

Parks Funding Exploratory Committee Meeting #14

May 1, 2023



Local Land Acknowledgement

We acknowledge that the Southern Salish Sea region lies on the unceded and ancestral land of the Coast Salish peoples, the Duwamish, Muckleshoot, Puyallup, Skykomish, Snoqualmie, Snohomish, Suquamish and Tulalip tribes and other tribes of the Puget Sound Salish people, and that present-day City of Kirkland is in the traditional heartland of the Lake People and the River People. We honor with gratitude the land itself, the First People – who have reserved treaty rights and continue to live here since time immemorial – and their ancestral heritage.





Welcome from PFEC Chair Councilmember Kelli Curtis

PFEC Agenda Overview

- Welcome
- Tonight's Purpose, Outcomes
- Ballot Measure(s) Process Timeline
- Community Survey Results
- Facility Feasibility Study Updated Options & Facility Discussion
- Break
- Ballot Measure Funding Mechanisms Review & Discussion
- Closing (done by 9 pm)





Purpose and Outcomes for Feb 23

Purpose: The purpose of this PFEC meeting is for members to receive an update on the community survey, the facility feasibility study and discuss potential additional recommendations.

Outcomes:

- 1. PFEC member understanding of additional facility options
- 2. PFEC member understanding of Community Survey results
- 3. Discussion of funding mechanisms
- 4. PFEC discussions about potential additional recommendations
- 5. Key messages to take to Council





Ballot Measure(s) Timeline & City Council Steps				
Date	Item			
March 21	Council Study Session with staff presentation on PFEC Report			
March - April	Additional Facility Feasibility Study work with Opsis Architecture			
April 4	Council reviewed draft Community Survey Questions			
April A	Statistically Valid Community Survey in the field followed by open link community input			
May 1	PFEC reconvenes to review Community Survey results and provide further recommendation to Council			
May 16	Council Study Session with Community Survey Results, Updated PFEC Report, and Additional Facility Feasibility Study Options.			
June 6	Staff to provide final draft ballot measure(s) options to Council, including draft ballot title language			
June 6	Council to authorize recruitment for Pro/Con Committees			
July 5	Council to confirm Pro/Con Committee appointments			
July 18	Last Council Meeting to approve Ballot Measure Ordinance			
August 1	Ballot Measure Resolution due to King County			
August 4	Explanatory Statement Due			
August 8	Pro/Con Statements Due			
November 7	Election Day			

Community Survey Results: Statistically Valid

11 questions (21 including demographics)

Survey Dates: April 20 – 24

Total Responses: 400

Method: Hybrid Text- and Email-to-Web/Live Telephone Survey









City of Kirkland EMC Parks & Recreation Priority Survey **DRAFT RESULTS** | May 2023

