of year for all project phases;~~
- ~~d. The ability of the new stream channel to accommodate flow and velocity of 100-year storm events; and~~
- ~~e. The design and implementation features and techniques listed below, unless clearly and demonstrably inappropriate for the proposed relocation or modification:~~
  - ~~1) The creation of natural meander patterns;~~
  - ~~2) The formation of gentle and stable side slopes, no steeper than two (2) feet horizontal to one (1) foot vertical, and the installation of both temporary and permanent erosion control features (the use of native vegetation on streambanks shall be emphasized);~~
  - ~~3) The creation of a narrow sub-channel (thalweg) against the south or west streambank to maximize stream shading;~~
  - ~~4) The utilization of native materials;~~
  - ~~5) The installation of vegetation normally associated with streams, emphasizing native plants with high food and cover value for fish and wildlife;~~
  - ~~6) The creation of spawning areas, as appropriate;~~
  - ~~7) The re-establishment of fish population, as appropriate;~~
  - ~~8) The restoration of water flow characteristics compatible with fish habitat areas;~~
  - ~~9) Demonstration that the flow and velocity of the stream after relocation or modification shall not be increased or decreased at the points where the stream enters and leaves the subject property, unless the change has been approved by the City to improve fish and wildlife habitat or to improve storm water management;~~
  - ~~10) A written description of how the proposed relocation or modification of the stream will significantly improve water quality, conveyance, fish and wildlife habitat, wetland recharge (if hydrologically connected to a wetland), and storm water detention capabilities of the stream; and~~
  - ~~11) A monitoring and maintenance plan consistent with KZC 83.500(11) for wetlands.~~

~~Prior to diverting water into a new stream channel, a qualified professional approved by the City shall inspect the completed new channel and issue a written report to the City stating that the new stream channel complies with the requirements of this section. The cost for this inspection and report shall be borne by the applicant.~~

#### ~~10. Streambank Protection~~

##### ~~a. General~~

- ~~1) Streambank protection measures shall be selected to address site and reach-based conditions and to avoid habitat impacts.~~
- ~~2) The selection of the streambank protection technique shall be based upon an evaluation of site conditions, reach conditions and habitat impacts.~~
- ~~3) Nonstructural or soft structural streambank protection measures shall be implemented unless demonstrated to not be feasible.~~

~~b. Submittal Requirements for Streambank Protection Measures—An assessment prepared by a qualified professional containing the following shall be submitted to the City:~~

~~1) — An evaluation of the specific mechanism(s) of streambank failure as well as the site- and reach-based causes of erosion.~~

~~2) — An evaluation of the considerations used in identifying the preferred streambank solution technique. The evaluation shall address the provisions established in the Washington Department of Fish and Wildlife's *Integrated Streambank Protection Guidelines* (2003, or as revised).~~

~~e. — Bulkheads or other erosion control practices using hardened structures that armor and stabilize the streambank from further erosion are not permitted along a stream, except as provided in this subsection. The City shall allow a bulkhead to be constructed only if:~~

~~1) — It is not located within a wetland or between a wetland and a stream;~~

~~2) — It is needed to prevent significant erosion;~~

~~3) — The use of vegetation and/or other biological materials would not sufficiently stabilize the streambank to prevent significant erosion;~~

~~4) — The applicant submits a plan prepared by a qualified professional approved by the City that shows a bulkhead and implementation techniques that meet the following criteria:~~

~~a) — There will be no adverse impact to water quality;~~

~~b) — There will be no adverse impact to fish, wildlife, and their habitat;~~

~~c) — There will be no increase in the velocity of stream flow, unless approved by the City to improve fish habitat;~~

~~d) — There will be no decrease in flood storage volumes;~~

~~e) — The installation, existence, or operation of the bulkhead will lead to unstable earth conditions or create erosion hazards or contribute to scouring actions; and~~

~~f) — The installation, existence or operation of the bulkhead or other hard stabilization measures will be detrimental to any other property or the City as a whole.~~

~~5) — The Washington Department of Fish and Wildlife issues a hydraulic project approval for the project.~~

~~d. — The streambank protection shall be designed consistent with Washington Department of Fish and Wildlife's *Integrated Streambank Protection Guidelines* (2003, or as revised). The stabilization measure shall be designed and constructed to minimize the transmittal of water current and energy to other properties. Changes in the horizontal or vertical configuration of the land shall be kept to a minimum. Fill material used in construction of a bulkhead shall be nondissolving and nondecomposing. The applicant shall also stabilize all exposed soils by planting native riparian vegetation with high food and cover value for fish and wildlife.~~

~~11. — Stream Crossings — Stream crossings are not permitted, except as specified in this subsection. The City shall review and decide upon an application to cross a stream with an access drive, driveway, or street. A stream crossing shall be allowed only if:~~

~~a. — The stream crossing is necessary to provide required vehicular, pedestrian, or utility access to the subject property. Convenience to the applicant in order to facilitate general site design shall not be considered;~~

~~b. — The Washington Department of Fish and Wildlife issues a hydraulic project approval for the project; and~~

~~c. — The applicant submits a plan prepared by a qualified professional approved by the City that shows the crossing and implementation techniques that meet the following criteria:~~

~~1) — There will be no adverse impact to water quality;~~

- ~~2) There will be no adverse impact to fish, wildlife, and their habitat;~~
- ~~3) There will be no increase in the velocity of stream flow, unless approved by the City to improve fish habitat;~~
- ~~4) There will be no decrease in flood storage volumes;~~
- ~~5) The installation, existence, or operation of the stream crossing will lead to unstable earth conditions or create erosion hazards or contribute to scouring actions; and~~
- ~~6) The installation, existence or operation of the stream crossing will be detrimental to any other property or to the City as a whole.~~

~~d. The stream crossing shall be designed and constructed to allow passage of fish inhabiting the stream or that may inhabit the stream in the future. The stream crossing shall be designed to accommodate a 100-year storm event. The applicant shall at all times maintain the crossing so that debris and sediment do not interfere with free passage of water, wood and fish. The City shall require a security or perpetual maintenance agreement under Chapter 90 KZC for continued maintenance of the stream crossing.~~

~~e. A bridge is the preferred stream crossing method. If a bridge is not economically or technologically feasible, or would result in greater environmental impacts than a culvert, a proposal for a culvert may be approved if the culvert complies with the criteria in this subsection and is designed consistent with Washington Department of Fish and Wildlife's *Design of Road Culverts for Fish Passage* (2003, or as revised).~~

~~f. If a proposed project requires approval through a shoreline conditional use, the City may require that any stream in a culvert on the subject property be opened, relocated, and restored consistent with the provisions of this subsection.~~

~~12. Stream Rehabilitation—City approval is required prior to stream rehabilitation. The City may permit or require the applicant or property owner to restore and maintain a stream and/or its buffer by removing material detrimental to the stream and its surrounding area such as debris, sediment, or vegetation. The City may also permit or require the applicant to restore a stream or its buffer through the addition of native plants and other habitat features. See also KZC 83.490(3), Trees in Critical Areas or Critical Area Buffers; and KZC 83.490(4), Mitigation and Restoration Plantings in Critical Areas and Critical Area Buffers. Restoration may be required at any time that a condition detrimental to water quality or habitat exists. When the City requires stream rehabilitation, the mitigation plan and monitoring requirements of KZC 83.500(11) shall apply.~~

~~(Ord. 4491 § 11, 2015; Ord. 4302 § 3, 2011; Ord. 4251 § 3, 2010)~~

### **83.520 Critical Areas: Geologically Hazardous Areas**

1. General – Uses, developments, activities and shoreline modifications within geologically hazardous areas must be limited to prevent significant adverse impacts to property or public improvements and/or result in a net loss of ecological functions and ecosystem-wide processes.

#### **2. Standards**

- a. New use, development or activities or creation of new lots that would cause foreseeable risk to people or improvement from geological conditions during the life of the use, development or activities shall not be allowed.
- b. New use, development or activities that would require structural shoreline stabilization over the life of the development shall not be allowed, except for the limited instances where stabilization is necessary to protect allowed uses where no alternative locations are available.
- c. For protection of existing primary structures, stabilization structures or measures may be allowed when no alternatives, including relocation or reconstruction of existing structures, are found to be feasible.



- d. Stabilization structures or measures must be consistent with KZC 83.300 for shoreline stabilization and with KZC 83.360 for no net loss of ecological function.
- e. Uses, developments, activities and shoreline modifications within geologically hazardous areas must be consistent with Chapter 85 KZC.
- f. In addition to the required information contained in Chapter 85 KZC, any required geotechnical report shall also contain any additional information specified under the definition of geotechnical report contained in KZC 83.80.

(Ord. 4251 § 3, 2010)

### **83.530 Flood Hazard Reduction**

1. General – Uses, developments, activities and shoreline modifications within the channel migration zone must be limited to prevent interference with the process of channel migration that may cause significant adverse impacts to property or public improvements and/or result in a net loss of ecological functions associated with critical areas.

#### **2. Standards**

- a. New uses, development or activities or expansions shall not be allowed when it would be reasonably foreseeable that the use, development or activities would require structural flood hazard reduction measures within the channel migration zone or floodway.
- b. The uses and activities specifically identified in WAC 173-26-221(3)(c)(I) may be allowed within the channel migration zone if the City determines that they are appropriate and/or necessary.
- c. Flood hazard measures shall not result in a net loss of ecological functions associated with critical areas. See KZC 83.360.
- d. Flood hazard reduction measures shall only be allowed if it is determined that no other alternative is feasible to reduce flood hazard to existing development. Where feasible, nonstructural flood hazard reduction measures shall be utilized over structural measures.
- e. When evaluating alternative flood control measures, structures in flood-prone areas shall be removed or relocated where feasible.
- f. New structural flood hazard reduction measures may be allowed only when it can be demonstrated by scientific and engineering analysis that:
  - 1) They are necessary to protect existing development;
  - 2) Nonstructural measures are not feasible;
  - 3) Impacts to ecological functions and priority species and habitats can be successfully mitigated to assure no net loss; and
  - 4) Vegetation retention is provided consistent with KZC 83.400, 83.500 and 83.510 as applicable.
- g. New structural flood hazard reduction measures shall be placed landward of wetlands and associated buffer areas, except for actions that increase ecological functions, such as wetland restoration.
- h. For new structural flood hazard reduction measures, such as dikes and levees, improved public access walkways shall be provided, unless public access improvements would cause unavoidable health and safety hazards to the public, inherent or unavoidable security problems, or ecological impacts that are significant and cannot be mitigated.

- i. Removal of gravel for flood management is not permitted, unless a biological and geomorphological study shows that extraction has a long-term benefit to flood hazard reduction, does not result in a net loss of ecological functions and is part of a comprehensive flood management solution.
- j. Where feasible, stream corridors shall be returned to more natural hydrological conditions, recognizing that seasonal flooding is an essential natural process. This includes removal of artificial restrictions to natural channel migration, restoration of off-channel hydrological connections and returning stream processes to a more natural state where appropriate and feasible.
- k. Associated wetland restorations must be consistent with KZC 83.490 and 83.500. Stream restoration or relocations must be consistent with KZC 83.490 and 83.510.
- l. The requirements of Chapter 21.56 KMC, Flood Damage Prevention, Chapter 15.52 KMC, Storm Water Drainage, and the National Flood Insurance Program must be met.

(Ord. 4251 § 3, 2010)

### **83.540 Archaeological and Historic Resources**

1. General – Uses, developments and activities on sites of historic or archeological significance or sites containing items of historic or archeological significance must not unreasonably disrupt or destroy the historic or archeological resource.

#### **2 Standards**

a. Permits submitted for land surface modification or development activity in areas documented by the Washington State Office of Archaeology and Historic Preservation to contain archaeological resources shall include a site inspection and a draft written report prepared by a qualified professional archaeologist, approved by the City, prior to the issuance of a permit. In addition, the archaeologist will provide copies of the draft report to the affected tribe(s) and the State Office of Archaeology and Historic Preservation.

After consultation with these agencies, the archaeologist shall provide a final report that includes any recommendations from the affected tribe(s) and the State Office of Archaeology and Historic Preservation on avoidance or mitigation of the proposed project's impacts. The Planning Official shall condition project approval, based on the final report from the archaeologist, to ensure that impacts to the site are avoided or minimized consistent with federal and state law.

b. Shoreline permits shall contain provisions that require developers to immediately stop work and notify the City if any potential archaeological resources are uncovered during land surface modification or development activity. In such cases, the developer shall be required to provide for a site inspection and evaluation by a qualified professional archaeologist, approved by the City, to ensure that all feasible valuable archaeological data is properly handled. The City shall subsequently notify the affected tribe and the State Office of Archaeology and Historic Preservation. Failure to comply with this requirement shall be considered a violation of the shoreline permit.

c. If identified historical or archaeological resources are present, site planning and access to such areas shall be designed and managed to give maximum protection to the resource and surrounding environment.

d. Interpretative signs, historical markers and other similar exhibits providing information about historical and archaeological features and natural areas shall be provided when appropriate.

e. In the event that unforeseen factors constituting an emergency as defined in RCW 90.58.030 that necessitate rapid action to retrieve or preserve artifacts or data identified above, the project may be exempted from the permit requirement of these regulations. The City shall notify the State Department of Ecology, the State Attorney General's Office and the State Historic Preservation Office of such a waiver in a timely manner.

f. Archaeological sites are subject to Chapter 27.44 RCW (Indian Graves and Records) and Chapter 27.53 RCW (Archaeological Sites and Records) and shall comply with Chapter 25-48 WAC or its successor as well as the provisions of this chapter.

g. Proposed changes to historical properties that are registered on the State or National Historic Register are subject to review under the National and State Registers' review process.

(Ord. 4251 § 3, 2010)

### **83.550 Nonconformances**

1. General – This section establishes when and under what circumstances nonconforming aspects of a use or development must be brought into conformance with this chapter. The applicant needs to consult the provisions of this section if there is some aspect of the use or development on the subject property that is not permitted under this chapter.
2. When Conformance Is Required – If an aspect, element or activity of or on the subject property conformed to the applicable shoreline regulations in effect at the time the aspect, element or activity was constructed or initiated, that aspect, element or activity may continue and need not be brought into conformance with this chapter unless a provision of this section requires conformance.
3. Abatement of Nonconformance That Was Illegal When Initiated – Any nonconformance that was illegal when initiated must immediately be brought into conformance with this chapter. The City may, using the provisions of Chapter 173-27 WAC, abate any nonconformance that was illegal when initiated.
4. Special Provision for Damaged Improvements – Nonconforming structures that are damaged or destroyed by fire, explosion, flood, earthquake, storm or other casualty may be restored or replaced in kind, provided that, the following are met:
  - a. The permit process is commenced within 24 months of the date of such damage; and
  - b. The reconstruction does not expand, enlarge, or otherwise increase the nonconformity, except as provided for in this section; and
  - c. The reconstruction locates the structure in the same place where it was, or alternatively if moved, then the least environmentally damaging location relative to the shoreline and any critical areas; and
  - d. For existing residential structures built over the water, appropriate measures are taken to mitigate adverse impacts to the maximum extent feasible while still retaining the existing residential density, including but not limited to:
    - 1) Reducing the overwater footprint;
    - 2) Reducing the number or size of pilings to the extent allowed by site-specific engineering or design considerations;
    - 3) Softening existing hard shoreline stabilization measures to the extent allowed by site-specific characteristics;
    - 4) Raising the height of the structure off the water, provided that the height of the existing building is not increased; and
    - 5) Incorporating grating into the rebuilt structure where feasible.
  - e. For piers and docks, appropriate measures are taken to mitigate adverse impacts to the maximum extent feasible while still retaining the existing area and dimensions, if desired, including, but not limited to:
    - 1) Meeting the standards for height of piers and diving boards, minimum water depth, location of ells, fingers and deck platforms and pilings and moorage piles in KZC 83.270 through 83.290; and
    - 2) Installing decking materials that allow a minimum of 40 percent light transmittance through the material.

f. For hard shoreline stabilization measures, the applicant shall consult the provisions for emergency actions contained in KZC 83.~~570~~~~560~~. If the work needed does not qualify as an emergency action under these provisions, then the applicant shall comply with the provisions for shoreline stabilization contained within KZC 83.300.

## 5. Certain Nonconformances Specifically Regulated

### a. General

1) The provisions of this section specify when and under what circumstances certain nonconformances must be corrected. If a nonconformance must be corrected under this section, the applicant must submit all information necessary for the City to review the correction as part of the application for any development permit. In addition, the City will not permit occupancy until the correction is made.

2) If subsection (4) of this section applies to a specific nonconformance, then the provisions of this subsection do not apply to that same nonconformance.

### b. Nonconforming Structure

1) A nonconforming structure that is moved ~~any distance~~ must be brought into conformance.

2) A nonconforming structure may be maintained, repaired, altered, remodeled and continued; provided, that a nonconforming structure shall not be enlarged, intensified, increased or altered in any way that increases the degree of the nonconformity, except as specifically permitted under this section.

3) Any structural alteration of a roof or exterior wall that does not comply with height, shoreline setback, or view corridor standards shall be required to be brought into conformance for the nonconforming height, setback or view corridor, except as provided otherwise in this chapter. Excepted from this subsection are the repair or maintenance of structural members, the alteration to existing windows and/or doors and the addition of new windows and/or doors, including sun roofs, for structures ~~landward of the OHWM~~, if the following criteria are met:

- a) Floor area is not increased;
  - b) The location of an exterior wall is not modified in a manner that increases the degree of nonconformance; and
  - c) The cost of work on a nonconforming structure in any one-year period does not exceed 50 percent of the replacement cost of the structure.
- 4) The exterior walls and roofs of a nonconforming overwater covered moorage may be replaced with transparent or translucent material.
- 5) If the applicant is making an alteration to the primary structure, the cost of which exceeds 50 percent of the replacement cost of the structure or constructing a new primary structure, the following existing structures must be removed or otherwise brought into conformance:

a) Nonconforming accessory structures located in the required shoreline setback, including decks, patios, ~~and overwater decks and pier flares at the OHWM, boat launches~~, or similar improvements;

b) Nonconforming accessory structures located at or waterward of the OHWM, including overwater decks, pier flares, stairs, boat launches, or similar improvements;

c) Additional pier or dock located on the subject property. The more non-conforming pier or dock must be removed in the RSA or RMA zone; and

d) Covered boat moorage structure located on the subject property in the RSA or RMA zone; except for boat canopies that comply with KZC 83.270(9).

- 6) If the applicant is making an addition to a pier or dock ~~in the RSA or RMA zone~~, the following existing structures must be removed or otherwise brought into conformance:
- a) Additional pier or dock located on the subject property ~~more than 30 feet waterward of the OHWM. The more non-conforming pier or dock must be removed;~~ and
  - b) Covered boat moorage structure located on the subject property ~~more than 30 feet waterward of the OHWM, except for boat canopies that comply with KZC 83.270 for the RSA zone or KZC 83.280 for the RMA zone.~~
- 7) Increases in structure footprint outside of the shoreline setback or wetland or stream buffer shall be allowed, even if all or a portion of the previously approved footprint is within the shoreline setback, wetland or stream buffer.
- 8) Nonconforming structures that are expanded or enlarged within the shoreline setback must obtain a shoreline variance; provided, that a nonconforming detached dwelling unit use or a water-dependent, water-related, water-oriented use as defined in Chapter 83 KZC may be enlarged without a shoreline variance where the following provisions apply:
- a) The nonconforming structure must have been constructed prior to December 1, 2006, the date of the City's *Final Shoreline Analysis Report*.
  - b) Before implementing this provision, the applicant shall determine whether the provisions of KZC 83.380 would allow for a reduced setback, based upon existing conditions on the subject property.
  - c) The structure must be located landward of the OHWM.
  - d) Any enlargement of the building footprint within the shoreline setback shall not exceed 10 percent of the gross floor area of the existing primary structure prior to the expansion. Other enlargements, such as upper floor additions, may be permitted if the addition is consistent with other provisions contained in this subsection.
  - e) The enlargement shall not extend further waterward than the existing primary structure. For purposes of this subsection, the improvements allowed within the shoreline setback as established in KZC 83.190, such as bay windows, chimneys, greenhouse windows, eaves, cornices, awnings and canopies, shall not be used in determining the most waterward location of the building (see Plate 44).
  - f) The applicant must restore a portion of the shoreline setback area to offset the impact, such that the shoreline setback area will function at an equivalent or higher level than the existing conditions. The restoration plan shall be prepared by a qualified professional and shall be reviewed by the Planning Official and/or a consultant who may approve, approve with conditions, or deny the request.

If the proposal is consistent with the standards provided in this subsection, the Planning Official shall approve the plan or may impose conditions to the extent necessary to make the plan consistent with the provisions. If the proposal is denied, the applicant shall be informed of the deficiencies that caused its disapproval so as to provide guidance for its revision and resubmittal. The cost of producing and implementing the restoration plan and the review by City staff and/or a consultant shall be borne by the applicant. Examples include, but are not limited to:

- 1) Installation of additional native vegetation within the shoreline setback that would otherwise not be required under this chapter. At a minimum, the area of shoreline setback restoration and/or enhancement shall be equivalent to the area impacted by the improvement.
- 2) Removal of an existing hard shoreline stabilization structure covering at least 15 linear feet of the lake frontage that is located at, below, or within five (5) feet landward of the OHWM and subsequent restoration of the shoreline to a natural or semi-natural state, including creation or enhancement of nearshore shallow-water habitat.

- 3) Setting back hard shoreline stabilization structures or portions of hard shoreline stabilization structures from the OHWM and subsequent restoration of the shoreline to a natural or semi-natural state, including restoration of topography and beach/substrate composition.
  - 4) Other shoreline restoration projects either on-site or off-site within the City's shoreline jurisdiction area that are demonstrated to result in an improvement to existing shoreline ecological functions and processes.
- g) The applicant must comply with the best management practices contained in KZC 83.480 addressing the use of fertilizer, herbicides and pesticides as needed to protect lake water quality.
  - h) The applicant shall use "fully shielded cut off" light fixtures as defined by the Illuminating Engineering Society of North America (IESNA), or other appropriate measure to conceal the light source from adjoining uses and the lake, and direct the light toward the ground for any exterior light sources located on any facades with exterior light sources that are directed towards the lake or visible from the lake.
  - i) The remodel or expansion will not cause adverse impacts to shoreline ecological functions and/or processes as described in KZC 83.360.
  - j) The provision contained in subsection (5)(b)(5) of this section shall only be used once within any 5-year period.
- 9) A nonconforming detached dwelling unit that is located on a lot that has less than 3,000 square feet of building area lying landward of the required shoreline setback and upland of required wetland or stream buffers may be rebuilt or otherwise replaced within the shoreline setback and required wetland or stream buffer without a shoreline variance, provided the following standards are met:
- a) The structure must be located landward of the OHWM.
  - b) The size of the building footprint shall not be increased, and the reconstructed structure shall not extend further waterward than the existing primary residential structure. For purposes of this subsection, the improvements allowed within the shoreline setback as established in KZC 83.190, such as bay windows, chimneys, greenhouse windows, eaves, cornices, awnings and canopies, shall not be used in determining the most waterward location of the building (see Plate 44).
  - c) The reconstruction does not expand, enlarge, or otherwise increase the nonconformity.
  - d) The reconstruction locates the structure in the least environmentally damaging location relative to the shoreline and the critical areas.
  - e) The structure must comply with any requirements of this chapter, zoning, building, or fire codes in effect when the structure is built, other than allowed in this subsection.
- 10) A primary structure that does not conform to the required shoreline setback and is located on a lot that has less than 3,000 square feet of building area lying landward of the shoreline setback, not including the area located within the required side yard setbacks and up to 10 feet of a required front yard, may be rebuilt or otherwise replaced in its current location within the shoreline setback, provided the following standards are met:
- a) The structure must be located landward of the OHWM.
  - b) The size of the building footprint shall not be increased, and the reconstructed structure shall not extend further waterward than the existing primary structure. For purposes of this subsection, the improvements allowed within the shoreline setback as established in KZC 83.190, such as bay windows, chimneys, greenhouse windows, eaves, cornices, awnings and canopies, shall not be used in determining the most waterward location of the building (see Plate 44).

- c) The reconstruction does not expand, enlarge, or otherwise increase the nonconformity.
  - d) The structure must comply with any requirements of this chapter, zoning, building, or fire codes in effect when the structure is built, other than allowed in this subsection.
- c. Nonconforming Use
  - 1) A nonconforming use may be continued by successive owners or tenants.
  - 2) Any nonconforming use, except for a detached dwelling unit, must be brought into conformance or discontinued if:
    - a) The applicant is making an alteration that increases the extent of the nonconformity, such as increasing the gross floor area of any structure that houses or supports the nonconforming use; or
    - b) The nonconforming use has ceased for 90 or more consecutive days. It shall not be necessary to show that the owner of the property intends to abandon such nonconforming use in order for the nonconforming rights to expire. Water-dependent uses should not be considered discontinued when they are inactive due to dormancy, or where the use includes phased or rotational operations as part of typical operations; or
    - c) The nonconforming use is replaced by another use. The City may allow a change from one (1) nonconforming use to another such use if, through a shoreline conditional use process, the City determines that the proposed new use will comply with the following standards:
      - 1) The proposed use will be consistent with the policies and provisions of the Act and this chapter and is compatible with the uses in the area as the preexisting use;
      - 2) The use or activity is not enlarged, intensified, increased or altered in a manner that increases the extent of the nonconformity;
      - 3) The structure(s) associated with the nonconforming use shall not be expanded in a manner that increases the extent of the nonconformity, including encroachment into areas, such as setbacks, and any wetlands, streams and/or associated buffers established by this chapter, where new structures, development or use would not be allowed;
      - 4) The change in use will not create adverse impacts to shoreline ecological functions and/or processes as described in KZC 83.360; and
      - 5) Uses that are specifically prohibited or that would thwart the intent of the Act or this chapter shall not be authorized.
- d. Nonconforming Wetland or Stream Buffer
  - 1) If existing structures or other improvements are located within the wetland, stream or associated buffers, these structures and improvements must be brought into conformance if the applicant is making an alteration, change or any other work on the subject property in a consecutive 12-month period and the cost of the alteration, change or work exceeds 50 percent of the replacement cost of all existing structures and improvements on the subject property.
  - 2) If the cost threshold of subsection (5)(d)(1) of this section is not exceeded, the alterations or changes may occur provided that the alterations or changes comply with this code and no exterior alterations or changes are made to the nonconforming portion of the structure or improvement, unless otherwise authorized by this chapter.
- e. Nonconforming Lot Size – An undeveloped lot, tract, parcel, site or division which was created or segregated pursuant to all applicable laws, ordinances and regulations in effect at the time, but that is



nonconforming as to the present lot size or density standards, may be developed so long as such development conforms to other requirements of this chapter and the Act.

f. Nonconforming Public Pedestrian Walkway

- 1) If a previously installed public shoreline access walkway is subsequently found not installed to the property line, the walkway shall be extended to the property line consistent with conditions established in the original permit. The City can require the walkway to be extended with or without a building permit proposal.
- 2) If a previously installed shoreline access walkway was subsequently found to have vegetation, fencing, other improvements or accessory structures installed that block connection to an adjacent shoreline access walkway, the blockage shall be removed. The City can require the block connection removed with or without a building permit proposal.
- 3) Nonconforming shoreline pedestrian access walkways that were legally created shall not be required to comply with the dimensional standards or setback standards of this chapter.
- 4) The shoreline public access walkway requirements established in this chapter must be brought into conformance as much as is feasible, based on available land area, if the applicant completes an alteration to all primary habitable structure(s) in shorelines jurisdiction, the cost of which exceeds 50 percent of the replacement cost of all structures and improvements on the subject property.

g. Nonconforming Shoreline Setback Vegetation – The vegetation requirements of this chapter must conform as much as is feasible, based on available land area, in either of the following situations:

- 1) An increase of at least 10 percent in gross floor area of any structure located in shorelines jurisdiction, excluding detached dwelling unit and public park uses; or
- 2) An alteration to any structure(s) in shorelines jurisdiction, the cost of which exceeds 50 percent of the replacement cost of all structures on the subject property.

h. Nonconforming Lighting – Exterior lighting must be brought into compliance with the requirements of this chapter under the following circumstances:

- 1) The shielding requirements of KZC 83.470 shall be met when any nonconforming light fixture is replaced or moved.
- 2) All other requirements of KZC 83.470 shall be met when there is an increase in gross floor area of more than 50 percent of the primary structures on the subject property.

i. Prior Approval of Shoreline Variance – A structure for which a shoreline variance has been issued shall be considered a legal nonconforming structure and the requirements of this section shall apply as they apply to preexisting nonconformities.

j. Prior Approval of Shoreline Conditional Use – A use that is listed in this chapter as a conditional use, but existed prior to adoption of this chapter or any relevant amendment and for which a conditional use permit has not been obtained shall be considered a nonconforming use.

k. Any Other Nonconformance – If any nonconformance exists on the subject property, other than as specifically listed in the prior subsections of this section, these must be brought into conformance if:

- 1) The applicant is making any alteration or change or doing any other work in a consecutive 12-month period to an improvement that is nonconforming or houses, supports or is supported by the nonconformance, and the cost of the alteration, change or other work exceeds 50 percent of the replacement cost of that improvement; or



- 2) The use on the subject property is changed and this chapter establishes more stringent or different standards or requirements for the nonconforming aspect of the new use than this code establishes for the former use.

Replacement costs shall not include costs relating to nonstructural interior elements, such as but not limited to appliances, heating and cooling systems, electrical systems, and interior finishes.

(Ord. 4302 § 3, 2011; Ord. 4251 § 3, 2010)

### **83.560 Emergency Actions**

1. When Allowed – Emergency actions are those that pose an unanticipated and imminent threat to public health, safety, or the environment and that require immediate action or within a time too short to allow full compliance with the provisions of this chapter.

#### **2. Standards**

a. Emergency actions shall meet the following standards:

- 1) Use reasonable methods to address the emergency;
- 2) Be designed to have the least possible impacts on shoreline ecological functions and processes; and
- 3) Be designed to comply with the provisions of this chapter, to the extent feasible.

b. Notice

- 1) The party undertaking the emergency action shall notify the Planning and Building Department of the existence of the emergency and emergency action(s) within two (2) working days following commencement of the emergency action.
- 2) Within seven (7) days following completion of emergency activity, the party shall provide the Planning and Building Department a written description of the work undertaken, site plan, description of pre-emergency conditions and other information requested by the City to determine whether the action was permitted within the scope of an emergency action.

c. Decision

- 1) The Planning Official shall evaluate the action for consistency with the provisions contained in WAC 173-27-040(2)(d).
- 2) The Planning Official shall determine whether the action taken, or any part of the action taken, was within the scope of the emergency actions allowed in this section. The Planning Official may require mitigation for impacts to shoreline ecological functions.
- 3) If the Planning Official determines that the emergency action was not warranted, he or she may require that the party obtain a permit and/or require remediation of or mitigation for the actions taken.

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<sup>1</sup>Department of Ecology approval: 7/26/10.

## Chapter 141 – SHORELINE ADMINISTRATION

### 141.10 User Guide

No change to section

### 141.20 Administrative Responsibilities in General

No change to section

### 141.30 Review Required

1. The Shoreline Management Act (SMA) establishes three types of shoreline permits: substantial development permit, conditional use permit, and variance permit. Proposals for development and activities within shoreline jurisdiction may require more than one type of permit – or none.

Substantial development permits (SDPs) are required for all developments (unless specifically exempt under 173-27-040) that meet the legal definition of substantial development under WAC 90.58.030.

Conditional use permits (CUPs) allow greater flexibility in applying use regulations of a Shoreline Master Program. A CUP is needed if a proposed use is listed as a conditional use in a shoreline environment designation, or if the SMP does not address the use. A CUP must meet the CUP criteria found in WAC 173-27-160.

Variance permits are used to allow a project to deviate from an SMP's dimensional standards (e.g., setback, buffers, height, or lot coverage requirements). A variance proposal must meet variance criteria found in WAC 173-27-170.

12. Within the shoreline jurisdiction, as described in KZC 83.90, development shall be allowed only as authorized in a shoreline substantial [development permit](#), shoreline conditional use permit or shoreline variance permit, unless specifically exempted from obtaining such a permit under KZC 141.40. A development that is exempt from a permit under Chapter 83 KZC may still need to obtain other development permits.

23. Chapter 83 KZC specifies which permit is required. Enforcement action by the City or Department of Ecology may be taken whenever a [person](#) has violated any provision of the [Shoreline Management Act](#) or any City of Kirkland [shoreline master program](#) provision, or other regulation promulgated under the [Shoreline Management Act](#). Procedures for enforcement action and penalties shall be as specified in WAC [173-27-240](#) through [173-27-310](#), which are hereby adopted by this reference.

34. Where a proposed [development activity](#) encompasses shoreline and non-shoreline areas, a shoreline substantial [development permit](#) or other required permit must be obtained before

any part of the development, even the portion of the [development activity](#) that is entirely confined to ~~the upland Areas~~ [areas outside of shorelines jurisdiction](#), can proceed.

#### **141.40 Exemption from Permit Requirements**

1. General – Proposals identified under WAC [173-27-040](#) are exempt from obtaining a shoreline substantial [development permit](#); however, a shoreline variance or shoreline conditional use may still be required. Proposals that are not permitted under the provisions of Chapter [83](#) KZC shall not be allowed under an exemption. Applicants shall have the burden to demonstrate that the proposal complies with the requirements for the exemption sought as described under WAC [173-27-040](#). A proposal that does not qualify as an exemption may still apply for a shoreline substantial [development permit](#). [Applicants also have the burden of proof to show that exempt proposals meet the applicable standards in Chapter 83 KZC.](#)

2. Special Provisions – The following provides additional clarification on the application of the exemptions listed in WAC [173-27-040](#):

##### **a. Residential Appurtenances**

1) Normal appurtenances to a [single-family residence](#), referred to in Chapter [83](#) KZC as a [detached dwelling unit](#) on one (1) lot, are included in the permit exemption provided in WAC [173-27-040](#)(2)(g). For the purposes of interpreting this provision, normal appurtenances shall include those listed under WAC [173-14-040](#)(2)(g) as well as tool sheds, greenhouses, swimming pools, spas, [accessory dwelling units](#) and other [accessory](#) structures common to a [single-family residence](#) located [landward](#) of the OHWM and the perimeter of a [wetland](#).

2) Normal appurtenant structures to a [single-family residence](#), referred to in Chapter [83](#) KZC as a [detached dwelling unit](#) on one (1) lot, are included in the permit exemption provided in WAC [173-27-040](#)(2)(c) for structural and nonstructural shoreline stabilization measures. For the purposes of interpreting this provision, normal appurtenant shall be limited to the structures listed under WAC [173-14-040](#)(2)(g).

b. Normal Maintenance or Repair of Existing Structures or Developments – Normal maintenance or repair of existing structures or developments, including some replacement of existing structures, is included in the permit exemption provided in WAC [173-27-040](#)(2)(b). For the purposes of interpreting this provision, the following replacement activities shall not be considered a substantial development:

1) Replacement of an existing hard structural shoreline stabilization measure with a soft shoreline stabilization measure consistent with the provisions contained in KZC [83.300](#).

2) Replacement of pier or dock materials consistent with the provisions contained in KZC [83.270](#) through [83.290](#).

#### **141.45 Developments not required to obtain shoreline permits or local reviews**

1. Requirements to obtain a substantial development permit, conditional use permit, variance, letter of exemption, or other review to implement the Shoreline Management Act do not apply to the following:

a. Remedial actions. Pursuant to RCW 90.58.355, any person conducting a remedial action at a facility pursuant to a consent decree, order, or agreed order issued pursuant to chapter 70.105D RCW, or to the department of ecology when it conducts a remedial action under chapter 70.105D RCW.

b. Boatyard improvements to meet NPDES permit requirements. Pursuant to RCW 90.58.355, any person installing site improvements for storm water treatment in an existing boatyard facility to meet requirements of a national pollutant discharge elimination system storm water general permit.

c. WSDOT facility maintenance and safety improvements. Pursuant to RCW 90.58.356, Washington State Department of Transportation projects and activities meeting the conditions of RCW 90.58.356 are not required to obtain a substantial development permit, conditional use permit, variance, letter of exemption, or other local review.

d. Projects consistent with an environmental excellence program agreement pursuant to RCW 90.58.045.

e. Projects authorized through the Energy Facility Site Evaluation Council process, pursuant to chapter 80.50 RCW.

## **141.50 Pre-Submittal**

No change to section

## **141.60 Applications**

1. Who May Apply – Any [person](#) may, personally or through an agent, apply for a decision regarding property he/she owns, or primary proponent of a project under WAC 173-27-180(1).

2. How to Apply – The applicant shall file the following information with the Planning and Building Department:

a. A complete application, with supporting affidavits, on forms provided by the Planning and Building Department. Alternatively, the applicant may use the joint aquatic resources permit application form;

b. Any information or material that is specified in the provisions of Chapter [83](#) KZC; and

c. Any additional information or material that the [Planning Official](#) specifies at the pre-submittal meeting.

3. Fee – The applicant shall submit the fee established by ordinance with the application.

### **141.70 Procedures**

#### **1. Substantial Development Permit**

##### **a. General**

- 1) Applications for a shoreline substantial development permit shall follow the procedures for a Process I permit review pursuant to Chapter 145 KZC, except as otherwise provided in this section.
- 2) If the proposal that requires a substantial development permit is part of a proposal that requires additional approval through Process IIA or Process IIB under Chapter 150 KZC or Chapter 152 KZC, respectively, the entire proposal will be decided upon using that other process.
- 3) If the proposal that requires a substantial development permit is part of a proposal that requires additional approval through the Design Review Board (DRB) under Chapter 142 KZC, the design review proceedings before the DRB shall be conducted in accordance with Chapter 142 KZC.

##### **b. Notice of Application and Comment Period**

- 1) In addition to the notice of application content established in Chapter 145 KZC, notice of applications for shoreline substantial development permits must also contain the information required under WAC 173-27-110.
- 2) The minimum notice of application comment period for shoreline substantial development permits shall be no fewer than 30 days. However, the minimum comment period for applications for shoreline substantial development permits for limited utility extensions and bulkheads, as described by WAC 173-27-120, shall be 20 days.

##### **c. Burden of Proof**

- 1) WAC 173-27-140 establishes general review criteria that must be met.
- 2) WAC 173-27-150 establishes that a substantial development permit may only be granted when the proposed development is consistent with all of the following:
  - a) The policies and procedures of the Shoreline Management Act;
  - b) The provisions of Chapter 173-27 WAC;
  - c) Chapter 83 KZC.

##### **d. Decision**

1) ~~At the time of a final decision~~After all local permit administrative appeals or reconsideration periods are complete and the permit documents are amended to incorporate any resulting changes, the Planning Official shall mail a copy of the decision, staff advisory report and permit data transmittal sheet to the applicant and Department of Ecology, pursuant to RCW 90.58.140 and WAC 173-27-130. The permit decision shall be sent to the Department of Ecology by return receipt requested mail. The permit shall state that construction pursuant to a permit shall not begin or be authorized until 21 days from the date that the Department of Ecology received the permit decision from the City as provided in RCW 90.58.140; or until all review proceedings are terminated if the proceedings were initiated within 21 days from the date of filing as defined in RCW 90.58.140. "Date of filing" is the date that the Department of Ecology received the City's permit decision. The Department of Ecology must notify the City and the applicant of the actual date of filing.

2) When the City issues a permit decision on a substantial development permit along with a shoreline conditional use permit and/or a shoreline variance, the date of filing is the ~~postmarked~~ date that the ~~City mails the permit decision to the~~ Department of Ecology transmits its decision as provided in WAC 173-27-200.

3) An appeal of a shoreline substantial development permit shall be to the State Shorelines Hearings Board and shall be filed within 21 days of the date of filing of the City's permit decision to the Department of Ecology as set forth in RCW 90.58.180.

e. Effect of Decision – For shoreline substantial development permits, no final action or construction shall be taken until the termination of all review proceedings initiated within 21 days after the filing date which is the date that the Department of Ecology received the permit decision from the City or unless otherwise noted in this section.

f. Complete Compliance Required

1) General – Except as specified in subsection (2) of this section, the applicant must comply with all aspects, including conditions and restrictions, of an approval granted under this chapter authorized by that approval.

2) Exception – Subsequent Modification – WAC 173-27-100 establishes the procedure and criteria under which the City may approve a revision to a permit issued under the Shoreline Management Act and the shoreline master program.

g. Time Limits – Construction and activities authorized by a shoreline substantial development permit are subject to the time limitations of WAC 173-27-090.

2. Conditional Use Permits

a. General – Applications for a shoreline conditional use permit shall follow the procedures for a Process IIA permit review pursuant to Chapter 150 KZC, except as otherwise provided in KZC Chapters 125 PUD, 130 Rezones and 15-65 for Mater Plan~~in this section.~~. If the proposal that requires a conditional use permit is part of a proposal that requires additional approval through a Process IIB, the entire proposal will be decided upon using that process.

b. Notice of Application and Comment Period

1) In addition to the notice of application content established in Chapter [150](#) KZC, notice of applications for shoreline conditional use permits must also contain the information required under WAC [173-27-110](#).

2) The minimum notice of application comment period for shoreline conditional use permits shall be no fewer than 30 days.

c. Notice of Hearing – The [Planning Official](#) shall [distribute](#) notice of the public hearing at least 15 calendar days before the public hearing.

d. Burden of Proof

1) WAC [173-27-140](#) establishes general review criteria that must be met.

~~2) WAC 172.27-150 establishes general review criteria that must be met for substantial development permits.~~

~~32)~~ WAC [173-27-160](#) establishes criteria that must be met for a conditional use permit to be granted.

~~43)~~ In addition, the City will not issue a conditional use permit for a use which is not listed as allowable in the [shoreline master program](#) unless the applicant can demonstrate that the proposed use has impacts on nearby uses and the environment essentially the same as the impacts that would result from a use allowed by the [shoreline master program](#) in that shoreline environment.

e. Decision

~~1) Once the City has approved~~~~After all local permit administrative appeals or reconsideration periods are complete and the permit documents are amended to incorporate any resulting changes,~~ a conditional use permit it will be forwarded to the State Department of Ecology for its review and approval/disapproval jurisdiction under WAC [173-27-200](#).

2) The permit shall state that construction pursuant to a permit shall not begin or be authorized until 21 days from the date that the Department of Ecology transmits its decision as provided in Chapter [173-200](#) WAC; or until all review proceedings are terminated if the proceedings were initiated within 21 days from the filing date as defined in RCW [90.58.140](#).

3) Appeals of a shoreline conditional use permit shall be to the State Shoreline Hearings Board and shall be filed within 21 days of the filing date which is the postmarked date that the City mailed the permit decision to the Department of Ecology, as set forth in RCW [90.58.180](#).

f. Effect of Decision – For shoreline conditional use permits, no final action or construction shall be taken until the termination of all review proceedings initiated within 21 days from the date Department of Ecology transmits its decision on the shoreline conditional use permit.

g. Complete Compliance Required

1) General – Except as specified in subsection (2)(g)(2) of this section, the applicant must comply with all aspects, including conditions and restrictions, of an approval granted under this chapter in order to do everything authorized by that approval.

2) Exception – Subsequent Modification – WAC [173-27-100](#) establishes the procedure and criteria under which the City may approve a revision to a permit issued under the [Shoreline Management Act](#) and this chapter.

h. Time Limits – Construction and activities authorized by a shoreline conditional use permit are subject to the time limitations under WAC [173-27-090](#).

3. Variances

a. General – Applications for a shoreline variance permit shall follow the procedures for a Process IIA permit review pursuant to Chapter [150](#) KZC, except as otherwise provided in this section. If the proposal that requires a shoreline variance is part of a proposal that requires additional approval through a Process IIB, the entire proposal will be decided upon using that other process.

b. Notice of Application and Comment Period

1) In addition to the notice of application content established in Chapter [150](#) KZC, notice of applications for shoreline variance permits must also contain the information required under WAC [173-27-110](#).

2) The minimum notice of application comment period for shoreline variance permits shall be no fewer than 30 days.

c. Notice of Hearing – The [Planning Official](#) shall [distribute](#) notice of the public hearing at least 15 calendar days before the public hearing.

d. Burden of Proof

1) WAC [173-27-140](#) establishes general review criteria that must be met for shoreline variances.

2) WAC 172.27-150 establishes general review criteria that must be met for substantial development permits.

3) WAC [173-27-170](#) establishes criteria that must be met for a variance permit to be granted.

e. Decision



1) Approval by Department of Ecology. Once the City has approved a variance permit and after all local permit administrative appeals or reconsideration periods are complete and the permit documents are amended to incorporate any resulting changes, it will be forwarded to the State Department of Ecology for its review and approval/disapproval jurisdiction under WAC [173-27-200](#).

2) The permit shall state that construction pursuant to a permit shall not begin or be authorized until 21 days from the date that the Department of Ecology transmits its decision as provided in WAC [173-27-200](#); or until all review proceedings are terminated if the proceedings were initiated within 21 days from the filing date as defined in RCW [90.58.140](#).

3) Appeals of a shoreline variance permit shall be to the State Shoreline Hearings Board and shall be filed within 21 days of the filing date which is the ~~postmarked~~ date that the ~~City mailed the permit decision to the~~ Department of Ecology transmits its decision, as set forth in RCW [90.58.180](#).

f. Effect of Decision – For shoreline variance permits, no final action or construction shall be taken until the termination of all review proceedings initiated within 21 days from the date the Department of Ecology transmits its decision on the shoreline variance permit.

g. Complete Compliance Required

1) General – Except as specified in subsection (2) of this section, the applicant must comply with all aspects, including conditions and restrictions, of an approval granted under this chapter as authorized by that approval.

2) Exception – Subsequent Modification – WAC [173-27-100](#) establishes the procedure and criteria under which the City may approve a revision to a permit issued under the [Shoreline Management Act](#) and the [shoreline master program](#).

h. Time Limits – Construction and activities authorized by a shoreline variance permit are subject to the time limitations under WAC [173-27-090](#).

#### **45. Request for Relief from Standards**

a. General – When shoreline stabilization measures intended to improve ecological functions result in shifting the OHWM landward of the pre-modification location, the City may propose to grant relief from additional or more restrictive standards and use regulations resulting from the shift in OHWM, such as but not limited to an increase in shoreline jurisdiction, shoreline setbacks, or lot coverage. Relief may apply to both the subject property and upland lots.

b. Burden of Proof – Relief may be granted when:

- 1) The proposed relief is the minimum necessary to relieve the hardship;
- 2) The restoration project will result in a net environmental benefit; and

3) The proposed relief is consistent with the objectives of the City's restoration plan and [shoreline master program](#).

c. Decision – Approval by Department of Ecology – Once the City has approved a permit it will be forwarded to the State Department of Ecology for its review and approval/disapproval. The application review must occur during the Department of Ecology's normal review of a shoreline substantial [development permit](#), conditional use permit, or variance. If a permit is not required for the restoration project, the City shall submit separate application and necessary supporting information to the Department of Ecology.



## **XVI. Shoreline Area**

**Department of Ecology Approval: July 26, 2010**



## A. Introduction

The City of Kirkland's Shoreline Master Program consists of shoreline goals and policies contained in this chapter, shoreline regulations contained in Chapters 83 and 141 KZC and the Kirkland Shoreline Restoration Plan. The program is adopted under the authority of Chapter 90.58 RCW and Chapter 173-26 WAC.

### *Statutory Framework*

The City of Kirkland manages the shoreline environment through implementation of the Shoreline Master Program. The Washington State Shoreline Management Act (SMA) provides guidance and prescribes the requirements for locally adopted shoreline master programs. The goal of the SMA, passed by the Legislature in 1971 and adopted by the public in a 1972 referendum, is to "prevent the inherent harm in an uncoordinated and piecemeal development of the State's shorelines." The SMA establishes a broad policy giving preferences to uses that:

- Protect shoreline natural resources, including water quality, vegetation, and fish and wildlife habitat;
- Depend on the proximity to the shoreline (i.e., "water-dependent uses");
- Preserve and enhance public access or increase recreational opportunities for the public along shorelines.

