



KIRKLAND PARK BOARD

Date: May 8, 2013

Time: 7:00 p.m.

Place: Council Chambers, City Hall

The mission of the Park Board shall be to provide policy advice and assistance to the Department of Parks and Community Services and City Council in order to ensure the effective provision of Parks and Community Services programs and facilities to the residents of the City of Kirkland.

AGENDA

1. **CALL TO ORDER**
2. **ROLL CALL**
3. **APPROVAL OF MINUTES** *5 minutes*
April Park Board Meeting Minutes
4. **ITEMS FROM THE AUDIENCE** *5 minutes*
5. **REVIEW OF ACTION ITEMS**
No items
6. **PRESENTATIONS**
No items
7. **COMMUNICATIONS** *15 minutes*
 - a. Correspondence
 - Jeffrey McComb Email
 - b. Staff Reports
 - May update
 - c. Committee Reports
 - d. Comments from the Chair
8. **UNFINISHED BUSINESS**
 - a. Parks, Recreation and Open Space Plan Update *40 minutes*
Topic: Consultant-led discussion of issues, challenges and opportunities
Action: Discussion only
 - b. North Juanita Open Space *30 minutes*
Topic: Recap of discussion with neighbors and proposed next steps
Action: Discussion only

9. **NEW BUSINESS**

- a. City Comprehensive Plan Update *20 minutes*
Topic: Staff presentation on Comprehensive Plan update process
Action: Discussion only

10. **MEETING EVALUATION**

5 minutes

11. **ADJOURNMENT**

Estimated meeting completion: 9:00 p.m.

Next meetings:
June 12, 2013
July 10, 2013
August 14, 2013

KIRKLAND PARK BOARD

Minutes of Regular Meeting

April 10, 2013

1. CALL TO ORDER

The April Park Board regular meeting was called to order at 7:15 p.m. by Chair Sue Keller.

2. ROLL CALL

Members present: Chair Sue Keller, Vice Chair Shawn Fenn, Sue Contreras, Ted Marx and Rick Ockerman.

Shelley Kloba and Adam White were excused

Staff present: Michael Cogle, Linda Murphy and Jennifer Schroder.

Recording Secretary: Cheryl Harmon

3. APPROVAL OF MINUTES

Mr. Marx moved to approve the February minutes as presented. Mr. Fenn seconded. Motion carried (5-0).

4. ITEMS FROM THE AUDIENCE

Jim Jeffrey spoke in opposition to development of North Juanita Open Space.

Tasha Jeffrey spoke in opposition to development of North Juanita Open Space.

Tracy Doering of Kirkland Dog Off-leash Group (KDOG) spoke regarding Jasper's Dog Park and trails.

5. REVIEW OF ACTION ITEMS

No items.

6. PRESENTATIONS

Emily Smith of YMCA, Director of the Kirkland Teen Union Building, shared a video created by a KTUB participant, discussed KTUB programming and planning and answered related questions.

7. COMMUNICATIONS

a. Correspondence

Ms. Schroder shared a letter from KDOG.

b. Staff Reports

Ms. Schroder provided an update and answered questions about recreation registration, North Kirkland Community Center, Kirkland Half Marathon, athletic fields, bench donations, new Parks staff, O.O. Denny Park and the neighboring boat launch.

c. Committee Reports

Mr. Fenn commented on North Kirkland Community Center's piano classes and programming at NKCC.

Mr. Marx attended the Kirkland Alliance of Neighborhoods (KAN) and Juanita Neighborhood meetings.

Ms. Contreras commented on the recreation brochure, reported on the South Rose Hill/Bridle Trails Neighborhood meeting and asked a question about the fountain at Marina Park.

d. Comments from the Chair

Ms. Keller reported on the Highlands Neighborhood meeting.

8. UNFINISHED BUSINESS

a. North Juanita Open Space

Mr. Cogle provided an update on the potential development of the North Juanita Open Space.

A meeting between neighbors of the open space, Parks and Police department staff will be held in coming weeks. Ms. Keller volunteered to attend that meeting to represent the Park Board.

b. Parks, Recreation and Open Space Plan

Mr. Cogle announced the hiring of Conservation Technix, the consultant team which will help update the City's Parks, Recreation and Open Space (PROS) Plan, shared activities completed to-date, and provided the next steps in the process including opportunities for public involvement.

c. Totem Lake Park Master Plan

Mr. Cogle introduced Andy Mitton and Guy Michaelsen of Berger Partnership, consultants hired to develop the Totem Lake Park Master Plan.

Mr. Mitton and Mr. Michaelsen shared preliminary observations of Totem Lake Park, the site's history and areas of focus in coming weeks, and requested feedback from the Board about the current state and the future of the park.

Mr. Cogle shared the next steps in the master planning process.

9. NEW BUSINESS

a. Edith Moulton Park Master Plan

Mr. Cogle introduced the upcoming master planning process for Edith Moulton Park. A Request for Qualifications (RFQ) is currently open for a consultant to develop the master plan.

Mr. Ockerman volunteered to represent the Board on the consultant selection panel. Ms. Contreras will serve as alternate.

b. Cross Kirkland Corridor

Mr. Ockerman requested information regarding the recent lawsuit regarding the Cross Kirkland Corridor.

10. MEETING EVALUATION

"Ambitious."

11. ADJOURNMENT

Mr. Ockerman moved to adjourn. Mr. Marx seconded. Motion carried (5-0).

Meeting was adjourned at 8:49 p.m.

Jennifer Schroder, Director
Parks and Community Services

Sue Keller, Chair
Park Board

From: JSchroder@kirklandwa.gov
 To: jeffmccomb@hotmail.com
 Subject: off leash ares for dogs to swim
 Date: Fri, 26 Apr 2013 16:04:01 +0000

Hello Mr. McComb, thank you for your email requesting Kirkland provide areas where dogs can swim. I will present your request to the Park Board at their May 8th meeting. I agree with you that we need to provide more off leash areas and specifically areas for dogs to swim.

If you would like to also attend the next Park Board meeting to speak directly to the board regarding this matter, the board meets at 7pm in the City Hall Council Chambers. Their next meeting is May 8th. Their agenda includes public comments at the beginning of the meeting, it is at that time you would have the opportunity to address the board.

In order for me to designate an area for off leash I will need the Park Boards support to seek the City Councils approval to amend the park rules.

Thank you Mr. McComb, If you have any questions about the Citys Park Rules as it relates to dogs off leash, please contact Jason Filan, Park Operations Manager at: jfilan@kirklandwa.gov

I will be on vacation next week and will return Tuesday May 7th.

- Jenny

Jennifer Schroder, CPRP

Request received via www.kirklandwa.gov, submitted 4/24/2013 11:15:28 AM:

Details of Complaint (Be specific as to time, duration, location of violation, identities of responsible parties, actions of parties, and nature of complaint, continue on back if needed).

Give dog owners a place where their dogs can swim. If we can't do it in PUBLIC parks. 99% of dog owners understand not everyone likes dogs nor do they want to be bothered by them. We understand that, however just because people don't like dogs does not mean dog owners don't have rights to enjoy Kirkland parks either. Can you please give dog owners a place to play with their dogs on Lake Washington so they can swim offleash! We can find common ground so everyone can enjoy parks and dogs can be offleash and have a place to enjoy life. It is ridiculous that we have to go to Redmond (and pay \$1 that benefits their city) but Kirkland has no such outlet when it is surrounded by Lake Washington. The KDOG park in totem lake is great and much appreciated but dogs love water! and should be able to enjoy it.


CITY OF KIRKLAND

Department of Parks & Community Services

505 Market Street, Suite A, Kirkland, WA 98033 425.587.3300

www.ci.kirkland.wa.us

To: Park Board
From: Jennifer Schroder, CPRP, Director
Date: May 3, 2013
Subject: May Staff Update

RECREATION DIVISION
Recreation

- Recreation Manager, Linda Murphy and Recreation Coordinator, Tracy Harrison attended Washington Recreation & Park Association's annual conference in Vancouver, Washington where they attended many informational and educational sessions and had the opportunity to network and learn from other recreation professionals.
- Spring and summer registration is doing very well with over 5,700 enrollments to date and program revenues up by \$23,000 compared to 2012.

	JAN	FEB	MAR	APR	TOTAL
2012	\$41,025	\$25,821	\$292,533	\$139,962	\$499,343
2013	\$48,715	\$35,086	\$296,350	\$145,766	\$522,918
variance	\$7,690	\$9,264	\$816	\$5,803	\$23,574

North Kirkland Community Center

- North Kirkland Community Center welcomes Brianna Eggleston, Facility Program Attendant, to the team. Brianna is very active in the Kirkland community. She started out as a Volunteer Police Explorer and was promoted to Lieutenant within one year. At the Community Center she will be working during the weekdays helping with Indoor Playground, office support and front office coverage.
- Recreation staff is already in full swing planning the fall/winter brochure. With the number of classes and special offerings it will take the month of May to solidify the descriptions, fees, and schedules for the seven-month class catalog.

Aquatics

- Aquatic Program Registration continues with over 1,600 participants registered for programs such as Learn-to-Swim swimming lessons, Aquarobics and Orca Swim Team, generating over \$127,000 in revenue.
- Aquatics planning and hiring process continues. Over 90 applicants have applied for aquatics seasonal employment. Selected candidates will teach swimming lessons, coach swim team, and lifeguard at Peter Kirk Pool, Houghton, Waverly and Juanita beaches.
- American Red Cross Lifeguard Course and American Red Cross Water Safety Instructor Course will be taught at the Peter Kirk Pool beginning May 19th. Course participants will learn a variety of skills and become certified as Lifeguards or Water Safety Instructors. Nineteen students are registered to become American Red Cross Certified Lifeguards and seven students are taking Water Safety Instructor Course.
- On April 8th Kelsey Hayes and seasonal aquatic leadership staff Carly Parker attended the Drowning Prevention Network meeting at Children's Hospital. A variety of topics were discussed

including the establishment the new boater safety regulations, the need to continue to grow lifejacket loaner programs at beaches and swimming areas, and the desire to incorporate water safety education into Kindergarten through High School curriculum, educating students on the risks of open water swimming with the hope of preventing drowning.

- The City of Kirkland Fire Department will be using the Peter Kirk Pool during the last two weeks of May. Each year, the Kirkland Fire Fighters participate in water safety and rescue training, reviewing and learning water rescue techniques.
- The Peter Kirk Pool opens to the general public on June 3rd on a limited schedule and will begin full operations on June 24th. Houghton, Waverly and Juanita beaches will be guarded daily July 1st - September 2nd (weather dependent).

Sports and Fitness

- The spring season of our pee wee soccer league kicked off April 27th with a total of 260 children participating this season equating to 26 teams. This is an increase of 22 children from last spring season. Total revenue topped \$16,500 for the current season which is also an increase from last year. The program has been well-received by the community. A testament to this is the waitlist in each division. Staff hopes to continue the league and create new ways to include more children.
- Wing Dome of Kirkland is the official Adult Sports League sponsor for the spring season. Wing Dome and its parent company Consolidated Restaurants were generous enough to sponsor the volleyball, softball and dodgeball leagues which include eight divisions. Each division winner will receive a \$100 Wing Dome gift card to spend as they'd like. We thank Wing Dome of Kirkland for their sponsorship!
- Our city softball league starts the week of May 5th. There are two men's divisions competing this season with a total of 12 teams. Teams will play at Crestwoods Field with 16 evening games in eight weeks. The winners from each division will receive a \$100 gift card to Wing Dome (adult league sponsor).
- We are recruiting for our newest league, beach volleyball, which will be held at the newly refurbished volleyball courts at Juanita Beach! As a pilot program/league, we will be charging a nominal fee for entry as these teams will help us mold our new league. The season is slated to start at the end of June and run through August. We are offering both at Co-ed and Women's division.
- The search is on for this year's tennis camp directors and instructors. Staff will be holding the first of two days of interviews on May 9th. We are recruiting three tennis leads as well as four tennis assistants. These staff will cover programs which will be held at Juanita tennis courts, Peter Kirk park and Lake Washington tennis courts.

Peter Kirk Community Center

- Several of the new spring classes have been met with enthusiasm including Digital Photography from A to F-Stop, Become a Mystery Shopper and "Is It a Real Work-at-home Job or a Scam?" to name a few.
- Volunteer Recognition was held at PKCC again this year on April 18th. The staff is pleased to be part of this much loved event.

COMMUNITY SERVICES DIVISION

Park Planning and Development

- Cross Kirkland Corridor – The City is hosting a meeting for businesses in Kirkland on May 14th from 7:30 to 9:30 a.m. at the Eastside Tennis Center, 10822 117th Place NE. The focus of the meeting is the Cross Kirkland Corridor, and we will capture input from businesses not only on the corridor plan, but also plans for Totem Lake, Comprehensive Plan, Transportation Plan, and other planning efforts underway.

- Waverly Beach Park – We have selected Anchor QEA as the lead consultant for the Waverly Beach Renovation Project. Anchor is an award-winning national firm that has completed a number of waterfront park projects on Lake Washington and Puget Sound. We anticipate their work beginning in late May. This item will be on the Park Board's June meeting agenda.
- Shoreline Structures Assessment – We have selected Associated Earth Sciences (AES) to complete an assessment of our waterfront park docks and bulkheads. AES is a Kirkland-based firm with whom we have worked on previous shoreline assessments and various park projects. Their report will be completed by the end of the summer and a report will be presented to the Park Board in the fall.

Special Events

- May is a busy month for Kirkland events in and near our parks. Upcoming community events include:
 - May 5, Bark for Life, Edith Moulton Park; fundraiser for American Cancer Society, www.juanitabark.org
 - May 10, Juanita Friday Market Opening Day, Juanita Beach Park <http://www.kirklandwa.gov/juanitafridaymarket>
 - May 11-12, Kirkland Artists Studio Tour sponsored by Kirkland Arts Center <http://kirklandartiststudiotour.com>
 - May 12, Kirkland Half Marathon/5K, Juanita Beach Park <http://www.promotionevents.com/Kirkland/index2.htm>
 - May 18, National Association for Mental Illness (NAMI) Walk, Marina Park, <http://www.nami-eastside.org>
 - May 27, 7 Hills of Kirkland Bike Ride, Marina Park; fundraiser for Kirkland Interfaith Transitions in Housing (KITH), <http://www.7hillskirkland.org>
 - June 5, Kirkland Wednesday Market Opening Day, Marina Park <http://www.kirklandwednesdaymarket.org>

Youth and Human Services

- Teen Traffic Court was held in April. A total of eight cases were heard.
- A draft script is currently being reviewed for the next video installment of We've Got Issues focusing on Teen Suicide.
- Youth Council members are working on developing their new role with the Juanita Farmer's Market and looking forward to opening day on May 10th.
- The 2013 Bluefish Festival will take place on Saturday, June 8th. This annual event is hosted by KYC and KTUB.
- Members of the Youth Council participated in the Earth Day Park Clean Up at Juanita Bay Park on April 20th.
- In partnership with volunteers and donors, the City will be offering a summer lunch program on Tuesdays at both 132nd Square Park and Juanita Beach Park (north side).

MAINTENANCE DIVISION

Athletic Fields

- Lee Johnson Field – Regular season play continues. Things are going well, although there have been the typical number of rainouts this time of year. The end of the month will bring the Memorial Day Weekend Tournament, hosted by Kirkland Baseball Commission (KBC) with games scheduled the Thursday of Memorial Day Weekend through Monday.
- Crestwoods – Lake Washington High School girls' softball teams have done well this season! They're moving on to the next level of play in their season, so their practices continue through possibly the end of May. Go Kangs! City of Kirkland Recreation League Softball begins May 5th and will continue through the season at Crestwoods Sunday nights and weeknights. Senior Softball

leagues (Men's and Co-ed) began their practices in April and games kick off in May. We welcome them back as well!

Volunteers

- Sunday, April 14th, in honor of Earth Day, the Moss Bay Dive Club 19 volunteers provided their services at Marina Park. They did a great job scanning the lake bottom for litter and garbage. We so very much appreciate their services. Thank you, Moss Bay Dive Club!!
- On Saturday, April 20th the Juanita Neighborhood Association, led by Doug Rough, and 40 other volunteers provided many helping hands for three hours each working on trail improvements. They did a great job! Thank you Juanita Neighborhood Association!
- On Saturday, April 27th, Eagle Scout volunteer Dalton Calderwood and 9 other scouts provided help with the trail system at OO Denny Park. We are so grateful for their help!
- On Tuesday, April 30th, 12 interns of City Church returned to provided assistance at Juanita Beach Park. During their hour and a half visit, they weeded the parking lot and beds with assistance provided by Parks crews. City Church's assistance was quite valuable. We appreciate their strong efforts. Thank you, City Church!

Notes from the Field

- New team members Sara McKay, Ryan Wageman, and David Brakke started their service with the division this month. We are excited about the skills they bring to the team and look forward to working with them. They complete the full time hires from the Parks Levy resources. Seasonal staffing is staggered and on-going through the spring and summer months.
- April showers are bringing May flowers! Staff are in full swing maintaining and incorporating the new responsibilities that annexation and the levy have brought to the division. Our parks and open spaces are looking great and benefitting from all the natural watering and nice weather.
- O.O. Denny update. Staff has received good feedback from regular users about the City's presence and the work at the park. A couple of new amenities, compliments of the Finn Hill Park and Recreation District, will be completed this month: a paved parking lot will replace the gravel lot on the east side of Holmes Point Drive; the west lot will be resurfaced and striped; lastly, installation of the new playground is scheduled to begin May 8th.

GREEN KIRKLAND PARTNERSHIP

- Green Kirkland Partnership hosted three outreach booths during the month of April that allowed an important opportunity to recruit new volunteers and talk with the public about the Green Kirkland Partnership's work.
 - April 6th, Viva Volunteers Fair at Peter Kirk Community Center
 - April 19th, Evergreen Hospital Earth Day Fair
 - April 22nd, UW Bothell Earth Day Event
- On April 20th, in partnership with EarthCorps, we hosted our Earth Day volunteer event at Juanita Bay Park. Over 170 volunteers helped to remove Himalayan blackberry and English ivy, mulch cleared areas and care for previously planted areas. Earth Day remarks were made by Congresswoman Suzan DelBene and Mayor Joan McBride. Also in attendance was Representative Larry Springer. See photos at www.facebook.com (search "Green Kirkland Partnership").
- At the City's Volunteer Recognition Event, four volunteers of the Green Kirkland Partnership were recognized for their volunteer contributions to the program and the City of Kirkland: Tobias Tillemans (teacher from Eastside Preparatory School), Dave Kreul (Juanita Bay Park and Cotton Hill Park), Nicholas Strand (regular volunteer at several parks), and Tia Scarce (Watershed Park Steward). See photos of award winners at www.facebook.com (search "Green Kirkland Partnership").
- Green Kirkland Stewards continue to host recurring volunteer events in their respective parks
 - 2009 Native Plant Stewards: 4th Saturday of the month events at Juanita Bay Park

- Juanita Bay Park Volunteers: Thursday, 10am-noon at Juanita Bay Park
- Highlands Neighborhood: Wednesday, 10am-11am at Cotton Hill Park
- Watershed Park Volunteers: alternating Wednesdays afternoons at Watershed Park through April
- In April, Katie Cava, joined the Green Kirkland Partnership division as Program Assistant.
- The following table summarizes Green Kirkland Partnership events and other activities conducted by volunteers in March. It includes event volunteers and ongoing volunteers (ongoing field and administrative work).

Date	Park/Work	Group Name	Number of Volunteers			Hours	Dollar Equivalent ¹
			Youth	Adult	Total		
3/7	Juanita Bay Park	GK Steward and Environmental and Adventure School	23	9	32	57	\$1,293.33
3/8	Juanita Bay Park	GK Steward and Environmental and Adventure School	23	9	32	104	2,359.76
3/11	Everest Park	Public Works and EarthCorps	21	1	22	66	1,497.54
3/13	Watershed Park	GK Steward & Volunteers	3	2	5	10.5	238.25
3/16	Cotton Hill Park	EarthCorps Partnership	41	50	91	345	7,828.05
3/23	Juanita Bay Park	2009 Native Plant Stewards	1	4	5	24	544.56
3/27	Watershed Park	GK Steward and Volunteers	6	5	11	22	499.18
3/29	Juanita Bay Park	GK Steward and Target	1	21	22	99	2,246.31
Ongoing	Administrative		0	6	6	85	1,928.65
Ongoing	Field work		0	10	10	140	3,176.60
March Total							\$21,612.23

¹ Dollar Equivalent = Hours x \$22.69

- Upcoming volunteer events open to the general public:
 - Saturday, May 11th at Kiwanis Park from 10 am to 2 pm. Sign up online at www.earthcorps.org/volunteer.php.
 - Saturday, May 25th, at Juanita Bay Park, 10 am to 1 pm. Contact JBRollers@gmail.com.
 - Wednesdays, May 1, 8, 15, 22 and 29, at Cotton Hill Park, 10 am to 11 am. Contact Karen Story karen@tinyisland.com.
 - Thursdays, May 2, 9, 16, 23, and 30, at Juanita Bay Park, 10 am to 12 pm. Contact Nona Ganz, 425.822.1618, nonaganz@frontier.com.



CITY OF KIRKLAND

Department of Parks & Community Services

505 Market Street, Suite A, Kirkland, WA 98033 425.587.3300

www.kirklandwa.gov

MEMORANDUM

To: Park Board

From: Michael Cogle, Deputy Director

Date: May 2, 2013

Subject: Parks, Recreation and Open Space Plan Update: Park Board Input

Recommendation

That the Park Board reviews the Parks, Recreation and Open Space (PROS) Plan update process and provides input on major issues and challenges facing Kirkland's parks, open spaces and recreation programming.

Background

Steve Duh from Conservation Technix will attend the Board's May meeting to provide an overview of the PROS Plan Update process and to solicit the Board's input on some of the major issues and challenges facing our park system.

As background and to spark your thinking in advance, attached is Section 2 of the current PROS Plan. Additionally, following are topic areas and questions that will help guide the discussion:

Visioning, Values & Goals

- Are today's program offerings and parks sufficient to keep your diverse population healthy, active and engaged 5 years from now? What, if anything, is missing or needed?
- Jump forward 10 years, and imagine the Kirkland in 2023. What can you see happening on the City with regard to active park space? Regarding trail connections? Regarding recreation programming? What changes do you see (and would you like to see)?
- What do you value about Kirkland Parks & Recreation? What kinds of memories do you want your residents to hold about the Department or the City's recreational resources?
- What are the most critical and fundamental components needed in the next 5 years for the park, recreation & open space system? Where should we focus resources & energy? How do the needs for indoor gymnasium space or all-season aquatics fit in to your priorities?
- How well does the community understand the breadth of the Department's services?

Community Partners

- Who are existing or potential partners for your program? Do you have ideas of where relationships can be fostered, expanded or renewed?
- How would you suggest increasing community awareness about your programs and parks?

Recreation & Wellness

- A wide array of activities exist today – from youth sports, to aquatics, to fitness, to walking/running, to water access. What recreation opportunities are missing? What are the constraints?
- What else can/should the City be doing to promote recreation programming? What role should the City play in furthering health and wellness programming?

Other Challenges, Issues & Concerns

- What could the City be doing more of? Less of? What could be done better?
- What do you see as the top three services the Department provides?
- Specifically, what would you like to see incorporated into this Plan? What are the critical themes, issues or policies that need attention?

Attachment

SECTION 2

Major Issues and Opportunities

As we look at current City parks and recreation services there are a number of important issues and opportunities facing Kirkland. These are:

1. Acquisition of Additional Park Land & Development of Parks

ACQUISITION

PROS Plan Policy 1.1: (Kirkland Comprehensive Plan (KCP), Policy PR-1.1)
Acquire parks, recreation, and open space facilities in those areas of the City facing population growth, commercial development, and in areas where facilities are deficient.