Methodology

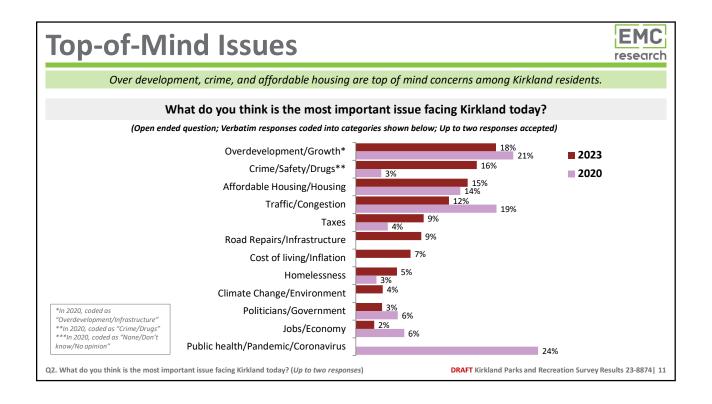


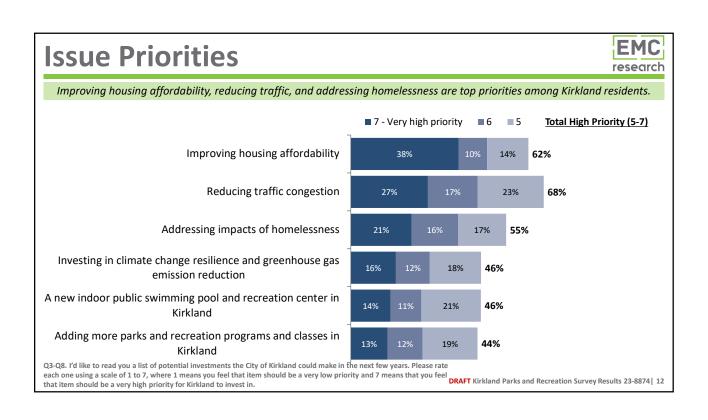
- Survey of residents in Kirkland, WA
- Mixed mode telephone and text/email-to-web methodology:
 - Telephone interviews were conducted by trained, professional interviewers; landlines and mobile phones included
 - Email and text invitations were sent with link to web survey
- Survey conducted April 20-24, 2023
- ▶ 400 interviews; overall margin of error ±4.9 percentage points
- Interviews were conducted in English
- Where applicable, results compared with the following:

Methodology	Dates	Title	Sample Size	Margin of Error	EMC#		
Mixed mode web/phone	April 21-28, 2020	2020 Kirkland Survey	400	±4.9 percentage points	20-7667		
Please note that due to rounding, some percentages may not add up to exactly 100%.							
DRAFT Kirkland Parks and Recreation Survey Results 23-8874							



