

**Kirkland Aquatic, Recreation, and Community Center
Project Background
November 2015**

2001 - 2007

The community's desire for indoor recreation, aquatics and gathering space has been well documented, beginning with the Kirkland's Parks, Recreation and Open space Plan (PROS) and an Indoor Recreation Needs Survey in 2001. That led in 2007 to completion of an Indoor Recreation Feasibility Study which resulted in a proposal for a multi-purpose community recreation and aquatic center of up to 93,000 square feet. The proposed recreation center was added to the Parks' Capital Improvement Program as an unfunded project.

In the intervening fourteen years since 2001, Kirkland's population has more than doubled while the amount of indoor recreation and aquatics space has stayed the same. Kirkland's two community centers, the Peter Kirk Community Center and the North Kirkland Community Center, are programmed to capacity and lack many of the features desired by users, such as fitness facilities, gymnasiums and meeting space. In addition, learn-to-swim programs at both the City's Peter Kirk Pool and at the Lake Washington School District's Aquatic Center at Juanita High School are frequently filled and experience long waiting lists.

2011 - 2012

In order to resolve some of the funding needs for park capital investments and deferred maintenance, the Kirkland City Council convened a citizen panel representing a broad cross section of the community in 2011. Known as the Parks Funding Exploratory Committee (PFEC), the panel recommended a series of investments which eventually were approved by voters as part of a 2012 Parks Levy. The PFEC evaluated whether to include an aquatics facility in the 2012 ballot measure. Ultimately the PFEC recommended not including a pool facility in the ballot measure for several reasons. In general, there were too many unknowns about the project, such as how much it would cost, where would it be located and what would it cost to operate. These questions couldn't be answered in time to get a package to the 2012 ballot. In addition, the LWSD had yet to decide whether the Juanita pool would be replaced in 2014 and the PFEC felt that funding it in the 2012 levy would be premature. Finally, the cost of including an indoor aquatic facility would either make the ballot measure too large, or require significant cuts to the rest of the capital projects in the levy. The initial purpose of the parks levy was to restore maintenance and operations resources for Kirkland parks, so the PFEC was not interested in such a large capital component, and the other capital projects were deemed to be more urgent. In the end, the PFEC recommended that the City pursue an indoor aquatics facility in 2021 when the existing Parks bonds were retired and when the capital projects included in the 2012 Parks Levy would be completed. The City Council concurred with those recommendations and did not include an indoor aquatics facility in the 2012 Parks Levy which was passed by the voters.

2013 - 2014

August 2013: School District proposes closure of Juanita Aquatic Center

In August of 2013 the City Council received input from citizens and members of the Lake Washington School District (LWSD) Board of Directors regarding the potential closure of the Juanita High School swimming pool, known as the Juanita Aquatic Center. The testimony asked that the City of Kirkland consider participating in the building of a new aquatic facility to replace Juanita. Kirkland is a key potential partner because the pool is the only public year-round aquatic facility in the Kirkland community, and is utilized extensively not just by students, but by residents for competitive swimming, youth and adult swim lessons, fitness, and recreation. Other partners could include entities such as Redmond, Bothell, Evergreen Health, Wave Aquatics, and Northwest University.

The District had determined that the facility was nearing the end of its useful life and that a renovated or new pool would not be included in a future school bond measure to replace the high school. A school ballot measure was scheduled for February 2014, and if passed would cause the LWSD to close the pool early as 2017, leaving Kirkland residents without access to a public year-round swimming pool in our community.

In September 2013 the LWSD Board adopted a resolution (**Exhibit A**) affirming its intent to enter into future pool partnerships with cities and/or other interested entities. The resolution also authorized directing an undetermined amount of unspent funds from the District's 2006 capital bond measure towards a portion of future pool facility project(s) enabling use by high school swim and dive teams. The District estimated that \$10 to \$12 million would remain once all the school projects are completed. However, these funds would be necessary for other District purposes should the proposed 2014 bond measure fail.

September 2013: City Adds Indoor Recreation Facility to Work Plan

In response, the City Council passed Resolution 5003 (**Exhibit B**) in September 2013 adding the issue to the City's official work plan, with the objective to "partner with the Lake Washington School District and other interested public and private organizations to explore options for replacing the Juanita Aquatic Center by 2017". The City Council also authorized new funding for consultation, planning and community outreach.

December 2013: Initial Sites Identified

Assuming that a new pool would likely need to be placed on existing Kirkland-owned properties to save both money and time, Kirkland staff initially suggested that the following sites be considered as potential sites, after an initial assessment of all City-owned properties:

- Existing outdoor Peter Kirk Pool site in Peter Kirk Park
- The North Kirkland Community Center
- Mark Twain Park
- Juanita Beach Park (northern section)
- Snyder's Corner

In December of 2013 the City Council reviewed the proposed sites and directed staff to remove the existing pool site at Peter Kirk Park from consideration. At the same time, the Council asked staff to analyze the former Albertson's grocery store site in the Juanita area.

