

# **KIRKLAND PARK BOARD**

September 13, 2023; 7:00 p.m.

# Meeting to be held virtually, via Zoom

https://kirklandwa-

gov.zoom.us/j/88650999390?pwd=THV0YmZMeExXaTVJbEcyZUJuSTA3QT09

## Land Acknowledgement

We acknowledge that the Southern Salish Sea region lies on the unceded and ancestral land of the Coast Salish peoples, the Duwamish, Muckleshoot, Puyallup, Skykomish, Snoqualmie, Snohomish, Suquamish and Tulalip tribes and other tribes of the Puget Sound Salish people, and that present-day City of Kirkland is in the traditional heartland of the Lake People and the River People. We honor with gratitude the land itself, the First People – who have reserved treaty rights and continue to live here since time immemorial – and their ancestral heritage.

### **Mission Statement**

The mission of the Park Board shall be to provide policy advice and assistance to the Department of Parks and Community Services and City Council in order to ensure the effective provision of Parks and Community Services programs and facilities to the residents of the City of Kirkland.

# AGENDA

- 1. CALL TO ORDER
- 2. ROLL CALL

### 3. ITEMS FROM THE AUDIENCE

### 4. APPROVAL OF MINUTES

- a. June 14, 2023
- b. July 12, 2023

#### 5. BUSINESS ITEMS

- a. Comprehensive Plan Update Briefing
- b. Park Board Member Reports
- c. Department Highlights and Updates (memo only, no presentation)
- d. Ballot Measure Update (memo only, no presentation)

#### 6. COMMUNICATIONS

- a. Correspondence
- b. Department Monthly Report
- c. Staff Updates and Information
- d. Comments from the Chair
- 7. ADJOURNMENT

Alternate Formats: Persons with disabilities may request materials in alternative formats. Persons with hearing impairments may access the Washington State Telecommunications Relay Service at 711.

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## KIRKLAND PARK BOARD Minutes of Regular Meeting June 14, 2023

### **1. CALL TO ORDER**

The June 14, 2023 Park Board regular meeting was called to order at 7:01 p.m. by Chair Mike Holland.

### 2. ROLL CALL

Members Present: Board member Amy Ambrosini, Board member Tammy Cohen, Board member Crystal Thimsen, Vice Chair Tessa Hansen, Chair Mike Holland

Members Absent: Board member Katherine Kearny, Board member Tara Bobbarjung, Board member Roshan Parikh

Staff Present: Deputy Director John Lloyd, Parks Operations Manager Jason Filan, Recreation Manager Sara Shellenbarger, Management Analyst Hillary De La Cruz, Office Specialist Erin Yoshida

Recording Secretary: Administrative Assistant Emily Lima Welch

### 3. ITEMS FROM THE AUDIENCE

Daniel Kruse presented comments regarding volleyball courts and meaningful support of the volleyball community, including improving current amenities, and/or additional facilities.

Richard Cooke presented comments regarding volleyball courts and improved amenities as a safety consideration, including additional sand, hoses, shade, and lighting, and/or additional facilities.

#### 4. APPROVAL OF MINUTES

The May 10, 2023 Park Board meeting minutes were presented to the Board approved by unanimous consent.

#### **5. BUSINESS ITEMS**

a. Ballot Measure Update

Hillary De La Cruz, Management Analyst provided an update about the potential 2023 Parks Ballot Measure(s) Initiative work that took place after the May 10, 2023 Park Board meeting and next steps, including a review of what was discussed during the PFEC Reconvene session on June 13, 2023. Staff answered questions from the Board.

#### b. Celebrate Kirkland Fourth of July Parade

Maryke Burgess, Recreation Supervisor gave a presentation covering the history of the Celebrate Kirkland event, as well as planned parade logistics.

Sara Shellenbarger, Recreation Manager discussed volunteer recruiting and programming for the Celebrate Kirkland event. Staff answered questions from the Board.

#### PARK BOARD RECESSED AT 8:05 PM PARK BOARD RECONVENED AT 8:15 PM

c. 132nd Square Park Construction Update and Grand Re-opening Celebration Erin Yoshida, Office Specialist gave a presentation covering the event schedule of the grand reopening of 132<sup>nd</sup> Square Park planned for July 15, 2023.

d. Park Board Member Reports None presented.

### 6. COMMUNICATIONS

a. Correspondence d. Park Board Member Reports

John Lloyd, Deputy Director noted that we had received correspondence regarding beach volleyball before the June Park Board session, but after the June Park Board Packet had been published. This correspondence will appear in a future Park Board session.

b. Department Monthly Report

The department monthly report was emailed to Board members and posted online on June 14, 2023.

#### c. Staff Updates and Information

Jason Filan, Parks Operations Manager provided notice regarding the seasonal appearance of dead fish at the waterfront parks due to aquatic plant growth, as well as notice regarding upcoming tournaments at Everest Park. The Maintenance division is almost fully staffed, with one full time position open, pending recruitment in the fall.

Sara Shellenbarger, Recreation Manager provided an update on opening of the pool, summer camps, and confirmed that Recreation division is fully staffed for the summer season.

d. Comments from the Chair No additional comments.

## 7. ADJOURNMENT

Chair Mike Holland adjourned the meeting at 8:24 PM by unanimous consent.

Emily Lima Welch, Recording Secretary Parks and Community Services Mike Holland, Chair Park Board

## KIRKLAND PARK BOARD Minutes of Special Meeting July 12, 2023

## 1. CALL TO ORDER

The July 12, 2023 Park Board regular meeting was called to order at 7:03 PM by Chair Mike Holland.

### 2. ROLL CALL

Members Present: Board member Amy Ambrosini, Board member Tara Bobbarjung, Board member Tammy Cohen, Board member Katherine Kearny, Board member Roshan Parikh Vice Chair Tessa Hansen, Chair Mike Holland

Members Absent: Board member Crystal Thimsen

Staff Present: Director Lynn Zwaagstra, Deputy Director John Lloyd, Parks Operations Manager Jason Filan, Recreation Manager Sara Shellenbarger, Park Planning and Development Manager Mary Gardocki, Park Planning Intern Mitchell Fransen.

Recording Secretary: Deputy Director John Lloyd

#### 3. ANNUAL PARK TOURS

Park Board members and staff toured Everest Park and Houghton Beach Park. Staff answered questions from the Board.

#### 4. ADJOURNMENT

Chair Mike Holland adjourned the meeting at 8:50 PM.

John Lloyd, Recording Secretary Parks and Community Services Mike Holland, Chair Park Board



CITY OF KIRKLAND Planning and Building Department 123 5th Avenue, Kirkland, WA 98033 425-587-3600

#### MEMORANDUM

То:	Park Board
From:	David Barnes, Senior Planner Lindsay Levine, AICP, Senior Planner
Date:	September 6, 2023
Subject:	K2044 Comprehensive Plan Update Briefing – Sustainability, Climate, and Environment (SCE) Element; and Parks, Recreation, and Open Space (Parks) Element

#### Recommendation

Staff recommends the Park Board receive a briefing on the 2044 Comprehensive Plan update process as it relates to updates to the SCE and Parks Elements (the term Element refers to the chapters in the Comprehensive Plan). Staff has grouped these two elements together because the policies therein are interconnected and complementary to each other.

While the Park Board does not have a formal role as part of the Comprehensive Plan update process, staff is providing a briefing, and this is an opportunity to provide comments that will be considered by staff, Planning Commission, and City Council in drafting final revisions. The primary policy direction for the updates to the SCE and Parks Elements will ultimately be received from City Council, and the Planning Commission will hold the public hearing on the revised SCE and Parks Element goals and policies as a formal part of the legislative process to amend the Comprehensive Plan.

This memo contains:

- Kirkland 2044 process and status;
- Information on regulatory and consistency requirements related to the SCE and Parks Elements;
- What we have learned from community input on the SCE and Parks Elements thus far;
- List of study or policy issues being explored for the SCE and Parks Elements; and
- Next steps.

#### Kirkland 2044 Comprehensive Plan (K2044) Update Process Overview

The City of Kirkland is in the process of conducting a State-mandated update of the Kirkland Comprehensive Plan with a target completion date of mid-2024 (the State deadline for City Council adoption is December 31, 2024). The Comprehensive Plan is

the primary citywide guide for how we, as a community, manage growth over the next 20 years (with a horizon year of 2044) in terms of land use, transportation, and the public facilities and services necessary to support that growth. The Comprehensive Plan also includes goals and policies for how the City should address housing, sustainability and climate change, economic development, parks and open space, human services, and more.

The two-year Comprehensive Plan Update (referred to hereafter as K2044) process is an opportunity to reflect on the kind of community we aspire to become, and to create a policy roadmap to achieve that vision. The process involves staff in each City department, City Council, City Boards and Commissions, and an extensive community outreach and engagement process focused specifically on reaching a wide range of perspectives as has been discussed with Planning Commission in the briefing on the K2044 Community Engagement Plan at its <u>December 8, 2022</u> meeting. The Transportation Master Plan is being updated in conjunction with the K2044 process and will be primarily guided by the Public Works Transportation Division and the Transportation Commission.

The last major (periodic) update to the Kirkland <u>Comprehensive Plan</u> was in 2015. The K2044 Plan update will need to be consistent with updated State, regional, and King County policies and plans, along with local goals; discussed further in the element subsections below. As part of the process to certify Kirkland's K2044 Plan, the State, Puget Sound Regional Council, and King County will review drafts and approve the final Plan, once adopted by City Council.

Additional general information about the update process can be found in the briefing memos from <u>Planning Commission's April 28, 2022</u> and <u>City Council's December 8, 2022</u> meetings. Meeting packets, presentations, and other documents and resources, are available on the City's K2044 Comprehensive Plan update webpage at <u>Kirklandwa.gov/K2044</u>.

#### Community Outreach and Engagement Activities

Beginning in early 2023, Staff conducted a substantial number of public outreach and community engagement activities to implement the <u>community engagement plan</u>. Below is a summary of community engagement activities accomplished to date, or in progress as of September 2023:

- Project webpage updates and listserv email announcements
- Surveys (316 responses were received for the SCE and Parks Survey)
- Focus Group recruitment focused on priority populations
- Focus Group meetings for Sustainability, Climate Change & Environment; Parks, Land Use, Transportation, Housing, and Human Services elements
- Publication of informational handouts (included materials translated into Arabic, Farsi, Portuguese, Russian, simplified Chinese, and Spanish)
- Presentations to community groups, Boards and Commissions (City Council, Planning Commission, Transportation Commission, Youth Council, Senior Council, Human Services Commission), neighborhood associations, and Kirkland Alliance of Neighborhoods
- Tabling at community events (Evergreen Health Fair, Town Hall on Bikes, Eastside for All event, Grand Opening of Totem Lake Connector Bridge, Re-

opening of 132<sup>nd</sup> Square Park, King County Promotores Network Health Fair, Kirkland City Hall for All event)

- Tabling at other locations and events (Peter Kirk Community Center, seasonal events, farmers markets)
- Class projects with Lake Washington and Juanita High Schools, and student surveys
- Community-wide visioning event (January 2023)

## Sustainability, Climate, and Environment (SCE) Element

#### <u>Background</u>

The adopted 2035 Comprehensive Plan includes the Environment Element. With the K2044 update, staff recommends changing the element name to the Sustainability, Climate and Environment (SCE) Element to better reflect the topics that will comprise the update to the element. The Sustainability Master Plan's (SMP) creation was identified as Policy E-1.7: Develop a Citywide Sustainability Master Plan, as part of the 2015 comprehensive plan update. The SMP addressed eight focus areas and many of the actions in the plan drew from policy direction from major components of the Environment Element (Natural Systems Management, Built Environment and Climate Change). The SMP is a functional implementation plan that carries out the policies of the element. The SMP is intended to be consistent with the Comprehensive Plan, but the Comprehensive Plan could establish more robust policies to reflect the most current and best practices to ensure the environment is more sustainable and resilient. The current Environment Element contains 6 major goals and 52 related policies. Attachment 1 contains a list of the existing goals and policies without descriptive text. The entire existing Environment Element can be accessed via this link.

The following sustainability, climate, and environment concepts outline the overarching theme under which the goals and policies of the element are crafted:

- Protect and enhance the natural environment such as streams, wetlands, geologically hazardous areas and Lake Washington;
- Ensure that the built environment is more sustainable and greener (using sustainable building practices) which produce new buildings and retrofits old ones to substantially lessen pollution, energy, water and material use; and
- Work diligently in collaboration with cities, county and the state agencies to reduce the existing impact of climate change such as heat and smoke events and equitably increase access to programs and initiatives that help mitigate some of impacts.

