Council Meeting: 12/08/2020

Agenda: Business Item #: 9. c. (1)

ORDINANCE O-4748

AN ORDINANCE OF THE CITY OF KIRKLAND ADOPTING THE BIENNIAL BUDGET FOR 2021-2022.

WHEREAS, the Kirkland City Council conducted duly noticed public hearings on November 4, 2020 and November 17, 2020, to take public comment with respect to the proposed Biennial Budget of the City of Kirkland for 2021-2022 transmitted to the City Council by the City Manager on October 21, 2020, and all persons wishing to be heard were heard; and

WHEREAS, as a result of such hearings the City Council requested specified amendments be made to the proposed Biennial Budget; and

WHEREAS, the proposed Biennial Budget and the amendments thereto remain matters of public record; and

WHEREAS, the City Council finds that the proposed Biennial Budget and the amendments thereto reflect revenues and expenditures that are intended to ensure the provision of vital municipal services at acceptable levels;

WHEREAS, final budget documents reflecting the 2021-2022 Biennial Budget as amended and adopted by the Council will be available to the public during the first quarter of 2021.

NOW, THEREFORE, the City Council of the City of Kirkland do ordain as follows:

Section 1. The Biennial Budget of the City of Kirkland for 2021-2022, as summarized in Exhibit "A" attached and incorporated by this reference as though fully set forth, is adopted as the Biennial Budget of the City of Kirkland for 2021-2022.

<u>Section 2</u>. In summary form, the totals of estimated revenues and appropriations for each separate fund and the aggregate totals for all such funds combined are as follows:

<u>Funds</u>	Estimated Revenues	<u>Appropriations</u>
General	266,974,628	266,974,628
Lodging Tax	835,170	835,170
Street Operating	23,507,400	23,507,400
Cemetery Operating	1,292,279	1,292,279
Parks Maintenance	4,026,546	4,026,546
Park Levy	7,170,968	7,170,968
Contingency	6,355,888	6,355,888
Impact Fees	7,735,874	7,735,874
Excise Tax Capital Improvement	26,208,513	26,208,513
Limited General Obligation Bonds	4,479,887	4,479,887
Unlimited General Obligation Bonds	1,428,739	1,428,739

General Capital Projects	53,642,631	53,642,631
Transportation Capital Projects	131,617,230	131,617,230
Water/Sewer Operating	78,014,545	78,014,545
Water/Sewer Debt Service	798,683	798,683
Utility Capital Projects	35,581,744	35,581,744
Surface Water Management	29,847,859	29,847,859
Surface Water Capital Projects	21,608,111	21,608,111
Solid Waste	41,520,106	41,520,106
Health Benefits	22,494,581	22,494,581
Equipment Rental	27,078,954	27,078,954
Information Technology	16,369,000	16,369,000
Facilities Maintenance	17,341,714	17,341,714
Firefighter's Pension	1,528,520	1,528,520
_	827,459,570	827,459,570

<u>Section 3</u>. The REET Report of the City of Kirkland for 2021-2022, as set out in Exhibit "B" attached and incorporated by this reference as though fully set forth, is adopted as the REET Report of the City of Kirkland for 2021-2022, including with respect to the use by the City of Kirkland of REET revenues.

 $\underline{Section~4}. \quad \text{This ordinance shall be in force and effect five days from and after its passage by the Kirkland City Council and publication pursuant to Section 1.08.017, Kirkland Municipal Code in the summary form attached to the original of this ordinance and by this reference approved by the City Council.}$

this	Passed by majority vote of the Kirkland City Council in open meeting day of, 2020.
	Signed in authentication thereof this day of, 2020.

Attest:

Kathi Anderson, City Clerk

Approved as to Form:

Kevin Raymond, City Attorney

PUBLICATION SUMMARY OF ORDINANCE NO. 4748

AN ORDINANCE OF THE CITY OF KIRKLAND ADOPTING THE BIENNIAL BUDGET FOR 2021-2022.