A major component of the Plan is the need to acquire more park land. Specifically, this includes acquiring land suitable for parks in City neighborhoods with existing and projected deficiencies, and where opportunities arise to make key linkages in the park system.

Another component is to provide neighborhood parks within walking distance of every Kirkland resident. This is best accomplished by providing a system of neighborhood parks which are located within easy reach of Kirkland residents and which meet the diverse recreational needs identified by the community. It is critical that the City be prepared to take advantage of opportunities to obtain properties needed for park and open space purposes.

Although Kirkland is blessed with extraordinary waterfront parks, we should capture opportunities if additional waterfront becomes available. If privately held lakefront parcels adjacent to existing beach parks or at other appropriate locations become available, we should make an effort to acquire these pieces. The City should continue to pursue creative use of waterfront street ends.

DEVELOPMENT

Natural Park Areas

The natural park areas, such as Juanita Bay Park, Yarrow Bay Wetlands, Heronfield Wetlands, Totem Lake Wetlands (King Conservation District), and Watershed Park provide unique natural resources and critical urban wildlife habitat. They are part of providing a balanced park system for citizens. Passive recreation uses such as walking, bird watching, interpretive educational programs and signage, and

non-motorized trail systems are appropriate for these sites. Opportunities exist for improving existing trails, continued reforestation of degraded urban forests, and restoration/enhancement of creeks, wetlands and habitat areas.

Carefully crafted development plans for both Yarrow Bay Wetlands and Heronfield Wetlands are needed to guide appropriate future public access and provide focus for restoration and enhancement of their critical natural resources.

Community Parks

Community parks, including Juanita Beach, Peter Kirk, Everest, Crestwoods, Heritage, and McAuliffe Parks, are usually 15 to 30 acres in size and are generally defined as larger, diverse recreation areas serving both organized active recreation needs and recreation use benefiting the neighborhood surrounding the site. Community parks are where the majority of active recreation occurs. Community parks often include recreation facilities such as playfields, sport courts (such as tennis, basketball, volleyball, skating, etc.) and community centers.

Implementation of adopted master plans for Juanita Beach Park, Heritage Park, and McAuliffe Park will substantially improve the recreation opportunities for citizens throughout the Kirkland community.

Creative and strategic thinking is essential to meet future demand for facilities commonly provided by community parks, especially as the opportunity for acquiring land diminishes as City population grows and vacant land becomes scarce. The PROS Plan promotes a partnership with the Lake Washington School District to utilize existing school lands and facilities more efficiently and effectively for additional playfields and other community recreation and park needs.

Neighborhood Parks

Neighborhood parks serve both limited active and passive recreation needs of a residential neighborhood within a quarter-mile radius and are usually no more than 15 acres and no less than 0.5 acres in size.

Areas of the City which are not met by the quarter-mile goal include the northern and central portions of the North Rose Hill Neighborhood, Market Neighborhood, Totem Lake Neighborhood, and the northern and eastern portions of the North Juanita Neighborhood.

2. Trails and Greenways

PROS Plan Policy 1.2 (KCP Policy PR-1.2)

Develop pedestrian and bicycle trails within parks and linkages between parks and the city's major pedestrian and bicycle routes identified in the Active Transportation Plan and between parks and nearby neighborhoods, commercial centers and public facilities, including schools.

Trails provide people with valuable links between neighborhoods, parks, schools and other public facilities, commercial centers and other regional non-motorized facilities. In some cases, public trails provide alternative transportation connections between communities. The citizens of Kirkland have consistently identified the need for more trails as a top priority. The City's Active Transportation Plan (ATP) provides the City's strategic goals and policies related to comprehensive trail planning including route designation, classification, funding priorities, and design standards. The ATP was developed by the City's Public Works Department, working cooperatively with the Department of Parks and Community Services, the Planning and Community Development, and the public.

One important goal for recreational and commuter trail planning noted in the Active Transportation Plan is the development of a recreational trail system within the former Burlington Northern Railroad right-of-way. This proposed trail is a regional facility traveling through many Eastside cities and providing critical links to other existing regional trails such as the Sammamish River Trail. This project is visionary and would require an inter-jurisdictional effort for planning and implementation. Another goal is development of a north-south recreational trail under the Seattle City Light (SCL) power lines within the SCL easement and various access points to the future trail. This trail would also connect to other communities and neighborhoods.

3. Park Design

Park design should evolve and be able to respond and adapt to the changing needs of park users. Park design should involve all ages, including teens, throughout each step in the planning process. According to the survey, focus group, and public workshops, residents appreciate the opportunity to experience a variety of passive uses including additional benches and picnic shelters.

4. Indoor Recreation Needs

PROS Plan Policy 1.3 (KCP Policy 2.1)

The need for additional community recreation facility space to meet indoor recreation needs for athletics, recreation classes, and meeting space should be examined.

Although the City currently offers a wide variety of activities and classes, the number and types of activities offered is limited by a lack of indoor active recreation space. The demand and interests of the residents cannot be adequately served. Although the City supplements its facilities with the use of school and other non-City facilities, the availability is limited and cannot serve the community need.

At present, Kirkland has three Community Centers; North Kirkland Community Center (NKCC), Peter Kirk Community Center,(PKCC) and the Kirkland Teen Union Building (KTUB), NKCC and PKCC are heavily used for programs and community rentals, to the point of capacity at peak times. The KTUB is operated by a community partner, and is focused on programs for teens.

In addition, the community has been fortunate in being able to use Lake Washington School District indoor facilities for City-sponsored recreation activities and programs. The use of School District facilities has enabled the City to provide a much higher level of service than would otherwise have been possible. However, while the City's recreation programs have grown and prospered through the use of School District facilities, a number of notable changes and facility challenges have taken place which fuels the need for additional City-managed public recreation facility space. These include:

- Interest in City recreation programs increases each year. Facility space at the North Kirkland Community Center is maximized during peak times, making program expansion to meet demands difficult.
- Current facility space is at a premium as more and more agencies and activities compete for limited space.
- School District facilities are only available in the late afternoon and evening times.
- A recent policy change in the School District's priority guidelines for facility use increases access for community wide youth opportunities but reduces and limits City sponsored adult programs.
- Increases in School District sponsored athletic programs result in less gymnasium space available for community recreation use.
- School District refurbishment of gymnasium floors and classrooms creates lengthy recreation program cancellations and disruptions of program continuity. Refurbishment is also limited in design, thus limiting the type of program that can be scheduled.

Due to these types of circumstances, the Parks and Community Services Department is limited in the quantity and variety of leisure opportunities it can provide to Kirkland citizens. In order to continue the City's commitment to encourage active lifestyles, and to respond to the residents needs and interests, the City recently completed a Kirkland Indoor Recreation Facility Plan in 2007. This plan was completed with the input from leaders in the community, key stakeholders, and residents.

The plan identifies the following goals for developing an Indoor Recreation Facility:

- Enhance the quality of life by providing programs and activities for participants of all ages and abilities;
- Offer a broad range of activities promoting fitness, social interaction, recreation and wellness;
- Create an environment and design that is inviting, warm, and inclusive of all;
- Provide indoor and outdoor connections;
- Reflect the positive attributes and quality of life in Kirkland and help sustain and enhance those qualities for future generations;
- Reinforce community by creating indoor space for the citizens to come together year-round;
- Serve as the social "heart" of Kirkland;
- Bring the community together and draw a broad spectrum of residents;
- Contribute to community pride;

- Provide a facility that is financially feasible and can generate substantial revenue to offset operating costs;
- Develop financial and programming partnerships with public and private providers that share the values and goals of community recreation, health and wellness;
- Provide maximum flexibility and multiple use through design and programming that adapts to changing interests and needs;

The City needs to continue progress on developing an Indoor Recreation Facility. Indoor recreation space managed by the City has the following types of advantages:

1. It can be tailored specifically for community use to insure a comprehensive program for all ages.
2. The City would have the ability to more effectively schedule the facility, eliminating problems that can cause customer service issues and have adverse effects on the quality of the City's programs.
3. The City could provide community recreation 24 hours a day, seven days a week, thus meeting the growing demand of Kirkland residents.

To a much lesser degree, other indoor recreation facilities, such as tennis courts, a swimming pool, neighborhood recreation centers, and racquetball courts, have been suggested as indoor recreation needs. Providing these kinds of specialized facilities in the future will depend to a large extent on significant public demand and support and whether or not the need is being met elsewhere by other public agencies or the private sector. Accordingly the Parks and Community Services Department should consider the availability of nonpublic facilities to meet community needs.

5. Waterfront Access

Kirkland's parks on the waterfront are the heart and soul of the City's park system. They bring identity and character to the park system and contribute significantly to Kirkland's charm and quality of life. They stretch from the Yarrow Bay Wetlands to the south to Juanita Bay and Juanita Beach Parks to the north, providing Kirkland residents year-round waterfront access. Kirkland's waterfront parks are unique because they provide citizens a diversity of waterfront experiences for different tastes and preferences. Citizens can enjoy the passive and natural surroundings of Juanita Bay and Kiwanis Park and more active swimming and sunbathing areas of Houghton and Waverly Beach Parks. The waterfront parks truly identify Kirkland as a waterfront community.

The high visibility and use of Kirkland's waterfront parks requires high levels of maintenance, safety and security, and periodic renovation. Swimming beaches, docks, recreational moorage facilities, boat ramps, and shoreline walkways, where issues of liability are very important, must be kept safe and in good condition for the public's enjoyment and use.

Kirkland is blessed with extraordinary waterfront parks. However we should never lose sight of capturing opportunities if additional waterfront property on Lake Washington becomes available. If privately held lakefront parcels adjacent to existing beach parks or at other appropriate locations

become available, effort should be made to acquire these pieces. Street ends are wonderful opportunities to expand the public's access to the waterfront. The Plan recommends that all waterfront street ends be retained in public ownership for open space purposes.

The Plan identifies development of Forbes Lake Park as an important expansion of the City's commitment to providing waterfront access.

PROS Plan Policy 1.4: (KCP Policy PR-2.3)

Encourage nonmotorized small craft water-oriented activities/programs along the shoreline where appropriate and consistent with public interest and needs.

Kirkland has miles of waterfront with major portions in publicly owned parks. The City should strive to maximize its use to the continued benefit of its citizens. In the future, providing programs for small craft such as canoeing, kayaking, sailing, rowing, and sailboarding should be encouraged. Programs oriented around non-motorized boating activities provide excellent opportunities to teach lifelong recreation skills in addition to emphasizing water and boating safety. Kirkland's two public boat launch facilities provide important access to Lake Washington. A small facility in Houghton Beach Park provides for hand launching of non-motorized boats, and at Marina Park in the Downtown area, a one-lane facility exists for trailerable boats.

The City should cooperate with other jurisdictions to assure that this regional need is addressed with regional participation and resources. Such facilities are best located where there is an opportunity for adequate on-site parking and where intrusions into neighborhoods can be kept to a minimum.

The Juanita Beach Park master plan provides for improved non-motorized boat access and activities. Implementation of these new and improved amenities should be completed in the future with careful consideration and mitigation of the potential impacts to wildlife habitat in Juanita Bay.

6. Renovation and Maintenance of Parks and Facilities

PROS Plan Policy 1.5: (KCP Policy PR-1.3)

Ensure adequate maintenance and operation funding prior to development of parks and recreational facilities.

Renovation and maintenance is a very high priority for parks and facilities. There is a significant public investment in developing parks, playgrounds, buildings, and special facilities such as the outdoor pool. Consequently, it is very important to provide adequate maintenance and operation support when new parks and other facilities are developed. By deferring maintenance and operation support and not practicing preventative maintenance, long-term maintenance and operation costs will rise, and facilities will deteriorate quicker, resulting in replacement or significant repair sooner than they should.

PROS Plan Policy 1.6: (KCP Policy PR-1.4)

Renovate parks and facilities in a manner that will conserve the use of energy and other resources and maximize efficient maintenance practices.

As the City's park system matures and requires periodic renovation, emphasis should be placed on developing improved methods of conserving energy, using better equipment and innovative practices, and designing park areas in such a manner as to reduce long-term maintenance and operating expenses.

To maintain efficiency in the areas of renovation and maintenance, the City's parks maintenance program includes:

- A systematic inventory of parks system infrastructure, including site furniture, sports courts, park pathways, playgrounds, and buildings in order to project future budgeting and timing for replacement and repairs.
- Use of modern, efficient and certified equipment.
- Efficient and effective use of seasonal part-time employees.
- A scheduled preventative maintenance management system to efficiently allocate and plan maintenance activities.
- Supplementation of park maintenance with volunteer groups, students, neighborhood groups, and service organizations.
- Ongoing training provided for full-time maintenance staff.
- Use of contract maintenance in selected functions to meet peak demands and help maintenance staff respond to more specialized and urgent work needs.

Renovation is a key component to a healthy park system. As Kirkland grows, and park use increases in frequency and intensity, periodic renovation is essential to keep pace with recreational needs, changes in safety guidelines, demands on use, and the need for continued effective and efficient maintenance.

7. Partnerships

PROS Plan Policy 1.7: (KCP Policy PR-2.4)

Coordinate with neighboring cities, King County, Lake Washington School District and other agencies in the planning and provision of recreation activities and facilities.

Partnership with Lake Washington School District

For years, the City has enjoyed a cooperative relationship with the Lake Washington School District in the use of their indoor facilities for a variety of organized recreation and sports activities. The use of School District facilities has enabled the City to provide a much higher level of service than would otherwise have been possible. The City reciprocates with priority use of its facilities for school activities and by providing scheduling services for outdoor facilities. The Parks and Community Services

Department provides field coordinating and scheduling services for the School District and community sports organizations. These sites range in character from open lawn areas at public schools and parks (originally not intended for sports activities) to formal athletic fields with complete facilities.

The school system is a major partner in the provision of the City's park and recreation services in terms of open space acreage and recreation facilities. There continues to be high demand and insufficient supply for facilities such as practice and game fields. Increase in population growth will aggravate this situation. Conditions will not improve without effective partnerships between sports organizations, the City, the School District, and sub-regional providers of recreation.

To ensure that School District facilities will continue to be available for City sponsored recreation programs, the City and School District entered into a joint-use agreement in the year 2000 setting forth the conditions and understandings necessary for reciprocal use of recreation facilities and joint development of capital projects.

In the future, the City should work more closely with the School District to actively explore opportunities for greater joint use of facilities. A cooperative effort on the part of the School District and the City to renovate existing playing fields on school sites should be continued as a step to providing additional needed playfield space for soccer, softball, and baseball. Independent sports organizations are experiencing a shortage of practice times and space. With facility upgrades and ongoing maintenance, facilities can be more playable and safer to use.

Partnership with King County

As the Eastside continues to urbanize, the role of King County parks becomes more important in acquiring, developing, and maintaining the larger land holdings for the region. In the future, there will be an increasing need for regional parks. The role of King County in providing parks is also changing with a major focus on systems of open space corridors that conserve natural resources, and agriculture lands that provide recreation opportunities, fish and wildlife habitat, scenic beauty, and regional trails that link cities and communities.

8. Recreation Services

PROS Plan Policy 1.8 (KCP Policy 2.4)

Kirkland citizens of all ages and abilities should have the opportunity to participate in diverse, challenging, and high-quality recreation programs that are both accessible and affordable.

Comprehensive recreation opportunities are a major ingredient of a healthy community. By providing services that are creative, productive and responsive to the needs of the public, the City Community Services Division can enhance the quality of life in Kirkland. Citizens can choose from a wide array of activities, including fitness, sports, swimming, outdoor recreation, day camps, cultural programs,

creative movement, and a variety of other programs and special events for all ages. City-sponsored activities continue to be in high demand from the community.. Emphasis should be placed on programs, activities and events that are, safe, appropriately priced, and held at convenient locations and times. The City intends to closely monitor local and national trends to offer the most diverse, accessible, and affordable recreation opportunities possible.

Kirkland citizens are also served by other leisure providers. The City should continue to act as a resource agency for the community to promote, coordinate, develop, and maintain community leisure activities. It is important that the City work with other leisure providers to complement and support each other in the cooperative provision of leisure services. Innovative methods of service delivery can be developed through continued arrangements with the School District, private non-profit agencies such as the Boys and Girls Club and Friends of Youth, private fitness clubs (seeking subsidized general public access for a certain number of hours) and the local businesses in the community. There are several opportunities for City-sponsored recreation programs that can be realized during the next decade including:

Youth Programs

A healthy community emphasizes plentiful recreation opportunities for its youth. The need for recreation programming for children of all ages continues to grow. The City should work to expand its current offerings and work with other leisure providers in the following areas:

- Increased programming that addresses an expanding need for physical activities that are safe, supervised, and productive. Opportunities for low-cost, drop-in recreation activities within neighborhoods should be explored, working in partnership with the School District and other agencies.
- Increased activities for preschool children, including opportunities to be active.
- Ensure the success of the Kirkland Teen Union Building as a recreation and social hub for youth, particularly those interested in music, art and technology activities.
- Increased indoor and outdoor facilities for youth sports programs, particularly baseball, soccer, and basketball.
- Increase programs that support an active, healthy lifestyle, recognizing and helping to impact the national obesity rates

Adult Programs

An increasing need in the following adult program areas must be explored:

- Health and fitness activities that are safe, inexpensive, and easily accessible. A diverse selection should be offered, including fitness classes, swimming programs, trails and facilities for jogging and walking.
- Adult sports programs, both drop in and league play, providing opportunities to stay fit, active and healthy. New facilities will need to be developed to meet this need.
- Lifelong learning (self-improvement) activities.

- Develop new programs to meet the growing demand for both traditional sports and alternative sports, and opportunities throughout the day and evening hours.

Family Programs

The City will need to emphasize opportunities for family recreation. The City will need to implement new, innovative programs allowing family members to participate in leisure activities together. Programming emphasis will be on:

- Outdoor activities that take advantage of the unique physical surroundings of the Kirkland community.
- Lifetime family fitness activities, such as walking and swimming.
- Support and co-sponsor special events for families to foster a greater sense of community, such as the Fourth of July Celebration, outdoor movies, concerts in the park, and other community-wide events.

Older Adult Programs

PROS Plan Policy 1.9: (KCP Policy PR-2.5)

The quality of life for the older adult population should be enhanced by providing opportunities to engage in social, recreational, educational, nutritional, and health programs designed to encourage independence.

The Peter Kirk Community Center is a valuable community resource which can be managed to meet many of the diverse recreation needs of older adults, and serve as a hub of community life for this population. Emphasis should be placed as follows:

- Partnerships with community agencies to create a variety of daytime older adult services and recreation opportunities at PKCC. In addition, the City needs to explore possible partnerships with other agencies, (i.e. Cascadia Community College, Lake Washington Technical College), to expand programming geographically around the city.
- Expand on classes and programs, appealing to the next generation of older adults, providing programs in the evenings and on weekends. Expand on opportunities for older adults to stay active, healthy and fit.
- Day time classes and programs at both Peter Kirk Community Center and North Kirkland Community Center targeted to meet the needs and interests of senior adults.
- Use of the Parks and Community Services publications and the City web page to create links, provide telephone numbers and general information about community services and lifelong learning opportunities available from local agencies.
- Expansion of programs geared toward taking advantage of the Kirkland Teen Union Building, including those related to the technology lab, the sound studio, and the art room.

Special Populations

PROS Plan Policy 1.10: (KCP Policy PR-2.6)

Provide an on-going analysis of needs and provide continued access to recreation programs for citizens with physical and developmental disabilities.

The need for specialized recreation programs for mentally and physically challenged individuals will continue to be a priority, and be addressed by the following:

1. The City will continue to work with regional partners, such as the City of Bellevue's Highland Center, to support opportunities for Kirkland citizens with special needs.
2. The City has developed some local social recreation opportunities for Adults with special needs, and will continue to expand as demand grows and resources allow.
3. The City will also continue its support of inclusion opportunities in all of our programs.

9. Natural Resources Conservation

Natural areas and open spaces are a vital component of the health and well being of the community. Conservation and enhancement of the ecological resources found within the City is a key component of its land use and park planning. In surveys and workshops, Kirkland citizens have consistently identified natural areas as being a key component of park planning.

Bodies of water in Kirkland, other than Lake Washington, include Forbes Lake, Forbes Creek, Juanita Creek, Cochran Springs Creek, Yarrow Creek, Everest Creek, Totem Lake, and numerous smaller streams and tributaries. These resources provide valuable habitat for wildlife and contribute to water quality. Totem Lake Park is owned by the King County Conservation District. Important portions of Forbes Lake, Forbes Creek, Cochran Springs Creek, Yarrow Creek, and Everest Creek are under City ownership.

Open space corridors serve many important functions, including recreation, fish and wildlife habitat, and the connection of individual features that comprise a natural system (e.g., wetlands linked by a stream within a watershed). Kirkland's open space corridors are composed of parks and other publicly owned land, along with sensitive areas and their buffers.

PROS Plan Policy 1.11: (KCP Policy PR-3.1)

Work cooperatively with numerous resource management agencies and citizens to care for streams, enhance and protect urban forests and wetlands, improve wildlife habitat, and provide limited public access.

The City of Kirkland has a considerable wealth of open space, parks and greenbelts. These natural areas strengthen local neighborhoods, improve property values, and make communities more attractive and vibrant. Over half of Kirkland's open space is forested natural area. These urban forests provide numerous "green services" such as cleaning our air, filtering our water, and preventing erosion.

However, invasive plants, litter, changes in surrounding land use, pollution, and passive management are reducing nature's innate ability to function naturally. Our urban natural areas are disappearing and with them go critical services such as reduced storm water flows and lower greenhouse gases. Recognized impacts associated with an ever increasing urban population include the loss of privately owned open spaces, an increase in ornamental and invasive plants which threaten native vegetative communities, and an increase in competitive pressure upon native wildlife by nonnative species and domestic pets.

The City has the opportunity to continue to participate with both State and federal agencies and a variety of citizen groups to maintain and enhance existing resources, provide valuable educational opportunities, and provide a level of public use appropriate for the area.

The Green Kirkland Partnership is an alliance between the City of Kirkland, Cascade Land Conservancy, and the community to restore natural areas in the City.

The following are Green Kirkland Partnership's goals:

- Restore Kirkland's public forested natural areas by removing invasive plants and replanting native trees, shrubs, and ground covers for the sustainability of the forest and its habitat.
- Build the community's capacity for long-term stewardship of the forested natural areas through increased public awareness of and engagement in, protecting, restoring, and helping to maintain healthy forests.
- Implement an Environmental Education and Outreach program to educate and engage the community in stewardship projects.
- Create a sustainable volunteer stewardship program for ongoing restoration and care of our forested natural areas.
- Identify and protect additional forested natural areas that provide important ecological and public benefits.
- Establish resources to sustain the program for the long term.
- In the future, extend the program to non-forested natural areas such as emergent wetlands and shorelines.
- Educate citizens and landowners about the benefits and value trees provide and the importance of protecting and stewarding trees and forested natural areas.

PROS Plan Policy 1.12 (KCP Policy PR-3.2)

Preserve opportunities for people to observe and enjoy wildlife and wildlife habitats.

Over 60 percent of the City's parkland inventory provides valuable habitat for urban wildlife. In many cases, these parks also provide opportunities for interpretive education. The City must continue to balance the public benefits of providing access to these areas while limiting potential adverse impacts.

Acquisition is a key component to protection of valuable habitat. The City should review key parcels of land as they become available for inclusion into the existing network of parks and open space. The inclusion of these lands should be prioritized based on the following factors:

- Areas which are intrinsically biologically critical by virtue of their continuity with other, existing natural areas.
- Areas which provide benefits to the greater community, including water quality functions, hydrologic management, and erosion control.
- Areas of unique scenic quality.
- Areas which are culturally significant.
- Areas which provide significant fish and wildlife habitat.
- Areas located in neighborhoods with identified deficiencies in open spaces and parks.