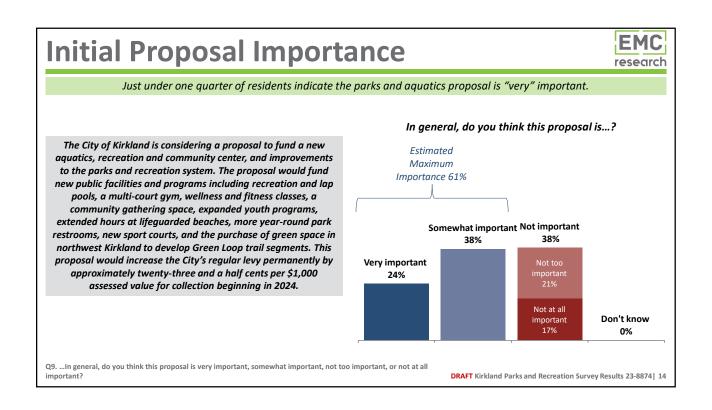
Issue Environment

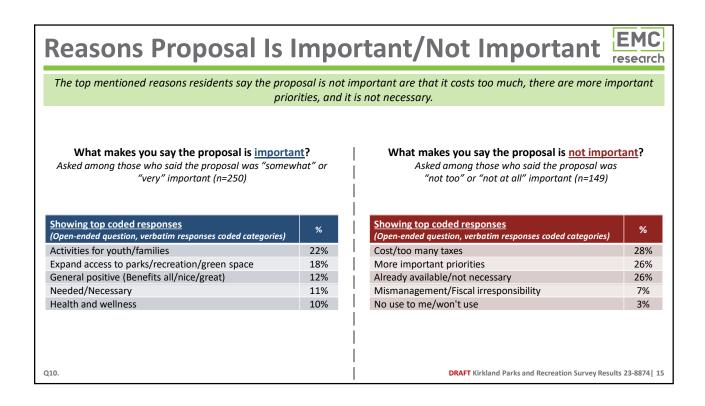


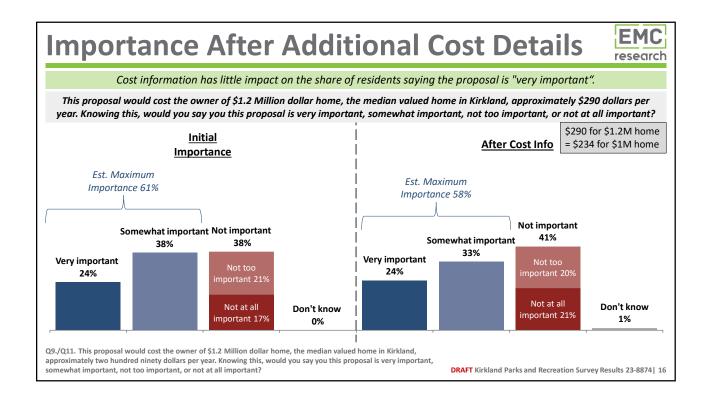


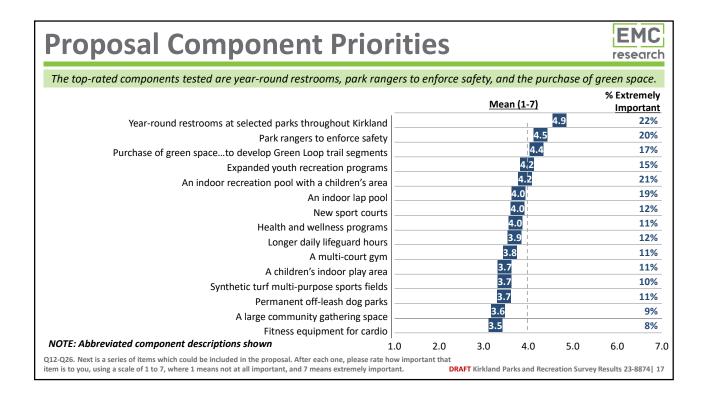


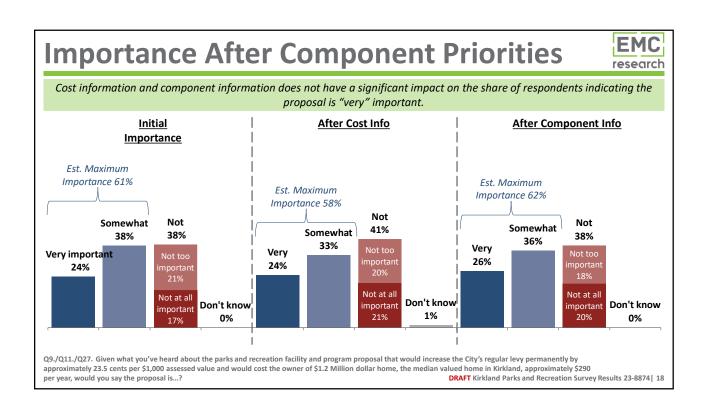
Potential Measures

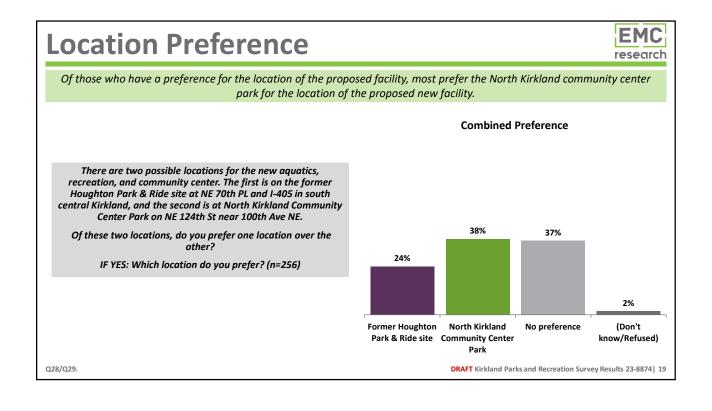


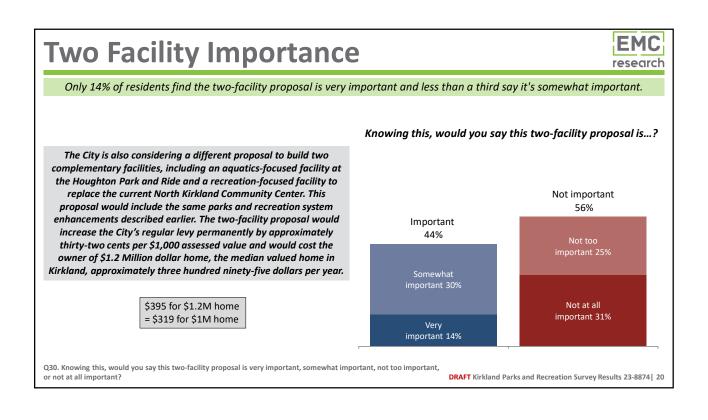


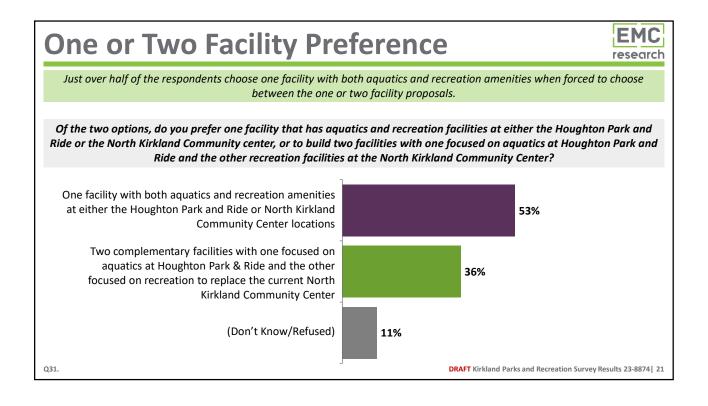


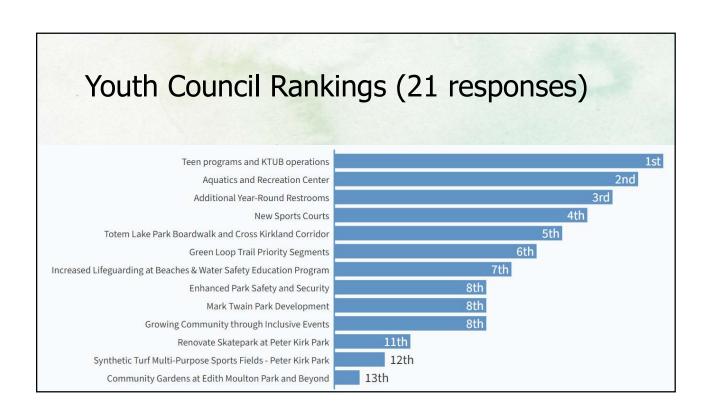












Draft Ballot Measure Language

City of Kirkland
Proposition No. #
Levy Lid Lift for Enhanced Aquatics, Recreation and Parks Facilities and Programs

The Kirkland City Council adopted Ordinance No. O-XXXX concerning funding for enhanced aquatics, recreation and parks facilities and programs. This proposition would fund a community aquatics and recreation center, year-round park restrooms, extended beach lifeguard