



MEMORANDUM

Date: January 17, 2019
To: Planning Commission
From: Adam Weinstein, AICP, Planning and Building Director
Subject: Planning Commission Retreat

Recommendation

Review the attached tables related to the 2018-20 Planning Work Program, along with potential new work plan items, and make suggestions (substantive, procedural, etc.) for crafting the 2019-21 Work Program.

Background

The Planning Commission's retreat on January 24 at 7:00 p.m. will be focused on gearing up for the 2019-21 Planning Work Program (Work Program). The Work Program governs the Planning and Building Department's work on long-range planning projects that will help shape the future of Kirkland.

2018-20 Planning Work Program

Attachment 1 of this report comprises four tables:

- Table 1: Completed 2018-20 Work Plan Projects
- Table 2: In-progress 2018-20 Work Plan Projects
- Table 3: Not-yet-initiated 2018-20 Work Plan Projects
- Table 4: Potential New 2019-21 Work Plan Projects

Note that the items in Table 4 derive from feedback from the Planning Commission and City Council over the last year, items adopted (and thus funded) in the 2019-20 City-wide budget, needed follow-up items from projects completed in 2018, and critical projects identified by staff.

Key takeaways from a review of completed, ongoing, and potential new projects include the following:

- Many projects completed in 2018. Eleven major projects from the 2018-20 Work Program were completed last year, including the update of three neighborhood plans and one subarea plan in a streamlined, one-year process. In addition, significant progress has been made on another 16 projects from the Work Program. This long-range planning work will help shape a sustainable and equitable city for years to come, and the Planning Commission should be proud of its hard and thoughtful work on these projects.

- Neighborhood Planning Effort. Overall, the neighborhood plan updates in 2018 were successful, and show that it's possible to complete an ambitious, one-year planning effort for multiple plans. Even if future neighborhood plan update processes take longer than one year, the procedural and substantive framework that was established in 2018 will enable a more efficient process in the future – for decision-makers, the broader public, and staff.
- Many projects take longer than initially expected. Most of the projects in the existing Work Program took longer than expected to complete, due to the need for additional public input, analysis, and/or decisionmaker input. In addition, staff needs to do a better job setting aside time to implement the new zoning regulations that are developed. For instance, implementation of the newly-adopted geohazards regulations was a significant and time-consuming task encompassing everything from educating counter staff on the new rules, publicizing the code amendments and mapping to the community, establishing new contracting procedures for peer review, and working with the Geographic Information Systems (GIS) Division to upload and organize the new geohazards maps.
- Right-sizing the work program. Related to the point immediately above, it will likely be infeasible to accomplish all the projects listed in Attachment 1 during the next 3-year Work Program. Therefore, a major focus in crafting the new work program should be on what projects should be de-prioritized.

Commission Discussion and Direction

The Commission should discuss the information in Attachment 1 and provide direction on any adjustments that should be made to the Work Program. Key questions that could be considered by the Planning Commission include:

1. Do you have any questions on the completed, in-progress, or not-yet-underway projects?
2. Are there any obvious projects missing from the list of potential new projects?
3. Does this list reflect Planning Commission/City priorities?
4. Should certain projects be further prioritized (or de-prioritized)?

Based on the Commission's direction and discussion, staff will bring back a Draft Work Program for review and recommendation by the Commission on February 14, 2019. A joint study session with the City Council is tentatively scheduled for March 5. That joint meeting with the City Council is the appropriate time for the Commission to present its recommendation on the Work Program to the City Council.