10. Capital Recommendations

PROS Plan Policy 1.13: (KCP Policy 1.5)

Acquire and develop needed park facilities using traditional and new funding sources while maintaining high-level maintenance standards and program quality throughout the system.

The recommendations being made focus on the parks and recreation needs from the year 2010 and through 2012. Beyond that, the City will re-evaluate priorities and resources. In establishing recommendations, all of the competing needs for parks and programs are considered. The proposed recommendations include a mixture of acquisition, development, and renovation.

The three categories of capital improvement projects include acquisition, development, and renovation. This is consistent with how the Parks and Community Services Department currently prepares and identifies its submittal of projects in the City's Six-Year Comprehensive Capital Improvement Program (CIP). Some of the recommended projects have already been identified in the CIP. ***While the Plan is a tool for the next few years, longer term projects have also been identified to address expected community demands and needs.*** The priorities for acquiring, developing, and renovating parks are intended to be fluid and dynamic. Priorities will change continually as opportunities and needs arise. Opportunities will arise in these areas concurrently or at different times, and must be weighed against available resources. The identified list of recommended capital projects is not set or fixed. We expect that over time, new opportunities might present themselves. Therefore, the list does not preclude changing circumstances. Whether or not a project from the list will actually be implemented is determined by a combination of factors: opportunities that surface; funding available; support for the project; and long-term maintenance and operation costs.

Acquisition. A goal of the Kirkland Parks system is to capture opportunities for acquiring and preserving unique park sites. Unique park sites are often located adjacent to existing parks, unusual in size, and exceptional in character. Public surveys place a high priority on acquisition of land for parks and open space.

Development. There is a real need to develop new neighborhood parks in certain areas of the City to provide neighborhood playgrounds, picnic areas, and playcourts within walking distance.

Additionally, there is a need to expand the City's public trail system. In determining when a park should be developed, several key factors should be considered:

- Will park resources be made more accessible?
- Will it respond to an opportunity or demand?
- Will it help to achieve a balance among park types?
- Will it make the site more accessible, interesting, and safer for the public's use?

Renovation. One of the most important things that must be done with the park system is to keep it in high quality condition. Practicing preventative maintenance and improving parks and facilities on a scheduled basis maintains user satisfaction, protects the public's investment and is part of maintaining the community's positive image. There are key factors that influence the need to renovate parks including:

- Age and condition of facility
- Changing use patterns
- Safety and liability problems
- Unnecessary maintenance costs

Many of the parks and facilities acquired when the system was first developed are in need of renovation now and others will have to be renovated in the future to extend their usefulness to the public. The City's recent renovation work to restrooms, playgrounds, docks, and other facilities has proven to stabilize or reduce maintenance and operation costs through improved design and use of better materials.

Financing the Plan

On a biennial basis, the City prepares a Six-Year Comprehensive Capital Improvement Program (CIP). The State Growth Management Act also requires that the City adopt a Six-Year Capital Facilities Plan. Within the CIP, parks capital project needs and funding sources are identified. Financing capital projects comes from a variety of sources such as current operating funds, reserve funds, impact fees, grants, private sector support, and general obligation voter-approved bonds. Several funding sources are available to accomplish capital projects listed in the CIP. The following is a list of many of those funding sources.

- Reserves
- Quarter Percent Real Estate Excise Tax (REET)
- General Obligation Bonds
- Councilmanic Bonds
- Conservation Futures Tax (CFT)
- Fee-in-Lieu of Park and Open Space Fees
- Impact Fees
- Grants
- Donations

Capital Recommendations

Acquisition

- ✓ **Community Parks**
Pending Annexation Area
Expansion of McAuliffe Park
- ✓ **Natural Areas**
Creek buffers
Wetlands adjacent to existing parks
Habitat corridors
Potential Annexation Areas
- ✓ **Waterfront**
Lake Washington
Forbes Lake
- ✓ **Neighborhood Parks**
North Juanita (East of Juanita High School)
North Rose Hill (West of Mark Twain Park)
North Rose Hill (North West of Mark Twain Park)
South Juanita (East of Juanita Bay Park)
Market (South of Juanita Bay Park)
Totem Lake Neighborhood
North Juanita (South West of Brookhaven Park)
Pending Annexation Area
- ✓ **Special Areas**
Land for Community Recreation Center

Development

- ✓ **Community Parks**
McAuliffe Park
Pending Annexation Area
Heritage Park
- ✓ **Natural Areas**
Watershed Park
Yarrow Bay Wetlands
Heronfield Wetlands
- ✓ **Waterfront**
Forbes Lake Park
Kiwanis Park
Lake Ave West Street End
- ✓ **Neighborhood Parks**
Snyder's Corner Park Site
Totem Lake
Pending Annexation Area
Neighborhood Open Space Tracts
North Juanita (Southwest of Brookhaven Park)
North Juanita (East of Juanita High School)
North Rose Hill (West of Mark Twain Park)
North Rose Hill (Northwest of Mark Twain Park)
South Juanita (East of Juanita Bay Park)
Market (South of Juanita Bay Park)
- ✓ **Special Areas**
Community Indoor Recreation Center
AG Bell Elementary Playfields
International School Playfields
Juanita High School Playfields
Off-Leash Dog Area(s)

Renovation

- ✓ **Community Parks**
Everest Park Restroom
Peter Kirk Park Restroom
Lee Johnson Field Synthetic Turf and Re-Lighting
- ✓ **Natural Areas**
Green Kirkland Forest Restoration
Juanita Bay Park Wetland Restoration
- ✓ **Neighborhood Parks**
Reservoir Park
Terrace Park
Spinney Homestead Park
Ohde Avenue Park Site
Mark Twain Park
- ✓ **Waterfront**
Shoreline Restoration and habitat enhancement
Waverly Beach Park
Juanita Beach Park
Marsh Park Restroom
Houghton Beach Restroom
- ✓ **Special**
Renovation of Playgrounds, Sport Courts, Tennis Courts, Pathways and Parking Areas
Dock/Pier Renovations
Peter Kirk Pool Upgrades/Code Compliance



CITY OF KIRKLAND
Department of Parks & Community Services
505 Market Street, Suite A, Kirkland, WA 98033 425.587.3300
www.kirklandwa.gov

MEMORANDUM

To: Park Board

From: Michael Cogle, Deputy Director

Date: May 2, 2013

Subject: North Juanita Open Space

RECOMMENDATION:

That the Board receives an update from staff on the North Juanita Open Space.

BACKGROUND:

At the May meeting, staff will update the Board on the project and some suggested steps for moving forward with considering improvements to the North Juanita Open Space.

In addition, representatives of the Kirkland Police Department will be available to discuss the property and answer questions.

**CITY OF KIRKLAND****Planning and Community Development Department**

123 Fifth Avenue, Kirkland, WA 98033 425.587.3225

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MEMORANDUM

Date: May 1, 2013

To: Park Board

From: Paul Stewart, Deputy Planning Director

Subject: GMA Comprehensive Plan Update

Recommendation

Park Board receive a briefing on the Comprehensive Plan update process.

Background

The City is initiating work on the update to the City's overall Comprehensive Plan as required by the Growth Management Act. On February 8, 2013, staff presented the proposed approach to the plan update to the City Council as part of their retreat discussion. At the February 14 Planning Commission meeting staff also provided a similar presentation and conveyed the City Council's discussion comments and direction from the Council retreat. The Planning Commission has expressed an interest in meeting with the Park Board on the Comprehensive Plan update and the Parks, Recreation and Open Space Element of the Plan. It is understood that the PROS plan is in process and will form the basis for the Parks Element of the Comprehensive Plan. Staff from Planning and Parks are working closely together to coordinate this effort.

Attached is an issue paper that describes the City's approach to the Comprehensive Plan update. It is organized under the following main topics:

- Why are we doing this?
- Growth Management Act Framework
- How do we do this?
- What do we need to do?
- Community outreach and engagement.

Other materials were provided to the Council for their retreat and are included as attachments to this memo as background for the Park Board.

Included in the packet is the general work program and schedule (Attachment 6). The Planning Commission will be the lead advisory group on this effort and will be working closely with the Transportation Commission and Park Board. The general work program notes City Council review and "check-in" points throughout the process.

Memo to Park Board

May 1, 2013

Page **2** of **2**

Attachments

1. Guide to Periodic Update Process under GMA
2. Department of Commerce Comprehensive Plan Checklist
3. Department of Commerce Sample GMA Update Work Program
4. Countywide Planning Policies 2006-2031 Growth Targets
5. City of Kirkland GMA Comprehensive Plan Work Program
6. IAP2 Spectrum
7. City's approach to the Comprehensive Plan update



Department of Commerce
Innovation is in our nature.

Keeping Your Comprehensive Plan and Development Regulations Current

A Guide to the Periodic Update Process under the Growth Management Act

Prepared by the Washington State Department of Commerce
Local Government & Infrastructure Division
Growth Management Services
September 2012

Acronyms and terms used in this guide

CAO - Critical Areas Ordinance

CARL – Critical Areas and Resource Lands

Commerce – Washington State Department of Commerce (*previously named the Department of Community, Trade and Economic Development or CTED prior to July 2009*)

Comprehensive plan - land use document that provides the framework and policy direction to manage where and how growth needs are met. Plan elements address land use, housing, capital facilities, utilities, rural/natural resources, transportation, economic development, environment, cultural resources, and other topics.

Development regulations - controls placed on development or land use activities by a county or city, such as codes for zoning, critical areas, planned unit developments, and subdivisions.

GMA – Growth Management Act, Chapter 36.70A, RCW

GMS – Growth Management Services, a unit in the Department of Commerce, Local Government Division that helps counties and cities implement the GMA.

OFM – Washington State Office of Financial Management

Periodic update – A regularly scheduled review and update of county and city comprehensive plans and development regulations. For most communities, the update takes place every eight years under a schedule established by the Legislature in the GMA.

RCW – Revised Code of Washington (laws adopted by the state Legislature)

SMA – Shoreline Management Act

SMP – Shoreline Master Program

UGA – Urban Growth Area

WAC – Washington Administrative Code (rules adopted by state agencies)

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I. Introduction

The comprehensive plan is the centerpiece of local planning in Washington State. Like business plans, comprehensive plans provide the framework for how our communities will grow. And like business plans, they must evolve over time to be effective.

Many communities amend their comprehensive plan annually and regularly adopt changes to the development regulations that implement them. In addition to these regular amendments, the state Growth Management Act (GMA) requires counties and cities to periodically conduct a thorough review of their plan and regulations to bring them up to date with any relevant changes in the GMA and to respond to changes in land use and population growth.¹ This mandatory “periodic update” takes place for most communities at least once every eight years, though smaller, slower-growing communities² may take longer.

This guide explains when and how to go through the necessary steps in the periodic update process. The level of effort and timing of the update steps will vary depending on how recently your community has comprehensively updated its plan, the size of your community, and other factors.

This guide is intended as a user-friendly supplement to the GMA statutes and administrative rules that describe procedures that must be followed and substantive issues that must be addressed.

This guide may not be able to answer all your questions about the periodic update - the Washington Department of Commerce, Growth Management Services program may be able to help. To speak with your technical assistance team, call (360) 725-3055 west of the Cascades; or 509-434-4491 east of the Cascades. [Appendix A](#) includes the Growth Management Services staff assignments by region.

Why we plan

“...all of us know that quality of life is not guaranteed. We maintain it through the hard work of our citizens, our businesses, and our state and local-elected officials who make the tough decisions every day to ensure that we have a healthy, natural environment, a strong, sustainable economy, competitive, high-performing schools, and safe and high-quality communities for all of us to enjoy.

All of this makes Washington competitive in the global economy. And if we eliminate even one of these regional values, we diminish ourselves and our communities.

Comprehensive plans give expression to the values and priorities of our communities. These plans provide a 20-to-50-year vision—a roadmap for how our communities want to look and to function. For rural towns, it may be to preserve and sustain their agricultural heritage, for another, prioritizing downtown redevelopment. It all adds up to a shared vision, tough decisions, and partnerships.”

- Governor Chris Gregoire, announcing Smart Communities Awards, 2007

¹ The GMA is codified under RCW 36.70A. The “periodic update” requirements are found in [RCW 36.70A.130](#)

² The criteria determining whether or not a city or county qualifies are described on page 5.

Who must complete the periodic update?

Every county and city in the state is required to conduct a periodic update, though the obligation varies depending on whether the jurisdiction is fully or partially planning³ (see sidebar).

Fully planning counties and cities must complete the periodic update for their entire comprehensive plan and development regulations.

Partially planning counties are required to periodically update their critical areas ordinance and resource lands provisions. Partially planning cities usually have no designated resource lands, so their periodic update is usually limited to their critical areas ordinance.

When is the update due?

Under the GMA, the Legislature established a schedule for when the periodic update is required to be complete.⁴ The map below reflects new deadlines adopted by the 2011 legislature.⁵ Except for certain small, slow-growing communities, each county and its cities must complete the periodic update by June 30 of the years shown in Figure 1, and every eight years after that.

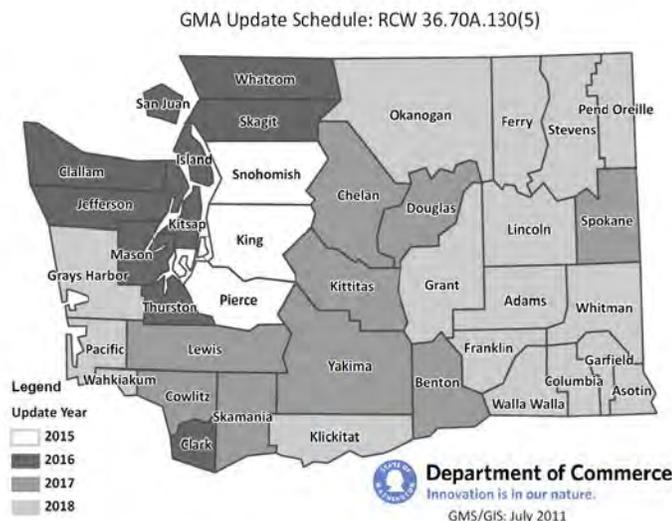


Figure 1: GMA Update Deadlines as amended in 2011 (see special cases below)

“Fully” or “partially” planning”

“Fully planning” means that a city or county must meet all GMA requirements, including adoption of a comprehensive plan and a complete set of development regulations implementing the plan. Only the state’s fastest growing counties and cities are required to plan fully, though a number of counties have “opted-in” by choice.

“Partially planning” jurisdictions are the counties - and the cities within their boundaries - that do not meet GMA population and growth rate thresholds and have not chosen to fully plan under the Act. Partially planning counties are required to designate and protect critical areas and designate resource lands (CARL). Partially planning cities must designate and protect critical areas, and may designate mineral resource lands. Currently there are ten partially planning counties: Adams, Asotin, Cowlitz, Grays Harbor, Klickitat, Lincoln, Okanogan, Skamania, Wahkiakum, and Whitman Counties.

³ Statute describing fully planning: [RCW 36.70A.040\(1\)](#); Statute describing “opting in”: [RCW 36.70A.040\(2\)](#)

⁴ [RCW 36.70A.130\(5\)](#)

⁵ See [ESHB 1478](#) and [RCW 36.70A.130\(5\)](#). **Note:** Jurisdictions should be aware of Section 4(6) of ESHB 1886, which was passed in 2011 and codified in RCW 36.70A.705 and 36.70A.710. This statute creates an additional periodic update of July 22, 2013, for Critical Areas Ordinances as they relate to agricultural activities for those counties that do not opt into the Voluntary Stewardship Program.

Smaller and slower growing cities and counties have an additional two years from the dates shown in Figure 1.

What is a small or slow-growing jurisdiction?

A **county** with a population of no more than 50,000 and a growth rate of less than 17% in the ten years preceding the deadline established in RCW 36.70A.130.

A **city** with a population of 5,000 or less and has had its population increase by the greater of either no more than one hundred persons or no more than seventeen percent in the ten years preceding the deadline established in RCW 36.70A.130.

Growth rates are measured using the ten-year period preceding the regular due date.

See RCW 36.70A.130 (6)(b) & (c)

Population is taken from the OFM annual population estimate, which is released on April 1 of each year. A county or city will not know for certain what their population is until three months before the statutory deadline. If a jurisdiction is close, or expects any large annexations close to the due date, the population information should be monitored closely.

May a jurisdiction complete the update early?

A jurisdiction may complete the periodic update process before its deadline.⁶ The deadline for its next periodic update would still remain eight years from the original deadline established in the GMA. For example, if a jurisdiction has an update deadline of June 30, 2015, but it completes its update in 2012, then it would not be subject to another required periodic update until 2023.

To help alleviate any confusion, Commerce recommends that the final legislative action taken upon completion of the periodic update process clearly note the early adoption and the due date of the next scheduled periodic update according to statute.

Special cases: 2013 deadline

There are a few smaller, slower-growing jurisdictions in areas represented on the map with a 2018 deadline that also have a periodic update deadline of December **2013**. This is because amendments to state law postponed their earlier 2007 periodic update deadline [See RCW 36.70A.130(6)(b-d)].

The 2006 Legislature passed an optional three-year time extension for small or slow-growing jurisdictions in those areas (SB 6427). The 2010 Legislature passed another optional three-year extension for those areas (SB 6611).

Contact Commerce if you have any questions about whether your jurisdiction is one of these special cases.

⁶ [RCW 36.70A.130\(6\)\(a\)](#)

II. The review and update process

There are four overall tasks counties and cities must take during the periodic update process. Tips for completing each of these tasks are included in the following sections.

1. Establish a public participation program	2. Review relevant plans and regulations	3. Take legislative action.	4. Submit notice to state
Develop a plan that includes a schedule for steps in the update process to ensure the public is aware of the process and knows how they can participate.	Evaluate whether there is a need to revise the urban growth area, comprehensive plan, or development regulations to ensure they are consistent with the GMA.	Adopt an ordinance or resolution finding that a review has occurred, and identifying revisions made or concluding that revisions were not needed.	Send formal notice of intent to adopt to the state at least 60 days prior to taking legislative action. Send a copy of the signed adopted ordinance or resolution 10 days after final action.

Before undertaking the update it is helpful for county or city staff to establish a **work program** that outlines the entire periodic update process. See sample work program in Appendix B.

1. Establish a public participation program

Counties and cities are required to establish a program that identifies procedures and schedules for the public to participate in the periodic update.⁷ The program must provide for **early and continuous public participation**.⁸ The program should clearly identify the scope of the review and identify when legislative action on the review and update component are proposed to occur. Counties and cities must ensure that **notice** of the update process is broadly and effectively disseminated.⁹ See Appendix C for examples of public participation programs.

The best way for a county or city to complete this requirement is to publish a complete public participation program or schedule at the beginning of the update process. However, it is not required that a county or city establish the entire schedule at the beginning of the process, as long as a program is established and effective notice is provided for all update steps.

Local jurisdictions may want to formally adopt the public participation program by resolution or ordinance to formalize the update process and help to meet the GMA requirements for early and continuous public involvement. See sample ordinances in Appendix C.

⁷ [RCW 36.70A.130\(2\)\(a\)](#)

⁸ [RCW 36.70A.140](#)

⁹ [RCW 36.70A.035](#)

A public participation plan can be adjusted over time if needed. The GMA provides that “errors in exact compliance with the established program and procedures shall not render the comprehensive land use plan or development regulations invalid if the spirit of the program and procedures is observed.”¹⁰

2. Review and revise comprehensive plans and development regulations

The Department of Commerce periodic update **checklists** should be the foundation of your review. These checklists (one for cities, one for counties) provide a concise summary of the GMA requirements. See Appendix D.

Filling out the checklists will help compare your local plan and regulations against the latest requirements, determine what needs to be reviewed in greater detail, and what may need to be added, deleted, and amended in plans and codes to maintain compliance with the act.¹¹

Commerce **strongly recommends** use of the checklists in designing your work program to complete the periodic update.

Counties and cities may elect to adopt an ordinance or resolution after reviewing and analyzing what will be updated and determining the scope of changes needed. This is a formal way to let the public know early “what is on the table” as part of the update. It also may help to limit appeals. If there are no challenges to the scope of revisions within 60 days after the legislative action, challenges to the jurisdiction’s final ordinance will be limited to the subjects defined in the ordinance. See sample legislative actions establishing the scope of an update in Appendix C.

The statute does not exempt any portion of a comprehensive plan or any development regulations from being subject to review and evaluation. However, local governments may use common-sense factors in determining the *level* of review, taking into account when the plan and regulations were adopted and whether and how the GMA has been amended in the intervening time.

¹⁰ [RCW 36.70A.140](#)

¹¹ Commerce encourages local governments to complete a checklist as part of the application to receive periodic update funds from GMS (*funds are not currently available*). The checklist can also be used at the very end of the update process to document what changes are proposed for adoption.

GMA periodic update:

Fully planning:

*“Each comprehensive land use plan and development regulations shall be subject to **continuing review and evaluation** by the county or city that adopted them. [A] county or city shall take legislative action to **review and, if needed, revise** its comprehensive land use plan and development regulations **to ensure the plan and regulations comply** with [GMA] requirements.”*

Partially planning:

*[A] county or city not [fully-planning under GMA] shall take action to **review and, if needed, revise** its policies and development regulations regarding **critical areas and natural resource lands ... to ensure these policies and regulations comply** with [GMA] requirements”*

- RCW 36.70A.130(1)(a & b)

Mandatory items to review and revise (if needed)

The GMA calls out a number of specific items that **must** be reviewed as part of the periodic update.

Amendments to the GMA

The primary purpose of the periodic update is to ensure local plans and regulations comply with all current requirements. Although the basic structure of the GMA has remained intact over the years, the state legislature has amended it frequently. The checklists highlight all requirements and indicate when the changes were adopted. In addition to the checklists, Commerce has prepared a summary of these amendments by year to help you zero in on what needs to be amended, based on when your plans and regulations were last amended. See Appendix E.

Partially planning jurisdictions only need to review and evaluate their policies and development regulations governing critical areas and natural resource lands. Fully planning jurisdictions will need to conduct a review and evaluation of all comprehensive plan provisions and development regulations. Jurisdictions often combine the annual comprehensive plan docket (annual amendments) with the periodic update review when both are considered in the same year. When doing so, it is crucial to emphasize that the amendment includes periodic update review in the public participation plan, in notices for public hearings and in the legislative action(s). Hearings Board cases have faulted jurisdictions for not informing the public about what actions are related specifically to the periodic update.

UGAs and population projections

Urban growth areas (UGAs), which by definition include all cities, must allow development densities sufficient to accommodate the next twenty years of projected population and employment growth. If zoning regulations don't authorize the densities to accommodate this growth, jurisdictions need to increase allowed densities, expand the size of the UGA, or both.

All fully planning counties, in conjunction with cities, must review UGAs as part of the periodic update.¹²

The GMA requires that jurisdictions use twenty-year population projections from the Washington State Office of Financial Management (OFM). These projections are developed every five years.¹³ The previous twenty-year population forecast from OFM was issued in 2007;¹⁴ the most recent was issued in May 2012.

Multi-County Planning Policies in Central Puget Sound

The [Puget Sound Regional Council \(PSRC\)](#) adopted new multi-county planning policies (MPPs) in 2008 as part of Vision 2040. These policies apply to King, Kitsap, Pierce, and Snohomish counties and the cities within them.

To implement the MPPs, these counties are amending their county-wide planning policies (CWPPs) by December 2010. Jurisdictions in those counties must ensure their comprehensive plans are consistent with both the MPPs and CWPPs.