hours, new sports courts, expanded teen programs and Green Loop trail segments by increasing the City's regular property tax by \$0.23/\$1,000 to a maximum rate of \$XXXXXX/\$1,000 assessed valuation for collection in 2024. The 2024 levy amount will be the basis to calculate subsequent levies, per RCW 84.55. Qualifying seniors and disabled veterans would be exempt, per RCW 84.36.

Should this proposition be approved:

Yes No





Other Ballot Measures this year: Status

Kurt







Kirkland Recreation& Aquatics CentersFeasibility Study:Additional Options

PFEC Session May 1, 2023





Meeting Agenda

00 Introductions & Agenda Overview

01 Recap Previous Options

02 Additional Options

NKCC: 80,000 s.f.

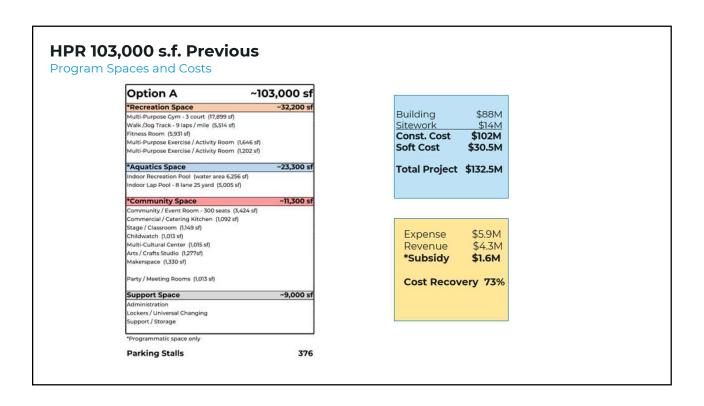
HPR and NKCC (67K and 45K s.f.)

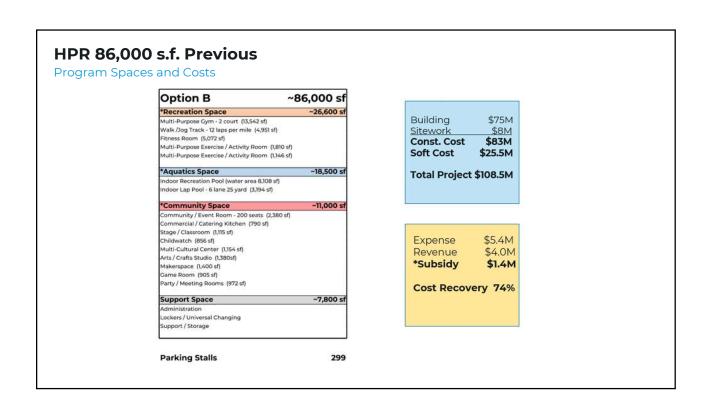
NKCC: 18,000 s.f.

