City of Kirkland
Request for Quote

City Response COVID – 19
After Action Report and Improvement Plan

Job # 34-20-FD

Issue Date: June 19, 2020
Due Date: July 2, 2020–5:00 p.m. (Pacific Time)
REQUEST FOR QUOTES

Notice is hereby given that quotes will be received by the City of Kirkland, Washington, for:

City Response COVID -19 After Action Report and Improvement Plan

File with Financial Operations Manager, Finance Department, 123 - 5th Ave, Kirkland WA, 98033

Quotes received later than **5:00 p.m. on July 2, 2020 will not** be considered.

A copy of this Request for Quote (RFQ) may be obtained from City’s web site at [http://www.kirklandwa.gov/](http://www.kirklandwa.gov/). Click on the Business tab at the top of the page and then click on the Request for Quotes link found under “Doing Business with the City”.

The City of Kirkland reserves the right to reject any and all quotes, and to waive irregularities and informalities in the submittal and evaluation process. This RFQ does not obligate the City to pay any costs incurred by respondents in the preparation and submission of a proposal. Furthermore, the RFQ does not obligate the City to accept or contract for any expressed or implied services.

A Service Provider response that indicates that any of the requested information in this RFQ will only be provided if and when the Service Provider is selected as the apparently successful Service Provider is not acceptable, and, at the City’s sole discretion, may disqualify the proposal from consideration.

The City of Kirkland assures that no person shall, on the grounds of race, color, national origin, or sex be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under any program or activity. The City of Kirkland further assures that every effort will be made to ensure non-discrimination in all of its programs and activities, whether those programs are federally funded or not.

In addition to nondiscrimination compliance requirements, the Service Provider(s) ultimately awarded a contract shall comply with federal, state and local laws, statutes and ordinances relative to the execution of the work. This requirement includes, but is not limited to, protection of public and employee safety and health; environmental protection; waste reduction and recycling; the protection of natural resources; permits; fees; taxes; and similar subjects.

**Dated this 19th day of June 2020**

Greg Piland
Financial Operations Manager
425-587-3123
**Background Information**

The City of Kirkland, Washington is located in the Seattle metropolitan area, on the eastern shore of Lake Washington and approximately 10 miles east of downtown Seattle. It has a population of over 88,000 and is the thirteenth largest city in the State of Washington and the sixth largest city in King County, Washington.

Since its incorporation in 1905, Kirkland has grown in geographic size and now occupies 18 square miles. The city employs over 600 regular employees.

Kirkland operates under a Council-Manager form of government. The City Council is the policy-making branch of Kirkland’s government and consists of seven members elected at large to staggered, four-year terms. The Mayor is elected from within the Council. The City Council is supported by several advisory boards and commissions and the City Manager. The City Manager is appointed by the City Council and serves as the professional administrator of the organization, coordinating its day-to-day activities.

**Purpose of Request**

The City of Kirkland was the first local community to respond to a major Coronavirus (COVID19) outbreak in the United States, including the first fatality in the United States. The immediate unprecedented actions of City staff and leadership facilitated a rapid response for community care, well-being, and minimized the risk of further exposure to City and regional first responders. In addition, the City’s ability to quickly transition to Continuity of Operations and Government procedures facilitated ongoing delivery of essential services to the Kirkland Community.

The purpose of this request is to document the City’s strengths and effective efforts in this incident as well as identify opportunities for improvement to City response for potential future outbreaks of COVID-19 or other incidents.

**Scope of Services and Desired Qualifications**

The scope of work is to complete a review of incident documentation and engage identified City staff to gather strengths and opportunities for improvement, document the information consistent with the Homeland Security Exercise Evaluation Program (HSEEP), but not necessarily using the exact HSEEP format, and provide a final report to the City Manager. The work will be performed under the direction/coordination of the Emergency Manager providing assistance in access to documentation and connection to personnel.