¹² [RCW 36.70A.130\(3\)\(a\)](#)

¹³ [RCW 43.62.035](#)

¹⁴ <http://www.ofm.wa.gov/pop/gma/default.asp>

Jurisdictions in Clark, King, Kitsap, Pierce, Snohomish and Thurston counties will also need to review the results of the Buildable Lands report. This report is due one year prior to the due date of the periodic review.¹⁵

Any changes to UGAs must be consistent with adopted “County-Wide Planning Policies.” The policies, adopted by counties, set the general framework for coordinated land use planning between the county and its cities to ensure respective comprehensive plans are consistent with each other. Although it is not required, counties and cities may want to review these policies as part of their periodic update.

Critical areas ordinances

One of the initial requirements of the GMA was to designate and protect critical areas. The GMA requires all counties and cities to review and evaluate these critical areas ordinances during the periodic update.¹⁶ The GMA requires that “best available science” (BAS) be included in developing regulations to protect critical area functions and values. Meeting the BAS requirement was challenging for many jurisdictions in the initial round of periodic updates. The Department of Commerce and other state agencies, including the departments of Ecology and Fish and Wildlife, have published guidance for local communities on how to identify what constitutes BAS for critical areas protection and how local governments can include science in their policies and development regulations. These include model ordinances and lists of recommended habitats and species for protection. Counties and cities should consult these state agency recommendations for possible changes since their last periodic update. See Appendix F. In addition, they should include any other scientific information that may apply directly to their jurisdiction.

Until counties and cities have completed a comprehensive shoreline master program (SMP) update, uses or structures legally located within shoreline areas that were established or vested before the effective date of the CAO may continue as conforming uses. Cities and counties may authorize redevelopment or modification of these existing uses or structures provided they are consistent with the local SMP and will achieve no net loss of ecological functions.¹⁷

Mineral resource lands designations and development regulations

Another significant requirement of the initial GMA was for all counties and cities to designate mineral lands that are not already characterized by urban growth and that have long-term significance for the extraction of minerals. Fully planning jurisdictions were also required to adopt regulations that conserve these lands.¹⁸ The GMA requires that all jurisdictions review these mineral resource lands designations and requires fully planning jurisdictions to review their regulations. Counties and cities “shall take into consideration: (1) New information made

¹⁵ [RCW 36.70A.215](#)

¹⁶ [RCW 36.70A.130\(1\)\(c\)](#) , [RCW 36.70A.172\(1\)](#)

¹⁷ [RCW 36.70A.480\(3\)\(c\)](#), as amended by the 2010 legislature. Under [RCW 90.58.030](#), a “comprehensive SMP update” is defined as one that fully achieves requirements of Ecology’s SMP guidelines (WAC 173-26).

¹⁸ [RCW 36.70A.170](#); [RCW 36.70A.040](#) and [36.70A.060](#)

available since the adoption or last review of its designations or development regulations, including data available from the Department of Natural Resources relating to mineral resource deposits; and (2) New or modified model development regulations for mineral resource lands prepared by the Department of Natural Resources, the Department of Commerce, or the Washington State Association of Counties.”¹⁹ See Appendix G.

Recommended items to review and revise (if needed)

Counties and cities should consider addressing the following in their periodic update. If any changes to a UGA are required, each of the following items should be reviewed and amended to reflect new population and urban area changes.

Land use element

The Land Use Element describes the “big picture” of how a community chooses to balance the goals of the GMA. Key components of the land use plan are maps showing the future shape of the community and how its essential components will be distributed. Resource lands, critical areas, open space corridors, mixed use areas, residential, commercial, industrial, and major public and private facilities should all be addressed. Because the Land Use Element is tied to other elements in the comprehensive plan, many periodic updates include amendments to the Land Use Element. Recent amendments to the GMA now require communities to consider urban planning approaches that promote physical activity as part of the land use element wherever possible.²⁰ Examples of policies to promote physical activity can be accessed by clicking [here](#).

Capital facilities and transportation elements

When a community is planning for population increases, this usually triggers the need for more or larger infrastructure, such as roads, utilities, and sewer and water facilities. Changes in anticipated circumstances and needs may be addressed by updating the Transportation Element, Utilities Element, and Capital Facilities Element.²¹ This task requires that planning departments collaborate closely with public works staff or other service providers. Note that if as part of your evaluation you determine that funds will fall short for needed capital facilities, your community may need to consider changes to the Land Use Element.

Internal and external consistency

Whenever a plan is being amended it is important to verify that it is “internally consistent” (e.g., that the Land Use and Transportation elements support each other) and that the development regulations are consistent with and implement the comprehensive plan.²² Also verify that the comprehensive plan is “externally consistent,” as changes to comprehensive plans and development regulations in adjacent jurisdictions, special purpose districts, or state plans may

¹⁹ [RCW 36.70A.131](#)

²⁰ [RCW 36.70A.070\(1\)](#)

²¹ [RCW 36.70A.070\(3\)](#)

²² The GMA requires this consistency in RCWs [36.70A.040\(4\)](#) and [36.70A.070](#)

create an inconsistency with the county or city's comprehensive plan or development regulations.

Inventories

Counties and cities should review existing inventories and analyze new inventory data that supports the comprehensive plan. The GMA specifically requires the following:

Housing: Inventory and analyze existing and projected housing needs, identifying the number of housing units necessary to serve projected growth.²³

Capital Facilities: Inventory existing capital facilities owned by public entities, showing the locations and capacities of the capital facilities, and forecast future needs and proposed locations and capacities of expanded or new facilities.²⁴

Transportation: An inventory of air, water and ground transportation facilities and services, including transit alignments and general aviation airport facilities, to define existing capital facilities and travel levels and a basis for future planning. This inventory must include state-owned transportation facilities within the city or county boundaries.²⁵

Jurisdictions should also review basic assumptions underlying key calculations and conclusions in the existing comprehensive plan. If recent data demonstrates that existing assumptions are no longer appropriate for the remainder of the twenty-year plan, counties and cities should consider updating them as part of the periodic update. Counties and cities required to establish a review and evaluation program under the “buildable lands program” should use that information in the periodic update.²⁶ The GMA now requires Transportation Elements to include a pedestrian and bicycle component. Jurisdictions may also consider including multimodal transportation strategies concurrent with development. See Appendix I.

3. Take legislative action

“Legislative action” under the GMA means adoption of a resolution or ordinance by elected officials (city or county council/commission) indicating that the community has reviewed and evaluated the comprehensive plan and regulations and identifying the revisions made. Counties and cities must provide adequate notice and hold a public hearing before taking action.

A county or city may combine the periodic update with their regular (*e.g., annual*) program for amendments to their plan, since the GMA generally prohibits comprehensive plan amendments more frequently than once per year.²⁷

²³ [RCW 36.70A.070\(2\)](#)

²⁴ [RCW 36.70A.070\(3\)](#)

²⁵ [RCW 36.70A.070\(6\)](#)

²⁶ [RCW 36.70A.215](#)

²⁷ [RCW 36.70A.130\(2\)\(a\)](#)

The final legislative action will be to adopt any revisions to the comprehensive plan and/or development regulations, and conclude that the periodic update is complete. The ordinance or resolution must be explicitly approved by the local government’s legislative body as having been completed in accordance with GMA update requirements (citing specifically to RCW 36.70A.130), both to comply with the statute and to set time and subject matter limits for possible challenges. The resolution or ordinance should include findings that refer to any previous legislative actions that were part of the periodic update (e.g., resolutions adopting a public participation plan), and a finding that the jurisdiction has completed its periodic update requirement under the GMA.

If a city or county finds that it completely meets all GMA requirements and no amendments to the comprehensive plan or development regulations are needed, it must still take legislative action adopting findings to that effect. See sample final legislative actions in Appendix C.

Phasing legislative action

If a jurisdiction has significant amendments to their plans and regulations, it may be necessary to complete the amendments in several phases, perhaps over more than one year. In some cases, each of these amendments will be adopted through a separate ordinance or resolution by the jurisdiction’s legislative body. If this process is used, a public hearing should be conducted on each ordinance or resolution. It should be clearly identified in the public hearing notice and in the findings of each ordinance or resolution that the amendments are part of the periodic update process.

Commerce recommends that the final legislative action taken upon completion of the entire periodic update process clearly reference all previously adopted amendments, and includes a finding that, taken all together, these actions fulfill the requirements of the periodic update. For an example please see the Town of Yacolt resolution included in Appendix H.

4. Submit notice to state agencies

Send Notice of Intent to Adopt (*at least 60 days before adoption*)

Under the GMA, cities and counties must notify Commerce of its “intent to adopt” plan or regulations at least sixty (60) days prior to final adoption.²⁸ This step is often referred to as “60-day notice.”²⁹ Commerce adds all submitted notices and materials to a database that all reviewing state agencies can access. Agencies may provide comments to the city or county on the proposed changes during the public review process prior to adoption.

Send final plans and development regulations (*10 days after adoption*)

Cities and counties must submit a complete and accurate copy of its comprehensive plan or development regulations adopted under the GMA to Commerce within ten days after final

²⁸ [RCW 36.70A.106\(1\)](#)

²⁹ Some cities and counties combine this notice with their notice of determination required under the [State Environmental Policy Act](#)

adoption.³⁰ A copy of the signed adopting resolution or ordinance should be included, as well as indication of when the notice of adoption was published.

This is an important step as it not only finalizes the periodic update, but it also allows Commerce to update our database to signify that a specific jurisdiction has completed the periodic update. Commerce relies on this database when asked to verify that a jurisdiction is in compliance with the GMA.

How to submit plans and regulations

Submitting GMA materials to the state is as easy as sending one e-mail with a cover sheet and relevant documents to reviewteam@commerce.wa.gov. Directions are on the [Commerce Website](#). While electronic submittal is preferred, you may send materials by mail, either on a flash drive, compact disc, or paper, addressed to the Washington State Department of Commerce, Growth Management Services Review Team, PO Box 42525, 1011 Plum Street SE, Olympia, WA 98504-2525.

III. Missed deadlines and appeals

Missing the periodic update deadline has immediate financial consequences. A county or city that has not completed the basic actions described above by the deadline set in the GMA will be ineligible to receive funds from the Public Works Trust Fund³¹ or the Centennial Clean Water account³² or to receive preference for other state grants and loans.³³

A jurisdiction that has missed an update deadline is also vulnerable to a “failure to act” petition for review to a Growth Management Hearings Board (or for partially-planning jurisdictions, to Superior Court).

If a local government has made significant progress on its update, but hasn’t finished all needed revisions by their periodic update deadline, it would be prudent to take steps to demonstrate good faith and progress. Local jurisdictions may adopt a resolution that documents progress already made and sets a schedule for completing the update. See Appendix C for an example. While this will not relieve a local government of its update requirements, or make a local government eligible for state grants and loans, it may prevent a “failure-to-act” challenge, provided the update is completed under the new schedule.

Appeals of an adopted update ordinance or resolution

Any person or organization with legal standing can appeal a resolution or ordinance adopted during the periodic update process. Challenges to actions taken by fully-planning jurisdictions must be filed with the Growth Management Hearings Boards within sixty days of publication of

³⁰ [RCW 36.70A.106\(2\)](#)

³¹ [RCW 43.155.070](#)

³² [RCW 70.146.070](#)

³³ [RCW 36.70A.130\(7\)](#)

final adoption. Challenges to actions taken by partially-planning jurisdictions are filed in Superior Court.

A legal challenge could potentially be filed on any legislative action taken to complete the update. However, a jurisdiction can reduce its risk of appeal by completing each of the basic actions described above and taking legislative action that clearly documents the process followed for each action, as well as the findings and conclusions of each action.

IV. Grants for periodic updates

The Department of Commerce administers a grant program for counties and cities with upcoming periodic update deadlines. The grant can be used to cover many activities related to updating comprehensive plans and development regulations, such as staff time, consultant contracts, and the cost of providing public notice, printing, and copying.

A set grant amount is typically reserved for each jurisdiction, when state funding allows, based on population and the level of required GMA responsibilities. If funding is approved by the Legislature, grants generally become available 18-24 months prior to each jurisdiction's periodic update deadline.

V. Appendices*

A. GMS Planner Map with assignments

B. Update “Work Program”

C. Example Resolutions/Ordinances

Public Participation

Scope of Periodic Update Work Program

Final “legislative action” adoption completing update

Update work not complete, set schedule for completion

D. Checklists

Periodic Update Checklist for Cities

Periodic Update Checklist for Counties

E. Changes to GMA

Amendments to the GMA from 1995-2009

Amendments to GMA from 2003 – 2010

F. Critical Areas

Critical Areas Checklist Questions Explained

Critical Areas Review for Best Available Science (BAS)

State Agency Resources for Local Governments Updating Critical Areas Ordinances

G. Resource Lands

Resources for Designating and Conserving Agriculture, Forest, and Mineral Resource Lands

H. Good Examples

Good examples of comprehensive plans and development regulations

I. Other Planning Guidance and Resources

Department of Commerce GMS [Publications](#) List by Topics

WSDOT Minimum Requirements and Resources

Municipal Research Services Center planning [website](#)

* These appendices are available on the Commerce GMS website at:

<http://www.commerce.wa.gov/Services/localgovernment/GrowthManagement/Growth-Management-Planning-Topics/Pages/GMA-Periodic-Update.aspx>

15 | Keeping Your Comprehensive Plan & Development Regulations Current: A Guide to the Periodic Update Process

Laws, rules, legal decisions

[The Growth Management Act and related statutes](#)

[Growth Management Act rules](#)

[Growth Management Hearings Boards](#)

Comprehensive plan provisions	Page # and how addressed in plan	Update action, if needed
<p>c. The plan indicates the population for which it is planning. The projected population target is the same for all comprehensive plan elements, and is consistent with the Washington Office of Financial Management’s forecast for the county or the county’s sub-county allocation of that forecast. If OFM population projection is not used, the plan includes the rationale for using another figure. RCW 43.62.035 and WAC 365-196-405(f)</p> <p>Counties should indicate the percentage of county-wide population growth allocated for urban growth areas. This allocation should be consistent with GMA goals of encouraging urban growth in urban areas, reducing sprawl, and ensuring public facilities and services are efficiently provided. WAC 365-196-405 (f)</p>	<input type="checkbox"/> Population projection uses latest forecast	
<p>d. Lands useful for public purposes such as utility corridors, transportation corridors, landfills, sewage treatment facilities, stormwater management facilities, recreation, schools, and other public uses are identified. RCW 36.70A.150</p> <p>RCW 36.70A.150 requires that a prioritized list of acquisitions be developed. [The list need not be part of the comprehensive plan.] RCW 36.70A.150 and WAC 365-196-340</p>	<input type="checkbox"/> Public use lands <input type="checkbox"/> List of acquisitions	
<p>e. Open space corridors within and between urban growth areas, including lands useful for recreation, wildlife habitat, trails, and connection of critical areas are identified. RCW 36.70A.160 and WAC 365-196-335</p>	<input type="checkbox"/> Open space corridors	
<p>f. The Land Use Element includes population densities, building intensities, and estimates of future population growth. RCW 36.70A.070(1) WAC 365-196-405(2)(i) suggests including a table with the range of dwelling units per acre allowed in each land use designation and implementing zone as a projection of existing and projected development capacity.</p> <p>If a buildable lands analysis shows measures needed to ensure appropriate densities, such measures have been adopted. RCW 36.70A.215 and WAC 365-196-315 The <i>Buildable Lands Program Guidelines</i> includes a list of measures.</p>	<input type="checkbox"/> Estimated population capacity and appropriate densities <input type="checkbox"/> Reasonable measures adopted if needed	

Comprehensive plan provisions	Page # and how addressed in plan	Update action, if needed
<p>g. Urban densities and urban growth areas (UGAs) have been reviewed. RCW 36.70A.130(3)(a), (5), and (6) and WAC 365-196-310(2)</p> <p>By definition, urban growth areas all incorporated lands in cities and town, and unincorporated urban growth areas designated by a county. A review should be completed as part of the 8-year update under RCW 36.70A.130. Review WAC 365-196-310(2) for suggestions on evaluating and designating UGAs. Supporting information should include: selected population growth forecast scenario RCW 43.62.035; population allocation and percentage of land devoted to urban, rural, and resource uses (counties) RCW 36.70A.070(1); land capacity analysis for UGAs, ability to provide urban services. RCW 36.70A.110, CWPPs and WAC 365-196-310.</p> <p>There should be a coordinated approach to planning for development in urban growth areas, especially among adjacent jurisdictions. WAC 365-196-330 Urban growth areas (incorporated or not) must plan for urban densities and urban services. If a county designates a fully contained community (FCC), part of the county’s population allocation should be reserved for the FCC. RCW 36.70A.350(2) If a potential UGA expansion area is within the 100-year flood plain of major western Washington rivers, consider RCW 36.70A.110(8).</p>	<input type="checkbox"/> UGA review (required every 8 years)	
<p>h. If an airport is within or adjacent to the jurisdiction, the plan includes policies, land use designations, and zoning to discourage the siting of incompatible uses adjacent to general aviation airports. RCW 36.70.547 and WAC 365-196-455</p> <p>See www.wsdot.wa.gov/aviation/Planning/default for guidance. Any planning adjacent to or within the “imaginary surface” areas of general aviation airports must consult with the Aviation Division of WSDOT.</p>	<input type="checkbox"/> No incompatible uses near airports <input type="checkbox"/> WSDOT notified	
<p>i. If a U.S. Department of Defense (DoD) military base employing 100 or more personnel is within or adjacent to the jurisdiction, the plan must include policies, land use designations, and consistent zoning to discourage the siting of incompatible uses adjacent to military base. RCW 36.70A.530(3) and WAC 365-196-475</p> <p>See Map of U.S. bases to help make determination of applicability. If applicable, inform the commander of the base regarding amendments to the comprehensive plan and development regulations on lands adjacent to the base.</p>	<input type="checkbox"/> No incompatible uses near US DoD bases <input type="checkbox"/> Base commander notified	

Comprehensive plan provisions	Page # and how addressed in plan	Update action, if needed
<p>j. Where applicable, the Land Use Element includes a review of drainage, flooding, and stormwater run-off in the area and nearby jurisdictions and provides guidance for corrective actions to mitigate or cleanse those discharges that pollute waters of the state. RCW 36.70A.70(1); WAC 365-196-405(2)(c) RCW 90.56.010(26) defines waters of the state.</p> <p>Jurisdictions subject to U.S. Environmental Protection Agency (EPA) National Pollution Discharge Elimination System (NPDES) Phase 1 and Phase 2, should comply with all permit requirements.</p> <p>All local governments are also encouraged to:</p> <ul style="list-style-type: none"> • Adopt the State Department of Ecology’s Stormwater Manual for Eastern or Western Washington or the equivalent. • Adopt policies and regulations that allow low impact development practices such as limiting effective impervious surfaces, clustering development, and preserving open spaces and forests. See Puget Sound Action Team (PSAT) low impact development (LID) guidance. • Incorporate relevant land-use recommendations from adopted local watershed plans. www.ecy.wa.gov/watershed/index.html. • Adopt a clearing and grading ordinance if not already existing (See Technical Guidance Document for Clearing and Grading in Western Washington). 	<input type="checkbox"/> Stormwater planning	
<p>Critical areas are designated RCW 36.70A.170 and WAC 365-190-080 Best available science (BAS) is used to protect the functions and values of critical areas, and give “special consideration” to conservation or protection measures necessary to preserve or enhance anadromous fisheries. RCW 36.70A.172 and WAC 365-195-900 through 925</p> <p>Plan policies should address the five critical areas listed in RCW 36.70A.030(5) (a) wetlands; (b) areas with a critical recharging effect on aquifers used for potable water; (c) fish and wildlife habitat conservation areas; (d) frequently flooded areas; and (e) geologically hazardous areas. See Critical Areas Assistance Handbook (2003) and Small Communities Critical Areas Ordinance Implementation Guidebook (2007). Follow the process in WAC 365-195-915 to document decisions.</p>	<input type="checkbox"/> BAS used to designate and protect critical areas	
<p>k. Geologically hazardous areas: Designate according to criteria in WAC 365-190-120.</p> <ul style="list-style-type: none"> • Defined in RCW 36.70A.030(9). Limit uses, especially facilities such as emergency response, hospitals, hazardous materials storage, etc. 	<input type="checkbox"/> Geohazard areas designated and risks managed	

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<p>1. Wetlands: WAC 365-190-090</p> <ul style="list-style-type: none"> • Define wetlands using definition in RCW 36.70A.030(21). 	<input type="checkbox"/> Wetlands defined under GMA definition	
<p>m. Critical Aquifer Recharge Areas:(Required if jurisdictions draw groundwater for potable water or need to manage threats to exempt wells.): WAC 365-190-100</p> <ul style="list-style-type: none"> • The plan protects the quality and quantity of ground water used for public water supplies. RCW 36.70A.070(1) See Ecology’s guidance on Critical Aquifer Recharge Areas (CARAs) • For water quality, policies and implementing regulations should regulate hazardous uses in critical aquifer recharge areas (CARAs) and protect wellhead areas. See Ecology’s Groundwater Quality Information • For water quantity, policies and implementing regulations should limit impervious surfaces, encourage water conservation measures, and consider Water Resource Inventory Assessment (WRIA) plans. See Ecology's Stormwater Programs for more information. 	<input type="checkbox"/> CARAs protect water quality and quantity	
<p>n. Frequently Flooded Areas: WAC 365-190-110</p> <ul style="list-style-type: none"> • Classifications of frequently flooded areas should include, at a minimum, the 100-year floodplain designations of the Federal Emergency Management Agency and the National Flood Insurance Program. 	<input type="checkbox"/> Frequently flooded areas regulated using FEMA and Ecology guidance	
<p>o. Fish and wildlife habitat conservation areas: See WAC 365-190-130 for specific habitat conservation areas, and factors to consider for their designation and protection such as coordination when habitat areas cross-jurisdictional boundaries or provide regional benefits, or retention of large blocks of habitat. See wdfw.wa.gov/hab/phslist.htm for lists of priority habitats and species, maps and management recommendations. See www.dnr.wa.gov/forestpractices/watertyping to use Washington State Department of Natural Resources (DNR)’s stream typing system. Endangered Species: If there are anadromous fisheries, or if the jurisdiction affected by an Endangered Species Act (ESA) 4(d) rule, the comprehensive plan should contain policies guiding decisions which may impact listed species. Special consideration may include:</p> <ul style="list-style-type: none"> • Revisions to zoning to protect habitat • Revisions to the location of planned capital facilities • Revisions to stormwater regulations or clearing and grading ordinances <p>Establishment or maintenance of monitoring programs to ensure that habitat is being maintained, See WAC 365-195-920.</p>	<input type="checkbox"/> Fish and wildlife habitat conservation areas designated and protected <input type="checkbox"/> Special consideration for anadromous fisheries	