- <u>SECTION 1</u>. Adopts the 2021-2022 Biennial Budget of the City of Kirkland.
- <u>SECTION 2</u>. Sets forth, in summary form, the totals of estimated revenues and appropriations for each separate fund and the aggregate totals for all such funds combined.
- SECTION 3. Adopts the REET Report of the City of Kirkland for 2021-2022.
 - <u>SECTION 4</u>. Provides a severability clause for the ordinance.

The full text of this Or	dinance will be mailed without charge to
any person upon request made	e to the City Clerk for the City of Kirkland.
The Ordinance was passed by	the Kirkland City Council at its meeting
on the day of	, 2020.

I certify that the foregoing is a summary of Ordinance 4748 approved by the Kirkland City Council for summary publication.

Kathi Anderson, City Clerk

CITY OF KIRKLAND 2021-22 BUDGET-Preliminary to Final Adjustments

General Government Operating Funds

	Fund	2019-20 Revised Budget	2021-22 Prelim Budget	Adjustments	2021-22 Final Budget	Percent Change
Gene	eral Fund					
010	General	268,950,156	265,498,642	1,475,986	266,974,628	-0.73%
Spec	ial Revenue Funds					
112	Lodging Tax	1,022,887	835,170	-	835,170	-18.35%
117	Street Operating	23,299,053	23,257,400	250,000	23,507,400	0.89%
122	Cemetery Operating	1,153,586	1,314,279	(22,000)	1,292,279	12.02%
125	Parks Maintenance	3,719,806	4,026,546	-	4,026,546	8.25%
128	Park Levy	7,989,308	7,170,968	-	7,170,968	-10.24%
	Total Special Revenue Funds	37,184,640	36,604,363	228,000	36,832,363	-0.95%
Inte	rnal Service Funds					
511	Health Benefits Fund	20,086,863	22,494,581	-	22,494,581	11.99%
521	Equipment Rental	27,616,278	27,180,246	(101,292)	27,078,954	-1.95%
522	Information Technology	16,943,558	16,492,891	(123,891)	16,369,000	-3.39%
527	Facilities Maintenance	15,956,995	17,343,539	(1,825)	17,341,714	8.68%
	Total Internal Service Funds	80,603,694	83,511,257	(227,008)	83,284,249	3.33%
Total	General Government Operating Funds	386,738,489	385,614,262	1,476,978	387,091,240	0.09%

General Government Non-Operating Funds

	Fund	2019-20 Revised Budget	2021-22 Prelim Budget	Adjustments	2021-22 Final Budget	Percent Change
Spec	ial Revenue Funds					
152	Contingency	6,292,477	6,355,888	-	6,355,888	1.01%
156	Impact Fees	15,884,539	7,735,874	-	7,735,874	-51.30%
190	Excise Tax Capital Improvement	37,359,806	22,557,479	3,651,034	26,208,513	-29.85%
	Total Special Revenue Funds	59,536,822	36,649,241	3,651,034	40,300,275	-32.31%
Debt	: Service Funds					
210	LTGO Debt Service	9,515,637	4,479,887	-	4,479,887	-52.92%
220	UTGO Debt Service	1,431,110	1,428,739	-	1,428,739	-0.17%
	Total Debt Service Funds	10,946,747	5,908,626	-	5,908,626	-46.02%
Capi	tal Projects Funds					
310	General Capital Projects	73,933,253	53,642,631	-	53,642,631	-27.44%
320	Transportation Capital Projects	113,215,562	121,776,020	9,841,210	131,617,230	16.25%
	Total Capital Projects Funds	187,148,815	175,418,651	9,841,210	185,259,861	-1.01%
Trus	t Funds					
610	Firefighter's Pension	1,489,351	1,528,520	-	1,528,520	2.63%
	Total Trust Funds	1,489,351	1,528,520	-	1,528,520	2.63%
Tota	General Government Non-Op Funds	259,121,735	219,505,038	13,492,244	232,997,282	-10.08%