This work is to be completed, including delivery of print ready reports and improvement plan, no later than October 31, 2020. The funding for this project is limited and provided by Federal grant dollars so the consultant must meet all Federal eligibility requirements, including not being federally debarred.
Desired Qualifications include previous experience developing and documenting after action reports and improvement plans for complex jurisdictional incident response, Emergency Operations Center (EOC) activations, and City continuity of operations situations. Training and experience in the concepts and use of HSEEP documentation. The ability to develop, author, and deliver a final report, including an executive summary, to City leaders and staff, and an appropriate version of the report to the public.

**Minimum Qualifications/Requirements**
Qualifications include previous experience developing and documenting after action reports and improvement plans for jurisdictional incident response or Emergency Operations Center (EOC) activations. Experience in the concepts of HSEEP documentation. The ability to develop, author, and deliver a final report, including an executive summary, to City leaders and staff, and an appropriate version of the report to the public.

**Length of Contract**
The initial length of the contract will be through October 31, 2020, however, draft results are due to the City no later than 8/31/2020 with final acceptance on or before October 31, 2020.

**Evaluation Process and Selection of Quotes**
Quotes will be evaluated on the basis of both the firm(s) and individual team member’s experience and expertise on similar projects, as well as upon the team/firm’s capacity (personnel and other resources) to complete the project within the proposed schedule. Factors that will be considered in the evaluation of the Scope of Work submitted will include:

1. Responsiveness of the written proposal to the purpose and scope of services;
2. Qualifications of key individuals in terms of what personnel will be committed to this project and what their qualifications are in producing the end product;
3. Cost/Budget;
4. Ability and history of successfully completing contracts of this type, meeting projected deadlines and experience in similar work;
5. Successful and timely public presentation of prior projects.

The City will make a selection based on the evaluation of the written quotes and interviews. The City may elect to interview some or all proposers. The City reserves the right to make a selection based only on the evaluation of the written quotes. Written quotes and interviews will be evaluated based on the following criteria:

- Experience/suitability criteria – 30%
- Methodology – 25%
- Price – 25%
- References and professional expertise – 20%

A selection committee will evaluate each submitted written proposal and each interview (if necessary), to determine the responsible proposer whose proposal is most advantageous to the
City based on the evaluation process and evaluation criteria outlined in this RFQ. The City will award the contract to the highest ranked responsive proposer.

It is anticipated that the contract will be an hourly rate with a not to exceed maximum amount. A cost proposal is required as part of the submission. During the final selection process, the City will discuss available project funds and a firm scope of work that will obtain the City’s objectives within the funds available.

**Submission Criteria**

All quotes must include the following items as described in the scope of work:

- Submit information describing proposer’s background and experience with work related to the scope of work, including years conducting after action report/improvement plan development.
- Submit relevant sample work products.
- Submit professional references.

**Submission Instructions**

Quotes must be received by no later than **5:00 pm PDT on July 2, 2020.** We encourage that quotes be submitted by email. Emailed quotes should include “Proposal-Job #34-20-FD” in the subject line and be addressed to: purchasing@kirklandwa.gov. (Emailed quotes must be in PDF format and cannot exceed 20MB).

As an alternate to email, quotes can be mailed or delivered to:

City of Kirkland  
Attn: Greg Piland – Job #34-20-FD  
123 5th Avenue  
Kirkland, WA 98033  

If submitting a paper proposal, the original plus four (4) copies of all quotes in printed form must be submitted in a sealed envelope or box with the following words clearly marked on the outside of the envelope, City Response COVID-19 After Action Report and Improvement Plan. The supplier’s name and address must be clearly indicated on the envelope.