#### What is Sustainability?

The sustainability concept outlined in the introductory section of the adopted chapter, and summarized as follows, provides the overarching framework under which the goals and policies of the Element are crafted. Sustainability means meeting our present needs while ensuring future generations have the ability to meet theirs. The three key areas of sustainability are:

- Ecological Sustainability: Ensure that natural systems and built structures protect habitats, create a healthy environment, and promote energy efficiency.
- Economic Sustainability: Ensure a strong economy that is able to support our community while not compromising the environment in which we live.

• Social Sustainability: Ensure that we provide a sense of community to our residents and support basic health and human service needs.

Another strategy that is aligned with sustainability is resilience, which can help us adapt to an ever-changing environment in a socially responsible manner. To become a more sustainable and resilient city, we need to consider the long term and wide-ranging impacts of our actions, and evolve, strengthen and expand City policies and programs to adapt to new situations.

Policies in the existing Environment Element (and the forthcoming revised SCE Element) are used by multiple departments to devise code amendments, and programs and initiatives, and the Planning Commission and City Council may utilize adopted policies as criteria for decisions regarding priorities and/or funding of implementation of functional plans such as the <u>Sustainability Master Plan</u>.

#### Statutory and Policy Guidance for SCE Element Update

The SCE Element is an optional element of a Comprehensive Plan according to the Growth Management Act (GMA). The GMA requires that cities address conservation and solar energy; however, the SCE Element encompasses a much larger body of topics, such as those described in the sections above. Attachment 2 to this memo includes a list of state legislation, Department of Commerce, Puget Sound Regional Council's multi-county policies, and countywide planning policies that all elements of a comprehensive plan must be consistent with.

#### Community Feedback on SCE Element

The SCE and Parks Element staff teams conducted a community survey (March 2023 to through May 2023), held two focus group meetings (March 30 and April 6, 2023) and have received comments from the focus group, which are summarized in Attachment 5.

Some key themes staff has heard so far from the survey and focus group include:

- Focus on addressing climate change impacts;
- Address heat and smoke events with an equity lens to increase resilience;
- Promote an understanding of major city programs and how the city can best help the community;
- Codes and incentives should be used as solutions;
- Focus on equity in policy and access to programs;
- Promote electrification of the community;
- Provide education on sustainability topics; and
- Report on progress through annual reports, dashboards on climate actions, heat, tree canopy distribution and water quality.

#### Key SCE Element Policy Issues

Throughout the K2044 Update process, staff anticipates study issues to come from the Planning Commission and City Council for staff to research and address. Several issues have recently come forward:

• Address electric grid capacity to handle transition to all-electric with regular communication with our utility, Puget Sound Energy

- Encourage more intense water conservation measures that reduce the impact on our potable water supply and promote the transition to black, grey and reclaimed water supplies for non drinking water uses
- Update policies related to installing charging stations for electric vehicles and bicycles at public facilities, parks, public rights-of-way (adjacent to sidewalks), along major transportation corridors, and near freeway entrances/exits
- Incorporate many of the sustainability and environment requirements from the Station Area Plan in the rest of the city (such as minimum threshold for high performance buildings, development standards such as the green factor, environment policies in the NE 85<sup>th</sup> Street Station Area Plan)
- Update climate policies that promote mitigating impacts related to climate change (for example: higher temperatures and more heat days and wildfire smoke days) – required by current legislation (HB 1181)
- Update climate polices that make the community more resilient to climate change (for example, this could include more dense tree plantings and promoting the planting of species that can adapt and survive higher temperatures, more cooling centers for vulnerable populations, including providing food, water, and shelter) – required by current legislation (HB 1181)
- Preserve and enhance the tree canopy and other open spaces to reduce carbon emissions. [Also, consider using language that doesn't have a specific association such as "preserve". What language can be used that balances the need for change, while still prioritizing the retention of natural resources]

## Parks, Recreation, and Open Space (Parks) Element

#### Background

Kirkland's parks and open spaces provide an essential outlet for the continued health and well-being of those who live, work, and play here. It is essential for the City to update plans for the park system that supports the continued provision of accessible and well-maintained facilities for both current and future community members. The existing Parks Element of the Comprehensive Plan contains 3 goals and 21 related policies. Attachment 3 contains a list of the existing goals and policies without the corresponding narrative text. The entire existing Parks Element can be accessed via this <u>link</u>.

The following Parks concepts outline the overarching theme under which the goals and policies of the element are crafted:

- Support the continued provision of accessible and well-maintained facilities and services for current and future residents; and
- Promote environmental conservation and education for publicly owned natural open space areas.

The Parks Element also establishes the level of service standard for Kirkland's parks, recreation, and open space system, and should be consistent with the Capital Facilities Element and the Parks, Recreation, and Open Space (PROS) Plan.

The Parks Element is used by the Parks and Community Services Department and Park Board as a guiding document, since the Parks Element sets overarching goals, policies, and standards for the parks and recreation system. There is some overlap between the Parks Elements and the PROS Plan, and part of the work includes updating the Parks Element to align with the recently adopted PROS Plan. However, the PROS Plan has a greater focus on implementation, while the Parks Element will not contain the same level of detail as the PROS Plan. Policies are also used for coordination with other service providers to ensure efficiencies in utilization of park and recreational facilities and services.

#### Statutory and Policy Guidance for Update

The Parks Element is a required element in comprehensive plans pursuant to the GMA. The GMA requires that the Parks Element implements and is consistent with the Capital Facilities Element as it relates to park and recreation facilities. See Attachment 4 for a summary of State, regional, and County policies that the Parks Element must be consistent with. The Comprehensive Plan Update should also incorporate or support recommendations and goals from City plans such as the PROS Plan, DEIB 5-Year Roadmap, and SMP. Attachment 4 includes a summary of recommendations from local plans that pertain to the Parks Element.

#### Community Feedback on Parks Element

Comments from the community and discussion at meetings, public outreach events, and focus groups include the following themes:

- Improve accessibility to parks
- Preserve and enhance the tree canopy
- Plant more trees in parks and rights-of-way
- Incentivize tree planting

#### Key Parks Element Policy Issues

Throughout the K2044 Update process, staff reviewed feedback from various meetings, focus groups, and public comments and compiled policy/study issues that staff will consider when updating the elements, in addition to updates that are required and alignment with various City, State, and regional plans. The following is a list of key policy issues for the Parks Element:

- Equitable distribution of parks and recreation opportunities throughout the City
- Improve the accessibility of the City's park, recreation, and open space system
- Preserve and enhance the tree canopy, natural areas, and other open spaces
- Increase the resiliency of the City's parks, open spaces, and natural areas to meet the challenges of a rapidly changing climate

#### Questions for Discussion

• Does the Board have any comments or feedback on the SCE or Parks Element?

#### Next Steps

For the remainder of 2023, staff will continue to conduct the community engagement activities outlined above to gather public input on each Element, attend City Council, Board and Commission meetings for their input, and begin to draft edits to each Element (see Attachment 6). The goal is to have draft elements of the Comprehensive Plan completed in early 2024 for review by the Planning Commission and City Council, with a tentative public hearing set for spring 2024 and final adoption by fall 2024.

There are several ways for the Park Board and the general public to comment on the Comprehensive Plan Update:

• Online <u>comment form</u>

- Email 2044ComprehensivePlan@kirklandwa.gov
- Submit written comments to the <u>Planning Commission</u> (<u>PlanningCommissioners@kirklandwa.gov</u>) prior to the public hearing (exact date will be determined in 2024; tentative goal of spring 2024) or provide public testimony at the Planning Commission public hearing (in person or via Zoom)
- Submit written comments to <u>City Council (CityCouncil@kirklandwa.gov</u>) prior to the relevant meeting on the Comprehensive Plan Update or provide spoken commentary under 'Items from the Audience' at the relevant meeting in person or via Zoom.

### Attachments:

- 1. Existing Environment Element goals and policies
- 2. Environment Element Summary of potential State, Regional, County, and local policy topics for consideration
- 3. Existing Parks Element goals and policies
- 4. Parks Element Summary of potential State, Regional, County, and local policy topics for consideration
- 5. SCE and Parks survey and focus group summary
- 6. Phasing graphic

cc: File: CAM22-00023

## **Environment Element – Existing Goals and Policies**

Existing adopted Goals and Policies without corresponding descriptive text. Here is a <u>link</u> to the full text of the adopted Environment Element in the Comprehensive Plan.

#### Goal E-1: Protect and enhance Kirkland's natural systems and features.

Policy E-1.1:

Use a system-wide approach to effectively manage natural systems in partnership with affected State, regional, and local agencies as well as affected federally recognized tribes.

#### Policy E-1.2:

Manage activities affecting air, vegetation, water, and the land to maintain or improve environmental quality, to preserve fish and wildlife habitat, to prevent degradation or loss of natural features and functions, and to minimize risks to life and property.

#### Policy E-1.3:

Manage the natural and built environments to achieve no net loss of the functions and values of each drainage basin; and proactively enhance and restore functions, values, and features.

Policy E-1.4:

Pursue restoration and enhancement of the natural environment and require site restoration if land surface modification violates adopted policy or development does not ensue within a reasonable period of time.

#### Policy E-1.5:

Work toward creating a culture of stewardship by fostering programs that support sound practices, such as low impact development and sustainable building techniques.

#### Policy E-1.6:

Minimize human impacts on habitat areas and pursue the creation of habitat corridors where wildlife can safely migrate.

#### Policy E-1.7:

Develop a Citywide Sustainability Master Plan.

Policy E-1.8:

Provide information to all stakeholders concerning natural systems and associated programs and regulations.

Policy E-1.9:

Using a watershed-based approach, both locally and regionally, apply best available science in formulating regulations, incentives, and programs to maintain and improve the quality of Kirkland's water resources.

Policy E-1.10: Prioritize removing fish passage barriers for public projects.

Policy E-1.11: Support removal of fish passable barriers and daylighting of streams on private property.

Policy E-1.12: Protect surface water functions by preserving and enhancing natural drainage systems.

Policy E-1.13:

Comprehensively manage activities that may adversely impact surface and ground water quality or quantity.

Policy E-1.14:

Respond to spills and dumping of materials that are impactful to the environment.

Policy E-1.15:

Improve management of stormwater runoff from impervious surfaces by employing low impact development practices through City projects, incentive programs, and development standards.

Policy E-1.16:

Retrofit existing impervious surfaces for water quality treatment and look for opportunities to provide regional facilities.

Policy E-1.17:

Preserve the natural flood storage function of 100-year floodplains and emphasize nonstructural methods in planning for flood prevention and damage reduction.

Policy E-1.18:

Make allowances for connections between existing streams and their floodplain to increase floodplain storage.

# Goal E-2: Protect, enhance and restore trees and vegetation in the natural and built environment.

Policy E-2.1:

Strive to achieve a healthy, resilient urban forest with an overall 40 percent tree canopy coverage.

Policy E-2.2:

Implement the Urban Forestry Strategic Management Plan.

Policy E-2.3:

Provide a regulatory framework to protect, maintain and enhance Kirkland's urban forest, including required landscaping standards for the built environment.

Policy E-2.4:

Balance the regulatory approach with the use of incentives, City practices and programs, and public education and outreach.

Policy E-2.5:

Collaborate with overlapping jurisdictions to align Kirkland's tree protection with the needs of utility providers, transportation agencies and others to maximize tree retention and reduce conflicts with major projects.

# Goal E-3: Improve public safety by avoiding or minimizing impacts to life and property from geologically hazardous areas.

Policy E-3.1:

Require appropriate geotechnical analysis, sound engineering principles and best management practices for development in or adjacent to geologically hazardous areas.

Policy E-3.2:

Regulate land use and development to protect geologic, vegetation and hydrological functions and minimize impacts to natural features and systems.

Policy E-3.3:

Utilize best available science and data for seismic and landslide area mapping.

Policy E-3.4:

Retain vegetation where needed to stabilize slopes.

Policy E-3.5:

Promote sound soil management practices through standards, regulations and programs to limit erosion and sedimentation.

# Goal E-4: Manage the built environment to reduce waste, prevent pollution, conserve resources and increase energy efficiency.

ATTACHMENT 1 CAM22-00023 EXISTING GOALS AND POLICIES (SCE)

Policy E-4.1:

Expand City programs that promote sustainable building certifications and require them when appropriate.

Policy E-4.2: Design, build and certify public building projects to LEED, Living Building Challenge or equivalent certification standards.

Policy E-4.3:

Implement energy efficiency projects for City facilities, and measure building performance through Environmental Protection Agency's (EPA) Energy Star or equivalent program.

Policy E-4.4: Utilize rigorous sustainability standards and green infrastructure in all City projects.