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<p>p. Adaptive management: If there is inadequate scientific information about critical areas, the jurisdiction may adopt an “adaptive management” policy. WAC 365-195-920 and Critical Areas Assistance Handbook provide guidance on the recommended approach for addressing inadequate scientific information.</p>		
<p>q. Non-regulatory measures to protect or enhance functions and values of critical areas may be used. These may include public education, stewardship programs, pursuing grant opportunities, water conservation, farm planning, joint planning with other jurisdictions and non-profit organizations, stream and wetland restoration activities, etc. See Critical Areas Assistance Handbook for more information.</p>		
<p>r. Natural Resource Lands (NRLs) designated and conserved: RCW 36.70A.170 RCW 36.70A.060 NRLs include forest, agricultural, and mineral resource lands. See process to classify and designate at WAC 365-190-040.</p> <p>If forest or agricultural lands of long-term commercial significance are designated inside UGAs, they must be subject to transfer and/or purchase of development rights (TDR, or PDR). RCW 36.70A.060(4)</p>	<input type="checkbox"/> TDR or PDR program for forest or agricultural lands inside UGAs	
<p>s. Designate and Conserve Forest Resource Land: RCW 36.70A.170 RCW 36.70A.060 Forest land is defined at RCW 36.70A.030(8). Review WAC 365-190-060 for recommendations on forest lands.</p>	<input type="checkbox"/> Forest lands designated	
<p>t. Designate and conserve agricultural resource lands (ARLs): RCW 36.70A.170 and RCW 36.70A.060</p> <p>ARLs are defined at RCW 36.70A.030(2). See WAC 365-190-050 for recommendations to designate, and WAC 365-196-815 to protect agricultural lands.</p> <p>RCW 36.70A.177(3) includes innovative techniques to conserve agricultural land and permitted accessory uses.</p>	<input type="checkbox"/> Agricultural lands designated <input type="checkbox"/> Limit accessory uses on agricultural lands	
<p>u. Designate mineral resource lands:</p> <p>RCW 36.70A.131 requires consideration of new information including data available from the Department of Natural Resources relating to mineral resource deposits when reviewing mineral resource land designations. Minerals defined in RCW 36.70A.030(11) to include sand, gravel and valuable metallic substances. See WAC 365-190-070 for guidance on designation.</p>	<input type="checkbox"/> Review mineral resource lands	

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<p>v. Development outside UGAs: If applicable, development planned outside UGAs must be consistent with the following:</p> <p>Major industrial development: RCW 36.70A.365 and WAC 365-196-435</p> <p>Master planned development: RCW 36.70A.367 and WAC 365-196-470</p> <p>Master planned resorts RCW 36.70A.360, RCW 36.70A.362, and WAC 365-196-460</p>	<input type="checkbox"/> If applicable, development outside UGA consistent with RCW	

<p>2. The Housing Element is intended to ensure the vitality and character of established residential neighborhoods, encourage the availability of affordable housing to all economic segments of the population, promote a variety of residential densities and housing types, and encourage preservation of existing housing stock. It should be consistent with relevant CWPPs, RCW 36.70A.070(2), and should consider WAC 365-196-410.</p>		
<p>a. Include an inventory and analysis of existing and projected housing needs that identifies the number of housing units necessary to provide for projected growth over the planning period. RCW 36.70A.070(2)(a) and WAC 365-196-410(2)(b) and (c) and Commerce’s <i>Assessing Your Housing Needs (1993, Updated by March 2013)</i></p>	<input type="checkbox"/> Inventory and assess housing needs using latest population projection	
<p>b. Include goals, policies, and objectives for the preservation, improvement, and development of housing. RCW 36.70A.070(2)(b) and WAC 365-196-410(2)(a).</p>	<input type="checkbox"/> Goals, policies for housing	
<p>c. Identify sufficient land for housing, including but not limited to, government-assisted housing, housing for low-income families, manufactured housing, multifamily housing, group homes, and foster care facilities. RCW 36.70A.070(2)(c)</p> <p>Regulations treat a residential structure occupied by persons with handicaps the same as a similar residential structure occupied by a family or other unrelated individuals. RCW 36.70A.410</p> <p>Manufactured housing regulated no differently than site built housing. RCW 35.21.684, 35.63.160, 35A.21.312, and 36.01.225</p> <p><i>A local government may require that manufactured homes (1) new, (2) are set on a permanent foundation, and (3) comply with local design standards applicable to other homes in the neighborhood; but may not discriminate against consumer choice in housing. National Manufactured Housing Construction and Safety Standards Act of 1974</i></p>	<input type="checkbox"/> Identify sufficient land for housing <input type="checkbox"/> Special housing not subject to discrimination <input type="checkbox"/> No discrimination against manufactured housing	

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<p>d. Provisions for existing and projected housing needs of all economic segments of the community. RCW 36.70A.070(2)(d)</p> <p>If enacting or expanding affordable housing programs under RCW 36.70A.540, the plan identifies certain land use designations within a geographic area where increased residential development will assist in achieving local growth management and housing policies. Examples include: density bonuses within urban growth areas, height and bulk bonuses, fee waivers or exemptions, parking reductions, expedited permitting conditioned on provision of low-income housing units, or mixed use projects.</p> <p>WAC 365-196-410(2)(e)(iii) recommends an evaluation of the extent to which the existing and projected market can provide housing at various costs and for various income levels, and an estimation of the present and future populations that would require assistance to obtain housing they can afford. This section should also identify existing programs and policies to promote adequate affordable housing and evaluate their effectiveness.</p> <p>Affordable housing is defined as when the total housing costs, including basic utilities, does not exceed 30 percent of the income limit (for renters, 50 percent or less of the county median family income, adjusted for family-size, and for owners, 80 percent or less of the county median family income, adjusted for family size for owners). WAC 365-196-410(e)(i)(C) (I-V)</p>	<input type="checkbox"/> Affordable housing planned	
<p>e. If the city has a population of over 20,000, or the county has a population of over 125,000, the jurisdiction allows accessory dwelling units (ADUs) in single-family residential areas. RCW 36.70A.400 RCW 43.63A.215(3)</p> <p>See Accessory Dwelling Unit Ordinance Study and Recommendations (1994) available from Commerce. For counties, ADU provisions in rural areas should review decisions from the appropriate hearings board.</p>	<input type="checkbox"/> ADUs allowed	
<p>f. Family daycare providers are allowed in all residential dwellings located in areas zoned for residential or commercial use and are any zoning conditions imposed no more restrictive than conditions imposed on other residential dwellings in the same zone. RCW 36.70A.450 Family daycare provider means someone who regularly provides child daycare for 12 or fewer children in their home. RCW 43.215.010(c)</p>	<input type="checkbox"/> Family daycares allowed	

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<p>3. The Capital Facilities Plan (CFP) Element needs to be consistent with county-wide planning policies and RCW 36.70A.070(3), should consider WAC 365-196-415, and should serve as a check on the practicality of achieving other elements of the plan. This element should cover all the capital facilities planned, provided, and paid for by public entities including to local government and special districts, etc. This should include water systems, sanitary sewer systems, storm water facilities, schools, parks and recreational facilities, police and fire protection facilities. Capital expenditures from Park and Recreation elements, if separate, should be included in the capital facilities plan element. For additional information see <i>Making Your Comprehensive Plan a Reality: A Capital Facilities Preparation Guide Washington Department of Community Trade and Economic Development (CTED), 1993.</i></p>		
<p>a. Goals and policies relating to capital facilities, levels of service, and regulatory strategies for concurrency to guide decisions. RCW 36.70A.120 and WAC 365-196-415</p> <p>Adopted levels of service for public services.</p> <p>Policy to reassess the Land Use Element if probable funding falls short of meeting existing needs and to ensure that the Land Use Element, Capital Facilities Element, and financing plan within the Capital Facilities Element are coordinated and consistent. [RCW 36.70A.070(3)(e) and WAC 365-196-415(2)(d)(iii)(F) recommends that the plan set forth how pending applications for development will be affected while such a reassessment is being undertaken.</p>	<input type="checkbox"/> Land Use reassessment policy included	
<p>b. Inventory showing the locations and capacities of existing capital facilities owned by public entities RCW 36.70A.070(3)(a) and WAC 365-196-415(2)(a) recommends the inventory include water, sanitary sewer, stormwater, solid waste management, school, park, and recreation facilities, police and fire protection facilities. The element should reference water or other system plans, indicate locations of facilities, and show where systems currently have unused capacity. Public services and facilities are defined in RCW 36.70A.030(12) and (13).</p>	<input type="checkbox"/> Inventory of existing facilities	
<p>c. Forecast of future needs to maintain adopted levels of service over the planning period. RCW 36.70A.070(3)(b) requires a forecast of future needs, and WAC 365-196-415 (b) recommends the forecast be based on projected population densities, and distribution of growth over the planning period. This section should consider whether the jurisdiction has sufficient water rights, sewage treatment, or other needed public facilities to support the plan’s projected 20-year growth. This may also consider system management or demand management strategies to meet forecast need.</p> <p>Proposed locations and capacities of expanded or new capital facilities. RCW 36.70A.070(3)(c) requires proposed locations and capacities, and WAC 365-196-415 (3)(C) suggests that the phasing schedule in the Land Use Element should dictate when and where capital facilities will be needed over the 20-year life of the plan. Consider if the concurrency ordinance or other mechanisms have been effective in providing public facilities and services concurrent with development</p>	<input type="checkbox"/> Forecast of future needs <input type="checkbox"/> Proposed locations and capacities of expanded or new facilities.	

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<p>d. Six-year plan (at least) to finance planned capital facilities within projected funding capacities, and identifies sources of public money for such purposes. RCW 36.70A.070(3)(d), RCW 36.70A.120 and WAC 365-196-415(c)(i)</p> <p>This CFP should include all public expenditures for capital expenses including water, sewer, transportation, etc. WAC 365-196-415(2)(c)(ii) suggests that the plan be updated at least biennially so that financial planning remains sufficiently ahead of the present for concurrency to be evaluated. For a list of funding sources, see http://www.infracfunding.wa.gov/ and www.awcnet.org.</p> <p>If impact fees are collected, the public facilities for which money is to be spent on are included in this element. RCW 82.02.050(4) and WAC 365-196-850</p>	<p><input type="checkbox"/> Six-year funding plan consistent with comp plan</p> <p><input type="checkbox"/> Impact fees used only for projects included in the CFP</p>	

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<p>4. The Utilities Element should relate to all services provided, planned for, paid for, and delivered by providers other than the jurisdiction. This should be consistent with relevant CWPPs and RCW 36.70A.070(4), and should consider WAC 365-195-420.</p>		
<p>a. The general location, proposed location, and capacity of all existing and proposed utilities, including, but not limited to, electrical lines, telecommunication lines, and natural gas lines. RCW 36.70A.070(4). WAC 365-195-420 recommends goals and policies relating coordination in construction, permits, utility corridor use and management. Counties and cities should evaluate whether any utilities should be identified as essential public facilities in case of siting difficulties.</p>	<input type="checkbox"/> General location and capacity of existing and proposed facilities	

<p>5. The Rural Element (counties only) should be consistent with RCW 36.70A.070(5), RCW 36.70A.030(15) through (17), and consider RCW 36.70A.011 and WAC 365-196-425. Rural lands are lands not included in urban growth areas, or designated as agricultural, forest, or mineral resource lands. For additional information, see Keeping the Rural Vision: Protecting Rural Character & Planning for Rural Development, 1999.</p>		
<p>a. A definition of rural character and rural development consistent with RCW 36.70A.030, (15), (16), and (17). WAC 365-196-425(2) provides suggestions.</p>	<input type="checkbox"/> Definition of rural character	
<p>b. Allows forestry, agriculture, and a variety of rural densities and uses. RCW 36.70A.070(5) See WAC 365-196-425(3) for examples of rural densities. The plan may include optional techniques such as limited areas of more intensive rural development (LAMIRDs), clustering, density transfer, design guidelines, and conservation easements to accommodate rural uses not characterized by urban growth as specified in RCW 36.70A.070(5)(d). See WAC 365-196-425(5) for innovative zoning techniques.</p>	<input type="checkbox"/> Variety of densities	
<p>c. A written record explaining how the rural element harmonizes the planning goals and meets the requirements of the Growth Management Act. RCW 36.70A.070(5)(a). WAC 365-196-425(1) notes that the county may consider local circumstances in establishing patterns of rural densities and uses, but must develop a written record of the rural element harmonizes the planning goals and meets the requirements of the act.</p>	<input type="checkbox"/> A written record relating to rural character	
<p>d. A definition of rural governmental services needed to serve the permitted densities and uses. RCW 36.70A.070(5)(b). WAC 365-196-425(4) recommends some definitions of rural services and provides suggestions for appropriate level of service standards.</p>	<input type="checkbox"/> Definition of rural services	

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<p>e. Measures protecting rural character. RCW 36.70A.070(5)(c) Measures include containing/controlling development, assuring visual compatibility, reducing inappropriate conversion to low-density sprawl, protecting critical areas, and protecting against conflicts with natural resource lands.</p>	<input type="checkbox"/> Measures to protect rural character	
<p>f. Limited areas of more intense rural development (LAMIRDs) designated and managed consistent with RCW 36.70A.070(5)(d). See WAC 365-196-425(6) for guidance relating to LAMIRDs. Commerce suggests that jurisdictions consider Growth Management Hearings Board cases and Commerce’s Keeping the Rural Vision: Protecting Rural Character & Planning for Rural Development, 1999 for guidance on appropriate rural densities and levels of governmental services in LAMIRDs.</p>	<input type="checkbox"/> LAMIRDs designated and regulated consistent with GMA	
<p>6. The Transportation Element should be consistent with relevant CWPPs and RCW 36.70A.070(6), RCW 36.70A.108, and should consider WAC 365-196-430.</p>		
<p>a. The element includes goals and policies for roadways; fixed route and demand response public transit; bicycle and pedestrian travel; water, rail, air, and industrial port and intermodal facilities; passenger and freight rail; and truck, rail, and barge freight mobility. WAC 365-196-430(2)(b)</p>	<input type="checkbox"/> Goals and policies	
<p>b. An inventory of air, water, and ground transportation facilities and services, including transit alignments, state-owned transportation facilities, and general aviation airports to define existing capital facilities and travel levels as a basis for future planning. RCW 36.70A.070(6)(a)(iii)(A). WAC 365-196-430(2)(c) provides recommendations for meeting inventory requirements.</p>	<input type="checkbox"/> Transportation inventory	
<p>c. The element includes land use assumptions used in estimating travel. RCW 36.70A.070(6)(a)(i) . WAC 365-196-430(2)(a)(i) recommends counties and cities use consistent land use assumptions, population forecasts, and planning periods for both the land use and transportation elements.</p>	<input type="checkbox"/> Land use assumptions	

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<p>d. The element includes regionally coordinated level of service (LOS) standards for all arterials and transit routes to gauge the performance of the system, LOS for highways of statewide significance, and LOS for other state highways consistent with the regional transportation plan. RCW 36.70A.070(6)(a)(iii)(B) WAC 365-196-430(2)(e)(v) recommends LOS reflect access, mobility, mode-split and capacity goals. WAC 365-196-430(2)(e)(vi) recommends measurement methodology and standards vary based on the urban or rural character of the surrounding area. Also, balance community character, funding capacity, and traveler expectations through a variety of suggested methods. In urban areas, WAC 365-196-430(2)(e)(vii) recommends some methodologies for analyzing the transportation system from a comprehensive, multimodal perspective. See <i>Coordinating Transportation and Growth Management Planning (1998 Legislation HB: 1487 – “Level of Service Bill),”</i> WSDOT and CTED, 1998.</p>	<input type="checkbox"/> Levels of service for all facilities; local, regional, and state	
<p>The element identifies specific actions and requirements for bringing into compliance locally owned transportation facilities and services that are below an established LOS standard. RCW 36.70A.070(6)(a)(iii)(D) and WAC 365-196-430(2)(g) Concurrency policies are consistent with RCW 36.70A.070(6)(b), and multimodal improvements are considered RCW 36.70A.108. Strategies such as increased public transit, ride sharing programs, and other multimodal strategies may be used to ensure that development does not cause service to decline on a locally owned facility below adopted levels of service.</p> <p>If required, a commute trip reduction plan to achieve reductions in the proportion of single-occupant vehicle commute trips has been adopted consistent with the comprehensive plan and submitted to the regional transportation planning organization. RCW 70.94.527.</p> <p>The element includes policies and provisions consistent with regional efforts to reduce criteria pollutants from mobile sources. WAC 173-420-080 If the planning area is within a National Ambient Air Quality Standards nonattainment area, WAC 365-196-430(2)(d) recommends including a map of the nonattainment area, severity of the violation, and measures to be implemented consistent with the state implementation plan for air quality.</p>	<input type="checkbox"/> Concurrency	
<p>e. The element describes existing and planned transportation demand management (TDM) strategies, such as HOV lanes, parking policies, high occupancy vehicle subsidy programs, etc. RCW 36.70A.070(6)(a)(vi). WAC 365-196-430(2)(i) provides suggested TDM strategies.</p>	<input type="checkbox"/> TDM Strategies	

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<p>f. The element includes a pedestrian and bicycle component. RCW 36.70A.070(6)(a)(vii). WAC 365-196-430(2)(j) recommends jurisdictions inventory existing pedestrian and bicycle facilities, and identify and plan improvements for facilities. Improvements could focus on safe routes to school, hazard areas, or pedestrian-generating areas, and should be funded in capital facility or transportation improvement plans. See Bicycle and pedestrian planning information and resources at www.wsdot.wa.gov/Walk/default.htm and www.wsdot.wa.gov/bike/default.htm and the National Center for Bicycling and Walking www.bikewalk.org/.</p>	<input type="checkbox"/> Bicycle and pedestrian planning	
<p>g. The element includes a forecast of traffic for at least 10 years, based on the Land Use Element, to provide information on the location, timing, and capacity needs of future growth. RCW 36.70A.070(6)(a)(iii)(E). WAC 365-196-430(2)(f) suggests including bicycle, pedestrian or planned transit service in a multimodal forecast. Forecasts should be consistent with regionally adopted strategies and plans.</p>	<input type="checkbox"/> 10-year Traffic forecast	
<p>h. The element identifies state and local system expansion needs to meet current and future demands. RCW 36.70A.070(6)(a)(iii)(F). WAC 365-196-430(2)(f) recommends including bicycle, pedestrian or planned transit service in needs. WSDOT’s Ten-Year Capital Improvement and Preservation Program for state-owned facilities (Required by RCW 47.05.030) is detailed in the Transportation Executive Information System http://www.transinfo.state.wa.us/ Click on the current projects list, select the most recent legislative final project list and you can select projects by county.</p>	<input type="checkbox"/> Future needs	

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<p>7. The Economic Development Element is not currently because funding was not provided to assist in developing local elements when this element was added to the GMA. However, provisions for economic growth, vitality, and a high quality of life are important, and supporting strategies should be integrated with the land use, housing, utilities, and transportation elements. RCW 36.70A.070(7) An Economic Development Element should include:</p>		
<p>a. A summary of the local economy such as population, employment, payroll, sectors, businesses, and sales. RCW 36.70A.070(7)(a). WAC 365-196-435(2)(a) recommends using population information consistent with the land use and housing elements. Employment, payroll, and other economic information is available from state and federal agencies. Consider gathering data and information for your community data profile pertaining to business, transportation, labor, real estate, utilities, incentives, regulatory, government, and quality of life. See Commerce’s Guidebook on Economic Development (2005).</p>		
<p>b. A summary of the strengths and weaknesses of the local economy defined as the commercial and industrial sectors and supporting factors such as land use, transportation, utilities, education, work force, housing, and natural/cultural resources. RCW 36.70A.070(7)(b). WAC 365-196-435(2)(b) recommends consulting with local development organizations, economic development councils, or economic development districts. Methods for identifying strengths and weaknesses include shift-share analysis, identify of industry clusters, public input, and asset mapping.</p>		
<p>c. Identification of policies, programs, and projects to foster economic growth and development and to address future needs. RCW 36.70A.070(7)(c). WAC 365-196-435(2)(c) recommends identify policies, programs and projects that address identified weaknesses or capitalize on strengths identified by the community. Consider using performance targets to measure success.</p>		

<p>8. A Parks and Recreation Element is not required because the state did not provide funding to assist in developing local elements when this provision was added to the GMA. However, park, recreation, and open space planning are GMA goals, and it is important to plan for and fund these facilities. RCW 36.70A.070(8). Commerce’s Guidebook <i>Planning for Parks, Recreation, and Open Space in your Community</i>, can provide step-by-step assistance. <i>Also see www.rco.wa.gov/doc_pages/index.shtml</i> for additional assistance. A Parks and Recreation Element should include:</p>		
<p>a. Goals and policies to guide decisions regarding facilities. WAC 365-196-440(2)(b) recommends a visioning process to engage the public in identifying needs, evaluating existing recreational opportunities, and developing goals for the parks and recreation element.</p>		

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<p>b. Estimates of park and recreation demand for at least a ten-year period based on adopted levels of service and population growth. RCW 36.70A.070(8)(a). WAC 365-196-440(2)(c) recommends establishing levels of service standards that reflect community goals. LOS should focus on those aspects that relate most directly to growth and development.</p>		
<p>c. An evaluation of facilities and service needs over the planning period. RCW 36.70A.070(8)(b). WAC 365-196-440(2)(d) lists factors to consider when estimating demand for parks, open space and recreational services.</p>		
<p>d. An evaluation of intergovernmental coordination opportunities to provide regional approaches for meeting park and recreational demand. RCW 36.70A.070(8)(c). WAC 365-196-440(2)(f) recommends identifying other local, statewide and regional recreation plans for future facilities and opportunities for public and private partnerships to meet regional demand.</p> <p>The element is consistent with and is a part of the Capital Facilities Element as it relates to park and recreation facilities. RCW 36.70A.070(3)(e). WAC 365-196-440(2)(e) recommends identification of future facilities and services consistent with the land use and capital facilities elements. WAC 365-196-440(2)(g)(iii) recommends identifying strategies for financing in the parks and recreation element, a separate parks plan, or the capital facilities element.</p>		
<p>9. The Shoreline Element of the comprehensive plan is the goals and policies of the Shoreline Master Program (SMP). RCW 36.70A.480 The SMP goals and policies may also be included in an Environmental Element. The SMP goals and policies should be consistent with the rest of the comprehensive plan.</p>		
<p>SMP goals and policies included in the comprehensive plan. RCW 36.70A.480.</p> <p>When a jurisdiction updates its SMP consistent with Ecology’s new guidelines (Chapter 173-26 WAC), and according to a schedule in RCW 90.58.080, protection for critical areas within shorelines is transferred from the critical areas ordinance to the SMP. Protection must be at least equal to that from the CAO under the GMA. See Questions and Answers on ESHB 1933 for assistance.</p>	<p><input type="checkbox"/> SMP goals and policies.</p>	
<p>10. Provisions for Siting Essential Public Facilities (EPFs) should be consistent with CWPPs, RCW 36.70A.200, and should consider WAC 365-196-340 and 550. This section can be included in the Capital Facilities Element, Land Use Element, or in its own element. Sometimes the identification and siting process for EPFs is part of the CWPPs.</p>		

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<p>a. The plan includes a process or criteria for identifying and siting essential public facilities (EPFs). EPFs include those facilities that are typically difficult to site, such as airports, state education facilities, state or regional transportation facilities, state and local correctional facilities, solid waste handling facilities, and in-patient facilities including substance abuse facilities, mental health facilities, group homes, and secure community transition facilities. [RCW 36.70A.200(1)] WAC 365-196-550 suggests a potential process.</p>	<input type="checkbox"/> EPF identification and siting process	
<p>b. State or regional transportation facilities and services of statewide significance (TFSS) and secure community transition facilities (SCTF) (defined in RCW 71.09.020(14)) have been added to list of EPFs. RCW 36.70A.200. WAC 365-196-550(d) provides a list of essential public facilities.</p>	<input type="checkbox"/> TFSSs and SCTFs added to list of essential public facilities	
<p>c. Policies that address the statutory requirement that no comprehensive plan may preclude the siting of essential public facilities. RCW 36.70A.200(5). WAC 365-196-550(3) list types of comprehensive plan provisions or development regulations that could make the siting of an essential public facility impossible or impracticable.</p>	<input type="checkbox"/> No preclusion policy	
<p>d. Jurisdiction considered the Office of Financial Management’s list of essential state public facilities that are required or likely to be built within the next six years. RCW 36.70A.200(4). (Instructions to find the list are available from GMS)</p>	<input type="checkbox"/> List considered	

<p>11. Optional plan elements and sub-area plans may be included in the comprehensive plan.</p>		
<p>Additional elements are included in the plan, such as energy conservation, historic preservation, natural hazards, or community design?. [RCW 36.70A.080 and WAC 365-196-445] These elements should be consistent with all other elements of the plan. Resources: <i>Historic Preservation: A Tool for Managing Growth</i>, Commerce, 1994, revised in 2005, <i>Optional Comprehensive Plan Element for Natural Hazard Reduction</i>, Commerce, 1999.</p>		
<p>If any sub-area plans included in the plan, they consistent with the other plan elements. RCW 36.70A.080(2).</p>		

<p>12. Consistency is required by the GMA.</p>

Comprehensive plan provisions	Page # and how addressed in plan	Update action, if needed
<p>a. All plan elements are consistent with relevant county-wide planning policies (CWPPs) and the GMA. RCW 36.70A.100 and 210 and WAC 365-196-400(2)(c) and 520. WAC 365-197-400(2)(c) suggests CWPPs be referenced in each element, or be appended to the plan to clearly show consistency. Some jurisdictions use a table to show consistency.</p>	<input type="checkbox"/> CWPPs	
<p>b. The plan describes how all elements fit together, such as consistency of plan elements and future land use map, and consistency of land use and capital facilities elements. RCW 36.70A.070 (preamble). WAC 365-197-400(2)(f) recommends inclusion at the beginning of the comprehensive plan a section which summarizes how the various pieces of the plan fit together.</p>	<input type="checkbox"/> Internal consistency	
<p>c. Policies directing that capital budget decisions be made consistent with the comprehensive plan. RCW 36.70A.120.</p>	<input type="checkbox"/> Budget decisions consistent with plan	
<p>d. Plan is coordinated with the plans of adjacent jurisdictions. RCW 36.70A.100.</p> <p>e. WAC 365-196-520 suggests counties and cities circulate their proposed plans and SEPA documents with other counties and cities with which they share a common border or has related regional issues. Counties and cities are encouraged to resolve conflicts through consultation and negotiation.</p>	<input type="checkbox"/> External consistency	

<p>13. Public participation, plan amendments and monitoring</p>		
<p>a. Plan ensures public participation in the comprehensive planning process. RCW 36.70A.020(11), .035, and .140. WAC 365-196-600(3) provides a list of possible public participation choices.</p>	<input type="checkbox"/> Public participation	
<p>b. The plan describes the process for making amendments. RCW 36.70A.130(2)(a). WAC 365-196-600 provides a list of suggestions for meeting the public participation requirements. Once established, the public participation plan must be broadly disseminated.</p> <p>Plan provides that amendments are to be considered no more often than once a year, not including the exceptions described in RCW 36.70A.130(2). WAC 365-196-640</p>	<input type="checkbox"/> Broadly publicized plan amendment process. <input type="checkbox"/> Plan amendments no more than once a year.	