Quotes should be prepared simply and economically, providing a straightforward, concise description of provider capabilities to satisfy the requirements of the request. Special bindings, colored displays, promotional materials, etc. are not required or desired. Emphasis should be on completeness and clarity of content. Use recycled paper for responses and any printed or photocopied material created pursuant to a contract with the City whenever practicable. Use both sides of the paper for any submittal to the City whenever practicable.
**Submittal Deadlines**

- **June 19, 2020**: Release RFQ
- **June 25, 2020**: Proposer questions due
- **June 29, 2020**: Answers to RFQ questions posted on website
- **July 2, 2020**: Quotes Due by 5:00 PM PDT
- **July 8, 2020**: Notify proposers of interviews
- **Week of July 13, 2020**: Interviews
- **July 17, 2020**: Notify selected proposer
- **Week of July 20, 2020**: Contract negotiation/preparation/signature
- **July 27, 2020**: Anticipated start work date
- **September 15, 2020**: Delivery of update draft results
- **No later than Oct 31, 2020**: Delivery of final report

**Questions**

Upon release of this RFQ, all proposer communications concerning the RFQ should be directed to the City’s RFQ Coordinator listed below via email. Unauthorized contact regarding this RFQ with any other City employees may result in disqualification. Any oral communications will be considered unofficial and non-binding on the City. Service Providers should rely only on written statements issued by the RFQ Coordinator. The City’s RFQ Coordinator for this project is:

**Name:** Greg Piland  
**Address:** City of Kirkland, Finance and Administration  
123 5th Avenue, Kirkland, Washington 98033  
**E-mail:** gpiland@kirklandwa.gov

**Terms and Conditions**

1. The City reserves the right to request clarification of information submitted, and to request additional information on any proposal.

2. The City reserves the right to award any contract to the next most qualified agency, if the successful agency does not execute a contract within 30 days of being notified of selection.

3. Any proposal may be withdrawn up until the date and time set above for opening of the quotes. Any proposal not so timely withdrawn shall constitute an irrevocable offer, for a period of one hundred and twenty (120) days to sell to the City the services described in the attached specifications, or until one or more of the quotes have been approved by the City administration, whichever occurs first.

4. The contract resulting from acceptance of a proposal by the City shall be in a form supplied or approved by the City and shall reflect the specifications in this RFQ. A copy of the City’s standard Professional Services Agreement is available for review.
7. (see attachment A). The City reserves the right to reject any proposed agreement or contract that does not conform to the specifications contained in this RFQ and which is not approved by the City Attorney’s office.

5. The City shall not be responsible for any costs incurred by the agency in preparing, submitting or presenting its response to the RFQ.

6. Any material submitted by a proposer shall become the property of the City. Materials submitted after a contract is signed will be subject to the ownership provision of the executed contract.

7. All quotes and information submitted by proposers shall be public records and subject to disclosure pursuant to the Washington Public Records Act (RCW 42.56.270)

8. The selected proposer will be required to obtain a City business license.

9. The firm and all applicable personnel must be legally qualified in the State of Washington (i.e. be appropriately licensed or certified) to practice the work proposed to be performed.

10. Proposers responding to this RFQ must follow the procedures and requirements stated in the RFQ document. Adherence to the procedures and requirements of this RFQ will ensure a fair and objective analysis of your proposal. Failure to comply with or complete any part of this RFQ may result in rejection of your proposal.

11. Chapter 39.34 RCW allows cooperative purchasing between public agencies in the State of Washington. Public agencies which have filed an Intergovernmental Cooperative Purchasing Agreement with the City may purchase from City contracts, provided that the consultant agrees to participate. The City does not accept any responsibility for contracts issued by other public agencies, however.