Policy E-4.5:

Utilize life cycle cost analysis for public projects that benefit the built and natural environment.

Policy E-4.6:

Work with regional partners such as Regional Code Collaborative (RCC) to build on the Washington State Energy Code, leading the way to "net-zero carbon" buildings through innovation in local codes, ordinances, and related partnerships.

Policy E-4.7:

Work with regional partners to pursue 100 percent use of a combination of reclaimed, harvested, grey and black water for the community's needs.

Policy E-4.8 Work with regional partners to achieve 70 percent recycling rate by 2020 and net zero waste by 2030.

Policy E-4.9: Promote public health and improve the natural and built environments by prohibiting the release of toxins into the air, water and soil.

Policy E-4.10 Promote preservation and adaptive reuse of existing structures.

Policy E-4.11: Promote and recognize green businesses in Kirkland.

Policy E-4.12:

Promote and encourage Citywide sustainable product stewardship to provide stable financing for endof-life management of consumer products, increase recycling and resource recovery, and reduce environmental and health impacts.

## Goal E-5: Target carbon neutrality by 2050 to greatly reduce the impacts of climate change.

Policy E-5.1: Achieve the City's greenhouse gas emission reductions as compared to a 2007 baseline

ATTACHMENT 1 CAM22-00023 EXISTING GOALS AND POLICIES (SCE)

Policy E-5.2

Regularly update the City's Climate Protection Action Plan (CPAP) in order to respond to changing conditions.

Policy E-5.3:

Fund and implement the strategies in Kirkland's Climate Protection Action Plan (CPAP).

Policy E-5.4:

Pursue principles, pathways and policies as described in the current version of the King County Climate Change Collaborative (K4C) Joint County-City Climate Commitments and continue participation in regional collaboration in the K4C and the Regional Code Collaboration (RCC).

Policy E-5.5:

Advocate for comprehensive federal, state and regional science-based limits and a market-based price on carbon pollution and other greenhouse gas (GHG) emissions.

Policy E-5.6:

Support the adoption of a statewide low carbon fuel standard that gradually lowers pollution from transportation fuels.

Policy E-5.7:

Pursue 100 percent renewable energy use by 2050 through regional collaboration.

Policy E-5.8:

Engage and lead community outreach efforts in partnership with other local governments, businesses and citizens to educate community about climate change efforts and collaborative actions.

#### Goal E-6: Support and encourage a local food economy.

Policy E-6.1:

Expand the local food production market by supporting urban and community farming, buying locally produced food and by participating in the Farm City Roundtable forum.

Policy E-6.2:

Promote land use regulations that ensure access to healthy food.

Policy E-6.3:

Reduce environmental impacts of food production and transportation by supporting regionally produced food.

Policy E-6.4:

Ensure food availability by planning for shortages during emergencies.

### K2044 Comprehensive Plan Update Briefing

#### for the Sustainability, Climate and Environment (SCE) Element

Summary of new or revised policies and/or regulatory changes for consistency with State, Regional, King County Planning Policies, and local goals for SCE Element

• Washington State Growth Management Act (GMA) – goals and amendments since the last update;

Environment. Protect the environment and enhance the state's high quality of life, including air and water quality, and the availability of water.

- Washington State Department of Commerce (DOC) periodic review checklists will address requirements of state law, and identify policy and regulatory updates required under new state laws; None noted.
- **Puget Sound Regional Council (PSRC)** periodic review checklist for cities and regional centers, the Regional Growth Strategy and multi-county planning policies provided for in <u>PSRC's Vision 2050 Growth Strategy Plan</u>; <u>2050 Regional Transportation Plan</u>;
  - Climate Change Mitigation, Adaptation and Resilience
  - Significantly reduce greenhouse gas emissions
- <u>King County Countywide Planning Policies (CPPs)</u> adopted by King County which address growth management issues in King County and allocates employment and housing growth targets to each city
  - Weaving equity into all policies
  - Climate Change Mitigation, Adaptation and Resilience

Local plans, goals and requirements

- <u>EcoNorthwest Equity Review Report recommendations (for the element)</u> Specific guidance for the SCE element was not provided. However, there are many examples that staff will utilize for this update such as:
  - Use active rather than passive policy language
  - Use of asset-based language (instead of using term homeless, instead use unhoused
  - Use of inclusive language and assumptions by using specific descriptors to convey meaning that is easily understood
  - Incorporate emissions reduction policies and actions that contribute meaningfully toward regional greenhouse gas emission goals, along with equitable climate resiliency measures
  - Climate resilience actions focused on equitable outcomes, particularly for historically marginalized communities, at greater risk and with fewer resources.

ATTACHMENT 2 CAM22-00023 STATE, COUNTY, AND LOCAL POLICIES (SCE)

• Kirkland Diversity, Equity, Inclusion, Belonging (DEIB) 5 Year Roadmap

The City will identify and utilize an equity-centered third-party review process for the City's Comprehensive Plan and other long-range planning processes. This will ensure that the perspectives, insights, and voices of underrepresented groups and communities are included in the creation and review of such plans helps them be reflective of Kirkland's diverse community.

#### • City Council Goals 2023-2024

Prioritize and continue to fund Sustainability Master Plan actions to further equity, energy efficiency, public health, and a clean energy economy that promotes a sustainable and resilient environment.

#### • Sustainability Master Plan (SMP)

The last comprehensive plan update was done in 2015 and it described the need to create a SMP which completed and adopted in 2020. The SMP and its goals and actions incorporated sustainability measures throughout its eight focus areas and in many ways were slightly ahead of the existing Sustainability, Climate and Environment (formerly Environment) Element that inspired it. Therefore, staff will thoroughly compare the element with the SMP to create new future-facing policies to update the SMP with implementation actions that keep pace with what is needed to realize a sustainable Kirkland.

### Parks, Recreation, and Open Space Element – Existing Goals and Policies

Existing adopted Goals and Policies without corresponding descriptive text. Here is a <u>link</u> to the full text of the adopted Parks, Recreation, and Open Space Element in the Comprehensive Plan.

# Goal PR-1: Acquire, develop, and renovate a system of parks, recreation facilities, and open spaces that is attractive, safe, functional, and accessible to all segments of the population.

Policy PR-1.1: Community Involvement. Encourage and support active and ongoing participation by diverse community members in the planning and decision-making for parks and recreation.

Policy PR-2.1: Park Acquisition. Acquire additional parklands necessary to adequately serve the City's current and future population based on level of service goals.

Policy PR-2.2: Park Improvement. Improve park sites to meet the active and passive recreational needs of Kirkland residents.

Policy PR-3.1: Waterfront Parks. Maintain and enhance Kirkland's waterfront parks to connect residents with the water, provide unique recreational experiences, and support tourism.

Policy PR-4.1: Trail System. Develop a network of shared-use pedestrian and bicycle trails to enable connections within parks and between parks, nearby neighborhoods, public amenities, and major pedestrian and bicycle routes identified in the Active Transportation Plan.

Policy PR-4.2: Signature Trails and Connections. Develop, enhance and maintain signature greenways and trails that stretch across the community and that connect residents to the City's many parks, natural areas, recreation facilities and other amenities.

Policy PR-8.1: Support Economic Development. Utilize strategic capital investments in parks, trails, open spaces, recreation and art to encourage and support economic development and revitalization.

# Goal PR-2: Enhance the quality of life in the community by providing services and programs that offer positive opportunities for building healthy, productive lives.

Policy PR-5.1: Recreation Services. Provide a variety of recreational services and programs that promote the health and well-being of residents of all ages and abilities.

Policy PR-5.2: Community Centers. Maintain and enhance Kirkland's community centers to provide recreational opportunities, community services and opportunities for residents to connect, learn and play.

Policy PR-5.3: Aquatic Facilities and Programs. Provide opportunities for aquatic recreation through the City's pools and lakefront facilities.

Policy PR-5.5: Universal Access and Inclusion. Strive to reduce barriers to participation and provide universal access to facilities and programs.

Policy PR-5.6: Specialized Recreation Facilities. Establish and operate specialized recreational facilities (e.g., action sports facilities, off-leash areas, skateparks, community gardens) to respond to identified public needs, as appropriate.

Policy PR-6.1: Field Sports. Provide a Citywide system of sports fields and programs to serve field sport needs of the community, in partnership with the Lake Washington School District, local sports organizations, and other regional providers.

Policy PR-6.2: Indoor and Outdoor Sports Courts. Provide and enable access to a Citywide system of indoor and outdoor sports courts, gymnasiums and programs for Kirkland residents.

#### Goal PR-3: Protect, preserve, and restore publicly owned natural resource areas.

Policy PR-7.1: Natural Area Preservation. Preserve significant natural areas to meet outdoor recreation needs, provide opportunities for residents to connect with nature, and meet habitat protection needs.

Policy PR-7.2: Natural Area Restoration and Management. Restore and manage City-owned or managed natural areas to protect and enhance their ecological health, sensitive habitats and native species.

Policy PR-7.3: Shoreline Restoration. Restore Kirkland's public shorelines on Lake Washington in accordance with the Shoreline Restoration Plan to improve habitat, hydrology and recreational opportunities.

Policy PR-7.4: Ecosystem Services. Protect and improve the City's natural systems or features for their value in providing ecosystem and infrastructure services.

Policy PR-7.5: Environmental Education. Promote environmental stewardship and education through informational signage, materials, programs and partnerships.

Policy PR-7.6: Conservation Partnerships. Work cooperatively with resource management agencies and citizens to care for streams, enhance and protect urban forests and wetlands, improve wildlife habitat, and provide limited public access.

### K2044 Comprehensive Plan Update Briefing for Parks Element

Summary of new or revised policies and/or regulatory changes for consistency with State, Regional, King County Planning Policies, and local goals for Parks Element:

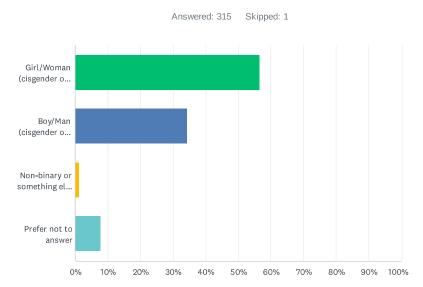
- Washington State Growth Management Act (GMA) goals and amendments since the last update;
  - Consistency with the capital facilities element as it relates to park and recreation facilities
  - Estimates of park and recreation demand for at least a ten-year period
  - An evaluation of facilities and service needs
  - An evaluation of intergovernmental coordination opportunities to provide regional approaches for meeting park and recreational demand
- Washington State Department of Commerce (DOC) periodic review checklists will address requirements of state law, and identify policy and regulatory updates required under new state laws;
  - Park, recreation, and open space planning are GMA goals, and it is important to plan for and fund these facilities
- Puget Sound Regional Council (PSRC) periodic review checklist for cities and regional centers, the Regional Growth Strategy and multi-county planning policies provided for in <u>PSRC's Vision 2050 Growth Strategy Plan</u>; <u>2050 Regional Transportation</u> <u>Plan</u>;
  - Enhance urban tree canopy to support community resilience, mitigate urban heat, manage stormwater, conserve energy, improve mental and physical health, and strengthen economic prosperity.
  - Support and incentivize environmental stewardship on private and public lands to protect and enhance habitat, water quality, and other ecosystem services, including protection of watersheds and wellhead areas that are sources of the region's drinking water supplies.
  - Designate, protect, and enhance significant open spaces, natural resources, and critical areas through mechanisms, such as the review and comment of countywide planning policies and local plans and provisions.
  - Identify, preserve, and enhance significant regional open space networks and linkages across jurisdictional boundaries through implementation and update of the Regional Open Space Conservation Plan.
  - Preserve and restore native vegetation and tree canopy, especially where it protects habitat and contributes to overall ecological function.
  - Provide parks, trails, and open space within walking distance of urban residents. Prioritize historically underserved communities for open space improvements and investments.
  - Maintain and restore natural hydrological functions and water quality within the region's ecosystems and watersheds to recover the health of Puget Sound.
  - Restore where appropriate and possible the region's freshwater and marine shorelines, watersheds, and estuaries to a natural condition for ecological function and value.