January 2014: Site Selection Narrowed

In January 2014, the City Council received a staff report providing preliminary analysis of the identified sites, and directed staff to further investigate and study the following three sites:

1. Juanita Beach Park (north side); Juanita Neighborhood
2. North Kirkland Community Center; Juanita Neighborhood
3. South Norway Hill Park; Kingsgate Neighborhood

The Council passed Resolution 5029 (**Exhibit C**) to guide Park Board and staff, including completion of the following tasks:

- Design a facility to serve the needs of the Lake Washington School District swim and dive teams as well as the broadest possible general public population;
- Conduct outreach with the community and potential project partners on possible facility components as well as siting preferences;

- Complete feasibility and cost analysis for converting Peter Kirk Pool to year-round use by 2017 as an interim solution;
- Provide a report to the City Council with recommendations from the Park Board on facility components and siting by no later than April 1, 2014.

The City Council also directed staff to continue to explore other siting opportunities beyond the three identified study sites. Specifically, Council expressed interest in St. Edward State Park in Kenmore as well as the Totem Lake Malls property

February 2014: School Bond Measure Fails Twice

In February 2014 the LWSD Capital Facilities Bond Measure did not pass. It received 58% approval, just short of the 60% needed. At their March 3rd meeting, the School Board voted to place a \$404 million bond measure on the April 22 ballot. This measure would allow the district to address its critical and urgent need to build new schools and classrooms and support growing enrollment and avoid overcrowding, including the re-build and expansion of Juanita High School. The plan to re-build and expand Juanita High School would again not include replacing the Juanita Aquatic Center. Despite the February School bond failing, LWSD Superintendent Pierce communicated that the District's commitment as expressed in their September 2013 Resolution had not changed should the April measure pass.

Unfortunately the April 22 school bond measure also failed to be approved by voters, leaving the future of the Aquatic Center in further doubt.

March 2014: Initial Site Analysis Conclusions and Facility Component Recommendations

Based upon the site analysis and technical siting criteria, in March of 2014 the consultant team and staff concluded that Juanita Beach Park was the site best-suited for a new facility. This was in terms of access, site development cost, impact to the surrounding neighborhood, and aesthetics. The consultant team's assessment, based on the technical criteria, was that Juanita Beach Park was the most centrally located site, had the best public transit access, and was large enough to accommodate the building and parking without requiring multi-level parking. The consultant team concluded that the scale of the building would fit better with surrounding multi-family and commercial buildings, and the site would provide a prominent location with visibility that will enhance revenue generation and cost recovery.

While the Park Board acknowledged the technical advantages that the Juanita Beach Park site may have for siting a new recreation facility, at their March 2014 meeting the Board instead recommended the North Kirkland Community Center & Park Site as the preferred location for the following reasons:

- The north side of Juanita Beach Park was viewed as a valuable and irreplaceable green space in an increasingly dense part of the Kirkland community (i.e. Juanita Village and surrounds).
- Citizens were already accustomed to use of the NKCC Park Site for indoor recreation facility use, and continued use of the site for a community facility would be less disruptive.
- Traffic issues were anticipated to be less acute on N.E. 124th as opposed to Juanita Drive.
- Of the three sites studied, the North Kirkland Community Center & Park Site was most preferred by citizens who had participated in public outreach efforts.

The Park Board also recommended that the City proceed with planning for a full Recreation & Aquatic Center with 50-meter pool with the following reasons presented:

- There was a demonstrated need in the Kirkland community for more indoor recreation space, including general recreation space needs, active fitness facilities, gymnasiums, and swimming.
- Existing programs and facilities are at maximum capacity.
- Development of a larger facility would move the community closer to meeting its level of service goals for indoor recreation space.

- A multi-use Recreation & Aquatic Center would offer the best cost recovery potential and that the City's on-going general fund subsidy of over \$200,000 annually for NKCC would potentially be eliminated with a new, well-designed facility taking its place.
- A 50-meter pool would provide the most flexibility for aquatic programming and better meets current and future Kirkland community needs. Such a pool could also entice regional partners for capital investment and as regular facility users.

The proposed space components of the facility would meet the broadest needs and interests of Kirkland residents and would include:

- Recreation pool with waterslides, sprays and moving current channel
- Competition/lap pool
- Locker rooms
- Family and special needs locker rooms
- Meeting/Birthday party room
- Gymnasium
- Fitness center
- Wood floor studio
- Child watch room
- Community Hall
- Kitchen
- Art studio
- Dance room
- Program classrooms
- Management/operation spaces

April 2014: Sites Narrowed to Juanita Beach and NKCC

On April 1, 2014, the City Council was presented with recommendations from the Park Board on siting preferences for a potential new recreation facility as well as recommendations for a preferred facility type. The Council expressed interest in continuing to explore a multi-faceted community recreation & aquatic facility with the possible inclusion of a 50-meter competitive pool. The City Council also authorized staff to continue to pursue potential project partners and to conduct further community outreach.

The Council authorized the Park Board and staff to conduct additional analyses of two sites: Juanita Beach Park and the North Kirkland Community Center & Park (NKCC) site. Additional technical analyses for both sites would include conducting an environmental assessment, completion of traffic studies, building massing studies, and additional cost estimating. Evaluation of the potential closure of a portion of 103rd Ave NE to accommodate a new facility at the NKCC site would also be conducted. A resolution (5050, **Exhibit D**) authorizing staff and the Park Board to conduct these tasks was approved.