12. Once submitted to the City, quotes shall become the property of the City, and all quotes shall be deemed a public record as defined in "The Public Records Act," chapter 42 section 56 of the RCW. Any proposal containing language which copyrights the proposal, declares the entire proposal to be confidential, declares that the document is the exclusive property of the proposer, or is any way contrary to state public disclosure laws or this RFQ, could be removed from consideration. The City will not accept the liability of determining what the proposer considers proprietary or not. Therefore, any information in the proposal that the proposer claims as proprietary and exempt from disclosure under the provisions of RCW 42.56.270 must be clearly designated as described in the “Proprietary Material Submitted” section above. It must also include the exemption(s) from disclosure upon which the proposer is making the claim, and the page it is found on must be identified. With the exception of lists of prospective proposers, the City will not
disclose RFQ quotes until a bid selection is made. At that time, all information about the competitive procurement will be available with the exception of: proprietary/confidential portion(s) of the proposal(s), until the proposer has an adequate opportunity to seek a court order preventing disclosure. The City will consider a proposer’s request for exemption from disclosure; however, the City will make a decision predicated upon RCW 42.56.
The City of Kirkland, Washington, a municipal corporation ("City") and ____________________, whose address is ________________________ ("Consultant"), agree and contract as follows:

I. SERVICES BY CONSULTANT

A. The Consultant agrees to perform the services described in Attachment _____ to this Agreement, which attachment is incorporated herein by reference.

B. All services and duties shall be conducted and performed diligently, completely and in accordance with professional standards of conduct and performance.

II. COMPENSATION

A. The total compensation to be paid to Consultant for these services shall not exceed $________________, as detailed in Attachment _____.

B. Payment to Consultant by the City in accordance with the payment ceiling specified above shall be the total compensation for all services performed under this Agreement and supporting documents hereto as well as all subcontractors’ fees and expenses, supervision, labor, supplies, materials, equipment or the use thereof, reimbursable expenses, and other necessary incidentals.

C. The Consultant shall be paid monthly on the basis of invoices submitted. Invoicing will be on the basis of percentage complete or on the basis of time, whichever is applicable in accordance with the terms of this Agreement.

D. The City shall have the right to withhold payment to Consultant for any services not completed in a satisfactory manner until such time as Consultant modifies such services to the satisfaction of the City.

E. Unless otherwise specified in this Agreement, any payment shall be considered timely if a warrant is mailed or is available within 45 days of the date of actual receipt by the City of an invoice conforming in all respects to the terms of this Agreement.

III. TERMINATION OF AGREEMENT

The City or the Consultant may terminate this Agreement at any time, with or without cause, by giving ten (10) days’ notice to the other in writing. In the event of termination, all finished or unfinished reports, or other material prepared by the Consultant pursuant to this Agreement, shall be provided to the City. In the event the City terminates prior to completion without cause, consultant may complete such analyses and records as may be necessary to place its files in order. Consultant shall be entitled to receive just and equitable compensation for any satisfactory services completed on the project prior to the date of termination, not to exceed the payment ceiling set forth above.
IV. OWNERSHIP OF WORK PRODUCT

A. Ownership of the originals of any reports, data, studies, surveys, charts, maps, drawings, specifications, figures, photographs, memoranda, and any other documents which are developed, compiled or produced as a result of this Agreement, whether or not completed, shall be vested in the City. Any reuse of these materials by the City for projects or purposes other than those which fall within the scope of this Agreement or the project to which it relates, without written concurrence by the Consultant will be at the sole risk of the City.

B. The City acknowledges the Consultant’s plans and specifications as instruments of professional service. Nevertheless, the plans and specifications prepared under this Agreement shall become the property of the City upon completion of the services. The City agrees to hold harmless and indemnify consultant against all claims made against Consultant for damage or injury, including defense costs, arising out of any reuse of such plans and specifications by any third party without the written authorization of the Consultant.

C. Methodology, materials, software, logic, and systems developed under this Agreement are the property of the Consultant and the City, and may be used as either the consultant or the City sees fit, including the right to revise or publish the same without limitation.

V. GENERAL ADMINISTRATION AND MANAGEMENT

The ________________ for the City of Kirkland shall review and approve the Consultant’s invoices to the City under this Agreement, shall have primary responsibility for overseeing and approving services to be performed by the Consultant, and shall coordinate all communications with the Consultant from the City.