CITY OF KIRKLAND 2021-22 BUDGET-Preliminary to Final Adjustments

Water/Sewer Utility Funds

	Fund	2019-20 Revised Budget	2021-22 Prelim Budget	Adjustments	2021-22 Final Budget	Percent Change
Opera	ating Fund					
411	Water/Sewer Operating	74,836,420	78,014,545	-	78,014,545	4.25%
	Total Operating Fund	74,836,420	78,014,545	-	78,014,545	4.25%
Non-	Operating Funds					
412	Water/Sewer Debt Service	923,742	798,683	-	798,683	-13.54%
413	Utility Capital Projects	42,250,391	35,581,744	-	35,581,744	-15.78%
	Total Non-Operating Funds	43,174,133	36,380,427	-	36,380,427	-15.74%
Total	Water/Sewer Utility Funds	118,010,553	114,394,972	-	114,394,972	-3.06%

Surface Water Utility Funds

	Fund	2019-20 Revised Budget	2021-22 Prelim Budget	Adjustments	2021-22 Final Budget	Percent Change
Oper	rating Fund					
421	Surface Water Management	29,914,147	29,847,859	-	29,847,859	-0.22%
	Total Operating Fund	29,914,147	29,847,859	-	29,847,859	-0.22%
Non-	Operating Fund					
423	Surface Water Capital Projects	26,611,497	21,608,111	-	21,608,111	-18.80%
	Total Non-Operating Funds	26,611,497	21,608,111	-	21,608,111	-18.80%
Total Surface Water Utility Funds		56,525,644	51,455,970	-	51,455,970	-8.97%

Solid Waste Utility Fund

	Fund	2019-20 Revised Budget	2021-22 Prelim Budget	Adjustments	2021-22 Final Budget	Percent Change
Operating Fu	und					
431 Solid	Waste Utility	39,108,580	41,520,106	-	41,520,106	6.17%
Tota	l Operating Fund	39,108,580	41,520,106	-	41,520,106	6.17%
Total Solid W	aste Utility Fund	39,108,580	41,520,106	-	41,520,106	6.17%
		•				
TOTAL ALL FU	UNDS	859,505,001	812,490,348	14,969,222	827,459,570	-3.73%



CITY OF KIRKLAND Department of Finance and Administration 123 Fifth Avenue, Kirkland, WA 98033 425.587.3100 www.kirklandwa.gov

MEMORANDUM

To: Kurt Triplett, City Manager

From: Michael Olson, Director of Finance and Administration

Sri Krishnan, Deputy Director of Finance and Administration

Date: November 17, 2020

Subject: RCW 82.46.015 Real Estate Excise Tax Funding Report

The purpose of this memo is to report on Real Estate Excise Tax (REET) usage in the operating and capital budgets. RCW 82.46.015 requires REET usage information to be reported with the operating budget to qualify the City to use REET for maintenance of capital projects in the 2021-2022 Operating Budget.

Background

In the 2015 state legislative session, new legislation was approved to allow the use of REET for maintenance of REET-eligible capital projects, up to the greater of \$100,000 or twenty-five percent of available funds, but not to exceed \$1,000,000 per year. Unlike prior legislation providing for expanded uses, this authority is ongoing, but it comes with specific reporting conditions.

Each year a city using REET for maintenance of capital projects must adopt a report that satisfies four requirements. The requirements, and data to meet each requirement for the City of Kirkland, are included below.

1) Demonstrate that a city "has or will have adequate funding from all sources of public funding to pay for all capital projects, as defined in RCW 82.46.010, identified in its capital facilities plan for the succeeding two-year period".

The City of Kirkland's Preliminary Capital Budget for 2021-2022, the "succeeding two-year" time period covered by the reporting requirement, totals \$67.94 million as shown in the following table.