03 Participation Projections

04 Summary of Options



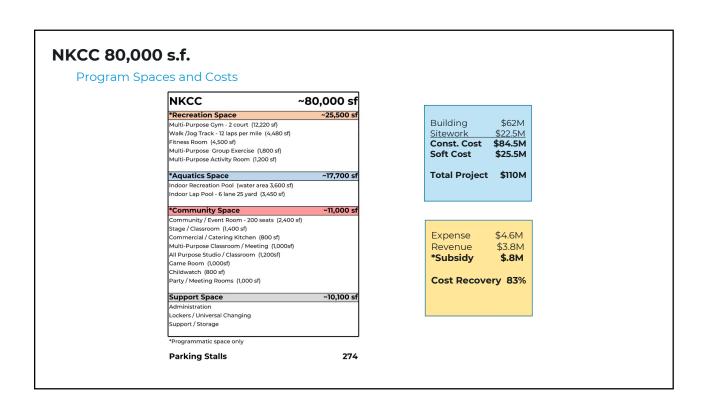




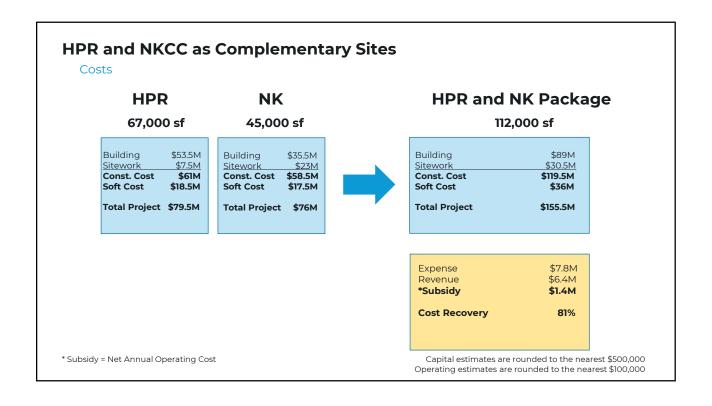


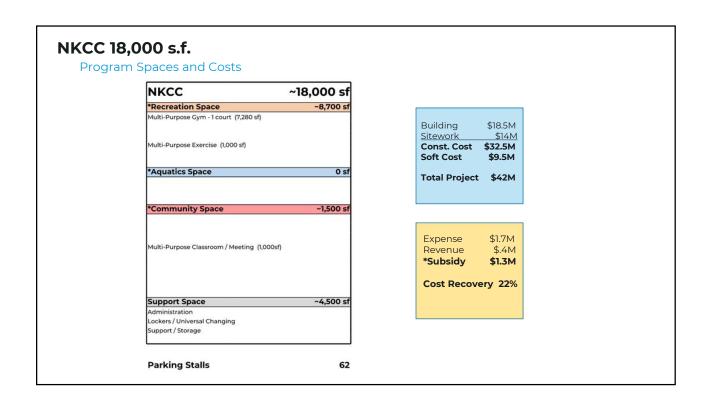
Three New Options

- 1) One (1) 80,000 sq foot facility at NKCC with 2 pools and 2-3 gyms
- 2) Two (2) smaller complementary facilities through reduction of community space and focus on balanced recreation and aquatic elements
- 3) One (1) **18,000 sq ft facility replacement** for NKCC that could be combined with one of the existing HPR facility options



HPR and NKCC as Complementary Sites Program Spaces HPR ~67,000 sf NKCC ~45,000 sf *Recreation Space ~19,200 sf *Recreation Space Multi-Purpose Gym - 2 court (12,220 sf) Multi-Purpose Gym - 2 court (12,220 sf) Walk /Jog Track - 12 laps per mile (4,480 sf) Fitness Room (4,500 sf) Fitness Room (4,500 sf) Multi-Purpose Group Exercise (900 sf) *Aquatics Space ~22,800 sf *Aquatics Space ndoor Recreation Pool (water area 7,000 sf) door Lap Pool - 8 lane 25 yard (4,605 sf) *Community Space ~6,700 s *Community Space ~4,000 s Community / Event Room - 200 seats (2,400 sf) Commercial / Catering Kitchen (500 sf) All Purpose Studio / Classroom (1,200sf) Arts / Crafts Studio (500sf) Music Room (500 sf) Childwatch (800 sf) Childwatch (800 sf) Party / Meeting Rooms (1,000 sf) Support Space -7,700 s Support Space Lockers / Universal Changing ockers / Universal Changing Support / Storage upport / Storage *Programmatic space only **Parking Stalls** 153 **Parking Stalls** 228