VI. COMPLETION DATE

The estimated completion date for the Consultant’s performance of the services specified in Section I is ________________.

Consultant will diligently proceed with the services contracted for, but consultant shall not be held responsible for delays occasioned by factors beyond its control which could not reasonably have been foreseen at the time of the execution of this Agreement. If such a delay arises, Consultant shall forthwith notify the City.

VII. SUCCESSORS AND ASSIGNS

The Consultant shall not assign, transfer, convey, pledge, or otherwise dispose of this Agreement or any part of this Agreement without prior written consent of the City.

VIII. NONDISCRIMINATION

Consultant shall, in employment made possible or resulting from this Agreement, ensure that there shall be no unlawful discrimination against any employee or applicant for employment in violation of RCW 49.60.180, as currently written or hereafter amended, or other applicable law prohibiting discrimination, unless based
upon a bona fide occupational qualification as provided in RCW 49.60.180 or as otherwise permitted by other applicable law. Further, no person shall be denied or subjected to discrimination in receipt of the benefit of any services or activities made possible by or resulting from this Agreement in violation of RCW 49.60.215 or other applicable law prohibiting discrimination.

IX. HOLD HARMLESS/INDEMNIFICATION

To the greatest extent allowed by law the Consultant shall defend, indemnify and hold the City, its officers, officials, employees and volunteers harmless from any and all claims, injuries, damages, losses or suits including attorney fees, arising out of or resulting from its negligence or breach of any of its obligations in performance of this Agreement.

In the event of liability for damages arising out of bodily injury to persons or damages to property caused by or resulting from the concurrent negligence of the Consultant and the City, its officers, officials, employees, and volunteers, the Consultant’s liability hereunder shall be only to the extent of the Consultant’s negligence. It is further specifically and expressly understood that the indemnification provided herein constitutes the Consultant’s waiver of immunity under Industrial Insurance, Title 51 RCW, solely for the purposes of this indemnification. This waiver has been mutually negotiated by the parties. The provisions of this section shall survive the expiration or termination of this Agreement.

X. LIABILITY INSURANCE COVERAGE

The Consultant shall procure and maintain for the duration of the Agreement, insurance against claims for injuries to persons or damage to property which may arise from or in connection with the performance of the work hereunder by the Consultant, its agents, representatives, or employees. A failure to obtain and maintain such insurance or to file required certificates and endorsements shall be a material breach of this Agreement.

Consultant’s maintenance of insurance as required by the agreement shall not be construed to limit the liability of the Consultant to the coverage provided by such insurance, or otherwise limit the City’s recourse to any remedy available at law or in equity.

A. Minimum Scope of Insurance

Consultant shall obtain insurance of the types described below:

1. **Automobile Liability** insurance covering all owned, non-owned, hired and leased vehicles. Coverage shall be as least as broad as Insurance Services Office (ISO) form CA 00 01 or a substitute form providing equivalent liability coverage. If necessary, the policy shall be endorsed to provide contractual liability coverage.

2. **Commercial General Liability** insurance shall be as least as broad as ISO occurrence form CG 00 01 and shall cover liability arising from premises, operations, stop-gap independent contractors and personal injury and advertising injury. The City shall be named as an additional insured under the Consultant’s Commercial General Liability insurance policy with respect
to the work performed for the City using an additional insured endorsement at least as broad as ISO CG 20 26.

3. **Workers’ Compensation** coverage as required by the Industrial Insurance laws of the State of Washington.

4. **Professional Liability** insurance appropriate to the Consultant’s profession.

**B. Minimum Amounts of Insurance**

Consultant shall maintain the following insurance limits:

1. **Automobile Liability** insurance with a minimum combined single limit for bodily injury and property damage of $1,000,000 per accident.

2. **Commercial General Liability** insurance shall be written with limits no less than $1,000,000 each occurrence, $2,000,000 general aggregate.