- King County Countywide Planning Policies (CPPs) adopted by King County which address growth management issues in King County and allocates employment and housing growth targets to each city
  - Preserve and restore native vegetation and tree canopy, especially where it protects habitat and contributes to overall ecological function.
  - Provide parks, trails, and open space within walking distance of urban residents. Prioritize historically underserved communities for open space improvements and investments
  - Identify and preserve regionally significant open space networks in both Urban and Rural Areas through implementation of the Regional Open Space Conservation Plan. Develop strategies and funding to protect lands that provide the following valuable functions:
    - Ecosystem linkages and migratory corridors crossing jurisdictional boundaries
    - Physical or visual separation delineating growth boundaries or providing buffers between incompatible uses
    - Active and passive outdoor recreation opportunities
    - Wildlife habitat and migration corridors that preserve and enhance ecosystem resiliency in the face of urbanization and climate change
    - Preservation of ecologically sensitive, scenic, or cultural resources
    - $\circ$   $\,$  Urban green space, habitats, and ecosystems  $\,$
    - Forest resources
    - Food production potential

Local goals and recommendations

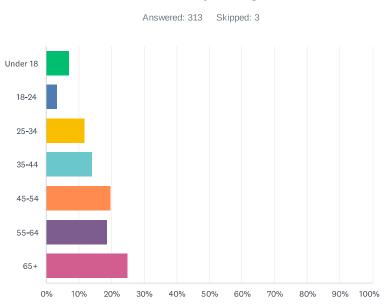
- EcoNorthwest Equity Review Report recommendations (for the element)
  - Note the importance of equitably preserving and enhancing the green spaces within historically underserved communities especially given that the historic practice of inequitably distributing green spaces, vegetation, and tree canopies within predominantly white and wealthier communities has caused disproportionate heat surface exposures faced by marginalized communities.
- <u>Kirkland Diversity, Equity, Inclusion, Belonging (DEIB) 5-Year Roadmap</u>
  - Equity analysis in the City's planning documents and processes
- <u>City Council Goals 2023-2024</u>
  - Abundant parks, open spaces, and recreation service
  - Sustainable environment
- PROS Plan Goals
  - Expand the Provision of High-Quality Park Experiences to Meet the Active and Passive Recreational Needs of Kirkland Community Members
  - Continue to Provide a Variety of Recreation Services, Facilities, and Programs that Promote the Health and Well-Being of Community Members of All Ages and Abilities
  - Continue to Prioritize Access to Parks and Programs for all Kirkland Community Members
  - Enhance and Improve Access to Athletics and Sports Opportunities

- Aspire to be a Connected, Walkable, and Bicycle-Friendly Community
- Protect and Conserve the Natural Environment for Future Generations
- <u>Kirkland Sustainability Master Plan</u>. Recommendations pertaining to the Parks Element
  - With the community's help, restore at least 500 acres of City-owned natural areas and open space park lands by 2035
  - Make sure that all residents can walk to a park or open space
  - Meet the goal of Citywide 40% tree canopy cover goal by 2026
  - Manage Kirkland's urban forest resource for optimal health, climate resiliency, and social equity
  - Double the number of P-Patches or other community gardens by 2025, and again by 2030



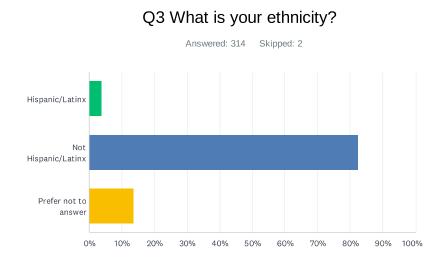
## Q1 To which gender identity do you mostly identify?

ANSWER CHOICES	RESPONSES	
Girl/Woman (cisgender or transgender)	56.51%	178
Boy/Man (cisgender or transgender)	34.29%	108
Non-binary or something else fits better	1.27%	4
Prefer not to answer	7.94%	25
TOTAL		315

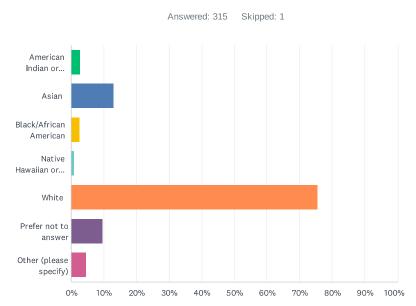


# Q2 What is your age?

ANSWER CHOICES	RESPONSES	
Under 18	7.03%	22
18-24	3.51%	11
25-34	11.82%	37
35-44	14.06%	44
45-54	19.81%	62
55-64	18.85%	59
65+	24.92%	78
TOTAL		313



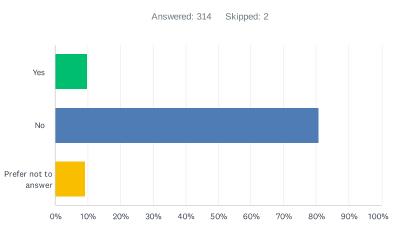
ANSWER CHOICES	RESPONSES	
Hispanic/Latinx	3.82%	12
Not Hispanic/Latinx	82.48%	259
Prefer not to answer	13.69%	43
TOTAL		314



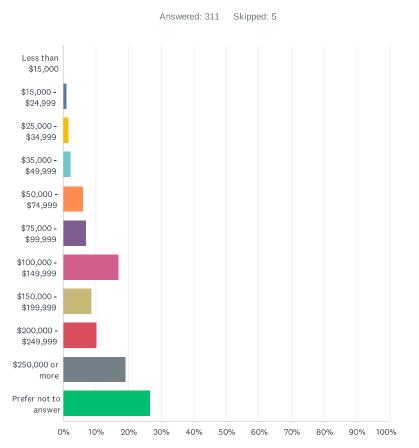
## Q4 Do you consider yourself...(Please select all that apply.)

ANSWER CHOICES	RESPONSES	
American Indian or Alaskan Native	2.86%	9
Asian	13.02%	41
Black/African American	2.54%	8
Native Hawaiian or other Pacific Islander	0.95%	3
White	75.56%	238
Prefer not to answer	9.52%	30
Other (please specify)	4.76%	15
Total Respondents: 315		

# Q5 Are you part of the LGBTQIA+ community?



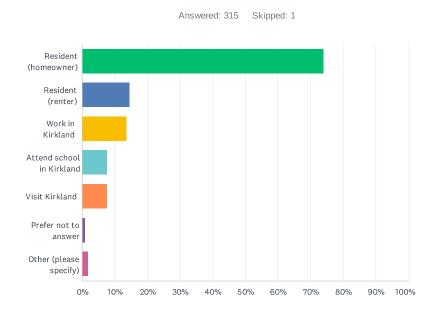
ANSWER CHOICES	RESPONSES	
Yes	9.87%	31
No	80.89%	254
Prefer not to answer	9.24%	29
TOTAL		314



## Q6 What is your household income?

#### Sustainability, Climate + Environment Public Survey

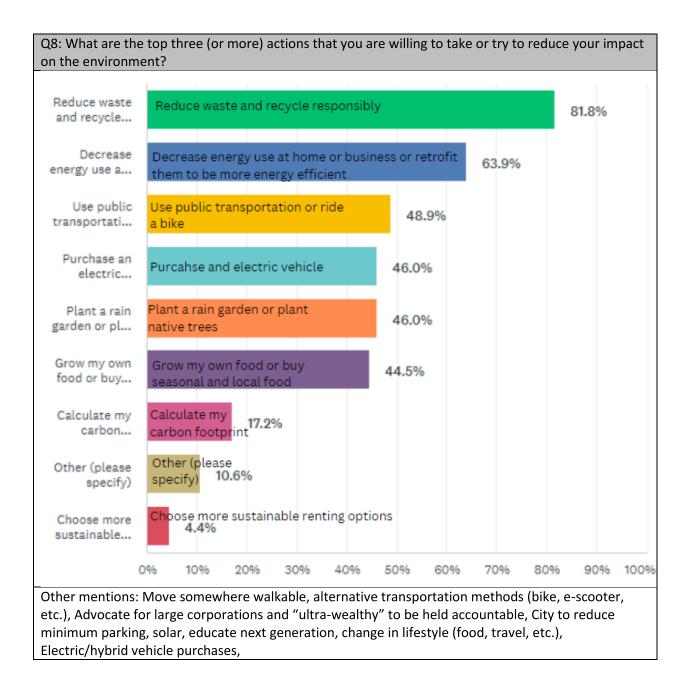
ANSWER CHOICES	RESPONSES	
Less than \$15,000	0.00%	0
\$15,000 - \$24,999	0.96%	3
\$25,000 - \$34,999	1.61%	5
\$35,000 - \$49,999	2.25%	7
\$50,000 - \$74,999	6.11%	19
\$75,000 - \$99,999	7.07%	22
\$100,000 - \$149,999	17.04%	53
\$150,000 - \$199,999	8.68%	27
\$200,000 - \$249,999	10.29%	32
\$250,000 or more	19.29%	60
Prefer not to answer	26.69%	83
TOTAL		311

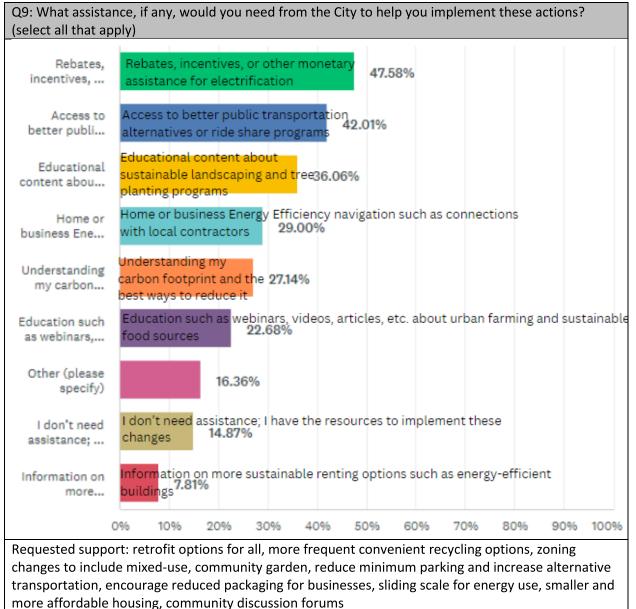


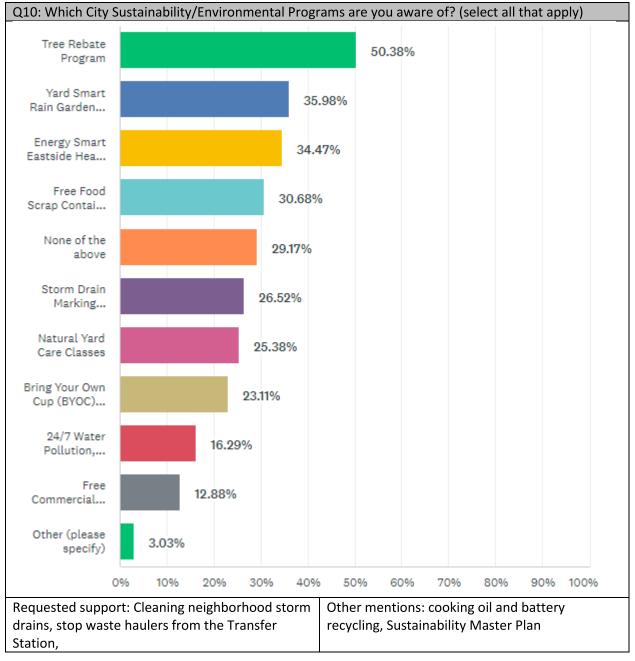
## Q7 Relationship to Kirkland (Select all that apply)

ANSWER CHOICES	RESPONSES	
Resident (homeowner)	73.97%	233
Resident (renter)	14.60%	46
Work in Kirkland	13.65%	43
Attend school in Kirkland	7.62%	24
Visit Kirkland	7.62%	24
Prefer not to answer	0.95%	3
Other (please specify)	1.90%	6
Total Respondents: 315		