2022 Community Survey / PROS Plan

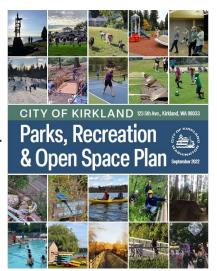
Indoor Aquatic & Recreation Center

- Most important need
- Indoor aquatics center rated 1st
- Indoor recreation center rated 3rd

Indoor Facility will increase participation

 36% participants said recreation center or indoor aquatics would increase their participation

Facilities Create
Programs and Services



Program Spaces to Meet Most Important Needs

Recreation

Aquatics

Community







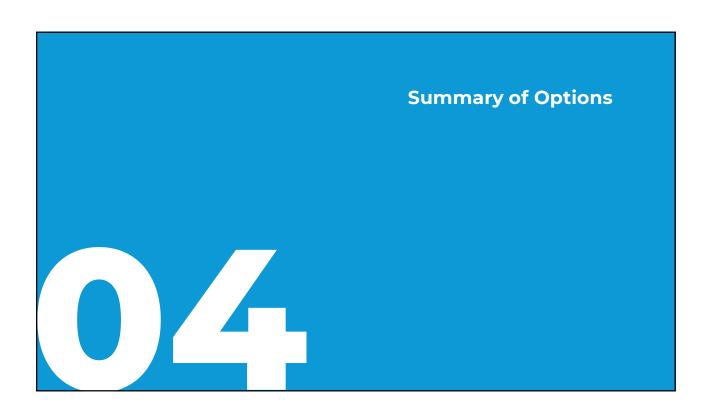


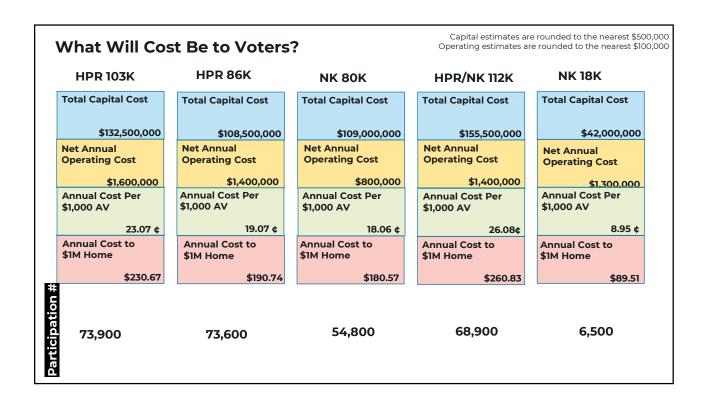






						Complen	nentary	
			HPR 103	HPR 86	NK 80	HPR 67	NK 45	NK 18
	Multi-Purpose Ex	ercise / Activity Ro	om 14,000	14,000	10,800			
Recreation	Multi-Purpose Gymnas	ium & Elevated Tra	ack					
		Fitness Ro	oom			9,100	8,100	4,30
Aquatics		Recreation Pool		29,700	18,100			
Aquatics		Lap Pool		29700	18100	30,000	0	
Community	Multi-Purpose Community / Event Room(s)		n(s) 30,900	29,900	25,900			
Community	Arts & Culture		ture			7,300	14,400	2,20
		TAL 73,900	73,600	54,800	46,400	22,500	6,50	
			Existing NK	CC E	xisting PK	CC (+pool)		
		Recreation		2,300		275		
		Aquatics		0		4,100		
		Community		4,250		8,935		
				6,550		13,310		