3. **Professional Liability** insurance shall be written with limits no less than $1,000,000 per claim and $1,000,000 policy aggregate limit.

**C. Other Insurance Provisions**

The insurance policies are to contain, or be endorsed to contain, the following provisions for Automobile Liability and Commercial General Liability insurance:

1. The Consultant’s insurance coverage shall be primary insurance as respects the City. Any insurance, self-insurance, or self-insured pool coverage maintained by the City shall be excess of the Consultant’s insurance and shall not contribute with it.

2. The Consultant shall provide the City and all Additional Insureds for this services with written notice of any policy cancellation, within two business days of their receipt of such notice.

**D. Acceptability of Insurers**

Insurance is to be placed with insurers with a current A.M. Best rating of not less than A:VII.

**E. Verification of Coverage**

Consultant shall furnish the City with original certificates and a copy of the amendatory endorsements, including but not necessarily limited to the additional insured endorsement, evidencing the insurance requirements of the Consultant before commencement of the services.

**F. Failure to Maintain Insurance**

Failure on the part of the Consultant to maintain the insurance as required shall constitute a material breach of contract, upon which the City may, after giving five business days’ notice to the Consultant to correct the breach, immediately
terminate the contract or, at its discretion, procure or renew such insurance and pay any and all premiums in connection therewith, with any sums so expended to be repaid to the City on demand, or at the sole discretion of the City, offset against funds due the Consultant from the City.

G. **City Full Availability of Consultant Limits**

If the Consultant maintains higher insurance limits than the minimums shown above, the City shall be insured for the full available limits of Commercial General and Excess or Umbrella liability maintained by the Consultant, irrespective of whether such limits maintained by the Consultant are greater than those required by this contract or whether any certificate of insurance furnished to the City evidences limits of liability lower than those maintained by the Consultant.

**XI. COMPLIANCE WITH LAWS/BUSINESS LICENSE**

The Consultant shall comply with all applicable State, Federal, and City laws, ordinances, regulations, and codes. Consultant must obtain a City of Kirkland business license or otherwise comply with Kirkland Municipal Code Chapter 7.02.

**XII. FUTURE SUPPORT**

The City makes no commitment and assumes no obligations for the support of Consultant activities except as set forth in this Agreement.

**XIII. INDEPENDENT CONTRACTOR**

Consultant is and shall be at all times during the term of this Agreement an independent contractor and not an employee of the City. Consultant agrees that he or she is solely responsible for the payment of taxes applicable to the services performed under this Agreement and agrees to comply with all federal, state, and local laws regarding the reporting of taxes, maintenance of insurance and records, and all other requirements and obligations imposed on him or her as a result of his or her status as an independent contractor. Consultant is responsible for providing the office space and clerical support necessary for the performance of services under this Agreement. The City shall not be responsible for withholding or otherwise deducting federal income tax or social security or for contributing to the state industrial insurance of unemployment compensation programs or otherwise assuming the duties of an employer with respect to the Consultant or any employee of Consultant.

**XIV. EXTENT OF AGREEMENT/MODIFICATION**

This Agreement, together with all attachments and addenda, represents the final and completely integrated Agreement between the parties regarding its subject matter and supersedes all prior negotiations, representations, or agreements, either written or oral. This Agreement may be amended only by written instrument properly signed by both parties.

**XV. ADDITIONAL WORK**

The City may desire to have the Consultant perform work or render services in connection with the project other than provided for by the express intent of this
Agreement. Any such work or services shall be considered as additional work, supplemental to this Agreement. This Agreement may be amended only by written instrument properly signed by both parties.

IN WITNESS WHEREOF, the parties hereto have executed this Agreement on the dates written below:

CONSULTANT:                                                                                   CITY OF KIRKLAND:

By: ____________________________________________                                         By: ___________________________________________________________________

Tracey Dunlap, Deputy City Manager

Date: ________________________________                                                 Date: ________________________________