September 2014: Final Report is Presented

In September of 2014 a final report was completed by the City's consultant team (The Sports Management Group) and featured the following information:

- Consultant Recommendations
- Space Program & Financial Performance
- Site Analyses
- Traffic Assessments
- Concept Designs with Cost Estimates
- Public Process Summary
- Funding Options
- Technical Reports

At their September 2014 meeting the Park Board reviewed the consultant report, received comment from interested citizens and developed a series of recommendations to the City Council, which included:

A. Park Board Facility Recommendations

As a result of extensive community, stakeholder, and program user input, an evaluation of the City's existing recreation programs and facilities, and an assessment of market conditions, the Park Board recommended the facility, henceforth known as the Aquatic, Recreation, and Community (ARC) Center, would include a community hall/banquet facility, caterer's kitchen/classroom, party room, arts rooms, gymnasium space, fitness room, studios, activity room, recreation pool, lap pool, hot tub, coffee bar, locker rooms, administrative office and other support spaces. The base facility size to accommodate these spaces was an estimated 87,000 square feet. The Park Board emphasized that the broad mix of facility components provided the greatest opportunity for the facility to annually generate the revenue sufficient to offset program and operating expenses, thus (as projected) eliminating a need for the facility to receive an ongoing general fund tax support.

Recommendation on specific facility components included:

1. Lap Pool Size:

A 32-meter x 13-lane competition/lap pool was determined by staff and the consultant as the "right size" based on a comparative analysis of features and benefits. However, the Park Board believed that the City should consider not only current demand but also the future aquatic needs of the growing Kirkland community. As a result, the Park Board recommended the 50-meter lap pool option, with the addition of a movable bulkhead to enhance operational flexibility.

2. Gymnasium Size:

To meet on-going demand for active indoor recreation space in Kirkland, the consultant provided an option and a recommendation to increase the size of the gym to accommodate two courts with an elevated walking/jogging track, or design the project to allow space for a future expansion. The Park Board concurred and recommended that the facility should include these as a base component of the ARC Center.

3. Community Hall:

The community hall would provide opportunities for local organizations, groups, and families to hold their larger events in Kirkland, rather than in surrounding communities. The consultant had included provisions for a facility serving up to 250 persons. The Park Board believed this to be insufficient capacity for many desired local events, and recommended increasing the Community Hall capacity to accommodate 300 persons, and also recommends incorporating an outdoor or roof-top deck as a desirable feature.

4. Energy and Environmental Design:

The Park Board recommended that the ARC Center should be designed to achieve a minimum LEED Silver certification. LEED, or Leadership in Energy & Environmental Design, is a green building certification program that recognizes best-in-class building strategies and practices.

With the addition of the recommended optional space components and features, the size of the ARC Center as recommended by the Park Board would total approximately 104,200 square feet.

B. Park Board Siting Recommendations

A comparative analysis of the NKCC and Juanita Beach sites completed by the consultant team and staff concluded that Juanita Beach was the site that best addressed the siting criteria developed for the project. These criteria included:

- | | |
|---------------------------------|---|
| ✓ Site Capacity (Size) | ✓ Site Aesthetics |
| ✓ Central Location | ✓ Neighborhood Context & Impacts |
| ✓ Prominent Siting & Visibility | ✓ Scale Relative to Neighboring Buildings |
| ✓ Availability of Utilities | ✓ Surrounding Land Uses |
| ✓ Soils & Construction Costs | ✓ Access to Public Transportation |
| ✓ Zoning Implications | ✓ Access for Non-Motorized |
| ✓ Adequate Parking Capacity | |

- ✓ Transportation
- ✓ Impacts on Existing Landscape
- ✓ Costs for Demolition & Relocation
- ✓ Required Grading

NKCC Site

Park Board members generally concurred with the consultant's findings that the NKCC site was not suitable for the proposed ARC Center. Primary concerns stressed by the Board were the insufficient size of the property and that the proposed facility would be out of scale with the surrounding predominantly single-family residential neighborhood.

Juanita Beach Site

The Park Board acknowledged the advantages of the Juanita Beach site relative to the NKCC site, particularly its size, setting, and scale/relationship to surrounding land uses. However, Park Board members expressed strong reservations about use of the site for the ARC Center. Park Board members identified these major concerns:

- Loss of important historical park open space;
- Perception that traffic congestion would worsen and could not be adequately mitigated;
- Opposition expressed by some neighbors, the neighborhood association, and historic preservation advocates;
- Selection of a controversial site could jeopardize a future ballot initiative.

Search for New Site Recommended by Park Board

The Park Board recommended that the City Council renew the search for a private site which would meet the needs of the project and generate broad community support. The Board recognized that acquisition of a private site could significantly increase project costs and take additional time. Nonetheless, the Board recommended that the City Council direct staff and the Board to spend more time with the community to explore other site options one last time.