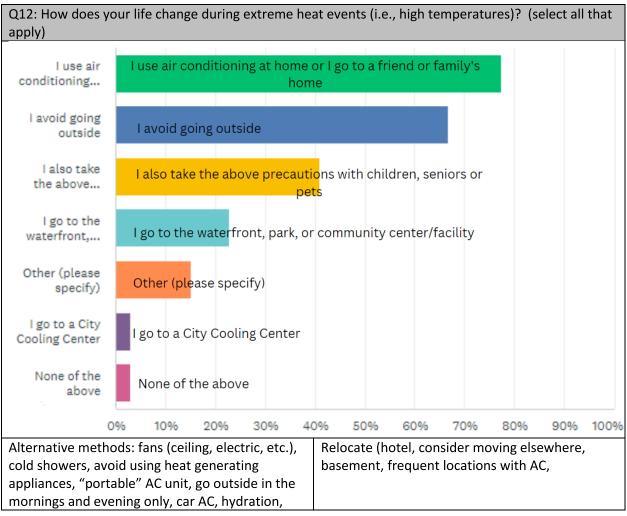
# Common Themes – Community Survey



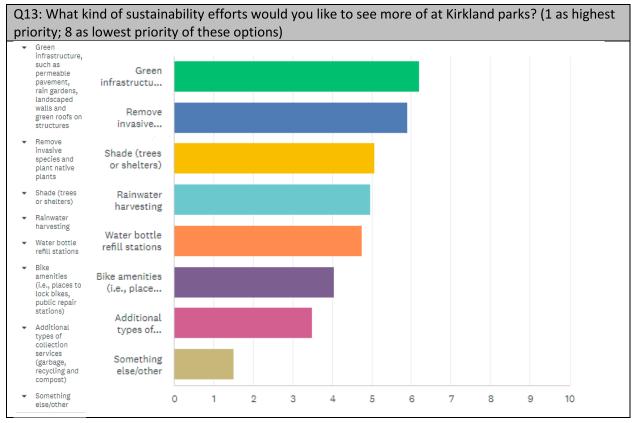


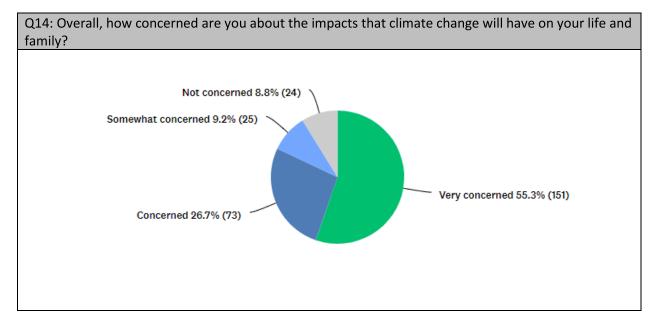


Q11: How does y events? (select a	our life change when there is smoke from wildfire or other extreme air quality II that apply)
l avoid going outside	I avoid going outside
l use air filters at h	I use air filters at home or I go to places where they are used
I also take the above	I also take the above precautions with children, seniors or pets
l wear a face mask at all	l go to the waterfront, park, or community center/facility
Other (please specify)	Other (please specify)
None of the above	None of the above
0	% 10% 20% 30% 40% 50% 60% 70% 80% 90% 100%
Relocate (leave t consider moving	he area, go to friends or relatives, Keep windows closed and limit outdoor activities elsewhere,
	ther health items (inhaler)



#### ATTACHMENT 5 CAM22-00023 SURVEY AND FOCUS GROUP SUMMARY





Q15: What other environmental issues need attention in Kirkland?		
Tree conservation (public and private), Invasive plant removal	Education and Awareness (expand Energy Smart Eastside programs, wetland and	
	stream protection- water quality, Annual	
	reports, etc.)	
Convenience and Affordability (housing, programs,	More "pocket parks" and subsequent	
access, transportation, recycling events,)	services (shade, public space, tree canopy,	
	etc.)	
Walkability, neighborhood connectivity, reduce traffic	Water quality/sewage issues in Juanita	
	Creek	
City buildings to lead by example	Stormwater runoff maintenance	
ADA resources and services		

Word Cloud associated with key words in answers to Question #15





NOTE:

Some responses called to limit City resources and spending on climate-related topics. Others stated weather impacts are a natural process and Kirkland should "stop subscribing to Global Agendas i.e., Agenda 21 / 2030 Sustainable Development Goals / ICLEI.

## Common Themes from Focus Group Participants

Themes:	
- Equity	<ul> <li>Reduce vehicle dependency and improved alternative methods of transportation (link connections)</li> </ul>
- Safety/protections	<ul> <li>Heavier regs and restrictions on new development</li> </ul>
<ul> <li>City aid with education and incentive guidelines (language inclusivity noted)</li> </ul>	<ul> <li>Measurable goals, provide human services, etc. "How else can Kirkland step up?"</li> </ul>

Community:		Transportation:	
- W etc	alkability to resources (stores, shops, c.)	-	Safer and more efficient alternative methods of travel (bus, bike, etc.), comfortable/safe bike paths, dedicated bus lanes, access to Link from all points in Kirkland
re	ectrification (improved power grid in sponse to power outages), No more is hookups in new construction	-	Relies on personal vehicles (family safety), bus/bike services could improve
- Im	nproved transit and bike transportation	-	Less dependence on personal vehicles
	ty guidance and explanations on centives in addition to regulations	-	Pedestrian and bike-dedicated roads/areas (downtown, CKC, etc.)
bu	ommunity solar ("on every public uilding" "use as many rooftops as ossible)	-	Increased connectivity
- Cit	ty to prioritize existing budget		
- Eq	uity in access, burden conscious		
im	vitch funding away from road pprovements, willing to pay more in xes and spend more		
ор	ccess to expansive, thriving park and ben green space network (despite come, location-connectivity, etc.)		
Trees:		Electrif	ication:
- Ind	creased tree canopy (parks, ROW, etc.)	-	More (lots of support for this in chat and notes)
- Inc	centivize tree planting	-	Renters should have access to EV charging stations via landlords
- Pa	ark space and Tree canopy conservation	-	"Full EV charging network. Including rental buildings." (Sarah R +7 endorsements)

ATTACHMENT 5 CAM22-00023 SURVEY AND FOCUS GROUP SUMMARY

Housing:	Equity:	
<ul> <li>Smaller housing, more middle housing, Diverse housing</li> </ul>	<ul> <li>Higher taxes on biggest users ("I'm all for a climate protection tax. But we need to make sure it's equitable and doesn't burden folks with less means."- Sri)</li> </ul>	
- Affordability	<ul> <li>Caution against increased parking fees that may unintentionally impact those with less means.</li> </ul>	
Honorable mentions:	Resources:	
<ul> <li>Historic preservation, retrofit what we have, update existing buildings, recycle demo material</li> </ul>	<ul> <li>Climate dashboard (Tree canopy distribution, heat maps, water quality)</li> </ul>	
<ul> <li>Need to change zoning regulations</li> </ul>	<ul> <li>Public art installment to track sustainability (one idea)</li> </ul>	
- Stronger policies	<ul> <li>Educational material for homeowners and renters</li> </ul>	
	<ul> <li>Annual report cards, newsletters, scorecards</li> </ul>	

Implementation Strategies		
EAST method (G. Gunther, FG s#2 worksheet)	Incentives	
Taxing biggest "users" (caution against unintended burdens on those with fewer means)	New sustainability-focused positions at the City	
Make it convenient (see EAST method)	Sequencing development regulations (e.g., banning gas in new constructions in conjunction with increased access to affordable renewable energy, deadlines for old building retrofits, etc.) (S. Rajagopalan, FG s#2 worksheet)	

# WHAT DO YOU WANT KIRKLAND TO LOOK LIKE?





#### MEMORANDUM

То:	Park Board
From:	John Lloyd, Deputy Director, Parks and Community Services

Date: September 13, 2023

Subject: Park Board Highlights

#### BACKGROUND

Park Board members have requested assistance in meeting liaison role expectations. After discussion, it was determined that the following two strategies would be used to prepare Park Board members for neighborhood meetings.

- Park Board members should use the monthly report provided by staff and pick out key items to convey to the neighborhoods.
- Staff will highlight key updates for use with neighborhoods and community members that would solicit input for consideration. Other items could be related to upcoming Park Board agenda items or be generic in nature.

#### **RECOMMENDED DISCUSSION TOPICS**

The following items are possible discussion items to be conveyed to the community. Additional discussion items may be found in the monthly report or may be raised by individual community members.

- Upcoming PCS Topics at Next Council Meetings
  - September 19 Regular Meeting
    - City Council will consider a resolution expressing support for Proposition No. 1 preceded by a public hearing.

#### Recreation Highlights

- Recreation's summer season has come to a close, with summer camps finishing the week of August 21 and the pool and lifeguarded beaches ending September 7. Over 8,600 people participated in recreation programs this summer, and 16,800 community members visited the pool for public swim. Many more thousands attended the Celebrate Kirkland 4th of July Parade and the outdoor movies in the park series.
- Swim lessons and youth camps were the busiest programs:
  - 566 sessions of swim lessons were offered
    - 2,657 people were registered for swim lessons
    - The number of waitlist entries topped 10,000 by the end of the summer
  - 189 summer camps were offered with 3200 campers participating.
    - Waitlist entries reached 4,300 for camps
- Fall Program registration began on August 23 for Kirkland residents
  - Non-resident registration begain on August 30

- Fall programs began the week of September 4. The largest expansion of fall offerings is in teen programs, with new art classes, outdoor recreation adventures, and field trips. Peter Kirk Community Center has seen strong growth in Chinese older adults attending drop-in programs and services, in partnership with the Chinese Information and Service Center.
- Upcoming PCS Events Details and Registration Info at <u>www.kirklandparks.net</u>
  - See Spot Splash Saturday September 9
    - Wheels and Reels Fall Drive-In Movie Series at Juanita Beach Park
      - September 23 Dungeons and Dragons
      - September 30 Hotel Transylvania
    - Senior Resource Fair at PKCC September 21
    - Harvest Festival at Juanita Beach Park October 7
      - If you are interested in volunteering at the event, please email Abbie Wenick (<u>awenick@kirklandwa.gov</u>)
  - Dia De Los Muertos at PKCC October 28
- Parks and Community Services Annual Report
  - City Council approved Resolution R-5597 accepting the <u>2022 Parks and</u> <u>Community Services Department Annual Report</u>
- Juanita Beach Park Parking Lot construction

- The western most portion of the parking lot at Juanita Beach Park (highlighted below) will be closed for repaying for approximately three weeks starting October 2, 2023
- o This portion of the parking lot will be repaved





CITY OF KIRKLAND Department of Parks & Community Services 123 Fifth Ave, Kirkland, WA 98033 · 425.587.3300 www.kirklandwa.gov

#### MEMORANDUM

To: Park Board

From: Hillary De La Cruz, Management Analyst

Date: September 7, 2023

Subject: Parks Ballot Measure Initiative Update

#### **RECOMMENDATION:**

It is recommended that the Park Board receive this written update about the parks ballot measure initiative developments since the July 12, 2023, Park Board meeting, including City Council placing Proposition No. 1 on the November 7, 2023, ballot. It is further recommended that Proposition No. 1 not be included as a Park Board agenda item and not be discussed at Park Board meetings prior to the election in order to comply with rules governing election activities of public agencies.

#### BACKGROUND DISCUSSION:

#### Kirkland City Council Placed Proposition No. 1 on November 7, 2023, Ballot

On July 18, 2023<sup>1</sup>, the Kirkland City Council passed Ordinance O-4857 (Attachment A) concerning funding for expanded aquatics, recreation, and parks facilities, operations, and programs. Ordinance O-4857 submits to the voters Proposition No. 1, which if approved would fund aquatic and recreation center operations, more year-round restrooms, additional park rangers and automated gates to enhance park safety, increased beach lifeguards, a new water safety program, new sports courts, Kirkland Teen Union Building operations and expanded teen services, green loop trail networks, and ongoing related parks maintenance. Proposition No. 1 would authorize an increase in Kirkland's regular property tax levy by approximately \$0.28054/\$1,000 of assessed valuation (AV), generating approximately \$10,800,000 for these purposes in 2024. The 2024 levy amount would be the basis to calculate subsequent levies (RCW 84.55). Qualifying seniors, disabled veterans, and others would be exempt (RCW 84.36).

The ballot measure title and explanatory statement submitted to King County Elections are included in Attachment B. The ballot title and statement will appear in the King County Elections online voter guide that will be published on September 22, 2023, as well as in the print King County Elections Voters' Pamphlet that will be mailed to every household on October 17, 2023. The City has also created a four-page objective educational fact sheet about Proposition No. 1, which is included in Attachment C.

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<sup>&</sup>lt;sup>1</sup> <u>https://www.kirklandwa.gov/Government/City-Council/Council-Meeting-Minutes-and-Agendas/2023-Kirkland-City-Council-Meetings/July-18-2023-Kirkland-City-Council-Meeting/Agenda-July-18-2023-Kirkland-City-Council-Regular-Meeting</u>

#### **Complying with Rules Governing Election Activities of Public Agencies**

Park Board Members received a memorandum from Kirkland's Senior Assistant City Attorney, Darcey Eilers, during the first week of September that outlines Public Disclosure Commission (PDC) statues and regulations regarding communications relating to the proposed ballot measure or campaigns for public office and the use of public resources and facilities to support or oppose the measure or campaign activities that appointed officials must follow. This follows previous training that Park Board members received at the June 14, 2023, Park Board meeting. If Park Board members have any questions about the PDC guidelines memorandum, they should contact Darcey Eilers directly at <u>deilers@kirklandwa.gov</u>.