The SMA establishes a balance of authority between local and State government. Under the SMA, Kirkland adopts a shoreline master program that is based on State guidelines but tailored to the specific needs of the community. The program represents a comprehensive vision of how shoreline areas will be used and developed over time.

The Department of Ecology has issued State guidelines for shoreline master programs in Chapter 173-26 WAC. The guidelines are intended to assist local governments in developing master programs, which must be accepted and approved by the Department of Ecology as meeting the policy objectives of the SMA established under RCW 90.58.020 as well as the criteria for State review of local master programs under RCW 90.58.090.

### *Vision*

The City of Kirkland's identity is strongly influenced and defined by its waterfront setting. Views of Lake Washington give Kirkland its sense of place and the City's integrated network of trails, parks, and open spaces along the shoreline provide abundant opportunities for public access to the shoreline. The City's waterfront parks provide places and host events where people can gather and interact. Kirkland's shoreline commercial districts also provide opportunities for residents and visitors to enjoy the City's unique natural setting along the shoreline. The waterfront provides many varied recreational opportunities to meet the needs of Kirkland citizens and provides a gateway to the City. It also provides vital habitat for fish and wildlife and the natural systems within the shoreline serve many essential biological, hydrological and geological functions.

The shoreline zone is one of the most valuable and fragile of Kirkland's natural resources and, as a result, the utilization, protection, restoration, and preservation of the shoreline zone must be carefully considered.

The City developed its first Shoreline Master Program in 1974 as a component of the Comprehensive Plan. Key considerations within this plan and subsequent amendments included conservation, public access to the shoreline, and the guidance for water-oriented recreational uses to locate along the Kirkland shoreline. These initial policy objectives are reflected in today's protection of the City's significant natural areas as open space, as well as the extensive shoreline trail system and network of shoreline parks which have been established over time.

Over the significant time that has spanned since the original adoption of the City's first Shoreline Master Program, there have been substantial changes to the lakefront environment. Industrial uses, such as the shipyard previously located at Carillon Point, have left Kirkland's shoreline. The City has added significant publicly owned properties to our waterfront park system, most significantly the Yarrow Bay wetlands, Juanita Bay Park, Juanita Beach Park, and [O.O. Denny Park-David E. Brink Park](#). Water quality within Lake Washington, once severely impacted by nutrient loading from sewage, has remarkably improved since regional wastewater treatment plants were constructed and the final plant discharging directly into the lake was closed in 1967.

The lake environment has also been impacted by new challenges. The shoreline character has continued to change over time, as additional piers and bulkheads have been built, contributing to a loss of woody debris and other complex habitat features along the shoreline. Impervious surfaces have increased both within the shoreline area and in adjacent watersheds and this, together with consequent reduction in soil infiltration, has been correlated with increased velocity, volume and frequency of surface water flows. These and other changes have impacted the habitat for salmonids. In 1999, Chinook salmon and bull trout were listed as threatened under the Federal Endangered Species Act. The region's response to this listing has resulted in new scientific data and research that has improved our understanding of shoreline ecological functions and their value in terms of fish and wildlife, water quality, and human health.

To address these changes, comply with the mandates of the Shoreline Management Act, and enable the City to plan for emerging issues, ~~in 2008~~ the City ~~did initiate~~ an extensive update of its Shoreline Master Program ~~that was adopted in 2010~~. The ~~new~~ program responds to current conditions and the community's vision for the future.

In updating the program, the City's primary objectives were to:

- Enable current and future generations to enjoy an attractive, healthy and safe waterfront.
- Protect the quality of water and shoreline natural resources to preserve fish and wildlife and their habitats.
- Protect the City's investments as well as those of property owners along and near the shoreline.
- Have an updated Shoreline Master Program (SMP) that is supported by Kirkland's elected officials, citizens, property owners and businesses, the State of Washington, and other key groups with an interest in the shoreline.
- Efficiently achieve the SMP mandates of the State.

The Shoreline Master Program was again updated in 2019 through a periodic review process.

The City of Kirkland, through adoption of the Shoreline Master Program update, intends to implement the Washington State Shoreline Management Act (Chapter 90.58 RCW) and its policies, including protecting the State's shorelines and their associated natural resources, planning for and fostering all reasonable and appropriate uses, and providing opportunities for the general public to have access to and enjoy shorelines.

The City of Kirkland's Shoreline Master Program represents the City's participation in a coordinated planning effort to protect the public interest associated with the shorelines of the State while, at the same time, recognizing and protecting private property rights consistent with the public interest. The program preserves the public's opportunity to enjoy the physical and aesthetic qualities of shorelines of the State and protects the functions of shorelines so that, at a minimum, the City achieves a 'no net loss' of ecological functions, as evaluated under the Final Shoreline Analysis Report issued in December 2006. The Program also promotes restoration of ecological functions where such functions are found to have been impaired, enabling functions to improve over time.

The goals and policies of the SMA constitute one of the goals for growth management as set forth in RCW 36.70A.020 and, as a result, the goals and policies of this SMP serve as an element of Kirkland's Comprehensive Plan and should be consistent with other elements of the Comprehensive Plan. In addition, other portions of the SMP adopted under Chapter 90.58 RCW, including use regulations, are considered a part of the City's development regulations.

#### *Organization*

The policies are grouped under eight sections:

- Shoreline Land Use and Activities
- Shoreline Environment
- Parks, Open Space and Recreation

- Shoreline Transportation
- Shoreline Utilities
- Shoreline Design
- Shoreline Archaeological, Historic and Cultural Resources
- Restoration Planning

The Land Use section works together with other policies contained in this chapter of the Comprehensive Plan. The Land Use section addresses the general distribution and location of shoreline uses, the Shoreline Parks, Open Space and Recreation section more specifically addresses issues of public park operations and maintenance and standards for private shoreline recreation uses and modifications. The Environment section more specifically addresses shoreline critical areas, water quality, vegetation, and shoreline modifications such as filling and dredging. The Transportation section addresses both public access and circulation within the shoreline area. The Utilities section addresses utilities within the shoreline, while the Design section addresses public view corridors and designing for orientation to Lake Washington. The Archaeological, Historic and Cultural Resources section addresses identifying important sites and preventing destruction of the sites, and having educational projects and programs to appreciate the importance of the shoreline history. The Restoration section addresses the City's adopted Restoration Plan for restoring the shoreline areas to achieve net benefit in ecological conditions.

## **B. Shoreline Goals and Policies**



## 1. Shoreline Land Use and Activities

*Goal SA-1: Provide a high quality shoreline environment where:*

- (1) Natural systems are preserved.
- (2) Ecological functions of the shoreline are maintained and improved over time.
- (3) The public enjoys access to and views of the lake.
- (4) Recreational opportunities are abundant.

The Kirkland shoreline forms the western boundary of the City and encompasses ~~52,729 lineal feet (9.9 miles)~~ approximately 50,000 lineal feet (9.5 miles) of Lake Washington waterfront. A significant portion of the City's shoreline is area zoned or designated as park/open space. Approximately 43 percent of the area within the shoreline jurisdiction, or a total of 139.7 acres of the shoreline, is within areas designated as park or open space. Except for a few anomalies, the high-functioning portions of the shoreline have been appropriately designated and preserved within these areas. The City's extensive network of parks also provides the public with significant access opportunities throughout the City.

Much of the remaining shoreline is fully developed with single-family residential uses or areas of concentrated, compact development containing commercial, multifamily, or mixed uses. In general, this pattern of land use is stable and only minimal changes are anticipated in the planning horizon. Redevelopment on some properties may result in single-family residences converting over time to multifamily or with new commercial or mixed uses replacing existing commercial uses. Given the lack of existing vacant land (~~only nine percent of the land within the shoreline is vacant~~), and much of that is encumbered by critical sensitive areas, additional housing or commercial square footage within the shoreline area will come over time as redevelopment and additions occur to existing developed properties.

Management of the shoreline area will need to carefully balance and achieve both shoreline utilization and protection of ecological functions. To protect valuable shoreline resources, the Shoreline Master Program limits the extent and character of a number of land uses and activities. Shoreline policies allow for a broad range of uses within the shoreline, while establishing limits to protect these shoreline resources and adjacent uses.

Shoreline policies aimed at protecting the natural environment address issues at both a broader scale, focusing on natural systems, as well as at the scale of ecological functions, which are the physical, chemical, and biological processes that contribute to the maintenance of the aquatic and terrestrial environments that constitute the shoreline's natural ecosystem.

Issues that must be addressed by the Shoreline Use section include:

- How to manage new growth and redevelopment to be sensitive to and not degrade habitat, ecological systems and other shoreline resources.
- How to foster those uses that are unique to or depend on the proximity to the shoreline or provide an opportunity for substantial numbers of the people to enjoy the shoreline.
- How to ensure that land uses and shoreline activities are designed and conducted to minimize damage to the ecology of the shorelines and/or interference with the public's use of the water and, where consistent with public access planning, provide opportunities for the general public to have access to the shorelines.
- How to protect the public right of navigation and ensure that uses minimize any interference with the public's use of the water.

*Policy SA-1.1: Allow for a diversity of appropriate uses within the shoreline area consistent with the varied character of the shorelines within the City.*

The City's shoreline area is a collection of varied neighborhoods and business districts, each containing their own distinctive character as well as biological and physical condition along the shoreline. Kirkland's shorelines contain valuable natural amenities, providing critical habitat for fish and wildlife within the Juanita Bay and Yarrow Bay wetlands, two high-functioning natural areas. The shoreline also contains portions of several business districts, each with its own distinctive identity, including the Central Business District, Juanita Business District, and Carillon Point. Medium to high density residential and commercial uses are located to the south of the Central Business District and west of Juanita Beach Park. The shoreline in these more urban areas is heavily altered with shoreline armoring, overwater coverage, and impervious areas. Single-family residential uses are prevalent in the area north of the Central Business District. The City also contains a system of waterfront parks, which provide a broad range of passive and active recreational activities and environmental protection.

*Policy SA-1.2: Preserve and enhance the natural and aesthetic quality of important shoreline areas while allowing for reasonable development to meet the needs of the City and its residents.*

These different and unique shoreline areas each contain qualities that contribute to Kirkland's shoreline identity, including waterfront orientation, shoreline public views and access, numerous and diverse recreational opportunities, abundant open space, natural habitat, and waterfront access trails. The Shoreline Master Program should seek to support these and other features which significantly contribute to the City's desired character along the shoreline.

*Policy SA-1.3: Maintain existing and foster new uses that are dependent upon or have a more direct relationship with the shoreline and Lake Washington.*



**Carillon Point Marina**

Certain shoreline uses are more dependent on or have a more direct relationship with the shoreline than others. The Shoreline Management Act requires that shoreline master programs give priority to:

- **Water-dependent uses.** A water-dependent use is dependent on the water by reason of the intrinsic nature of its operations, and cannot exist in any other location. Examples include swimming beaches, boat launches, boat piers, and marinas. Industrial water-dependent uses, such as ship building facilities, are not currently found nor are planned along the City's waterfront. The Kirkland waterfront contains several facilities that would be considered water-dependent uses. The City contains one public marina and several private marinas. Large private commercial marinas include Carillon Point Marina, Yarrow Bay Marina and Kirkland Homeport Marina. The Yarrow Bay Marina contains a retail fuel service facility for boats, while the tour boat operators working out of the City's public marina provide shoreline tours. The City should encourage these water-dependent uses to remain.
- **Water-related uses.** A water-related use is dependent on a shoreline location because it has a functional requirement associated with a waterfront location, such as the transport of goods by water, or uses that support water-dependent uses. Examples include boat sales and outfitters and manufacturers that transport goods by water. These uses are typically not located along Kirkland's shoreline, though the Yarrow Bay Marina contains a boat repair and service facility.

- Water-enjoyment uses. A water enjoyment use is a recreational use or other use that facilitates public access to the shoreline as a primary characteristic of the use, or a use that draws substantial numbers of people to the shoreline and that provides opportunities, through its design, location or operation, for the public to enjoy the physical and aesthetic benefits of the shoreline. Examples include parks and trails, museums, restaurants, and aquariums. Water enjoyment uses such as restaurants, retail stores, and offices are the primary commercial use along Kirkland's shoreline.
- Single-family residential uses. There ~~are is a~~ single-family residential neighborhoods in the shoreline areas within the Market Neighborhood and the Finn Hill Neighborhood.
- Shoreline recreation. The shoreline contains an extensive network of open spaces and public parks along the shoreline, providing places for fishing, swimming, boating, wildlife viewing and other recreational and educational activities.

#### *Shoreline Environment Designations*

*Goal SA-2: Provide a comprehensive shoreline environment designation system to categorize Kirkland's shorelines into similar shoreline areas to guide the use and management of these areas.*

Environment designations are analogous to zoning designations for areas under SMP jurisdiction. See Figure SA-1, Shoreline Environment Designations Map. Their intent is to encourage uses that will protect or enhance the current or desired character of a shoreline based on their physical, biological and development characteristics.

*Policy SA-2.1: Designate properties as Natural in order to protect and restore those shoreline areas that are relatively free of human influence or that include intact or minimally degraded shoreline functions that are sensitive to potential impacts from human use.*

This type of designation would be appropriate for associated wetlands in and adjacent to Juanita Bay Park, the Yarrow Bay wetlands complex, and the portion of Juanita Bay Park located within shoreline jurisdiction. The following management policies should guide development within these areas:

- a. Any use or development activity that would potentially degrade the ecological functions or significantly alter the natural character of the shoreline area should be severely limited or prohibited, as follows:
  - 1) Residential uses should be prohibited, except limited single-family residential development may be allowed as a conditional use if the density and intensity of such use is limited as necessary to protect ecological functions and be consistent with the purpose of the environment.
  - 2) Subdivision of the subject property as regulated under the provisions of KMC Title 22 should be prohibited.
  - 3) Commercial and industrial uses should be prohibited.
  - 4) Nonwater-oriented recreation should be prohibited.
  - 5) Roads, utility corridors, and parking areas that can be located outside of Natural designated shorelines should be prohibited unless no other feasible alternative exists. Roads, bridges and utilities that must cross a Natural designated shoreline should be processed through a Shoreline Conditional Use.
- b. Development activity in the natural environment should only be permitted when no suitable alternative site is available on the subject property outside of shoreline jurisdiction.
- c. Development, when feasible, should be designed and located to preclude the need for shoreline stabilization, flood control measures, native vegetation removal, or other shoreline modifications.
- d. Development activity or land surface modification that would reduce the capability of vegetation to perform normal ecological functions should be prohibited.

- e. Limited access may be permitted for scientific, historical, cultural, educational and low-intensity water-oriented recreational purposes, provided there are no significant adverse ecological impacts.

*Policy SA-2.2: Designate properties as Urban Conservancy to protect and restore ecological functions of open space and critical areas, floodplain and other sensitive lands, while allowing a variety of compatible uses.*

This type of designation would be appropriate for many of the City's waterfront parks. The following management policies should guide development within these areas:

- a. Allowed uses should be those that preserve the natural character of the area and/or promote preservation and restoration within critical areas and public open spaces either directly or over the long term.
- b. Restoration of shoreline ecological functions should be a priority.
- c. Development, when feasible, should be designed and located to preclude the need for shoreline stabilization, flood control measures, native vegetation removal, or other shoreline modifications.
- d. Public access and public recreation objectives should be implemented whenever feasible and significant ecological impacts can be mitigated.
- e. Water-oriented uses should be given priority over nonwater-oriented uses. For shoreline areas adjacent to commercially navigable waters, water-dependent uses should be given highest priority.
- f. Commercial and industrial uses, other than limited commercial activities conducted accessory to a public park, should be prohibited.

*Policy SA-2.3: Designate properties as Residential – Low (L) to accommodate low-density residential development.*

This type of designation would be appropriate for single-family residential uses from one to nine dwelling units per acre for detached residential structures and one to seven dwelling units per acre for attached residential structures. The following management policies should guide development within these areas:

- a. Standards for density, setbacks, lot coverage limitations, shoreline setbacks, shoreline stabilization, vegetation conservation, critical area protection, and water quality should mitigate adverse impacts to maintain shoreline ecological functions, taking into account the following:
  - 1) The environmental limitations and sensitivity of the shoreline area;
  - 2) The level of infrastructure and services available; and
  - 3) Other Comprehensive Plan considerations.
- b. Access, utilities, and public services should be available and adequate to serve existing needs and/or planned future development.
- c. Industrial, commercial, multifamily and institutional uses, except for government facilities, should be prohibited.

*Policy SA-2.4: Designate properties as Residential – Medium/High (M/H) to accommodate medium and high-density residential development.*

This type of designation would be appropriate for detached, attached, or stacked residential uses of up to 15 or more dwelling units per acre south of the Downtown and 19 to 24 dwelling units per acre west of Juanita Beach Park. Additional density is permitted under certain provisions of the Zoning Code, such as planned unit development, affordable housing, low impact development and cottage housing.

The following management policies should guide development within these areas:

## 1. Shoreline Land Use and Activities

- a. Standards for density, setbacks, lot coverage limitations, shoreline setbacks, shoreline stabilization, vegetation conservation, critical area protection, and water quality should mitigate adverse impacts to maintain shoreline ecological functions, taking into account the following:
  - 1) The environmental limitations and sensitivity of the shoreline area;
  - 2) The level of infrastructure and services available; and
  - 3) Other Comprehensive Plan considerations.
- b. Access, utilities, and public services should be available and adequate to serve existing needs and/or planned future development.
- c. Visual and physical access should be implemented whenever feasible and adverse ecological impacts can be avoided. Continuous public access along the shoreline should be provided, preserved or enhanced.
- d. Industrial uses should be prohibited.
- e. Water-dependent recreational uses should be permitted.
- f. Limited water-oriented commercial uses which depend on or benefit from a shoreline location should also be permitted.
- g. Nonwater-oriented commercial uses should be prohibited, except for small-scale retail and service uses that provide primarily convenience retail sales and service to the surrounding residential neighborhood should be permitted along portions of the east side of Lake Washington Boulevard NE/Lake Street South.
- h. Institutional uses may be permitted in limited locations.

*Policy SA-2.5: Designate properties as Urban Mixed to provide for high-intensity land uses, including residential, commercial, recreational, transportation and mixed-use developments.*

This type of designation would be appropriate for areas which include or are planned for retail, office, and/or multifamily uses. The following management policies should guide development within these areas:

- a. Manage development so that it enhances and maintains the shorelines for a variety of urban uses, with priority given to water-dependent, water-related and water-enjoyment uses. Nonwater-oriented uses should not be allowed except as part of mixed-use developments, or in limited situations where they do not conflict with or limit opportunities for water-oriented uses or on sites where there is no direct access to the shoreline.
- b. Visual and physical access should be implemented whenever feasible and adverse ecological impacts can be avoided. Continuous public access along the shoreline should be provided, preserved or enhanced.
- c. Aesthetic objectives should be implemented by means such as sign control regulations, appropriate development siting, screening and architectural standards, and maintenance of natural vegetative buffers.

*Policy SA-2.6: Designate properties as Aquatic to protect, restore, and manage the unique characteristics and resources of the areas waterward of the ordinary high water mark.*

This type of designation would be appropriate for lands waterward of the ordinary high water mark. The following management policies should guide development within these areas:

- a. Provisions for the management of the Aquatic environment should be directed towards maintaining and restoring shoreline ecological functions.
- b. Shoreline uses and modifications should be designed and managed to prevent degradation of water quality and alteration of natural hydrographic conditions.

- c. All developments and uses on navigable waters or their beds should be located and designed to minimize interference with surface navigation, to minimize adverse visual impacts, and to allow for the safe, unobstructed passage of fish and wildlife, particularly those species dependent on migration.
- d. New overwater structures for water-dependent uses and public access are permitted, provided they will not preclude attainment of ecological restoration.
- e. Public recreational uses of the water should be protected against competing uses that would interfere with these activities.
- f. Underwater pipelines and cables should not be permitted unless demonstrated that there is no feasible alternative location based on an analysis of technology and system efficiency, and that the adverse environmental impacts are not significant or can be shown to be less than the impact of upland alternatives.
- g. Existing residential uses located over the water and in the Aquatic environment may continue, but should not be enlarged or expanded.



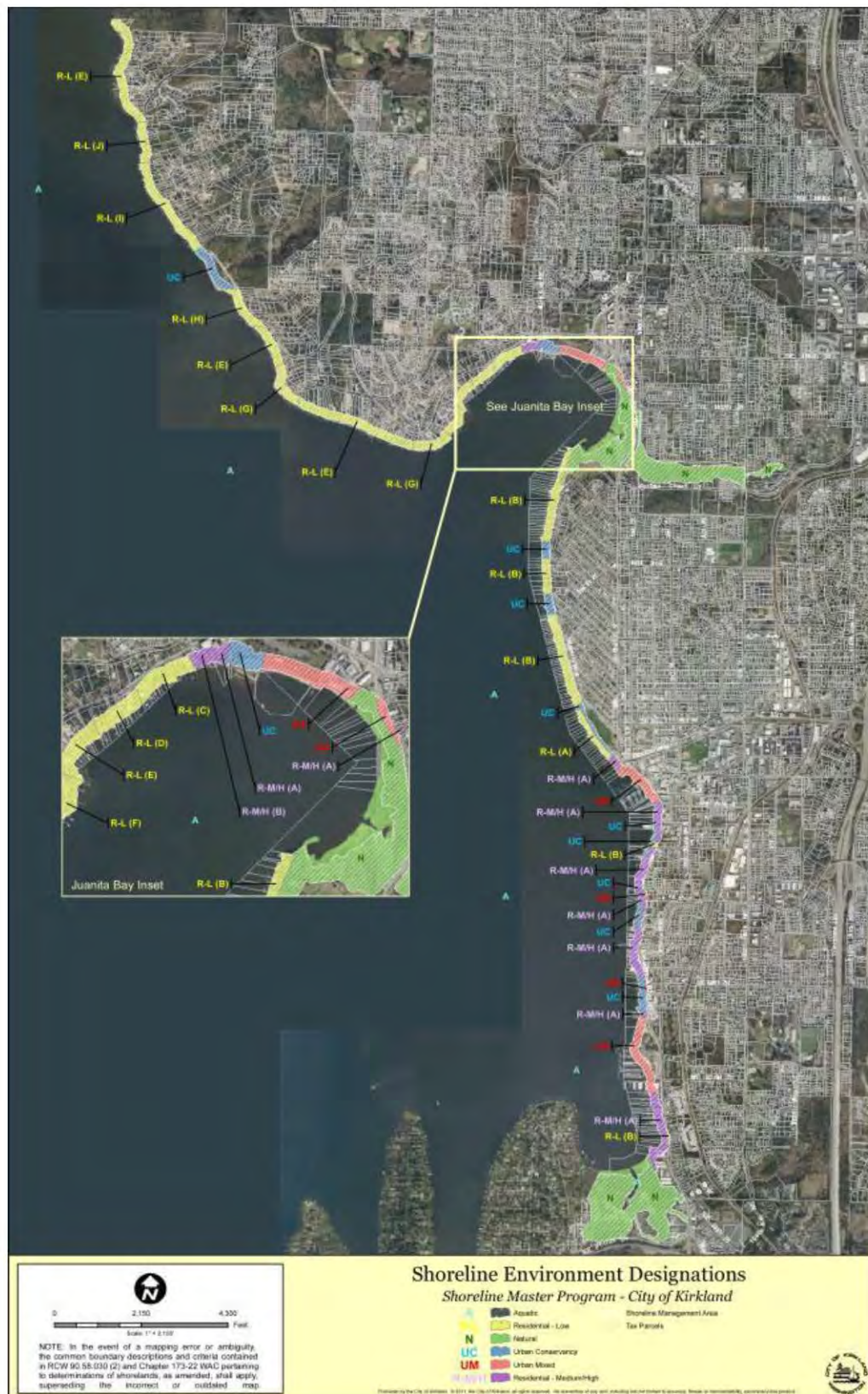


Figure SA-1

### Managing Shoreline Land Uses

*Goal SA-3: Locate, design and manage shoreline uses to prevent and, where possible, restore significant adverse impacts on water quality, fish and wildlife habitats, the environment and other uses.*

It is important that shoreline development be regulated to control pollution and prevention of damage to the natural environment. Without proper management, shoreline uses can cause significant damage to the shoreline area through cumulative impacts from shoreline armoring, stormwater runoff, introduction of pollutants, and vegetation modification and removal.

Given existing conditions, there is very little capacity for future development within the shoreline. However, it is anticipated that expansion, redevelopment or alteration to existing development will occur over time. With remodeling or replacement, opportunities exist to improve the shoreline environment. In particular, improvements to nearshore vegetation cover and reductions in impervious surface coverage are two key opportunity areas on private property to restore ecological function along the shoreline. Reduction or modification of shoreline armoring and reduction of overwater cover and in-water structures provide other opportunities.

*Policy SA-3.1: Establish development regulations that avoid, minimize and mitigate impacts to the ecological functions associated with the shoreline zone.*

In deciding whether to allow uses and activities in shoreline areas, the potential adverse impacts associated with uses or activities should be considered and avoided, where possible. This can be done by carefully selecting allowed uses, providing policies and standards to prevent or minimize adverse impacts, and carefully reviewing development proposals to prevent or minimize adverse impacts.

*Policy SA-3.2: Provide adequate setbacks and vegetative buffers from the water and ample open space and pervious areas to protect natural features and minimize use conflicts.*

The purpose of a setback is to minimize potential impacts of adjacent land uses on a natural feature, such as Lake Washington, and maximize the long-term viability of the natural feature. Setbacks perform a number of significant functions including reducing water temperature; filtering sediments and other contaminants from stormwater; reducing nutrient loads to lakes; stabilizing stream banks with vegetation; providing riparian wildlife habitat; maintaining and protecting fish habitats; forming aquatic food webs; and providing a visually appealing greenbelt and recreational opportunities.

Establishing the width of a setback so it is effective depends on the type and sensitivity of the natural feature and the expected impacts of surrounding land uses. In determining appropriate setbacks in the shoreline jurisdiction, the City should consider shoreline ecological functions as well as aesthetic issues.

*Policy SA-3.3: Require new development or redevelopment to include establishment or preservation of appropriate shoreline vegetation to contribute to the ecological functions of the shoreline area.*

Shoreline vegetation plays an important role in maintaining temperature, removing excessive nutrients, attenuating wave energy, removing sediment and stabilizing banks, and providing woody debris and other organic matter along Lake Washington.

The *Final WRIA 8 Chinook Salmon Conservation Plan* notes the importance of providing a vegetated riparian/lakeshore buffer and overhanging riparian vegetation to improve the habitat for juvenile Chinook salmon<sup>1</sup>. As a result, when substantial new upland development occurs, the on-site landscaping should be designed to incorporate native plant buffers along the shoreline. Proper plant selection and design should be done to ensure that views are not diminished.

*Policy SA-3.4: Incorporate low-impact development practices, where feasible, to reduce the amount of impervious surface area.*

Low-impact development strives to mimic nature by minimizing impervious surface, infiltrating surface water through biofiltration and bio-retention facilities, retaining contiguous forested areas and maintaining the character of the natural hydrologic cycle. Utilizing these practices can have many benefits, including improvement of water quality and reduction of stream and fish habitat impacts.



*Policy SA-3.5: Limit parking within the shoreline area.*

Facilities providing public parking are permitted within the shoreline area as needed to support adjoining water-oriented uses. Private parking facilities should be allowed only as necessary to support an authorized use. All parking facilities, wherever possible, should be located out of the shoreline area.

*Policy SA-3.6: Minimize the aesthetic impacts of parking facilities.*

Parking areas should be placed, screened, and buffered to mitigate impacts through use of design techniques, such as location, lidding, landscaping or other similar design features to minimize the aesthetic impacts of parking facilities. Exterior parking areas should be located away from the shoreline or attractively landscaped with vegetation that will not obstruct views of the lake from the public right-of-way.

*Policy SA-3.7: Limit outdoor lighting levels in the shoreline to the minimum necessary for safe and effective use.*

Artificial lighting can be used for many different purposes along the waterfront, including to aid in nighttime activities that would be impossible or unsafe under normal nighttime conditions, for security, or simply to make a property more attractive at night. At the same time, the shoreline area can be vulnerable to impacts of light and glare, potentially interrupting the opportunity to enjoy the night sky, impacting views and privacy and affecting the fish and wildlife habitat value of the shoreline area. To protect the scenic value, views, and fish and wildlife habitat value of shoreline areas, excessive lighting is discouraged. Shoreline development should use sensitive waterfront lighting to balance the ability to see at night with the desire to preserve the scenic and natural qualities of the shoreline. Parking lot lighting, lighting on structures or signs, and pier and walkway lighting should be designed to minimize excessive glare and light trespass onto neighboring properties and shorelines.

*Policy SA-3.8: Encourage the development of joint-use overwater structures, such as joint-use piers, to reduce impacts to the shoreline environment.*

The presence of an extensive number of piers has altered the shoreline. The construction of piers can modify the aquatic ecosystem by blocking sunlight and creating large areas of overhead cover. Minimizing the number of new piers by using joint facilities is one technique that can be used to minimize the effect of piers on the shoreline environment.

*Policy SA-3.9: Allow variations to development standards that are compatible with surrounding development to facilitate restoration opportunities along the shoreline.*

The City should consider appropriate variations to development standards to maximize the opportunities to restore shoreline functions. For example, reductions in setbacks could be used to facilitate restoration in highly altered areas that currently provide limited function and value for such attributes as large woody debris recruitment, shading, or habitat.

*Goal SA-4: Incorporate a variety of management tools, including improvement of City practices and programs, public acquisition, public involvement and education, incentives, and regulation and enforcement to achieve its goals for the shoreline area.*

Because Kirkland's natural resources are located on both public and on private land, a variety of approaches is needed for effective management of the shoreline. Kirkland should ensure that it uses a mix of public education and involvement, acquisition, program funding, and improvement of City practices on City land, together with regulation and enforcement.

*Goal SA-5: Ensure that private property rights are respected.*

A significant portion of Kirkland's shoreline is located in private ownership. Aspects of the Shoreline Master Program, including development regulations, setback requirements, environmental regulations and other similar regulatory provisions, may take the form of limitations on the use of private property. In establishing and implementing these types of land use controls, the City should be careful to consider the public and private interests as well as the long-term costs and benefits.

## Residential

*Goal SA-6: Protect and enhance the character, quality and function of existing residential neighborhoods within the City's shoreline area.*

*Policy SA-6.1: Permit structures or other development accessory to residential uses.*

Accessory uses such as garages, sheds, accessory dwelling units, and fences are common features normally applicable to residential uses. They should be permitted if located landward of the ordinary high water mark and outside of any critical area or critical area buffer.

*Policy SA-6.2: New overwater residences are not a preferred use and shall not be permitted. Existing nonconforming overwater residential structures should not be enlarged or expanded.*



**Overwater residences on the lake**

The City contains a number of existing overwater residential structures that were constructed prior to the City's limitation on overwater structures to water-dependent uses. These existing structures have created large areas of overhead cover, impacting the aquatic environment. Many of these structures are likely to be remodeled and modernized in the future and these activities should be carefully reviewed to prevent additional adverse impacts and to improve existing conditions, where possible.

**Policy SA 6.3: Promote opportunities to remove overwater residential structures over time.**

Long term, the City should seek opportunities to work with private property owners to eventually eliminate all but water dependent overwater structures. Through property acquisition, public/private partnerships, and other creative mechanisms, leverage redevelopment to restore the natural environment and provide uninterrupted physical and visual linkages along the lake shore for the enjoyment of future generations.

*Policy SA-6.34: Manage new subdivisions of land within the shoreline to:*

- Avoid the creation of new parcels with building sites that would impact wetlands, streams, slopes, frequently flooded areas and their associated buffers;
- Ensure no net loss of ecological functions resulting from the division of land or build-out of the lots;
- Prevent the need for new shoreline stabilization or flood risk measures that would cause significant impacts to other properties or public improvements or a net loss of shoreline ecological functions;
- Implement the provisions and policies for shoreline designations and the general policy goals of this program; and

- Provide public access along the shoreline [for subdivisions of five lots or more](#).

Though there is not a great capacity to add new units to the shoreline area through subdivision, if properties are divided they should be designed to ensure no net loss, minimize impacts, and prevent the need for new shoreline stabilization structures.

*Policy SA-6.4: Evaluate new single-family development within areas impacted by critical areas to protect ecological functions and ensure some reasonable economic use for all property within Kirkland's shoreline.*

West of and contiguous with the Yarrow Bay wetlands adjacent to the City limits there are a number of properties that were previously platted for residential use but remain vacant, forested, and impacted by critical areas. In addition, a few properties along the Forbes Creek corridor and Juanita Bay may be similarly encumbered. When considering development proposals on these properties, the City should use a process designed to assure that proposed regulatory or administrative actions do not unconstitutionally infringe upon private property rights.

#### *Commercial*

*Goal SA-7: Plan for commercial development along the shoreline that will enhance and provide access to the waterfront.*

*Policy SA-7.1: Permit water-enjoyment uses within the shoreline area of the Central Business District.*

Downtown Kirkland is an active urban waterfront which strongly benefits from its adjacency to Moss Bay. The Downtown area has a strong land use pattern that is defined by its restaurants, art galleries and specialty shops, which are connected within a pedestrian-oriented district. These uses draw substantial numbers of people to the Downtown and can provide opportunities, if appropriately designed and located, for the public to enjoy the physical and aesthetic benefits of the shoreline. For these reasons, water-enjoyment uses, such as restaurants, hotels, civic uses, and retail or other commercial, uses should be encouraged within the Downtown provided they are designed to enhance the waterfront setting and pedestrian activity.

*Policy SA-7.2: Manage development in the shoreline area of the Central Business District to enhance the waterfront orientation.*

The Central Business District contains extensive public use and views of the waterfront provided by public parks, street ends, public and private marinas, public access piers and shoreline public access trails. Yet, development along the shoreline has historically “turned its back” to Lake Washington, with active areas located opposite the lake and separated from it by large surface parking lots, limiting the ability to fully capitalize on the Downtown waterfront setting. Future growth and redevelopment along the shoreline in the Downtown should continue to reflect the waterfront setting and ensure that development is oriented to the lake. One key opportunity is to develop a large public plaza over the Marina Park parking lot in order to better connect the Downtown to the lake and the park.

*Policy SA-7.3: Maximize public access, use, and visual access to the lake within Carillon Point and the surrounding commercial area.*



**Public access at Carillon Point**

Carillon Point is a vibrant mixed-use development that contains office space, restaurants, and retail space in addition to a hotel, day spa and marina facilities. The site has been designed to provide both visual and physical access to the shoreline, including expansive view corridors which provide a visual linkage from Lake Washington Boulevard NE to the lake, as well as an internal pedestrian walkway system and outdoor plazas. The Central Plaza of Carillon Point is frequently used for public gatherings and events. The Plaza is encompassed by a promenade and Carillon Point's commercial uses. If new development or redevelopment occurs on this site, existing amenities related to public access, use and visual access to the lake should be preserved.

Immediately south of Carillon Point, the Yarrow Bay Marina and [an new](#) office development provides opportunities for public use and enjoyment of the waterfront, including boat rental facilities, a public waterfront trail and waterfront access area with seating and interpretative signs. In addition, public views across the site have been preserved in an expansive view corridor.

If new development or redevelopment occurs in the commercial area, the strong public access to and along the water's edge, waterfront public use areas, water-dependent uses such as the marinas, and views from Lake Washington Boulevard should be preserved to the greatest extent feasible.

*Policy SA-7.4: Enhance the physical and visual linkages to Lake Washington in the Juanita Business District.*

The shoreline area of the Juanita Business District presently contains a mix of retail, office and residential uses. Visual linkages to the lake in the Juanita Business District are limited, with existing development blocking most of the shoreline. Waterfront access trails are missing in several key locations, limiting access between Juanita Bay Park and Juanita Beach Park, which border the Business District on the north and south.

The ability to enhance physical and visual access to the lake is challenging in this area. Several of the shoreline properties are developed with residential condominiums, which are unlikely to redevelop. Some of the commercial properties are significantly encumbered by wetlands that are associated with Lake Washington. Should properties redevelop in this area, public access should be required as a part of redevelopment proposals, where feasible.

Despite these challenges, future redevelopment along the shoreline in the Juanita Business District should emphasize Juanita Bay as a key aspect of the district's identity, highlighting recreational opportunities available at Juanita Beach Park and providing better visual and pedestrian connections to both Juanita Bay and Juanita Beach Park and Lake Washington.

*Policy SA-7.5: Allow limited commercial uses in the area located between the Central Business District and Planned Area 15 if public access to and use of the shoreline is enhanced.*

Commercial uses which are open to and will attract the general public to the shoreline, such as restaurants, are appropriate within the urban area located between Downtown Kirkland and Carillon Point [west of Lake Washington Blvd/Lake Street South](#). These uses will enhance the opportunity for public access to this segment of the shoreline,

and will complement neighboring shoreline parks and, as a result, should be encouraged. To assure that these uses enhance the opportunity for the public to take advantage of the shoreline, these uses should include amenities where the public can view and enjoy the shoreline. These uses should also be limited and designed to assure that they do not adversely impact the natural environment and interfere with nearby [water dependent and water-related](#) uses.

*Policy SA-7.6: Allow limited commercial uses, such as a hotel/motel and limited marina use, within Planned Area 3B.*

Planned Area 3B is fully developed with multifamily residential uses and contains a private marina facility. The site is also used for overnight lodging. The site has also been improved with a public trail along its entire perimeter, providing public access to Lake Washington and visual access to the Yarrow Bay wetlands.

*Policy SA-7.7: Nonwater-oriented commercial development may be allowed if the site is physically separated from the shoreline by another property or right-of-way.*

There are several commercial properties which do not have direct frontage on Lake Washington, either because they are separated by right-of-way (Lake Washington Boulevard NE, Lake Street, and 98th Avenue NE) or by another property. These properties should be allowed a greater flexibility of uses, given the physical separation from the waterfront area.

*Policy SA-7.8: Prohibit overwater commercial development other than piers and similar features that support water-dependent uses.*

Overwater structures can adversely impact the shoreline environment and should be avoided, except where necessary to support water-dependent uses, and then only when appropriately mitigated.

#### *Boating Facilities*

*Goal SA-8: Manage boating facilities to avoid or minimize adverse impacts.*

*Policy SA-8.1: Locate new boating facilities and allow expansion of existing facilities at sites with suitable environmental conditions, shoreline configuration, and access.*

One public marina and several private marinas are located on the lake within Kirkland. The City's public pier is located Downtown at Marina Park. Large private marinas include Carillon Point Marina, Yarrow Bay Marina and Kirkland Homeport Marina. Other private marinas providing moorage for multifamily developments are also located along the shoreline.

As new boating facilities are established or existing ones expanded, the facility should be designed to:

- Meet health, safety, and welfare requirements, including provisions for pump-out facilities;
- Mitigate aesthetic impacts;
- Minimize impacts to neighboring uses;
- Provide public access;
- Assure no net loss of shoreline ecological functions and prevent other significant adverse impacts; and
- Protect the rights of navigation and access to recreational areas.

*Policy SA-8.2: Require restoration activities when substantial improvements or repair to existing boating facilities is planned.*

The Kirkland waterfront has been extensively modified with piers and other overwater structures. These overwater structures impact the nearshore aquatic habitat, blocking sunlight and creating large areas of overhead cover. These

impacts, where they exist, should be mitigated when substantial improvements or repair to existing boating facilities are planned.

Restoration activities could include reducing or eliminating the number of boathouses and solid moorage covers, minimizing widths of piers and floats, increasing light transmission through overwater structures, enhancing the shoreline with native vegetation, improving shallow-water habitat, reducing the overall number and size of pier piles, and improving the quality of stormwater runoff.

*Goal SA-9: Promote use of best management practices to control pollutants from boat use, maintenance and repair, as well as proper sewage disposal for boats and potential invasive vegetation transfer.*

Marinas and the operation, maintenance and cleaning of boats can be significant sources of pollutants in water and sediments, as well as in animal and plant tissues. Significant steps have been taken at all levels of government and in the private sector to reduce the impacts of marinas and boating on the aquatic environment. The Federal Clean Water Act provides the federal government with the authority to regulate the discharge of boat sewage. In addition, the Department of Ecology has developed environmentally protective guidelines for the design and siting of marinas and sewage disposal facilities. The State Parks and Recreation Commission's boater education program provides technical assistance and signage and other materials to marinas. At the local level, governments and private businesses participate in boater programs as well, educating their moorage clients and providing them with the means to dispose of their wastes properly. The City should work cooperatively with State agencies, marina operators and boat owners to continue to minimize the impacts of boating on the aquatic environment.

#### *Managing Shoreline Modifications*

*Goal SA-10: Manage shoreline modifications to avoid, minimize, or mitigate significant adverse impacts.*

Significant adverse impacts caused from shoreline modifications should be avoided, minimized, or mitigated in the following sequential order of preference:

- Avoiding the impact altogether by not taking a certain action or part of an action.
- Minimizing the impact(s) by limiting the degree or magnitude of the action and its implementation, by using appropriate technology, or by taking affirmative steps, such as project redesign, relocation, or timing, to avoid or reduce impacts;
- Minimizing or eliminating the impact by restoring or stabilizing the area through engineered or other methods;
- Rectifying the impact by repairing, rehabilitating, or restoring the affected environment to the historical conditions or the conditions existing at the time of the initiation of the project;
- Reducing or eliminating the impact or hazard over time by preservation and maintenance operations during the life of the action;
- Compensating for the impact by replacing, enhancing, or providing substitute resources or environments; and
- Monitoring the hazard or other required mitigation and taking remedial action when necessary.

*Policy SA-10.1: Assure that shoreline modifications individually and cumulatively do not result in a net loss of ecological functions.*

Shoreline modifications are manmade alterations to the natural lake edge and nearshore environment and primarily include a variety of armoring types (some associated with fill), piers, and other in-water structures. These modifications alter the function of the lake edge, change erosion and sediment movement patterns, affect the distribution of aquatic vegetation and are often accompanied by upland vegetation loss. Impacts from these shoreline modifications can be minimized by giving preference to those types of shoreline modifications that have a lesser impact on ecological functions and requiring mitigation of identified impacts resulting from shoreline modifications.

#### *Fill*



*Policy SA-10.2: Limit fill waterward of the ordinary high water mark to support ecological restoration or to facilitate water-dependent or public access uses.*

Fill allows for the creation of dry upland areas by the deposition of sand, silt, gravel or other materials onto areas waterward of the ordinary high water mark. Fill has traditionally been used in the shoreline area to level or expand residential yards and, in many cases, has been associated with armoring of the shoreline. This use of fill has resulted in an alteration of the natural functions of the lake edge and has often been accompanied by a loss of upland vegetation. As a result, this use of fill should be discouraged.

Alternatively, fill can also be used for ecological restoration, such as beach nourishment, when materials are placed on the lake bottom waterward of the ordinary high water mark. This type of fill activity should be encouraged; provided, that it is designed, located and constructed to improve shoreline ecological functions.

#### *Land Surface Modification*

*Policy SA-10.3: Limit Land Surface Modification activities in the shoreline area.*

Land Surface Modification activities are typically associated with upland development. These activities have the potential to cause erosion and siltation, increase runoff and flood volumes, reduce flood storage capacity and damage habitat and therefore should be carefully considered to ensure that any potential adverse impacts are avoided or minimized. Impacts from Land Surface Modification activities can be avoided through proper site planning, construction timing practices, and use of erosion and drainage control methods. Generally, these activities should be limited to the maximum extent necessary to accommodate the proposed use, and should be designed and located to protect shoreline ecological functions and ecosystem-wide processes.

#### *Dredging*

*Policy SA-10.4: Design and locate new shoreline development to avoid the need for dredging.*

*Policy SA-10.5: Discourage dredging operations, including disposal of dredge materials.*

Dredging is typically associated with a reconfiguration of the lake bed or stream channel to remove sediments, expand a channel, or relocate or reconfigure a channel. For instance, dredging can be used to excavate moorage slips that have been filled in with sediments or are located in shallow water. In other cases, dredging can be used to remove accumulated sediment that has disrupted water flow and, as a result, water quality, as is the case at Juanita Beach Park.

Dredging activities can have a number of adverse impacts, such as an increase in turbidity and disturbance to or loss of animal and plant species. Dredging activities can also release nutrients in sediments, and may temporarily result in increased growth of nuisance macrophytes such as milfoil after construction is completed. Dredging can also release toxic materials into the water column. As a result, dredging activities should be limited except when necessary for habitat or water quality restoration, or to restore access, and where impacts to habitat are minimized and mitigated.

#### *Shoreline Stabilization*

*Policy SA-10.6: Limit use of hard structural stabilization measures to reduce shoreline damage.*



**Bulkheads along the lake**

Lake Washington is an important migration and rearing area for juvenile Chinook salmon. The juvenile Chinook salmon using the lake depend on the following habitat characteristics:

- Shoreline areas with shallow depths (>1 m).
- Gentle slope.
- Fine substrates such as sand and gravel.
- Overhanging vegetation/small woody debris.
- Small creeks with a shallow, low-gradient at the creek mouth<sup>2</sup>.

Remaining areas with these characteristics should be protected and maintained, while developed areas along Kirkland's shoreline should be enhanced with these habitat features, where feasible.

Bulkheads and other forms of hard stabilization measures impact the suitability of the shoreline for juvenile Chinook salmon habitat, in particular the slope, depth and substrate materials of the shoreline. Shoreline protective structures such as bulkheads create deeper water with steeper gradient and a coarser bottom substrate. Waves no longer are able to dissipate energy over distance as they hit shallower bottom, rocks, or shoreline vegetation. Rather, the wave reflects off a vertical wall, causing scouring of sediment at the base of the wall. The finer sands are removed as the gravel is eroded away and the bottom substrate becomes coarser. The result is a much deeper and steeper nearshore environment, and often elimination of a beach.

Despite these potential ecological impacts, there are some areas along the City's shoreline, especially on shallow lots with steep banks, which may need some form of shoreline armoring in order to protect existing structures and land uses. It is the intent of this policy to require that shoreline stabilization be accomplished through the use of nonstructural measures, such as building setbacks or on-site drainage improvements, or soft structural measures, such as bioengineering or beach enhancement unless these methods are determined to be infeasible, based on a scientific or geotechnical analysis. In those circumstances where alternatives are demonstrated to not be feasible, the shoreline stabilization measures used should be located, designed, and maintained in a manner that minimizes adverse effects on shoreline ecology.

*Policy SA-10.7: Design, locate, size and construct new or replacement structural shoreline protection structures to minimize and mitigate the impact of these activities on the Lake Washington shoreline.*

Shoreline protective structures should be allowed to protect a legally established structure or use that is in danger of loss or substantial damage. The potential for damage must be conclusively shown, as documented by a geotechnical analysis, to be caused by shoreline erosion associated with wave action.



Where allowed, shoreline protection structures should minimize impacts on shoreline hydrology, navigation, habitat, and public access. Shoreline protective structures should be designed for the minimum height, bulk and extent necessary to address an identified hazard to an existing structure. As noted above, vegetation and nonstructural solutions should be used rather than structural bank reinforcement, unless these methods are determined to be infeasible, as documented by a geotechnical analysis.