Attachments

1. Completed, Underway, Not-yet-Initiated, and Potential New Work Program Projects

Table 1: Completed 2018-20 Work Plan Projects

Name/Description	Date Completed	Approximate Duration	Notes
<u>Neighborhood Plan Framework</u> . This task involves creation of a framework for future Neighborhood Plan updates that will integrate best practices from previous plan updates to streamline the future plan development process while still providing for meaningful public involvement, and review/input from decisionmakers. The framework will also address desired interrelationships between the Neighborhood Plans and achievement of the 10-minute neighborhood objective in the Comprehensive Plan.	March 2018	3 months	The Neighborhood Plan Framework was used to update the North and South Rose Hill, Bridle Trails, and NE 85 th Street Subarea plans in 1 year.
<u>Update Neighborhood Plans for North and South Rose Hill, Bridle Trails, and NE 85th Street Subarea</u> . This task would involve the completion of neighborhood planning for three neighborhoods and one subarea which are next on the list for an update.	December 2018	1 year	Note that follow-up zoning code amendments are in-progress as of January 2019.
<u>Totem Lake Amendments</u> . As another project in the Totem Lake area, this task will evaluate amendments that are warranted to encourage development consistent with the Totem Lake Business District Plan. One discrete subtask will be evaluation of whether residential suites (multiple bedrooms rented as single occupancy units on a monthly or longer basis, with shared bathroom and/or kitchen facilities) should be permitted in zoning districts in Totem Lake where residential uses are not consistent with policy direction in the Comprehensive Plan.	December 2018	6 months	
<u>Totem Lake Enhancement Plan</u> . The City contracted with a consultant team including members from Alta Planning and Design (multimodal transportation) and PLACE (architecture/urban design) to develop an enhancement and transportation network study for Totem Lake. The purpose of the plan was to identify improvements to create walking and bicycling friendly environments, and to identify strategies such as placemaking enhancements and wayfinding measures to improve the overall identity and appeal of Totem Lake.	May 2018	1 year	
<u>Clarify Planned Unit Development (PUD) Public Benefits</u> . This task will provide a framework for more effectively evaluating whether public benefits are sufficient for PUDs, and will include consideration of an approach that	October 2018	6 months	Note that the PUD valuation tool, which was an outgrowth of the code amendment process, is

Name/Description	Date Completed	Approximate Duration	Notes
looks at the potential value of a PUD's benefits to an applicant against the value of the proposed public benefits.			listed under Potential New Projects.
<u>Historic Structure Delisting Process.</u> The Municipal Code does not currently contain procedures or guidance for de-listing historic structures. Staff will evaluate the merits of this request in collaboration with King County historic resource specialists, and in the context of Comprehensive Plan policies and Municipal Code regulations that protect historic resources. Municipal Code amendments may be crafted if a delisting process is deemed warranted in certain circumstances. Prior to drafting such amendments, staff will confirm a recommended approach with the Planning Commission and City Council.	June 2018	4 months	
<u>School Sites.</u> This task will evaluate options for increased building heights on school sites, along with school staff housing, in order to more efficiently use school property. This work will be conducted in close collaboration with the Lake Washington School District.	November 2018	10 months	This project may be followed-up with code amendments to allow additional building height on public school sites.
<u>Carbon Emissions Report Pursuant to K4C (King County-Cities Climate Collaboration).</u> As part of the K4C Program and in recognition of the City's own adopted greenhouse gas policies, the City would complete a report of carbon emissions associated with municipal and community (Kirkland-wide) operations to ascertain achievement of the City's carbon reduction goals. Expectations for future reductions in carbon emissions will also be discussed.	January 2019	3 months	
<u>Tree Canopy Assessment.</u> The 2018 tree canopy assessment would identify changes in the canopy since 2010 and would also evaluate and provide recommendations for current tree canopy issues, such as amendments to the City's tree codes and policy goals.	November 2018	5 months	This project is an outcome of the KCD Stormwater Modeling Project, described below under In-progress Projects.
<u>Critical Areas: Geologically Hazard Areas Regulations.</u> In collaboration with the University of Washington, updated geologic and risk mapping data funded by grants have been provided to the City. This task involves updating Chapter 85 of the Zoning Code (Geologic Hazard Areas Regulations) based on these new data and best practices related to landslide and erosion hazards.	June 2018	1.5 years	
<u>Capital Facilities Plan Annual Update.</u> Mandated by the Growth Management Act, the City's multi-year Capital Facilities Plan must be reconciled annually with the 6-year Capital Improvement Program and	December 2018	4 months	

Name/Description	Date Completed	Approximate Duration	Notes
Biennial Budget. This task will update the Capital Facilities Project tables in the Comprehensive Plan to reflect changes to funding, timing and facilities between 2017 and 2018.			

Table 2: In-progress 2018-20 Work Plan Projects

Name/Description	Date Initiated	Estimated Duration	Notes
<u>Update Tree Regulations.</u> This task entails a comprehensive update of Chapter 95 of the Kirkland Zoning Code.	May 2018	1 year	
<u>Update Kirkland Municipal Code Related to Enforcement of Tree Regulations.</u> This task will re-commence upon adoption of Kirkland Zoning Code Chapter 95 amendments.	May 2019	3 months	Follows adoption of KZC 95 tree code amendments. PC/HCC review not needed.
<u>Update Related Tree Code Enforcement.</u> Update tree-related code enforcement fine provisions of the Kirkland Municipal Code 1.12.100.	May 2019	3 months	Follows adoption of KZC 95 tree code amendments. PC/HCC review not needed.
<u>Consider Revising Floor Area Ratio (FAR) and Lot Coverage Regulations.</u> This task will involve a review of best practices across the region in establishing FAR and lot coverage standards and calculating achievement of these standards. Other regulatory tools for achieving high-quality urban design may also be evaluated as part of this task.	February 2018	1 year	
<u>Miscellaneous Code Amendments.</u> This category includes amendments to the Zoning Code to reflect current practice, clarify sections of the Code, and promote good planning principles.	March 2018	Ongoing	Note that some zoning code amendments listed independently in these tables, such as the FAR/Lot Coverage project, derived from the initial list of misc. amendments.
<u>Zoning Code Reformatting.</u> This task entails completion of already-underway work involving conversion of use zone charts to tables, in order to enhance the usability of the Zoning Code.	January 2018	Ongoing	