Comprehensive plan provisions	Page # and how addressed in plan	Update action, if needed
<p>c. Plan sets out a procedure for adopting emergency amendments and defines emergency. RCW 36.70A.130(2)(b) and RCW 36.70A.390. WAC 365-196-650(4) states that public notice and an opportunity for public comment must precede the adoption of emergency amendments to the comprehensive plan. Provisions in RCW 36.70A.390 apply only to moratoria or interim development regulations. They do not apply to comprehensive plans amendments. If a comprehensive plan amendment is necessary, counties and cities should adopt a moratoria or interim zoning control. The county or city should then consider the comprehensive plan amendment concurrently with the consideration of permanent amendments and only after public notice and an opportunity for public comment.</p>	<input type="checkbox"/> Process for emergency plan amendments	
<p>d. Plan or program for monitoring how well comprehensive plan policies, development regulations, and other implementation techniques are achieving the comprehensive plan’s goals and the goals of the GMA . WAC 365-196-660 discusses a potential review of growth management implementation on a systematic basis.</p>		

Sample GMA update work program for jurisdictions with a June 30, 2015 deadline.

This work program is a sample schedule of tasks associated with a review and update of GMA comprehensive plan and development regulations. The dates here are samples only, but we consider them realistic estimates of time.

Local governments may combine Update work with annual (or “docket”) amendments to the Comprehensive Plan that are proposed by public and/or private applicants. We recommend these be clearly distinguished throughout the update process.

Example Timeline	Tasks	Notes
Initial Staff Review, develop grant with Commerce		
4/2013 – 6/2013	Review existing comprehensive plan, subarea plan(s) and development regulations. Consider: <ul style="list-style-type: none"> • Commerce checklist • Any updates to Best Available Science • Consult with Ecology on coordination with Shoreline Master Program update 	Check required items against your comprehensive plan and development regulations to see if they need to be updated. Document in the checklist where in your plan or regulations requirements are addressed. This initial review using the checklist will help set the scope of work for the grant and will speed up Planning Commission review.
4/2013 – 6/2013	Develop Scope of Work for grant with Commerce	Note that in most cases the Scope of Work in the Commerce grant will not cover the entire cost of the update.
6/2013	Sign final grant agreements	Commerce needs original signed copies for records
Get professional help (if needed)		
6/2013 – 7/2013	Hire contractor using local hiring procedures	Smaller jurisdictions may consider joining with other jurisdictions (Council of Governments, joint consultant contracts) Develop contract with clear tasks, deliverables, and timeframes. Tie contract payments to submission of deliverables.
Staff (or consultant) analytical work		
6/2013 – 1/2014	Update any relevant inventories, demographics and/or land-capacity analysis	This task may be necessary depending on the scope identified above. This work can be done parallel with the formal update work program tasks described below.
Planning Commission recommends Update Work Program		
8/17/2013 – 9/17/2013	Planning Commission initial review of the Update Work Program	Use the Commerce checklist in establishing the formal scope of review for the city/county update.
9/2013	<i>Option:</i> If your jurisdiction is formally adopting a Work Program, send Commerce 60-day “Notice of	Counties and cities are not required to formally adopt their Work Program by resolution. However, many find it useful to preclude

Attachment 3

	Intent” to adopt the Work Program.	challenges later on whether the county/city should have reviewed a particular comprehensive plan element or development regulation.
10/2013	Planning Commission public hearing on Update Work Program	
10/2013	Planning Commission discussion of hearing testimony and possible modifications	
11/2013	Final Planning Commission recommendation on the Update Work Program	
Option: City Council action on Update Work Program		
11/2013	<i>Option:</i> City Council study session and public hearing on the Update Work Program	
11/ 2013	<i>Option:</i> City Council adoption by resolution of the Update Work Program	If adopted, send copy of resolution to Commerce within 10 days of date of adoption
Planning Commission review and hearings on revisions to comprehensive plan and development regulations		
11/2013 – 9/2014	Planning Commission review of revisions to the comprehensive plan and development regulations.	
7/2014 – 9//2014	Conduct SEPA review analyzing environmental consequences that would result from the proposed changes.	Some cities find it useful to start SEPA review at the early phases of developing plans and regulations.
10/2014	<i>Option:</i> Send Commerce draft Planning Commission update documents for informal review before hearings	Commerce recommends sending preliminary draft revisions to the state at least 30 days prior to your public hearing, so state agency comments can be considered by the Planning Commissioners. This is in addition to the formal 60-day review period for the final changes.
11/2014	Planning Commission first public hearing on draft Update amendments	
11/2014	Planning Commission discussion of hearing testimony and possible modifications	
12/2014	Planning Commission further review	
12/2014	Planning Commission public hearing and Final Recommendation on draft Update amendments	

Attachment 3

City Council review and action		
2/2015 - 3/2015	Schedule City Council study sessions on draft Update amendments developed by Planning Commission	
4/2015	City Council public hearing on draft Update amendments	
4/2015	City Council hearing # 2 of draft Update amendments	
4/2015	Send Commerce 60 days Notice of Intent to Adopt	Note: Update amendments can be combined with annual (docket) amendments
6/2015	City Council adoption of draft Update amendments	Commerce recommends the final adopting resolution/ordinance indicates all the major steps in update process and include a definitive statement that this action concludes the required Update process required by GMA.
6/2015	Publish Notice of Adoption in paper	Date of publishing triggers 60-day appeal period
6/2015	Submit final update ordinance to State	GMA requires submittal to state 10 days after final action

Table DP-1: King County Jurisdiction Growth Targets 2006-2031					
		Net New Units 2006-2031		Net New Jobs 2006-2031	
		Housing Target	Potential Annexation Area Housing Target	Employment Target	Potential Annexation Area Emp Target
Core Cities	Metropolitan Cities				
	Bellevue	17,000	290	53,000	
	Seattle	86,000		146,700	
	Metropolitan Cities Subtotal	103,000		199,700	
	Auburn	9,620		19,350	
	Bothell	3,000	810	4,800	200
	Burien	4,440		4,960	
	Federal Way	8,100	2,390	12,300	290
	Kent	9,270	90	13,280	210
	Kirkland	8,570		20,850	
Redmond	10,200	640	23,000		
Renton	14,835	3,895	29,000	470	
SeaTac	5,800		25,300		
Tukwila	4,800	50	15,500	2,050	
Core Cities Subtotal	78,638		168,340		
Larger Cities	Des Moines	3,000		5,000	
	Issaquah	5,750	290	20,000	
	Kenmore	3,500		3,000	
	Maple Valley	1,800	1,060	2,000	
	Mercer Island	2,000		1,000	
	Sammamish	4,000	350	1,800	
	Shoreline	5,000		5,000	
	Woodinville	3,000		5,000	
Larger Cities Subtotal	28,050		42,800		
Small Cities	Algona	190		210	
	Beaux Arts	3		3	
	Black Diamond	1,900		1,050	
	Carnation	330		370	
	Clyde Hill	10		0	
	Covington	1,470		1,320	
	Duvall	1,140		840	
	Enumclaw	1,425		735	
	Hunts Point	1		0	
	Lake Forest Park	475		210	
	Medina	19		0	
	Milton	50	90	160	
	Newcastle	1,200		735	
	Normandy Park	120		65	
	North Bend	665		1,050	
	Pacific	285	135	370	
	Skykomish	10		0	
Snoqualmie	1,615		1,050		
Yarrow Point	14		0		
Small Cities Subtotal	10,922		8,168		
Urban Unincorp	Potential Annexation Areas	10,090		3,220	
	North Highline	820		2,170	
	Bear Creek UPD	910		3,580	
	Unclaimed Urban Uninc.	650		90	
Urban Incorporated Subtotal	12,470		9,060		
Urban Growth Area Total	233,077		428,068		

IAP2 Spectrum of Public Participation

Increasing Level of Public Impact 

Public participation goal

Inform

To provide the public with balanced and objective information to assist them in understanding the problem, alternatives, opportunities and/or solutions.

Consult

To obtain public feedback on analysis, alternatives and/or decisions.

Involve

To work directly with the public throughout the process to ensure that public concerns and aspirations are consistently understood and considered.

Collaborate

To partner with the public in each aspect of the decision including the development of alternatives and the identification of the preferred solution.

Empower

To place final decision-making in the hands of the public.

Promise to the public

We will keep you informed.

We will keep you informed, listen to and acknowledge concerns and aspirations, and provide feedback on how public input influenced the decision.

We will work with you to ensure that your concerns and aspirations are directly reflected in the alternatives developed and provide feedback on how public input influenced the decision.

We will look to you for advice and innovation in formulating solutions and incorporate your advice and recommendations into the decisions to the maximum extent possible.

We will implement what you decide.

Example techniques

- Fact sheets
- Web sites
- Open houses

- Public comment
- Focus groups
- Surveys
- Public meetings

- Workshops
- Deliberative polling

- Citizen advisory committees
- Consensus-building
- Participatory decision-making

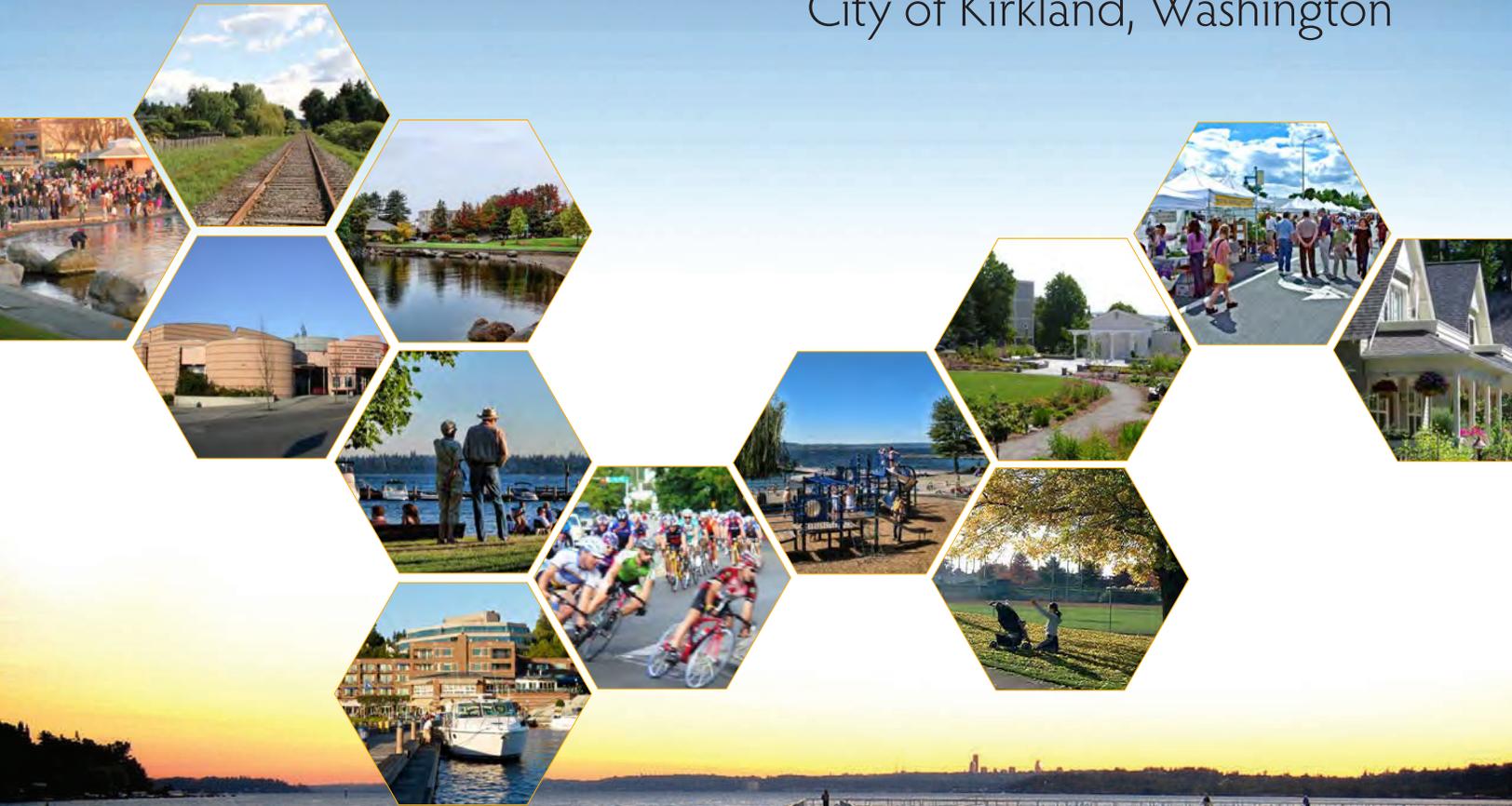
- Citizen juries
- Ballots
- Delegated decision

2013-2014



COMPREHENSIVE PLAN UPDATE

City of Kirkland, Washington



January 2013



The future belongs to those who believe in the beauty of their dreams.

- Eleanor Roosevelt

If you want to know your future, look at what you are doing in this moment.

- Proverb

The future ain't what it used to be.

- Yogi Berra



Why Are We Doing This?

"...all of us know that quality of life is not guaranteed. We maintain it through the hard work of our citizens, our businesses, and our state and local officials who make the tough decisions every day to ensure that we have a healthy natural environment, a strong sustainable economy, competitive, high-performing schools and safe and high-quality communities for all of us to enjoy.

Comprehensive Plans give expression to the values and priorities of our communities. These plans provide a 20-to-50-year vision – our roadmap for how our communities want to look and to function."

-Governor Chris Gregoire announcing Smart Communities Awards, 2007

Introduction

In 1913, Kirkland had a population of about 800 people. A hundred years later due largely to annexation the City now stands at 81,000 and is the twelfth largest city in the State of Washington. Over the next 20 years we are expected to have about 13,000 new residents with a total population of around 94,000 people.

Kirkland has a continuous history of planning for its future. The first Comprehensive Plan was adopted in 1963 and rewritten in 1977 (The Land Use Policies Plan). In 1990 and 1991, the state legislature adopted the Growth Management Act (GMA). As a result, Kirkland overhauled its Comprehensive Plan in 1995 (Charting a Future Course) to comply with the GMA. The 1995 Plan has been the foundation for our planning efforts over the past eighteen years. The City consistently updates its Comprehensive Plan annually and undertook major revisions in 2005 per the GMA. In 2008, Kirkland was awarded a *Governor's Smart Communities Award* for Implementation of the Comprehensive Plan.

The Comprehensive Plan is the framework for how we grow and provide the necessary facilities and services to direct and manage growth. More importantly it is a statement of the kind of community we want to become and believe we can achieve. It is embodied in our Vision Statement – a verbal snapshot of our desired character over the next twenty years.



COMPREHENSIVE PLAN VISION FOR KIRKLAND

Kirkland in 2022 is an attractive, vibrant, and inviting place to live, work and visit. Our lakefront community, with its long shoreline, provides views and access to the lake and is a destination place for residents and visitors. Kirkland is a community with a small town feel, retaining its sense of history while adjusting gracefully to changes in the twenty-first century...Kirkland in 2022 is a delightful place to call home.

The City of Kirkland is initiating work on its Comprehensive Plan update per the State's Growth Management Act. The update is an opportunity to look ahead to the next twenty years and shape the kind of community we want to become based on the foundation of the community we are today.

In one sense, the plan update gives us a chance to "check in" with the community to see if we are on the right track. At the same time, we can question our assumptions and see if there are any changes in direction we would prefer to pursue.

There are some broad issues and policy questions that the community should consider during the plan update process. Questions we will likely explore with this update include:

- What is our future community character and our vision?
- Where should new growth occur and how do we plan to accommodate it?
- What is the role of our business districts – particularly the Totem Lake Urban Center? What are our economic development strategies?
- What is our urban form (development pattern, design elements, mixed use)?
- What kind of innovative development and design standards should we embrace?
- How do we provide for a variety of housing – both market rate and affordable housing - to serve a growing and diverse population?
- What does it mean to be a sustainable community and how do we protect and enhance our natural environment?
- What is our approach to transportation – how do we create a multimodal system that complements our land use plan?
- What public services and capital facilities projects do we need to support growth and how do we pay for them? How do we maintain financial sustainability?
- How do we incorporate the annexation areas into the general Comprehensive Plan elements and what is the role of and approach to neighborhood plans?

This paper lays out a general approach to the Comprehensive Plan update. It is organized under four main topics:

- *What is the GMA Framework?*
- *How do we do this?*
- *What do we need to do?*
- *What is our approach to public outreach, education and community engagement?*

The last part of this paper notes next steps on where we go from here. A more detailed work program and schedule will be developed following the Council retreat. The Comprehensive Plan work program and public involvement plan will be brought to the Planning Commission and City Council for review and direction. Completion of the Comprehensive Plan update is noted on the Biennial City Work Program as proposed by the City Manager and approved by the City Council.

Note: Within this document several other documents and resource materials are highlighted as hyperlinks.

Objectives for the Update Process

State statute requires King County and all its cities to complete their update no later than June 30, 2015. For Kirkland, our target date is to complete the plan by the end of 2014. Staff has identified the following assumptions and objectives to guide the process to update the plan over the next two year period.

- Complete the updated plan by December, 2014
- Meet the requirements of the Growth Management Act and recently adopted rewrite of the Countywide Planning Policies.
- Use the current plan as the foundation for the plan update – this is not intended to be a complete re-write of the current plan.
- Have broad and continuous public involvement for all interested stakeholders
- Explore innovative planning principles (e.g. Smart Growth techniques such as mixed use, sustainable communities, walkability, and compact development)

Growth Management Act

GMA Framework

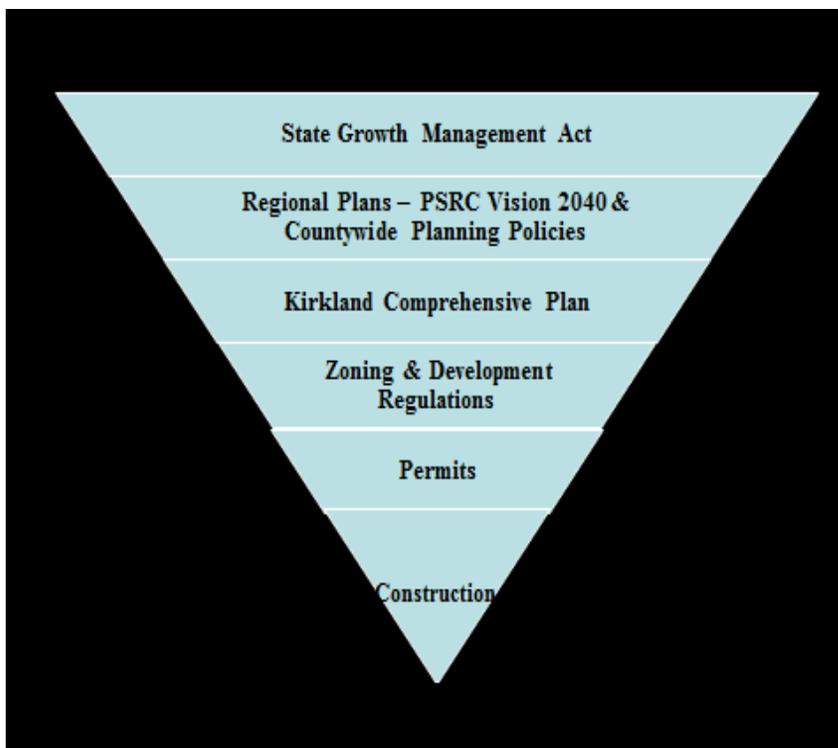
The GMA requires counties and cities to periodically conduct a thorough review of their plans and regulations to bring them up to date with any relevant changes in the statutes and to respond to changes in land use, employment and population growth. Attachment 1 is a concise "Guide to the Periodic Update Process under GMA" issued by the State Department of Commerce. The guide is short explanation on how to go

through the steps to undertake the update process. The Department of Commerce has also issued a Comprehensive Plan Checklist (see Attachment 2). The checklist is a technical assistance tool to help jurisdictions determine if they are meeting the GMA requirements. In addition, the Department of Commerce has put together a sample work program showing a typical schedule of tasks associated with a review and update of a GMA comprehensive plan and development regulations (see Attachment 3).

The Growth Management Act ([generally RCW 36.70a](#)) was enacted in response to problems associated with uncoordinated and unplanned growth and a lack of common goals in the conservation and the wise use of our lands. The problems included increased traffic congestion, pollution, school overcrowding, urban sprawl, and the loss of rural lands. The GMA contains [13 goals](#) that communities must strive to attain.

One of the main tenets of the act is to direct growth to urban areas – primarily cities – since they are the most cost effective and efficient provider of services, utilities and facilities. In addition, by accommodating growth in urban areas, lands in agricultural, forest and rural areas can be protected from sprawl and unplanned development.

While the GMA directs growth to urban areas, it also requires cities to plan for and fund the necessary public services and facilities to support growth by setting the appropriate level of service standards. These services typically include public sewer, water, transportation, stormwater, police, fire, schools and parks.