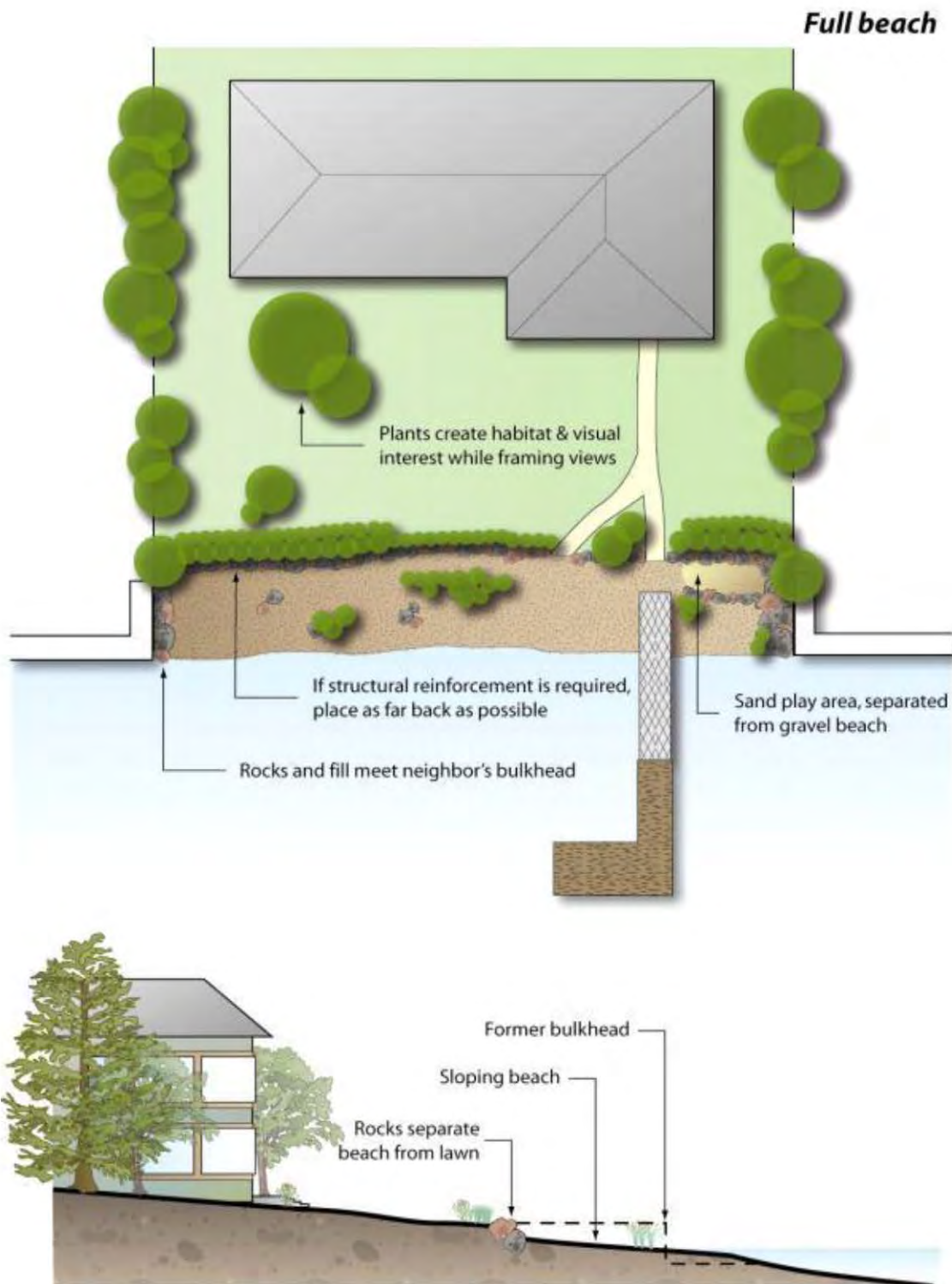
*Policy SA-10.8: Locate and design new development to eliminate the need for new shoreline modification or stabilization.*



**Soft shoreline restoration with native vegetation along the lake**

New development should be located and designed so that new structural shoreline protection features are not needed.

*Policy SA-10.9: Encourage salmon-friendly shoreline design during new construction and redevelopment by offering incentives and regulatory flexibility to improve the design of shoreline protective structures and revegetate shorelines.*



**Illustration of soft shoreline restoration with native vegetation**

In recent years, many bioengineered techniques have been developed to provide alternative shoreline protection methods. These features may employ the use of gravel substrate material, terraces, large flat rocks, shallow pools, logs, and vegetation to prevent erosion and provide an attractive, usable shoreline. The aim of these designs is to

reduce bank hardening, restore overhanging riparian vegetation, and replace bulkheads with sand beaches and gentle slopes. These techniques can provide many ecological benefits, including:

- Less turbulence.
- Shallower grade.
- Protection from predators.
- Finer sandy bottom.
- Increased food source.

The WRIA 8 Conservation Strategy notes the importance of reducing bank hardening, restoring overhanging riparian vegetation, replacing bulkheads and riprap with sandy beaches with gentle slopes to improve the habitat for juvenile Chinook salmon<sup>3</sup>. In order to facilitate the use of alternatives to shoreline stabilization composed of concrete, riprap, or other hard structural or engineered materials, the City should identify appropriate regulatory flexibility or offer incentives to shoreline property owners to voluntarily remove bulkheads and to revegetate the shoreline.

*Policy SA-10.10: Expand outreach to lakeside property owners about shoreline landscape design, maintenance, and armoring alternatives.*

The City should evaluate different outreach and education actions to foster stewardship of shoreline property owners and the general public, including but not limited to the following:

- Distribute educational materials on a range of topics, including salmon habitat needs, household and landscape best management practices, the value of large woody debris, the value of tree cover, and stormwater issues.
- Establish a contact list of shoreline property owners to facilitate educational outreach.
- Offer shoreline property owners workshops on “salmon-friendly” design.
- Use restoration projects sites for demonstration purposes and provide interpretation at restoration sites, including signage, tours, and other methods.
- Provide information about opportunities for involvement in community stewardship projects.
- Offer education to landscape designers/contractors on riparian design.
- Create local informational TV spots that could run on the City’s television channel.
- Focus environmental/science curricula on local watershed issues.

Public outreach efforts should focus on the opportunity to improve existing habitat, but also on the potential benefits that alternative shoreline stabilization can offer, including:

- Easier access to beach and water, especially with a kayak or other human-powered craft.
- Shallow gradient shore and water can be safer, especially for small children.
- More usable shoreline with beach and cove.
- Reduced maintenance.
- Potential for increased property values.

#### *In-stream Structures*

*Policy SA-10.11: Limit the use of in-stream structures.*

“In-stream structure” means a structure placed by humans within a stream waterward of the ordinary high water mark that either causes or has the potential to cause water impoundment or the diversion, obstruction, or modification of water flow. Within Kirkland, these features typically include those for flood control, transportation, utility service transmission, and fish habitat enhancement.

In-stream structures should only be used in those circumstances where it is demonstrated to provide for the protection and preservation of ecosystem-wide processes, ecological functions, and cultural resources, including, but not limited to, fish and fish passage, wildlife and water resources, shoreline critical areas, hydrogeological processes, and natural scenic vistas. The location and planning of in-stream structures should be determined with due consideration to the full range of public interests, watershed functions and processes, and environmental concerns, with special emphasis on protecting and restoring priority habitats and species.

*Breakwaters and Similar Features*

*Policy SA-10.12: Limit the use of breakwaters and other similar structures.*

A breakwater typically refers to an off-shore structure designed to absorb and/or reflect wave energy back into the water body. Breakwaters can be floating or fixed in location and may or may not be connected to the shore. These modifications are limited within the City, but can be found at Kirkland Homeport Marina as well as at Juanita Beach Park, where a breakwater has been installed around the overwater boardwalk to shelter the swimming area. Breakwaters have the potential to adversely impact the shoreline environment, including impacts to sediment transport, deflection of wave energy, a decrease in water flushing and water exchange, to name a few. As a result, the installation of new breakwaters should be limited to those circumstances when it is shown to be necessary to support water-dependent uses, public access, shoreline stabilization, or other specific public purpose. In these circumstances, the feature should be carefully designed to avoid, minimize, and then mitigate any adverse ecological impacts.

*Piers*

*Goal SA-11: Minimize impacts to the natural environment and neighboring uses from new or renovated piers.*



**Piers near Juanita Bay**

*Policy SA-11.1: Design and locate private piers so that they do not interfere with shoreline recreational uses, navigation, or the public's safe use of the lake and shoreline.*

Private piers should be located and designed to provide adequate separation from public parks, other adjoining moorage facilities and adjacent properties in order to limit any adverse impacts to safe navigation or recreational uses.

*Policy SA-11.2: Design and construct new or expanded piers so that they are in character with adjacent neighboring piers for length.*

*Private piers should not exceed the length of neighboring piers. A pier that exceeds the length of neighboring piers can be a boating hazard for the neighbors and the general public, result in unnecessary additional overwater coverage and create a structure out of character with the neighborhood.*

*Policy SA-11.32: Design and construct new or expanded piers and their accessory components, such as boat lifts and canopies, to minimize impacts on native fish and wildlife and their habitat.*

The Kirkland waterfront has been extensively modified with piers and other overwater structures. These overwater structures impact the nearshore aquatic habitat, blocking sunlight and creating large areas of overhead cover. Piers and other overwater structures also shade the lake bottom and inhibit the growth of aquatic vegetation<sup>4</sup>. These types of structural modifications to shorelines are now known to benefit non-native predators (like largemouth and smallmouth bass), while reducing the amount of complex aquatic habitat formerly available to salmonids rearing and migrating through Lake Washington<sup>5</sup>. This can impact juvenile salmonids, in particular, due to their affinity to nearshore, shallow-water habitats. Chemical treatments of pier components, such as creosote pilings, installed prior to today's standards, have also impacted water and sediment quality in the lake.

The combined effect of an overwater structure and a dramatic change in aquatic vegetation results in a behavior modification in juvenile salmonids, which will often change course to circumvent large piers or other overwater structures rather than swimming beneath them<sup>6</sup>. These behavior modifications disrupt natural patterns of migration and can expose juvenile salmonids to increased levels of predation.

Minimizing overwater coverage and associated support structures can benefit salmon. Studies related to shading effects from varying types of pier decking indicate that grated decking provides significantly more light to the water surface than traditional decking methods and may lead to improved migratory conditions for juvenile Chinook salmon<sup>7</sup>.

Impact minimization measures, which have been identified by State and federal agencies, include, but are not limited to:

- Shared use of piers;
- Reducing or eliminating the number of boathouses and solid moorage covers (e.g., use of clear, translucent materials proven to allow light transmission for new canopies);
- Minimizing the size and widths of piers and floats;
- Increasing light transmission through any overwater structures (e.g., use of grated decking);
- Maximizing the height of piers above the water surface;
- Enhancing the shoreline with native vegetation;
- Improving shallow-water habitat;
- Reducing the overall number and size of pier piles; and
- Improving the quality of stormwater runoff.

*Policy SA-11.43: Minimize aesthetic impacts of piers and their accessory components.*

To minimize aesthetic impacts, ensure that lighting does not spill over onto the lake water surface, and minimize glare, piers should make use of nonreflective materials, minimize lighting facilities to that necessary to find the pier at night and focus illumination downward and away from the lake.

*Shoreline Habitat and Natural Systems Enhancement Projects*



*Goal SA-12: Restore shoreline areas that have been degraded or diminished in ecological value and function as a result of past activities.*

*Policy SA-12.1: Include provisions for shoreline vegetation restoration, fish and wildlife habitat enhancement, and low-impact development techniques in projects located within the shoreline, where feasible.*

Shoreline habitat and natural systems enhancement projects include those activities proposed and conducted specifically for the purpose of establishing, restoring, or enhancing habitat for priority species in shorelines. Such projects may include shoreline modification actions such as modification of vegetation, removal of non-native or invasive plants, shoreline stabilization, dredging, and filling; provided, that the primary purpose of such actions is clearly restoration of the natural character and ecological functions of the shoreline.

The City's shoreline has been impacted by past actions and, as a result, there are many opportunities available for restoration activities that would improve ecological functions. For example, enhancement of riparian vegetation, reductions or modifications to shoreline hardening, and improvements to fish passage would improve the ecological function of the City's shoreline. Many of these restoration opportunities exist throughout the City on private property, as well as on City property, including parks, open spaces, and street ends. Both public and private efforts are needed to restore habitat areas. Opportunities include public-private partnerships, partnerships with other agencies and affected tribes, capital improvement projects, and incentives for private development to restore and enhance fish and wildlife habitat.

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<sup>1</sup> WRIA 8 Steering Committee. 2005. Final Lake Washington/Cedar/Sammamish Watershed (WRIA 8) Chinook Salmon Conservation Plan. July 2005.

<sup>2</sup> Tabor, R.A. and R.M. Piaskowski. 2002. Nearshore habitat use by juvenile Chinook salmon in lentic systems of the Lake Washington Basin, Annual Report, 2001. U.S. Fish and Wildlife Service, Lacey, WA.

Tabor, R.A., J.A. Schuerer, H.A. Gearns, and E.P. Bixler. 2004b. Nearshore habitat use by juvenile Chinook salmon in lentic systems of the Lake Washington Basin, Annual Report, 2002. U.S. Fish and Wildlife Service, Western Washington Fish and Wildlife Office, Lacey, Washington.

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<sup>3</sup> WRIA 8 Steering Committee. 2005. Final Lake Washington/Cedar/Sammamish Watershed (WRIA 8) Chinook Salmon Conservation Plan. July 2005.

<sup>4</sup> Fresh, K.L. and G. Lucchetti. 2000. Protecting and restoring the habitats of anadromous salmonids in the Lake Washington Watershed, an urbanizing ecosystem. Pages 525-544 in E.E. Knudsen, C.R. Steward, D.D. MacDonald, J.E. Williams, and D.W. Reiser (editors). Sustainable Fisheries Management: Pacific salmon. CRC Press LLC, Boca Raton, FL.

<sup>5</sup> Kahler, T., M. Grassley, and D. Beauchamp. 2000. A summary of the effects of bulkheads, piers, and other artificial structures and shorezone development on ESA-listed salmonids in lakes. Final Report. Prepared for City of Bellevue by The Watershed Company. 74 pp. Kerwin, J. 2001. Salmon and steelhead habitat limiting factors report for the Cedar-Sammamish Basin (Water Resource Inventory Area 8). Washington Conservation Commission. Olympia, WA.

Tabor, R.A., H.A. Gearns, C.M. McCoy III, and S. Camacho. 2006. Nearshore habitat use by juvenile Chinook salmon in lentic systems of the Lake Washington Basin, Annual Report, 2003 and 2004. U.S. Fish and Wildlife Service, Lacey, WA.

<sup>6</sup> Tabor, R.A. and R.M. Piaskowski. 2002. Nearshore habitat use by juvenile Chinook salmon in lentic systems of the Lake Washington Basin, Annual Report, 2001. U.S. Fish and Wildlife Service, Lacey, WA.

Tabor, R.A., J.A. Schuerer, H.A. Gearns, and E.P. Bixler. 2004b. Nearshore habitat use by juvenile Chinook salmon in lentic systems of the Lake Washington Basin, Annual Report, 2002. U.S. Fish and Wildlife Service, Western Washington Fish and Wildlife Office, Lacey, WA.

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<sup>7</sup> Gayaldo, P.F. and K. Nelson. 2006. Preliminary results of light transmission under residential piers in Lake Washington, King County, WA: A comparison between prisms and grating. *Lake and Reserv. Manage.* 22(3):245-249.

## 2. Shoreline Environment

*Goal SA-13: Preserve, protect, and restore the shoreline environment.*

Kirkland is enriched with valued natural features within the shoreline area that enhance the quality of life for the community. Natural systems serve many essential functions that can provide significant benefits to fish and wildlife, public and private property, and enjoyment of the shoreline area.

### *Shoreline Critical Areas*

Note: The ~~Shoreline~~Natural Environment Chapter of the Comprehensive Plan contains a set of goals and policies relating to critical areas, ~~including Goals NE-1, together with related Policies NE-1.1 through NE-1.6, Goal NE-2, together with related policies NE-2.1 through NE-7, and Goal NE-4.~~

Critical areas found within the shoreline area include geologically hazardous areas, frequently flooded areas, wetlands, and fish and wildlife habitat conservation areas. Floodplains, while not a designated critical area, are also addressed in this section due to the relationship with frequently flooded areas within the City. No critical aquifer recharge areas are mapped within the City. Critical areas in the shoreline area are regulated by the critical areas regulations contained in Chapter 90 KZC and included by reference into the City's SMP.

*Policy SA-13.1: Conserve and protect critical areas within the shoreline area from loss or degradation.*

Environmentally critical areas within the shoreline area are important contributors to Kirkland's shoreline environment and high quality of life. Some natural features are critical to protect in order to preserve the important ecological functions they provide. The City also regulates and restricts development within critical areas because of the hazards they present to public health and safety. This policy is intended to ensure that the ecological functions and ecosystem-wide processes of these natural systems are maintained and improved.

*Policy SA-13.2: Locate and design public access within and adjacent to critical areas to ensure that ecological functions are not impacted.*

While public access for educational and public access purposes is an important objective, the location and design of public access must be carefully considered to avoid impacts to critical areas.

### *Geologically Hazardous Areas*

*Policy SA-13.3: Manage development to avoid risk and damage to property and loss of life from geological conditions.*

Geologically hazardous areas include landslide hazard areas, erosion hazard areas and seismic hazard areas. These areas, as a result of their slope, hydrology, or underlying soils, are potentially susceptible to erosion, sliding, damage from earthquakes or other geological events. These areas can pose a threat to health and safety, if development is not appropriately managed and the area studied as a condition of permitting construction.

### *Wetlands*

*Policy SA-13.4: Protect and manage shoreline-associated wetlands.*

Wetlands are areas that, under normal conditions, are inundated or saturated by surface or groundwater at a frequency and duration to support a prevalence of vegetation typically adapted for life in saturated soil conditions. The wetlands located within the shoreline area perform many ecological functions, including habitat for fish and wildlife, flood control, and groundwater recharge, as well as surface and groundwater transport, storage and filtration. Additionally, wetlands provide opportunities for research and scientific study, outdoor education, and passive recreation.



Kirkland's shoreline contains two extensive high-quality wetland systems: the wetlands located contiguous with the shoreline at Juanita Bay Park and extending up through the Forbes Valley (Forbes 1) and the Yarrow Bay wetlands (Yarrow 1). It is estimated that these wetlands combined are over 156 acres in size. The Forbes 1 wetland has several different vegetation classes, including forested, scrub-shrub, emergent, open water, and aquatic bed. The wetland contains a variety of plant species and types, including native red alder, willow, cottonwood, salmonberry, spiraea, red osier dogwood, skunk cabbage, buttercup, small-fruited bulrush, lady fern, soft rush, horsetail, cattail, and non-native Himalayan blackberry, reed canarygrass and purple loosestrife. Within the *Final Kirkland Shoreline Analysis Report* (2006), this system has been rated "high quality" for several functions, including habitat, water and sediment storage, water quality improvement, wave energy attenuation and bank stabilization, and nutrient and toxic compound removal.

The Yarrow Bay wetland complex similarly contains a number of wetland classes, including forested, scrub-shrub, emergent, open water, and aquatic bed. The Yarrow Bay complex also contains a mixture of plant species and types, including native red alder, willow, cottonwood, salmonberry, spiraea, red osier dogwood, and cattail and non-native Himalayan blackberry and reed canarygrass. The *Final Kirkland Shoreline Analysis Report* (2006) also rates this system "high quality" for numerous functions.

The Forbes 1 and Yarrow 1 wetlands are also mapped as priority wetlands by Washington Department of Fish and Wildlife (WDFW) (2006). Priority wetlands are those wetlands that have "[c]omparatively high fish and wildlife density, high fish and wildlife species diversity, important fish and wildlife breeding habitat, important fish and wildlife seasonal ranges, limited availability, [and] high vulnerability to habitat alteration."

This policy is intended to ensure that the City achieves no net loss of wetlands through retention of wetland area, functions and values. Mitigation sequencing is used to ensure impacts to wetlands are avoided, where possible, and mitigated, when necessary.

Wetlands are protected in part by buffers, which are upland areas adjacent to wetlands. Wetland buffers serve to moderate runoff volume and flow rates; reduce sediment loads; remove waterborne contaminants such as excess nutrients, synthetic organic chemicals (e.g., pesticides, oils, and greases), and metals; provide shade for surface water temperature moderation; provide wildlife habitat; and deter harmful intrusion into wetlands.

#### *Fish and Wildlife Habitat Conservation Areas*

##### *Policy SA-13.5: Protect and restore critical freshwater habitat.*

Fish and wildlife habitat conservation areas provide food, protective cover, nesting, breeding, or movement for threatened, endangered, sensitive, monitor, or priority species of plants, fish, or wildlife. Within the City, there are several areas that fall within this classification.

Lake Washington is known to support a diversity of salmonids, including Chinook salmon, steelhead trout, bull trout (listed as threatened under the Endangered Species Act), Coho salmon, sockeye salmon, and kokanee salmon.

Several streams pass through the City of Kirkland, discharging into Lake Washington. Several of these streams are known to support fish use, including Chinook (juvenile use of the mouths of several streams), Coho, sockeye salmon, and steelhead and cutthroat trout. Some of the most prominent fish-bearing streams include Yarrow Creek, Forbes Creek, ~~and~~ Juanita Creek and Denny Creek, which are protected within City parks at their outlet to Lake Washington. Salmonid and other fish species are also known to inhabit other Lake Washington tributaries such as Carillon Creek and Champagne Creek.

The Forbes Creek corridor is designated by WDFW as a priority "riparian zone" because it has been determined to meet these criteria: "[h]igh fish and wildlife density, high fish and wildlife species diversity, important fish and wildlife breeding habitat, important wildlife seasonal ranges, important fish and wildlife movement corridors, high vulnerability to habitat alteration, unique or dependent species." Denny Creek is designated by WDFW as a biodiversity area and corridor with pileated woodpecker habitat. ~~and bald eagle nests.~~

Both the Yarrow Bay wetlands and Juanita Bay Park extending up the Forbes Creek corridor provide excellent habitat for birds (including songbirds, raptors, and waterfowl), amphibians, mammals and even reptiles. Bald eagles

and ospreys regularly perch in trees adjacent to Juanita and Yarrow Bays, and forage in the Bays. Pileated woodpeckers (a State ~~Sensitive~~Candidate species) also reportedly nest in the Juanita Bay wetlands, and according to the East Lake Washington Audubon Society, purple martins (a State Candidate species) used nesting gourds installed in early 2006 around the Juanita Bay. ~~Although a bald eagle nest is mapped in the Yarrow Bay wetlands, it was last active in 1999 and the nesting pair relocated to Hunts Point. However, the mapped great blue heron nesting colony is still active.~~ Bald eagle ~~(a Federal Species of Concern)~~ nests can be found in Yarrow Bay and in the Market Street and Finn Hill neighborhoods near Lake Washington. Great Blue Herons ~~(a State Monitor species)~~ can be found in Yarrow Bay. Trumpeter Swans can be found in Juanita Bay. See WDFW maps and Kirkland Best Available Science Report dated December 2015 prepared by The Watershed Company.

This policy is intended to ensure that the ecological functions and ecosystem-wide processes associated with critical freshwater habitats are protected to assure no net loss, and that improvements are made through restoration activities. The City has worked to protect these valuable habitat areas through acquisition and management of public areas, as well as development controls, including protection of streams and wetlands and their associated buffers and coordination with federal and State agencies on protection issues associated with listed species.

#### *Frequently Flooded Areas and Floodplains*

*Goal SA-14: Limit new development in floodplains.*

*Policy SA-14.1: Regulate development within the 100-year floodplain to avoid risk and damage to property and loss of life.*

Frequently flooded areas help to store and convey storm and flood water; recharge groundwater; provide important riparian habitat for fish and wildlife; and serve as areas for recreation, education, and scientific study. Development within these areas can be hazardous to those inhabiting such development, and to those living upstream and downstream. Flooding also can cause substantial damage to public and private property that results in significant costs to the public as well as to private individuals.

The primary purpose of frequently flooded areas regulations is to regulate development in the 100-year floodplain to avoid substantial risk and damage to public and private property and loss of life. Lake Washington does not have a floodplain due to its lake elevation control by the Corps. However, floodplains are designated for both Yarrow Creek wetlands in association with Yarrow Creek and the low-gradient riparian area associated with Forbes Creek.

In both cases, the potential channel migration zone is protected as wetlands associated with Lake Washington. This protection limits development and modifications in those areas where the creeks have the potential to migrate. This protection limits the potential for migration to affect existing or future structures.

#### *Water Quality and Quantity*

Note: The ~~Natural~~ Environment Chapter of the Comprehensive Plan contains a set of ~~goals and~~ policies relating to water systems and addressing water quality and quantity, ~~including Goal NE-2, together with related policies NE-2.1 through NE-2.7.~~ The Utilities Chapter also contains policies addressing storm water, ~~including Goal U-4, together with related policies U-4.1 through U-4.11.~~

*Goal SA-15: Manage activities that may adversely impact surface and groundwater quality or quantity.*

While most of the storm water entering streams and the lake does not come from the shoreline jurisdiction, surface water management is still a key component of the shoreline environment, due to the potential of activities in the larger watershed basin to contribute to water quantity and quality conditions in streams and the lake.

As part of Kirkland's Surface Water Utility, Surface Water Master Plan, and implementation of the NPDES Phase II Municipal Stormwater permit requirements, the City is pursuing activities and programs within the larger watershed basin to address flood protection, water quality improvement, and habitat protection and restoration.

Within the shoreline jurisdiction, the City can regulate development and provide education and incentives to minimize impacts to water quality and limit the amount of surface water runoff entering the lake.

*Policy SA-15.1: Manage storm water quantity to ensure protection of natural hydrology patterns and avoid or minimize impacts to streams.*

Native forest communities with healthy soil structure and organic contact help to manage the amount and timing of runoff water that reaches streams and lakes by intercepting, storing, and slowly conveying precipitation. As these systems are impacted and forests are replaced by impervious surfaces like roads, parking areas, and rooftops, larger quantities of water leave the developed watershed more quickly. Impervious surfaces affect the amount of water that seeps into the ground and washes into streams; they also affect how quickly the water gets there. When land is covered with pavement or buildings, the area available for rainwater and snowmelt to seep into the ground and replenish the groundwater is drastically reduced; in many urban areas it is virtually eliminated. The natural movement of water through the ground to usual discharge points such as springs and streams is altered. Instead, the natural flow is replaced by storm sewers or by more concentrated entrance points of water into the ground and surface drainages.

Changing the timing and amount of water runoff can lead to too much water going directly into streams in the rainy months of winter instead of soaking into the ground. Consequently, there is not enough water in the ground to slowly release into streams in the dry months of summer. Too much water in the winter causes unnaturally swift currents that can erode stream banks and scour and simplify the stream channels, damaging fragile fish habitat. In contrast, not enough water in streams in the summer leads to water temperatures too high to support fish and isolation of fish in small pools. These fundamental changes to hydrology alter watersheds in several ways, including the following:

- The size, shape, and layout of stream channels change to accommodate the new flow regime, thus changing physical habitat conditions for aquatic species.
- Erosion increases suspended solid concentrations and turbidity in receiving properties which can impair survival of aquatic species, including salmon.
- Opportunities for soils and vegetation to filter pollutants from stormwater are reduced, leading to water quality degradation. Stormwater can also carry heavy metals, household wastes, excess nutrients, and other pollutants to the shoreline area.
- Reduced streamside vegetation can lead to increased water temperatures that reduce survival of aquatic species, including salmon. Fine sediment smothers fish eggs, impacting future populations.

Discharges into the tributary streams, such as Forbes Creek, can have a significant impact on in-stream habitat complexity, peak flow magnitude and duration, bank stability, substrate composition, and a number of other parameters.

*Policy SA-15.2: Prevent impacts to water quality.*

This policy is intended to prevent impacts that would result in a net loss of shoreline ecological functions, or a significant impact to aesthetic qualities or recreational opportunities.

Water is essential to human life and to the health of the environment. Water quality is commonly defined by its physical, chemical, biological and aesthetic (appearance and smell) characteristics. A healthy environment is one in which the water quality supports a rich and varied community of organisms and protects public health. Water quality influences the way in which Kirkland uses water for activities such as recreation and scientific study and education, and it also impacts our ability to protect aquatic ecosystems and wildlife habitats.

The degradation of water quality adversely impacts wildlife habitat and public health. This is particularly relevant to the shoreline, since all of the regulated surface waters, both natural and piped, are discharged ultimately to Lake Washington. The water quality impact of stormwater inputs is also significant. Stormwater runoff carries pesticides, herbicides and fertilizers applied to lawns and sports fields; hydrocarbons and metals from vehicles; and sediments

from construction sites, among other things. All of these things can harm fish and wildlife, their habitats, and humans.

Presently, Lake Washington is considered at risk for chemical contamination from hydrocarbon input from the urbanized watershed. The lake has also exhibited problems with levels of fecal coliform, ammonia, and PCBs present (*Final Kirkland Shoreline Analysis Report*, 2006).

The City has various programs to control stormwater pollution through maintenance of public facilities, inspection of private facilities, water quality treatment requirements for new development, source control work with businesses and residents, and spill control and response. These programs are managed under the Surface Water Utility, whose goals are:

- Flood protection;
- Water quality improvement; and
- Habitat protection and restoration.

Kirkland has also adopted a *Surface Water Master Plan* that sets goals and recommends actions for flood reduction, water quality improvement, and aquatic habitat restoration. This plan contains plans and programs to address water quality and high flow impacts from creeks and shoreline development through a number of mechanisms, including the following:

- Participation in WRIA 8 activities.
- Adoption of regulations and best management practices consistent with the NPDES Phase II permit requirements.
- Increased public education and outreach.
- Construction of projects that address existing flooding problems.
- Increased inspection and rehabilitation of the existing stormwater system.
- Identifying pollution “hot spots” for possible water quality treatment.
- Examining City practices and facilities to identify where water quality improvements can be made.
- Combining flow controls with in-stream habitat improvement projects in Juanita and Forbes creek watersheds.

*Policy SA-15.3: Require environmental cleanup of previously contaminated shorelines.*

Some of Kirkland’s shorelines previously supported industrial or commercial practices that may have resulted in environmental contamination. If not addressed, environmental contamination can continue to impact the environmental quality of Kirkland’s shorelines. The potential liability associated with contamination can complicate business development, property transactions or expansion on the property as well. Sites which are suspected of having past activities that may have resulted in environmental contamination should be evaluated and developers should comply with State and federal regulations and programs addressing environmental contamination, including the Model Toxics Control Act, as well as the ~~the~~ Department of Ecology’s Voluntary Cleanup Program.

*Policy SA-15.4: Support public education efforts to protect and improve water quality.*

Many residential yards within the shoreline area are dominated by lawn and landscaping, which can contribute water quality contaminants such as fertilizers, herbicides, and pesticides. Fertilizers and herbicides can affect the aquatic vegetation community, stimulating overgrowth of some species which can have a multitude of deleterious effects and suppress growth of other species. Pesticides also directly affect fish. Fish use their olfactory sense to find their way home. Garden chemicals that get into our lakes and streams may mask the smell fish use for homing. Scientists have found that pesticides also interfere with the ability of salmon to reproduce and avoid predators. Other effects

include impaired reproduction, skeletal deformities, decreased swimming ability, and toxicity to salmon food sources.

Presently, nutrient levels in Lake Washington do not represent a problem for salmonids (*Final Kirkland Shoreline Analysis Report*, 2006). Encouraging natural yard care practices and salmon-friendly landscape design can help to reduce the contaminant load into Lake Washington. Should nutrient levels continue to increase and represent a more significant problem, regulations limiting the use of pesticides, fertilizers and herbicides in the shoreline environment may become necessary.

Boat maintenance can also impact the aquatic environment with hydrocarbons, oils and other chemicals, and solvents. Providing information on boating practices, including operation and maintenance practices that can help prevent harmful substances from entering the water such as gasoline, two-stroke engine fuel, paint, and wood conditioner and other boat related substances, can also improve water quality. The City should also assist property owners by providing information on environmentally friendly methods of maintaining piers and decks.

Finally, the City should continue its efforts to increase the public's awareness of potential impacts of certain practices on water bodies and water quality, including improper disposal of hazardous materials.

#### *Vegetation Management*

Note: The ~~Natural~~ Environment Chapter of the Comprehensive Plan contains ~~goals and~~ policies relating to vegetation, ~~including Goal NE-3, together with related policies NE-3.1 through NE-3.3.~~ The Natural Resources Management Plan also addresses issues relating to vegetation management, ~~in Section C, Land and Vegetation.~~

*Goal SA-16: Protect, conserve and establish vegetation along the shoreline edge.*

*Policy SA-16.1: Plan and design new development or substantial reconstruction to retain or provide shoreline vegetation.*

Vegetation within the shoreline environment is essential for fish and wildlife habitat, providing habitat complexity and, in the case of riparian vegetation, supporting the insects that provide an important food source for salmon<sup>1</sup>. Shoreline vegetation is also important in helping to camouflage young salmon as they hide amidst root wads, beneath overhanging vegetation, or within branches that have fallen into the water<sup>2</sup>. Vegetation also helps to support soil stability, reduce erosion, moderate temperature, produce oxygen, and absorb significant amounts of water, thereby reducing runoff and flooding.





### **Cove with native shoreline vegetation along lake**

Presently, shoreline vegetation and riparian structure are not properly functioning within Lake Washington (*Final Kirkland Shoreline Analysis Report*, 2006). The intent of this policy is to protect existing shoreline vegetation, in particular existing trees, and establish new vegetation, including native trees, shrubs and groundcover, along the shoreline edge to improve shoreline vegetation and riparian structure and the ecological functions that these shoreline conditions affect.

*Policy SA-16.2: Minimize tree clearing and thinning activities along the shoreline and require mitigation for trees that are removed.*

As a result of the functions that shoreline vegetation provides, it is important that vegetation conservation measures be implemented along the shoreline. New trees or other appropriate restoration should be installed to replace functions of trees that are removed, either through development or as part of ongoing management of property. Tree removal or topping for the purposes of creating views should be prohibited. Limited thinning of trees to enhance views or for maintenance of health and vigor of the tree may be appropriate in certain circumstances; provided, that this activity does not adversely impact tree health, ecological functions, and/or slope stability.

Applicants are encouraged to make trees that are removed available for City shoreline restoration projects.

*Policy SA-16.3: Provide outreach and education materials to lakeside property owners about the importance and role of shoreline vegetation.*

The City should offer shoreline property owners workshops or other materials to address the value of riparian vegetation, invasive species, erosion control, the value of large woody debris for salmon habitat, and natural yard care practices.

Public outreach efforts should focus on the opportunity to improve existing habitat and on the ability to use shoreline vegetation to:

- Create an attractive landscape that offers variety and seasonal color;
- Reduce maintenance;
- Provide privacy without sacrificing views;
- Increase property values;
- Improve water quality; and
- Reduce use by geese and other waterfowl.

*Goal SA-17: Design aquatic vegetation management efforts to use a mix of various control methods with emphasis on the most environmentally sensitive methods.*

Noxious weeds of Washington State are non-native, invasive plants defined by law as a plant that when established is highly destructive, competitive or difficult to control by cultural or chemical practices. These plants have been introduced intentionally and unintentionally by human actions. Most of these species have no natural enemies, such as insects or diseases, to help keep their population in check. As a result, these plants can often multiply rapidly. The two most common invasive species that are impacting Lake Washington's and Kirkland's marinas, residential waterfront owners and wildlife are Eurasian watermilfoil and white water lily. Eurasian watermilfoil, an aquatic plant found in lakes and slow-moving streams, can lower dissolved oxygen and increase pH, displace native aquatic plants, and increase water temperature.

Some aquatic weeds are controlled because they interfere with human needs such as boating and swimming in the lakes. Others pose a threat to the environment. The introduction of any non-native species has an effect on native species and habitats, although it is often difficult to predict those effects. However, there is a growing number of non-native aquatic plant and animal species whose current or potential impacts on native species and habitats are

known to be significant. Potential threats may be evidenced by the degree of negative impact these species have upon the environment, human health, industry and the economy (WDFW 2001). Potential negative impacts relevant to the Lake Washington environment include:

- Loss of biodiversity;
- Threaten ESA-listed species such as salmon;
- Alterations in nutrient cycling pathways;
- Decreased habitat value of infested waters;
- Decreased water quality;
- Decreased recreational opportunities;
- Increased safety concerns for swimmers; and
- Decreased property values.

Non-native species can be controlled through a variety of mechanisms, including mechanical and physical means (hand pulling, hand tools, bottom barrier, weed roller, mechanical cutters, and harvesters), biological controls and herbicides.

In response to the problem of invasive, non-native species entering Washington waters, laws have now been enacted requiring that all boats leaving a Washington boat launch be free of aquatic weeds and other debris, or otherwise risk being ticketed.

Aquatic vegetation management will likely take coordination on a larger scale to be effective. As a result, the City should work with landowners and neighboring jurisdictions to develop aquatic vegetation management plans on a large-scale basis.

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<sup>1</sup> Christensen, D.L., B.R. Herwig, D.E. Schindler, and S.R. Carpenter. 1996. Impacts of lakeshore residential development on coarse woody debris in north temperate lakes. *Ecological Applications* 6:1143-1149.

<sup>2</sup> Tabor, R.A. and R.M. Piaskowski. 2002. Nearshore habitat use by juvenile Chinook salmon in lentic systems of the Lake Washington Basin, Annual Report, 2001. U.S. Fish and Wildlife Service, Lacey, WA.

Tabor, R.A., M.T. Celedonia, F. Mejia, R.M. Piaskowski, D.L. Low, B. Footen, and L. Park. 2004a. Predation of juvenile Chinook salmon by predatory fishes in three areas of the Lake Washington Basin. Miscellaneous report. U.S. Fish and Wildlife Service, Western Washington Fish and Wildlife Office, Lacey, WA.

### 3. Shoreline Parks, Recreation, and Open Space

#### *Public Parks*

Note: The Comprehensive Park, Open Space and Recreation Plan provides policies and planning for parks, open space and recreating within the City of Kirkland, including waterfront parks.

*Goal SA-18: Provide substantial recreational opportunities for the public in the shoreline area.*

With miles of shoreline, the City has preserved significant portions of its waterfront in public ownership as parks. Kirkland's waterfront parks are the heart and soul of the City's park system. They bring identity and character to the park system and contribute significantly to Kirkland's charm and quality of life. The 14 waterfront parks stretch from the Yarrow Bay wetlands to the south to Juanita Bay, Juanita Beach and O. O. Denny Parks to the north, providing Kirkland residents year-round waterfront access. Kirkland's waterfront parks are unique because they provide citizens a diversity of waterfront experiences for different tastes and preferences. Park activities and facilities include public docks and fishing access, boat moorage, boat launches, swimming, interpretative trails, and picnicking. Citizens can enjoy the passive and natural surroundings of Juanita Bay and Kiwanis Parks and the more active swimming and sunbathing areas of Houghton and Waverly Beach Parks.



**Houghton Beach Park**

*Policy SA-18.1: Acquire, develop, and renovate shoreline parks, recreational facilities, and open spaces that are attractive, safe, functional, and respect or enhance the integrity and character of the shoreline.*

While Kirkland is blessed with many extraordinary waterfront parks, we should never lose sight of capturing opportunities when additional waterfront property on Lake Washington becomes available. If privately held lakefront parcels adjacent to existing beach parks or at other appropriate locations become available, effort should be made to acquire these pieces. As new shoreline parks are acquired and developed, the ecological functions of the shoreline should be protected and enhanced.

*Policy SA-18.2: Encourage water-oriented activities and programs within shoreline parks.*

Kirkland's recreational programs provide opportunities for small craft programs such as canoeing/kayaking, sailing, rowing, and sail-boating. Programs oriented around non-motorized boating activities provide excellent opportunities to teach recreation skills emphasizing water and boating safety and should be expanded, where appropriate.

In addition, the City awards contracts to parties interested in occupying dock space in the Kirkland Marina and Second Avenue South Dock for commercial use. The City may also expand concession facilities within its parks.



These types of commercial recreational uses, which expand opportunities for the public to enjoy the shoreline, should be encouraged within the City's shoreline parks.

*Policy SA-18.3: Continue use of opened waterfront street ends for public access.*

Street ends are also wonderful opportunities to expand the public's access to the waterfront. The City has developed four street ends for the public's use and enjoyment. They are located along Lake Washington Boulevard at Street End Park, Settler's Landing, Fifth Avenue South and Second Street West. The City also has plans in place for development of the Lake Avenue West Street End Park.

*Policy SA-18.4: Explore opportunities for use and enjoyment of unopened street ends.*

Presently, two waterfront street ends, 4th Street West and 5th Street West, remain unopened for public use. The ability to use these street ends for public use is presently impacted by a lack of public access from the land to the street end. If the City decides to open the street end for public use, it should work with the community and neighboring residents to prepare and adopt a development and use plan.

*Policy SA-18.5: Ensure that development of recreational uses does not adversely impact shoreline ecological functions.*

The development of recreational facilities has the potential to adversely impact shoreline ecological functions, for instance by increasing the amount of physical access and activity as well as overwater coverage and motorized watercraft access. As a result, recreational uses shall be appropriately sited and planned to minimize any resultant impacts.

*Goal SA-19: Protect and restore publicly owned natural resource areas located within the shoreline area.*

*Policy SA-19.1: Manage natural areas within the shoreline parks to protect and restore ecological functions, values and features.*

Kirkland is fortunate to have two of Lake Washington's largest and most important wetland and wildlife resources in its public park system: Juanita Bay Park and the Yarrow Bay wetlands, both of which have been mapped as priority wetlands by the Washington Department of Fish and Wildlife (WDFW). Both the Yarrow Bay wetlands and Juanita Bay Park extending up Forbes Creek corridor provide excellent habitat for birds, amphibians, mammals and reptiles. The outlets for ~~four~~three of the most prominent streams within the City, Juanita Creek, Forbes Creek, ~~and~~ Yarrow Creek ~~and Denny Creek~~, are also located within the City's shoreline parks. These streams are known to support salmonids. In addition, the Forbes Creek corridor has been designated by WDFW as a priority "riparian zone" due to its high fish and wildlife density, species diversity, important fish and wildlife breeding habitat, important wildlife seasonal ranges, high vulnerability to habitat alteration, and presence of unique or dependent species.

Preserving wildlife habitat, water quality, and forested areas is an important aspect of good park resource management. The existence of these natural areas also offers a variety of opportunities for aesthetic enjoyment, and passive and low-impact recreational and educational activities.

In order to protect wildlife habitat within Juanita and Yarrow Bay, it may be necessary to manage watercraft access, such as establishing restricted areas or limiting vessel speeds or other operations.

*Policy SA-19.2: Promote habitat and natural resource conservation through acquisition, preservation, and rehabilitation of important natural areas, and continuing development of interpretive education programs.*

The City parks also present an opportunity to implement restoration activities to improve degraded wetlands and habitat, control the spread of noxious plants, and improve the water quality of streams. As noted in the *Final Kirkland Shoreline Analysis Report* (December 2006), the City has initiated several studies to address restoration opportunities within Juanita Beach Park and Juanita Bay Park. In addition, the City has adopted a 20-Year Forest Restoration Plan to restore Kirkland's urban forests by removal of invasive plants and planting native species for the sustainability of the forest and its habitat. The City has acquired properties within the shoreline area near the Yarrow Bay wetlands impacted by critical areas and will continue to explore similar acquisition opportunities. The Parks

Department has also established an interpretative program in Juanita Bay Park and will evaluate appropriate opportunities to expand this type of educational resource within natural areas.

*Goal SA-20: Use a system of best management practices and best available technologies in the construction, maintenance and renovation of recreational facilities located in the shoreline environment.*

The high visibility and use of Kirkland's waterfront parks require high levels of maintenance, periodic renovation, and security. Swimming beaches, piers, recreational moorage facilities, boat ramps, and shoreline walkways must be kept safe and in good condition for the public's enjoyment and use. Maintenance of these recreational facilities should be done in a way that minimizes any adverse effects to aquatic organisms and their habitats. Renovation of these areas also provides an opportunity to restore areas impacted by historical shoreline modifications such as alteration of shoreline vegetation, construction of bulkheads, and piers and docks.

*Policy SA-20.1: Incorporate salmon-friendly pier design for new or renovated piers and environmentally friendly methods of maintaining docks in its shoreline parks.*



**Marina Park pier with grated decking**

Overwater coverage and in-water structures can adversely impact ecological functions and ecosystem-wide processes. As the City renovates or constructs new overwater structures, it should incorporate impact minimization measures, such as minimizing widths of piers and floats, increasing light transmission through any overwater structures, enhancing the shoreline with native vegetation, improving shallow-water habitat, and reducing the overall number and size of pier piles, in order to minimize the impacts of these structures. Opportunities exist to reduce overwater coverage and in-water structures in a number of shoreline parks, including Juanita Beach Park, Waverly

Beach Park, the Lake Avenue West Street End Park, Marina Park, David E. Brink Park, Marsh Park, ~~and~~ Houghton Beach Park ~~and~~ O.O. Denny Park.

Kirkland contains a number of piers within its shoreline parks, including at Houghton Beach Park, Marsh Park, David E. Brink Park, Marina Park, Waverly Beach Park, Juanita Beach Park, Juanita Bay Park, O.O. Denny Park, Settler's Landing, and the Second Avenue Right-of-Way in the Downtown. To maintain these piers, replacement of the decking is needed on a routine basis. The City has obtained a Hydraulic Project Approval from the Washington Department of Fish and Wildlife to cover this maintenance activity and, as part of this permit, grating will be installed in lieu of existing solid boards when the boards are replaced, allowing for greater light transmission through these overwater structures.

*Policy SA-20.2: Minimize impacts to the natural environment and neighboring uses from boat launch facilities to the greatest extent feasible.*

Kirkland's public boat launch at Marina Park contains a one-lane facility for trailerable boats. This facility provides important access to Lake Washington, but has experienced several problems including poor traffic circulation and congestion. The City employs use regulations for this facility in order to minimize impact; these regulations are monitored under the Dock Masters program. Recently, A the trailer parking area is provided at was improved in- nearby Waverly Park. Continued management of boat trailer parking the facility should be maintained in order to minimize these impacts to the greatest extent feasible.

If, in the future, the boat launch at Marina Park were to relocate, the City should cooperate with other jurisdictions to assure that this regional need is addressed with regional participation and resources.

*Policy SA-20.3: Incorporate salmon-friendly landscape design practices in shoreline parks.*



### **Nearshore native vegetation at Juanita Beach Park**

The City's parks and natural areas are a reflection of the values of the Kirkland community. The Parks Department strives to ensure that the public landscape remains attractive, while meeting the expectations of our users and preserving our parks and natural spaces for generations to come.

Opportunities exist to improve nearshore native vegetation in a number of shoreline parks, including Juanita Beach Park, [O.O. Denny Park](#), Waverly Beach Park, the Lake Avenue West street end park, Marina Park, David E. Brink Park, Settler's Landing, Marsh Park, and Houghton Beach Park. Restoration activities could include such practices as native plant buffers at the shoreline edge, control of noxious and invasive species, implementation of sound horticultural practices, use of Integrated Pest Management (IPM) techniques, organic fertilizers, and natural lawn care practices.

Since 1998, the Kirkland Parks Department has been following an Integrated Pest Management (IPM) program. IPM is a sustainable approach to managing pests by combining cultural, mechanical, biological and chemical methods in a way that provides effective and efficient maintenance of the City's park system.

The objectives of the IPM policy are:

- Protect the health, safety and welfare of the environment and community.
- Provide efficient, cost effective maintenance of the City's park system using non-chemical controls whenever possible.
- Design new and renovate existing landscape areas that suit site conditions with sustainable maintenance practices.
- Restore, create and protect environmentally valuable areas such as wetlands, riparian areas, forests, meadows, and wildlife habitat.

The IPM decision making process brings into play multiple strategies that are utilized as tools to help implement the program, including (but not limited to):

- The use of sound horticultural practices to optimize plant health and suppress insects, disease and weed growth.
- Site appropriate design with the use of disease and drought tolerant native plants.
- The use of natural control agents that act as predators or parasites of pest species.
- The use of beneficial organisms that improve plant health by enhancing the soil quality.
- The use of a variety of tools, equipment and, most importantly, people to assist with pest control.

The long-range goal of this program is for the parks and open spaces to be pesticide-free.

The Kirkland Parks Department is undertaking efforts to control invasive vegetation, including eradication and replanting with native vegetation, within Juanita Bay Park, under the recommendations contained within the Juanita Bay Park Vegetation Management Plan prepared in 2004 by Sheldon and Associates, Inc. It divides the park into 10 management areas by habitat type that are distributed among three landscape zones based on location and historic use. Goals and objectives were established for each landscape zone, and then treatments were suggested for each management area within the landscape zones. The primary objective for the less developed landscape zones is removal of invasive species and replacement with native species, as well as supplementation of existing native vegetation to increase species and habitat diversity.