Name/Description	Date Initiated	Estimated Duration	Notes
<u>Sign Code Update</u> . The Sign Code would be updated to clarify rules, enhance aesthetics, reduce visual clutter, and integrate recently-completed work on A-frame signs.	July 2018	1.5 years	
<u>Housing Strategy Tasks: Missing Middle Housing</u> . This project involves amending the City's duplex, triplex, and cottage regulations to encourage an expansion of the supply of these housing types.	July 2018	1 year	This project is also a follow-up to the updated neighborhood plans, which contain policies promoting more compact housing.
<u>Housing Strategy Tasks: ADUs</u> . This project involves amending the City's ADU regulations, and would be paired with "ADU Project," below.	July 2018	1 year	This project is a follow-up to Planning and Building's Innovation Intern research this summer into best ADU practices. It's also a follow-up to the updated neighborhood plans, which call for more ADUs.
<u>Shoreline Master Program Periodic Update</u> . The Shoreline Master Program, which manages shoreline resources and development in Kirkland, will be updated to comply with State rules and be consistent with best practices for shoreline protection. The update would incorporate the recently-adopted Zoning Code Chapter 90 (Critical Areas Regulations) to ensure consistency between the Shoreline Master Program and Zoning Code.	August 2018	1 year	
<u>King Conservation District Stormwater Modeling Project</u> . Kirkland was selected as a pilot city for a regional study assessing how trees mitigate stormwater runoff, involving coordination with Planning and Public Works staff.	May 2018	10 months	The completed Tree Canopy Assessment was completed with data from this project.
<u>Sustainability Master Plan</u> . Environmental and sustainability concepts are found in numerous City policy documents, including the Comprehensive Plan, Natural Resource Management Plan, and Climate Action Plan. This task would involve preparation of a Sustainability Master Plan to better coordinate the various plans with sustainability elements and ensure that sustainability and environmental protection are consistently integrated into all City activities.	December 2018	1+ year	

Name/Description	Date Initiated	Estimated Duration	Notes
<u>Totem Lake Design Guidelines</u> . This task involves updating the design guidelines to ensure a high urban design standard within the Totem Lake area.	December 2018	6 months	City Council adoption in February.
<u>Rose Hill Business District, North Rose Hill, Residential Design Guidelines</u> . Minor amendments to implement new Rose Hill Neighborhood Plan.	December 2018	3 months	City Council adoption in February.
<u>Rose Hill Business District Zoning Code amendments</u> . Amendments to implement new Rose Hill Neighborhood Plan.	December 2018	5 months	City Council adoption in April.
<u>Critical Areas: Geologically Hazard Areas Regulations -- Adjustments</u> . Revisions to the regulations in response to “real world” implementation of the regulations.	June 2019	4 months	

Table 3: Not-yet-initiated 2018-20 Work Plan Projects

Name/Description	Estimated Start Date	Estimated Duration	Notes
<u>Kingsgate Park and Ride</u> . This task involves the development of Zoning Code regulations to implement Comprehensive Plan policy direction in support of transit-oriented development at the Kingsgate Park and Ride. Regulations will be designed to incorporate the conclusions of the Sound Transit-funded feasibility study, in-progress as of January 2019.	February 2019	6 months	Estimated completion date: July 2019.
<u>Corrections to Regulations for Critical Areas: Wetlands, Streams, Minor Lakes, Fish and Wildlife Habitat Conservation Areas and Frequently Flooded Areas</u> . This task involves making corrections to the Critical Areas Regulations based on observations made and public input received during implementation of the latest revised Critical Areas Regulations.			
<u>Downtown Urban Growth Center Designation</u> . This Work Program task would entail exploration of Downtown as an Urban Growth Center, requiring analysis of geographical features, infrastructure, amenities, jobs/housing mix, and walkability. If an Urban Growth Center designation is pursued, text in the Comprehensive Plan would require revision.			