The Park Board recommended that the City proceed expeditiously on the site selection process and that the City Council establish a timetable and deadline for final site selection. This timetable and deadline for site selection could perhaps be determined as a result of the Council's preferred timing for a potential funding ballot measure.

On September 16, 2014 the City Council was presented with the consultant's findings and conclusions related to the proposed ARC Center. The Council also received recommendations from the Park Board on siting preferences and desired facility components. As recommended by the Park Board, the Council expressed interest in pursuing possible alternative private sites for the ARC Center to be considered in addition to the north (ballfield) side of Juanita Beach and the North Kirkland Community Center. The City Council also expressed interest in having staff conduct additional broad community outreach and further pursue partnership opportunities. Resolution 5076 (**Exhibit E**) authorizing staff and the Park Board to conduct these tasks and providing additional funding was approved in October 2014.

March 2015: Final report presented to the Park Board and City Council

At the March 17, 2015 Study Session, the City Council received the recommendations made at the March 11th Park Board meeting regarding the ARC Center siting options and facility components. The Park Board made the following recommendations:

- Reaffirm the desired facility with the additional components of the ARC Center as proposed in September and re-emphasize the importance of developing and operating a financially self-sustaining facility;
- That the Juanita Beach and North Kirkland Community Center sites be permanently removed from consideration;
- Privately-owned sites in the Totem Lake area should be aggressively pursued;
- Staff should continue to work with community to consider a ballot-measure;

- The City should continue to seek strong community partners, but be prepared to continue to move forward in order to maintain project momentum.

On April 21, 2015, the City Council passed Resolution 5124 (**Exhibit F**) removing Juanita Beach Park from consideration as a potential site for the ARC Center and authorized the City Manager to take the steps necessary to provide the City Council with the option of placing a ballot measure for Kirkland voters as early as November, 2015, for the formation of a Metropolitan Park District. The District would have the authority to provide funding for the development of the ARC Center.

July 2015: Council Places Measure on Ballot

On July 21, 2015, the City Council approved Ordinance 4484 (**Exhibit G**) placing the creation of a Metropolitan Park District known as the Kirkland Aquatics and Recreation District on the November 3, 2015 ballot.

November 2015: Ballot Measure does not achieve the simple majority needed for approval

Attachments

INTENT TO ENTER INTO
FUTURE POOL PARTNERSHIPS

RESOLUTION NO. 2166

WHEREAS, the Board adopted Resolution No. 2164 placing a bond measure on the February 2014 ballot;

WHEREAS, the bond measure is proposed in order to provide space for increasing enrollment and replacement of aging schools;

WHEREAS, the February 2014 measure includes funding for the modernization of Juanita High School, but does not include funding for the replacement of the pool currently sited on the Juanita High School campus known as the Juanita Aquatic Center;

WHEREAS, approximately 300 Lake Washington School District students participated in high school swim and dive teams using the Juanita Aquatics Facility and the Redmond Aquatic Center during the 2012-13 school year;

WHEREAS, the district values the swimming program in its athletic program;

WHEREAS, the district is nearing completion of the construction called for in the bond measure approved by the voters in February 2008, which provided funding for the district's Phase 2 modernization program;

WHEREAS, the district anticipates the projects in the Phase 2 modernization program to be completed for less than the currently allocated resources;

WHEREAS, should the upcoming 2014 bond measure not pass, these unspent monies will be needed for portables and other temporary student housing measures;

WHEREAS, should the upcoming 2014 bond measure pass, these unspent monies would be available to enter into pool partnership(s) with cities and/or other entities to fund a portion of pool projects which will enable use by high school swim and dive teams for practice and competition; and,

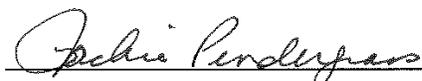
WHEREAS, the ability to repurpose unspent funds will require a formal public hearing be conducted prior to authorization by the Board of Directors.

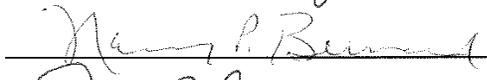
Intent to Enter into Future Pool Partnerships
Resolution No. 2166
September 9, 2013

NOW, THEREFORE, BE IT RESOLVED that the Board of Directors intends, should the 2014 bond measure pass, to authorize a portion of the unspent Phase 2 modernization funds for potential pool partnership(s) in order to benefit Lake Washington School District student athletes.

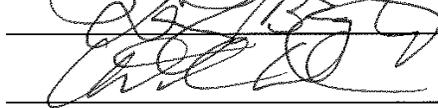
APPROVED by the Board of Directors of Lake Washington School District No. 414 in a regular meeting held on the 9th day of September 2013.

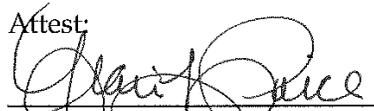
BOARD OF DIRECTORS
LAKE WASHINGTON SCHOOL DISTRICT NO. 414









Attest:


Secretary, Board of Directors

RESOLUTION R-5003

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF KIRKLAND AMENDING THE 2013-2014 CITY WORK PROGRAM TO EXPLORE OPTIONS TO REPLACE THE JUANITA AQUATIC CENTER.