The GMA sets up a framework for planning from broad planning goals and requirements down at the state, regional and county level to development projects at the local level.

Figure 1

Regional and Countywide Planning Policies

While the GMA sets forth the broad planning principles, the regional plans (PSRC Vision 2040 and King County Countywide Planning Policies) establish a more defined tier of planning guidance. Kirkland must plan and must be consistent with these regional goals and policies.

The Regional Growth Strategy in **VISION 2040** was prepared under the auspices of the Puget Sound Regional Council (PSRC). Vision 2040 forecasts an additional 1,712,000 people in the four county central Puget Sound region by 2040 and distributes the growth to a hierarchy of places throughout the region. The different types of places are planned to accommodate growth depending on their particular characteristics and the role they play in the region. This chart shows the amount of growth by number and percent envisioned for each regional geography.

Growth: 2000–2040		
Regional Geography (number of places)	People	Percent
Metropolitan Cities (5): Bellevue, Bremerton, Everett, Seattle, Tacoma	550,000	32%
Core Cities & Silverdale (14): Auburn, Bothell, Burien, Federal Way, Kent, Kirkland , Lakewood, Lynnwood, Puyallup, Redmond, Renton, SeaTac, Silverdale, Tukwila	369,000	22%
Large Cities (18): Arlington, Bainbridge Island, Des Moines, Edmonds, Fife, Issaquah, Kenmore, Maple Valley, Marysville, Mercer Island, Mill Creek, Monroe, Mountlake Terrace, Mukilteo, Sammamish, Shoreline, University Place, Woodinville	240,000	14%
Small Cities (46): Algona, Beaux Arts, Black Diamond, Bonney Lake, Brier, Buckley, Carbonado, Carnation, Clyde Hill, Covington, Darrington, DuPont, Duvall, Eatonville, Edgewood, Enumclaw, Fircrest, Gig Harbor, Gold Bar, Granite Falls, Hunts Point, Index, Lake Forest Park, Lake Stevens, Medina, Milton, Newcastle, Normandy Park, North Bend, Orting, Pacific, Port Orchard, Poulsbo, Roy, Ruston, Skykomish, Snohomish, Snoqualmie, South Prairie, Stanwood, Sultan, Steilacoom, Sumner, Wilkeson, Woodway, Yarrow Point	136,000	8%
Unincorporated Urban Area (assumed to be annexed over time)	302,000	18%
Rural Area	115,000	7%
Total Increase	1,712,000	100%

Figure 2

The Regional Growth Strategy focuses the majority of the region's employment and housing growth into metropolitan and core cities, which together contain more than two dozen designated regional growth centers.

Kirkland is a designated core city as shown in Figure 3 and thus is expected to accommodate a significant share of new growth. Generally speaking, the 5 regional metropolitan centers (Seattle, Bellevue, Tacoma, etc.) are expected to accommodate the largest share of regional growth. Kirkland – a core city – is in the second tier along with cities like Bothell, Lynnwood and Redmond. These core cities are anticipated to accommodate 22% of the 2040 population growth.

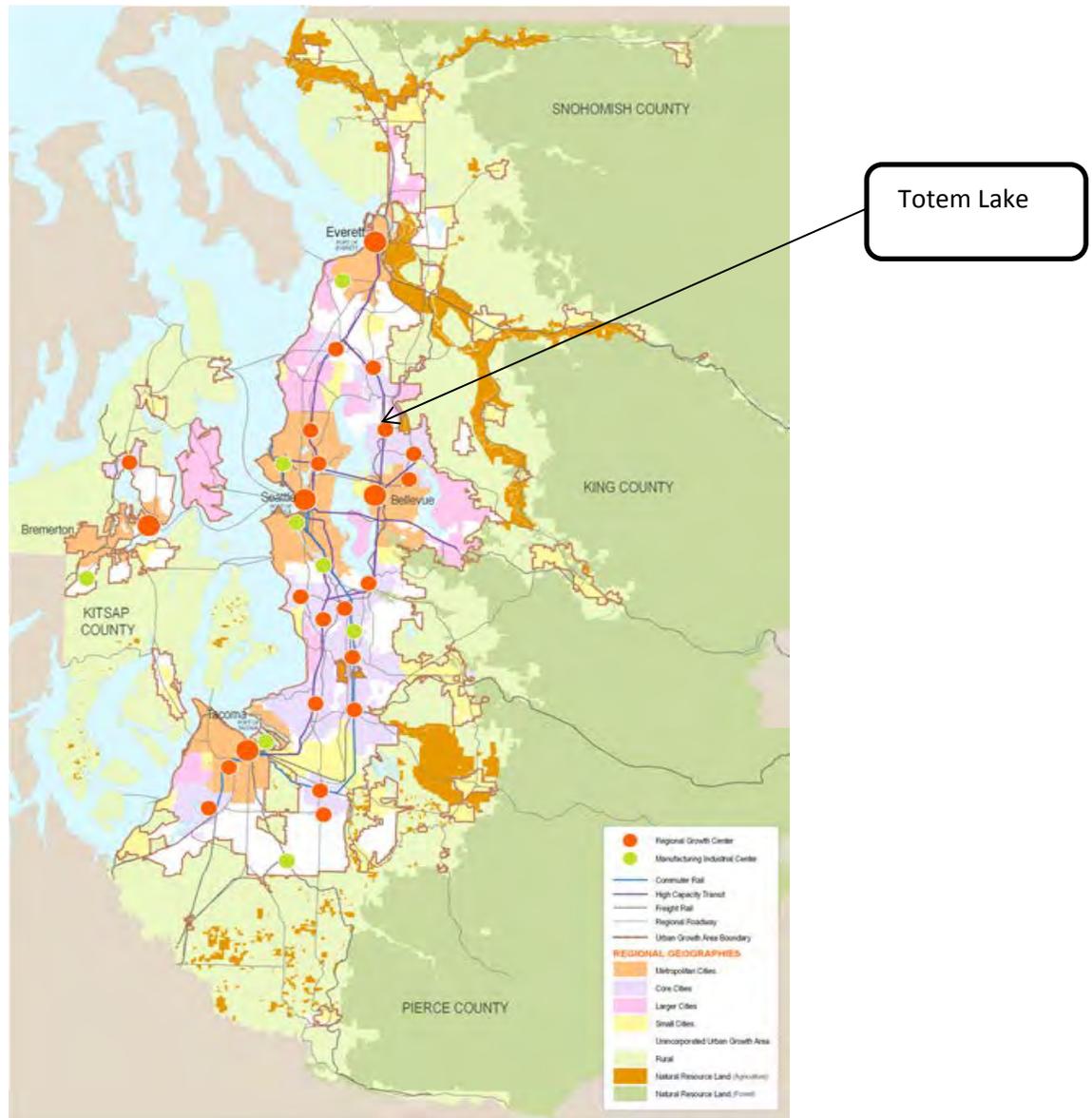


Figure 3

The [Countywide Planning Policies \(CPP's\)](#) are adopted by the King County Council and ratified by cities through an agreed-upon formula. Ratification of the 2012 revised CPP's is scheduled on the City Council's February 19, 2013 agenda. In King County, an interlocal agreement establishes a collaborative process for developing the CPPs, including the formation of a planning body, called the Growth Management Planning Council (GMPC), made up of elected officials from King County and cities. The CPP's provide county level guidance for local comprehensive plans each of which must be consistent with the CPP's. For example the recent update to the CPP's address climate change and healthy communities. Kirkland will need to review our Comprehensive Plan to ensure that these issues are addressed during the plan update process.

Of particular interest are the **growth targets** established through the CPP's. In accordance with the State Growth Management Act (RCW 36.70A.110), the State Office of Financial Management (OFM) provides a population projection to each county. In turn, the CPP's allocate the population as housing growth targets to individual jurisdictions. The King County CPP's also allocate employment growth targets. The allocations determined through this process are to be guided by existing relevant policies at the regional, countywide, and local levels. Forecasts prepared by the Puget Sound Regional Council assist in establishing the countywide employment targets.

Growth targets are adopted in the CPP's and are the minimum amount of growth that local governments must plan for over a 20-year planning horizon. The growth targets for King County and the cities including Kirkland are noted on Attachment 4.

The housing and employment capacity in the Urban Growth Area (UGA) based on adopted plans and regulations should be sufficient to accommodate the projected 20-year forecasted growth. According to the CPP's "*growth is to be accommodated within urban areas by increasing densities as needed.*" Phasing should occur within the UGA, as necessary, to ensure that services are provided as growth occurs.

Between 2006 and 2031, Kirkland is expected to accommodate **8,570 new housing units** and **20,850 new jobs**. Between 2006 and 2031 that averages out to about 343 housing units per year and 832 jobs per year. For comparison purposes, from 2006 through 2011 the city gained about 1,500 units for the six year period or around 250 units per year.

The City should have sufficient land capacity in the land use plan and zoning to accommodate these targets. In addition, the City needs to plan for this growth with adequate public facilities and funding to support this expected level of development.

A methodology to calculate Kirkland's overall land capacity has been developed with assistance from the City's GIS division. An analysis is currently underway to determine if we currently have enough capacity through existing zoning to accommodate the household and employment targets. If the analysis shows that we need additional capacity then the Comprehensive Plan update will need to address where and how we plan for the anticipated growth. Figure 4 shows the steps to determine if there is sufficient capacity in the land use plan for growth.

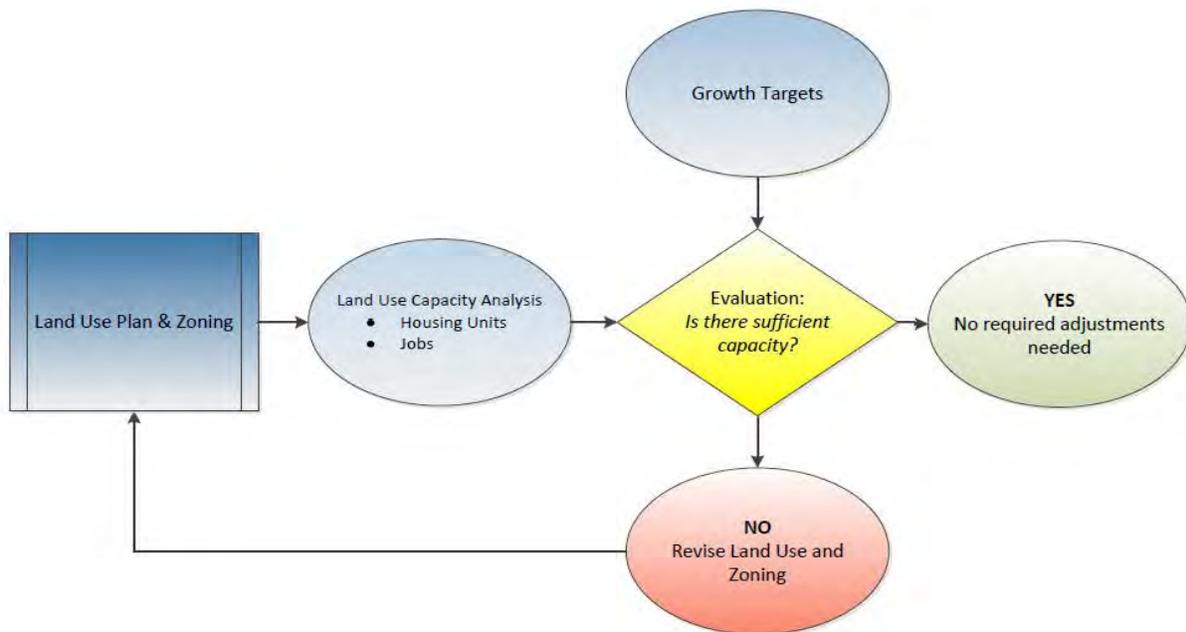


Figure 4

Kirkland's Comprehensive Plan and the Kirkland Community

Since the last major update in 2005, the City has undergone a major annexation adding an additional 31,000 people. Our geographic area is now around 18 square miles. We also have a new planning horizon year to plan for – year 2032.

Even though GMA establishes the basic planning framework, the more important question is deciding the kind of community we want to become. The Comprehensive Plan update is not just an exercise to meet GMA - it is the community's opportunity to once again look ahead and shape our future as a unique and special place where a high quality of life is enjoyed.



"Kirkland in 2012 is an attractive, vibrant and inviting place in which to live and work." (1995 Comprehensive Plan)

As we look back to 1995 we can see many of the successes and changes that have occurred. Juanita Village and the downtown have emerged as compact, mixed use and walkable communities. Residential neighborhoods are stable and have become one of the most highly desired areas to live in the region. Our parks and open spaces are the jewels of the City and the envy of many communities. New transit hubs have been located in downtown Kirkland and Totem Lake and the soon-to-be developed South Kirkland Park and Ride. The Cross Kirkland Corridor trail will be a reality. The City still has many challenges – Totem Lake revitalization, economic development, affordable housing, and transportation to name a few. However, through a variety of efforts the City continues to plan for its future by taking actions in the present.

Looking ahead 20 years is both challenging and intriguing. Former baseball player and manager Casey Stengel once said: "Never make predictions, especially about the future." Yet the very nature of planning is to envision a future and strive to attain it. Looking back twenty year can be revealing. The use of the internet, e-mail and cell phones was just emerging. No one had heard of Google, Facebook or Twitter.

What will change over the next 20-50 years? Our population is aging and people will be living longer – perhaps to 125 or more. What does this mean for housing and services? There are over 100 languages currently spoken in King County. How do we respond to an increasingly diverse and international community? 2012 was the warmest year on record. How will climate change affect flooding in Totem Lake?

How "intelligent" will our transportation system be? How "smart" will our phones and cars be? Will houses actually produce all of their own energy? Will new construction

have individual built-in water and sewer systems thus not needing centralized utilities? Will we be doing permitting and planning using 3D and holographic images? How will social media evolve and influence our public outreach efforts – virtual reality town hall meetings?

Certainly the Comprehensive Plan will not answer or even address some of these trends – but it does give pause for thought. What is the future of Kirkland? What we *can* do is determine the kind of community we want to be and what steps we need to take over the next few years. Planning by its very nature is an ongoing evaluation and adjustment.

How Do We Do This?

Work Program (Attachment 5)

Attachment 5 outlines the general steps and phasing that will form the basis of a more detailed work program and timeline. This work program will show the tasks, key decision points and the schedule. The schedule anticipates a two-year time frame with completion of the update by December 2014.

This effort will require participation by and coordination with a number of key City departments. An interdepartmental team will be formed to guide the process with Planning as the overall lead and project manager.

Department	Key Issues & Involvement
Planning	Overall lead and project management Land use, housing, natural environment, capital facilities, SEPA, public outreach.
City Manager's Office	City policy, economic development, public involvement.
Public Works	Transportation, Capital Facilities, level of service standards, sewer and water, stormwater, solid waste.
Finance & Administration	Capital Facilities, utilities.
Parks & Comm. Services	Parks, recreation & open space, Capital Facilities, level of service, human services.

Department	Key Issues & Involvement
Information Technology	GIS mapping and data. Public outreach informational materials and graphics.
Fire & Building, Police	Public services.
City Attorney's Office	Legal requirements.

Roles and Responsibilities

The City Council sets the overall direction for the update and adopts the final plan. As an appointed citizen advisory body by the City Council, the Planning Commission will be the lead Commission responsible for guiding the process and ultimately making a recommendation to the City Council on the revised Comprehensive Plan. At key points in the process, it is recommended that the Planning Commission do a “check-in” with the City Council to update the Council on their progress and get direction on major policy issues.

The Houghton Community Council works in concert with the Planning Commission and often participates in joint meetings, workshops and hearings. They can also make recommendations to the Planning Commission and City Council and can potentially assert disapproval jurisdiction within the jurisdiction for those issues not mandated by statute.

Two other advisory boards play a critical role in this process: the Transportation Commission and the Park Board. Both groups will be involved in the drafting and review of several chapters of the Comprehensive Plan. In particular the Transportation Commission will take the lead preparing the **Transportation Master Plan** that will form the basis of the Transportation Element of the Comprehensive Plan. Since land use and transportation are inherently linked, both the Planning Commission and Transportation Commission will need to work closely together to ensure that the network of transportation facilities and projects support the land use at the appropriate level of service. In addition, adequate funding needs to be addressed to pay for the projects.

The GMA specifically requires that the Transportation Element be “consistent with and implements the land use element.” Consistency means that the transportation plan be sufficient in scope (projects, funding and level of service) to carry out the Land Use Element. The Department of Commerce has published a guide to reviewing and updating the Transportation Element of the Comprehensive Plan titled: *“Your*

Community's Transportation System." The Transportation Plan must support the Land Use Map with adequate transportation facilities. The following diagram illustrates this relationship between land use and transportation.

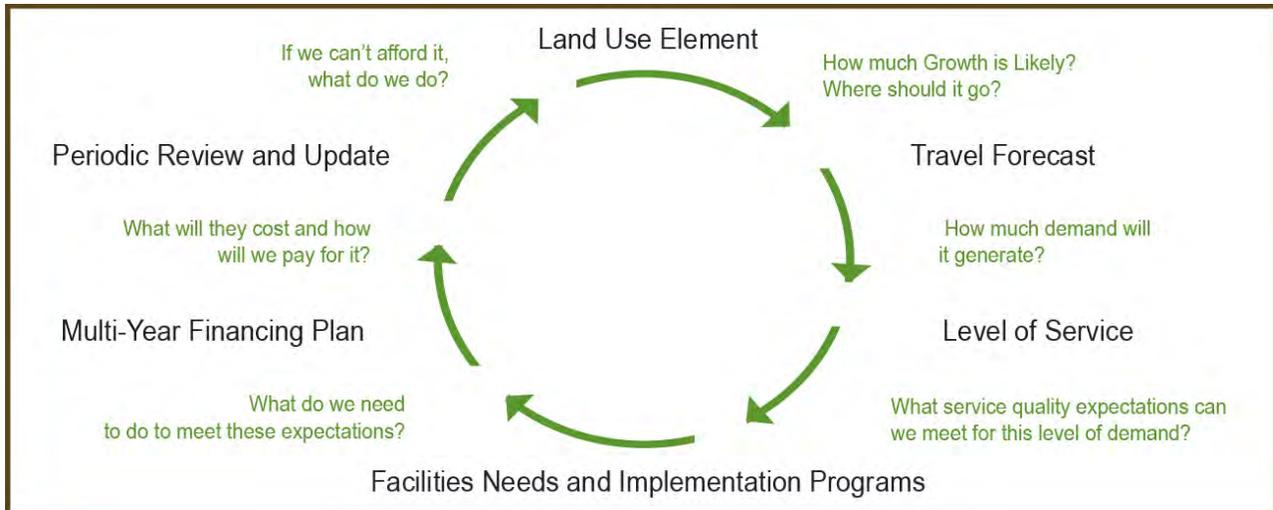


Figure 5

The Planning Commission received a briefing on January 10, 2013 from David Godfrey, the City's Transportation Engineer and Joel Pfundt, Chair of the Transportation Commission on the Transportation Commission's proposed approach to developing a [new level of service standards and a revised concurrency system](#). The presentation mirrored the presentation given to the City Council in November, 2012. This approach will be discussed as part of the updated Transportation Element. Joint meetings between the Planning Commission and Transportation Commission will occur throughout the process. A preliminary outline of the Transportation Master Plan components was reviewed by the Transportation Commission at their January 23 meeting.

Another effort underway is the preparation of the [Cross Kirkland Corridor Master Plan](#). The plan will look at the location of access points, types and locations of amenities, road crossings and other features. Many of the components of the Corridor Plan will be incorporated into the overall Transportation Element.

The [Park Board](#) will be undertaking two focused efforts in 2013-14 that will be integral to the overall Comprehensive Plan update. The first is the **Comprehensive Parks, Recreation and Open Space Plan (PROS)** – that will address the need and demand for park facilities and level of service standards. This process will be the foundation for the Parks, Recreation and Open Space chapter of the citywide Comprehensive Plan.

The second is a targeted plan for Totem Lake Park – a master plan with a design program and schematic design to guide the future redevelopment of the park.

Policy plans (like the PROS Plan) and functional plans (i.e. Cross Kirkland Corridor and Totem Lake Park Master Plan) feed into the overall Comprehensive Plan. Other functional plans like the Sewer and Water Comprehensive Plans also play a key role in the preparation of Comprehensive Plan chapters. The Comprehensive Plan update will take these functional plans into account and ensure that there is a consistent and coordinated approach. The following diagram illustrates the various City planning efforts that will be taken into consideration as part of the 2013-14 Comprehensive Plan Update.

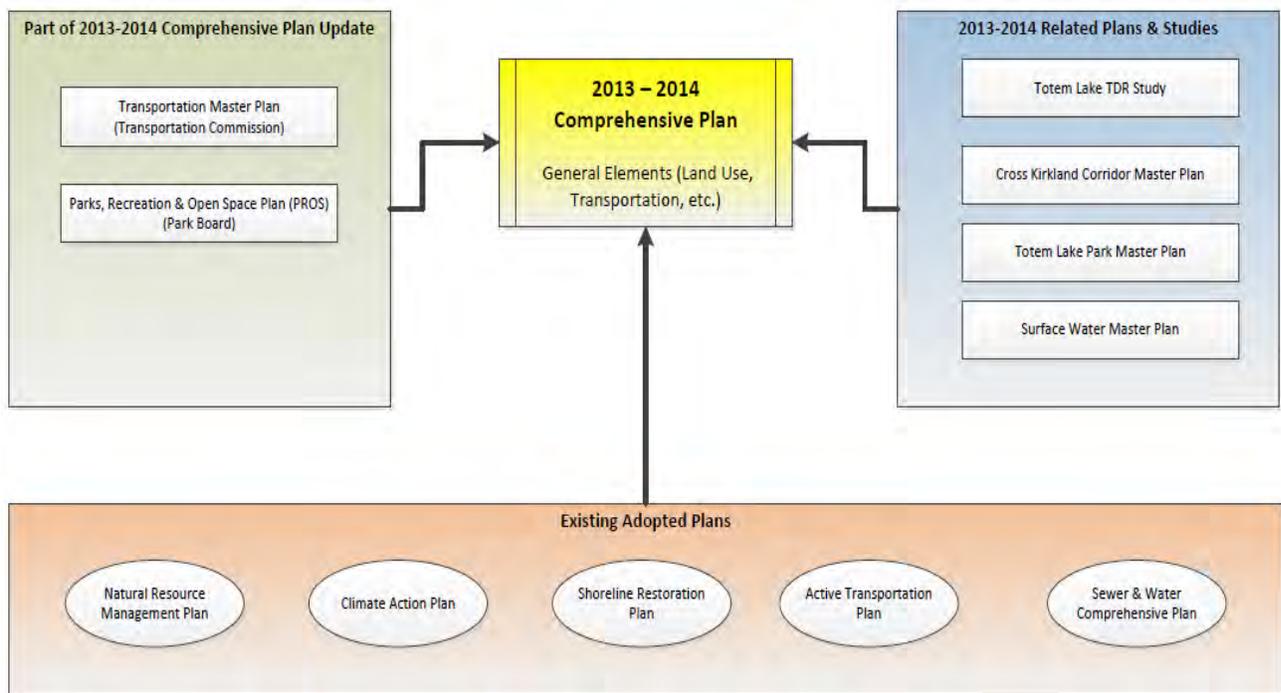


Figure 6

What Do We Need to Do?

Data and Mapping

One of the first steps the City will do is to compile a good data base. In 2005 the City updated its [Community Profile](#). This document is a snapshot of the City focusing on demographic, housing, economic and land use information. By comparing this data over time, Kirkland can see how it has changed and take into consideration possible future trends in population, jobs and housing. The U.S. census and other recognized

sources can provide the most current data. Recent Census Bureau estimates indicate that King County is the nation's 14th most populous county and is larger in population than 14 states. Kirkland ranks 12th in population of cities in the state and 6th in King County. The nation is trending towards urbanization. Already over 80% of the country's population live in urban areas. As noted previously growth will continue to be directed to cities in the Puget Sound region.