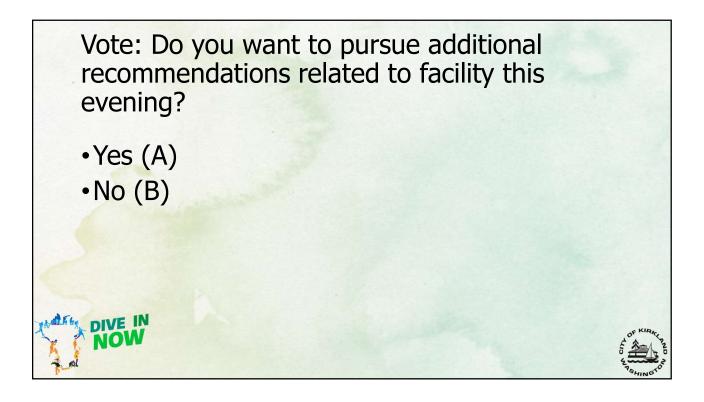
Facility Discussion

- Pros/cons in what you heard tonight.
- (Does the table have a consensus on facility?)
- Does the table want to pursue additional recommendations this evening? Y/N





Facility Costs Costing Estimates by Facility HPR & NKCC HPR 103 HPR 86 NKCC 80 NKCC 18 **Costing Estimates** Combo **Total Capital Cost** \$108,500,000 \$110,000,000 \$132,500,000 \$155,500,000 \$42,000,000 **Net Annual Operating Cost** \$1,300,000 \$1,600,000 \$1,400,000 \$800,000 \$1,400,000 18.06 ¢ 26.08 ¢ Annual Cost Per \$1,000 AV 19.07 ¢ 8.95 ¢ 23.07 ¢ Annual Cost to \$1M Home \$190.74 \$180.57 \$260.83 \$89.51 \$230.67 Facility(s) + top 5 Annual Cost to \$1M Home \$272.17 \$232.24 \$222.07 \$302.33 \$131.01



Vote: Do you prefer one or two facilities?

- One facility (A)
- Two facilities (B)





Vote: Two facility options:

- Complementary Facility Option presented tonight (A)
- Combo of something else (B)
 - Example: Houghton 103 or 86 + NKCC 18





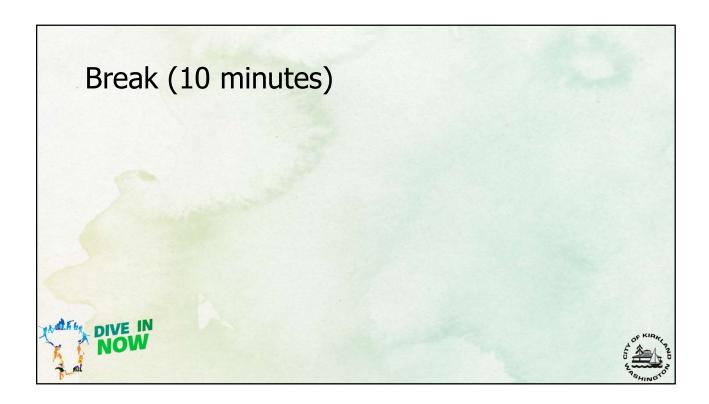
Vote: One facility options: rank the four single facility options

- 103,000 Houghton
- 86,000 Houghton
- 80,000 NKCC
- 18,000 NKCC

This vote must be done online – if you need help ask staff







Ballot Measure Funding Structure

- •Based on PFEC values & feedback, as well as City's planning and funding horizon
- Two options identified
 - 1. Single year permanent levy lid lift
 - 2. Two measures
 - a) Bond measure for capital
 - b) Single year permanent levy lid lift for operating

Option 1: A single year permanent levy lid lift?

Strengths

- 1. Simplicity One measure on the ballot that is clear to voters
- 2. <u>Planning horizon</u> Allows the City to plan across a long range timeline when compared to a temporary levy. For example, including operating costs for staffing and operating costs that extend beyond the length of a temporary levy.

Recent Examples

- 1. Kirkland Fire Prop 1 (2020)
- 2. Kirkland Streets and Parks Levies (2012)

Option 2: Bond and operating levy

Strengths

- 1. <u>Transparency</u> voters can see more detail on the ballot measure
- 2. <u>Stability</u> successful vote would provide secured and separate funding source for bond payments, this funding would then be removed once bonds were paid

Recent Examples

- 1. Kirkland Parks Maintenance Levy (2002)
- Si View Metropolitan Parks District (2020, 2022) bond portion of measure failed in two elections
- Bothell Fire Bonds & Multi Year Levy Lid Lift (2018) operating portion also covered other public safety expenses

Excluded Options

- 1. <u>Metropolitan Parks District</u> excluded based on initial PFEC feedback. Does not provide sufficient transparency, and other options can provide the benefits.
- 2. <u>Multi-year Levy Lid Lift</u> mechanism can be harder to pass as it involves multiple years above 1% cap, and also is not needed to fund investments identified and prioritized by PFEC.
- 3. <u>Temporary Levy Lid Lift</u> does not provide for long term funding of facility/facilities. Many temporary levies are renewed which can cost residents more and provides a lack of stability for long term operations.