WHEREAS, the City Council has adopted ten Goals for the City that articulate key policy and service priorities and guide the allocation of resources for Kirkland through the budget and capital improvement programs; and

WHEREAS, in 2013-2014 the City Council desires to spur job growth and economic development, retain a high quality of life in Kirkland, and provide efficient, cost-effective City services to an informed and engaged public; and

WHEREAS, to help achieve these purposes in 2013-2014, the Council prioritizes the Goals of Economic Development, Neighborhoods, Parks, Dependable Infrastructure, Balanced Transportation, Financial Stability and Public Safety; and

WHEREAS, the City Council believes it is appropriate to adopt a 2013-2014 City Work Program to help implement these priority Goals, identify the priority focus of the City of Kirkland's staff and resources, and enable the public to measure the City's success in accomplishing its major policy and administrative goals; and

WHEREAS, the 2013-2014 City Work Program is a list of high priority, major cross-departmental efforts, involving significant financial resources designed to maintain public safety and quality of life in Kirkland, as well as an effective and efficient City government; and

WHEREAS, on February 5, 2013, the City Council passed Resolution 4963 which established priority City goals and adopted the City's Work Program for 2013-2014; and

WHEREAS, Resolution 4963 acknowledged that because over the course of two years new issues might arise that required substantial City resources and City Council review, the adopted 2013-2014 City Work Program would be evaluated during the mid-biennial budget process to proactively determine whether emerging items could be accommodated, deferred, or if the City Work Program must be revised or reprioritized; and

WHEREAS, in August of 2013 the Lake Washington School District Board of Directors adopted a resolution to place a school bond measure on the February 2014 ballot; and

WHEREAS, the proposed 2014 school bond measure does not include funding for the replacement of the Juanita Aquatic Center, located at Juanita High School in Kirkland, and therefore the Aquatic Center will close as early as 2017; and

WHEREAS, the Juanita Aquatic Center is the sole public indoor, year-round aquatic facility in the Kirkland community which provides a variety of critical recreational, educational, competitive, and health and wellness activities for citizens of all ages; and

WHEREAS, in September of 2013 the Lake Washington School District Board of Directors adopted a resolution affirming its intent to enter into future pool partnerships with cities and/or other entities and resolving to authorize a portion of unspent existing school capital funds for potential pool partnerships should the 2014 school bond measure pass; and

WHEREAS, the City recognizes the critical importance of recreation programs and facilities which positively impact the social, health, and economic well-being of the community and make Kirkland, Washington an attractive and desirable place to live, work, play, and visit while contributing to its ongoing economic vitality; and

WHEREAS, the City is committed to partnering with the Lake Washington School District and other interested public and private organizations to explore options for replacing the Juanita Aquatic Center by 2017;

NOW, THEREFORE, be it resolved by the City Council of the City of Kirkland as follows:

Section 1. The 2013-2014 City Work Program is amended and adopted to include the following initiatives:

1. Revitalize the Totem Lake Business District through continued implementation of the Totem Lake Action Plan to further the goals of **Financial Stability** and **Economic Development**.
2. Partner with the private sector to attract tenants to Kirkland's major business districts to further the goal of **Economic Development**.

3. Reenergize neighborhoods through partnerships on capital project implementation and plan updates while clarifying neighborhood roles in future planning and transportation efforts to further the goal of **Neighborhoods**.
4. Complete the Comprehensive Plan update and incorporate new neighborhoods into all planning documents to further the goals of **Balanced Transportation, Parks and Recreation, Diverse Housing, Economic Development, Dependable Infrastructure** and **Neighborhoods**.
5. Implement the Development Services Organizational Review recommendations and simplify the Zoning Code to further the goals of **Economic Development** and **Neighborhoods**.
6. Develop a City-wide Multimodal Transportation Master Plan to further the goals of **Economic Development Neighborhoods, Balanced Transportation,** and **Dependable Infrastructure**.
7. Achieve Kirkland's adopted legislative agendas, with emphasis on securing transportation revenues and funding for the NE 132nd Street ramps to I-405 to further the goals of **Balanced Transportation** and **Dependable Infrastructure**.
8. Complete the Cross Kirkland Corridor Master Plan and construction of the Interim Trail to further the goals of **Economic Development, Parks, Neighborhoods** and **Balanced Transportation**.
9. Develop a cost effective 2015-2016 Budget that maintains Kirkland's AAA credit rating and implements an improved performance management system that delivers desired outcomes to further the goal of **Financial Stability**.
10. Continue partnership initiatives with employees to achieve sustainability of wages and benefits to further the goal of **Financial Stability**.
11. Complete construction and occupy the Public Safety Building to further the goal of **Public Safety**.
12. Continue implementation of the Fire Strategic Plan recommendations, including evaluation of a Regional Fire Authority and resolution of a consolidated Finn Hill Fire Station to further the goal of **Public Safety**.
13. Partner with the Lake Washington School District and other interested public and private organizations to explore options for replacing the

Juanita Aquatic Center by 2017 to further the goals of **Parks and Recreation**.

Section 2. The City organization shall demonstrate the operational values of regional partnerships, efficiency and accountability as the 2013-2014 City Work Plan is implemented.