2021-2022 Capital Budget (in thousands)

Area	2021	2022	Two Year Total
Transportation	18,842	20,188	39,030
Parks	2,237	2,194	4,431
General Government	2,527	626	3,153
Public Safety	173	126	299
Water/Sewer Utility	7,430	8,593	16,023
Surface Water	2,213	2,787	5,000
Total	33,422	34,514	67,936

The planned revenue sources to fully fund the Preliminary Capital Budget in 2021-2022 are detailed in the following table.

2021-2026 Capital Improvement Program Programmed Revenue Sources (in thousands)

Dedicated Revenue	2021	2022	2-Year Total
Transportation	2021	2022	z-rear rota
Gas Tax	660	673	1,333
Gas Tax Gas Tax (Transportation Package)	200	200	400
Business License Fees	270	270	540
Real Estate Excise Tax (REET) 1	736	766	1,502
Real Estate Excise Tax (REET) 2	1,189	1,311	2,500
Street & Pedestrian Safety Levy	2,733	2,760	5,493
Transportation Impact Fees	1,500	1,500	3,000
Utility Rates	500	541	1,041
Solid Waste Street Preservation	386	393	779
REET 2 Reserve	404	150	554
		130	
Carryover/Prior Year Funds Debt	964	-	964
	4 400	2 042	9 242
Secured External Sources	4,400	3,842	8,242
Unsecured External - Sound Transit	900	3,800	4,700
Unsecured External Sources	4,000	3,982	7,982
Subtotal Transportation	18,842	20,188	39,030
Parks			
Real Estate Excise Tax 1	172	62	234
Park Impact Fees	1,200	1,200	2,400
Parks Levy	250	250	500
King County Park Levy	353	353	706
Park Facilities Sinking Fund	162	169	331
Carryover/Prior Year Funds	100	_	100
External Sources	-	160	160
Subtotal Parks	2,237	2,194	4,431
General Government: Technology, Fa	cilities & Du	blic Safaty	
General Government: Technology, Fa		DIIC Salety	
Public Sfty. Equip. Sinking Fund	173	126	299
Technology Equip. Sinking Fund	170	333	503
Utility Rates	64	73	137
Facilities Life Cycle Reserve	1,244	150	1,394
General Fund Reserves	1,000	-	1,000
General Fund Cash	49	70	119
Subtotal General Government	2,700	752	3,452
Utilities	435	1 225	4 750
Utility Connection Charges	425	1,325	1,750
Utility Rates - Surface Water	1,811	1,942	3,753
Utility Rates - Water/Sewer	4,789	4,861	9,650
Reserves	1,752	1,259	3,011
External Sources	865	1,994	2,859
Subtotal Utilities	9,642	11,381	21,023
Total Revenues	33,421	34,515	67,936

2) <u>Identify how REET revenues were used by the city or county during the prior two-year period:</u>

The following table shows 2019 actual and 2020 projected uses of REET 1:

	2010 1 1	2020	
DEET 4	2019 Actual	Projected	Two year Total
REET 1			
Operating & Maintenance Uses CKC Maintenance	C2 F00	C2 F00	127,000
	63,500	63,500	127,000
Parks Maintenance	152,900	155,568	308,468
Subtotal O&M Uses	216,400	219,068	435,468
Capital Uses			
Transportation Program		15 500	15 500
STC 00600 - Annual Street Preservation Program	-	15,500	15,500
STC 00604 - Central Way Street Preservation	28,700	-	28,700
STC 00606 - 6th Street South Street Preservation	650,000	- 212 600	650,000
STC 08000 - Annual Striping Program STC 08313 - 100th Avenue NE Roadway Improvements (North	-	213,600	213,600
, , ,	470 700	14.000	104 500
Section) STC 08314 - 100th Avenue NE Roadway Improvements (Mid-North	179,700	14,800	194,500
, , ,	400.400	0.000	
Section)	193,400	96,900	290,300
STC 99990 - Regional Inter-Agency Coordination	82,000	82,000	164,000
NMC 01204 - Central Way Crosswalk Upgrade	-	50,000	50,000
NMC 05700 - Annual Sidewalk Maintenance Program	-	161,000	161,000
NMC 08700 - Citywide School Walk Route Enhancements	118,900	-	118,900
NMC 08710 - North Kirkland/JFK School Walk Route Enhancements	24,800	-	24,800
NMC 10200 - NE 120th Street Sidewalk	200,000	-	200,000
NMC 10902 - Lake Front Promenade Design Study	-	50,000	50,000
NMC 11302 - Citywide Greenways NE 128th Ave	126,300	-	126,300
NMC 11501 - CKC Historic Depot Site	48,200	-	48,200
NMC 12400 - Totem Lake Public Improvements Phase II	85,000	-	85,000
TRC 09400 - NE 132nd St/108th Avenue NE Intersection Imp	27,500	39,600	67,100
TRC 11600 - Annual Signal Maintenance Program	11,000	11,000	22,000
TRC 11700 - Citywide Traffic Management Safety Improvements	5,500	5,500	11,000
TRC 11705 - School Zone Beacon & Signage Improvements	50,000	-	50,000
TRC 12000 - Kirkland Intelligent Transportation System Phase 3	-	89,200	89,200
TRC 13500 - 100th Avenue NE/Simonds Road Intersection Imps	14,800	50,600	65,400
TRC 13600 - 100th Avenue NE/145th Street Intersection Imps	22,800	44,700	67,500
Subtotal Transportation Program	1,868,600	924,400	2,793,000
Parks Program		•	-
PKC 06600 - Park Play Area Enhancements	15,000	-	15,000
PKC 13310 - Dock & Shoreline Renovations	160,000	300,000	460,000
PKC 13400 - 132nd Square Park Playfields Renovation	1,447,200	536,000	1,983,200
·		•	
PKC 14200 - Houghton Beach & Everest Park Restroom Repl. Design	-	85,000	85,000
Subtotal Parks Program	1,622,200	921,000	2,543,200
Subtotal Capital Uses	3,490,800	1,845,400	5,336,200
Total REET 1 Uses	3,707,200	2,064,468	5,771,668

The following table shows 2019 actual and 2020 projected uses of REET 2, and summarizes total REET uses in 2019 and 2020:

	2020		
	2019 Actual	Projected	Two year Total
REET 2			, , , , , , , , , , , , , , , , , , , ,
Capital Uses			
Transportation Program			
STC 00600 - Annual Street Preservation Program	126,000	441,000	567,000
STC 00605 - Totem Lake Blvd Roadway Repair	845,000	<i>′</i> -	845,000
STC 00606 - 6th Street South Street Preservation	420,000	-	420,000
STC 00607 - 98th Avenue NE Street Preservation	17,600	-	17,600
STC 05912 - 124th Ave NE Roadway Improvements (North Section)	,		,
ROW	-	102,700	102,700
STC 08000 - Annual Striping Program	500,000	486,400	986,400
STC 10300 - NE 128th Street Multimodal Corridor Study	-	211,000	211,000
STC 10400 - General Right of Way Acquisition	-	2,000,000	2,000,000
NMC 01204 - Central Way Crosswalk Upgrade	50,000	-	50,000
NMC 05700 - Annual Sidewalk Maintenance Program	191,000	20,000	211,000
NMC 07100 - NE 132nd Street Sidewalk Improvement	13,800	-	13,800
NMC 08100 - CKC to Redmond Central Connector	177,100	600,300	777,400
NMC 08610 - NE 124th St/124th Ave NE Ped Bridge Design &	=::/===		111/100
Construction	1,237,600	-	1,237,600
NMC 08700 - Citywide School Walk Route Enhancements	400,000	-	400,000
NMC 08710 - North Kirkland/JFK School Walk Route Enhancements		14 600	14 600
NIMIC 08/10 - NORTH KIRKIAND/JFK SCHOOL WARK ROULE EIMANCEMENTS	-	14,600	14,600
NMC 09010 - Juanita Drive Multi-Modal (On-Street) Improvements		211,000	
NMC 10200 - NE 120th Street Sidewalk	200,000	-	200,000
NMC 10900 - Citywide Trail Connections (Non-CKC)	-	15,100	15,100
NMC 10902 - Lake Front Promenade Design Study	-	29,100	29,100
NMC 11010 - Citywide Accessibility Improvements	105,500	5,500	111,000
NMC 11300 - Citywide Greenways Networks	· -	138,800	138,800
NMC 11500 - CKC Emergent Projects Opportunity Fund	105,500	· -	105,500
NMC 11501 - CKC Historic Depot Site	,		,
NMC 12400 - Totem Lake Public Improvements Phase II	1,400,000	-	1,400,000
TRC 09300 - NE 132nd St/Juanita H.S. Access Rd Intersection	, ,		, ,
Improvements	137,400	-	137,400
TRC 11600 - Annual Signal Maintenance Program	200,000	200,000	400,000
TRC 11700 - Citywide Traffic Management Safety Improvements	100,000	100,000	200,000
TRC 11702 - Vision Zero Safety Improvements	52,800	52,800	105,600
TRC 11703 - Neighborhood Traffic Control	· -	52,800	52,800
TRC 11705 - School Zone Beacon & Signage Improvements	2,800	-	2,800
TRC 12000 - Kirkland Intelligent Transportation System Phase 3	-	19,000	19,000
TRC 12400 - 116th Avenue NE/NE 124th Street Intersection	550,000	-	550,000
TRC 13500 - 100th Avenue NE/Simonds Road Intersection Imps	174,150	99,000	273,150
TRC 13600 - 100th Avenue NE/145th Street Intersection Imps	174,150	110,000	284,150
TRC 13700 - Kirkland Avenue/Lake Street Intersection Imps	66,100	111,400	177,500
TRC 12700 - NE 13nd St. Roundabout	,	, , , ,	-
TRC 77770 - Annual Traffic CAO/SWDM Surface Water Support			-
Subtotal Transportation Program	7,246,500	5,020,500	12,056,000
Total REET 2 Uses	7,246,500	5,020,500	12,056,000
Total REET Uses	10,953,700	7,084,968	17,827,668

3) <u>Identify how funds authorized for allowed maintenance purposes will be used during the succeeding two-year period.</u>

The 2021-2022 Operating Budget includes amounts for approved maintenance as shown in the following table:

REET 1	2021 Budgeted	2022 Budgeted	Total
CKC Maintenance	63,500	63,500	127,000
Median Maintenance	125,000	125,000	250,000
Parks Maintenance	200,000	200,000	400,000
Total REET Maintenance Uses	388,500	388,500	777,000

4) <u>Identify what percentage of funding for capital projects within the city or county is attributable to REET compared to all other sources of capital project funding.</u>

As shown in the table under Requirement 1, the 2021-2022 Capital Budget includes \$67.94 million from all sources. Of this amount, 15.9 percent is from REET revenue either collected in 2021-2022 or in prior years.

As stated earlier, this report must be adopted as part of the regular, public budget process. To meet this requirement, staff recommends this report be referenced as an attachment to the biennial budget adoption ordinance presented to the City Council on December 8th, 2020. Though the City operates using a biennial budget, the law makes no distinction. Therefore, an updated report will be provided in fall of 2021 and presented for adoption with the mid-biennial budget adjustments in December 2021.

It is worth noting that staff consulted with the Municipal Research and Services Center concerning the format for this report. In brief, it is the MRSC position that the various reporting elements may be already covered through the adoption of the operating budget, the capital budget and the capital facilities plan. Though the pieces of information included in this report, by their very nature, are drawn from these separate documents, staff opted for a format that ties them together in one place for ease of review by any interested party.