The Kirkland Parks Department has also initiated a program to install water intakes in Lake Washington for use as irrigation of Kirkland Parks. The water withdrawn from Lake Washington by Parks would be used to irrigate eight parks, which are currently provided with irrigation water from the City's potable water system. In conjunction with this project, the Parks Department plans to install vegetation along the shoreline edge.



*Policy SA-20.4: Minimize impacts from publicly initiated aquatic vegetation management efforts.*

The Kirkland Parks Department undertakes mechanical aquatic vegetation management efforts at both Houghton and Waverly Beach Parks to control milfoil. After attempts to use biological and mechanical means to control aquatic invasive species at Juanita Bay Park, the Kirkland Parks Department has initiated an herbicide application. Aquatic vegetation management efforts can have potential negative impacts relevant to the Lake Washington environment and therefore control efforts should be designed to use a mix of various methods with emphasis on the most environmentally sensitive methods.

*Policy SA-20.5: Control non-native species which impact Kirkland's shoreline.*

The City Parks Department periodically undertakes programs to control non-native species along the shoreline. For instance, the Parks Department has planned improvements within Juanita Beach Park to reduce waterfowl impacts at this park. Programs aimed at controlling impacts associated with non-native species use of the waterfront should continue. Any programs initiated should be designed to minimize any potential impacts to native species.

*Policy SA-20.6: Implement low-impact development techniques, where feasible, in development of or renovations to recreational facilities along City shorelines.*

Low-impact development strives to mimic nature by minimizing impervious surface, infiltrating surface water through biofiltration and bio-retention facilities, retaining contiguous forested areas, and maintaining the character of the natural hydrologic cycle. Utilizing these practices can have many benefits, including improvement of water quality and reduction of stream and fish habitat impacts. The Parks Department has successfully incorporated low-impact development techniques with park development efforts, such as Waverly Park and Watershed Park. These techniques should also be considered for any improvements within shoreline parks.

Opportunities exist to reduce impervious surface coverage in a number of shoreline parks, including Waverly Beach Park, Street End Park, and Marsh Park and LID should be explored as a means to reduce this coverage.

*Policy SA-20.7: Reduce or modify existing shoreline armoring within Kirkland's shoreline parks to improve and restore the aquatic environment.*

Bulkheads or other types of shoreline armoring can adversely impact ecological functions and ecosystem-wide processes. Kirkland contains a number of structural shoreline stabilization measures, such as concrete or rip-rap bulkheads, within its shoreline parks. Opportunities exist to reduce shoreline armoring in a number of shoreline parks, including [O.O. Denny Park](#), Waverly Beach Park, Marina Park, David E. Brink Park, Settler's Landing, Marsh Park, and Houghton Beach Park. If repair or replacement is needed to these existing structures, the Parks Department should explore the use of nonstructural measures. Further, new development within the City's parks should be located and designed to eliminate the need for new shoreline modification or stabilization.

*Goal SA-21: Undertake restoration opportunities to improve shoreline ecological functions and ecosystem-wide processes where feasible.*

The City's shoreline parks present opportunities for restoration that would improve ecological functions, including reduction of shoreline armoring, reduction of overwater cover and in-water structures, improvement of nearshore native vegetation cover, reduction of impervious surface coverage, control of invasive vegetation, and improvement of fish passage where possible.

In addition, many projects planned under the Surface Water Management Utility would provide wetland enhancement, fish passage improvement, bioengineered streambank erosion, restoration of armored streambanks, flood abatement, and water quality improvement. While many of these projects are planned "upstream" of shoreline jurisdiction, they can still have positive effects on the shoreline environment.

#### 4. Shoreline Transportation

Note: The Transportation Chapter of the Comprehensive Plan contains a set of goals and policies relating to vehicular, bicycle and pedestrian circulation.

##### *Streets*

*Goal SA-22: Provide for safe and efficient movement of vehicles, bicycles and pedestrians within the shoreline area, while recognizing and enhancing the unique, fragile and scenic character of the shoreline area.*

*Policy SA-22.1: Maintain a roadway network which will efficiently and safely provide for vehicular circulation within the shoreline area.*

The existing vehicular circulation system in Kirkland's shoreline area is largely complete, with several major roadways located within the shoreline jurisdiction, including portions of Lake Washington Boulevard NE/Lake Street South and Market Street/98th Avenue NE, as well as neighborhood access streets and driveways. The City should undertake improvements, as necessary, to address needed safety, capacity or efficiency improvements within the shoreline area.

*Policy SA-22.2: Enhance Lake Washington Boulevard NE and Lake Street South to improve their function for scenic views and recreational activities, as well as for local access and as a commute route.*

Lake Washington Boulevard is designated as a major arterial and provides the major north-south route through Kirkland south of the Central Business District and west of I-405. The Boulevard also provides local access for a substantial number of residential developments and businesses. The Boulevard functions as a major pedestrian and bicycle corridor, serving waterfront park users, joggers, strollers, and Downtown shoppers. The City should continue to manage this network to meet the needs of the broad variety of users, while maintaining the scenic quality of this roadway network.

Traffic along Lake Washington Boulevard and Lake Street South has increased over time, restricting local access to and from these streets and creating noise, safety problems, and conflicts for pedestrians, bicyclists, and adjacent residents. Solutions to these problems should be sought which recognize that these streets have a scenic and recreational function which is as important as their function as a commute route. Improvements to these streets should help accommodate their broader amenity function in such a manner that the safety of all the diverse users is enhanced. Accordingly, the following improvements would be desirable:

- ' Widening of sidewalks or development of landscape strips or landscaped median islands to separate traffic and provide pedestrian safety.

- Installation of pedestrian crossings at intersections and adjacent to waterfront parks where safety considerations allow such installation.

- Continuation and widening of bicycle lanes.

- Limitations on the number of new curb cuts and consolidation of driveways, where possible.

- Restrictions on turning movements by installation of c-curbs or other techniques, where needed.

*Policy SA-22.3: Design transportation improvement projects within the shoreline to avoid, minimize and mitigate environmental impacts.*

Transportation facilities should be designed to have the least possible effect on shoreline features. When planning transportation facilities, both public and private, the environmental impacts of the facility need to be evaluated and minimized, and appropriate mitigation included. Environmental impacts of transportation facilities and services can

include wetland and stream encroachment, vegetation removal, air quality deterioration, noise pollution, and landform changes.

*Policy SA-22.4: Design transportation improvement projects to maximize opportunities to improve existing shoreline ecological functions.*

Transportation improvement projects located within the shoreline should include provisions for shoreline vegetation restoration, fish and wildlife habitat enhancement, and low-impact development techniques, where practicable and feasible.

*Policy SA-22.5: Design transportation improvement projects to enhance scenic amenities and reflect neighborhood character.*

Roadways should be designed to maximize views of the lake, where feasible. Shoreline roadways should also be designed with pedestrian improvements, such as widened sidewalks, and amenities such as benches or view stations and public sign systems that identify significant features along the shoreline such as historic or scenic features, parks and public access easements. In addition, appropriate landscaping and street tree selection should be used for rights-of-way with public views to maintain the views as the vegetation matures.

*Policy SA-22.6: Incorporate best management practices into road and utility maintenance activities.*

Road maintenance activities are necessary to clean out sediment and debris from drainage systems, which provides benefits to salmon habitat by preventing pollutants and sediments entrapped in stormwater facilities from entering surface or groundwater. The activities can also have adverse water quality impacts, directly affecting aquatic species. In order to minimize any potential adverse impacts, the City road maintenance crews should continue to use best management practices, such as those incorporated into the Regional Road Maintenance ESA Program Guidelines, to guide their maintenance activities. The Regional Road Maintenance ESA Program Guidelines (Regional Program) describe physical, structural, and managerial best management practices designed so that when they are used, singularly or in combination, they reduce road maintenance activities' impacts on water and habitat.

#### *Pedestrian/Bicycle Circulation*

*Goal SA-23: Provide the maximum reasonable opportunity for the public to view and enjoy the amenities of the shoreline area.*

*Policy SA-23.1: Provide a public access system that is both physical and visual, utilizing both private and public lands, consistent with the natural character, private rights and public safety.*

Public access includes the ability of the general public to reach, touch, and enjoy the water's edge, to travel on the waters of the State, and to view the water and the shoreline from adjacent locations. Public access is a key component of the Shoreline Management Act and is one of the preferred uses in the shoreline area and should be encouraged, both in private and public developments and public acquisition.

Developing public access to the shoreline area has long been a priority of the City. Except for single-family residential areas or environmentally ~~critical sensitive~~ areas, the City has sought development to provide public access to the water's edge and along the shoreline as much as possible. Based on this approach, the City has made significant progress towards establishing continuous pedestrian access along the water's edge along portions of the shoreline.

In addition to these public access easements, the City has, over time, acquired many shoreline properties and designated these properties for park/open space and developed access trails.

*Policy SA-23.2: Enhance and maintain pedestrian and bicycle infrastructure within the shoreline area.*

Pedestrian and bicycle movement on and off roadways in the shoreline area should be encouraged wherever feasible. Access points to and along the shoreline as well as shoreline recreational facilities should be linked by pedestrian and bicycle pathways developed as close to the water's edge as reasonable.

The City should work to infill key gaps in existing shoreline access by connect existing pathways and linking existing access points to and along the shoreline, where feasible. In addition, the City should work to complete bicycle improvements by infilling gaps in existing routes and making any necessary safety improvements.

The following identifies some of the key opportunities available to improve public access. Some of the sites are located within the shoreline area, while others located outside the shoreline jurisdiction are represented since they provide an important connection to the shoreline. These connections should be sought, either through a required condition of development, or, where appropriate, through use of public funds to acquire and develop public pedestrian walkways:

”Connecting Juanita Bay Park and Juanita Beach Park. The City should seek to complete a public pedestrian walkway along the shoreline from Juanita Bay Park to Juanita Beach Park. Because of the presence of wetlands, the walkway should be designed so as to cause the least impact. The City should also pursue improvements to connect the existing bicycle lanes along Market Street to those on Juanita Drive.

”Juanita Bay Park – provide an additional connection from the causeway to the lake if protection of the natural features can be reasonably ensured.

—Forbes Valley Pedestrian Facility – provide a sidewalk adjacent to Forbes Creek Drive to connect Crestwoods Park and Juanita Bay Park.

—9th Street West – between Market Street and 20th Street across Juanita Bay Park should be improved for both pedestrians and bicycles.

—10th Street West – connecting Kiwanis Park and Juanita Bay Park.

—Waverly Way – should be improved with sidewalk on the west side of the street. View stations at the unopened street ends at 4th Street West and 5th Street West along Waverly Way should also be considered.

—Lake Avenue West Street End Park – complete a pedestrian pathway across Heritage Park from Waverly Way to the Street End Park.

—In Downtown south of Marina Park. In this area, buildings and parking lots interrupt the shoreline trail system that has been established on adjoining properties. Whenever possible, this shoreline trail system should be completed, in order to build upon this community amenity and open space.

—Lake Washington Boulevard NE – gaps in the existing public waterfront trail with connections to the Boulevard should be a required element of all shoreline developments other than single-family homes. Public use areas also should be encouraged adjacent to the westerly margin of Lake Washington Boulevard. The Boulevard is now a popular path for pedestrians, joggers, and bicyclists, and the continued improvement of this corridor as a promenade with wide sidewalks and public use areas, such as benches or view stations, pedestrian scale lighting, and public sign systems, would be a significant public asset.

—Juanita Drive— provide safe bicycle and pedestrian facilities along Juanita Drive while maintaining the corridor’s unique natural landscape and protecting the natural environment.

The City of Kirkland [Transportation Master Plan](#) and Active Transportation Plan (ATP), together with any additional routes identified in Neighborhood Plans, maps most of the bicycle and pedestrian facilities planned for future development. The Capital Improvement budget process prioritizes when routes will receive funding for improvements.

*Policy SA-23.3: Require public access to and along the water’s edge and waterfront public use areas with new development or substantial redevelopment, except in limited circumstances.*

In general, new development or substantial redevelopment should be required to install a public trail along the entire length of the waterfront with connections to Lake Washington Boulevard at or near each end. Areas which are available for other public waterfront activities also should be strongly encouraged. A public trail should not be



required associated with the construction of an individual new single-family residence or where it is demonstrated to be infeasible due to impact to the shoreline environment or due to constitutional limitations.

*Policy SA-23.4: Minimize impacts on adjacent uses and the natural environment through the appropriate design of public access. Public access should also be designed to provide for public safety.*

Developments required to provide public pedestrian access should be designed to minimize the impacts of the public access to adjoining properties, where possible, such as visually or physically separating the public pedestrian access from adjacent private spaces, or by placing an intervening structural or landscape buffer. The City may permit the establishment of reasonable limitations on the time, extent, and nature of public access in order to protect the natural environment and the rights of others.

In addition, public access trails should be located and designed to assure that users are visible and that pathways are well illuminated, if open in hours of darkness.

Public access through ~~critical sensitive~~-areas should be designed to avoid or minimize impacts to ~~critical sensitive~~-areas such as wetlands or streams or their protective buffers.

*Policy SA-23.5: Cooperate on interagency and public-private partnerships to preserve and enhance water trails along Kirkland's shoreline where feasible.*

The Lakes-To-Locks Water Trail is a day use trail with over 100 public places in a series of lakes and rivers extending from Issaquah to Elliott Bay to launch and land small non-motorized boats. The Lakes-to-Locks Water Trail contains nearly a dozen launch, landing and rest sites along Kirkland's Shoreline. The City should continue to participate in this type of partnership to increase access and use of the City's shoreline.

#### *Air and Water Access*

*Goal SA-24: Provide opportunities for transportation alternatives, such as access by land or water.*

*Policy SA-24.1: Explore opportunities to establish passenger-only ferry service along Kirkland's shorelines.*

As the roads and highways in the region have increasingly reached full capacity, there has been renewed interest in re-establishing waterborne transportation in Lake Washington, particularly passenger-only ferries. King County has established a countywide Ferry District, which plans to consider the delivery of passenger-only ferry services serving destinations in King County, including a route between Kirkland and Seattle. The City should participate in this effort and ensure that issues affecting the businesses and residents of Kirkland, such as location, traffic and parking, and the shoreline environment, are adequately addressed.

*Policy SA-24.2: Allow limited floatplane moorage in commercial shoreline areas.*

Floatplanes can be used for both commercial and recreational purposes. Commercial operations can include a variety of activities including air charter and scheduled air operations. These activities are water-dependent and should be permitted within high intensity shoreline commercial districts in limited circumstances, if evaluated through a public review process and where it has been determined that the facility or operation has been designed to minimize impacts, including impacts on native fish and wildlife and their habitat, as well as impacts to shoreline views ~~and community character~~. Further, the operation of these facilities should ensure protection of adjacent development and uses as well as human safety, including limiting noise and other impacts on residential uses. Floatplane facilities should be located so they do not interfere with public swimming beaches ~~and also maintain or~~ safe boating corridors. The floatplane operations should comply with State and federal requirements.

*Policy SA-24.3: Limit helicopter landing facilities in the shoreline area.*

Helicopter operations are not water-dependent and can include significant environmental issues such as noise pollution. As a result, helicopter landing facilities should not be permitted in the shoreline area, except as needed for emergency medical airlift.

## 5. Shoreline Utilities

*Goal SA-25: Manage the provision of public and private utilities within the shoreline area to provide for safe and healthy water and sanitary sewer service, while protecting and enhancing the water quality and habitat value of the shoreline.*

*Policy SA-25.1: Locate new utilities and related appurtenances outside of the shoreline area, unless this location is reasonably necessary for the efficient operation of the utility.*

Utilities are services that produce and carry electric power, gas, sewage, water, communications and oil. The provision of these services and the appurtenances associated with them can create substantial impacts on the landscape and the functioning of the natural ecosystem. To minimize potential impacts, these facilities should be located outside of the shoreline area, and in particular, outside of the aquatic environment, where feasible. If necessary within the shoreline, utility facilities should be located and designed in a manner that preserves the natural landscape and shoreline ecology, and minimizes conflicts with present and planned land uses.

Alternative energy use such as solar- and wind-based energy systems should be encouraged within the shoreline environment, provided that any potential adverse impacts are minimized.

*Policy SA-25.2: Minimize impacts from the location, design, and maintenance of utility facilities located within the shoreline.*

Careful planning and design is required to address impacts such as soil disturbance and intrusion on the visual setting. Potential adverse impacts should be minimized through the location, design and construction techniques used. For instance, where utility systems cross shoreline areas, clearing for installation or maintenance should be kept to a minimum width necessary to minimize impacts to trees and vegetation. Utilities should also be properly installed and maintained to protect the shoreline environment and water from contamination. The City should require location of utility lines prior to construction to avoid damaging the lines, incurring biological impacts, during construction.

Upon completion of utility installation or maintenance projects on shorelines, the shoreline area should be restored to pre-project configuration, replanted with native species and provided with maintenance care until the newly planted vegetation is established.

Even with revegetation, planting restrictions may limit the species that are replanted. As a result, existing functions may not be able to be fully restored. For this reason, utility corridors should be located outside of the shoreline jurisdiction, where possible.

*Policy SA-25.3: Encourage consolidation of utilities within existing rights-of-way or corridors.*

In order to minimize the extent of shoreline modified by improvements, utility facilities should utilize existing transportation and utility sites, rights-of-way and corridors whenever practicable, rather than creating new corridors in the shoreline environment. Joint use of rights-of-way and corridors in shoreline areas should be encouraged.

*Policy SA-25.4: Locate utility facilities and corridors to protect scenic views and prevent impacts to the aesthetic qualities of the shoreline.*

Utility lines and facilities, when they must be placed in a shoreline area, should be located so that they do not obstruct or destroy scenic views. Whenever feasible, these facilities should be placed underground, or designed to do minimal damage to the aesthetic qualities of the shoreline area.

## 6. Shoreline Design

*Goal SA-26: Maintain and enhance Kirkland's orientation to and linkages with Lake Washington.*

*Policy SA-26.1: Preserve public view corridors along the City's street networks and public parks.*

The street and waterfront park system provides a large number of local and regional views. The view corridors that lie within the public domain are valuable for the beauty, sense of orientation, and identity that they provide to Kirkland. The views also maintain the visual connection and perception of public accessibility to the lake. As a result, these views should be kept free of obstruction.

*Policy SA-26.2: Locate and design new development to provide view corridors of Lake Washington from Lake Washington Boulevard and Lake Street South south of the Central Business District.*

Kirkland's history, identity and character are strongly associated with its proximity and orientation to Lake Washington. Lake Washington Boulevard and Lake Street are the streets from which most residents and visitors view the lake, providing a lasting visual impression and helping to establish the visual identity of the City. As a result, visual access to Lake Washington from Lake Washington Boulevard and Lake Street should be an integral element in the design of development along the west side of these streets. Both public and private development in these areas should be designed to include an open area that provides an unobstructed view of the water beyond. View corridors should be situated on the property to provide the widest view of the lake. Existing structures in some areas block views of the lake. with renovation of existing structures, opening up of views should be encouraged.

The Central Business District (CBD) is a community activity area focused around its historic waterfront with extensive public use and views of the waterfront provided by public parks, street ends, public and private marinas, public access piers and shoreline public access trails. Because of this configuration and the desire to provide continuous pedestrian-oriented retail activity at the street, view corridors across private properties in the CBD should not be required.

*Policy SA-26.3: Explore opportunities to provide visual and pedestrian access from Central Way and Lake Street with redevelopment efforts.*

The City should explore opportunities to participate in a public/private partnership to redevelop the commercial block between Kirkland Avenue and Central Way with visual and pedestrian access from a series of at-grade pedestrian connections from Central Way and Lake Street which would open to a large public plaza constructed west of the buildings to enhance the Downtown's lake front setting.

*Policy SA-26.4: Design water-enjoyment uses to provide significant opportunities for public enjoyment of the aesthetic, natural and recreational amenities of the shoreline.*

Water-enjoyment uses, such as restaurants, hotels or other mixed-use commercial projects, bring substantial numbers of people to the shoreline and provide opportunities for the public to enjoy shoreline amenities. These uses are encouraged in urban mixed areas, such as Kirkland's Downtown area, and should be designed to respond to their shoreline location through a variety of measures, including the following:

- ”Architectural or site design elements that connect visually or physically to the lake.
- ”Orientation of views and windows to the lake.
- ”Orientation of entries, sight lines, buildings, pathways and other design elements to the shoreline.
- ”Incorporating interpretative signs.
- ”Locating service areas away from the shoreline.
- ”Incorporating substantial landscaping and open space.

”Providing outdoor seating or gathering places along the shoreline.

”Designing signs to be compatible with the aesthetic quality of the shoreline.

Enhancement of views should not take precedence over vegetation conservation and, as such, removal of vegetation necessary for shoreline function should not be allowed in cases where views are partially impaired by existing vegetation. New landscaping should be appropriately designed to preserve designated view corridors.

## **7. Shoreline Archaeological, Historic and Cultural Resources**

*Goal SA-27: Identify, protect, preserve, and restore important archeological, historical, and cultural sites located in the shoreline area.*

Kirkland's shoreline area has a long history, dating back to use of Juanita Bay by Native Americans and use of Lake Washington for fish harvest by the Muckleshoot Tribe. The shoreline area also contains many historic structures, including residential structures and vessels moored along the City's shoreline.

*Policy SA-27.1: Prevent destruction or damage to historic, cultural, scientific or educational resources located along the shoreline.*

Steps should be taken to identify, recover and preserve any artifacts or other resources that may exist along the City's shoreline. The City should work with property owners and tribal, State, and federal governments as appropriate to assess sites and make arrangements to preserve historical, cultural and archaeological values in advance of planned development. Proposed development should be designed and operated to be compatible with continued protection of the historic, cultural or archaeological resource. If development occurs in areas documented to contain archaeological resources, a site inspection or evaluation by a professional archaeologist in coordination with affected tribes should be required prior to issuance of permits. If archaeological resources are uncovered during excavation, work on the site should immediately stop and notification to the City, the State Office of Archaeology and Historic Preservation, and affected tribes should be made to determine the appropriate course of action.

*Policy SA-27.2: Encourage educational projects and programs that foster an appreciation of the importance of shoreline history.*

Site development plans should incorporate measures for historic, cultural and archaeological resource preservation, restoration and education with open space or recreation areas whenever possible. Wherever feasible, shoreline development should recognize the former use of much of the City's shoreline area for such uses as boat yards, ferry landings and industrial sites.

## 8. Restoration Planning

*Goal SA-28: Implement the projects, programs and plans established within the Restoration Plan as funding and staffing resources permit.*

Restoration planning is an important component of the environmental protection policy of the Shoreline Management Act. Continued improvement of shoreline ecological functions requires a comprehensive watershed approach that combines upland and shoreline projects and programs. The City of Kirkland has adopted a Restoration Plan for the City's shorelines that provides the framework for the community's efforts to restore degraded portions of the City's shorelines.

The Restoration Plan provides multiple programmatic and site-specific opportunities for restoring the City's shoreline areas that outline opportunities to achieve a net benefit in ecological conditions. Ecological benefits that would be realized by implementing this plan include: increased use of soft approaches for shoreline stability and corresponding reductions in low-functioning hard shorelines; increased organic inputs, habitat, and filtration from shoreline riparian vegetation; improved wildlife corridor connectivity; improved habitat for salmon; displacement of noxious vegetation; and eventual introduction of woody debris.



Gap Analysis Table 6. Amendments recommended by staff and TWC to Chapter 5 and Chapter 90 KZC

Section Title of Chapter	Type of Amendment	Proposed Change	Rationale
Chapter 5 Kirkland Zoning Code			
KZC 5, Definitions	1. Clarification 2-5. Consistency updates	<p>1. Revise culvert definition to clarify that culverts may convey streams and are specifically related to road crossings.</p> <p>2. Revise frequently flooded areas, geologically hazardous areas, institutional uses, impervious surface, ordinary high water mark, pervious surface, stream, upland, watershed, wetland and wetland category or wetland rating to remove reference to another definition in Chapter 83 KZC.</p> <p>3. Revise maximum units per acre and structure setback definitions to include reference to Chapter 83.</p> <p>4. Add definition of Wetlands of High Conservation Value.</p> <p>5. Revise definition of wildlife habitats and species of local importance (.992) to remove the word "wildlife" and specific species list and remove the redundant species of local importance definition (.883.15).</p>	<p>1. Clarification</p> <p>2. The SMP references Chapter 5 definitions for all definitions that are the same for properties within and outside of shoreline jurisdiction. Only SMP specific definitions should be contained in Chapter 83 KZC. Now that the SMP will reference Chapter 90 for critical areas regulations, no critical areas definitions are necessary in the SMP. There never was a definition for institutional uses in SMP.</p> <p>3. Clarification</p> <p>4. Internal consistency. Wetlands mapped by DNR as Wetlands of High Conservation Value should be considered Category I wetlands but currently no definition was provided in code to help determine this.</p> <p>5. Clarification of regulated species and habitats- Per 90.95.2.b KZC, wildlife habitat and species of local importance are those habitats and species which are on the states Priority Habitats and Species (PHS) list that are located within the city. Bald eagles are no longer on the PHS list. Including specific species in the definition makes the code less adaptable if the state list changes again. Per 90.85.8 habitats and species of local importance, in addition to PHS species, can also be designated by the City. Definition will clarify these two components of habitats and species of local importance. In the future should the city chose to designate additional species they would be listed here. Definition .883.15 is redundant with the proposed revisions to .992..</p>
Chapter 90 Kirkland Zoning Code			
KZC 90.30, City Review Process	1. Minor policy amendment	1. Stream channel stabilization should be a planning official decision rather than Process I	Bumping down the significance of the decision to make it more consistent with the other types of action
KZC 90.35 Exemptions	1. Minor policy amendment 2. Minor policy amendment	<p>1. Add a new exemption for beaver management with an approved HPA.</p> <p>2. Add a new exemption for private flood prevention activities recommended by Public Works</p>	<p>1. Based on past project reviews, beaver management, such as installation of beaver deceiver devices, is sometimes warranted, and when approved by an HPA, should be allowed by Chapter 90 with no further review. Insignificant environment impact would be expected when HPA conditions are followed.</p> <p>2. Based on past project reviews, Public Works at times requires or recommends an action that is difficult or not possible to permit through Chapter 90. Revisions remove this barrier for projects necessary for flood preventions and public safety.</p>
KZC 90.40, Permitted Activities, Improvements, or Uses Subject to Development Standards	1. Clarification 2. Clarify interpretation 3. Clarification 4. minor policy amendment	<p>1. Clarifications that mitigation area shall be equal to disturbance area in 90.40.6.b and 90.40.6.c</p> <p>2. Clarify in 90.40.6.c.3 that boardwalks are not counted toward lot coverage</p> <p>3. Clarify that 90.40.6.d.3 applies to piped stormwater outfalls</p> <p>4. Add allowance for temporary construction impacts in wetland and stream buffers</p>	<p>1, 2, and 3. Clarifications</p> <p>4. Temporary buffer impacts may be necessary for construction related purposes even when all permanent wetland and buffer impacts can be avoided. As the least impactful alternative these temporary impacts should be allowed when they can be fully restored, as a disincentive to proposing additional, permanent impact.</p>
KZC 90.45, Public Agency and Public Utility Exceptions	Clarification	Clarify that all public agency exceptions for all critical areas must include all submittal materials listed in this subsection.	Clarification
KZC 90.55, Wetlands and Associated Buffer Standards	1. Policy amendment 2. Policy amendment	1. Revise habitat point ranges and wetland buffer widths for some wetlands pursuant to Ecology's July 2018 guidance update.	1. Clarification. The change in guidance is the result of Ecology's continued evaluation of the 2014 wetland rating system as it relates to the 2004 wetland rating system. Ecology's intent was that the change from the 2004 to 2014 rating system would not significantly affect resulting buffers. The recommendation assigns wetlands with a habitat score of 5 as "low" function instead of a separate "low/moderate" grouping. This reduces the buffer for wetlands with a habitat score of 5 to 75 feet instead of 105 feet. It also reduces the



Gap Analysis Table 6. Amendments recommended by staff and TWC to Chapter 5 and Chapter 90 KZC

Section Title of Chapter	Type of Amendment	Proposed Change	Rationale
		2. For a wetland with a habitat score of 6 or more, add an additional requirement that to utilize the standard buffers a wildlife corridor must be established between the wetland and any other WDFW defined priority habitat on the subject parcel.	recommended buffer for "moderate" habitat functions (scores of 6 and 7) to 110 feet instead of 165 feet.  2. Chapter 90 KZC utilizes the buffers presented in Ecology's Wetland Guidance for CAO Updates Table XX.1 which requires the use of minimization measures, and when appropriate, protection of a wildlife corridor. The wetland impact minimization measures are included in 90.155 KZC and the requirement that they be implemented if standard buffers are used is noted in the wetland buffer table in 90.55 KZC. However, a corridor requirement is not currently included in Chapter 90. To better align with BAS a corridor requirement is proposed in order for wetlands with a habitat score of 6 or more to use the standard buffers, if another WDFW Priority Habitat is located on the subject parcel. If the option for a corridor exists but is not provided, the standard buffers must be increased by 33% to provide additional habitat protection to the wetland. If no option for providing a corridor is available, the standard buffers may continue to be used with the other criteria contained in 90.55 alone.  Note that with the smaller buffer widths now proposed (110 feet) for wetlands with a habitat score of 6-7 (based on item 2 above), the 33% increase in buffer width (to 150 feet) potentially required if the habitat corridor requirement is not met would still result in a smaller buffer than currently required (165 feet) for these wetlands.
KZC 90.60, Wetland Modification	Clarifications	1. Reorder section for clarity, identifying applicability up-front 2. Clarify what type of wetland and wetland buffer modification proposals are allowed	It was not clear to staff or consultants how 90.60 was intended to be applied. Clarifications were made to more clearly indicate that wetland fill should be prohibited except under the certain exceptions (now listed as 1, including reasonable use exception) or for the certain small, low functioning wetlands listed in 3. Buffer modifications are allowed only as part of a wetland modification, interrupted buffer waiver or buffer averaging.
KZC 90.65, Streams and Associated Buffer Standards	Policy Amendment	Consider a separate classification for urban stream channels that may meet the state's definition of "fish-bearing," but provide little benefit to fish habitat (i.e. upstream of or in between long piped segments). A proposed Type F - Urban Altered classification has been added to the table in 90.65.	The State's stream classification system was designed for forested areas, and it does not account for piped, urbanized streams that provide little potential value for fish habitat.
KZC 90.70, Stream Modification	Clarifications	1. Reorder section for clarity, identifying applicability up-front 2. Clarify that stream buffer modifications may only be approved as part of a stream modification, except for averaging and interrupted buffer waiver 3. Clarify that stream channel relocation includes meandering of a stream 4. Clarify that applicant shall be responsible for the cost of inspection, report <u>and peer review</u>	Clarifications
KZC 90.75.3.c, Daylighting of Streams	Clarification	Clarify that the applicant is responsible for funding peer review, if deemed necessary by the planning official.	Clarification
KZC 90.95 Fish and Wildlife Habitat Conservation Areas	Clarification	Remove the word "wildlife" from 90.95.8	Habitat and Species of Local Importance can refer to both fish and wildlife, so removing the word "wildlife" is more accurate.
KZC 90.110, Critical Area Report	Clarifications	1. Clarify in 90.110.4.h that Critical Area Report is submitted with development permit application 2. Clarify the types of actions requiring a revegetation plan	Clarifications
KZC 90.130, Vegetative Buffer Standards	Clarifications	1. Clarify in 90.130.3 that the calculation of impervious area includes coverage of pervious pavement and/or pavers 2. Clarify in 90.130.6 the types of actions requiring a vegetative buffer plan	Clarifications

Gap Analysis Table 6. Amendments recommended by staff and TWC to Chapter 5 and Chapter 90 KZC

Section Title of Chapter	Type of Amendment	Proposed Change	Rationale
		3. Clarify in 90.130.7 that a maintenance and monitoring plan is submitted with a development permit application and financial security is submitted with a building permit or land surface modification application and that that applicant is responsible for the cost of peer review	
KZC 90.160, Monitoring and Maintenance	Clarification	1. Clarify that monitoring and maintenance applies to vegetative buffer plantings as well as mitigation (90.160.1.a and 90.160.3). 2. KZC 90.160.4.d finish sentence to read "... and one site inspection in third year."	Clarifications
KZC 90.180 Reasonable Use Exception	Clarification	1. Remove zones and just list uses allowed 2. Change "commercial" to "non-residential" in 180.6.b	Clarifications
KZC 90.185, Nonconformances	1, 2, and 5. Clarifications 3, and 4. Minor policy changes	1. Clarify in 90.185.2.a that one-time expansion limit does not apply to above-ground floor expansions (i.e., building up). 2. Clarify in 90.185.4.c.3 that the 50 percent threshold applies to the primary structure and attached improvements 3. Substitute "structure" for "building" in preface of 185.5. 4. Allow expansion in 185.6 to include a new patio, deck, or walkway (KCHA ADA ramp example) and not just an addition to a building. 5. Clarify that the one-time expansion is that specified in 90.185.6.b, c, d, and e.	1, 2, and 5. Clarification 3. Since the expansion in this section won't increase the degree of nonconformance because it will occur outside the critical area, buffer or building setback, we don't care if it is a habitable building. 4. A patio, deck, or walkway would be less impactful than a building.
KZC 90.190, Critical Area Markers, Fencing and Signage	Clarification	Clarify "critical area or its buffer" in 90.190.2.b and 3.a.4	Clarification
KZC 90.195 Pesticide and Herbicide Use	1. Clarification 2. minor policy change	1. Remove reference to King County Stormwater Pollution Prevention Manual and clarify that BMPs apply to pesticides, herbicides, and fertilizers. 2. Remove 90.195.2	1. The manual does not include all of the herbicide and pesticide guidance that is included in code. 2. Ecology would not require a permit for herbicides sprayed on terrestrial systems.



## Draft Amendments to Chapter 5 KZC

*Note: Only text in track changes are the proposed amendments. Other underlines are links to other definitions in the Kirkland Zoning Code.*

## Chapter 5 – DEFINITIONS

### Sections:

[5.05](#) User Guide

[5.10](#) Definitions

### 5.05 User Guide

The definitions in this chapter apply for this code. Also see definitions contained in Chapter [83](#) KZC for shoreline management, ~~Chapter 90 KZC for critical areas: wetlands, streams, minor lakes, fish and wildlife habitat conservation areas and frequently flooded areas~~, Chapter [95](#) KZC for tree management and required landscaping, and Chapter [113](#) KZC for cottage, carriage and two/three-unit homes that are applicable to those chapters.

### 5.10 Definitions

#### **.185 Culvert**

An open-ended cylindrical structure generally used for the conveyance of storm waters or streams that allows water to flow under a road, railroad, trail, or similar obstruction from one side to the other side.

#### **.326 Frequently Flooded Areas**

~~For properties within the jurisdiction of the Shoreline Management Act, see Chapter 83 KZC. Otherwise, all~~ All areas shown on the Kirkland critical areas maps and as noted on effective FEMA maps as being within a 100-year floodplain, as well as all areas of special flood hazard regulated by Chapter [21.56](#) KMC. (Ord. 4551 § 4, 2017; Ord. 4252 § 1, 2010)

#### **.328 Geologically Hazardous Areas**

Landslide hazard areas, erosion hazard areas and seismic hazard areas. ~~For properties within jurisdiction of the Shoreline Management Act, see Chapter 83 KZC.~~ (Ord. 4643 § 4, 2018; Ord. 4252 § 1, 2010)

#### **.389 Impervious Surface**

~~For properties within the jurisdiction of the Shoreline Management Act, see Chapter 83 KZC. Otherwise; impervious surface is a placed, created, constructed or compacted hard surface area which either prevents or retards the entry of water into the soil mantle as under natural conditions prior to development. A non-vegetated surface area which causes water to run off the surface in greater quantities or at an increased rate of flow from the flow present under pre-development conditions. Common impervious surfaces include, but are~~

## Draft Amendments to Chapter 5 KZC

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~~not limited to, rooftops, walkways, patios, driveways, parking lots or storage areas, concrete or asphalt paving, gravel roads, packed earthen materials, and oiled, macadam materials or other surfaces which similarly impede the natural infiltration of surface water or storm water. Impervious surfaces do not include pervious surfaces as defined in this code. (Ord. 4551 § 4, 2017)~~

Impervious surface means a hard surface area that either prevents or retards the entry of water into the soil mantle as under natural conditions before development; or that causes water to run off the surface in greater quantities or at an increased rate of flow compared to the flow present under natural conditions prior to development. Common impervious surfaces include, but are not limited to, roof, walkways, patios, driveways, parking lots, or storage areas, areas that are paved, graveled or made of packed or oiled earthen materials or other surfaces that similarly impede the natural infiltration of surface water or stormwater. Open, uncovered flow control or water quality treatment facilities shall not be considered impervious surfaces. Impervious surfaces do not include pervious surfaces as defined in this chapter.

#### **.410 Institutional Uses**

The following uses: [schools](#), [churches](#), colleges, universities, [hospitals](#), parks, governmental facilities and [public utilities](#). ~~Also see Chapter 83 KZC for properties within jurisdiction of the Shoreline Management Act.~~  
(Ord. 4252 § 1, 2010; Ord. 4030 § 1, 2006)

#### **.490.5 Low Impact Development (LID)**

A storm water management and land development strategy applied at the parcel and the subdivision scale that strives to mimic pre-disturbance hydrologic processes of infiltration, filtration, storage, evaporation and transpiration by ~~emphasizes emphasizing~~ conservation, ~~and~~ the use of on-site [natural features](#), [site planning](#), and distributed stormwater management practices that are integrated into a project design ~~integrated with engineered, small scale hydrologic controls to more closely mimic predevelopment hydrologic functions.~~ (Ord. 4437 § 1, 2014; Ord. 4350 § 1, 2012)

#### **.513 Maximum Units per Acre**

Within RSA and PLA 3C zones, the maximum allowed number of dwelling units shall be computed by multiplying the gross area of the subject property by the applicable residential density number per acre shown on the Zoning Map. In the RSA zone, for the purpose of calculating the maximum units per acre, all road dedications and vehicular access easements and tracts shall be included in the calculation for density. The

## Draft Amendments to Chapter 5 KZC

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maximum development potential requirements of Chapters 853 and 90 KZC shall apply. (Ord. 4333 § 1, 2011; Ord. 4196 § 1, 2009)

**.529 Minor Improvements**

~~Private walkways~~Walkways, pedestrian bridges, benches, and similar features, as determined by the Planning Official. (Ord. 4551 § 4, 2017)

**.611 Ordinary High Water Mark**

~~For properties within the jurisdiction of the KZC. Otherwise, the~~The mark that will be found on all lakes and streams by examining the bed and banks and ascertaining where the presence and action of waters are so common and usual, and so long continued in all ordinary years, as to mark upon the soil a character distinct from that of the abutting upland, in respect to vegetation, as that condition exists on June 1, 1971, as it may naturally change thereafter, or as it may change thereafter in accordance with permits issued by a local government or the Department of Ecology; provided, that in any area where the OHWM cannot be found, the OHWM adjoining fresh water shall be the line of mean high water, or as amended by the state. For Lake Washington, the OHWM corresponds with a lake elevation of 18.5 feet, based on the NAVD 88 datum. (Ord. 4551 § 4, 2017)

**.612 Ordinary High Waterline or High Water Mark**

The mark on the shores of all waters that will be found by examining the bed and banks and ascertaining where the presence and action of waters are so common and usual and so long continued in ordinary years, as to mark upon the soil or vegetation a character distinct from that of the abutting upland; provided, that in any area where the ordinary high waterline cannot be found, the ordinary high waterline adjoining freshwater shall be the elevation of the mean annual flood. This term has the same meaning as "high waterline." ~~See Chapter 83 KZC for the term "ordinary high water mark" applicable to properties within jurisdiction of the Shoreline Management Act.~~ (Ord. 4252 § 1, 2010)

**.651 Pervious Surface**

~~For properties within the jurisdiction of the Shoreline Management Act, see Chapter 83 KZC. Otherwise, as~~As opposed to impervious surfaces, these are surfaces that allow water to infiltrate into the ground. Pervious surfaces include pervious paving, lawn, landscaping, bare ground, wood chips, pasture and native vegetation areas. For the purposes of compliance with storm water development regulations, impervious and pervious surfaces are defined pursuant to Chapter 15.52 KMC. (Ord. 4551 § 4, 2017)

## Draft Amendments to Chapter 5 KZC

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**.760 Repair and Maintenance**

~~For properties within the jurisdiction of the Shoreline Management Act, see Chapter 83 KZC. Otherwise, An an~~ activity that restores the character, scope, size, and design of a structure to its previously authorized and undamaged condition. Activities that drain, dredge, fill, flood, or otherwise alter critical areas are not included in this definition. Examples of repair and maintenance include painting; replacement of siding, windows, or roofing; changing doors to windows and windows to doors, but not including reconstruction or replacement of the entire structure, including exterior bearing walls. (Ord. 4551 § 4, 2017)

~~**.883.15 Species of Local Importance**~~

~~Those species of local concern designated by the City in KZC 90.95(8) due to their population status or their sensitivity to habitat manipulation. (Ord. 4551 § 4, 2017)~~

**.895 Stream**

~~For properties within the jurisdiction of the Shoreline Management Act, see Chapter 83 KZC. Otherwise, areas~~ Areas where surface waters produce a defined channel or bed that demonstrates clear evidence of the passage of water, including but not limited to bedrock channels, gravel beds, sand and silt beds, and defined-channel swales. The channel or bed need not contain water year-round, provided there is evidence of at least intermittent flow during years of normal rainfall. Streams do not include irrigation ditches, canals, storm or surface water runoff devices, or other entirely artificial watercourses, unless they are used by salmonids or convey a naturally occurring stream that has been diverted into the artificial channel, or are created for the purposes of stream mitigation. (Ord. 4551 § 4, 2017; Ord. 4252 § 1, 2010)

**.916 Structure Setback**

A minimum required distance from a designated or modified critical area buffer within which no above ground structures may be constructed, except as provided in Chapters 83 and 90 KZC. (Ord. 4551 § 4, 2017)

**.947 Upland**

~~For properties within the jurisdiction of the Shoreline Management Act, see Chapter 83 KZC. Otherwise, generally~~ Generally described as the dry land area above and landward of the OHWM, but not including wetlands. (Ord. 4551 § 4, 2017)

**.977 Watershed**

## Draft Amendments to Chapter 5 KZC

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~~For properties within the jurisdiction of the Shoreline Management Act, see Chapter 83 KZC. Otherwise, a A~~  
region or area bounded on the periphery by a parting of water and draining to a particular watercourse or body of water. (Ord. 4551 § 4, 2017)

**.985 Wetland**

~~For properties within jurisdiction of the Shoreline Management Act, see Chapter 83 KZC. Otherwise,~~  
“~~wetland~~Wetland” or “wetlands” means areas that are inundated or saturated by surface water or ground water at a frequency and duration sufficient to support, and that under normal circumstances do support, a prevalence of vegetation typically adapted for life in saturated soil conditions. Wetlands generally include swamps, marshes, bogs, and similar areas. Wetlands do not include those artificial wetlands intentionally created from nonwetland sites, including, but not limited to, irrigation and drainage ditches, grass-lined swales, canals, detention facilities, wastewater treatment facilities, farm ponds, and landscape amenities, or those wetlands created after July 1, 1990, that were unintentionally created as a result of the construction of a road, street, or highway. Wetlands may include those artificial wetlands intentionally created from nonwetland areas to mitigate conversion of wetlands. (RCW 36.70A.030) (Ord. 4551 § 4, 2017; Ord. 4252 § 1, 2010)

**.986 Wetland Category or Wetland Rating**

~~For properties within the jurisdiction of the Shoreline Management Act, see Chapter 83 KZC. Otherwise, the~~  
The classification of wetlands according to the Washington State Wetland Rating System for Western Washington (Department of Ecology 2014, or as revised). This document contains the definitions, methods and a rating form for determining the categorization of wetlands below:

1. Category I. Category I wetlands are: (a) relatively undisturbed estuarine wetlands larger than one (1) acre; (b) wetlands of high conservation value that are identified by scientists of the Washington Natural Heritage Program/DNR; (c) bogs; (d) mature and old-growth forested wetlands larger than one (1) acre; (e) wetlands in coastal lagoons; (f) interdunal wetlands that score eight (8) or nine (9) habitat points and are larger than one (1) acre; and (g) wetlands that perform many functions well (scoring 23 points or more). These wetlands: (a) represent unique or rare wetland types; (b) are more sensitive to disturbance than most wetlands; (c) are relatively undisturbed and contain ecological attributes that are impossible to replace within a human lifetime; or (d) provide a high level of functions.
2. Category II. Category II wetlands are: (a) estuarine wetlands smaller than one (1) acre, or disturbed estuarine wetlands larger than one (1) acre; (b) interdunal wetlands larger than one (1) acre or those



## Draft Amendments to Chapter 5 KZC

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found in a mosaic of [wetlands](#); or (c) [wetlands](#) with a moderately high level of functions (scoring between 20 – 22 points).

3. Category III. Category III [wetlands](#) are: (a) [wetlands](#) with a moderate level of functions (scoring between 16 and 19 points); (b) can often be adequately replaced with a well-planned [mitigation](#) project; and (c) interdunal [wetlands](#) between 0.1 and one (1) acre. [Wetlands](#) scoring between 16 and 19 points generally have been disturbed in some ways and are often less diverse or more isolated from other natural resources in the landscape than Category II [wetlands](#).

4. Category IV. Category IV [wetlands](#) have the lowest levels of functions (scoring fewer than 16 points) and are often heavily disturbed. These are [wetlands](#) that we should be able to replace, or in some cases to improve. However, experience has shown that replacement cannot be guaranteed in any specific case. These [wetlands](#) may provide some important functions, and should be protected to some degree. (Ord. 4551 § 4, 2017)

~~.988-07.990.~~ [Wetland of High Conservation Value](#)

[Wetlands identified here, <https://www.dnr.wa.gov/NHPwetlandviewer>, by the Washington Natural Heritage Program as important ecosystems for maintaining plant diversity in our state. These wetlands are classified as Category I wetlands by the 2014 Department of Ecology Washington State Wetland Rating System for Western Washington.](#)

~~.992~~ [Wildlife-Habitat and Species of Local Importance](#)

- ~~The [habitats and species](#) present within the City which are [include coho salmon, sockeye/kokanee salmon, and cutthroat trout, bald eagle, pileated woodpecker and great blue heron based on identified](#) in the [Washington](#) Department of Fish and Wildlife's [list of State Priority Habitats and Species \(PHS\)](#) list and maps, [and Not included in the list are \[species\]\(#\) within the shoreline jurisdiction regulated under Chapter 83 KZC.](#)~~ (Ord. 4551 § 4, 2017)
- [Any species of local concern designated by the City pursuant to KZC 90.95\(8\) due to their population status or their sensitivity to habitat manipulation, which will be listed here.](#)

Kirkland Zoning Code  
 Chapter 90 – CRITICAL AREAS: WETLANDS,  
 STREAMS, MINOR LAKES, FISH AND WILDLIFE  
 HABITAT CONSERVATION AREAS, AND  
 FREQUENTLY FLOODED AREAS

**Chapter 90 – CRITICAL AREAS: WETLANDS, STREAMS, MINOR LAKES, FISH AND WILDLIFE**

**HABITAT CONSERVATION AREAS, AND FREQUENTLY FLOODED AREAS**

**Sections:**

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- 90.10 Purpose
- 90.15 Applicability
- 90.20 Critical Areas Maps and Other Resources
- 90.25 Regulated Activities

Review Process

- 90.30 City Review Process
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- 90.55 Wetlands and Associated Buffer Standards
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- 90.65 Streams and Associated Buffer Standards
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90.180	Reasonable Use Exception
90.185	Nonconformances
90.190	Critical Area Markers, Fencing and Signage
90.195	Pesticide and Herbicide Use
90.200	Critical Area Buffer and Structure Setback from Buffer Under Prior Approvals
90.205	Code Enforcement
90.210	Dedication and Maintenance of Critical Area and Buffer
90.215	Liability
90.220	Appeals
90.225	Lapse of Approval

Prior legislation: Ords. 3834, 3938, 3977, 4010, 4072, 4120, 4196, 4238, 4252, 4320, 4442, 4476 and 4491.