Section 3. The City Manager is hereby authorized and directed to develop implementation steps and benchmarks for each initiative in the 2013-2014 City Work Program, prioritize resources and efforts to achieve those benchmarks, and periodically update the Council regarding progress on these efforts.

Passed by majority vote of the Kirkland City Council in open meeting this 17th day of September, 2013.

Signed in authentication thereof this 17th day of September, 2013.


MAYOR

Attest:


City Clerk

RESOLUTION R-5029

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF KIRKLAND SELECTING SITES AND USES TO BE CONSIDERED FOR A POTENTIAL FACILITY TO REPLACE THE JUANITA AQUATIC CENTER AND DIRECTING THE PARKS AND COMMUNITY SERVICES DEPARTMENT TO SOLICIT RESIDENT INPUT.

WHEREAS, research indicates that swimming is an activity that provides considerable individual and community benefits: it improves general health and wellness; it can be continued for a lifetime; it allows those who are unable to walk or run the opportunity for exercise; it fills a recreational need for both individuals and families across all economic and social strata; and it improves community safety by enhancing water safety for our children; and

WHEREAS, the benefits of swimming promote an active and fit community that, in turn, ensures that Kirkland remains attractive as both an economically vibrant city and as a recreational destination; and

WHEREAS, aquatic facilities have been an essential part of the Kirkland community and culture for over 45 years, beginning with construction of Peter Kirk Pool in 1968, followed in 1971 with the construction of the Juanita Aquatic Center at Juanita High School; and

WHEREAS, since 2001 the City of Kirkland's Comprehensive Park, Recreation, and Open Space (PROS) Plan has identified the need for more multi-use recreation space in the community; and

WHEREAS, the 2007 Kirkland Indoor Recreation Feasibility Study described a prototype multi-use recreation center which would respond to community needs and interests and which included an aquatics facility component; and

WHEREAS, according to the standards of the National Recreation and Parks Association, the current aquatic facilities do not meet local needs; and

WHEREAS, Kirkland lacks aquatic facilities to more broadly serve its general population, especially in comparison with national statistics and trends; and

WHEREAS, in August of 2013 the Lake Washington School District Board of Directors adopted a resolution to place a school bond measure on the February 2014 ballot; and

WHEREAS, the proposed 2014 school bond measure does not include funding for the replacement of the Juanita Aquatic Center, located at Juanita High School in Kirkland, and therefore the Aquatic Center will close as early as 2017; and

WHEREAS, the Juanita Aquatic Center is the sole public indoor, year-round aquatic facility in the Kirkland community which provides a variety of critical recreational, educational, competitive, and health and wellness activities for residents of all ages; and

WHEREAS, in September of 2013 the Lake Washington School District Board of Directors adopted a resolution affirming its intent to enter into future pool partnerships with cities and/or other entities and resolving to authorize a portion of unspent existing school capital funds for potential pool partnerships should the 2014 school bond measure pass; and

WHEREAS, the City is committed to partnering with the Lake Washington School District and other interested public and private organizations to explore options for replacing the Juanita Aquatic Center by 2017; and

WHEREAS, in September of 2013 the City Council adopted a resolution amending the City's 2013-2014 Work Program to include studying options for replacement of the Juanita Aquatic Center and subsequently allocated funding for this purpose; and

WHEREAS, the Parks and Community Services Department has completed a preliminary evaluation of potential sites and presented its findings and conclusions to the City Council; and

WHEREAS, the City Council believes a new public aquatic facility must meet the needs of the Lake Washington School District as well as serve all members of the public from children to seniors and must provide programming including swim instruction, recreation and competition opportunities as well as wellness, fitness and rehabilitation options; and

WHEREAS, the City Council wishes to better understand the aquatic siting options, interests, and level of support by residents;

NOW, THEREFORE, be it resolved by the City Council of the City of Kirkland as follows:

Section 1. The Parks and Community Services Department is directed to:

1. Conduct further investigation and analysis of locations for a facility to replace the Juanita Aquatic Center, to

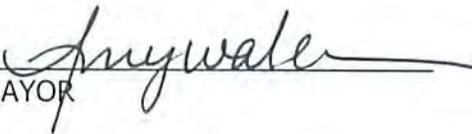
include, but not be limited to: Juanita Beach Park, South Norway Hill Park, and the North Kirkland Community Center.

2. Design a facility to serve needs of the Lake Washington School District as well as the broadest possible general public population.
3. Conduct outreach with the community and potential project partners on possible facility components as well as siting preferences.
4. Complete feasibility and cost analysis for converting Peter Kirk Pool to year-round use by 2017 as an interim solution.
5. Provide a report to the City Council with recommendations from the Park Board on facility components and siting by no later than April 1, 2014.

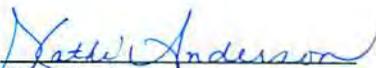
Section 2. The City Manager is authorized and directed to implement steps necessary to achieve these tasks.

Passed by majority vote of the Kirkland City Council in open meeting this 21st day of January, 2014.

Signed in authentication thereof this 21st day of January, 2014.