Examples of Temporary Levies

-					Cost to median homeowner in first year if
Levy	Original Vote	Length	Future Renewal	Next Renewal	known
					2006-2015: Bridging the Gap (\$135 per
					year)
					2015-2024: Let's Move Seattle (\$275 per
Seattle Transporation Levy	2006	9 years	Likely	2024	year)
					1980-1985
					1986-1991
					1992-1997
					1998-2001
					2002-2007
					2008-2013
					2014-2019: \$107 per year
King County EMS Levy	1979	6 years or shorter	Yes	2025	2020-2025: \$133 per year
					2003-2007
					2008-2013
					2014-2019: \$56 per year
King County Parks Levy	2003	5 or 6 years	Likely		2020-2025: \$84 per year
		8 years then			2002-2010
		replaced by			2011- \$250 per year
King County Library System	2002	permanent levy	N/A	N/A	
					2006-2011
King County Veterans, Seniors		6 years (multi year			2012-2017: \$22.50 per year
and Human Services Levy	2005	lid lift)	Yes	2023	2018-2023: \$45 per year
Mercer Island Parks					2008-2022 (renewed one year early)
Operations and Maintenance	2008	15 years	Likely	2037	2023-2037: \$95.70 per year for \$1m home

- Temporary levies are often either renewed regularly, or for specific projects.
- Time limit can be any amount of time, but most are under 10 years.
- Renewals are new levies and so can be larger than existing levy.

Ballot Measure(s) Options Table (see handout)

Ballot Measure	Description	Requirements	Operating Costs	Capital Costs	Other Notes	Estimated Cost
Туре						
Option 1: Single Measure (single year permanent property tax levy lid lift)	Increases property taxes above 1% in first year, then becomes part of regular levy.	50% +1 required to pass. Can be used for any lawful government purpose, which can be defined in the ballot measure.	Operating costs would be covered on an ongoing basis. As capital debt expires, funding shifts to operating expenses that escalate faster than the 1% annual increase.	Cannot directly pay for debt service. However, levy can be used to pay for Parks activities in the General Fund, freeing up General Fund dollars for debt service.	This matches the structure of the 2020 Kirkland Fire and EMS levy, and is similar to Kirkland's 2012 Parks and Streets levies.	\$23.43 cents per \$1,000 of AV in a single measure.
Option 2: Have two votes: 1. single year permanent levy for operating and 2. Excess levy for bond issuance	Single year lid lift same as option 1, but have a second option on same ballot for the capital portion.	50% +1 for levy lid lift. 60% with validation for excess levy (bond)	Operating costs would be covered by single year levy lid lift but escalate faster than the 1% growth factor.	Capital costs would be covered by a dedicated fund source equal to the amount of debt service.	Would provide new and dedicated funding source for capital costs, but potential complexities with having two votes.	\$23.43 cents per \$1,000 of AV split between \$5.02 cents operating and \$18.42 cents in debt/capital levy.





Vote: Ballot Measure Type

- 1 measure permanent levy (A)
- 2 measure bond + permanent operating levy (B)
- Long term temporary lid lift 20+ years (C)





Vote: Do you want to pursue additional recommendations related to ballot measure type this evening?

- •Yes (A)
- •No (B)





	1	2	3	4	
Houghton 103	26%	32%	23%	19%	100%
Houghton 86	45%	32%	19%	3%	100%
NKCC 80	23%	23%	48%	6%	100%
NKCC 18	6%	13%	10%	71%	100%

	In top 2
Houghton 103	58%
Houghton 86	77%
NKCC 80	45%
NKCC 18	19%

Closing

- PFEC Report Addendum
 - Will be written to capture tonight's input
- Community Survey: Please share open-link with your networks and community!
- May 16 City Council Study Session:
 - Community Survey Results, Updated PFEC Report, Additional Facility Feasibility Study Options

Thank you!