## INTRODUCTION

### 90.05 User Guide

The regulations in this chapter apply to activities, uses, alterations, work, and conditions in or near any wetland, stream, minor lake, fish and wildlife habitat conservation areas, or frequently flooded area. These regulations add to and in many cases supersede other City regulations. Anyone interested in conducting any development activity on or near one of these critical areas; wanting to participate in the City's decision on a proposed development under this chapter; or wishing to have a determination made as to the presence of one of these areas on their property, should read these regulations.

For properties within jurisdiction of the Shoreline Management Act, the regulations in Chapter 83 KZC shall be met. Chapter 83 KZC contains wetland, stream and flood hazard reduction regulations for properties located within its jurisdiction. However, regulations contained in this chapter that are not addressed in Chapter 83 KZC continue to apply, such as performance security, dedication and liability.

(Ord. 4551 § 3, 2017)

### 90.10 Purpose

These regulations were prepared to comply with the Growth Management Act and implement the goals and policies of the City's Comprehensive Plan. The purpose of these regulations is to protect the environment, human life, and property. This purpose will be achieved by preserving the important ecological functions of wetlands, streams, minor lakes, fish and wildlife habitat conservation areas, and frequently flooded areas using best available science. The designation, classification, and regulation of critical areas are intended to protect property rights while assuring preservation and protection of critical areas from loss or degradation, ensuring no net loss of ecological functions and restricting incompatible land uses.

These critical areas perform a variety of valuable biological, chemical, and physical functions that benefit the City and its residents. The functions of these critical areas include, but are not limited to, the following:

1. Wetlands – Wetlands help store and convey flood and storm water, support base stream flow and recharge groundwater, provide erosion control and shoreline protection, maintain and improve water quality, provide fish and wildlife habitat, and provide cultural and socioeconomic values. Wetland functions for flood and storm water control, erosion protection, and water quality improvement are particularly valuable to protect infrastructure and to limit the effects of development on water quality in Kirkland's streams and lakes.

Wetland buffers protect wetlands from or reduce the impacts of adjacent land uses. Buffers serve to moderate runoff volume and flow rates and storm water inputs (hydrology maintenance), remove sediment, excess nutrients, synthetic organic chemicals (e.g., pesticides, oils, and greases) and other toxic substances (water quality improvement), provide shade for surface water temperature (moderate temperature), and deter harmful intrusion into wetlands by humans and pets (disturbance barrier). Buffers provide habitat connectivity for wetland-dependent species that need both aquatic and terrestrial habitats for their life cycle.

Chapter 90 – CRITICAL AREAS: WETLANDS,  
STREAMS, MINOR LAKES, FISH AND WILDLIFE  
HABITAT CONSERVATION AREAS, AND  
FREQUENTLY FLOODED AREAS

The primary purpose of wetland regulations is to achieve a goal of no net loss of wetland function, value, and acreage, which, where possible, includes enhancing and restoring wetlands.

2. Streams – Streams and their associated buffers provide important fish and wildlife habitat and travel corridors; help maintain water quality; store and convey storm and flood water; recharge groundwater; and serve as areas for recreation, education, scientific study, and aesthetic appreciation.

Stream buffers serve an important role in maintaining stream functions that are important for supporting a diverse and productive fish population. These include water quality (i.e., protection from sediment, nutrients, metals, pathogens, herbicides, and pharmaceuticals), water temperature and microclimate, bank stability, invertebrate communities, inputs of organic detritus, instream habitat complexity, including large woody debris, and habitat travel corridors.

The primary purpose of stream regulations is to avoid damage to stream and riparian corridor functions, and where possible, to enhance and restore streams and riparian areas.

3. Minor Lakes – Minor lakes provide important fish and wildlife habitat; store and convey storm and flood water; recharge, storage, and discharge of ground water; and serve as areas for recreation, education, scientific study, and aesthetic appreciation. Because the shallow perimeter of minor lakes often meets the definition of a wetland, many uses and activities in and around lakes are regulated under the wetland regulations.

The primary purpose of minor lake regulations is to avoid impacts to lakes and contiguous stream and wetland areas, and where possible, to enhance and restore minor lakes.

4. Fish and Wildlife Habitat Conservation Areas – Fish and wildlife habitat conservation areas provide important nesting territory as well as spawning and protection areas for state and federally listed endangered, threatened, and sensitive species that have a primary association with that habitat area and state priority habitat that include species of local importance. These habitat areas help maintain long-term viability of these species and contribute to the state's biodiversity. Preservation of the vegetation, faunal, and hydrologic characteristics of these habitat areas is critical to maintaining these species.

The primary purpose of fish and wildlife habitat conservation area regulations is to protect habitats from impacts of adjacent urban uses by minimizing fragmentation of native habitat, controlling invasive species, maintaining or providing habitat connectivity with vegetated corridors between habitat patches, preserving habitat features including native vegetation, snags and downed wood, and providing buffers of adequate width adjacent to the habitat areas.

5. Frequently Flooded Areas – Frequently flooded areas are areas of special flood hazard that help to store and convey storm and flood water; recharge ground water; provide important riparian habitat for fish and wildlife; protect the functions and values of floodplains and serve as areas for recreation, education, and scientific study. Development within these areas can be hazardous to those inhabiting such development, and to those living upstream and downstream. Flooding also can cause substantial damage to public and private property that results in significant costs to the public as well as to private individuals.

The primary purpose of frequently flooded areas regulations is to manage potential risks to public safety and damage to public and private property due to flooding, and to protect instream habitat areas. The City of Kirkland uses the Federal Emergency Management Agency (FEMA) maps as a basis for a determination of the location of frequently flooded areas.

(Ord. 4551 § 3, 2017)

### 90.15 Applicability

1. General – These regulations apply to land within the City of Kirkland that contains any of the following:
  - a. Wetlands;

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- b. Streams;
  - c. Minor lakes;
  - d. Fish and wildlife habitat conservation areas;
  - e. Frequently flooded areas; and
  - f. Vegetative buffers required for the above.
2. **Conflicting Provisions** – The regulations in this chapter supersede any conflicting regulations in the Kirkland Zoning Code. For properties within jurisdiction of the Shoreline Management Act, the regulations in Chapter 83 KZC supersede any conflicting regulation in this chapter. If more than one regulation applies to the subject property, then the regulation that provides the greatest protection to critical areas shall apply.
3. **Modifications to Provisions in This Chapter** – The regulations in this chapter may not be modified using other provisions in this code, such as but not limited to historic overlay (Chapter 75 KZC), variances (Chapter 120 KZC), or planned unit developments (Chapter 125 KZC), unless as specified in KZC 90.180, Reasonable Use Exception.
4. **Other Jurisdictions** – Nothing in these regulations eliminates or otherwise affects the responsibility of an applicant or property owner to comply with all other applicable local, state, and federal regulations and permits that may be required.
5. **SEPA Compliance** – Nothing in these regulations or the decisions made pursuant to these regulations affects the authority of the City to review, condition, and deny projects under the State Environmental Policy Act, Chapter 43.21C RCW.

(Ord. 4551 § 3, 2017)

#### **90.20 Critical Areas Maps and Other Resources**

The City maintains general mapping of known critical areas. These maps and other available resources (such as topographic maps, soils maps, and aerial photos) are intended only as guides. They depict the approximate location and extent of known critical areas. Some critical areas depicted in these resources may no longer exist and critical areas not shown in these resources may occur. The provisions of this chapter and the findings of a critical areas report and review of the report by the City take precedence over the City's mapping. It is strongly advised that property owners and project applicants retain qualified critical area professionals to conduct site-specific studies for the presence of critical areas and related buffers.

The City's map relating to this chapter is entitled "Wetlands, Streams and Minor Lakes" map.

(Ord. 4551 § 3, 2017)

#### **90.25 Regulated Activities**

Regulated activities have the potential to adversely impact a critical area or its established buffer. This chapter shall regulate the following activities:

- 1. Removal, excavation, grading or dredging of material of any kind;
- 2. Dumping of, discharging of, or filling with any material;
- 3. Draining, flooding, or disturbing the water level or water table;
- 4. Driving pilings or placing obstructions;
- 5. Construction or reconstruction, or expansion of any structure;

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6. Destruction or alteration of vegetation through clearing, pruning, topping, harvesting, shading, intentional burning, or planting of vegetation that would alter the character of a regulated critical area;
7. Activities that result in significant changes of water temperature and physical or chemical characteristics of water sources to the critical area, including quantity and pollutants;
8. Any other development activity; and
9. Application of herbicides and pesticides.

(Ord. 4551 § 3, 2017)

## REVIEW PROCESS

### 90.30 City Review Process

1. Activities regulated by this chapter shall be considered using the following decision processes:

**Table 90.30.1 City Review Process**

Type of Action	City Review Process	Section
Exemptions	Activities permitted outright with no review process (or reviewed with underlying development or land surface modification permit – no review fee)	KZC 90.35
Permitted Activities, Improvements and Uses Subject to Development Standards	Planning Official Decision	KZC 90.40
Exception – Public Agency and Public Utility	Planning Director – Process I, Chapter 145 KZC	KZC 90.45
Programmatic Permits – Public Agency and Public Utility	Planning Official Decision or Planning Director – Process I, Chapter 145 KZC depending on scope of project	KZC 90.50
Wetland Modification	Planning Director – Process I, Chapter 145 KZC	KZC 90.60
Category IV Wetland Exceptions	Planning Official Decision	KZC 90.60
Stream Modification	Planning Director – Process I, Chapter 145 KZC	KZC 90.70
Daylighting of Streams	Planning Official Decision	KZC 90.75
Stream Channel Stabilization	<del>Planning Director – Process I, Chapter 145 KZC</del> <a href="#">Planning Official Decision</a>	KZC 90.85
Moorage Facilities and Other Improvements on Minor Lakes	Planning Director – Process I, Chapter 145 KZC	KZC 90.90
Critical Area Determination	Planning Official Determination	KZC 90.105
Buffer Averaging	Planning Official Decision	KZC 90.115
Interrupted Buffer	Planning Official Decision	KZC 90.120
Reasonable Use Exception	Planning Director – Process I, Chapter 145 KZC	KZC 90.180

2. If a development, use or activity requiring approval through Planning Official or Process I pursuant to this chapter is part of a proposal that requires additional approval through Process IIA or Process IIB, the entire proposal shall be decided upon using that other process.

- a. The decisional criteria for a permit reviewed under a Process I in this chapter shall be used for the Process IIA or Process IIB decision.
- b. The decisional criteria, standards and/or requirements for a decision reviewed under a Planning Official Decision in this chapter shall be used for the Process IIA or Process IIB decision.

(Ord. 4551 § 3, 2017)

### 90.35 Exemptions

The following activities, improvements and uses have little or no environmental impact, are temporary in nature, or are an emergency and are therefore exempt from the provisions of KZC 90.40 through 90.225, unless otherwise determined by the Planning Official.

An exemption does not give permission to degrade a critical area or ignore risk from natural hazards. All exempted activities shall use reasonable methods to avoid impacts to critical areas or their buffers. Any temporary damage to, or alteration of, a critical area or buffer shall be restored, rehabilitated, or replaced to prior condition or better at the responsible party's expense. Revegetation shall occur during the wet season, but no later than 180 days after the damage or alteration of the critical area or buffer occurred. All other restoration or rehabilitation shall be completed within 60 days of the damage or alteration, unless otherwise approved by the Planning Official.

The following activities, improvements and uses are exempt:

1. Repair and Maintenance of Structures – Repair and maintenance of existing legally established, functioning structures. This provision excludes public streets and utilities. <sup>1</sup>
2. Public Streets – Repair, maintenance, reconstruction and minor expansion of existing public streets, including associated appurtenances, bike lanes, and sidewalks. <sup>2, 5, 6</sup>
3. Utilities – Repair and maintenance of utility structures and conveyance systems and their associated facilities including service lines, pipes, mains, poles, equipment and appurtenances – both above and below ground. Replacement, installation, or construction of new utility structures and conveyance systems and their associated facilities within existing improved rights-of-way, existing legally improved private roadways, utility corridors or the Cross Kirkland Corridor and Eastside Rail Corridor. This provision does not include upgrading electric facilities that exceed 115 KV or replacement of hazardous liquid pipelines that increase existing pipeline circumference, or installation of additional hazardous liquid pipelines. <sup>3, 5, 6</sup>
4. Demolition – Removal of structures in critical area buffers; provided, that all disturbed soils are stabilized and revegetated with appropriate native vegetation and at spacing intervals listed in the City's Critical Area Plant List using the vegetative buffer standards in KZC 90.130 as a guideline for plant diversity and type.
5. Existing Nonmotorized Trails – Repair and maintenance of existing, legally established nonmotorized trails, including the Cross Kirkland Corridor and Eastside Rail Corridor. <sup>1, 5</sup>
6. Existing Landscaping – Landscape maintenance of legally established lawns and gardens; including mowing, pruning, weeding, and planting; provided, that such activities do not expand any further into critical areas or buffers, and excludes removal of significant trees, and the use and application of chemical fertilizers, herbicides and insecticides comply with provisions in KZC 90.195.
7. HVAC Equipment – Addition of HVAC equipment with a footprint of less than nine (9) square feet; provided, that:
  - a. There is no feasible alternative location available;
  - b. It does not expand the area beyond legally established landscaping or improvements;
  - c. It is not located in the critical area and is as far as possible from the critical area;



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- d. Noise minimization techniques are provided. HVAC equipment shall be baffled, shielded, and enclosed to ensure compliance with the noise provisions of KZC 115.95, except that the receiving property shall also include the upland edge of the critical area buffer; and
  - e. It must meet the setback requirements in KZC 115.115.
8. Site Investigative Work and Studies – Site investigative work and studies necessary for development permits, including geotechnical tests, water quality studies, wildlife studies, and critical area investigations; provided, that any disturbance of the critical area or its buffer shall be the minimum necessary to carry out the work or studies and the area must be restored with native vegetation after testing is done. Use of any mechanized equipment requires prior approval of the Planning Official.
9. Public Restoration <sup>6</sup> – Restoration of a critical area and its buffer through the removal of nonnative plant species provided all of the following apply:
- a. The entire area cleared of plants must be revegetated with appropriate native vegetation and at spacing intervals listed in the City’s Critical Area Plant List using the Vegetative Buffer Standards in KZC 90.130 as a guideline for plant diversity and type;
  - b. The subject property is not located in a high landslide hazard area;
  - c. No grading or filling is required to remove nonnative invasive plants or revegetate with native species;
  - d. Restoration work shall be restricted to hand removal. Hand removal equipment includes shovels, tillers, clippers, loppers, weed wrenches, and brush cutters and any handheld gas or electric equipment; except that machinery can be used if machinery can access the buffer from an abutting paved roadway without encroaching into the buffer;
  - e. Replanting with native vegetation must take place immediately following removal of invasive species;
  - f. Goats may be used to remove invasive species only provided their use does not adversely affect stream or wetland functions and they are restricted from access to the wetland or stream. Use of goats may be limited or prohibited by the Planning Official in areas where native vegetation is present and could be damaged;
  - g. In all cases, nonnative, invasive species removal shall avoid impacts to native species; and
  - h. Citizen volunteers doing restoration must be under the direct supervision of City staff.
10. Private Restoration <sup>6</sup> – Restoration of a critical area and its buffer through the removal of nonnative invasive plant species listed in the King County Noxious Weed List provided all of the following apply:
- a. The entire area cleared of invasive plants shall be revegetated with appropriate native vegetation and at spacing interval and plant size listed in the City’s Critical Area Plant List using the vegetative buffer standards in KZC 90.130 as a guideline for plant diversity and type;
  - b. The subject property is not located in a high landslide hazard area;
  - c. No grading or filling is required to remove nonnative invasive vegetation or revegetate with native species;
  - d. A planting restoration plan must be submitted to the Planning Official for review and approval prior to any disturbance to the buffer. The plan must include the area to be restored, method of removal, a detailed native planting plan with a plant list and schedule for commencement and completion of the project;
  - e. Restoration work shall be restricted to handheld equipment. Handheld equipment includes shovels, tillers, clippers, loppers, weed wrenches, and brush cutters and any handheld gas or electric equipment; machinery such as excavators and bulldozers is not allowed;



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- f. Replanting with native vegetation must take place immediately following removal of invasive species;
  - g. All removed plant material shall be taken away from the site; and plants that appear on the King County Noxious Weed List must be handled and disposed of according to a noxious weed control plan appropriate to that species; and
  - h. In all cases, nonnative, invasive species removal shall avoid impacts to native species.
11. Storm Water Dispersion Flow Path – Creation of a vegetated flow path from a dispersion device that is located outside the critical area buffer that flows into the critical area buffer provided the buffer meets the vegetative buffer standards in KZC 90.130, and the design is part of an approved development permit.
12. Other – Educational activities, scientific research, and passive outdoor recreational activities such as bird watching, fishing, and hiking, not including trail building or clearing.
13. Emergency Activities – Emergency activities necessary to prevent an immediate threat to public health, safety, or welfare. Alterations shall be reported to the City within seven (7) days and include evidence of threat or imminent danger. The City may require a permit to be obtained after-the-fact and require the critical area and its buffer to be fully restored in accordance with a critical area report and mitigation/maintenance plan.<sup>4</sup>

14. Beaver Management – Beaver management activities, provided the activity has an approved Hydraulic Project Approval (HPA) from the WA Department of Fish and Wildlife and follows all requirements therein.

15. Private Maintenance Activities Required by the City of Kirkland to mitigate substantial flooding risk to public or private property.

Notes:

<sup>1</sup> Repair and maintenance shall not increase the previously approved structure footprint or impervious area, including paving and previously approved private roadways and driveways and parking areas within a critical area or its buffer, and shall not include foundation replacement. Foundation and complete structure replacement is regulated under KZC 90.185.

<sup>2</sup> Public street activities shall not increase the impervious area in the right-of-way, or reduce flood storage capacity in the critical area or critical area buffer. Public street activities in this provision also include expansion of pavement into existing impervious street shoulders.

<sup>3</sup> Utility activities shall not increase the impervious area in the right-of-way or private roadway or utility corridor or the Cross Kirkland and Eastside Rail Corridors, (except utility poles), or reduce flood storage capacity in the critical area or critical area buffer. Replaced overhead electric utilities and their associated facilities shall not be exempt if the work results in additional vegetation disturbance of the critical area or its buffer because of ongoing required vegetation maintenance due to wider vegetation clearance requirements. Utility activities in this provision also include expansion of existing structures such as substations into existing impervious areas.

<sup>4</sup> All restoration and mitigation shall occur within the timeframe established with the underlying permit, but in no case more than one (1) year from the date of the emergency.

<sup>5</sup> The construction drawings shall show the edge of the right-of-way, private roadway or utility corridor, and the existing impervious shoulder area. The drawings shall also specify that all affected critical areas and buffers shall be restored to their pre-project condition or better, including soil stabilization and revegetation.

<sup>6</sup> All activities shall be undertaken using best management practices as determined by the Planning Official and adhere to the fish and wildlife seasonal restrictions on construction activities as determined by the Washington State Department of Fish and Wildlife.

(Ord. 4551 § 3, 2017)

#### **90.40 Permitted Activities, Improvements or Uses Subject to Development Standards**

1. Permitted Activities, Improvements and Uses – Activities, improvements and uses identified in this section are permitted subject to the following approval and development standards. Those activities and uses not identified or not meeting the standards in this section may be proposed under other sections of this chapter.

2. Process – The Planning Official shall review and decide on an application for a permitted activity or use. The general and specific standards in subsections (5) and (6) of this section along with the mitigation plan shall be conditions of approval.

3. Decisional Criteria – The Planning Official may approve a permitted activity or use if it is determined that:

- a. There is no practical alternative location with less adverse impact on the critical area or its buffer based on a critical area report and mitigation sequencing pursuant to KZC 90.145;
- b. The mitigation plan pursuant to KZC 90.145 sufficiently mitigates impacts; and
- c. The project plans meet the general and specific standards in subsections (5) and (6) of this section.

4. Critical Area Determination and Report – The applicant shall submit a critical area determination pursuant to KZC 90.105 and a critical area report pursuant to KZC 90.110.

5. Standards

a. Application for permitted activities, improvements or uses identified in this section shall demonstrate that they meet the following standards except as noted in subsection (6) of this section.

- 1) General mitigation requirements including mitigation sequencing pursuant to KZC 90.145;
- 2) If located in a wetland or wetland buffer, requirements for wetland compensatory mitigation, pursuant to KZC 90.150;
- 3) Implement a mitigation plan pursuant to KZC 90.145 and/or KZC 90.150;
- 4) If located in a fish or wildlife habitat conservation area, requirements of KZC 90.95;
- 5) Monitoring and maintenance requirements pursuant to KZC 90.160;
- 6) Financial security requirements pursuant to KZC 90.165;
- 7) Critical area markers, fencing and signage requirements pursuant to KZC 90.190;
- 8) Dedication of critical area and buffers requirements pursuant to KZC 90.210;
- 9) No adverse impact on water quality or conveyance or degradation of critical area functions and values;
- 10) Structures and improvements located to minimize removal of significant trees; and
- 11) Restoration of temporary disturbance areas associated with the work to pre-project conditions or better shown on construction drawings and expeditiously done.

b. Except as provided in subsection (5)(a) of this section, the list of permitted activities, improvements or uses are not subject to general standards pursuant to KZC 90.105 through 90.225.

6. List of Permitted Activities, Improvements and Uses – The following activities and uses may be permitted; provided, that the specific standards applicable to each activity or use and the general standards in subsection (5) of this section are met.

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- a. Private Repair and Maintenance of Culverts
  - 1) Work limited to removing impediments to improve flow conveyance;
  - 2) Work must be done by hand; and
  - 3) Shall comply with Washington State Department of Fish and Wildlife's seasonal restrictions on instream work.
- b. Private Roadways – New private driveway or easement road through a buffer if there is no other option available to access a property that is both a legal building site and a buildable site, provided:
  - 1) The driveway or easement road is the minimum width and length necessary to access the buildable site;
  - 2) Buffer disturbance for installation of the driveway or easement road is the minimum necessary;
  - 3) Buffer area and function are equal or better than pre-project condition;
  - 4) ~~The buffer vegetation~~ An area at a minimum equal to the length and width of the roadway and disturbed areas shall be vegetated using KZC 90.130 as a guideline for plant diversity and type. This shall constitute mitigation for critical area and buffer impacts and
  - 5) The project does not include a wetland modification or stream modification pursuant to KZC 90.60 or 90.70, or a reasonable use exception pursuant to KZC 90.180.
- c. Private and Public Nonmotorized Trails, Stream Crossings, and Benches and Public Wildlife Viewing Structures
  - 1) The improvement shall be located only in the outer 25 percent of the buffer area. Exceptions are stream crossings, and trail access to Forbes Lake and Totem Lake which may require access through a buffer or wetland to get to the lake, and public wildlife viewing structures;
  - 2) Stream crossings are not permitted in Type F streams under this section. See KZC 90.70 for proposing stream crossing of Type F streams;
  - 3) Trails shall be limited to the least impactful pervious surfaces. Raised boardwalks utilizing approved nontreated pilings are acceptable if found to be the least impacting alternative, and shall not be counted toward lot coverage;
  - 4) Private trails shall be no more than three (3) feet in width. Public trails shall be no more than five (5) feet in width;
  - 5) Stream crossings shall meet the standards for crossings in KZC 90.70 and Washington State Department of Fish and Wildlife's Water Crossing Guidelines, and other state and federal permits;
  - 6) ~~Vegetative buffers shall be provided where possible~~ An area equal to the length and width of the trail corridor and associated disturbed areas shall be vegetated using KZC 90.130 as a guideline for plant diversity and type. This shall constitute mitigation for critical area and buffer impacts; and
  - 7) For public improvements, financial security standards of KZC 90.165 and dedication of critical area and buffer requirements of KZC 90.210 are waived.
- d. Private and Public Utilities
  - 1) New sewer and storm water lines in critical area buffers where necessary to allow for gravity flow, provided they shall be located as far as possible from the critical area edge;

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- 2) New utilities in critical area buffers, other than addressed in subsection (6)(d)(1) of this section; provided, that:
  - (a) The facility shall be only located in the outer 25 percent of the buffer area;
  - (b) The facility is not a hazardous liquid or gas pipeline; and
  - (c) The facility is not a substation;
- 3) New [piped](#) storm water outfalls and associated dissipation devices, such as flow spreaders and rock pads, within critical area buffers, provided:
  - (a) Discharge of storm water outside of the buffer is not feasible as determined by the City; or
  - (b) If property adjoining the buffer is greater than 15 percent slope, a specific study by a geotechnical engineer or engineering geologist must show that discharge outside of the buffer will cause slope instability or excessive erosion, and therefore the discharge needs to be in the buffer; and
  - (c) The outfall is located as far as possible from the critical area;
- 4) Boring for utilities/utility corridor under a critical area, provided:
  - (a) Not permitted in a Category I Wetland;
  - (b) Entrance/exit portals must be located in the outer 25 percent of the critical area buffer;
  - (c) Boring does not interrupt the ground water connection to the wetland or percolation of surface water down through the soil column; and
  - (d) A specific study by a hydrologist is required to determine whether the ground water connection to the critical area or percolation of surface water down through the soil column will be disturbed;
- 5) For City utility projects, financial security standards of KZC 90.165 are waived;
- 6) For public utility projects, dedication of critical area and buffers requirements pursuant to KZC 90.210 may be waived if the Planning Official determines that they are not warranted; and
- 7) For private and public utility projects, critical area markers, permanent fencing and signage requirements pursuant to KZC 90.190 may be waived if the Planning Official determines that they are not warranted.

e. Private and Public Instream Maintenance

- 1) Work limited to removing inorganic debris, sediment, invasive vegetation and replanting of streambank with native vegetation to improve instream fish habitat, fish passage and flow conveyance;
- 2) Work must be done by hand. Hand removal equipment may include shovels, tillers, clippers, loppers, weed wrenches, and brush cutters and any handheld gas or electric equipment;
- 3) Public work may include machinery if it can access the buffer from an abutting paved roadway without encroaching into the buffer;
- 4) Maintenance shall comply with Washington State Department of Fish and Wildlife's seasonal restrictions on stream work, including state permit approvals;
- 5) For public instream maintenance, financial security standards of KZC 90.165 are waived;

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- 6) For public instream maintenance, dedication of critical area and buffers requirements pursuant to KZC 90.210 may be waived if the Planning Official determines that they are not warranted; and
  - 7) For private and public instream maintenance, critical area markers, permanent fencing and signage requirements pursuant to KZC 90.190 may be waived if the Planning Official determines that they are not warranted.
- f. Private and Public Restoration – Restoration of a critical area and its buffer in high landslide hazard areas and/or where grading is necessary for the removal of nonnative plants, provided:
- 1) The entire area cleared of invasive plants shall be revegetated with appropriate native vegetation and at spacing intervals listed in the City's Critical Area Plant list, using the vegetative buffer standards in KZC 90.130 as a guideline for plant diversity and type;
  - 2) The City shall require a geotechnical investigation in high landslide hazard areas pursuant to Chapter 85 KZC, and if determined to be necessary based on the investigation, a geotechnical report with recommendations on special mitigation techniques or measures, along with an erosion control plan;
  - 3) Removal of invasive plant species and other restoration work shall be restricted to work by hand, including use of shovels, tillers, clippers, loppers, weed wrenches, and brush cutters and any handheld gas or electric equipment;
  - 4) Replanting with native vegetation must take place immediately following removal of invasive species;
  - 5) For public restoration, machinery may be used if the use of such equipment is determined acceptable by the geotechnical investigation and/or report;
  - 6) For public restoration, citizen volunteers doing restoration must be under the direct supervision of City staff;
  - 7) For private restoration, removed invasive plant material shall be taken off the site; and plants that appear on the King County Noxious Weed List must be handled and disposed of according to a noxious weed control plan appropriate to that species; and
  - 8) For public restoration, financial security standards of KZC 90.165 are waived.
- g. Private and Public Demolition – Removal of structures in critical areas; provided, that:
- 1) All disturbed soils are stabilized and revegetated with appropriate native vegetation and at spacing intervals listed in the City's Critical Area Plant List using the vegetative buffer standards in KZC 90.130 as a guideline for plant diversity and type;
  - 2) Replanting with native vegetation must take place immediately following the clearing activity;
  - 3) For public demolition, financial security standards of KZC 90.165 are waived;
  - 4) For public demolition, dedication of critical area and buffers requirements pursuant to KZC 90.210 and critical area markers are waived; and
  - 5) For private and public demolition, permanent fencing and signage requirements pursuant to KZC 90.190 may be waived if the Planning Official determines they are not warranted.
- h. Public Streets – Widening of existing public streets in critical area buffers, provided:
- 1) The street shall only be located in the outer 25 percent of the buffer area;

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- 2) Any necessary culvert modification or extension is designed to meet the Washington Department of Fish and Wildlife's Water Crossing Guidelines;
  - 3) Financial security standards of KZC 90.165 and dedication of critical area and buffers requirements pursuant to KZC 90.210 are waived; and
  - 4) Critical area markers, permanent fencing and signage requirements pursuant to KZC 90.190 may be waived if the Planning Official determines that they are not warranted.
- i. Improvements Associated with the Cross Kirkland Corridor and Eastside Rail Corridor – New, modified or relocated public nonmotorized trails within the Cross Kirkland Corridor and Eastside Rail Corridor and connecting to either corridor approved under the City's Cross Kirkland Corridor Master Plan or as amended. Financial security standards of KZC 90.165 and dedication of critical area and buffers requirements pursuant to KZC 90.210 are waived.
- j. Improvements Associated with City Park, Transportation, and Utility Master Plans – Any new or modified City projects, other than those associated with the Cross Kirkland Corridor or Eastside Rail Corridor, approved under a master plan approved by the City Council, for which a critical area determination and delineation pursuant to KZC 90.105 and location of critical areas have been considered as part of the master plan process. Financial security standards of KZC 90.165 and dedication of critical area and buffers requirements pursuant to KZC 90.210 are waived.

k. Temporary construction impacts to wetland and stream buffers, provided:

- 1) The construction is for an approved use,
- 2) The buffer area is fully restored to pre-construction conditions immediately following completion of construction.

(Ord. 4551 § 3, 2017)

**90.45 Public Agency and Public Utility Exceptions**

If strict application of this chapter would prohibit a development proposal by a public agency or public utility, the agency may apply for an exception pursuant to this section.

1. General – Prior to seeking approval through this section, the Planning Official in conjunction with a public agency or public utility shall first determine that:
  - a. The project scope cannot be approved under KZC 90.60 for wetland modifications; KZC 90.70 for stream modifications; KZC 90.85 for stream channel stabilization; and KZC 90.95 for wildlife habitat conservation areas; and
  - b. The project cannot meet the requirements under KZC 90.130, Vegetative Buffer Standards; and KZC 90.140, Structure Setback from Critical Area Buffer; or any other provision in this chapter.
2. Process – A critical area exception for public agencies and public utilities shall be reviewed and decided upon using Process I, pursuant to Chapter 145 KZC.
3. Decisional Criteria – The Planning Director shall make a decision based on the following criteria:
  - a. There is no other practical alternative to the proposed project with less impact on the critical areas or buffer;
  - b. Strict application of this chapter would unreasonably restrict or prohibit the ability to provide public utilities or public agency services to the public;
  - c. The proposal minimizes impacts to the critical area or buffer through mitigation sequencing, and through type and location of mitigation, pursuant to KZC 90.145 and 90.150, if applicable, including such installation measures

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as locating facilities in previously disturbed areas, boring rather than trenching, and using pervious or other low impact materials; and

d. The proposal protects and/or enhances critical area and buffer functions and values, consistent with the best available science and with the objective of no net loss of critical area functions and values.

4. Submittal Requirements – The application shall include the City’s critical area determination pursuant to KZC 90.105; ~~and~~ a critical area report pursuant to KZC 90.110; a mitigation plan pursuant to KZC 90.145, and ~~pursuant to a mitigation plan pursuant to~~ –KZC 90.150 if a wetland is to be modified; a response to the decisional criteria in subsection (3) of this section; and the following documents and/or analysis based upon the type of exception proposed in order to determine that the strict application of this chapter would otherwise prohibit a development proposal:

a. Wetland Modifications

1) The public agency or public utility shall submit a wetland modification assessment pursuant to KZC 90.60(6); and

2) The public agency or public utility shall demonstrate that the requirements in KZC 90.60(8) and (9) cannot be met.

b. Stream Modifications

1) The public agency or public utility shall submit a stream modification assessment pursuant to KZC 90.70(5); and

2) The public agency or public utility shall demonstrate that the requirements in KZC 90.70(6) and (7) cannot be met.

c. Daylighting of Stream – The public agency or public utility shall submit a stream daylighting plan demonstrating that the requirements in KZC 90.75(3) cannot be met.

d. Stream Channel Stabilization – The public agency or public utility shall submit a streambank assessment and stream channel stabilization plan demonstrating that the requirements in KZC 90.85(5) and (6) cannot be met.

e. Wildlife Habitat Conservation Area Modifications

1) The public agency or public utility shall submit an assessment of a habitat conservation area pursuant to KZC 90.95(3), a habitat management plan pursuant to KZC 90.95(6); and

2) The public agency or public utility shall demonstrate that the requirements in KZC 90.95(7) cannot be met.

f. Buffer Averaging – The public agency or public utility shall demonstrate that the standards in KZC 90.115(2) cannot be met.

g. Vegetative Buffer Standards – The public agency or public utility shall demonstrate that the standards in 90.130(2) through (4) cannot be met.

h. Structure Setback – The public agency or public utility shall demonstrate that the standards in KZC 90.140 cannot be met.

5. Waiver – Planning Official may waive a specific submittal requirement if it is determined not to be applicable or necessary.

(Ord. 4551 § 3, 2017)



**90.50 Programmatic Permit – Public Agency and Public Utility**

1. General – A public programmatic permit may be issued for either a permitted activity subject to the submittal requirements and development standards of permitted activities, improvements and uses with standards in KZC 90.40 or public agency or public utility exception in KZC 90.45, if it meets the requirements of this section, as determined by the Planning Official. Exempted activities pursuant to KZC 90.35 do not require a programmatic permit.
2. Criteria for a Programmatic Permit – The activity shall:
  - a. Be repetitive and part of a maintenance program or other similar program;
  - b. Have the same or similar identifiable impacts, as determined by the City, each time the activity is repeated at all sites covered by the programmatic permit; and
  - c. Be suitable to having standard conditions that will apply to all sites.
3. Process
  - a. For an activity that would otherwise be approved as a permitted activity subject to development standards, the Planning Official shall make the decision on the programmatic permit.
  - b. For an activity that would otherwise be approved as a public agency or public utility exception, the programmatic permit shall be reviewed and decided upon pursuant to a Process I described in Chapter 145 KZC.
4. Required Conditions – The City shall uniformly apply conditions to each activity authorized under the programmatic permit at all locations covered by the permit. The City may require that the applicant develop and have uniformly applicable conditions as part of the programmatic permit application, subject to City approval. The City shall not issue a programmatic permit until applicable conditions are developed and approved by the City.
5. Inspections – Activities authorized under a programmatic permit shall be subject to inspection by the Planning Official and prearranged in advance. The Planning Official may require that the applicant submit periodic status reports. The frequency, method and contents of the inspection notifications and reports shall be specified as conditions in the programmatic permit.
6. Revisions and Modifications to Permit – The Planning Official may subsequently require revisions, impose new conditions or otherwise modify the programmatic permit or withdraw the permit and require that the applicant undergo review for a new permitted activity approval or new exception for a public agency and public utility, if the Planning Official determines that:
  - a. The programmatic permit or activities authorized under the permit no longer comply with this chapter;
  - b. The programmatic permit does not provide adequate regulation of the activity;
  - c. The programmatic permit conditions or the manner in which the conditions are implemented are not adequate to protect against the impacts resulting from the activity; or
  - d. A site requires site-specific regulation.
7. Other Agency Requirements – If an activity covered by a programmatic permit also requires other county, state and/or federal approvals, to the extent feasible, the City shall reference those conditions of other approvals in the programmatic permit.

(Ord. 4551 § 3, 2017)



## WETLANDS

### 90.55 Wetlands and Associated Buffer Standards

Wetlands and associated buffer standards are provided in this section. The table below is a summary of the wetland regulations. More details are provided for some of the regulations elsewhere in this chapter.

**Table 90.55.1 Wetlands and Associated Buffer Standards**

Wetland Classification and Rating	In accordance with the 2014 Department of Ecology Washington State Wetland Rating System for Western Washington, as revised. Wetland category and rating shall be determined through a survey and field investigation by a qualified critical area professional approved by the City as part of a critical area report in KZC 90.110. Wetland rating categories shall not change due to illegal modification.					
Wetland Delineation	In accordance with the approved federal delineation manual and applicable regional supplements described in WAC 173-22-035 and based on field investigation and a survey. See KZC 90.110.					
Wetland Determination	Planning Official makes determination if a wetland and/or a buffer exist on the subject property, and if so, its category, rating, boundaries and buffer width based on a required critical area report pursuant to KZC 90.110. In addition, the Planning Official makes determination if the standard buffer meets the buffer vegetative standards in KZC 90.130.					
Wetland Buffer Width Standard		Wetland Buffer Widths				
	Wetland Category	Buffer Width Based on Habitat Points				
		3-45 habitat pts.	5 habitat pts.	6-7 habitat pts.	8-9 habitat pts.	
	Category I: Bogs and Wetlands of High Conservation AreasValue	190 feet	190 feet	190 feet	225 feet	
	Category I: Others	75 feet	105 feet	165-110 feet	225 feet	
	Category II	75 feet	105 feet	165-110 feet	225 feet	
	Category III	60 feet	105 feet	165-110 feet	225 feet	
	Category IV	40 feet				
		See KZC 90.130 for buffer vegetation requirements				
Wetland Buffer Width Alternative	Applicant can choose not to comply with the vegetative buffer standards in KZC 90.130 by complying with the following requirements: 1) Increase buffer width listed above in Wetland Buffer Widths by 33% within entire buffer. 2) Remove all structures and improvements within the buffer. 3) Discontinue any maintenance of lawn and nonnative vegetation within the buffer. 4) Cease all activities in the buffer, except those permitted under KZC 90.35(12) and (13). In no case shall a standard and an alternate buffer standard be combined for a development proposal.					
Other Standards	<ul style="list-style-type: none"><li>• Buffer averaging is permitted for both the standard buffer and the alternative buffer if criteria are met. See KZC 90.115.</li><li>• Increased buffer width may be required if wetland or its buffer contains or is adjacent to severe erosion area, habitat of certain species or frequently flooded area based on critical area report. See KZC 90.125.</li><li>• Wetlands that are degraded must be restored if the project is subject to KZC 90.130(3)(a) for the vegetative buffer standard and/or a wetland modification is proposed. A critical area report shall address any needed restoration due to degraded vegetation, habitat, water quality and hydrologic functions.</li><li>• Standard buffers must meet the vegetative buffer standards. See KZC 90.130.</li><li>• Measures to minimize impact to wetlands must be implemented for standard buffers. See KZC 90.155.</li></ul>					

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	<p>* <a href="#">For wetlands that score 6 or more points for habitat function, standard buffers can be used only if, in addition to all other criteria found in 90.55, the following is met:</a></p> <p><a href="#">A relatively undisturbed, vegetated corridor at least 100 feet wide is protected between the wetland and any other Priority Habitats, as defined by the Washington State Department of Fish and Wildlife, found on the subject parcel. The corridor must be protected for the entire distance between the wetland and the Priority Habitat by some type of legal protection such as a conservation easement. Presence or absence of habitat must be confirmed by a qualified biologist. If no option for providing a corridor is available, the standard buffers may be used with the other criteria contained in 90.55 alone. If an option for a corridor exists on the parcel, but it is not provided, standard buffer widths must be increased by 33%.</a></p> <ul style="list-style-type: none"> <li>Fencing and signage are required along the entire upland edge of buffer both during construction and upon completion of the project. See KZC 90.190.</li> <li>For voluntary restoration, see KZC 90.35 and 90.40.</li> <li>For code enforcement to correct an illegal modification to a wetland or buffer, see KZC 90.205.</li> <li>Wetlands and buffers shall be placed in recorded critical area easements or tracts for perpetual protection and maintenance. See KZC 90.210.</li> </ul>
<b>Structure Setback from Buffer</b>	10-foot-wide structure setback is required from upland edge of the entire buffer. Improvements listed in KZC 90.140 are permitted in the setback.
<b>Activities, Improvements and Uses in Wetlands</b>	Activities, improvements and uses are prohibited within wetlands and associated buffers, except those exempted or permitted subject to development standards in KZC 90.35 and 90.40, or those approved under a City review process in this chapter.
<b>Modification to Wetlands, Related Impacts to Associated Buffers</b>	<ul style="list-style-type: none"> <li>Modification to a wetland and related impacts to buffers require approval pursuant to a Process I, Chapter 145 KZC along with a critical area report, mitigation sequencing, and compensatory mitigation plan. See KZC 90.110, 90.145 and 90.150.</li> <li>Buffer standard may be modified for vehicular access to a property that is both a legal building site and a buildable site pursuant to KZC 90.40 and for an interrupted buffer pursuant to KZC 90.120. Also, see nonconformances pursuant to KZC 90.185.</li> <li>Isolated Category IV wetlands less than 4,000 square feet and wetlands less than 1,000 square feet pursuant to KZC 90.60 are not required to meet mitigation sequencing, but compensatory mitigation is required pursuant to KZC 90.150.</li> </ul>

(Ord. 4551 § 3, 2017)

### 90.60 Wetland ~~and Wetland Buffer~~ Modification

1. ~~Applicability- This section does not apply to wetland modifications and wetland buffer modifications that may be approved in certain circumstances under a Reasonable Use Exception pursuant to KZC 90.180; Permitted Activities, Improvements Or Uses Subject To Development Standards pursuant to KZC 90.40; Public Agency And Public Utility Exceptions pursuant to KZC 90.45; or Programmatic Permit- Public Agency And Public Utility pursuant to KZC 90.50.~~

~~Modifications to Wetlands—Modifications to wetlands and related impacts to associated buffers shall be prohibited, except as permitted as part of a wetland modification approved under this section. Wetland modifications and the associated buffers may also be approved in certain circumstances under a reasonable use exception pursuant to KZC 90.180, permitted activities, improvements or uses subject to development standards, pursuant to KZC 90.40, public agency and public utility exceptions, pursuant to KZC 90.45, or programmatic permit—public agency and public utility pursuant to KZC 90.50.—~~

~~The following modifications may be proposed:~~

- ~~a. Fill of a wetland;~~
- ~~b. Structures and improvements in a wetland;~~
- ~~c. Removal and/or alteration of vegetation in wetland; and~~
- ~~d. Impacts to associated buffer as part of wetland modification.~~

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2. ~~Exception—Wetland Modification- Modifications to wetlands shall be prohibited except that~~ the following limited types of wetlands are not required to meet mitigation sequencing pursuant to KZC 90.145 and may be filled if the impacts are fully mitigated. The applicant shall submit a critical area report pursuant to KZC 90.105 and 90.110 verifying that the following criteria are met.

a. Category IV isolated wetlands less than 4,000 square feet that:

- 1) Are not associated with streams or their buffers;
- 2) Are not part of a wetland mosaic;
- 3) Do not score ~~five-six (56)~~ or more points for habitat function; and
- 4) Do not contain state or federal designated endangered, threatened or sensitive species or their habitats or state priority habitats, including species of local importance identified in KZC 90.95.

The Planning Official may approve an application under this exception only if the applicant provides compensatory mitigation for both wetland and buffer loss pursuant to KZC 90.150. Impacts shall be mitigated through an in-lieu fee or mitigation bank program if a program is available. Otherwise, preference for mitigation location shall be pursuant to KZC 90.145.

It is the applicant's responsibility to arrange a jurisdictional determination by the U.S. Army Corps of Engineers on whether a wetland is isolated but regulated by the Department of Ecology for filling a Category IV isolated wetland.

b. Category IV isolated wetlands less than 1,000 square feet that meet subsection (2)(a) of this section are exempt from buffer requirements. The Planning Official may approve an application under this exception only if the applicant provides compensatory mitigation pursuant to KZC 90.150 for the wetland loss. No compensatory mitigation is required for the buffer loss.

3. ~~Limited-Wetland~~ Buffer Modification – A wetland buffer may not be modified or otherwise reduced, except if part of an approved wetland ~~or buffer~~ modification in this section. ~~Wetland buffer modifications also may be approved in limited circumstances under permitted activities, improvements or uses subject to development standards pursuant to KZC 90.40, public agency and public utility exceptions pursuant to KZC 90.45, under programmatic permit—public agency and public utility pursuant to KZC 90.50, or under a reasonable use exception pursuant to KZC 90.180.~~

The following wetland buffer modifications may be proposed:

a. Impacts to associated buffer as part of wetland modification;

b. Buffer averaging permitted pursuant to KZC 90.115; or

bc. Interrupted buffer waiver permitted pursuant to KZC 90.120.

~~45.~~ Process – Unless otherwise specified in KZC 90.40, 90.115 or 90.120, any proposal to modify a wetland and its buffer shall be reviewed and approved pursuant to Process I, described in Chapter 145 KZC.

~~56.~~ Decisional Criteria – In addition to the criteria of a Process I, the Planning Director shall only approve a modification to a wetland and buffer if:

- a. Mitigation sequencing requirements have been met. See KZC 90.145;
- b. Compensatory mitigation and mitigation plan requirements are approved. See KZC 90.150;
- c. It will not adversely affect fish, wildlife, or their habitat, including habitat for endangered, threatened or sensitive species, or species of local significance. See KZC 90.95;

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- d. It will not adversely affect water quality;
- e. It will not have an adverse effect on drainage and/or storm water detention capabilities either on-site or to the adjacent area;
- f. It will not result in unstable geologic and soil conditions or create an erosion hazard;
- g. It will not have fill material that contains organic or inorganic material that would be detrimental to water quality or fish and wildlife habitat; and
- h. All exposed areas will be stabilized with native vegetation normally associated with wetlands and/or buffers, as appropriate.

The wetland compensatory mitigation plan, additional requirements in subsection (9) of this section and any conditions of approval for the modification shall be conditions for all related land surface modification and/or building permit approvals.

**67.** Wetland Modification Assessment – As part of the application for a wetland modification, the applicant shall submit a wetland modification assessment prepared by a qualified critical area professional approved by the City, and also fund the City's peer review of the assessment. The assessment shall contain:

- a. The City's final critical area determination and critical area report along with the survey of the wetland and/or buffer on the subject property pursuant to KZC 90.105;
- b. Description of the proposed modification to the wetland and associated impact to the buffer if applicable;
- c. Analysis of mitigation sequencing for the proposal and mitigation as required in KZC 90.145. If the vegetative buffer standards are required under KZC 90.130, the required enhanced buffer may not be used towards mitigating a modified buffer;
- d. Evaluation of the effects of the proposed modification on the functions and values of the wetland and the buffer. The assessment shall look at impacts to water quality, storm water detention, erosion protection, functions of the wetland and wildlife habitat and frequently flooded areas and any other potential impact determined by the Planning Official; and
- e. Any other information or studies determined necessary by the Planning Official.

**78.** Wetland Compensatory Mitigation Plan – As part of the application for a wetland modification, the applicant shall submit a compensatory mitigation plan pursuant to KZC 90.150 that is prepared by a qualified critical area professional approved by the City. The applicant shall also fund City peer review of the plan. The plan shall include mitigation for lost or affected functions; type, location, and approach of compensation; timing of the mitigation; a monitoring and maintenance plan and financial security estimate as required in KZC 90.160 and 90.165.

**89.** Buffers for Mitigation Sites – A wetland that is created, restored, or enhanced as on-site or off-site compensation within Kirkland for an approved wetland modification shall have a buffer width that is applicable to the wetland category for the created, restored, or enhanced wetland.