MAYOR

Attest:


City Clerk

RESOLUTION R-5050

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF KIRKLAND AUTHORIZING ADDITIONAL ANALYSIS OF SITES AND USES TO BE CONSIDERED FOR A POTENTIAL FACILITY TO PROVIDE FOR THE RECREATION AND AQUATIC NEEDS OF RESIDENTS AND AUTHORIZING THE PARKS AND COMMUNITY SERVICES DEPARTMENT TO SOLICIT ADDITIONAL RESIDENT INPUT.

WHEREAS, since 2001 the City of Kirkland's Comprehensive Park, Recreation, and Open Space (PROS) Plan has identified the need for more multi-use recreation space in the community; and

WHEREAS, the 2007 Kirkland Indoor Recreation Feasibility Study described a prototype multi-use recreation center which would respond to community needs and interests and which included an aquatics facility component; and

WHEREAS, aquatic facilities have been an essential part of the Kirkland community and culture for over 45 years, beginning with construction of Peter Kirk Pool in 1968, followed in 1971 with the construction of the Juanita Aquatic Center at Juanita High School; and

WHEREAS, according to the standards of the National Recreation and Parks Association, the current Kirkland public aquatic facilities do not meet local needs; and

WHEREAS, Kirkland lacks recreation and aquatic facilities to more broadly serve its general population, especially in comparison with national statistics and trends; and

WHEREAS, the Lake Washington School District has determined that the Juanita Aquatic Center has reached the end of its useful life and has furthermore decided that the Aquatic Center will not be retained at the time of Juanita High School's modernization or replacement; and

WHEREAS, the Juanita Aquatic Center is the sole public indoor, year-round aquatic facility in the Kirkland community which provides a variety of critical recreational, educational, competitive, and health and wellness activities for residents of all ages; and

WHEREAS, the City is committed to partnering with interested public and private organizations to explore options for meeting the general recreation needs of Kirkland residents and for replacing the Juanita Aquatic Center; and

WHEREAS, the Parks and Community Services Department has completed a preliminary evaluation of potential sites and on April 1, 2014, presented its findings and conclusions to the City Council; and

WHEREAS, the City Council believes a new public recreation and aquatic facility must serve all members of the public from children to seniors and must provide programming, including instruction, recreation and competition opportunities as well as wellness, fitness and rehabilitation options; and

WHEREAS, the City Council wishes to better understand the recreation and aquatic facility siting options, interests, and level of support by residents;

NOW, THEREFORE, be it resolved by the City Council of the City of Kirkland as follows:

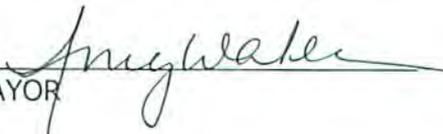
Section 1. The Parks and Community Services Department is authorized to:

1. Conduct further investigation and analysis of Juanita Beach Park and the North Kirkland Community Center as locations for a community recreation and aquatic facility.
2. Conduct technical analyses for both sites to include an environmental assessment and completion of traffic studies, building massing studies, and cost estimating.
3. Conduct outreach with the community and potential project partners on possible facility components as well as siting preferences.
4. Provide a report to the City Council with recommendations from the Park Board by July 15, 2014, or as soon as possible thereafter.
5. Upgrade the boiler at Peter Kirk Pool to allow year-round heated use as an interim facility should a new recreation and aquatics center not be constructed and opened prior to closure of the Juanita Aquatics Center.

Section 2. The City Manager is authorized and directed to implement steps necessary to achieve these tasks.

Passed by majority vote of the Kirkland City Council in open meeting this 6th day of May, 2014.

Signed in authentication thereof this 6th day of May, 2014.


MAYOR

Attest:


City Clerk

RESOLUTION R-5076

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF KIRKLAND AUTHORIZING ADDITIONAL SEARCH FOR AND ANALYSIS OF SITES TO BE CONSIDERED FOR A POTENTIAL FACILITY TO PROVIDE FOR THE RECREATION AND AQUATIC NEEDS OF RESIDENTS AND AUTHORIZING THE PARKS AND COMMUNITY SERVICES DEPARTMENT TO SOLICIT ADDITIONAL COMMUNITY INPUT.

WHEREAS, since 2001 the City of Kirkland's Comprehensive Park, Recreation, and Open Space (PROS) Plan has identified the need for more multi-use recreation space in the community; and

WHEREAS, the 2007 Kirkland Indoor Recreation Feasibility Study described a prototype multi-use recreation center which would respond to community needs and interests and which included an aquatics facility component; and

WHEREAS, aquatic facilities have been an essential part of the Kirkland community and culture for over 45 years, beginning with construction of Peter Kirk Pool in 1968, followed in 1971 with the construction of the Juanita Aquatic Center at Juanita High School; and

WHEREAS, according to the standards of the National Recreation and Parks Association, the current Kirkland public aquatic facilities do not meet local needs; and

WHEREAS, Kirkland lacks recreation and aquatic facilities to more broadly serve its general population, especially in comparison with national statistics and trends; and