#### September 19, 2023, City Council Meeting Public Hearing on Proposition No. 1

City Council will consider a resolution expressing support for Proposition No. 1 at the Tuesday, September 19, 2023, Council meeting. Prior to Council's discussion, there will be a public hearing on the topic as an opportunity for members of the public to share their opinions about Proposition No. 1. Park Board members are welcome to attend and participate in this public hearing. If a Park Board member desires to speak or share any opinions at the public hearing, either through the Council podium microphone or directly with other community members, the Park Board member must state that they are participating on their own time and sharing their own perspective.

#### Park Board Agendas Will Not Include Discussion on Proposition No. 1

To best comply with PDC regulations, staff are not including discussion of Proposition No. 1 as an agenda item at Park Board meetings prior to the November 7, 2023, election. Staff are providing this update via written memorandum so that Park Board members are aware of actions that have occurred since the July 12, 2023, Park Board meeting and have the City's objective educational materials related to Proposition No. 1. More information and details about Proposition No. 1 are available at <a href="https://kirklandwa.gov/parksballot">https://kirklandwa.gov/parksballot</a>. It is best for Park Board members to email questions any questions that they have about Proposition No. 1 to <a href="mailtoparksballot@kirklandwa.gov">parksballot@kirklandwa.gov</a>.

#### ORDINANCE NO. O-4857

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF KIRKLAND, WASHINGTON, PROVIDING FOR THE FORM OF THE BALLOT PROPOSITION AND SPECIFYING CERTAIN OTHER DETAILS CONCERNING SUBMISSION TO THE QUALIFIED ELECTORS OF THE CITY AT A SPECIAL ELECTION TO BE HELD THEREIN ON NOVEMBER 7, 2023, OF A PROPOSITION AUTHORIZING THE CITY TO LIFT THE LEVY LIMIT ESTABLISHED IN RCW 84.55.010 IN ORDER TO FUND PARK, RECREATION, AND OPEN SPACE OPERATIONS, MAINTENANCE, SERVICES, AND FACILITIES.

WHEREAS, parks and recreation services are a vital component
of the quality of life for all Kirkland community members, businesses,
and visitors and Kirkland values an exceptional parks, natural areas,
and recreation system that provides a wide variety of opportunities
aimed at promoting the community's health and enjoyment; and

6 WHEREAS, the Kirkland City Council (the "Council") has 7 continuously included parks and recreation in biennial Council goals, 8 most recently with the 2021-2022 goal of Abundant Parks, Open Spaces 9 & Recreation Services, which seeks to provide and maintain natural 10 areas and recreational facilities and opportunities that enhance the 11 health and wellbeing of the community; and

WHEREAS, in the past, significant funding for parks and
 recreation in the City of Kirkland (the "City") has been secured through
 bonds and levies placed on the ballot and approved by Kirkland voters;
 and

WHEREAS, voters approved a 20 year parks bond in 2002 to
finance playfields, playgrounds, land acquisition, and development of
Juanita Beach Park, and these bonds matured on December 31, 2022,
resulting in a reduction of property taxes starting in 2023; and

20 WHEREAS, since 2001, the City's Comprehensive Parks, 21 Recreation, and Open Space Plans ("PROS Plan") have identified the 22 need for more multi-use recreation space in the community; and

WHEREAS, aquatic facilities have been an essential part of the
 Kirkland community and culture for over 55 years, beginning with the
 construction of the Peter Kirk Pool in 1968, followed in 1971 with the
 construction of the Juanita Aquatics Center at Juanita High School; and

WHEREAS, the Kirkland community's desire for additional
 indoor recreation, aquatics, and gathering space has been well
 documented, beginning with the 2001 Indoor Recreation Needs Survey
 and the 2001 PROS Plan; and

WHEREAS, according to the guidelines from the City's 2010,
 2015, and 2022 PROS Plans, based on guidelines from the National
 Recreation and Parks Association, the current Kirkland public aquatic
 facilities do not meet community needs; and

WHEREAS, the Kirkland Park Board (the "Board"), together with the Department of Parks and Community Services (the "Department"), conducted an in-depth study and review of City programs, policies, and planning for parks, recreation, and open space, a process which included extensive outreach and a statistically valid survey to gather the opinions and desires of community members; and

WHEREAS, the Board and Department, on the basis of the study
and review, and with input from over 4,700 community members,
completed the 2022 PROS Plan; and

WHEREAS, the 2022 PROS Plan provides a vision of the City's
parks and recreation system, proposes changes to the City's park level
of service methodology, includes updates to service guidelines, and
addresses goals, objectives, actions, and other management
considerations for the provision of high-quality recreation opportunities
to benefit community members and visitors to the City; and

WHEREAS, on September 20, 2022, the Council adopted
 Resolution No. R-5555 integrating the 2022 PROS Plan with the City's
 Comprehensive Plan update; and

53 WHEREAS, the 2022 PROS plan identifies an indoor aquatic 54 and recreation center(s) as a top community need, and other top 55 interests include trails and trail networks, restrooms in parks, park safety 56 and security, accessibility and sustainability measures, aquatics 57 programs, environmental and outdoor education, sports programs, 58 fitness and wellness programs, and community events; and

59 WHEREAS, the Council's 2021-2022 City Work Program 60 included a goal to explore potential comprehensive parks and recreation 61 ballot measure options to be placed before Kirkland voters in 2023 for 62 the purpose of maintaining and expanding natural areas, open spaces, 63 aquatics and recreational facilities, and program opportunities that 64 enhance the health and well-being of the community and further the 65 goals of abundant parks, open spaces, and recreational services; and

66 WHEREAS, the 2022 PROS Plan identified objectives for 67 funding the 2022 PROS Plan, under which any funding plan would 68 include a mix of projects that can be implemented quickly along with 69 phased investments for larger long-term project objectives, advance the 70 City's goal of bringing a park or trail within walking distance to all 71 community members, address impacts of growth by providing open 72 space, and provide significant early funding to maximize leveraged 73 partnerships, opportunistic property acquisitions, and development; and WHEREAS, the Council adopted Resolution R-5551 authorizing
the City Manager to convene a Parks Funding Exploratory Committee
("PFEC") to meet from September 2022 through March 2023 and to
recommend to the Council capital and operating elements and funding
mechanisms that could be included in one or more potential parks and
recreation ballot measures; and

80 WHEREAS, PFEC included 45 community members who
81 studied Kirkland community needs and priorities based on the 2022
82 PROS Plan and reviewed potential ballot measure elements to meet
83 those needs; and

84 WHEREAS, PFEC completed an initial report in March 2023 85 recommending that a ballot measure or measures should have at least 86 six priority elements, including at least one aquatic and recreation 87 facility, three new and six winterized year-round restrooms in parks 88 across Kirkland, green loop trail networks, seven new sports courts, 89 City-managed Kirkland Teen Union Building ("KTUB") operations 90 including teen recreation programs, and increased beach lifeguard 91 hours and water safety programs; and

WHEREAS, PFEC reconvened in May 2023 and reviewed
additional indoor aquatic and recreation facility options, and the results
of a statistically valid community survey conducted to gather public input
on expanded aquatics, parks, and recreational opportunities, and PFEC
recommended an addendum to the original report; and

97 WHEREAS, in May 2023, PFEC updated its previous 98 recommendation specifying that Council should focus on securing 99 funding for an 86,000 square foot aquatic and recreation center at 100 Houghton Park and Ride in addition to the above mentioned five 101 elements; and

WHEREAS, after conversation with the Board and reviewing
community survey feedback, Council determined to include parks safety
and security as a seventh element from the 2022 PROS Plan to prioritize
for funding but adjusted funding for the other elements to keep the total
cost similar to the PFEC recommendations; and

WHEREAS, to provide long-term financing for the acquisition,
design, construction, and equipping of the proposed aquatic and
recreation center, the City intends to issue limited tax general obligation
bonds within its allowable non-voted debt capacity and to use funds on
deposit in the City's General Fund and other legally available revenue
to pay debt service on such bonds; and

WHEREAS, to provide funding for aquatic and recreation center operations, trails and open spaces, urban park systems, year-round restrooms, neighborhood and community park facilities, active recreation, park rangers and automatic locking gates, beach lifeguards and water safety programs, sport courts, and teen services identified in the 2022 PROS Plan, and to operate and maintain open space,

neighborhood, community, recreation and park facilities as found
necessary by the Council, it is deemed advisable that the City impose
taxes within the limits permitted to cities; and

WHEREAS, RCW 84.55.050 authorizes the voters of a city to
authorize an increase above the levy limitations established in RCW
84.55.010 (a "levy lid lift"); and

WHEREAS, RCW 84.55.050 requires that the ballot measure for
a proposed levy lid lift state the aggregate maximum regular property
tax rate per \$1,000 of assessed valuation to be levied in the first year of
the levy lid lift, taking into consideration the City's regular levy for general
City purposes, any allowable increases, and the proposed incremental
increase; and

WHEREAS, the King County Assessor has cautioned that
assessed valuations in certain east King County jurisdictions for
purposes of calculating regular property taxes are expected to decrease
significantly from 2023 to 2024, including the assessed values in the
City; and

136 WHEREAS, in order to generate sufficient funds for the 137 proposed park and recreation projects identified in Section 1 below, it is 138 advisable that the Council increase the aggregate property tax levy rate 139 by approximately \$0.28054 per \$1,000 of assessed value for park and 140 recreation projects to 1.38386 per \$1,000 of assessed value for 141 collection in 2024 to offset any anticipated decrease in assessed 142 valuation, and thereafter to use the resulting levy amount as the basis 143 for computing the limitations for subsequent levies as allowed by 144 chapter 84.55 RCW; and

145 WHEREAS, should such aggregate property tax levy rate be 146 greater than the rate necessary to offset fluctuations in assessed values 147 while including the state-authorized one percent increase and new 148 construction revenues, and to accomplish the purposes set forth in this 149 ordinance, the incremental increase in the tax rate resulting from the 150 proposed levy lid lift for collections in 2024 shall not exceed an amount 151 necessary to fund the state-authorized increases and the park and 152 recreation projects identified in Section 1 below (approximately 153 \$10,800,000); and

WHEREAS, the Council deems it necessary to submit to the
voters of the City the proposition of whether or not the City shall levy
regular property taxes for collection in 2024 in excess of the limit factor
provided for in chapter 84.55 RCW;

158 NOW, THEREFORE, the City Council of the City of Kirkland do 159 ordain as follows:

160Section 1.Findings; Description of the Park and Recreation161Projects. The Council hereby finds that the best interests of community162members of the City require that the Council accept the priority

163 recommendations of PFEC, the Board, and community members 164 (through the community survey) as described in the recitals of this 165 ordinance which are incorporated herein by this reference. Funding for 166 the recommended elements will be provided from multiple sources. 167 including a ballot measure authorizing a levy lid lift as set forth herein. 168 Furthermore, to provide long-term financing for the acquisition, design, 169 construction, and equipping of the proposed aquatic and recreation 170 center, the City intends to issue limited tax general obligation bonds 171 within its allowable non-voted debt capacity and to use funds in the 172 City's General Fund and other legally available revenue to pay debt 173 service on such bonds. The timing, terms, and authorizing for such 174 bonds shall be set forth in a separate ordinance of the Council.

175 The Council further finds that the best interest of community 176 members of the City requires the City to fund park, recreation, and open 177 space operations, maintenance, services, and facilities, including but 178 not limited to the following ("Park and Recreation Projects"):

- 179 Design, improve, equip, operate, and maintain an aquatic and recreation center;
  181 - Modernize, improve, expand, and renovate existing park and recreation facilities;
  - Enhance park safety and security with new park rangers and automatic locking gates;
    - Provide for year-round restrooms at certain park facilities;
    - Fund green loop trail networks and improve and maintain trails;
    - Acquire, construct, improve, and equip sport courts;
  - Fund teen programs and other park and recreation operations and programming;
    - Improve, equip, operate, and maintain the Kirkland Teen Union Building;
    - Provide extended beach lifeguard hours and water safety education programming and services; and
- Other park, recreation, and open space operations, maintenance, improvements, property acquisition, equipment, and services.
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199 The City Council shall determine the timing, order, and manner of 200 funding the Park and Recreation Projects and other uses of levy 201 proceeds. The cost of all compensation, benefits, training, support 202 services, equipment, vehicles, infrastructure, facilities, real property, 203 and/or administrative expenses and other costs incurred in connection 204 with the Park and Recreation Projects shall be deemed a part of the 205 costs of such Park and Recreation Projects. The Council may alter, 206 make substitutions to, and amend such components as it determines 207 are in the best interests of the City and consistent with the general park 208 and recreation descriptions provided herein. The proper officials at the 209 City shall produce an annual accountability report documenting actions

and program status of the Park and Recreation Projects and other usesof levy proceeds.