**910.** Additional Requirements for Approved Wetland Modification

- a. All work shall be carried out under the direct supervision of a qualified critical area professional approved by the City and paid for by the applicant during all phases of the project;
- b. The requirements for wildlife habitat conservation areas in KZC 90.95 and frequently flooded areas in KZC 90.100 shall be met if applicable;
- c. If a proposed wetland modification will result in the creation or expansion of a wetland or its buffer on any property other than the subject property, a statement signed by the owners of all affected properties, in a form

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approved by the City Attorney, shall be submitted with the modification application and recorded in the King County Recorder's Office. The statement shall consent to the critical area and/or buffer creation or increase on their property; and

d. Any required state and federal permits and authorizations shall be obtained prior to conducting site work.

(Ord. 4551 § 3, 2017)

## STREAMS

### 90.65 Streams and Associated Buffer Standards

Stream and associated buffers standards are provided in this section. The table below is a summary of the stream regulations. More details are provided for some of the regulations elsewhere in this chapter.

**Table 90.65.1 Streams and Associated Buffer Standards**

<b>Stream Classification</b>	In accordance with WAC 222-16-030, as amended, <a href="#">and the Type F- Urban Altered classification described below</a> . The Planning Official makes final determination. Stream classification shall not change due to illegal modifications.  <a href="#">Type F- Urban Altered: Type F Urban Altered streams are those which meet the WAC 222-16-030 definition of Type F but which do not currently support fish use due to the presence of a downstream barrier and for which fish habitat in the subject area could not reasonably be recovered by restoration or management as determined by the recommendation of a qualified professional based on the following characteristics:</a> <ul style="list-style-type: none"><li>• <a href="#">Length or condition of downstream barrier:</a></li><li>• <a href="#">Infrastructure above and adjacent to downstream barrier:</a></li><li>• <a href="#">Average gradient of barrier:</a></li><li>• <a href="#">Area and quality of potential fish habitat upstream of barrier:</a></li></ul>																
<b>Stream Determination</b>	Planning Official makes determination if a stream and/or a buffer exist on the subject property, and if so, a stream’s classification and boundary, and width of buffer based on required critical area report pursuant to KZC 90.110. In addition, the Planning Official makes determination if the standard buffer meets the vegetative buffer standards in KZC 90.130.																
<b>Stream Buffer Width Standard</b>		<table><tr><th colspan="2">Stream Buffer Widths</th></tr><tr><th>Stream Type</th><th>Buffer Width</th></tr><tr><td>F (Fish bearing)</td><td>100 feet</td></tr><tr><td><a href="#">F- Urban Altered</a></td><td><a href="#">50 feet</a></td></tr><tr><td>Np (Perennial non-fish bearing)</td><td>50 feet</td></tr><tr><td>Ns (Seasonal non-fish bearing)</td><td>50 feet</td></tr><tr><td></td><td>See KZC 90.130 for buffer vegetation requirements</td></tr></table>	Stream Buffer Widths		Stream Type	Buffer Width	F (Fish bearing)	100 feet	<a href="#">F- Urban Altered</a>	<a href="#">50 feet</a>	Np (Perennial non-fish bearing)	50 feet	Ns (Seasonal non-fish bearing)	50 feet		See KZC 90.130 for buffer vegetation requirements	
Stream Buffer Widths																	
Stream Type	Buffer Width																
F (Fish bearing)	100 feet																
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Np (Perennial non-fish bearing)	50 feet																
Ns (Seasonal non-fish bearing)	50 feet																
	See KZC 90.130 for buffer vegetation requirements																
<b>Stream Buffer Width Alternative</b>	Applicant may choose not to comply with the vegetative buffer standards in KZC 90.130 by complying with the following requirements: 1) Increase buffer width listed above in stream buffer widths by 33% within entire buffer. 2) Remove all structures and improvements within the buffer. 3) Discontinue any maintenance of lawn and nonnative vegetation within the buffer. 4) Cease all activities in the buffer, except those permitted under KZC 90.35(12) and (13). In no case shall a standard and an alternate buffer standard be combined for a development proposal.																
<b>Other Standards</b>	<ul style="list-style-type: none"><li>• Buffer averaging is permitted for both the standard buffer and the alternative buffer if criteria are met. See KZC 90.115. The Planning Official makes decision.</li><li>• Increased buffer width may be required if the stream or its buffer contains or is adjacent to a severe erosion area, habitat of certain species or frequently flooded area based on critical area report. See KZC 90.125.</li><li>• Streams that are degraded must be restored if the project is subject to KZC 90.130(3)(a) for a vegetative buffer and/or a stream modification is proposed. A critical area report</li></ul>																

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	<p>shall address any needed restoration due to degraded vegetation, habitat, water quality and hydrologic functions with specific consideration for anadromous salmon.</p> <ul style="list-style-type: none"> <li>Standard buffers must meet vegetative buffer requirements pursuant to KZC 90.130.</li> <li>Buffers shall be provided where a stream abuts an inlet and outlet of culverted streams as shown in Chapter 180 KZC, Plate 16A.</li> <li>Fencing and signage are required along the entire upland edge of buffer both during construction and upon completion of a project. See KZC 90.190.</li> <li>Voluntary restoration of streams and buffers or instream maintenance, see KZC 90.35 and 90.40.</li> <li>For code enforcement to correct an illegal modification to a stream or buffer, see KZC 90.205.</li> <li>Streams and buffers shall be placed in recorded critical area easements or tracts for perpetual protection and maintenance. See KZC 90.210.</li> </ul>
<b>Structure Setback from Buffer</b>	10-foot-wide structure setback is required from upland edge of the entire buffer. Improvements listed in KZC 90.140 are permitted within the setback.
<b>Activities, Improvements and Uses in Streams</b>	Activities, improvements and uses shall be prohibited within streams and associated buffers, except those exempted or permitted subject to development standards in KZC 90.35 and 90.40, or those approved under another City review process in this chapter.
<b>Modifications to Stream and Impacts to Associated Buffer</b>	<ul style="list-style-type: none"> <li>Modification to streams and related impacts to buffers require approval pursuant to Process I, Chapter 145 KZC along with a critical area report, mitigation sequencing, and mitigation plan. See KZC 90.70, 90.110 and 90.145.</li> <li>Buffer standards may be modified for vehicular access to a property that is both a legal building site and a buildable site pursuant to KZC 90.40, for daylighting a stream pursuant to KZC 90.75, and for an interrupted buffer pursuant to KZC 90.120. Also, see KZC 90.185, Nonconformances.</li> <li>Impacts to stream buffers shall be mitigated at a minimum of a 1:1 ratio.</li> <li>Daylighting of a stream is encouraged. The Planning Official makes decision unless it is part of approval pursuant to Process I, Chapter 145 KZC. See KZC 90.75.</li> </ul>

(Ord. 4551 § 3, 2017)

### 90.70 Stream Modification

1. Applicability- This section does not apply to stream modifications and stream buffer modifications that may be approved in certain circumstances under a reasonable use exception pursuant to KZC 90.180; permitted activities, improvements or uses subject to development standards pursuant to KZC 90.40; public agency and public utility exceptions pursuant to KZC 90.45; or programmatic permit- public agency and public utility pursuant to KZC 90.50

12. Stream Modification – Modifications to streams and associated impacts to buffers are prohibited, except as approved as part of a stream modification in this section. ~~Stream modifications may also be approved in certain circumstances under permitted activities, improvements or uses subject to development standards pursuant to KZC 90.40; public agency and public utility exceptions pursuant to KZC 90.45; programmatic permit—public agency and public utility pursuant to KZC 90.50; or reasonable use exception pursuant to KZC 90.180.~~

The following stream modifications may be considered:

- Stream crossings for Type F streams (see KZC 90.40 for Type Np and Ns);
- Culverts and bridges;
- Change in meandering course of a stream;
- Relocation of a Type NS or NP stream. Relocation of a Type F stream is not permitted; and
- Impacts to buffers associated with a stream modification.

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**23.** Limited Buffer Modification – A stream buffer may not be modified or otherwise reduced, except if part of an approved stream or buffer modification in this section. Stream buffer modifications may also be approved in limited circumstances under permitted activities, improvements or uses subject to development standards pursuant to KZC 90.40; public agency and public utility exceptions pursuant to KZC 90.45; programmatic permits – public agency and public utility pursuant to KZC 90.50, or reasonable use exception pursuant to KZC 90.180.

The following stream buffer modifications may also be proposed in conjunction with the following sections:

a. Impacts to associated buffer as part of stream modification.

b. Change to meandering course of a stream pursuant to KZC 90.80;

~~b.c.~~ Daylighting of a stream pursuant to KZC 90.80;

~~e.d.~~ Buffer averaging permitted pursuant to KZC 90.115; or

~~e.e.~~ Interrupted buffer waiver permitted pursuant to KZC 90.120.

~~34.~~ Process – Any proposal to modify a stream and buffer shall be reviewed and decided upon pursuant to Process I, described in Chapter 145 KZC.

**45.** Decisional Criteria – In addition to criteria of Process I, the Planning Director shall only approve a modification to a stream and impact to the buffer if:

a. Mitigation sequencing requirements have been met. See KZC 90.145; and

b. The applicant has demonstrated, where applicable, based on information provided by a civil engineer and a qualified critical area professional approved by the City, that:

- 1) It will not be detrimental to fish habitat, including fill material that contains organic or inorganic material;
- 2) It will not have an adverse effect on drainage, storm water detention capabilities and base flood storage volume and function;
- 3) It will not have an adverse effect on water quality or frequently flooded areas;
- 4) It will not increase velocity upstream or downstream;
- 5) It will not increase sediment load upstream or downstream;
- 6) It will not result in unstable geologic and soil conditions and slope conditions or create an erosion hazard or contribute to scouring actions;
- 7) All exposed areas are stabilized with vegetation normally associated with native stream buffers, as appropriate;
- 8) Existing native trees and other native vegetation are retained to the maximum extent feasible given site conditions and the proposal;
- 9) The stream modification plan is sufficient to mitigate identified impacts;
- 10) For streams placed in culverts or stream crossings, fish passage will not be impaired and the Washington State Department of Fish and Wildlife's design criteria for road culverts for fish passage are met;



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- 11) For change in meandering course for the stream, demonstrate that the change is the only feasible option to stop excessive erosion to protect legally established buildings that cannot be achieved through streambank stabilization and will improve the overall functions and value of the stream;
- 12) For stream crossings, demonstrate that crossings shall have no adverse impact on instream habitat and flow conveyance;
- 13) For relocation of a Type Ns or Np stream, demonstrate that relocation would improve stream functions; and
- 14) With the exception of meandering a stream, submit a statement signed by each owner of all adjacent affected properties consenting to the modification if it results in creation or expansion of a stream or stream buffer on their properties.

The stream and/or associated buffer modification plan, the additional requirements in subsection (7) of this section and any conditions of approval shall be conditions for all related land surface modification and/or building permit approvals.

**56.** Stream Modification Assessment – As part of the application for a modification, the applicant shall submit a stream modification assessment prepared by a qualified critical area professional approved by the City. The applicant shall also fund the City's peer review of the assessment. The assessment shall contain:

- a. The City's final stream determination decision pursuant to KZC 90.105 and critical area report pursuant to KZC 90.110, including the vegetative buffer assessment, and a survey of the stream and its buffer;
- b. Description of the proposed modification to the stream and impact to the associated buffer if applicable;
- c. Analysis of mitigation sequencing and proposed mitigation as required in KZC 90.145. If the vegetative buffer standards are required under KZC 90.130, the enhanced buffer may not be used towards mitigating a proposed impacted buffer;
- d. Modeling of impacts to stream;
- e. Evaluation of the effects of the proposed modification on the functions and values of the stream and the buffer, including on water quality and fish and wildlife habitat pursuant to KZC 90.95; and
- f. Any other information or studies determined necessary by the Planning Official.

**67.** Stream Modification Plan – As part of the application for a modification, the applicant shall submit a stream modification plan prepared by a qualified critical area professional approved by the City. Also, the applicant shall fund the City's peer review of the plan. The plan shall contain:

- a. A topographic survey showing existing and proposed topography and improvements;
- b. Schedule of the project for all work;
- c. Written description of how the proposed modification plan will mitigate any adverse impacts identified in the stream modification assessment and any associated impact to the buffer if applicable in subsection (5) of this section;
- d. Written description of how the proposed modification plan will improve water quality, conveyance, fish and wildlife habitat, wetland recharge (if hydrologically connected to a wetland), and storm water detention capabilities of the stream;
- e. Detailed vegetation plan for stream channel if applicable and stream buffer vegetation meeting the vegetative buffer standard in KZC 90.130;



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- f. For an impacted stream buffer, propose mitigation at a minimum of 1:1 ratio depending on the location and functions of impacts and proposed mitigation, including consideration of vegetation structure, slope and flow paths;
- g. Demonstrate that flow and velocity of the stream after modification shall not be increased or decreased at the points where the stream enters and leaves the subject property, unless the change has been approved by the City to improve fish and wildlife habitat or to improve storm water management;
- h. Protective measures needed, such as siltation prevention measures and scheduling the construction activity to avoid interference with fisheries rearing and spawning activities;
- i. Description of performance standards for post-installation, a monitoring and maintenance schedule along with a financial security estimate for the entire mitigation plan that meet the standards in KZC 90.160 and 90.165;
- j. For stream channel relocation or meandered stream, a survey of the new location of the stream;
- k. For stream channel relocation, meandered stream, a new or replacement stream crossing or culvert, demonstrate that the stream channel, or crossing or culvert can accommodate flow and velocity of 100-year storm events;
- l. For stream channel relocation, including for a meandering stream, prior to diverting water into a new stream channel, a qualified critical area professional approved by the City shall inspect the completed new channel and issue a written report to the City stating that the new stream channel complies with the requirements of this section prior to diverting the stream. Cost The applicant shall fund the cost of the inspection and, report, and peer review by the City shall be funded by the applicant;
- m. For stream crossings and culverts:
  - 1) Demonstrate that there is no other feasible alternative route for the crossing with less impact on the environment;
  - 2) Designed shall meet Washington State Department of Fish and Wildlife design standards for fish passage projects;
  - 3) For crossings over Type F streams, only bridge structures, bottomless culverts or other appropriate methods shall be used that provide fisheries protection and fish passage;
  - 4) For crossings for all other streams, bridge or bottomless culvert is preferred over traditional pipe-style culvert. Where culverts are applicable, single barrels shall be used;
  - 5) Roads and associated crossings shall be perpendicular to the stream to the maximum extent feasible;
- n. For changing the meandering course of the stream or relocating a stream, show that the design achieves:
  - 1) Creation of natural meander patterns;
  - 2) Formation of gentle and stable side slopes, no steeper than two (2) feet horizontal to one (1) foot vertical, and the installation of both temporary and permanent erosion-control features that includes native vegetation on stream banks. The steepness of the slope of the stream may be modified given existing conditions;
  - 3) Native vegetation normally associated with streams, emphasizing native plants with high food and cover value for fish and wildlife and approved by the City;
  - 4) Restoration of water flow characteristics compatible with fish habitat areas; and
- o. For changing the meandering of a stream course, see buffer reduction option in KZC 90.80.

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**78. Additional Requirements for Stream Modification**

- a. All work shall be carried out under the direct supervision of a qualified critical area professional approved by the City and paid for by the applicant during all phases of the project;
- b. Work must be done during the summer low flow and timed to avoid stream disturbance during periods when use of the stream is critical to fish consistent with the Department of Fish and Wildlife construction window; if applicable;
- c. For stream crossings and culverts, record a perpetual maintenance agreement on a form approved by the City for continued maintenance of the stream crossing and culvert;
- d. For changing the meandering of a stream course, a survey must be provided of the new stream course;
- e. If a proposed stream modification will result in the creation or expansion of a stream or its buffer on any adjacent property other than the subject property, a statement signed by the owners of all affected properties, in a form approved by the City Attorney, shall be submitted with the modification application and recorded in the King County Recorder's Office. The statement shall consent to the critical area and/or buffer creation or increase on the other property. Exempt from this provision is a meandering stream. See buffer reduction option in KZC 90.80; and
- f. Any required state and federal permits and authorizations shall be obtained prior to conducting site work.

(Ord. 4551 § 3, 2017)

**90.75 Daylighting of Streams**

1. Daylighting – The City encourages opening up a stream that is located in a culvert to restore the stream to a more natural and open condition. The purpose is to improve the values and functions of the stream, including maintaining water quality, reducing storm and flooding water flow, and providing wildlife habitat.
2. Process – The Planning Official may approve removal of a stream from a culvert based on a critical area report pursuant to KZC 90.110 and an approved stream daylighting plan prepared by a qualified critical area professional approved by the City.
3. Stream Daylighting Plan – The plan shall include the following:
  - a. Detailed site plan of existing improvements and utilities in relationship to the daylighting, topography, daylighted stream course, hydrologic flow before and after daylighting and where the daylighted stream will connect once the culvert is removed;
  - b. Demonstrate that the design achieves:
    - 1) Creation of natural meander patterns;
    - 2) Formation of gentle and stable side slopes, no steeper than two (2) feet horizontal to one (1) foot vertical, and the installation of both temporary and permanent erosion-control features that includes native vegetation on stream banks. The steepness of the slope of the stream may be modified given existing conditions;
    - 3) Native vegetation normally associated with streams, emphasizing native plants with high food and cover value for fish and wildlife and approved by the City;
    - 4) Restoration of water flow characteristics compatible with fish habitat areas; and
  - c. Prior to placing the stream into a new stream channel, a qualified critical area professional approved by the City shall inspect the completed new channel and issue a written report to the City stating that the new stream channel complies with the requirements of this section prior to daylighting the stream. Cost of the inspection and

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report shall be funded by the applicant. The applicant shall also fund the cost of peer review by the City if such review is deemed necessary by the Planning Official;

- d. A survey of the daylighted stream;
- e. Stream channel planting plan using appropriate native stream vegetation;
- f. Vegetative buffer plan meeting KZC 90.130, except as permitted to be reduced pursuant to KZC 90.80; and
- g. Any other information deemed necessary by the Planning Official. See requirements for stream modification plan pursuant to KZC 90.70.

4. Requirement to Daylight a Stream – The City may require a stream to be daylighted as part of a Process IIA pursuant to Chapter 150 KZC or IIB permit pursuant to Chapter 152 KZC if the required daylighting is proportionate to the scope and nature of the Process IIA or IIB permit. Where stream daylighting is required, the applicant shall submit a plan as outlined in subsection (3) of this section.

(Ord. 4551 § 3, 2017)

### **90.80 Buffer Reduction for Meandering or Daylighting of Stream**

#### **1. On-Site Stream Buffer Reduction**

- a. A reduction to the required stream buffer standard may only be approved as part of approval for:
  - 1) Changing the course to create a meandering stream if the modification improves instream habitat and flow conveyance; or
  - 2) Daylighting a stream.
- b. The buffer width reduction shall be the minimum necessary to accommodate existing and proposed improvements and/or site conditions; and
- c. For any reduction in the buffer, the required vegetative standards in KZC 90.130 shall be increased proportionally to the extent feasible based on an appropriate planting density within the reduced buffer to mitigate the impact to the critical area.

#### **2. Off-Site Stream Buffer Waiver**

- a. The buffer standard requirements for adjacent properties shall not increase due to the deliberate change in the meandering course of the stream or daylighting of a stream;
- b. The City shall record the buffer waiver on the title of those affected properties with King County Recorder's Office. The City shall contact any affected property owners in writing to notify them of the buffer waiver notice and the applicable survey, and to determine if the property owner chooses to opt out having the notice and survey recorded on their property title;
- c. The applicant shall pay for the fees to record the buffer waiver notice and the survey; and
- d. There is no waiver to the existing buffer requirement prior to the change in the adjacent stream, or to any future change to the City's buffer standards.

(Ord. 4551 § 3, 2017)

### **90.85 Stream Channel Stabilization**

1. When Permitted – Stream channel stabilization may be permitted if demonstrated to be necessary for the following:

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- a. Protecting existing legal structures and/or utilities that serve the structure(s), public facilities or improvements, unique natural resources determined by the City or where erosion results from the stream channel itself, rather than from unregulated storm water flows to its banks; or
  - b. Providing the only feasible vehicular access to a property.
2. Stabilization Measures Options
- a. Measures including vegetation enhancement, upland drainage control, or protective walls or embankments placed outside of the stream and buffer shall be considered and utilized where feasible.
  - b. Soft-bank stabilization measures may only be used if it is demonstrated that the measures in subsection (2)(a) of this section are not a feasible alternative due to site-specific soil, geologic, and/or hydrologic conditions, or location of existing primary structures, utilities or public facilities. The soft-bank stabilization measures may include bank enhancement, anchor trees, gravel placement, stepped back rockeries, vegetative plantings and similar measures that use natural materials engineered to preserve functions and values of the stream.
  - c. Hard-bank stabilization measures may only be used if it is demonstrated first that the measures in subsections (2)(a) and (b) of this section are not feasible due to site-specific soil, geologic and/or hydrologic conditions. Hard-bank measures may include rock revetments, gabions, retaining walls, bulkheads and similar measures that present a vertical or nearly vertical interface with the water.
3. Process – Any proposal for stream channel stabilization shall be reviewed and decided upon pursuant to a Process I, described in Chapter 145 KZC.
4. Decisional Criteria – In addition to criteria of Process I, the Planning Director shall only approve stream channel stabilization if:
- a. Mitigation sequencing found in KZC 90.145 has been met;
  - b. There is a demonstrated risk to legal primary structures and/or utilities due to erosion or slope failure and that stabilization is necessary to prevent damage to these improvements;
  - c. Stream channel stabilization plan will prevent stream bank erosion while minimizing impacts to the stream and the buffer; and
    - 1) For proposed hard-bank measures, show evidence that soft-bank measures cannot be used, consistent with subsection (2)(b) of this section;
    - 2) The ability of both permanent and temporary impacts to the stream can be mitigated.
  - d. There will be no adverse impact to water quality;
  - e. There will be no adverse impact to fish, wildlife, and their habitat;
  - f. There will be no increase in the velocity of stream flow, unless approved by the City to improve fish habitat;
  - g. There will be no decrease in flood storage volumes; and
  - h. The installation of the stabilization measure will not lead to unstable earth conditions, create erosion hazards or contribute to scouring actions.

The stream channel stabilization plan, the additional requirements in subsection (7) of this section and any conditions of approval shall be conditions for all related land surface modification and/or building permit approvals.

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5. Streambank Assessment – As part of the application for stream channel stabilization, the applicant shall submit a streambank assessment prepared by a qualified critical area professional approved by the City. The applicant shall also fund the City's peer review of the assessment. The assessment shall contain the following:
  - a. The City's stream determination decision pursuant to KZC 90.105 and the critical area report pursuant to KZC 90.110, including the vegetative buffer assessment, and a survey of the stream and its buffer;
  - b. Level and extent of risk to a primary structure and/or utilities due to erosion or slope failure and the ability of the proposed measure to mitigate that risk;
  - c. Description of the proposed modification to the streambank;
  - d. Analysis of mitigation sequencing in KZC 90.145;
  - e. Description of the proposed method to stabilize a streambank and why the method must be used. If soft or hard stabilization is proposed, justify its use;
  - f. Whether the level and extent of risk of damage from erosion is substantially more compared to the environmental impact of the proposed disturbance to the stream, including any continued impacts on functions and values over time;
  - g. Evaluation of the effects of the proposed stream channel stabilization on the functions and values of the stream and the buffer, including on water quality and fish habitat, and suitability of the proposed stabilization;
  - h. The ability of both permanent and temporary impacts to the stream and fish passage can be mitigated; and
  - i. Any other information or studies determined necessary by the Planning Official.
6. Stream Channel Stabilization Plan – The plan shall include the following:
  - a. Detailed site plan and cross elevation of the stabilization measure in relationship to the stream, topography, soil conditions and existing improvements; and
  - b. Explanation on how the stream channel stabilization measure is consistent with Washington State Department of Fish and Wildlife's guidelines on streambank protection;
7. Additional Requirements for Stream Channel Stabilization
  - a. All work shall be carried out under the direct supervision of a qualified critical area professional approved by the City and paid for by the applicant during all phases of the project;
  - b. Work must be done during the summer low flow and timed to avoid stream disturbance during periods when use of the stream is critical to fish consistent with the Washington State Department of Fish and Wildlife construction window; if applicable; and
  - c. Any required state and federal permits and authorizations shall be obtained prior to conducting site work.

(Ord. 4551 § 3, 2017)

#### **90.90 Minor Lakes – Totem Lake and Forbes Lake**

The majority, if not the entirety, of the perimeters of Totem Lake and Forbes Lake are wetlands. All activities in the shallow areas of the lakes relating to contiguous wetlands located above the high waterline are regulated pursuant to KZC 90.55 and 90.60.

Activities and uses waterward of the lakes' perimeter wetlands and outside of the wetland shall be regulated as follows:

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1. General Standards – As part of a permit or approval under this chapter, the City may require maintenance or rehabilitation of the lake as part of a project by removing material detrimental to the lake, such as inorganic debris, sediment, or nonnative vegetation. Rehabilitation is required when an existing condition is detrimental to water quality or habitat.
2. Moorage Facilities – Moorage facilities may be constructed, expanded or replaced using the process and meeting the standards below.
  - a. Process – Any proposal for a moorage facility shall be reviewed and decided upon pursuant to a Process I, described in Chapter 145 KZC.
  - b. Decision Criteria – A new, expanded or replaced moorage structure may be approved if the standards in subsection (2)(c) of this section are met.
  - c. Standards
    - 1) Moorage structure shall not extend farther than 25 feet waterward of the high waterline;
    - 2) Only one (1) moorage structure may be located on a subject property;
    - 3) It is accessory to an allowed use on the subject property;
    - 4) Moorage structure associated with a dwelling unit shall be for the exclusive use of the residents and guests of the associated dwelling unit. Structures shall not be leased, rented or sold;
    - 5) Moorage structure shall not be treated with creosote or oil base or toxic substances;
    - 6) Any existing in-water structures abandoned or in disrepair must be removed as part of a new permit;
    - 7) A critical area determination shall be made pursuant to KZC 90.105 and a critical area report shall be prepared pursuant to KZC 90.110 to assess impacts to wetlands and streams and any wildlife habitat area due to construction and use of the moorage structures. If any impacts are identified, a mitigation plan shall be prepared and implemented pursuant to KZC 90.145 and 90.150; and
    - 8) For pedestrian access trails or boardwalks, see KZC 90.40.
3. Repair of Moorage Facilities – Moorage facilities may be repaired and maintained as an exempted activity pursuant to KZC 90.35, but they may not be reconstructed or expanded under repair and maintenance.
4. Viewing Platforms
  - a. Public viewing platforms in a lake associated with a public park may be approved as part of a Park Master Plan process, pursuant to KZC 90.40(6).
  - b. If the platform would be located in a wetland, the final critical area determination and critical report is required pursuant to KZC 90.105 and 90.110, and mitigation is required pursuant to KZC 90.145 and 90.150.
  - c. The platform shall not be treated with creosote or oil base or toxic substances.
  - d. Private viewing platforms are not permitted.
5. Public Park – Construction of a park associated with a minor lake shall be reviewed through a Park Master Plan process, pursuant to KZC 90.40(6).

(Ord. 4551 § 3, 2017)

### **90.95 Fish and Wildlife Habitat Conservation Areas**

#### **1. Location of Fish and Wildlife Habitat Areas**

a. Fish and wildlife habitat conservation areas can be found in or near critical areas, forested areas or Lake Washington.

b. Fish habitat is protected under the provisions of KZC 90.65, Streams and Associated Buffer Standards. Thus, the provisions in subsections (3) through (7) of this section do not apply to fish habitat.

#### **2. Criteria – Fish and wildlife habitat conservation areas are those that meet one or more of the following species listed and habitat criteria:**

a. State or federally designated endangered, threatened, and sensitive species that have a primary association with the habitat area.

b. State priority habitats and habitats with which State priority species have a primary association that are located in the City. Those in Kirkland are deemed to be Habitats and Species of Local Importance.

3. Wildlife Habitat Conservation Area Assessment – As part of a critical area report pursuant to KZC 90.110, a determination shall be made if a wildlife habitat conservation area exists on the subject property or near the property by a qualified critical area professional approved by the City with experience preparing reports for the relevant type of habitat. The assessment shall include the following information:

a. Evaluation – Evaluation of the presence or absence of potential wildlife habitat on the subject property or within the vicinity. A wildlife habitat assessment shall include the following information:

- 1) Identification of state priority species, or state or federally listed endangered, threatened or sensitive species that have a primary association with habitat on or in the vicinity of the property;
- 2) Extent of wildlife habitat areas, including acreage, and required buffers based on the species;
- 3) Vegetative, faunal, and hydrologic characteristics;
- 4) Evaluation of direct and indirect potential impacts on habitat by the project, including potential impacts to water quality; and
- 5) A discussion of any federal, state, or local special management recommendations, including Washington State Department of Fish and Wildlife habitat management recommendations that have been developed for the species or habitats.

b. Maps – The following maps shall be used in the evaluation:

- 1) Washington State Department of Fish and Wildlife priority habitat and species maps; and
- 2) Federal and state information and maps related to those species and habitat identified in subsection (2) of this section.

4. Process – Modification to wildlife habitat conservation areas shall be proposed as part of the required critical area approval under this chapter for a project.

5. Decisional Criteria – Modification to wildlife habitat conservation areas may only be approved if the following criteria are met:

a. Mitigation sequencing is met pursuant to KZC 90.145;

b. It can be demonstrated that required habitat areas can be protected through implementation of protection measures in accordance with a management plan; and



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c. It can be demonstrated that the management plan and requirements in subsections (6) and (7) of this section can be met with the proposed project.

6. Wildlife Habitat Management Plan

a. A wildlife habitat management plan shall be prepared by a qualified critical area professional with experience preparing reports for the relevant type of habitat and approved by the City and based on recommendations from the Washington State Department of Fish and Wildlife;

b. The applicant shall fund the cost and implementation of the management plan, and also fund peer review by the City of the management plan;

c. The plan shall establish:

1) Seasonal restriction of construction activities as determined by the Washington State Department of Fish and Wildlife;

2) Duration and timetable for periodic review of mitigation activities;

3) Vegetative buffer widths that reflect the sensitivity of the habitat and the type and intensity of activity or use proposed to be conducted nearby. The buffer widths shall be consistent with the management recommendations issued by the Washington State Department of Fish and Wildlife and U.S. Fish and Wildlife Services;

4) Measures to provide appropriate wildlife corridor for the conservation of the species if a wetland scoring five (5) or greater is within 300 feet of the habitat area;

5) Limitations on pesticide and herbicide use in conservation area; and

6) Monitoring and maintenance program for the mitigating measures. The applicant shall fund the monitoring and maintenance program and also fund peer review by the City. Installation of vegetation shall follow the monitoring and maintenance schedule for a five-year program pursuant to KZC 90.160;

d. Clustering of a development shall be considered in the plan if a project contains more than one (1) dwelling unit or building if it would provide less impact and/or greater protection of the conservation area; and

e. Consultation with the Washington State Department of Fish and Wildlife, affected tribes or other appropriate agency regarding the effectiveness of any proposed mitigating measures shall occur if the Planning Official determines that it is needed.

7. Standard Requirements for Wildlife Habitat Conservation Area – Improvements, structures or activities located in or near wildlife habitat conservation areas shall meet the following standards:

a. Preservation of critically important vegetation and/or habitat features, such as large trees, snags and downed wood;

b. Buffers shall consist of an undisturbed area of native vegetation or areas identified in a management plan for restoration to protect the integrity, functions, and values of the affected habitat;

c. Limitation of access to the wildlife habitat area, including fencing and signage, to deter unauthorized access;

d. Introduction of any plant or wildlife not indigenous to the region shall be prohibited unless authorized by a state or federal approval;

e. A performance, monitoring and maintenance security shall be submitted pursuant to KZC 90.165 to ensure completion and success of proposed mitigation; and



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- f. The management plan shall be implemented through the life of the use or activity.
8. Designation of Wildlife Habitats or Species of Local Importance – The City may designate additional habitat or species of local importance as an amendment to the definition in Chapter 5 KZC.

(Ord. 4551 § 3, 2017)

### **90.100 Frequently Flooded Areas**

No disturbance or land surface modification may take place and no improvements or activities may be located in frequently flooded areas that are areas of special flood hazard, except as specifically provided in Chapter 21.56 KMC, Flood Damage Prevention. See Federal Emergency Management Agency (FEMA) for flood maps.

(Ord. 4551 § 3, 2017)

## **GENERAL STANDARDS**

### **90.105 Critical Area Determination**

1. Initial Determination – Either prior to or during review of a development application, the Planning Official shall make an initial assessment based on a site inspection and other information as to whether:
  - a. A wetland is present on any portion of the subject property or surrounding area within 300 feet of the subject property. If a site inspection does not indicate the presence of a wetland on the subject property or within 300 feet of the subject property, no additional wetland assessment will be required.
  - b. If the initial determination indicates that a wetland exists or may exist on the subject property or within 300 feet of the subject property and/or a stream exists on the subject property or within 125 feet of the subject property, then the applicant shall have a critical area report prepared pursuant to KZC 90.110.
  - c. A stream is present on any portion of the subject property or surrounding area within 125 feet of the subject property. If a site inspection does not indicate a stream on or within 125 feet of the subject property, no additional stream assessment will be required.
  - d. If the Planning Official is not able to determine the classification of a stream or is uncertain if a watercourse is classified as a stream, a critical area report shall include a recommendation on a stream determination as to whether the site does contain a stream, and if so, its classification. If the critical area report determines that no stream exists on or within 125 feet of the subject property, no further assessment is needed.
2. Final Determination – The Planning Official shall make a final determination based on the critical area report. As part of the critical area determination, the Planning Official shall determine:
  - a. The critical area boundaries, wetland category and rating and/or stream classification;
  - b. The location of the buffer and buffer width standards for the critical area;
  - c. Whether the wetland or stream needs to be restored due to degraded vegetation, wildlife habitat, water quality and hydrologic functions, and if so, what measures are needed;
  - d. Whether the required buffer meets the vegetative standards found in KZC 90.130. If not, what changes need to be made to the buffer to meet the standard;
  - e. Whether the subject property contains or is within the vicinity of a known habitat for species that are federally or state listed pursuant to KZC 90.95; and
  - f. Whether the standard buffer width must be increased due to severe erosion area, fish and wildlife habitat conservation area or frequently flooded area on or adjacent to the subject property pursuant to KZC 90.125.

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3. Development Review – The determination shall apply to any development permit application or request that would modify a site that includes a critical area or associated buffer, other than those exempted pursuant to KZC 90.35.

4. Validity of Determination – The critical area determination is valid for five (5) years from the date of the decision. However, the Planning Official may modify the final critical area determination whenever physical circumstances have markedly and demonstrably changed on the subject property or within 300 feet of the subject property for wetlands and 125 feet for streams because of natural processes or authorized human activity.

(Ord. 4551 § 3, 2017)

### **90.110 Critical Area Report**

1. General – An application for a development permit that includes a critical area and/or its buffer, except those exempted pursuant to KZC 90.35, shall provide a critical area report that uses the best available science to evaluate the proposal and all probable impacts.

#### **2. Preparation of Report**

a. The critical area report shall be prepared by a qualified critical area professional.

b. The applicant shall either:

1) Fund a report prepared by the City or the City's consultant; or

2) Submit a report prepared by a qualified critical area professional approved by the City. In addition, fund a peer review of the critical area report by the City or the City's consultant.

3. Report Format – The critical area report shall be provided in electronic form. The City may establish specific administrative requirements for the format of the report.

4. Report Content – General – A critical area report shall evaluate the subject property and critical areas within 300 feet of the subject property for wetlands and 125 feet for streams. A critical area report shall include the following information:

a. The name and contact information of the applicant; the name, qualifications, and contact information from the primary author(s) of the report;

b. Documentation of any fieldwork performed on the site, including field data sheets for wetland delineation and rating system forms, stream classification, baseline hydrologic data;

c. A description of the methodologies used to conduct the wetland delineations and rating system forms, stream classification if done as part of the critical area report, and impact analyses including references;

d. Identification, characterization and boundaries of all critical area, and buffers on or adjacent to the subject property. For areas off site of the subject property, estimated conditions within 300 feet of the subject property boundaries for a wetland and 125 feet of a stream using the best available information;

e. A vicinity map and a site plan of the property, drawn to scale, with existing improvements and site features, including significant trees;

f. Project narrative describing the proposal; anticipated temporary and permanent impacts to critical area or its buffer, construction activities and sequencing of construction, and other relevant information;

g. A description of existing native, ornamental or invasive vegetation, fauna, and hydrologic characteristics found in the critical area and its buffer both on-site and on adjacent properties;

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- h. An assessment of existing vegetation in the required buffer and whether it meets the vegetative buffer standards found in KZC 90.130(2) if the development threshold of KZC 90.130 is met. If the vegetation in the buffer does not meet the vegetative standards, ~~submit~~ a detailed preliminary revegetation plan meeting KZC 90.130(2) is required within the timeframe established in KZC 90.130.6. If revegetation of the buffer is part of a stream or wetland modification proposal (Section 90.60 or Section 90.70), a public agency exception (Section 90.45), daylighting of a stream (Section 90.75), meandering a stream (Section 90.80) or stream channel stabilization (Section 90.85), the plan must be a detailed final re-vegetation plan must be submitted with those applications. ~~a detailed final revegetation plan;~~
  - i. An assessment of whether the wetland or stream needs to be restored due to degraded vegetation, wildlife habitat, water quality and hydrologic functions, and if so, what measures are needed;
  - j. An assessment of whether the standard buffer width must be increased due to severe erosion area, fish and wildlife habitat conservation area or frequently flooded area on or adjacent to the subject property pursuant to KZC 90.125;
  - k. An assessment of any existing habitat for species that are federally or state listed or priority species, including species of local importance pursuant to KZC 90.95 on the subject property or in the vicinity;
  - l. A professional survey as specified in subsection (7) of this section;
  - m. A statement specifying the accuracy of the report and all assumptions made and relied upon; and
  - n. Any other information deemed necessary by the Planning Official.
5. Additional Report Content – Wetlands – In addition to the requirements for the general report content pursuant to subsection (4) of this section, the critical area report shall include:
- a. Identification of wetlands and delineation of their boundaries in accordance with the current approved federal delineation manual and applicable regional supplements described in WAC 173-22-035, as amended. All determinations and delineations of wetlands shall be based on the entire extent of the wetland, irrespective of property lines, ownership patterns, existing improvements or features;
  - b. Wetland rating and category including the rationale for the proposed rating and the required buffer based on the regulations in this code;
  - c. A completed Army Corps of Engineers Wetland Field Data Form;
  - d. Existing wetland acreage that may be approximated if the wetland extends onto adjacent properties;
  - e. Soil and substrate conditions;
  - f. A description of historical hydrologic, vegetative, habitat, topographic, and soil modifications, if any; and
  - g. Description of the water sources entering and leaving the wetland and documentation of hydrologic regime (locations of inlet and outlet features, water depths throughout the wetland, evidence of recharge or discharge, evidence of water depths throughout the year – drift lines, algal layers, water marks, and sediment deposits).
6. Additional Report Content – Streams – In addition to the requirements for the general report content pursuant to subsection (4) of this section, the critical area report shall include the stream classification and rationale, based on WAC 222-16-030, as amended. Best available information shall be used to determine if fish are present in the stream given known fish barriers and other conditions.
7. Professional Survey and Measuring Buffer Boundary
- a. The survey shall be based on the King County Datum (NAVD 88 vertical, NAD 83/91 horizontal) and shall indicate the temporary or permanent benchmark used in the survey depicting:

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- 1) The approved delineation marking of a wetland and/or buffer boundary on the subject property and an estimate of the location of off-site wetlands and buffers within 300 feet of the subject property, based on the determined wetland category and rating, and the buffer standards in this chapter; and/or
  - 2) The ordinary high water mark (OHWM) of any stream or the opening of a pipe where any stream enters or exits a pipe and/or any buffer surveyed on the subject property and an estimate of the location of any off-site stream and buffer within 125 feet of the subject property based on the stream classification determination and the buffer standards in this chapter.
- b. For wetlands, buffer widths shall be measured along the outer edge of the entire wetland.
- c. For streams, buffer widths shall be measured outward in each direction on the horizontal plane from the OHWM or from the top of the bank if the OHWM cannot be identified (see Chapter 180 KZC, Plate 16). Where a stream enters or exits a pipe, the buffer shall be measured perpendicular at the pipe opening (see Chapter 180 KZC, Plate 16A).
8. Site and Construction Plans – For a site proposed to be developed, the critical area report shall include general plans showing the following:
- a. Site plan-view cross-sectional drawings;
  - b. Slope gradients, and existing and final grade elevations at two-foot intervals;
  - c. The type and extent of all critical areas and buffers on the subject property and an estimate of any off-site critical areas and buffer within 300 feet of any wetland and 125 feet of any stream measured from the subject property;
  - d. An approximate location of springs, steeps, surface water runoff features, or other surface expressions of groundwater on or within 300 feet of a wetland and 125 feet of a stream from the subject property;
  - e. Proposed development, including the location of existing and proposed structures, fill, grading clearing limits with dimensions indicating distances to the critical area, areas of proposed impacts to the critical areas and/or buffers (include square footage estimates), and storage of construction materials and equipment if available;
  - f. A depiction of the proposed storm water management facility and outlets for the project, including estimated areas of permanent and temporary intrusion into the critical area buffer;
  - g. Other drawings to demonstrate construction techniques; and
  - h. Any other information deemed necessary by the Planning Official.
9. Waiver – The Planning Official may waive the requirement of certain information for the report if it is determined that:
- a. The information is not needed to evaluate a critical area or requirement of this chapter; or
  - b. If the development proposal will affect only a part of the subject property, the Planning Official may limit the scope of the required report to include only that part of the site that would be affected by the development.

(Ord. 4551 § 3, 2017)

#### **90.115 Buffer Averaging**

1. Applicability – Buffer averaging may be applied to wetland and stream buffers. Both the standard buffer and the alternative buffer may use buffer averaging pursuant to this section.
2. Standards – Averaging of buffer widths for either the standard buffer or alternative buffer may only be allowed if all of the following criteria are met as demonstrated in a critical area report:

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- a. The applicable standard buffer or alternative buffer width is not reduced below 75 percent of the required width in any location;
  - b. The total area contained in the buffer area after averaging is no less than that which would be contained within the applicable standard buffer or alternative buffer and must be contiguous to the buffer;
  - c. Buffer averaging will provide additional protection to the critical area and result in a net improvement of the critical area habitat, functions, and values; and
  - d. The critical area contains variations in sensitivity due to existing physical characteristics or the character of the buffer varies in slope, soils, or vegetation, and the wetland or stream would benefit from a wider buffer in one area and would not be adversely impacted by a narrower buffer in another area.
3. Process – The Planning Official makes the decision based on the standards of subsection (2) of this section and review of the critical area report described in KZC 90.110.

(Ord. 4551 § 3, 2017)

#### **90.120 Limited Buffer Waivers**

##### **1. Interrupted Buffer Waiver**

- a. The Planning Official may waive the required critical area buffer in that portion of the buffer isolated from the critical area where an existing legally established and improved public right-of-way or improved easement road interrupts a portion of the critical area buffer from the portion of the buffer adjacent to the critical area. The Planning Official may require a critical area report be prepared to address the criteria in subsection (1)(d) of this section.
- b. The Planning Official may waive the required critical area buffer in that portion of the buffer isolated from the critical area where an existing legally established building, detached garage, accessory dwelling unit, driveway, commercial parking area or retaining wall over six (6) feet in height divides a portion of the critical area buffer from the portion of the buffer adjacent to the critical area. For the buffer waiver to be approved, the applicant must demonstrate conclusively in a critical area report that all of the criteria in subsection (1)(d) of this section are met.
- c. A waiver may not be requested for such improvements as fences, sheds, patios, decks or other minor structures and impervious surfaces.
- d. The Planning Official may waive the buffer requirement if the waiver request is found to meet the following criteria (see Chapter 180 KZC, Plate 25):
  - 1) The existing legal improvement creates a substantial barrier to the buffer function;
  - 2) The interrupted buffer does not provide additional protection of the critical area from the proposed development; and
  - 3) The interrupted buffer does not provide significant hydrological, water quality and wildlife buffer functions relating to the portion of the buffer adjacent to the critical area.
- e. If the applicant's consultant prepares the critical area report, the applicant shall also fund peer review of the report by the City's consultant.

(Ord. 4551 § 3, 2017)

#### **90.125 Increase in Buffer Width Standard**

1. Criteria to Require Increase in Buffer Width – The City shall determine if a critical area buffer must be increased beyond the standards in this chapter based on best available science and the recommendation of a critical area report for a project. The increase in buffer width may be required when a larger buffer is necessary to protect critical area functions and values either on the subject property or on an adjacent property. This determination shall be based on one or more of the following criteria:

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- a. Severe Erosion Areas – If the critical area buffer abuts land that contains a slope with severe erosion, has minimal vegetative cover and is designated as hazardous in Chapter 85 KZC, and erosion control measures will not effectively prevent adverse impacts on the critical area based on a geotechnical study, a larger buffer shall be required;
  - b. Fish and Wildlife Habitat Conservation Areas – If the wetland or stream contains documented habitat for state or federally listed endangered, threatened, and sensitive species or state priority species, including species of local importance, a larger buffer may be required to protect the habitat consistent with the management recommendations issued by the Washington State Department of Fish and Wildlife or the United States Fish and Wildlife Services; or
  - c. Frequently Flooded Areas – If a site contains a frequently flooded area and the frequently flooded area is wider than the buffer standard required for a wetland or stream, the buffer shall be increased to incorporate the entire frequently flooded area.
2. Process – The Planning Official shall make a determination if a buffer width must be increased beyond the standard buffer width based on the critical area report as part of the final critical area determination in KZC 90.105.