Table 4: Potential New 2019-21 Work Plan Projects

Name/Description	Estimated Start Date	Estimated Duration	Notes
<u>ADU Project</u> . This project, which is intended to encourage the development of ADUs, would involve three discrete tasks: 1) hiring architects through an RFP process to create three pre-approved design and construction ADU plans, which could then be given out or sold inexpensively to the public; 2) establishing a program to waive up to \$5,000 of permit fees for the first 10 applicants to use the pre-approved plan prototypes; and 3) developing new educational resources that would help people navigate the ADU design, permitting, development, and rental processes. \$100,000 was allocated for this project in the adopted 2019-20 City budget.	February 2019	1 year	
<u>Update Neighborhood Plans for Market, Norkirk, and Highlands</u> . This project entails updating three plans for neighborhoods generally north of Downtown and potential code amendments/rezones (if necessary).	January 2019	1-2 years	Staff's initial thoughts are that the three plans would be updated using one unified process, but the outcome would be three independent neighborhood plans (i.e., they would not be combined).
<u>Update Neighborhood Plan for Moss Bay</u> . This project would involve an update of the Moss Bay Neighborhood Plan, and would be paired with designation of Downtown as an Urban Growth Center (see above).	March 2019	1-2 years	
<u>Streamline Regulations for Public Projects</u> . With the City's recent adoption of the largest Capital Improvement Program in history, it will be essential to make planning and permitting processes for public projects as streamlined as possible. This project would focus on revising permitting processes and identifying possible candidate project types for permitting supervision by Public Works, while ensuring that environmental/neighborhood factors are considered.	April 2019	1 year	
<u>Bridle Trails Shopping Center Plan</u> . This project would involve the preparation of a developer-initiated plan to allow mixed use development up to five stories on the shopping center site and would include	TBD	1-2 years	The plan would address grocery store and signage requirements, open space, and additional performance criteria.

Name/Description	Estimated Start Date	Estimated Duration	Notes
development standards, design guidelines, and a design program encompassing all properties within the neighborhood center.			
<u>Station Area Plan.</u> An offshoot of the updated Rose Hill Neighborhood Plan, this project would involve a comprehensive planning effort for the area surrounding the proposed bus rapid transit station at I-405/NE 85 th Street.	TBD	2 years	The plan could encompass architectural/design, transportation, economic, and land use considerations. It may be placed on the City Council's Work Plan.
<u>Amend Cross Kirkland Corridor Design Guidelines.</u> KZC 115.24 (CKC/Eastside Rail Corridor – Supplemental Development Standards for Adjoining Properties) would be amended to ensure optimal design outcomes for development along the CKC. Lessons learned since adoption of the standards would be considered.	TBD	8 months	
<u>Holmes Point Overlay.</u> The Holmes Point Overlay code amendments would be reinitiated after completion of the city-wide tree code (KZC 95) and related code enforcement (KMC 1.12.100) updates.	TBD	6 months	Duration does not include previous work on HPO amendments. This project would start after the tree code amendments/related code enforcement regulations are adopted.
<u>Urban Forest 6-Year Work Plan Update.</u> As an adaptive management plan, efforts towards Plan implementation should be reviewed every 6 years to monitor/report progress and establish new priorities to remain effective and relevant through 2037.	TBD	1-2 years	A 2019 update was identified in the Urban Forestry Strategic Management Plan (p. 56-58). Involves multiple departments.
<u>PUD Valuation Tool.</u> This project is a follow-up to the PUD code amendments that staff and the Planning Commission worked on earlier in 2018. It would involve partnering with an economic consulting firm or academic organization to develop a tool to ascertain the value of a PUD's proposed public benefits against the value of deviations from code requirements to a developer. \$40,000 was allocated for this project in the adopted 2019-20 City budget.	TBD	9 months	

Name/Description	Estimated Start Date	Estimated Duration	Notes
<u>Citizen Amendment Request.</u> Citizen Amendment Requests (CARs) may be submitted to amend any aspect of the Comprehensive Plan such as the land use map, the general elements, or a neighborhood plan. A citizen-initiated proposal may also request an amendment to the Zoning Map and the Zoning Code that is associated with the Comprehensive Plan amendment. CARs involve a two-phase process: 1) a threshold determination made by Planning Commission (and Houghton Community Council, if applicable) to determine if the amendment should move forward for further evaluation; and 2) the second phase, during which the proposal is evaluated further and considered for adoption.	January 2019	1 year	Two CARs were submitted in 2018.
<u>Capital Facilities Plan Annual Update.</u> Mandated by the Growth Management Act, the City's multi-year Capital Facilities Plan must be reconciled annually with the 6-year Capital Improvement Program and Biennial Budget.	August 2019	4 months	