212 Section 2. Calling of Election Regarding the Levy of 213 Additional Regular Property Taxes. It is hereby found and declared the 214 best interests of the City require the submission to the gualified electors 215 of the City of the proposition whether the City shall levy regular property 216 taxes above the levy limitations established in RCW 84.55.005 and 217 RCW 84.55.010 for their ratification or rejection at an election to be held 218 on November 7, 2023. For the purpose of providing funds to pay the 219 costs of Park and Recreation Projects, the King County Director of 220 Records and Elections (the "Director"), as ex officio supervisor of 221 elections in King County, Washington, is hereby requested to call and 222 conduct such election to be held on such day and to submit to the 223 qualified electors of the City for their approval or rejection a proposition 224 to increase the City's regular property tax levy to a total rate of not to 225 exceed \$1.38386 per \$1,000 of assessed valuation for collection in 226 2024, as allowed by chapter 84.55 RCW, to generate approximately 227 \$10,800,000 for Park and Recreation Projects. The 2024 levy amount 228 will be used as the basis to calculate subsequent levy limits.

229 The Council acknowledges that the aggregate regular property 230 tax rate included in the ballot proposition in Section 3 has been 231 increased to offset the anticipated decrease in assessed valuation in the 232 City, as described herein. The Council agrees that should such 233 aggregate property tax levy rate be greater than the rate necessary to 234 offset fluctuations in assessed values, including the state-authorized 235 one percent increase and new construction revenues, and to generate 236 approximately \$10,800,000 for collection in 2024 for the Park and 237 Recreation Projects, the Council will not levy the full authorized rate and 238 will levy only what is necessary to offset fluctuations in assessed values, 239 including the state-authorized one percent increase and new 240 construction revenues, and generate such revenues for the Park and 241 Recreation Projects.

The taxes authorized by this proposition will be in addition to the maximum amount of regular property taxes the City would have been limited to by RCW 84.55.010 in the absence of voter approval under this ordinance plus other authorized lid lifts. Thereafter, such levy amount would be used to compute limitations for subsequent years as allowed by chapter 84.55 RCW.

248 Upon approval of the voters of the proposition hereinafter set 249 forth, the City shall use proceeds of such levy to pay the costs of Park 250 and Recreation Projects as more particularly described in this 251 ordinance.

252 <u>Section 3. Election</u>. The City Clerk is hereby authorized and 253 directed to certify the following proposition to the Director, in 254 substantially the following form. Such election shall be conducted by 255 mail unless otherwise determined by the Director. 256

	O-4857
257	CITY OF KIRKLAND PROPOSITION NO. 1
258 259 260	LEVY LID LIFT FOR EXPANDED AQUATICS, RECREATION, AND PARKS FACILITIES, OPERATIONS, AND PROGRAMS
261 262 263 264 265 266 267 268 269 270 271 272 273 274	The Kirkland City Council adopted Ordinance No. O- 4857 concerning funding for expanded aquatics, recreation, and parks facilities, operations, and programs. This proposition funds aquatic and recreation center operations, parks maintenance, year-round restrooms, park rangers, beach lifeguards, sports courts, teen services, and green loop trail networks by increasing the City's regular property tax levy to a maximum rate of \$1.38386/\$1,000 of assessed valuation (generating approximately \$10,800,000 for these purposes) for collection in 2024. The 2024 levy amount will be the basis to calculate subsequent levies (RCW 84.55). Qualifying seniors, disabled veterans, and others would be exempt (RCW 84.36).
275	Should this proposition be approved:
	YES?
	NO?
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277 278 279 280 281 282 283	<u>Section 4.</u> <u>Minor Adjustments</u> . For purposes of receiving notice of the exact language of the ballot proposition required by RCW 29A.36.080, the City Council hereby designates: (a) the City Clerk and (b) the City Attorney as the individuals to whom such notice should be provided. The City Attorney and City Clerk are each authorized individually to approve changes to the ballot title, if any, deemed necessary by the Director.
284 285 286 287	The City Clerk is authorized to make necessary clerical corrections to this ordinance including, but not limited to, the correction of scrivener's or clerical errors, references, numbering, section/subsection numbers, and any reference thereto.
288 289 290 291	The proper City officials are authorized to perform such duties as are necessary or required by law to submit the question of whether the regular property tax shall be increased, as provided in this ordinance, to the electors at the November 7, 2023 election.
292 293 294 295 296	<u>Section 5.</u> <u>Exemption</u> . If the ballot proposition set forth herein is approved by the voters, as authorized by RCW 84.36.381, senior citizens, disabled veterans, and other people with disabilities (as defined in RCW 84.36.381) shall be exempt from the tax increase resulting from such levy lid lift.
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297 Section 6. Voters' Pamphlet. The preparation and distribution 298 of a local voters' pamphlet providing information on the foregoing ballot measure is hereby authorized. The pamphlet shall include an 299 300 explanatory statement and arguments advocating approval and 301 disapproval of the ballot measure, if any. In accordance with RCW 302 29A.32.280, the arguments advocating approval and rejection of the 303 ballot measure shall be prepared by committees appointed by the City 304 Council. Each committee shall be composed of not more than three 305 persons; however, a committee may seek the advice of any person or persons. The committee advocating approval shall be composed of 306 persons known to favor the ballot measure, and the committee 307 308 advocating rejection shall be composed of persons known to oppose the 309 ballot measure.

310 Section 7. Severability; Ratification. If any provisions in this 311 ordinance shall be declared by any court of competent jurisdiction to be 312 contrary to law, then such provision shall be null and void and shall be 313 deemed separable from the remaining provisions of this ordinance and 314 shall in no way affect the validity of the other provisions of this ordinance 315 or of the levy or collection of the taxes authorized by this proposition. 316 Any act consistent with the authority and prior to the effective date of 317 this ordinance is hereby ratified and confirmed.

318 Section 8. Effective Date. This ordinance shall be in full force 319 and effect five days from and after its passage by the Kirkland City Council and publication of a summary of this ordinance in accordance 320 321 with Kirkland Municipal Code 1.08.017.

322 PASSED by the City Council of the City of Kirkland, Washington, 323 at a regular open public meeting thereof held this 18th day of July, 2023.

Penny Sweet, Mayor

Attest:

the Anders Kathi Anderson, City Clerk

Approved as to Form:

avin Raymon

Kevin Raymond, City Attorney

Publication Date: July 24, 2023

#### CERTIFICATE

I, the undersigned, City Clerk of the City of Kirkland, Washington, and keeper of the records of the City Council, DO HEREBY CERTIFY:

1. That the attached Ordinance is a true and correct copy of Ordinance No. O-4857 of the City (the "Ordinance"), as finally passed at a regular meeting of the City Council held on July 18, 2023, and duly recorded in my office.

2. That said meeting was duly convened and held in all respects in accordance with law, and to the extent required by law, due and proper notice of such meeting was given; that quorum of the City Council was present throughout the meeting and a legally sufficient number of members of the City Council voted in the proper manner for the passage of said Ordinance; that all other requirements and proceedings incident to the proper adoption or passage of said Ordinance have been duly fulfilled, carried out and otherwise observed, and that I am authorized to execute this certificate.

Dated this 18<sup>th</sup> day of July, 2023.

CITY OF KIRKLAND, WASHINGTON

Kathi Anderson, City Clerk

#### PUBLICATION SUMMARY OF ORDINANCE NO. 0-4857

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF KIRKLAND, WASHINGTON, PROVIDING FOR THE FORM OF THE BALLOT PROPOSITION AND SPECIFYING CERTAIN OTHER DETAILS CONCERNING SUBMISSION TO THE QUALIFIED ELECTORS OF THE CITY AT A SPECIAL ELECTION TO BE HELD THEREIN ON NOVEMBER 7, 2023, OF A PROPOSITION AUTHORIZING THE CITY TO LIFT THE LEVY LIMIT ESTABLISHED IN RCW 84.55.010 IN ORDER TO FUND PARK, RECREATION, AND OPEN SPACE OPERATIONS, MAINTENANCE, SERVICES, AND FACILITIES.

Section 1. Sets forth findings of the Council and authorizes the City to fund park and recreational services and facilities, including but not limited to those operating and capital services set forth therein (the "Park and Recreation Projects").

Section 2. Calls for the submission to the qualified electors of the City of the proposition whether the City shall levy regular property taxes above the levy limitations established in RCW 84.55.005 and RCW 84.55.010 for their ratification or rejection at an election to be held on November 7, 2023, for the purpose of providing funds for Park and Recreation Projects.

<u>Section 3</u>. Sets forth the form of ballot proposition authorizing a levy lid lift for the Park and Recreation Projects.

<u>Section 4</u>. Provides for minor adjustments within the meaning of the Ordinance.

<u>Section 5</u>. Provides for an exemption for qualified senior citizens, disabled veterans, and other persons with disabilities from the regular property tax increase resulting from the levy lid lift.

<u>Section 6</u>. Authorizes the preparation and distribution of a local voters' pamphlet providing information on the levy lid lift ballot proposition.

<u>Section 7</u>. Provides for the severability of the Ordinance and ratifies prior actions taken in furtherance of the purposes of the Ordinance.

<u>Section 8</u>. States the effective date of the Ordinance.

The full text of this Ordinance will be mailed without charge to any person upon request made to the City Clerk for the City of Kirkland. The Ordinance was passed by the Kirkland City Council at its meeting on the 18th day of July, 2023. I certify that the foregoing is a summary of Ordinance No. O-4857 approved by the Kirkland City Council for summary publication.

Kathi Anderson, City Clerk

**Ballot Measure Title:** 

#### **CITY OF KIRKLAND PROPOSITION NO. 1**

#### LEVY LID LIFT FOR EXPANDED AQUATICS, RECREATION, AND PARKS FACILITIES, OPERATIONS, AND PROGRAMS

The Kirkland City Council adopted Ordinance No. O-4857 concerning funding for expanded aquatics, recreation, and parks facilities, operations, and programs. This proposition funds aquatic and recreation center operations, parks maintenance, year-round restrooms, park rangers, beach lifeguards, sports courts, teen services, and green loop trail networks by increasing the City's regular property tax levy to a maximum rate of \$1.38386/\$1,000 of assessed valuation (generating approximately \$10,800,000 for these purposes) for collection in 2024. The 2024 levy amount will be the basis to calculate subsequent levies (RCW 84.55). Qualifying seniors, disabled veterans, and others would be exempt (RCW 84.36).

Should this proposition be approved:

YES?	
NO?	

#### **Explanatory Statement:**

Kirkland has proposed a levy lid lift to expand aquatics, recreation, and parks facilities, operations, and programs. If approved, Kirkland's regular property tax levy would increase by approximately \$0.28054/\$1,000 of assessed valuation (AV) to a maximum total rate of \$1.38386/\$1,000 AV, generating approximately \$10,800,000 for these purposes in 2024. Ordinance O-4857 commits Kirkland to collect only what is needed for these investments. This incremental increase is ongoing after 2024 to fund the expanded parks programs and services described below.

As described in Ordinance O-4857, Kirkland would construct a new 86,000-square-foot aquatic and recreation center with warm water and lap pools, two gyms, classrooms, fitness rooms, and community spaces at Houghton Park & Ride off I-405 at NE 70<sup>th</sup> Place. Construction would be funded separately by the City. Ballot measure revenue would fund operations and programming at the center.

This measure would also provide the following enhancements and annual operations: 9 yearround restrooms; park safety and security including additional park rangers and automatic gates; new sport courts including pickleball and volleyball; expanded beach lifeguard hours; new water safety programs; Kirkland Teen Union Building services, programs, and classes; green loop trail networks; and park and recreation operations, maintenance, and improvements. These investments were selected based on community input from the PROS Plan, Parks Funding Exploratory Committee, Park Board, and Kirkland Youth Council.

The cost to a 2024 median-valued home (estimated \$1,000,000) is about \$280/year. Estimate your cost: King County Assessor's Taxpayer Transparency Tool: www.kingcounty.gov/assessor. Qualifying seniors, disabled veterans, and others are exempt.

# NOVEMBER 7, 2023 VOTER INFORMATION KIRKLAND PROPOSITION 1: EXPANDING AQUATICS, RECREATION, AND PARKS PROGRAMS AND OPERATIONS

## **POOLS, PARKS & RECREATION PROPOSAL**

In July, Kirkland City Council adopted Ordinance O-4857, responding to the community's needs and priorities to expand aquatics, parks, and recreation facilities. This ordinance builds on the input received from over 4,700 community members during the 2022 Parks, Recreation, and Open Space (PROS) Plan process and from the Parks Funding Exploratory Committee, Kirkland Park Board, and Kirkland Youth Council.