(Ord. 4551 § 3, 2017)

### 90.130 Vegetative Buffer Standards

1. General – The entire wetland buffer width of KZC 90.55 and stream buffer width of KZC 90.65, referred hereafter as the “buffer,” shall be vegetated pursuant to the requirements of this section.
2. Vegetative Buffer Standard – The following vegetative buffer standards shall be met:
  - a. Native cover of at least 80 percent on average throughout the buffer area. Additionally, the first two of the following strata of native plant species each must compose of at least 20 percent areal cover, and the third may compose no more than 20 percent areal cover:
    - 1) Multi-age forest canopy (combination of existing and new vegetation);
    - 2) Shrubs; and
    - 3) Woody groundcover (such as kinnikinnick, salal and sword fern) or unmowed herbaceous groundcover;
  - b. At least three (3) native species each making up a minimum of 10 percent coverage (for diversity);
  - c. Less than 10 percent noxious weeds cover using King County weed list and permanent removal of all knotweed; and
  - d. Removal of lawn and any illegal fill as determined by the City.
3. When Vegetative Buffer Standard Applies
  - a. The complete vegetative buffer standard shall be installed either when:
    - 1) The total new net impervious area and pervious pavement/pavers on the entire subject property exceeds 1,000 square feet, or
    - 2) The cost of new or replacement improvements exceeds 50 percent of the assessed or appraised value of the existing improvements on the entire subject property, whichever is greater. This 50 percent threshold shall not apply to detached dwelling units approved for expansion pursuant to KZC 90.185.
  - b. A partial vegetative buffer shall be installed when:

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- 1) The total new net impervious area and pervious pavement/pavers is between 50 square feet and 1,000 square feet on the subject property.
    - a) The buffer shall be vegetated at a minimum 1:1 ratio (new net impervious area is equal to the total square feet of buffer vegetation) meeting the vegetated buffer standard at the proportional rate of the standard;
    - b) If the new net impervious area results in removal of a significant tree in a buffer, the tree shall be replaced with two (2) native trees in the buffer. The replacement trees shall be six (6) feet tall for a conifer and two-inch caliper for deciduous or broadleaf. For a removed significant tree in a buffer that is 24 inches in diameter, the tree shall be replaced with three (3) native trees;
    - c) The vegetated buffer area shall be located in the buffer abutting or nearest to the critical area at a minimum width of 10 feet;
    - d) The location of the vegetation in the buffer shall be across from the new structure footprint and approved by the Planning Official;
  - 2) When a new net impervious surface on the subject property totals less than 50 square feet, no vegetation is required to be planted in the buffer; and
  - 3) For new utility poles the buffer shall be calculated based on the combined area of all new utility pole footprints and be vegetated at a minimum 1:1 ratio (net new impervious area equals total square feet of buffer vegetation), meeting the vegetated buffer standard at a proportional rate.
- c. For permitted activities, improvements and uses subject to development standards pursuant to KZC 90.40, vegetative buffer requirements will be determined as part of mitigation sequencing.
- d. For nonconformances, see KZC 90.185.
4. Additional Standards
- a. All existing improvements and structures in a buffer must be removed when the vegetative buffer installation is required pursuant to subsection (3)(a) of this section;
  - b. All activities in the buffer must cease, except those permitted under KZC 90.35(12) and (13);
  - c. Native vegetation appropriate for wetlands and streams shall be used based on the City's Critical Areas Plant List. Other vegetation may be proposed if appropriate for the site and approved by the City;
  - d. Trees and shrubs in the buffer shall be located along the bank of streams to provide effective shading of the stream to lower water temperature;
  - e. Existing healthy native vegetation may count towards meeting the requirements if the overall standard is met;
  - f. The City may require amended soil if needed to provide a well-functioning buffer;
  - g. The City may require supplemental mulch to meet the Planning and Building Department standards;
  - h. A reliable temporary irrigation source must be available while the vegetation is being established and the source must be indicated on the planting plan;
  - i. Installation shall be done by hand unless use of mechanical equipment is specifically authorized due to site conditions. By hand includes any handheld equipment that is gas or electric powered;
  - j. A perpetual landscape maintenance agreement, in a form approved by the City, shall be recorded over the vegetated buffer prior to final inspection; and



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- k. Buffers shall not be mowed and animals may not be used to remove weeds, except goats may be used to remove invasive species for only public restoration projects pursuant to KZC 90.35 and 90.40.
5. Process – The Planning Official shall determine whether an existing buffer meets the standards in subsection (2) of this section as part of the final critical area determination based on information in the critical area report.
6. Submittal of Vegetative Buffer Plan – Timing and Contents
  - a. When an existing buffer does not meet the standards in subsection (2) of this section, the applicant shall submit a ~~final~~ vegetative buffer plan with the development permit application;
  - b. The vegetative buffer plan shall be prepared by a qualified critical area professional. The applicant shall also submit funds to the City for peer review of the vegetative buffer plan;
  - c. The Planning Official shall approve the plan only if it meets the vegetative buffer standard in this section; and
  - d. If a modification is proposed to a wetland or stream ~~pursuant to (KZC 90.60 or 90.70), a public agency exception (Section 90.45), daylighting of a stream (Section 90.75), meandering a stream (Section 90.80) or stream channel stabilization (Section 90.85), then~~ a detailed final planting plan shall be submitted with the ~~wetland or stream modification plan development permit application.~~
7. Maintenance, Monitoring and Financial Security – A maintenance and monitoring program pursuant to KZC 90.160 ~~and a financial security pursuant to KZC 90.165 for the vegetative buffer shall be submitted with the building or land surface modification permit application. The financial security pursuant to KZC 90.165 for the vegetative buffer shall be submitted prior to issuance of a building or land surface modification permit or before commencement of an activity. The activity. The maintenance/monitoring program shall be prepared by a qualified critical area professional. The applicant shall fund the cost of peer review by the City.~~
8. Protection and Maintenance of Vegetative Buffer – Critical areas and buffers shall be placed in recorded critical area easements or tracts pursuant to KZC 90.210 and shall be maintained in perpetuity.

(Ord. 4551 § 3, 2017)

### 90.135 Trees in Critical Areas and Critical Area Buffer

1. Removal of Trees
  - a. Other than as specifically approved as part of a critical area approval under this chapter, no trees shall be removed from a critical area of critical area buffer unless determined to be nuisance or hazardous trees. Any removal shall be authorized in advance through a tree removal permit pursuant to Chapter 95 KZC unless tree removal is an emergency to prevent immediate damage to a structure. In case of an emergency, documentation to the City must be provided within seven (7) days of removal that supports that the tree was a nuisance or hazardous;
  - b. If a tree in a critical area or its buffer meets the criteria of a nuisance or hazard based on this code at the determination of the Planning Official, then a snag tree shall be created;
  - c. If creation of a snag is not feasible, then the felled tree shall be left in place unless the Planning Official approves tree removal in writing; and
  - d. Any tree approved to be removed or created as a snag or felled must be replaced with one (1) to three (3) native trees at a minimum height of six (6) feet in the buffer depending on the size, quality and species of removed tree. The Planning Official shall determine the required number of replacement trees.
2. Pruning of Trees – Pruning or topping of trees in critical areas or buffers is prohibited other than City approved creation of snags for nuisance or hazard trees.

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**90.140 Structure Setback from Critical Area Buffer**

1. Buildings and other structures shall be set back at least 10 feet from the edge of the wetland or stream buffer to ensure adequate width for construction staging, maintenance and repair of primary buildings and accessory structures, and use of improvements without disturbing the critical area buffer or critical area. This section does not apply to:

a. Category IV wetlands that are less than 1,000 square feet that do not have a buffer requirement and thus no building setback requirement.

b. Those linear utility improvements associated with either permitted activities, improvements or uses or public agency and utility exceptions that have been approved to be located in a critical area or buffer and therefore can traverse the structure setback.

2. The following improvements may extend into the structure setback; provided, that they do not necessitate encroachment into the critical area buffer for construction, maintenance and use. No other improvements are permitted.

**Table 90.140.1 Structure Setback from Critical Area Buffers**

Structure Setback	Improvement	Location within Setback:
10 feet in width from edge of buffer	Chimneys, bay windows, greenhouse windows, eaves, cornices, awnings and canopies, and decks above the ground floor	May extend no more than 18 inches into structure setback
	Uncovered improvements less than 18 inches above finished grade to 4 inches above finished grade, such as ground floor decks, and railings less than 4 feet above finished grade	May extend no more than 5 feet into structure setback
	Uncovered play structures	
	Rockeries and retaining walls that are not more than 4 feet above finished grade	
	Uncovered improvements less than 4 inches above finished grade, such as patios, driveways and parking areas, including curbing	May extend no more than 9 feet into structure setback
	Garden sculpture, light fixtures, trellises and similar decorative structures	
	Benches, walkways, paths and pedestrian bridges	
	Bio-retention, such as rain gardens, and dispersion techniques that result in sheet flow such as level spreaders, dispersion trenches, splash blocks and similar techniques	

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Structure Setback	Improvement	Location within Setback:
	Fence perpendicular to the structure setback at up to 6 feet in height above finished grade	May extend to the upland edge of the critical area buffer
	Split rail, open slatted with at least 18" spacing, wrought iron and chain link, or similar nonsolid fence parallel to the structure setback up to 6 feet in height above finished grade. Solid fencing is not permitted. Except for split rail, a gate is required for access to the buffer.	Along the entire upland edge of the buffer

(Ord. 4551 § 3, 2017)

### 90.145 Mitigation – General

1. General – If a modification is proposed to a critical area or buffer, as part of the application the applicant must have the proposal evaluated using mitigation sequencing and then submit a mitigation plan that addresses the impacts to the critical area.

2. Mitigation Sequencing – The intent of mitigation sequencing is to evaluate and implement opportunities to avoid, minimize, eliminate or compensate for impacts to critical areas while still meeting the objectives of the project. When a modification to a critical area and buffer is proposed, the modification shall be avoided, minimized, or compensated for, as outlined by WAC 197-11-768, in the following order of preference:

- a. Avoiding the impact altogether by not taking a certain action or parts of actions;
- b. Minimizing impacts by limiting the degree or magnitude of the action and its implementation;
- c. Rectifying the impact by repairing, rehabilitating, or restoring the affected environment;
- d. Reducing or eliminating the impact over time by preservation and maintenance operations during the life of the action;
- e. Compensating for the impact by replacing or providing substitute resources or environments; and/or
- f. Monitoring the impacts and compensation projects and taking appropriate corrective measures.

### 3. Location of Mitigation

a. Preference – Preference shall be given to the location of the mitigation in the following order unless it can be demonstrated that off-site in-kind mitigation is ecologically preferable:

- 1) On-site in-kind;
- 2) Off-site in City in-kind;
- 3) Off-site in-kind within the Lake Washington/Cedar/Sammamish Watershed.

### b. On-Site versus Off-Site Mitigation

1) Mitigation shall occur on-site except when the City determines that the following criteria have been met as part of a proposal under this chapter:

- a) There is no opportunity for on-site mitigation or on-site opportunities do not have a high likelihood of success due to the size of the property, site constraints, or size and quality of the wetland or location and quality of the stream;

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- b) Off-site mitigation has a greater likelihood of providing equal or improved critical area functions than the impacted critical area;
    - c) Off-site locations shall be in the same Water Resource Inventory Area (WRIA) 8 Lake Washington/Cedar/Sammamish Watershed as the impacted critical area; and
    - d) The off-site critical area mitigation will best meet formally established watershed goals for water quality, flood or conveyance, habitat, or other wetland functions that have been established and strongly justify location of mitigation at another site.
  - 2) When considering mitigation outside of the City, preference should be given to using mitigation banking or an in-lieu fee program pursuant to subsection (4) of this section.
- 4. Responsible Party for Mitigation Site – Mitigation for lost or diminished critical area functions and values for either wetlands or streams shall use the following options:
  - a. Applicant-Responsible Mitigation – The applicant is responsible for the implementation, monitoring and success of the mitigation pursuant to this chapter.
  - b. Non-Applicant Responsible Mitigation – Mitigation Bank and In-Lieu Fee Mitigation
    - 1) Funds are collected from the applicant by the sponsoring agency, nonprofit, private party or jurisdiction. The sponsor is responsible from that point forward for the completion and success of the mitigation. The applicant's fee is based on the project impact and includes all costs for the mitigation, including design, land acquisition, materials, construction, administration, monitoring, and stewardship.
    - 2) Credits purchased by an applicant from a mitigation bank or in-lieu program that is certified under federal and state rules may be used as a method of mitigation if approved by the City to compensate for impacts when all of the following apply:
      - a) The City determines as part of the critical area approval that it would provide appropriate compensation for the proposed impacts;
      - b) Projects shall have debits associated with the proposed impacts calculated by the applicant's qualified critical area professional using the credit assessment method or appropriate method for the impact as specified in the approved instrument for the program. The assessment shall be reviewed and approved by the City;
      - c) The proposed use of credits is consistent with the terms and conditions of the certified mitigation bank or in-lieu fee program instrument; and
      - d) The record of payment for credits shall be provided to the City in advance of the authorized impacts but no later than issuance of the building or land surface modification permit.
  - c. City-Responsible Mitigation – Advance Mitigation – The City does mitigation on City-owned property as mitigation credit either for City critical area projects or at the discretion of the City for other public agencies with critical area projects. The mitigation program shall be implemented pursuant to federal and state rules, and state water quality regulations.
- 5. Timing of Mitigation
  - a. On-Site Mitigation
    - 1) On-site mitigation shall be completed immediately before or following disturbance and prior to use or final inspection of the activity or development. Construction of mitigation projects shall be timed to reduce impacts to existing fisheries, wildlife and flora; and

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- 2) The Planning Official may allow flexibility with respect to seasonal timing of excavation or planting for mitigation. If on-site mitigation must be completed after final inspection of a building or land surface modification permit or commencement of an activity, a performance financial security shall be required pursuant to KZC 90.165 along with a timeline commitment for completion.

b. Off-Site Mitigation

- 1) For in-lieu fee, mitigation bank or advance mitigation programs:
  - a) Mitigation shall be completed based on the program's established timeline, except advance mitigation shall be completed prior to issuance of the development permit;
  - b) The applicant shall provide documentation of the proof of purchase of credits for in-lieu fee and mitigation banking in advance of the authorized impacts but no later than issuance of the building or land surface modification permit. However, if the program sponsor requires proof of development permit prior to credit purchase, the documentation may be provided to the City prior to final inspection; and
  - c) For advanced mitigation, the applicant shall submit documentation of completion of the advance mitigation prior to issuance of a land surface modification or building permit.
- 2) For all other off-site mitigation:
  - a) Mitigation shall be completed immediately before or following disturbance and prior to use or final inspection of the activity or development. Construction of mitigation projects shall be timed to reduce impacts to existing fisheries, wildlife and flora. The Planning Official may allow flexibility with respect to seasonal timing of excavation or planting for mitigation; and
  - b) Documentation of the proof of purchase of off-site property shall be provided in advance of the authorized impacts but no later than issuance of the building or land surface modification permit.

6. Mitigation Plan Standards – All critical area mitigation plans, except mitigation met through mitigation bank or an in-lieu fee program, shall meet the following standards. In addition, for wetlands the standards for wetland compensatory mitigation pursuant to KZC 90.150 shall be followed.

- a. A mitigation plan shall be prepared by a qualified critical area professional, approved by the City that:
  - 1) Addresses the impacts to a critical area and buffer based on best available science;
  - 2) Is designed to maintain and enhance ecological functions and values, and to prevent risk from hazards posed to the critical area; and
  - 3) Provides a description of the mitigation site, including location and vicinity map, and rationale for selection of the mitigation site.
- b. The plan shall show that:
  - 1) The vegetative buffer standards and requirements in KZC 90.130 are met. If the buffer does not currently meet the vegetative buffer standards, a detailed final revegetation plan shall be submitted including specification on size and type of each native species of plants, and number and spacing of the plants meeting the City of Kirkland's Critical Area Plant List and standards;
  - 2) Seed source must be as local as possible, and plants must be nursery propagated unless transplanted from on-site areas approved for disturbance. These requirements must be included in the mitigation plan specifications;

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- 3) Plant materials may be supported with material (e.g., stakes, guy wires) only when necessary. Staking and ties shall follow the International Society of Arboriculture standards. Where support is necessary, stakes, guy wires, or other measures must be removed as soon as the plant can support itself, usually after the first growing season;
- 4) The stream buffer mitigation area replacement at a minimum ratio of 1:1 pursuant to KZC 90.65 is met;
- 5) Proposed erosion control measures comply with the City's Public Works Pre-Approved Plans;
- 6) Mitigation is consistent with other requirements in this code, including sight distance requirements at intersection pursuant to Chapter 115 KZC; and
- 7) All planted areas of the mitigation project have a temporary, above ground sprinkler system set to automatic timers. Temporary sprinkler systems shall be removed in the final year of monitoring once vegetation is well established. When public or private water is not available, a plan for reliable watering by truck or hand shall be included.

(Ord. 4551 § 3, 2017)

### 90.150 Wetland Compensatory Mitigation

1. General – Compensatory mitigation for modifications to wetlands and related impacts to buffers shall be used for impacts that cannot be avoided or minimized and shall achieve equivalent or greater wetland functions. Approved modifications to a wetland and related impacts to the buffer require compensatory mitigation based on mitigation ratios in subsection (2) of this section so that the goal of no net loss of wetland functions and values is achieved.

#### 2. Compensatory Wetland Mitigation Ratios

a. Acreage Replacement Ratios – The following ratios shall apply to creation, re-establishment, rehabilitation, and enhancement of wetlands. These ratios do not apply to the use of credits from a state-certified wetland mitigation bank or in-lieu fee program pursuant to KZC 90.145(4). The first ratio number specifies the acreage of replacement wetlands and the second number specifies the acreage of wetlands altered.

**Table 90.150.1 Mitigation Ratios for Wetlands and Buffers**

Category of Wetland Impacted	Creation	Re-establishment – Rehabilitation Only	Creation and Rehabilitation	Creation and Enhancement	Enhancement Only
<b>Category IV</b>	1.5:1	3:1	1:1 C and 1:1 RH	1:1 C and 2:1 E	6:1
<b>Category III</b>	2:1	4:1	1:1 C and 2:1 RH	1:1 C and 4:1 E	8:1
<b>Category II</b>	3:1	6:1	1:1 C and 4:1 RH	1:1 C and 8:1 E	12:1
<b>Category I: Forested</b>	6:1	12:1	1:1 C and 10:1 RH	1:1 C and 20:1 E	24:1
<b>Category I: Based on Total Functions</b>	4:1	8:1	1:1 C and 6:1 RH	1:1 C and 12:1 E	16:1
<b>Category – I: Bog</b>	Not possible	6:1 RH of a bog 8:1	Not possible	Not possible	Case-by-case
<b>Buffer</b> (see additional requirements in subsection (2)(c) and 7 of this section)	Minimum of 1:1	Minimum of 1:1	Minimum of 1:1	Minimum of 1:1	Minimum of 1:1

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Legend: C = Creation, RH = Rehabilitation, E = Enhancement

- b. Remedial Action – Remedial actions resulting from unauthorized alterations of a wetland or its buffer may require greater ratios depending on the extent of impact to the value and function of the wetland based on an analysis by a critical area professional and a final determination by the Planning Official.
  - c. Buffer Enhancement Ratio – The City may require a buffer enhancement ratio of greater than 1:1 for exceptional second growth forest or mitigation of an already functioning buffer based on the critical area report, buffer modification or consideration of vegetation structure slope and flow paths.
  - d. Credit/Debit Method – As an alternative to the mitigation ratios, the City may allow mitigation based on the “credit/debit” method developed by the Department of Ecology. This method may be appropriate where a wetland is not eliminated, but is otherwise modified.
3. Mitigation for Lost Values and Affected Functions – Compensating for lost values and affected functions must be addressed in the compensatory mitigation plan of subsection (5) of this section to achieve functional equivalency or improvement. The goal and preference shall be for the compensatory mitigation to provide in-kind wetland functions for those lost, except when:
- a. The filled/impacted wetland provides minimal functions as determined by a site-specific function assessment, and the proposed mitigation action(s) will provide equal or greater functions or will provide functions shown to be limited within Kirkland’s watershed; or
  - b. Out-of-kind replacement will best meet formally identified Water Resource Inventory Area (WRIA) 8 Lake Washington/Cedar/Sammamish Watershed goals, such as replacement of historically diminished wetland types.
4. Preference of Compensation
- a. Compensation shall occur in the following order of preference based on in-kind mitigation:
    - 1) Restoring wetlands on upland sites that were formerly wetlands. This action includes reestablishment and rehabilitation;
    - 2) Creating/establishing wetlands on disturbed upland sites, such as those with vegetative cover consisting primarily of nonnative species;
    - 3) Enhancing significantly degraded wetlands; or
    - 4) Preserving/maintaining a wetland to remove threat or prevent decline, such as purchasing land. Preservation does not result in gain of wetland acres.
  - b. Location of compensatory mitigation shall occur in the order of preference established in KZC 90.145(3).
5. Compensatory Mitigation Plan – A compensatory mitigation plan shall be prepared by a qualified critical area professional approved by the City consistent with state guidelines and submitted with the wetland modification assessment of KZC 90.60 for approval as part of the critical area permit using Process I. The plan shall contain the following:
- a. A topographic survey showing existing and proposed topography and improvements. Surveys should be of sufficient quality to determine accurate one-foot minimum contour intervals;
  - b. Description of the compensatory mitigation site, including location and vicinity map, rationale for selection of site and how it meets the required mitigation ratios of subsection (2) of this section;
  - c. Description of proposed actions for compensation of wetland and buffer areas affected by the project, overall goals and targets of the proposed mitigation plan, and proposed mitigation timing. Documentation if the compensatory mitigation will be done through a mitigation banking or fee-in-lieu program pursuant to KZC 90.145;

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- d. Protective construction measures that are necessary, such as siltation prevention measures and scheduling the construction activity to avoid interference with wildlife nesting activities;
  - e. Description of surface and subsurface hydrologic conditions, including an analysis of existing and proposed hydrologic regimes for enhanced, created or restored compensatory mitigation areas;
  - f. Schedule of the project for all work;
  - g. Description of performance standards for post-installation, a monitoring and maintenance schedule based on the time period required in KZC 90.160 along with a financial security estimate for the entire compensatory mitigation project that meet the standards in KZC 90.165;
  - h. Proof of title ownership for the wetlands and buffers, including the compensatory mitigation areas, when mitigation is done by the applicant;
  - i. If the applicant does not hold title ownership to the applicant-responsible mitigation site, proof of perpetual right to locate the mitigation shall be provided; and
  - j. List of all local, state and/or federal wetland-related permits required for the project.
6. Timing of Compensatory Mitigation – See KZC 90.145(5) for when an applicant must install the compensatory mitigation or document if a nonapplicant responsible mitigation program is used to meet the mitigation requirement.

(Ord. 4551 § 3, 2017)

### 90.155 Measures to Minimize Impacts to Wetlands

The following measures must be incorporated into the design of a site containing a wetland and/or buffer. The Planning Official shall determine the applicability of each measure based on the uses, improvements and/or activities on the subject property.

**Table 90.155.1 Measures to Minimize Impact to Wetlands and Associated Buffers**

Disturbance	Required Measures to Minimize Impacts	
<b>Lights</b>	–	Shield exterior lights that face the wetland or buffer so that they are downcast and directed away from critical area and associated buffer pursuant to Chapter 115 KZC.
<b>Noise</b>	–	Activities that generate noise, such as parking lots, drive-thru facilities, generators and HVAC units shall be located away from the wetland or buffer to the maximum extent possible, or noise shall be minimized through use of design measures, insulation techniques and/or additional native vegetation.
	–	Activities or uses that generate relatively continuous, potentially disruptive exterior noise, such as certain industrial, manufacturing and repair services shall provide an additional 10 feet in width of heavily vegetated buffer strip immediately adjacent to the outer wetland buffer that meets KZC 95.42, Buffer Standard 1.
<b>Toxic runoff</b>	–	Treat all runoff from pollution generating surfaces prior to discharge to the wetlands.
	–	Establish covenants for homeowner's associations and commercial developments where applicable for restriction of pesticide use within 150 feet of wetland.



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Disturbance	Required Measures to Minimize Impacts	
	–	Apply integrated pesticides management pursuant to KZC 90.195.
Storm water runoff	–	As part of redevelopment, replacement or expansion of an existing development, retrofit storm water flow control and treatment for public streets when the value of all improvements, including interior improvements exceed 50% of the assessed value (or replacement value) of the existing site improvements.
	–	Control storm water flow and improve water quality from new and redevelopment, including to wetlands, through the requirements of the Western Washington Phase II Municipal Stormwater Permit, National Pollutant Discharge Elimination System (NPDES), administered by the Washington State Department of Ecology.
	–	Use low impact development techniques per the City's standards.
Pets and human disturbance	–	Install fence and signage pursuant to KZC 90.190 along the edge of the buffer.
	–	Place wetland and buffer in a separate conservation easement or tract pursuant to KZC 90.210.
Dust	–	Use best management practices to control dust.

(Ord. 4551 § 3, 2017)

### 90.160 Monitoring and Maintenance

#### 1. Timing

a. After installation and acceptance by the Planning Official of the mitigation or vegetative buffer enhancement, the monitoring and maintenance program shall commence.

b. A monitoring report shall be submitted to the Planning Official after each site visit, pursuant to subsection (3) of this section.

2. Monitoring and Maintenance Program for Buffer – Requirements for a monitoring and maintenance program for revegetation of a buffer shall include the following, unless an alternative program is approved by the City.

a. The goals and objectives of the monitoring and maintenance program;

b. The performance standards by which the mitigation will be assessed. At a minimum, buffer vegetation mitigation shall include the following performance standards:

- 1) Year-1: 100 percent survival of installed vegetation through a combination of survival and replacement;
- 2) Year-2: 80 percent survival of installed vegetation;
- 3) Year-3: At least 50 percent native vegetation coverage within the enhanced and created buffer for installed vegetation;
- 4) Year-5:
  - a) At least 80 percent native vegetation coverage on average throughout the mitigation area. Additionally, two (2) out of three (3) of the following strata of native plant species each must compose at least 20 percent areal cover:



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- (1) Trees;
      - (2) Shrubs; and
      - (3) Woody groundcover (such as kinnikinnick, salal and sword fern);
    - b) At least three (3) native species each making up a minimum of 10 percent coverage;
  - 5) All years:
    - a) Less than 10 percent noxious weeds cover using King County weed list, except less than 20 percent cover of reed canarygrass where a pre-existing or proximate monoculture occurred; and
    - b) No presence of knotweed at any time during the duration of the program period.
  - c. Contingency plan identifying a course of action, corrective measures and a timetable to be taken if monitoring indicates that the performance measures have not been met.
3. Monitoring and Maintenance Program for Critical Area Mitigation or Vegetative Buffer Enhancement – A monitoring and maintenance program shall be established for restoration for a wetland or stream due to prior degradation for an approved modification project as part of the mitigation plan or vegetative buffer enhancement plan. The monitoring and maintenance plan shall address goals and objectives as well as performance standards and a contingency plan.
4. Duration and Schedule of Monitoring and Maintenance Program – Unless otherwise required by the Planning Official, the minimum duration of the program shall be as follows:
- a. Three (3) growing seasons for new structures of less than 1,000 square feet of footprint approved pursuant to KZC 90.130 and for additions to nonconformances pursuant to KZC 90.185.
  - b. Five (5) growing seasons for mitigation projects and revegetating a buffer to meet the buffer standards in KZC 90.130, except for forested and scrub-shrub wetlands.
  - c. Ten growing seasons for forested or scrub-shrub wetland creation.
  - d. The required schedule for site visits and reporting for monitoring and maintenance is as follows:
    - 1) For three-year program: two (2) site visits for each of the first two (2) years and one (1) site inspection for the last-third year;
    - 2) For five-year program: two (2) site visits for each of the first two (2) years and one (1) site inspection every 12 months for subsequent years; and
    - 3) For 10-year program: visits in growing seasons 1, 2, 3, 5, 7 and 10.
  - e. The Planning Official may extend the duration of the program and the number of visits at the end of the established monitoring and maintenance period if the program requirements have not been met.
5. Maintenance Work – Prior to final inspection of the vegetation and any other mitigating measures required in this chapter, the applicant shall submit a signed contract with a landscape maintenance company to maintain the installed improvements over the period of the monitoring program that includes the required maintenance tasks and schedule, except for the following:
- a. For commercial, multifamily or institutional uses, if a property owner has an existing contract with a landscape maintenance company and desires that company to maintain the installed improvements, a copy of the contract with that company shall be submitted. The contract shall clearly indicate the inclusion of the required maintenance tasks and schedule.

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- b. For single-family residential uses, homeowners may maintain the installed improvements if they sign an agreement that runs with the property to maintain the improvements over the period of the monitoring program. The agreement must be recorded with the King County Recorder's Office with the recording fee paid by the homeowner.

If the improvements are not satisfactorily maintained based on the monitoring report at the end of any growing season, then the homeowner shall submit a copy of a contract with a landscape maintenance company to have the company maintain the improvements. This option is not available to developers and builders where the property will be sold on completion of the construction.

- c. A City department may choose to maintain the vegetated buffer and any other improvements and not hire a landscape maintenance company.

6. Options for Monitoring Work – The applicant may choose one of the following methods for who performs the monitoring work:

- a. City Does Work – If the City will oversee the maintenance and monitoring through the City's consultant, the monitoring fee will be based on an actual cost estimate of the work. The applicant shall submit a cash prepayment for all work to the City prior to issuance of the development permit.

b. Applicant's Consultant Does Work

- 1) If the City will not perform the monitoring, the applicant shall submit a signed contract to fund a qualified critical area professional, approved by the City, to monitor the maintenance and perform the monitoring over the life of the program. The cost of the work must be included in the performance security under KZC 90.165; and

- 2) In addition, the applicant shall submit a cash prepayment prior to final inspection of the development permit for the cost of the City to do peer review of the monitoring reports.

7. Financial Security – A financial security for performance, monitoring and maintenance is required pursuant to KZC 90.165.

(Ord. 4551 § 3, 2017)

**90.165 Financial Security for Performance, Maintenance and Monitoring**

1. Performance or Maintenance Security Requirement

- a. A security is required in the amount and form as the Planning Official deems necessary to assure that all work or actions are satisfactorily completed and maintained in accordance with the approved plans, specifications, and permit or approval requirements.

- b. State agencies and local government bodies, including school districts, shall not be required to provide a performance or maintenance security. The Planning Official may enforce compliance by not approving final inspection, by administrative enforcement action, or by any other legal means.

- c. The security shall be conditioned on the work being completed or maintained in accordance with requirements, approvals, or permits for the site being left or maintained in a safe condition. Also for on the site and adjacent or surrounding areas being restored in the event of damages or other environmental degradation from development or maintenance activities conducted pursuant to the permit or approval.

2. Submitted Documents

- a. The security shall be in the form of a:

- 1) Surety bond obtained from companies registered as surety in the state or certified as acceptable sureties on federal bonds;

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2) Assignment of funds or account;

~~3) Escrow agreement;~~

~~4) Irrevocable letter of credit; or~~

~~5) Other financial security device.~~

b. A completed security information form, security agreement and license to enter property document along with the required recording fee for that document shall be submitted. All forms shall be provided by the City.

3. When Submitted – A financial security for performance, monitoring and maintenance shall be submitted prior to issuance of a land surface modification or building permit for plantings, improvements and other mitigation measures required in this chapter. The performance portion of the security will be released upon City approval of the installed mitigation.

4. Determination of the Security Amount

a. Determination of the security amount shall be done using the City's security value worksheet based on the approved plans, specifications, permit or approval requirements, and applicable regulations. Construction, maintenance and monitoring costs shall be based on King County's or the City of Kirkland's Critical Areas Mitigation Bond Quantity Worksheet. The City may request changes in unit pricing if the worksheet is found to be out of date with respect to current market prices;

b. The financial security shall be equal to or greater than 150 percent of the estimated cost of conformance to plans, specifications and permit or approval requirements of this chapter, including corrective work, compensation, enhancement, mitigation, monitoring, maintenance and restoration of critical areas; and

c. Actual security costs shall include all labor, materials, erosion control and other general items, and sales tax associated with the required work. The security shall be sufficient to guarantee that all required improvements and measures will be completed in a timely manner and with sufficient funds in accordance with this chapter. The security shall cover all work or actions not satisfactorily completed or maintained that need to be corrected to comply with the approved plans.

5. Cash Deposit – A cash deposit for the cost of City administration of the security shall be submitted with the financial security.

6. Duration of Performance, Monitoring and Maintenance Security

a. Duration of monitoring and maintenance security shall be consistent with the approved program pursuant to KZC 90.160;

b. The performance or maintenance security may be released upon written notification by the Planning Official, following final site inspection or when the Planning Official is satisfied that the work or activity complies with permits or approved requirement;

c. The Planning Official may require a security longer than stated in KZC 90.160 for complex mitigation projects, such as creation of wetlands, daylighting of a stream or relocating a stream channel, or to extend the length of a security for projects where vegetation or other improvements have been poorly maintained over several years or for code enforcement actions; and

d. No portion of the security may be released early during the established monitoring and maintenance period to ensure that potential catastrophic failure of the plantings and other improvements that may occur in the future are covered.

7. Corrective Measures

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- a. If, during the term of the performance, maintenance and monitoring security, the Planning Official determines that conditions exist which do not conform with the plans, specification, approval or permit requirements, the Planning Official may issue a stop work order prohibiting any additional work or maintenance until the condition is correct;
  - b. The Planning Official may call in all or a portion of a performance, maintenance and monitoring security to correct conditions that are not in conformance with plans, specifications, approval or permit requirements; and
  - c. Where monitoring reveals a failure of mitigation or maintenance measures, the applicant shall be responsible for appropriate corrective action which, when approved by the Planning Official, shall be subject to further monitoring. The Planning Official shall determine the additional monitoring requirements as needed.
8. Transfer of Security – In the event that a performance, monitoring and maintenance security is transferred to a subsequent property owner or management entity:
- a. An additional City administrative fee shall be charged for transferring a security to a subsequent owner;
  - b. The applicant and the subsequent owner must document the transfer authority of the security; and
  - c. A written agreement from the subsequent owner shall be submitted agreeing to the costs and other responsibilities of the maintenance and monitoring program.
9. Obligation – Any inability of a security device to fund the cost of the security shall not discharge the obligation of an applicant or violator to complete the required mitigation, maintenance or monitoring.

(Ord. 4551 § 3, 2017)

### **90.170 Subdivisions and Maximum Development Potential**

1. Subdivisions – The subdivision and/or short subdivision of land in a wetland, stream or related buffer is subject to the following criteria and subsections (2) through (4) of this section:
  - a. Land that is located entirely within a wetland, stream or related buffer may not be subdivided.
  - b. Land that is located partially within a wetland, stream or related buffer may be subdivided if, as part of the short plat or subdivision application, the applicant demonstrates that:
    - 1) Each lot contains sufficient developable area to accommodate the allowed use(s) in that zone, including required vehicular access, parking, and storm water management facilities outside of the critical area and its buffer; and
    - 2) Each lot meets all zoning requirements applicable to that zone, except for reduced dimensional design standards for residential uses pursuant to KZC 90.175.
2. Calculating Allowed Number of Dwelling Units – The maximum potential number of dwelling units for a subject property that contains a wetland, stream, minor lake or their buffers is reduced from the maximum potential number of dwelling units that otherwise are allowed in the underlying zone.
3. Maximum Development Potential Calculation
  - a. The maximum potential number of dwelling units shall be the buildable area in square feet divided by the minimum lot area per unit or the maximum units per acre as specified by Chapters 15 through 56 KZC, plus the area of the required critical area buffer in square feet divided by the minimum lot area per unit, the maximum units per acre or as specified by Chapters 15 through 56 KZC, multiplied by the development factor derived from subsection 2 of this section as provided in the formula below:

MAXIMUM DWELLING UNIT POTENTIAL = (BUILDABLE AREA/THE PRESCRIBED  
MINIMUM LOT AREA PER UNIT OR MAXIMUM UNITS PER ACRE) + [(BUFFER

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AREA/THE PRESCRIBED MINIMUM LOT AREA PER UNIT OR MAXIMUM UNITS  
PER ACRE) X (DEVELOPMENT FACTOR)]

- b. For purposes of this subsection only, “buildable area” means the total area of the subject property minus critical areas and their buffers.
- c. A professional survey of the approved delineation markings shall determine the area of critical area and buffer on the subject property pursuant to KZC 90.110.
- d. For multifamily development, and single-family development in RSA zones, if application of the maximum development potential formula results in a fraction, the number of permitted dwelling units shall be rounded up to the next whole number (unit) if the fraction of the whole number is at least 0.50.
- e. For single-family development in low density zones other than the RSA zones, the number of permitted dwelling units shall be rounded down to the previous whole number (unit) regardless of the fraction of the whole number.
- f. For developments providing affordable housing units pursuant to Chapter 112 KZC, or cottage, carriage or two/three unit homes pursuant to Chapter 113 KZC, or low impact development pursuant to Chapter 114 KZC, the maximum dwelling unit potential of this section establishes the base density allowed. The additional density or bonus units allowed by those chapters shall be in addition to the maximum dwelling unit potential.
- g. The provisions in KZC 125.30 for density under a planned unit development shall not be applied to properties containing critical areas or buffers.
- h. The maximum development potential formula shall not be construed to preclude application of Chapter 22.28 KMC (lot size reduction, low impact development, small lot single-family, and historic preservation) to potentially achieve an increased number of single-family dwelling units for short plats and subdivisions.
- i. Lot size and/or density may be limited by or through other provisions of this code or other applicable law, and the application of the provisions of this chapter may result in the necessity for larger lot sizes or lower density due to inadequate buildable area.
4. Development Factor – The development factor, consisting of a “percent credit,” to be used in computing the maximum potential number of dwelling units for a site which contains a critical area buffer is derived from the following table:

**Table 90.170.1 Maximum Development Potential**

Percentage of Site in Critical Area Buffer			Counted at
< 1%	To	10%	100%
> 10%	To	20%	90%
> 20%	To	30%	80%
> 30%	To	40%	70%
> 40%	To	50%	60%
> 50%	To	60%	50%
> 60%	To	70%	40%
> 70%	To	80%	30%
> 80%	To	90%	20%

Percentage of Site in Critical Area Buffer			Counted at
> 90%	To	100%	10%

(Ord. 4551 § 3, 2017)

### 90.175 Dimensional Design Standards for Residential Uses

1. Reduced Dimensional Standards for Residential Uses – The following dimensional requirements may be reduced for the noncritical area portion of the site to accommodate the constraints of the buildable area of the site; provided, that the applicant shall demonstrate that:

- The reduction is be the minimum necessary to allow avoidance of the critical area, critical area buffer and structure setback; and
- The resulting development is compatible with other development or potential development in the immediate vicinity of the subject property in the same zone and with similar site constraints.

2. Standards – The reduced standards are as follows:

**Table 90.175.1 Reduced Dimensional Standards for Residential Uses**

Reduced Dimensional Standards for Residential Uses		
Minimum Required Yards	<ul style="list-style-type: none"> <li>• 0' for interior side and rear yards within the proposed development to encourage clustering between dwelling units</li> <li>• 10' for front yards</li> <li>• 5' for side and rear yards that abut properties that are not part of the proposed development</li> </ul>	
Minimum Parking Pad Dimensions <sup>1</sup>	<ul style="list-style-type: none"> <li>• width – 8.5 feet per required stall</li> <li>• depth – 18.5 feet per required stall</li> </ul>	
Tandem Parking	<ul style="list-style-type: none"> <li>• allowed where stalls are shared by the same dwelling unit</li> </ul>	

Notes:

1. Any garage or other structure shall be set back a minimum of 18.5 feet from the property line to allow on-site parking on the driveway without blocking a sidewalk.

(Ord. 4551 § 3, 2017)

### 90.180 Reasonable Use Exception

1. Purpose – The purpose of the reasonable use exception is to:

- Provide the City with a mechanism to approve limited use and disturbance of a critical area and critical area buffer when strict application of this chapter would deny all economically viable use of the subject property;
- Establish guidelines and standards for the exercise of this authority adjusted to the specific conditions of each subject property; and
- Protect public health, welfare and safety of the citizens of Kirkland.

2. Reasonable Use – Reasonable use is a legal concept that has been articulated by federal and state courts in regulatory takings cases. In a takings case, the decision-maker must balance the public benefit against the owner's

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interests by considering the nature of the harm the regulation is intended to prevent, the availability and effectiveness of alternative measures, and the economic loss borne by the owner. Public benefit factors include the seriousness of the harm to be prevented, the extent to which the land involved contributes to the harm, the degree to which the regulation solves the problem, and the feasibility of less oppressive solutions.

3. Reasonable Use Process – If the strict application of this chapter would preclude all reasonable use of the subject property, an owner of the subject property may apply for a reasonable use exception. The application shall be considered under Process I of Chapter 145 KZC.
4. Submittal Requirements – As part of the reasonable use exception request application the applicant shall submit a critical area report pursuant to KZC 90.110, prepared by a qualified critical area professional approved by the City, and also fund peer review of this report by the City's consultant. The report shall include the following:
  - a. For a wetland, the additional report information requirements specified in KZC 90.110(5). For a stream, the additional report information requirements specified in KZC 90.110(6);
  - b. An analysis of whether any other reasonable use with less impact on the critical area and critical area buffer is possible;
  - c. Site design and construction staging of the proposal shall have the least impact to the critical area and critical area buffer;
  - d. A site plan showing:
    - 1) The critical area, critical area buffer and structure setback required by this chapter;
    - 2) The proposed area of disturbance both on and off the subject property pursuant to the disturbance area limitations of subsection (5)(c) of this section;
    - 3) The footprint of all proposed structures and improvements meeting the conditions of subsection (5) of this section, including:
      - a) Buildings;
      - b) Garages and parking areas;
      - c) Driveways;
      - d) Paved surfaces, such as walking paths;
      - e) Patios, decks and similar structures;
      - f) Utility and storm water improvements;
      - g) Yard landscaping;
      - h) Retaining walls and rockeries;
  - e. A description of protective measures that will be undertaken, such as siltation curtains, compost berms and other siltation prevention measures, and scheduling the construction activity to avoid interference with wildlife and fisheries rearing, nesting or spawning activities;
  - f. An analysis of the impact that the proposed development would have on the critical area and the critical area buffer;
  - g. How the proposal mitigates for impacts to the critical areas and buffers;



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- h. How the proposal minimizes to the greatest extent possible net loss of critical area functions;
  - i. Whether the improvement is located away from the critical area and the critical area buffer to the greatest extent possible; and
  - j. Such other information or studies as the Planning Official may reasonably require.
5. Decisional Criteria – For purposes of this section, “site” means the area of disturbance on the subject property, on abutting lots, and/or within the right-of-way. The City shall approve applications for reasonable use exceptions only if all of the following criteria are met:
- a. The following land uses may be proposed with a reasonable use exception:
    - 1) ~~Residential zones~~ ~~one (1)~~ single-family dwelling;
    - ~~2) Commercial or Office~~ ~~Non-Residential zones:~~
    - ~~a2)~~ An office use, except veterinary offices with outdoor facilities; and
    - ~~b3)~~ A limited retail establishment, excluding restaurants and taverns, gas stations, vehicle or boat sales, service or repair, car washes, drive-thru, outdoor seating area and storage. In order to limit disturbance and impacts to the critical area and buffer these uses shall:
      - ~~(4a)~~ Locate parking on the opposite side of the building from the critical area; and
      - ~~(2b)~~ Limit hours of operation to between 8:00 a.m. and 11:00 p.m.
  - b. There is no feasible alternative to the proposed activities and uses on the subject property, including reduction in size, density or intensity, phasing of project implementation, change in timing of activities, revision of road and lot layout, and/or related site planning considerations that would allow a reasonable economic use with less adverse impacts to the critical area and buffer.
  - c. Unless the applicant can demonstrate unique circumstances related to the subject property, the amount of site area that will be disturbed by structure placement and all land alteration associated with the proposed development activity, including but not limited to land surface modification, utility installation, decks, driveways, paved areas, and landscaping, shall not exceed the following limits:
    - 1) If the subject property contains 6,000 square feet of area or less, no more than 50 percent of the site may be disturbed.
    - 2) If the subject property contains more than 6,000 square feet but less than 30,000 square feet, no more than 3,000 square feet may be disturbed.
    - 3) For the subject property containing 30,000 square feet or more, the maximum allowable site disturbance shall be between 3,000 square feet and 10 percent of the lot area, to be determined by the City on a case-by-case basis.
    - 4) The amount of allowable disturbance shall be that which will have the least impact on the critical area and the critical area buffer given the characteristics and context of the subject property, critical area, and buffer.
    - 5) Public improvements within the right-of-way required by Chapter 110 KZC (for example required curb, gutter and sidewalk improvements) are not counted in the maximum allowable area of site disturbance. The City shall allow or require modifications to the public improvement standards that minimize the impact to the critical area and buffer and any impacts associated with required public improvements shall be mitigated by the applicant.



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6) The portion of a driveway located within an improved right-of-way is not counted in the maximum allowable area of site disturbance. However, a driveway or any other private improvement located in an unimproved right-of-way shall be counted in the maximum allowable area of site disturbance. See subsection (6)(a)(2) of this section for modification to calculating on-site driveways.

The applicant shall pay for a qualified critical area professional, approved by the City, to assist with the City's determination of the appropriate limit for disturbance.

- d. The proposal is compatible in design, scale and use with other legally established development in the immediate vicinity of the subject property in the same zone and with similar critical area site constraints.
  - e. The proposal utilizes to the maximum extent possible innovative construction, design, and development techniques that minimize to the greatest extent possible net loss of critical area functions and values, including pin construction, vegetated roofs, and pervious surfaces.
  - f. The proposed development does not pose an unacceptable threat to the public health, safety, or welfare on or off the subject property.
  - g. The proposal meets the mitigation, maintenance, and monitoring requirements of this chapter.
  - h. The proposed development is on a lot meeting the criteria of KZC 115.80, Legal Building Site.
  - i. The inability to derive reasonable use is not the result of the applicant's actions or that of previous property owners, such as by altering lot lines pursuant to Chapter 22 KMC that results in an undevelopable condition.
  - j. The granting of the exception will not confer on the applicant any special privilege that is denied by this chapter to other lands, buildings, or structures under similar circumstances.
6. Modifications and Conditions – The City shall include any conditions and restrictions in the written decision that the City determines are necessary to eliminate or minimize any undesirable effects of approving the proposal. To provide reasonable use of the subject property and reduce the impact on the critical area and critical area buffer, the Planning Director pursuant to a Process I under Chapter 145 KZC is authorized to approve the following modifications:
- a. Residential
    - 1) Where the applicant demonstrates that the residential development cannot meet the City's code requirements without encroaching into the critical area or critical area buffer:
      - a) The required front yard may be reduced by up to 50 percent; provided, that a minimum of 18.5-foot-long parking pad between the structure and the lot line is provided; and
      - b) The required side and rear yards may be reduced to five (5) feet in width.
    - 2) The portion of a driveway exceeding 30 feet in length may be exempt from the calculation of the permitted disturbance area; provided, that the driveway length is the minimum necessary to provide access to the building.
    - 3) The structure setback from a critical area buffer pursuant to KZC 90.140 may be reduced to five (5) feet in width; provided, that those improvements allowed in this area are limited to:
      - a) Chimneys, bay windows, greenhouse windows, eaves, cornices, awnings and canopies, and decks above the ground floor extending no more than 18 inches into the structure setback;
      - b) Benches, walkways, paths and pedestrian bridges extending no more than four (4) feet into the structure setback;

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- c) Garden sculpture, light fixtures, trellises and similar decorative structures extending no more than four (4) feet in width into structure setback; and
    - d) Nonnative and native landscaping.
  - 4) The garage width requirements of KZC 115.43 for detached dwelling units in low-density zones may be waived.
  - 5) The maximum height of structures may be increased up to five (5) feet if needed to reduce the slope of a driveway to a structure based on existing grade. The applicant must demonstrate that the additional height is needed to reduce the steepness of the slope and no other option is available.
- b. Commercial-Non-Residential – Where the applicant demonstrates that the commercial-non-residential development cannot meet the City's code requirements without encroaching into the critical area or critical area buffer:
  - 1) The required front yard may be reduced by up to 50 percent.
  - 2) The structure setback from a critical area buffer may be reduced by five (5) feet in width; provided, that those improvements allowed in this area are limited to:
    - a) Chimneys, bay windows, eaves, cornices, awnings and canopies;
    - b) Benches, walkways, paths and pedestrian bridges extending no more than four (4) feet into the structure setback;
    - c) Light fixtures, trellises and similar decorative structures extending no more than four (4) feet into the structure setback; and
    - d) Nonnative and native landscaping.
  - 3) The maximum height of structures may be increased up to five (5) feet if needed to reduce the slope of a driveway to a structure based on existing grade. The applicant must demonstrate that the additional height is needed to reduce the steepness of the slope and no other option is available.
  - 4) The portion of a driveway exceeding 30 feet in length may be exempt from the calculation of the permitted site disturbance area; provided, that the driveway length is the minimum necessary to provide access to the building.

## 7. Lapse of Approval

- a. The reasonable use exception approval expires and is void if the applicant fails to file a complete building permit application within five (5) years of the final decision granting or approving the exception. However, in the event judicial review is initiated per KZC 145.110, the running of the five (5) years is tolled for any period of time during which a court order in said judicial review proceeding prohibits the required development activity, use of land, or other actions. "Final decision" means the final decision of the Planning Director; and
- b. The applicant must substantially complete construction for the development activity, use of land, or other actions approved under this chapter and complete the applicable conditions listed on the notice of decision within seven (7) years after the final approval on the matter, or the decision becomes void.

## 8. Complete Compliance Required

- a. General – Except as specified in subsection (8)(b) of this section, the applicant must comply with all aspects, including conditions and restrictions, of an approval granted under this chapter in order to construct the improvements authorized by the approval.

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- b. Exception: Subsequent Modification – The Planning Official may approve a subsequent modification to a specific use and site plan that has been approved through the reasonable use exception, provided the change meets the standards of this chapter. Otherwise, the applicant is required to apply for and obtain approval through a Process I pursuant to Chapter 145 KZC for a new reasonable use exception.