Some of the area trends of note include an aging population, smaller family size, more single head of households and more diversity in population. We are seeing reduced vehicle miles of travel and reduced household car ownership. This will influence housing choices and future land use. Another area to look at is our economic base and employment. What is our current employment by sector and what does this mean for future job growth? As an initial step in the plan update process, the City will be preparing a revised "Community Profile" that summarizes this data.

Another important data base is the City's land capacity analysis (noted earlier in the discussion on targets). The GMA requires jurisdictions to prepare comprehensive plans that accommodate growth over a 20-year planning period. As noted above, the Countywide Planning Policies allocate 20-year household and employment targets to each jurisdiction and these targets are intended to be the basis for local plans. To assure that Comprehensive Plans provide adequate capacity for growth, the GMA also requires that jurisdictions track development trends and analyze the zoned land supply and resulting development capacity.

Every five years, King County jurisdictions collaboratively publish a "[Buildable Lands Report](#)" reporting development trends and capacity throughout the County. The report lays out a common reporting methodology for all jurisdictions. The Buildable Lands Report establishes a basic methodology for the Kirkland development capacity analysis to follow. The last report was compiled in 2007 addressing the five year period of 2000 through 2005.

Staff has already begun the land capacity analysis. It will form the initial base data to determine if we currently have sufficient capacity to accommodate our growth targets. If land use changes are needed or desired as a result of the plan update process, the capacity analysis will need to be revised to reflect the changes.

In addition to data collection and analysis, a GIS mapping effort will be helpful to graphically show some important land use characteristics such as:

- Existing land use.
- Housing, population and employment in proximity to transit stations and corridors.
- An inventory of transportation facilities.
- Employment by type.
- Redevelopment potential.
- Environmental constraints.

Another requirement from GMA is a **Housing Needs Assessment**. This assessment must include an inventory and analysis of existing and projected housing needs (including affordable housing) that identifies the number of housing units necessary to provide for projected growth over the 20-year planning period. Once all of these data are compiled, the City can begin to look at trends and factors that could influence policy choices for the Comprehensive Plan.

Comprehensive Plan Elements

The [Comprehensive Plan](#) consists of two main sections: the **general elements** or chapters and individual **subarea plans** (business districts & neighborhood plans). GMA specifies “required” elements – those that must be included in the Comprehensive Plan; and “optional” elements – those that can be included by a jurisdiction if desired. Subarea plans are optional chapters but have been part of Kirkland’s Comprehensive Plan since 1977.

Figure 7 below shows the listing of the required and optional elements (general elements). Six elements are required by the GMA. Along with these six elements, Kirkland has also included elements on Community Character, Economic Development, Natural Environment and Parks, Recreation and Open Space.

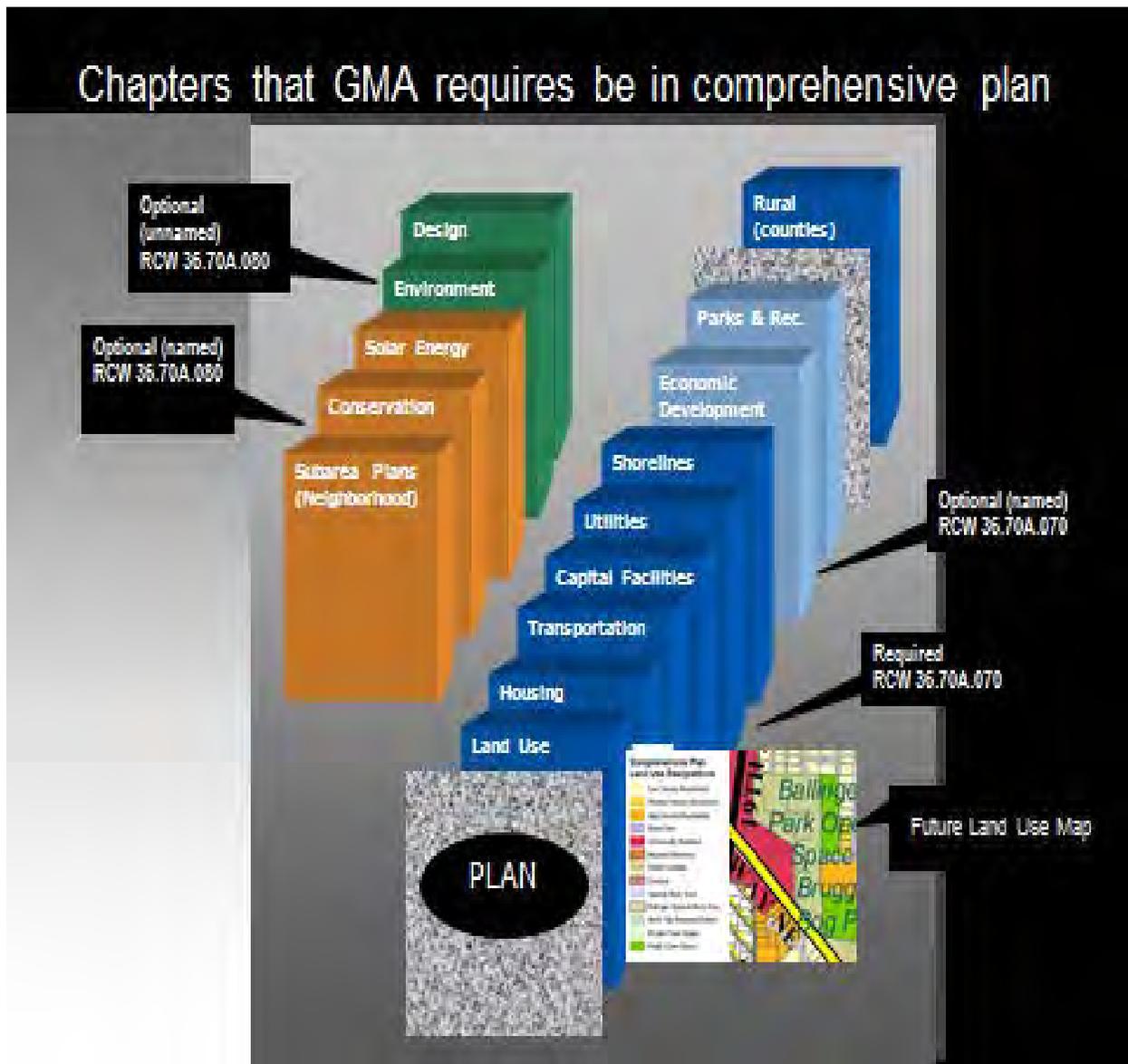


Figure 7

Below is a listing of the Citywide general elements in the City's Comprehensive Plan. The current format for the plan includes a Vision Statement and Framework Goals. Each element contains its own goal and policy statements along with explanatory narrative providing more background and rationale for the adopted policy framework. Here is a typical example of a goal, policy and narrative in the Community Character Element of the plan:

Goal CC-3: Accommodate change within the Kirkland community and the region in a way that maintains Kirkland's livability and beauty.

Policy CC-3.1: Identify and monitor specific indicators of quality-of-life for Kirkland residents.

Quality-of-life indicators provide information that reflects the status of the City. They include, but are not limited to, housing affordability and availability, public health and safety, parks, historic resources, citizen participation, natural resources, pedestrian and bike friendliness, and schools. By measuring public opinion on changes in the levels of these indicators, the City can determine where support and changes are needed.

The City should develop various community outreach programs such as surveys, cable channel programs and open houses to measure these indicators and work towards evaluating and implementing their results.

An existing adopted goal and policy may be perfectly fine with no need to change. However, as part of the update process, all goals and policies will be reviewed and amended or deleted as appropriate. An important step in the plan update is to conduct a review and scoping of each element to determine the extent of changes needed or desired. A principle assumption is that the current plan is fundamentally sound. However, we would want to scan each element to see if there are opportunities to be more clear and concise and remove any potential inconsistencies.

Incorporating the newly annexed neighborhoods into the appropriate general elements will be necessary to have a complete citywide plan. How we do that will take some thought and discussion. This is particularly important due to increased population, housing and jobs and the need for capital facilities. We will need to update our level of service standards for our capital projects to ensure that we have adequate public facilities and funding to accommodate growth.

Key issues noted below are those high level topics that should be addressed as part of the plan update. The major elements that will require the most attention are Land Use, Transportation and Capital Facilities.

<i>Comprehensive Plan Element</i>	<i>Required or Optional</i>	<i>Key Issues</i>
Citywide Vision Statement and Framework Goals	Optional	<ul style="list-style-type: none"> • Confirm or revise as appropriate.
Community Character	Optional	<ul style="list-style-type: none"> • Confirm or revise as appropriate
Land Use	Required	<ul style="list-style-type: none"> • New planning horizon year – 2032. • New population forecast and housing and employment targets. • Land Capacity analysis. • How and where to distribute growth • Focus on business districts. • Land use and transportation in balance. • Land use supported by capital facilities and adequate public services (funding & level of service standards)
Housing	Required	<ul style="list-style-type: none"> • Housing needs assessment. • Innovative housing approaches. • Affordable housing techniques.
Natural Environment	Optional	<ul style="list-style-type: none"> • Broaden element to address built environment and energy (sustainability). • Address climate change.
Transportation	Required	<ul style="list-style-type: none"> • Update inventory of transportation facilities (network) and forecast demand. • Revise approach to level of service and concurrency. • Update cost estimates and funding levels. • Prepare Transportation Master Plan. • Support Land Use Plan. • Incorporate Cross Kirkland Corridor.
Capital Facilities	Required	<ul style="list-style-type: none"> • Update facilities needs based on new planning period and growth targets. • Review and revise level of service

<i>Comprehensive Plan Element</i>	<i>Required or Optional</i>	<i>Key Issues</i>
		standards as appropriate. <ul style="list-style-type: none"> • Update Capital Facilities Plan with appropriate funding levels.
Public Services & Utilities	Required	<ul style="list-style-type: none"> • Update inventory of services and facilities. • Review and revise level of service standards as appropriate.
Economic Development	Optional	<ul style="list-style-type: none"> • How and where to accommodate 20,000 new jobs. • Role of business districts. • Role of LIT zones. • Strategies and techniques.
Parks, Recreation & Open Space	Optional	<ul style="list-style-type: none"> • Update facilities needs and level of service standards. • Incorporate PROS Plan.
Human Services	Optional	<ul style="list-style-type: none"> • Revise as appropriate

It is also important to note that the review and revision of the Comprehensive Plan may result in **Zoning Code amendments or map changes (rezones)**. This is important to ensure consistency of the plan with zoning. If these changes are appropriate, then proposed code and map amendments would be identified and considered along with any revisions to the goals and policies of the general elements.

The City's Comprehensive Plan currently contains **neighborhood and business district plans (also known as sub-area plans)**. As part of the update to the Comprehensive Plan, the role and approach to these sub-area plans will be discussed. Some neighborhood plans have not been updated since the 1980's. While Finn Hill, North Juanita and Kingsgate (Evergreen Hill) have been included in the **citywide Land Use Plan** (See Figure 8) and the general elements apply, there are currently not individual neighborhood plans for these three areas.

A white paper entitled *"Improving Sub Area Plans"* was prepared in 2012 and was reviewed by the Planning Commission and transmitted to the City Council. That paper is attached to the memo in the retreat packet on the Neighborhood Planning Process.

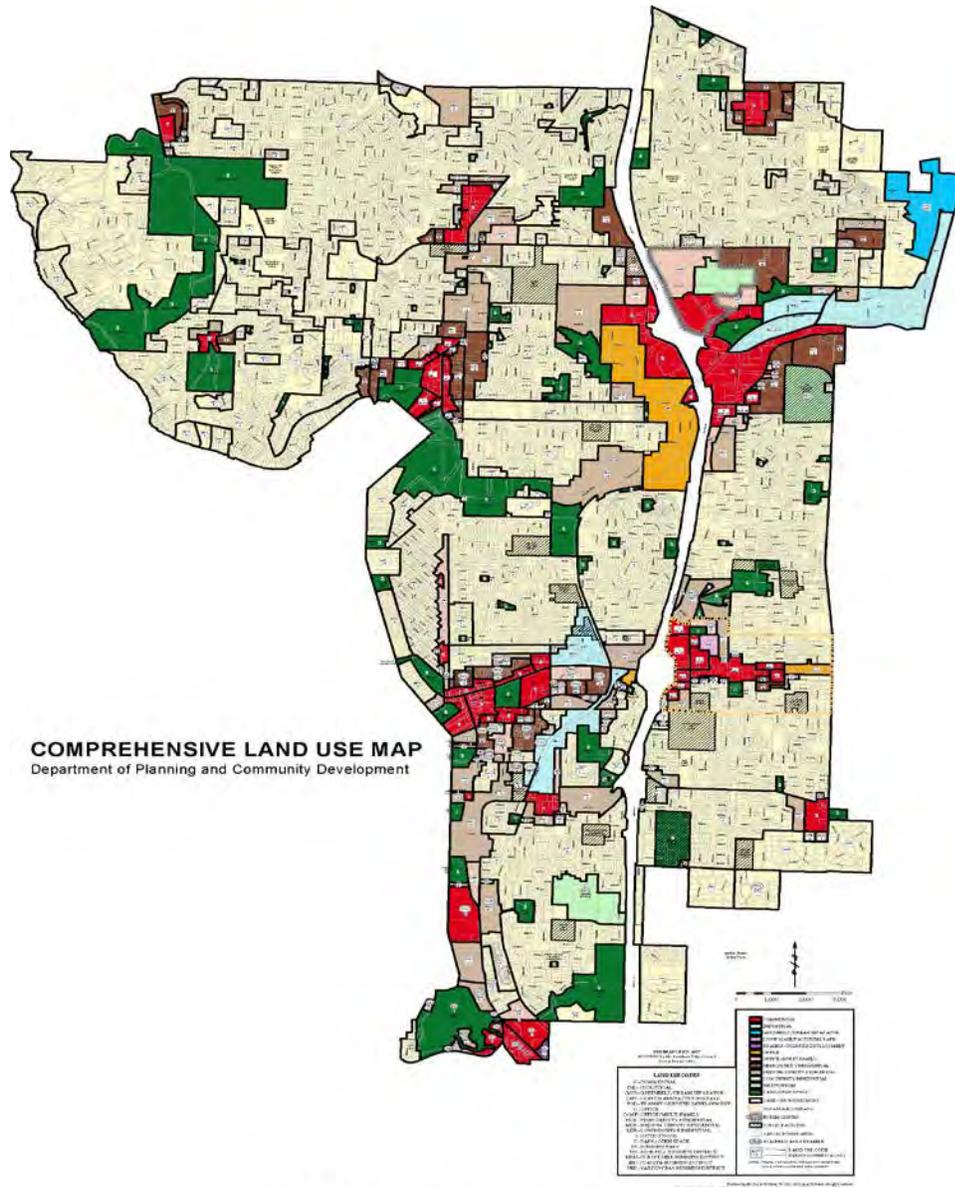


Figure 8

Environmental Impact Statement

When the City did its last GMA required Comprehensive Plan update in 2005 it also prepared an [Environmental Impact Statement \(EIS\)](#) to comply with SEPA (State Environmental Policy Act). The purpose of an EIS is to assist the public and decision-makers in considering decisions on the Comprehensive Plan and development regulations. The EIS will look at the broad city wide analysis of potential impacts associated with any proposed amendments to the plan or Zoning Code. It will provide both a qualitative and quantitative analysis of environmental impacts. The EIS may evaluate various land use and transportation alternatives. A new EIS based on the revised Comprehensive Plan can reduce or eliminate SEPA for future code and plan updates.

A major part of the EIS will assess our transportation network (facilities, level of service, etc.). Detailed transportation modeling will be conducted to support the network. This step will assist the City in preparing the Transportation Master Plan to be consistent with the land use plan at the appropriate funding levels and system performance level. Professional technical consulting services will be used to assist the City in this effort. Funding in the amount of \$326,000 for the Comprehensive Plan update including the EIS and Transportation Master Plan has been approved in the budget.

Community Outreach and Engagement

Approach

The Planning and Community Development Department is collaborating with the City Manager's Office in the design and delivery of a public involvement strategy for the update of the Comprehensive Plan along with Public Works for the Transportation Master Plan and Parks on the PROS Plan.

The Comprehensive Plan has a number of elements that call for decisions on issues ranging from very broad strategic decisions to specific technical decisions. The Comprehensive Plan impacts every resident and business in the community and must consider factors and stakeholders outside the boundaries of Kirkland. It presents both challenges and opportunities, one of which is the ability to continue to "knit together" a larger, more diverse community.

This broad range of decisions calls for differing levels of public involvement. In keeping with the IAP2 Spectrum of Public Involvement, strategies may range from "inform" to "empower" (See Attachment 6). Based on community input to date, discussions with PCD staff and the Planning Commission, staff is recommending a three-pronged

approach to involving the public in this multi-year process. The three elements include communicate, educate and involve. Communication and education lie at the “Inform” end of the spectrum.

Inform

Public Participation Goal: To provide the public with balanced and objective information to assist them in understanding the problem, alternatives, opportunities and/or solutions’.

Promise to the Public: We will keep you informed.

The “Inform” level of involvement is the lower scale of public impact, but is an important starting point for the Comprehensive Plan update and something that has been requested by the community.

Communicate

Communication is dissemination of information about the plan, the process and the status. The Communications Program Manager is developing a communication plan that will provide a variety of materials and vehicles to reach a wide range of interested stakeholders. While this is largely a one-way conversation with the City providing information out to the public, there will be opportunities for two-way conversations as well. Key elements of a communications plan include:

- Early development of **key messages** that are based on City Council and Planning Commission direction. An overarching “theme” should be developed to brand the communication plan and to form a common touch point for all the sub-element processes (e.g. “One Kirkland – One Vision for the Future” or “Building Bridges”). Key messages should be intriguing, inviting and appeal to the community’s core values. Key messages should be consistently communicated throughout the process by all representatives of the City.
- Creation of **informational publications** that are approachable and accessible to a wide range of stakeholders. Materials might include:
 - Pamphlet with general information about the Kirkland Comp Plan Update
 - A short video that can be viewed on the City’s website and taken to community and neighborhood meetings covering similar general information provided in the pamphlet

- News article format materials similar to the “Budget Bylines” series that present key concepts and elements of the Comprehensive Plan in terms that are relevant to most Kirkland residents. Topics may include:
 - Growth Management Act history and requirements for cities
 - Kirkland’s history of land use planning
 - An overview of the comp plan and its relationship to the zoning code
 - History of the neighborhood planning process and options for the future
 - Growth targets and their implications for density
 - Smart growth concepts
 - Frequently used “planning terms” defined
 - Transportation Master Plan and concurrency
 - Capital facilities plan and level of service standards
 - Affordable housing
- Development of **a web page** where people can access information about the plan and the process. The Planning Commission suggested that a master timeline should be provided that links from key dates to related documents.

Educate

Recent meetings with neighborhood groups indicated a high level of interest in learning more about Growth Management and the Comprehensive Plan. The City has an opportunity to establish a base level of knowledge in the community that will enhance the effectiveness of public involvement efforts. A number of neighborhood issues have also been deferred to the Comprehensive Plan update process and so the community is anxious to understand how their issues will be addressed through the update process.

It will be important to provide a variety of learning opportunities that appeal to differing levels of interest, different issues, geographic areas and time commitments. Some people prefer a classroom type setting; others prefer print or on-line materials and others may want frequent and brief social media contacts that allow them to choose whether to link to an in-depth discussion of a topic.

The key messages that were developed as part of the communication plan should carry through all of the materials as well as base assumptions about givens – factors that are either out of our control, that reflect decisions that are already made and base

assumptions about the scope of the update. For instance, it is important for the public to know that the City's growth targets are established by King County through a collaborative process with the cities and the degree to which the City Council plans to use the existing Comprehensive Plan as a baseline, making marginal changes as needed or whether certain elements will undergo a major rewrite.

Elements of the education program may include:

- Development of a **Neighborhood U Curriculum** as requested by the Kirkland Alliance of Neighborhoods. Given the scope of the subject, multiple sessions might be held to include discussion groups.
- Development of a **“road show”** that can be tailored to a variety of audiences, time frames and venues about the comp plan process. Presenters may include City Council, or Planning Commission representatives or other advisory group members and City staff. Community presentations could be provided on request and outreach to other existing community groups could reach a wide range of stakeholders that may not otherwise be involved. Target groups may include:
 - Neighborhood Associations
 - Business organizations including the Chamber of Commerce, Business Roundtable and the Kirkland Downtown Association
 - Service organizations
 - Schools including classroom presentations and PTA meetings
 - City Boards and Commissions, Senior Council, Youth Council
 - City employee groups
- Sponsorship of a **visiting lecturer series or panel discussions** utilizing speakers who are experts in their fields. Topics may include smart growth, multi-modal transportation systems and the economics of growth.
- **Training for selected community leaders** who can be ambassadors for the City and help to disseminate information and/or lead discussion groups. The Kirkland Alliance of Neighborhoods expressed an interest in serving as liaisons with neighborhoods. The City could provide more detailed resource materials and skills training for them so that they can lead some efforts in their own neighborhoods.

Consult, Involve, Collaborate and Empower

The remainder of the public participation spectrum presents a range of goals and techniques that are used as appropriate for the decision to be made. For instance, reviewing and perhaps revising the 20 year Vision Statement lends itself to a more collaborative approach with broad-based engagement and direct impact on the outcome. Other components might be more appropriate for “Involve” or “Consult” where stakeholders are asked for their input which is considered by decision makers.

In all cases, it is important to accurately track public input and show how it was used in the final decision making process. The following discussion presents the Comprehensive Plan components that envision some level of public involvement beyond “inform.” For each topic, a thorough review of the scope of issues and the level of public interest in them will need to be assessed before a public involvement strategy (techniques) can be identified.

Components	Decision to be Made	Level of Involvement
Vision Statement	Is the current vision statement an accurate description of the community in 2032 and, if not, what changes are needed?	Collaborate
Neighborhood Plans	How can the neighborhood planning process be more efficient and still relevant to the neighborhood?	Involve
Transportation Master Plan		
PROS Plan		
Community Character		
Land Use		
Housing		
Etc.		

Specific public involvement plans will be developed for each element consistent with the level of involvement and using techniques that are most effective for the number and types of stakeholders involved. All activities should be open and accessible to all and be designed to reach community members that may not generally be involved with City issues. Early work will be undertaken to better understand the community’s perception of past involvement with City planning efforts so that we can create experiences that are rewarding and relevant. For instance, recent work with the Kirkland Alliance of

Neighborhoods on the neighborhood plan process revealed aspects of the expected outcomes and process for neighborhood plans that are important to the community (see related memo regarding the neighborhood planning process).

Summary and Next Steps

Following the Council retreat discussion staff will begin the plan update process. Staff will be briefing the Planning Commission at its February 14th meeting. The City Council and the Planning Commission will have a joint meeting on February 19 on the Planning Work Program. The Comprehensive Plan update is the single largest task on the Planning Work Program and will be the priority for Planning staff resources over the next two years.

Staff will form an interdepartmental team that will guide this effort. A detailed work program and schedule will be prepared for review by the Planning Commission and City Council. A comprehensive public outreach program will also be prepared for review by both the Commission and Council.

Attachments

1. Guide to Periodic Update Process under GMA
2. Department of Commerce Comprehensive Plan Checklist
3. Department of Commerce Sample GMA Update Work Program
4. Countywide Planning Policies 2006-2031 Growth Targets
5. City of Kirkland GMA Comprehensive Plan Work Program
6. IAP2 Spectrum