Ordinance O-4857 submits to the voters for the November

2023 ballot a levy lid lift proposition to expand aquatics, parks and recreation facilities, operations, and programs. Ordinance O-4857 also describes the City's plan to construct a new 86,000 square foot aquatic and recreation center at the former Houghton Park & Ride at NE 70th and I-405 for approximately \$108.5 million, to be funded separately through the City's General Fund. Ballot measure revenue would fund operations and programing at the center.

#### AQUATICS

This new center would include aquatic spaces such as:

- indoor pools for swim lessons, swim teams, and lap swim, which would help address the annual waitlists for swim lessons,
- family-friendly warm water pools,
- spray and play features,
- senior aquatic programs, water exercise classes, and more.

#### RECREATION

The center would offer new recreation spaces to help address the community's demonstrated need, such as:

- fitness rooms and equipment for cardio, cycling, kickboxing, yoga, weight training, and other fitness programs,
- gymnasiums for youth sports, sports leagues, clinics for basketball, volleyball, and pickleball, and drop-in use,
- multi-purpose space for dance, art classes, and after-school and other youth camps.

#### Scan for more info:





Images are illustrative, not reflective of final designs.





## AQUATICS, PARKS & RECREATION BACKGROUND

Parks and recreation services are a vital part of the quality of life for all Kirkland community members. The need for indoor aquatic and recreation facilities in Kirkland has been a documented community need for over 20 years, beginning with the 2001 Indoor Recreation Needs Survey. In response to the unmet needs identified in the 2022 PROS Plan, Kirkland City Council convened the Park Funding Exploratory Committee (PFEC) in the fall of 2022. PFEC was made up of 45 community members from all walks of life and all parts of Kirkland with the task to advise the Council on whether to accelerate investments in aquatics, recreation, and parks programs.



The Committee met from September 2022 through June 2023 to explore and evaluate the needs of Kirkland's parks, recreation, and open space system. The Committee recommended that the City accelerate these investments and that Council should put the choice to the voters in November 2023.



## Kirkland Proposition 1: Levy Lid Lift for Expanded Aquatics, Recreation, and Parks Facilities, Operations, and Programs

On November 7, 2023, Kirkland voters will be asked to consider Proposition 1 which would fund expanded aquatics, recreation, and parks facilities, operations, and programs.

Proposition 1 proposes an ongoing property tax levy that would generate approximately \$10,800,000 in 2024 with a levy rate of \$0.28054/\$1,000 of assessed valuation. Ordinance O-4857 commits the City to collect only what is needed for the investments described in the ballot measure. The estimated annual cost is \$280 for a home valued at \$1,000,000.

#### Where Do My Property Taxes Go?

Kirkland property tax bills go to 11 taxing districts. The average total property taxes paid in 2023 on a \$1,000,000 home is \$7,394 for all taxing districts. As shown in Figure 1, the City of Kirkland receives about 11.7% of the total property taxes paid each year.

Curious how property tax works in Kirkland? Visit www.kirklandwa.gov/parksballot for more information.









## WHAT WILL PROPOSITION 1 FUND?

If approved, the City expects the capital construction projects funded by Proposition 1 would be completed by the end of 2028. The \$10,800,000 annual levy revenue would be used to accomplish the following:

- Indoor aquatic & recreation center operations
  - Initial design for an 86,000 square foot indoor aquatic and recreation center, to be constructed separately
  - Operations and programming of all center spaces, including warm water recreational pool, lap pool, a multi-court gym, fitness rooms, classrooms, a multipurpose room, and more
  - Annual operations to start in 2027
- Add 9 year-round restrooms
  - Winterize restrooms at: Crestwoods Park, Edith Moulton Park, Juanita Bay Park, Marsh Park, O.O. Denny Park, and Waverly Beach Park
  - Build new restrooms at: McAuliffe Park, North Rose Hill Woodlands Park, and Terrace Park
- Additional park rangers & enhanced park safety
  - Hire one additional full-time park ranger and add 2,400 part-time seasonal park ranger hours – to more than double current staffing levels
  - Automatic locking gates at key parks across the community, including: Crestwoods Park, Everest Park, Houghton Beach Park, Juanita Bay Park, Juanita Beach Park, and O.O. Denny Park
- New sport courts
  - Sand volleyball court at O.O. Denny Park
  - Outdoor pickleball complex with 3 courts
- Increased beach lifeguarding & new water safety program
  - Expand Kirkland's beach lifeguarding season from the middle of June through the middle of September – and add additional hours to daily lifeguarding at Houghton Beach, Juanita Beach, and Waverly Beach parks
  - New comprehensive water safety education program including life saving devices at all waterfront parks, water safety signage, and outreach activities
- Expand teen services & Kirkland Teen Union Building operations
  - 7-day a week operation of the Kirkland Teen Union Building (KTUB) as a teen center for Kirkland youth with drop-in after school programs
  - Year-round outdoor recreation, life-skills activities, and mental health support for Kirkland teens
- Green loop trail networks
  - Acquisition, easements, and development of key segments of the green loop trail in the Finn Hill neighborhood
- Park operations, maintenance, and improvements
  - Hire necessary staff to support all projects
  - Additional operations, maintenance, and improvements

For costing information visit www.kirklandwa.gov/parksballot.













Kirkland Parks & Community Services 123 5th Avenue Kirkland, WA 98033

PRESORTED STD US POSTAGE PAID KIRKLAND, WA PERMIT NO. 268

Learn more at an educational open house, visit www.kirklandwa.gov/parksballot to find in-person or virtual open house dates.

ECRWSS Local Postal Customer

## WHAT WOULD BE THE COST OF PROPOSITION 1 For a kirkland homeowner?

Proposition 1 proposes an ongoing property tax levy of approximately \$0.28 cents per \$1,000 of assessed valuation (AV). If approved, this would generate approximately \$10,800,000 each year starting in 2024. Ordinance O-4857 commits the City to collect only what is needed for the investments described in the ballot measure.

Using information available from the King County Assessor's Office, City staff estimate that Proposition 1 would cost the owner of a \$1,000,000 valued Kirkland home about \$280 per year. See your estimated cost by visiting King County Assessor's Taxpayer Transparency Tool at www.kingcounty.gov/assessor

See estimated annual cost for a range of home values (Figure 2).

	2024 Home Value	Estimated Annual Levy Cost	Estimated Monthly Levy Cost
2	\$800,000	\$224	\$19
FIGURE	\$1,000,000	\$280	\$23
FIG	\$1,200,000	\$336	\$28
			and a second second and

costs are rounded

#### What about people on a fixed income?

Seniors and persons with disabilities may qualify for tax exemptions. For more information, contact the King County Assessor's Office at www.kingcounty.gov/assessor or Tel: 206-296-7300 or TTY: 206-296-7888.

### **ELECTION DAY IS NOVEMBER 7, 2023**

This fact sheet was prepared by the City of Kirkland, 123 5th Ave., Kirkland, WA 98033.

## For more information visit www.kirklandwa.gov/parksballot or email parksballot@kirklandwa.gov.

Alternative formats available upon request. Contact 425-587-3831 (TTY Relay: 711) or TitleVICoordinator@kirklandwa.gov

如欲要求以您的言提供本文件中的信息,请通过 (425) 587-3831 或 TitleVICoordinator@kirklandwa.gov 联络 Kirkland"第六篇"协调员 (Title VI Coordinator).

Para solicitar la información de este documento en su idioma, comuníquese con el Coordinador del Título VI (Title VI Coordinator) de Kirkland llamando al (425) 587-3831 o enviando un email a TitleVICoordinator@kirklandwa.gov

Para solicitar as informações neste documento em seu idioma, entre em contato com o Coordenador do Título VI (Title VI Coordinator) de Kirkland pelo telefone (425) 587-3831 ou no e-mail TitleVICoordinator@kirklandwa.gov

Чтобы запросить информацию в этом документе на вашем языке, свяжитесь ответственным за соблюдение требований раздела VI Свода законов США (Title VI Coordinator) Киркланда по телефону (425) 587-3831 или по эл. почте TitleVICoordinator@kirklandwa.gov.

Scan for more info about Proposition 1







#### John Lloyd

From:	John Lloyd
Sent:	Wednesday, August 9, 2023 10:37 AM
То:	Brittany Kukal
Cc:	eParks
Subject:	RE: Potential safety hazard at Totem Lake Park - please conduct a CPSI assessment

Hi Brittany,

Thank you for bringing this to our attention. We will evaluate this issue ASAP. I will be in touch once I know more about any potential changes that need to be made.

John Lloyd, Deputy Director City of Kirkland – Parks and Community Services 123 Fifth Ave, Kirkland WA 98033 | (425) 587-3309 Our Kirkland: Report Non-Emergency Issues, Request Services and Ask Questions

-----Original Message-----From: Brittany Kukal <bkukal@gmail.com> Sent: Wednesday, August 9, 2023 10:29 AM To: eParks <eParks@kirklandwa.gov> Cc: Park Board <parkboard2@kirklandwa.gov> Subject: Potential safety hazard at Totem Lake Park - please conduct a CPSI assessment

CAUTION/EXTERNAL: This email originated from outside the City Of Kirkland. Do not click links or open attachments unless you recognize the sender and know the content is safe.

Good morning,

My name is Brittany Kukal, and our family is a regular user of the Totem Lake Park playground. As residents of a nearby apartment community, this park has become our favorite in the City - the playground, integrated trails, wildlife viewing, and quick access to nearby stores make it perfect for this family with two young boys.

One feature of the playground seems unsafe to us, and we'd like to bring it to your attention for further assessment. At the base of one ladder are several plastic blocks. Their placement means that if a child falls from the ladder, they would land not on the synthetic surfacing but instead onto the blocks. Kids are tough, but we're worried that someone could get a head injury.

We'd like to request that a Certified Playground Safety Inspector (CPSI) assess this feature. While I'm sure Kirkland has internal staff with this credential, it seems appropriate that this assessment would be completed by an independent 3rd party inspector.

We truly love this playground, and are excited that many more generations of young people will get to enjoy it. Thank you for your attention to this situation... please let us know what actions are eventually taken.

Sincerely, Brittany Kukal 206.909.1821

Sent from my iPhone

#### John Lloyd

From:	Sara Shellenbarger
Sent:	Wednesday, June 14, 2023 12:36 PM
То:	Park Board
Subject:	FW: Volleyball Court

Hi all,

Please see the response sent to Will Foley below.

Thanks,

Sara Shellenbarger, Recreation Manager City of Kirkland – Parks and Community Services 123 Fifth Ave, Kirkland WA 98033 | (425) 587-3351

-----Original Message-----From: Sara Shellenbarger Sent: Wednesday, June 14, 2023 12:35 PM To: Will Foley <willfoley253@gmail.com> Subject: RE: Volleyball Court

Hi Will,

Thank you for writing the Park Board. They have received your message and will also receive a copy of this reply.

We strive to keep a balance between making the courts available for public, drop-in use and offering recreational programs for the community to participate in, and it is tough because there is such a high demand for volleyball courts in Kirkland. Just as there are "shoe lines" for drop-in play, we have 31 teams on waitlists for the beach volleyball league this summer.

As a new community member, I want to make sure you know about the other sand courts in Kirkland -- there is one at Houghton Beach Park and one at Feriton Spur Park (located long the Cross Kirkland Corridor by the Google campus).

There is also a new court under consideration at OO Denny Park, as part of the ballot measure being considered by City Council. You can learn more at https://www.kirklandwa.gov/Government/Departments/Parks-and-Community-Services/Parks-2023-Ballot-Measure.

Thank you again for writing and sharing your feedback.

Kind regards,

Sara Shellenbarger, Recreation Manager City of Kirkland – Parks and Community Services 123 Fifth Ave, Kirkland WA 98033 | (425) 587-3351

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-----Original Message-----
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From: Will Foley <willfoley253@gmail.com> Sent: Tuesday, June 13, 2023 6:39 PM To: Park Board <parkboard2@kirklandwa.gov> Subject: Volleyball Court

CAUTION/EXTERNAL: This email originated from outside the City Of Kirkland. Do not click links or open attachments unless you recognize the sender and know the content is safe.

Hi,

I am new to Kirkland and partially moved here because of the volleyball courts. I am beyond bummed to hear that the Juanita courts are going to be booked Monday-Thursday after 5pm for the next 3 months because those are the only days and times I can play during the summer. Very disappointing.

Also, when ever I show up the courts are beyond packed and I have to wait over an hour to get 1 game. We really need several more courts for the demand they get.

Please build more courts!

Sent from my iPhone