(Ord. 4551 § 3, 2017)

### 90.185 Nonconformances

1. General Provisions for Nonconforming Structures and Improvements in Critical Areas or Buffer – The following general provisions apply to properties that contain nonconformances due to the existence of buffers and/or critical areas, until such times as redevelopment of the property is proposed that meets the threshold in KZC 90.130:

- a. Legally established structures and improvements may remain and be repaired and maintained. See KZC 90.35 and subsection (3) of this section;
- b. New structures or improvements may not be added or expanded in the buffer and/or critical area, including those listed in KZC 90.140;
- c. Legally established lawns may be mowed and maintained, but not expanded in the buffer and/or critical area; and
- d. Nonnative vegetation may be maintained, but not expanded in the buffer and/or critical area.

2. General Standards for Subsections (3) through (6) of This Section

a. Except for above ground floor expansions, the provisions of subsections (4) through (6) of this section may each be used one (1) time for the subject property and may be used in combination. Any building permit application utilizing these provisions shall clearly document the proposed location and size relative to the specific provision(s) being utilized. Above ground floor expansions, pursuant to subsection (4.a), may be utilized an unlimited number of times.

- b. Any structures or improvements that are nonconforming because of the regulations in this chapter shall be regulated pursuant to the following provisions rather than the provisions of Chapter 162 KZC. However, nonconforming multifamily structures for density pursuant to KZC 162.35(12) and continued uses pursuant to KZC 162.55 shall be regulated under Chapter 162 KZC and shall not be eligible to use the provision in this section;
- c. No disturbance to the critical area is permitted. Any disturbance to the critical area buffer as a result of development activity shall be the minimum necessary and all disturbed areas shall be restored to pre-existing condition;
- d. Any existing native vegetation removed in the buffer as part of the disturbance shall be replaced with native vegetation at a 1:1 ratio;
- e. The limits of disturbance and a replanting plan for disturbed areas, if applicable, shall be submitted as part of the building permit application;
- f. Temporary construction fencing is required pursuant to KZC 90.190. The Planning Official shall determine the appropriate location of the fencing depending on the location of existing improvements in relationship to the critical area buffer;
- g. Lawn and nonnative landscaped areas shall not be expanded in the buffer area; and
- h. All costs for review by a qualified critical area professional and the City's review, mitigation and restoration shall be at the expense of the applicant.

3. Maintenance and Repair of Nonconforming Structure

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- a. A legal nonconforming structure may be maintained and repaired as an exemption pursuant to KZC 90.35; provided, that the work does not increase the previously approved structure footprint or impervious area.
  - b. Multifamily structures in multifamily zones that are nonconforming for density may not increase the density as part of the work on the structure. See KZC 162.35(12).
4. Reconstruction of Existing Nonconforming Structures
- a. General Standards
    - 1) If there is no increase in the size of the structure footprint or impervious area, then the requirements of KZC 90.105 and 90.110 for a critical area determination and report, KZC 90.130 for vegetative buffer, KZC 90.190 for critical area fencing and signage and KZC 90.210 for dedication of critical area and buffer are not required.
    - 2) Existing buffer fencing, native buffer vegetation and dedication of the critical area must be retained.
  - b. Detached Dwelling Units
    - 1) An existing legally nonconforming building or detached garage may be reconstructed as repair, replacement or due to casualty damage such as a fire; provided, that:
      - a) There is no expansion of the existing size of the footprint, including decks or patios or other improvements;
      - b) There is no increase in impervious surface;
      - c) There is no expansion of existing exterior walls, including adding exterior walls below a cantilevered structure; except for new additional upper floors in subsection (4)(b)(4) of this section;
      - d) There is no increase in the nonconformity in any way; and
      - e) Reconstruction is built on the existing foundation, except as provided in subsection (4)(b)(2) of this section;
    - 2) With the exception of a casualty damage, if a new foundation is to be built, the new foundation must be relocated outside of the critical area, its buffer and the structure setback to the greatest extent possible given other required yards, configuration of the subject property and existing improvements;
    - 3) For casualty damage, a structure may be reconstructed on the existing foundation, or a new foundation may be built in the same location or away from the critical area, but not closer to the critical area; and
    - 4) Additional upper floors may be added above the ground floor if they do not encroach into the critical area, its buffer or the structure setback any further than the exterior walls of the existing nonconforming structure.
  - c. All Other Uses
    - 1) An existing legally nonconforming structure may be reconstructed as repair, reconstruction or due to a casualty damage such as a fire; provided, that there is no expansion of the existing footprint or increase of impervious area, including decks, patios or other improvements, no expansion of exterior walls, including adding exterior walls below a cantilevered structure, no increase in the nonconformity in any way, and reconstruction is built on the existing foundation;

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- 2) Additional upper floors may be added above the ground floor if they do not encroach into the critical area, its buffer or the structure setback any further than the exterior walls of the existing nonconforming structure; and
  - 3) If the cost of the reconstruction as a repair, replacement or due to a casualty damage, or for any upper floor additions exceeds 50 percent of the assessed or appraised value of that primary structure and all improvements attached to the primary structure~~improvement~~, whichever is greater, the structure and improvements shall be brought into conformance.
- d. In case of casualty damage, the following is required:
- 1) A complete building permit application to rebuild a nonconforming structure must be submitted within two (2) years of the date of the damage or the nonconformance shall be considered to be terminated and shall not be replaced in its prior nonconforming location; and
  - 2) Rebuilding of the nonconforming structure shall be substantially complete within four (4) years of the date of the damage or the nonconformance shall be considered to be terminated and shall not be replaced in its prior nonconforming location; and
  - 3) Documentation showing the date of the damage, the location and dimensions of the damaged structure and cause of the damage shall be submitted to the Planning Official for review and confirmation.
5. Expansion of Nonconforming Structure that Does Not Increase the Degree of Nonconformance – An existing, legally established nonconforming building-structure may be expanded outside of a critical area, buffer or the building setback under the following standards and limitations:
- a. Except as disallowed under subsection (3)(b) of this section for multifamily structures that are nonconforming for density, an expansion of a nonconforming structure that increases the footprint, impervious area or size of the structure, including new upper floors, is permitted if the expansion or any other change to the structure is outside of the critical area, critical area buffer, and structure setback.
  - b. If the size of the new net impervious surface or cost of new or replacement improvements meets KZC 90.130(3)(a), the requirements of KZC 90.105 and 90.110 for a critical area determination and report, KZC 90.130 for vegetative buffer, KZC 90.160 and 90.165 for monitoring and maintenance and financial security, KZC 90.210 for dedication of critical area and buffer and subsection (6)(a)(11) of this section for fencing and signage shall be met.
  - c. If the size of new net impervious area meets KZC 90.130(3)(b), the requirements of subsections (6)(a)(7) through (12) of this section shall be met.
6. Expansion of Nonconforming Building-Structure that Increases the Nonconformance – An existing, legally established nonconforming building-structure may be expanded into a critical area buffer or the building setback under the following standards and limitations:
- a. General Standards for Any Expansion
    - 1) ~~The e~~Expansion– provisions of KZC 90.185.6.b, c, d, and e are~~is~~ only permitted for those buildings-structures that have not received City approval for a critical area or buffer modification allowed under this or a previous code or not received approval for a reasonable use exception pursuant to KZC 90.180;
    - 2) A one (1) time expansion of each option found in subsections (6)(b) through (e) of this section is permitted on a subject property. No more than one expansion is permitted for each option. See vegetative buffer standards in KZC 90.130;
    - 3) No expansion is permitted in a critical area buffer that is a fish and wildlife conservation area without an approved management plan pursuant to KZC 90.95;

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- 4) The following nonconforming improvements are allowed without going through review under subsections (6)(b) through (e) of this section if a new or replacement foundation is not required:
  - a) Upper floor additions are allowed above the ground floor of an existing nonconforming building if they do not encroach closer to the critical area buffer or structure setback from the buffer beyond the existing exterior walls;
  - b) Existing carports and decks with roofs may be enclosed if the new exterior walls do not extend beyond the existing foundation or corner supports of the structure; and
  - c) An interior open courtyard of an existing building may be enclosed if the courtyard is covered entirely with impervious material. See subsection (6)(d) of this section if the material is not entirely impervious;
- 5) Covering an existing deck with a roof or an existing pathway with a breezeway or similar improvements may be proposed using subsections (6)(b) through (e) of this section;
- 6) Any commercial parking required for additions shall not be located in the critical area buffer;
- 7) A critical area determination, report and a survey pursuant to KZC 90.105 and 90.110 are required if the wetland has not been rated and delineated pursuant to KZC 90.55 within the past five (5) years or the stream has not been classified or delineated pursuant to KZC 90.65;
- 8) Compensatory mitigation through buffer restoration shall be provided as follows:
  - a) A native vegetative buffer at a minimum ratio of 1:1 (new footprint area is equal to or less than vegetative buffer area) shall be provided;
  - b) If the new or expanded building footprint results in removal of a significant tree in a buffer, the tree shall be replaced with two (2) native trees in the buffer. The replacement tree shall be six (6) feet tall for a conifer and 2-inch caliper for deciduous or broadleaf. For a removed significant tree in a buffer that is 24 inches in diameter, the tree shall be replaced with three (3) native trees;
  - c) The vegetative buffer shall be located along the edge of the critical area or as close to the critical area as possible if the critical area is located off-site;
  - d) The vegetative buffer shall be 10 feet in depth and located across from the building expansion area;
  - e) The buffer vegetative standards pursuant to KZC 90.130 shall be used as a guideline for the mitigation area; and
  - f) The mitigation is in addition to revegetation of any disturbed area;
- 9) A mitigation planting plan, prepared by a qualified critical area professional approved by the City, shall be submitted for approval as part of the building permit. Prior to final inspection, replanting of any disturbed area and the mitigation planting shall be installed by the applicant and inspected by the City;
- 10) A performance and three-year maintenance and monitoring security shall be submitted with the building permit pursuant to KZC 90.165 for the mitigation plan;
- 11) Permanent critical area fencing and signage is required. Prior to issuance of a building permit, the Planning Official shall determine the location of the required critical area fencing and signage to be installed pursuant to KZC 90.190.

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- a) The fencing shall be located at the edge of the buffer. However, if all or portions of the buffer is covered by legally established lawn, nonnative vegetation and/or improvements, then the fencing shall be located at the boundary of that maintained area;
  - b) If the critical area is off site and that maintained area extends to the property line, then the fencing shall be located at the property line; and
  - c) Existing buffer fencing may need to be relocated to meet this provision;
- 12) A critical area covenant on a form approved by the City shall be recorded along with an as-built site plan showing the location of the approved expansion and mitigation vegetation in the buffer to protect the vegetated portion of the buffer in perpetuity. A critical area dedication pursuant to KZC 90.210 is not required for the vegetated portion of the buffer.
- b. Expansion into Critical Area Buffer on Side of the Building Opposite of Critical Area
    - 1) The footprint of an existing building may be expanded into the critical area buffer on the side of the building opposite of the critical area buffer up to a maximum of 1,000 square feet. The existing building must be between the addition and the critical area (see Chapter 180 KZC, Plate 26);
    - 2) Only a one (1) time expansion of this option is permitted for the subject property. See subsection (6)(a)(2) of this section; and
    - 3) See general standards in subsection (6)(a) of this section for an expansion.
  - c. Expansion into Structure Setback from the Buffer
    - 1) The footprint of an existing building may be expanded into the structure setback up to a maximum of 500 square feet;
    - 2) If an addition is located at the edge of the buffer, the portion of the buffer next to the side of the addition abutting the buffer is considered a structure setback from the buffer. Only necessary maintenance and repair of the addition are permitted in this portion of the structure setback. No improvements pursuant to KZC 90.140 are permitted in this portion of the structure setback;
    - 3) Only a one (1) time expansion of this option is permitted for the subject property. See subsections (6)(a)(2) of this section; and
    - 4) See general standards in subsection (6)(a) of this section for a building expansion.
  - d. Expansion into Critical Area Buffer but No Closer than the Existing Building
    - 1) The footprint of an existing building may be expanded into the critical area buffer, but no closer than the edge of the existing building nearest to the critical area, up to a maximum of 500 square feet (see Chapter 180 KZC, Plate 26);
    - 2) An interior open courtyard of an existing building may be enclosed up to 500 square feet if the courtyard is covered partially or entirely with pervious material. This improvement can be done in conjunction with subsection (6)(d)(1) of this section if the total new impervious area of the expanded building does not exceed 500 square feet;
    - 3) The minimum buffer width for the addition shall be 60 percent of the required buffer width standard pursuant to KZC 90.55 for wetlands and KZC 90.65 for streams;
    - 4) Only a one (1) time expansion of this option is permitted for the subject property. See subsections (6)(a)(2) of this section; and



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- 5) See general standards in subsection (6)(a) of this section for a building expansion.
- e. Expansion into Critical Area Buffer between the Building and the Critical Area
- 1) The footprint of a building may be expanded into the critical area buffer between the building and the critical area up to a maximum of 250 square feet (see Chapter 180 KZC, Plate 26);
  - 2) The new footprint must be attached to the original building and not to any subsequent footprint addition under subsection (6) of this section;
  - 3) The minimum buffer width for the addition shall be 60 percent of the required buffer width standard pursuant to KZC 90.55 for wetlands and KZC 90.65 for streams;
  - 4) Only a one (1) time expansion of this option is permitted for the subject property. See subsection (6)(a)(2) of this section; and
  - 5) See general standards in subsection (6)(a) of this section for a building expansion.

(Ord. 4551 § 3, 2017)

### **90.190 Critical Area Markers, Fencing and Signage**

1. Survey Stakes – Permanent survey stakes delineating the boundary of the critical area buffer shall be set, using iron or concrete markers as established by current survey standards. For public projects, alternative survey stakes may be approved by the Planning Official, such as flexible delineator posts.
2. Construction Fencing
  - a. Prior to commencement of any grading or other development activities on the subject property, a six-foot-high construction chain link fence with silt fencing must be installed along the entire edge of the buffer;
  - b. The fence may not be located in the critical area or its buffer, except see nonconformance section pursuant to KZC 90.185(2);
  - c. The Planning Official shall inspect the fence prior to commencement of any work;
  - d. The fence must remain in place until completion of the project and not be removed at any time other than as authorized by the Planning Official;
  - e. The location of construction fencing for nonconformances shall be on a case-by-case basis as determined by the Planning Official; and
  - f. The location of construction fencing for public agency and utilities activities, improvements or uses shall be determined on a case-by-case basis by the Planning Official.
3. Permanent Fencing
  - a. Except as specified in subsections (3)(b) through (d) of this section, upon completion of the project:
    - 1) A permanent split rail, open slatted with at least 18 inches between each slat, wrought iron, chain link, or similar nonsolid fence between three (3) and six (6) feet in height must be installed along the entire edge of the buffer;
    - 2) Solid fencing is not permitted;
    - 3) Except for split rail, a gate is required for pedestrian access to the buffer;



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- 4) The fence may not be located in the critical area buffer, except for properties containing nonconformances pursuant to KZC 90.185(6)(a)(11);
  - 5) The Planning Official shall inspect the fence prior to final inspection; and
  - 6) The fence must be maintained and remain in perpetuity.
- b. Except for utility substations, permanent fencing is not required for public or private utility activities or uses occurring in utility corridors, public rights-of-way, the Cross Kirkland Corridor or the Eastside Rail Corridor.
- c. The location of permanent fencing for public agency activities, improvements or uses shall be determined on a case-by-case basis by the Planning Official.
- d. The location of fencing for nonconformances shall be determined on a case-by-case basis by the Planning Official. See KZC 90.185.
4. Permanent Signage
- a. Upon completion of the project, permanent signage shall be attached to the fence stating that the protected critical area and buffer must not be disturbed other than necessary for maintenance of vegetation;
  - b. The signs must be maintained and remain in perpetuity;
  - c. Signage shall meet the administrative standards of the Planning and Building Department for design, number and location;
  - d. The location of signage for public agency activities or uses shall be determined by the Planning Official on a case-by-case basis;
  - e. Signage for nonconformances shall be determined on a case-by-case basis by the Planning Official. See KZC 90.185; and
  - f. The Planning Official shall inspect the signage prior to final inspection.

(Ord. 4551 § 3, 2017)

#### 90.195 Pesticide and Herbicide Use

Application of pesticides, herbicides, or fertilizers and irrigation practices for residential, commercial and institutional uses shall follow the best management practices (BMP) for ~~landscaping activities and vegetation management in the King County Stormwater Pollution Prevention Manual, as amended~~ the application of pesticides, herbicides, and fertilizers. These practices include:

1. Never apply pesticides and fertilizers if it is raining or about to rain;
- ~~2. Do not apply pesticides within 100 feet of surface waters, such as lakes, ponds, wetlands, streams and storm-water conveyance ditches unless approved and permitted by the Washington State Department of Ecology;~~
3. Determine the proper fertilizer application for the types of soil and vegetation involved. Follow manufacturers' recommendations and label directions;
4. Clean up after spills immediately;
5. Use mulch or other erosion control measures when soils are exposed for more than one (1) week during the dry season or two (2) days during the rainy season;
6. Ensure sprinkler systems do not spray beyond vegetated areas resulting in the excess water discharging into the storm drain system; and

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7. Use of hazardous substances, pesticides and fertilizers in a critical area containing a fish and wildlife habitat conservation area must follow state and City standards.

(Ord. 4551 § 3, 2017)

#### **90.200 Critical Area Buffer and Structure Setback from Buffer Under Prior Approvals**

1. If the City approved a development permit through Process I, II, IIA, IIB, or a Planning Official decision (excluding critical area determinations and delineations), and/or a subdivision or short subdivision, and that development permit or subdivision or short subdivision approval established critical area buffers and/or structure setbacks on the subject property allowed under the KZC at the time of approval, then those structure setbacks and/or buffers shall apply; provided, that:

- a. The development permit or subdivision or short subdivision approval is valid; and
- b. The development permit or subdivision or short subdivision has not lapsed pursuant to the applicable lapse of approval standards.

All further development activity and construction on the subject property shall comply with the provisions of this chapter.

2. All provisions of this chapter that do not conflict with the structure setback and/or buffer requirements set forth in subsection (1) of this section shall fully apply to the subject property.

(Ord. 4551 § 3, 2017)

#### **90.205 Code Enforcement**

Violations shall be subject to the City's code enforcement procedures and penalties under Chapter 1.12 KMC. In addition to any enforcement action or determinations pursuant to Chapter 1.12 KMC, enforcement for critical area violations shall meet the following requirements:

1. Unauthorized development activity, use, land surface modification or other disturbances to a critical area or buffer shall cease immediately. All disturbances shall be rectified and restored consistent with an approved correction plan;
2. A correction plan, prepared by a qualified critical area professional approved by the City, must be submitted to the City within 30 calendar days of the enforcement notice from the City in conformance with this chapter unless otherwise approved by the City;
3. The correction plan shall include:
  - a. Site plan drawn to scale;
  - b. Location of the sensitive area and buffer;
  - c. Affected area;
  - d. A restoration plan that includes a planting plan that meets the requirements for a vegetative buffer in KZC 90.130 if the disturbance occurred in the buffer. If the disturbance occurred in a stream or wetland, the restoration plan must propose appropriate restoration based on the type of wetland or stream;
  - e. The Planning Official may require a critical area report pursuant to KZC 90.110, funded by the property owner, or at a minimum a wetland delineation of the disturbed wetland, classification of a stream if it cannot be determined by the City, boundary of the critical area buffer and a survey depending on the extent and nature of the disturbance; and
  - f. The critical area report shall make recommendations on a correction plan. The City may require the applicant to fund City peer review of the correction plan depending on the nature and extent of disturbance.

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4. The Planning Official shall review and approve the correction plan based on the regulations in this chapter and inspect the restoration after installation. The City may require the applicant to fund City peer review to inspect the restoration plan depending on the nature and extent of disturbance;
5. The applicant shall pay the City's cost for the enforcement, including review of the plan and doing the inspection;
6. The City may require a monitoring and maintenance plan for approval by the Planning Official pursuant to KZC 90.160 depending on the nature and extent of the disturbance;
7. The City may require a performance and maintenance/monitoring financial security for restoration depending on the nature and scope of the disturbance. If a security is required, the security shall be on a form and in an amount determined by the Planning Official. See KZC 90.165;
8. The correction work shall be completed within 60 calendar days from the date of the enforcement notice, unless otherwise specifically approved by the Planning Official;
9. The requirements for a critical area dedication must be met pursuant to KZC 90.210; and
10. For repeat violators, the City is authorized to require monitoring and maintenance to extend beyond requirements of KZC 90.160 and funded by the violator.

(Ord. 4551 § 3, 2017)

**90.210 Dedication and Maintenance of Critical Area and Buffer**

1. Dedication
  - a. Consistent with law, the applicant shall dedicate development rights, air space, or grant a greenbelt protection or open space easement to the City to protect sensitive areas and their buffers;
  - b. Land survey information shall be provided by the applicant for this purpose in a format approved by the Planning Official;
  - c. The applicant shall record the dedication with the King County Recorder's Office as part of a subdivision recording or prior to issuance of a final inspection for all other developments;
  - d. The applicant shall provide proof of title ownership for the wetlands and buffers, including any compensatory mitigation areas; and
  - e. If the applicant does not hold title ownership to the mitigation site, proof of perpetual right to locate the mitigation on the subject property shall be provided.
2. Critical Area Boundaries Subject to Change – Critical area categories, ratings, classifications and boundaries are subject to change due to amendments to this chapter and/or physical changes to the subject property or vicinity. Subsequent development on a subject property may require a change in the boundary of critical area tract or easement.
3. Removal or Modification of Dedication
  - a. The Planning Director may authorize removal or modification to a recorded critical area dedication; provided, that removal or modification does not conflict with any requirement of this chapter or prior approval;
  - b. The applicant shall submit a request in writing along with documentation as to why the dedication should be removed or modified and how the change is consistent with this chapter, along with any required review fee; and
  - c. If the removal or modification is approved, the applicant shall record a document with King County Recorder's Office revising the dedication.

Kirkland Zoning Code  
Chapter 90 – CRITICAL AREAS: WETLANDS,  
STREAMS, MINOR LAKES, FISH AND WILDLIFE  
HABITAT CONSERVATION AREAS, AND  
FREQUENTLY FLOODED AREAS

4. Maintenance of Critical Area and Buffer – In critical areas and their buffers, native vegetation shall not be removed without prior City approval. It is the responsibility of the property owner to maintain critical areas and their buffers by removing nonnative, invasive, and noxious plants in a manner that will not harm critical areas or their buffers.

(Ord. 4551 § 3, 2017)

**90.215 Liability**

Prior to issuance of a land surface modification permit or a building permit, whichever is issued first, the applicant shall enter into an agreement with the City that runs with the property, in a form acceptable to the City Attorney, indemnifying the City from any claims, actions, liability and damages to critical areas arising out of development activity on the subject property. The applicant shall record the agreement with the King County Recorder's Office.

(Ord. 4551 § 3, 2017)

**90.220 Appeals**

Any decision made by the Planning Official or Planning Director pursuant to this chapter may be appealed using, except as stated below, the applicable appeal provisions of Chapter 145 KZC. If a proposed development activity requires approval through Process IIA or IIB (as described in Chapters 150 and 152 KZC, respectively), any appeal of a classification, determination, or decision shall be heard as part of that other process.

(Ord. 4551 § 3, 2017)

**90.225 Lapse of Approval**

Any decision made by the Planning Official and Planning Director authorized by this chapter shall be subject to the lapse of approval provisions of KZC 145.115.

(Ord. 4551 § 3, 2017)



## Plate X: Establishing average pier length/navigation line

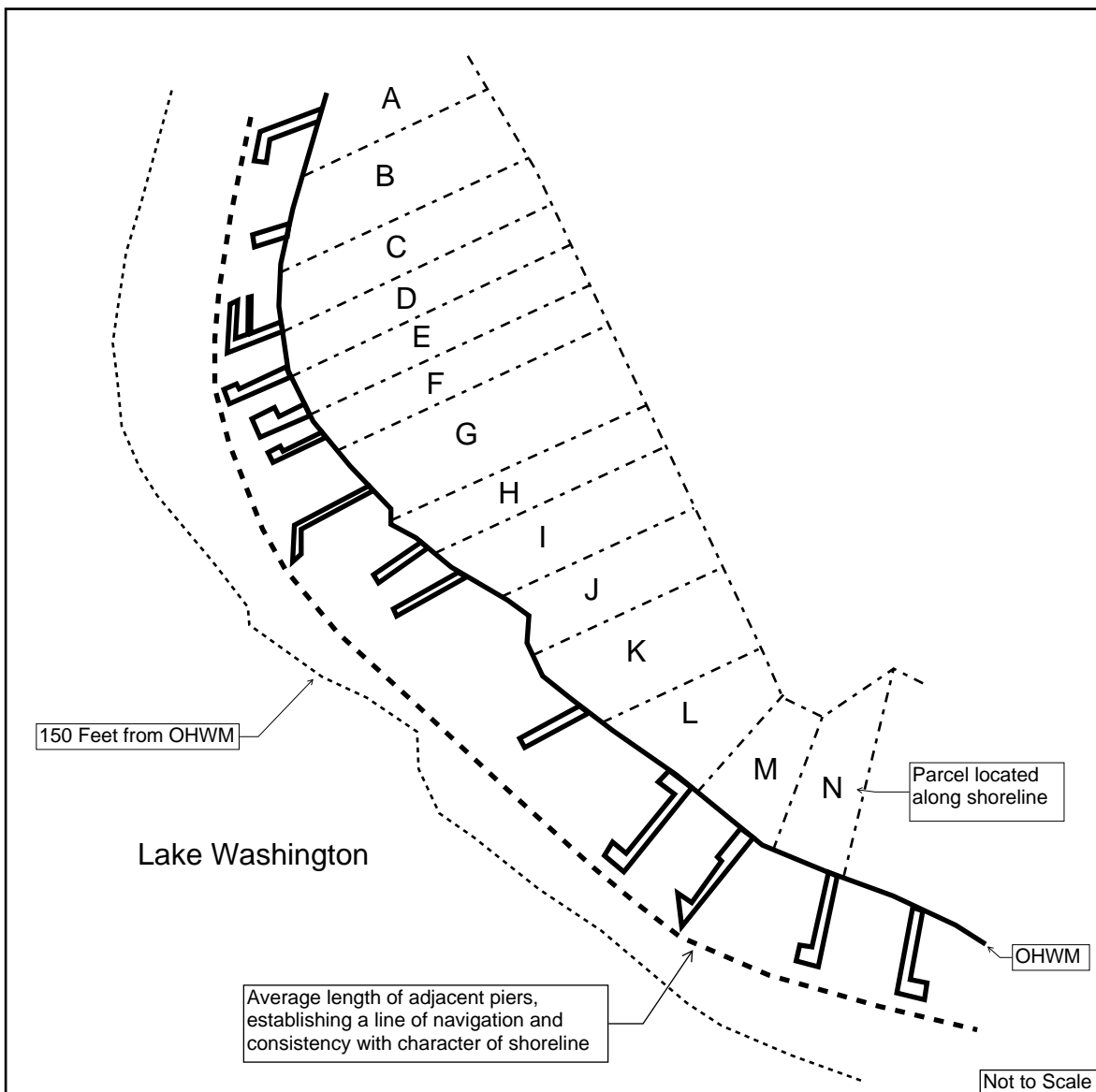
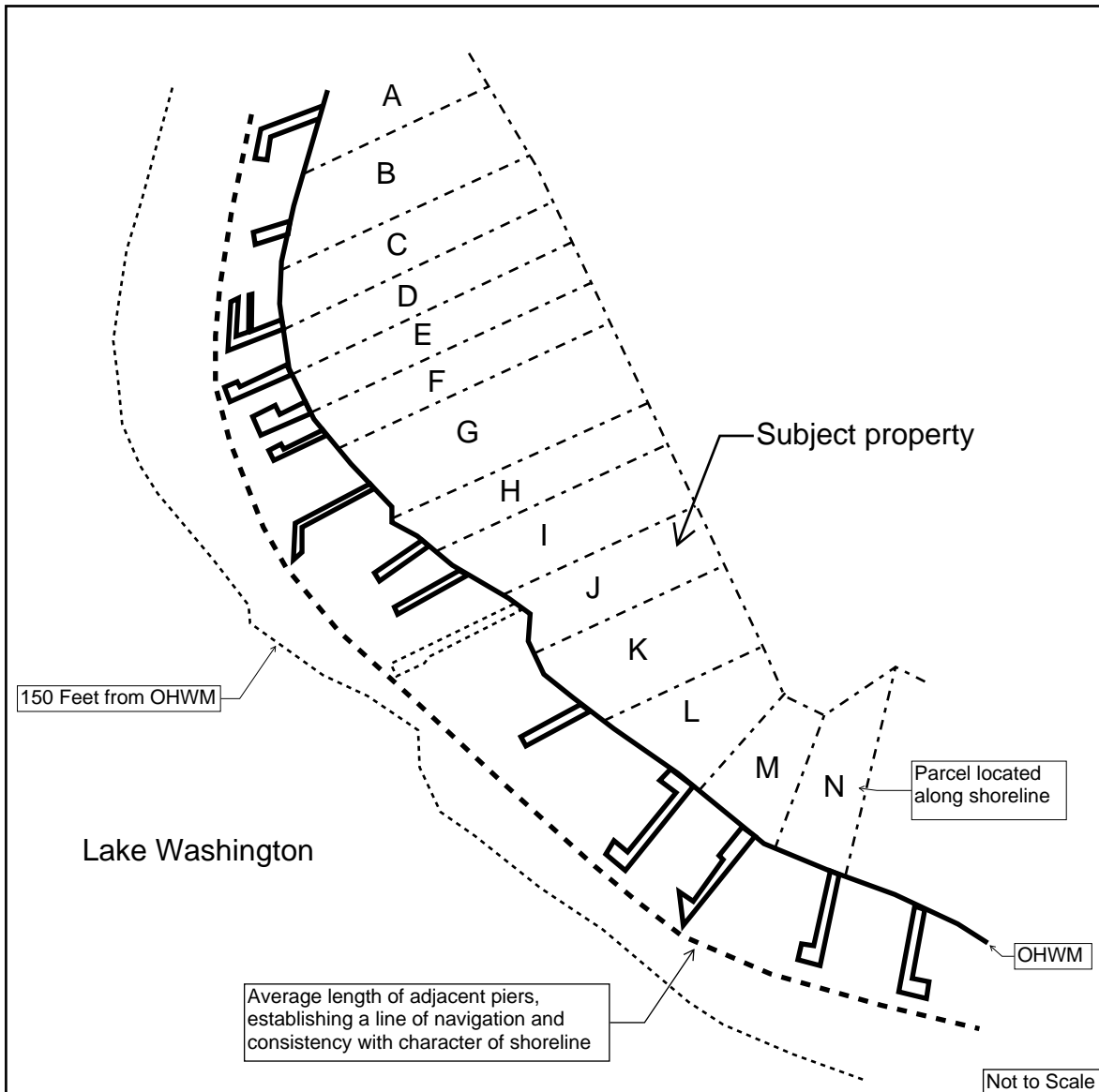


Plate X is intended to clarify how the average pier length of an adjacent shoreline parcel influences the length of a proposed pier. The plate illustrates the location of several single-family piers located along the shoreline of Lake Washington. The image identifies the maximum length of 150 feet allowed under KZC 83.270, and the average length of the piers along this section of the shoreline. Staff has utilized this process in establishing a line of navigation on the waterward side of the piers in the area. By determining the average length of the neighboring piers, a property can identify the length of a pier that may be proposed that will be consistent with the length standards of 83.270 and Shoreline Area Policy SA-11.1 in the Comprehensive Plan. A pier length proposed to exceed 150 feet measured waterward of the OHWM, shall be reviewed through a Shoreline Variance.

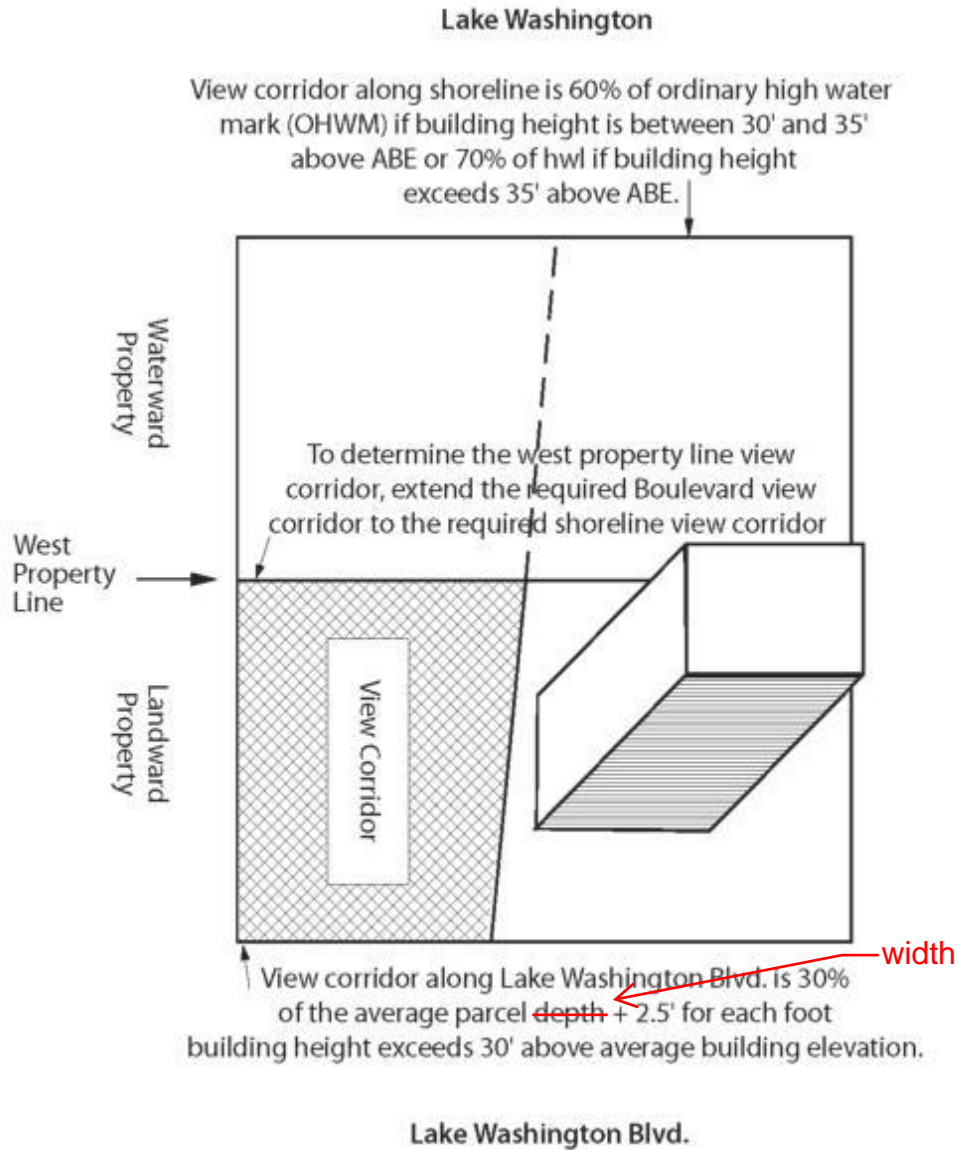
## Plate X - How to determine the allowable length of a single-family pier.



Parcel 'J' needs to establish the allowable length a pier may extend under the development regulations of section 83.270. Since the 150 foot measurement from the OHWM exceeds the average length of the adjacent neighboring piers, the lesser length applies. Parcel 'J' may propose a pier length as shown, aligning with the average length of the adjacent piers. The pier is subject to all other dimensional standards, including but not limited to width, area, height.

A proposal beyond the average pier length line would require the applicant identify the length will not have an adverse impact on navigation and the length is necessary due to inadequate water depth.

A proposed pier beyond the 150 foot measurement would be subject to a Shoreline Variance.

**Plate 27A Shoreline View Corridor**

Not to Scale

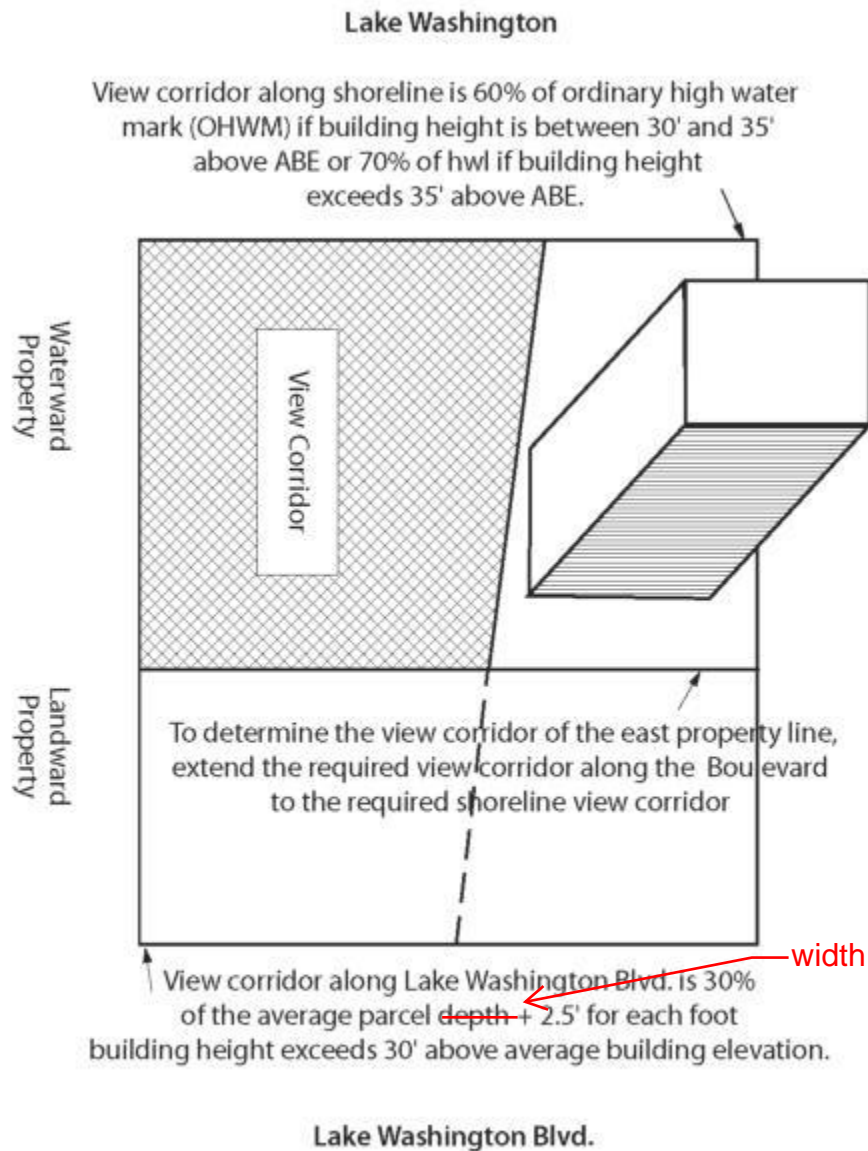
**Required Shoreline View Corridor for Properties that only abut Lake Washington Boulevard**

The *required shoreline view corridor across the property* shall be determined by taking the view corridor required along Lake Washington Boulevard (30 percent of the average parcel width plus 2.5 feet for each foot the building height exceeds 30 feet above average building elevation) and then extending the view corridor across the landward property and the waterward property to the shoreline to provide a shoreline view corridor of 60 percent if building height is greater than 30 feet, but equal to or less than 35 feet or 70 percent if building height is greater than 35 feet (see diagram above).



(Ord. 4252 § 1, 2010; Ord. 3810 § 1, 2001)

**Plate 27B Shoreline View Corridor**



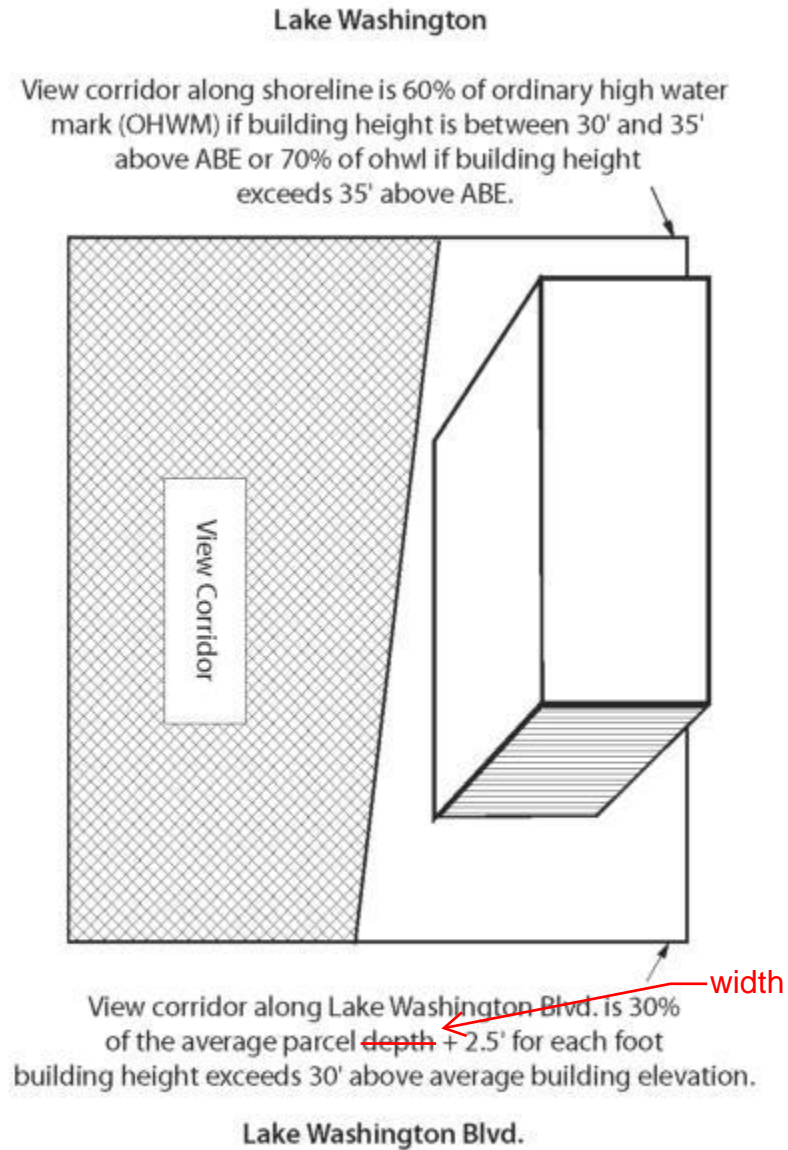
Not to Scale

**Required Shoreline View Corridor for Properties that only abut Lake Washington Boulevard**

The *required shoreline view corridor across the property* shall be determined by taking the view corridor required along Lake Washington Boulevard (30 percent of the average parcel width plus 2.5 feet for each foot the building height exceeds 30 feet above average building elevation) and then extending the view corridor across the landward property and the waterward property to the shoreline to provide a shoreline view corridor of 60 percent if building height is greater than 30 feet, but equal to or less than 35 feet or 70 percent if building height is greater than 35 feet (see diagram above).

(Ord. 4252 § 1, 2010; Ord. 3810 § 1, 2001)

**Plate 27C Shoreline View Corridor**



Not to Scale

**Required Shoreline View Corridor for Properties that only abut Lake Washington Boulevard**

The *required shoreline view corridor across the property* shall be determined by taking the view corridor required along Lake Washington Boulevard (30 percent of the average parcel width plus 2.5 feet for each foot the building height exceeds 30 feet above average building elevation) and then extending the view corridor across the property to the shoreline to provide a shoreline view corridor of 60 percent if building height is greater than 30 feet, but equal to or less than 35 feet or 70 percent if building height is greater than 35 feet (see diagram above).

(Ord. 4252 § 1, 2010; Ord. 3810 § 1, 2001)



## **2019 Shoreline Master Program Update - Notice of Joint Public Comment Period, Public Hearing and Open House (File CAM19-00026)**

**Project:** The City of Kirkland and the Washington State Department of Ecology (Ecology) are seeking comments on proposed amendments to the Kirkland Shoreline Master Program (SMP).

The joint local/state public **Comment Period** will run from **April 8 through May 8, at 5 p.m.** A joint local/state **Public Hearing** will be held on **April 25 at 7:00 p.m. in the Council Chamber** at 123 5<sup>th</sup> Avenue. Prior to the public hearing an **Open House** will be held at 6:00 p.m. at the same location to provide information.

**The draft amendments and supporting documents will be available for public review starting on April 1 at [www.kirklandwa.gov/shorelinemasterprogram](http://www.kirklandwa.gov/shorelinemasterprogram).**

**Background:** The SMP regulates how shoreline properties may be used and developed. The proposed amendments, part of a State-mandated periodic update, are intended to ensure consistency with any changes to state law, to address consistency with the City's Comprehensive Plan and development regulations and to otherwise improve the City's shoreline regulations. Minor amendments to the City's wetland and stream regulations are also proposed to ensure consistency with the SMP, reflect best available science, and provide clarity. The update has been informed by Planning Commission, Houghton Community Council, and City Council review.

The proposed changes would amend the Shoreline Area Chapter of the Comprehensive Plan and Kirkland Zoning Code (KZC) Chapters 83-Shoreline Management, Chapter 141-Shoreline Administration, Chapter 5-Definitions, and Chapter 90-Critical areas: Wetlands, Streams, Minor Lakes, Fish and Wildlife Habitat Conservation Areas, and Frequently Flooded Areas pursuant to KZC Sections 135, 140 and 160. The SMP changes affect all property within shoreline jurisdiction. The changes to wetland and stream regulations apply Citywide. At the public hearing, additional related amendments may be considered within the scope of the amendments under consideration.

Authority for the periodic review is based on the Washington Shoreline Management Act (90.58 RCW). These amendments resulting from the periodic review were developed by the City of Kirkland to comply with [WAC 173-26-090](http://www.wa.gov/wac173-26-090), which requires SMP updates every 8 years. Kirkland is using the optional joint review process to combine the local and Ecology comment periods, as allowed under [WAC 13-26-104](http://www.wa.gov/wac13-26-104). No additional comment period will occur during the state review process. Comments provided to the City of Kirkland will be reviewed by both the City of Kirkland and Ecology. There is no need to send comments directly to Ecology.

**Public Comments:** During the joint public comment period from April 8 through 5 p.m. on May 8, direct all written comments to Joan Lieberman-Brill, [JLiebermanBrill@kirklandwa.gov](mailto:JLiebermanBrill@kirklandwa.gov) of the Planning and Building Department. Please refer to Permit No. CAM19-00026, and include your name, mailing

address and email address. All comments received prior to the public hearing on April 25 will be forwarded to the Planning Commission and Houghton Community Council. At the public hearing, anyone may speak or submit written comments.

**Joint Open House and Public Hearing:** Will be held by the Kirkland Planning Commission, Houghton Community Council and Ecology on April 25, 2019. The open house will start at 6:00 p.m. in the Council Chamber at 123 5th Avenue followed by a public hearing at 7:00 p.m. The Planning Commission's hearing is the official hearing of the City. The Planning Commission will prepare a recommendation to the City Council for their final decision at a public meeting. The Houghton Community Council will make a recommendation to the Planning Commission and City Council. The date of the City Council meeting is tentatively set for August 2019.

At the conclusion of the joint comment period, the city of Kirkland will prepare a response to comments and determine whether changes to the SMP amendments are needed. Public comments and City of Kirkland responses will be provided to Ecology. After local adoption by the Kirkland City Council, the SMP amendments will be formally submitted to Ecology for final action per [WAC 13-26-104](#) and [WAC 173-26-110](#). Ecology will review amendments for consistency with state laws and rules. Ecology may either approve the program as adopted or may recommend changes necessary for approval.

**For more information:** You may view the official file (Permit # CAM19-00026) at the Planning and Building Department or contact project planner, Joan Lieberman Brill at (425)-587-3254. Please refer to File CAM19-00026. More information is also available at the project webpage at [www.kirklandwa.gov/shorelinemasterprogram](http://www.kirklandwa.gov/shorelinemasterprogram).

People requiring a disability accommodation may call (425) 587-3000 or for TTY service call (425) 587-3111 prior to the meeting(s).

Publishing Date: March 25, 2019