WHEREAS, the Lake Washington School District has determined that the Juanita Aquatic Center has reached the end of its useful life and has furthermore decided that the Aquatic Center will not be retained at the time of Juanita High School's modernization or replacement; and

WHEREAS, the Juanita Aquatic Center is the sole public indoor, year-round aquatic facility in the Kirkland community which provides a variety of critical recreational, educational, competitive, and health and wellness activities for residents of all ages; and

WHEREAS, the City is committed to partnering with interested public and private organizations to explore options for meeting both the current and future general recreation needs of Kirkland residents and for replacing the Juanita Aquatic Center; and

WHEREAS, the City Council believes a new public recreation and aquatic facility must serve all members of the public from children to seniors and must provide programming, including instruction, recreation

and competition opportunities as well as wellness, fitness and rehabilitation options; and

WHEREAS, on September 16, 2014, the Parks and Community Services Department and Park Board presented findings and recommendations to the City Council for a proposed Aquatic, Recreation, and Community (ARC) Center, including recommendations on facility components and siting preferences; and

WHEREAS, as a result of extensive community, stakeholder, and program user input, an evaluation of the City's existing recreation programs and facilities, and an assessment of market conditions, the Park Board's recommended ARC Center would include a 300-person community hall/banquet facility with outdoor/rooftop deck, caterer's kitchen/classroom, party room, arts rooms, a two-court gymnasium with elevated walking/jogging track, fitness room, studios, activity room, recreation pool, 50-meter lap pool, therapeutic hot tub, coffee bar, locker rooms, administrative office and other support spaces; and

WHEREAS, such a broad mix of facility components not only responds to the current and future health and wellness needs and interests of residents but also provides the greatest opportunity for the facility to annually generate the revenue sufficient to offset program and operating expenses, thus reducing a need for the facility to receive an ongoing general fund tax support; and

WHEREAS, a report commissioned by the Parks and Community Services Department analyzed the north (ballfield) portion of Juanita Beach Park and the North Kirkland Community Center sites as potential locations for the ARC Center and concluded that Juanita Beach Park is a suitable and preferred location; and

WHEREAS, the Park Board has recommended that the City pursue additional sites which may be preferable to Juanita Beach Park and the North Kirkland Community Center site; and

WHEREAS, the City Council concurs with the Park Board and wishes to consider additional siting options for the proposed ARC Center, including potential to-be-identified private properties, and wishes to better understand how the facility could be successfully integrated into Juanita Beach Park.

NOW, THEREFORE, be it resolved by the City Council of the City of Kirkland as follows:

Section 1. The Parks and Community Services Department is authorized to:

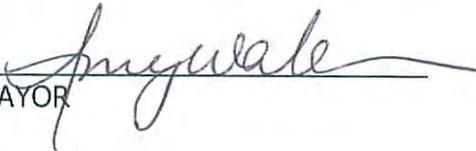
1. Conduct further investigation and analysis of potential sites for the proposed ARC Center.

2. Complete additional conceptual design analysis to demonstrate how the proposed ARC Center could be successfully integrated into Juanita Beach Park.
3. Conduct additional broad outreach with the community, including business interests and all neighborhoods, to inform about the proposed facility, to solicit siting preferences, and to better understand level of interest and support. Outreach efforts shall include public meetings, informational brochures, telephone surveys, and additional outreach to key stakeholders and interested parties.
4. Further explore partnership opportunities and parameters with interested community organizations.
5. Further explore potential financing mechanisms and timelines, including those that require voter approval, in compliance with all state laws and regulations.
6. Provide a report to the City Council with recommendations from the Park Board by March 17, 2015, or as soon as possible thereafter.

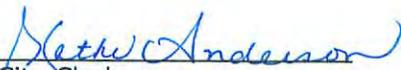
Section 2. The City Manager is authorized and directed to implement steps necessary to achieve these tasks.

Passed by majority vote of the Kirkland City Council in open meeting this 21st day of October, 2014.

Signed in authentication thereof this 21st day of October, 2014.


MAYOR

Attest:


City Clerk

RESOLUTION R-5124

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF KIRKLAND REMOVING JUANITA BEACH PARK FROM CONSIDERATION AS A POTENTIAL SITE FOR AN AQUATICS, RECREATION AND COMMUNITY CENTER FACILITY AND AUTHORIZING THE CITY MANAGER TO TAKE THOSE ACTIONS NECESSARY TO PROVIDE THE CITY COUNCIL WITH THE OPTION OF PLACING A BALLOT MEASURE BEFORE KIRKLAND VOTERS AS EARLY AS NOVEMBER 2015 FOR THE FORMATION OF A METROPOLITAN PARK DISTRICT WHICH, AMONG ITS STATUTORY POWERS, WOULD HAVE THE AUTHORITY TO PROVIDE FUNDING FOR THE DEVELOPMENT OF A KIRKLAND AQUATICS, RECREATION, AND COMMUNITY CENTER FACILITY.

1 WHEREAS, since 2001 the City of Kirkland's Comprehensive Park,
2 Recreation, and Open Space (PROS) Plan has identified the need for
3 more multi-use recreation space in the community; and
4

5 WHEREAS, the 2007 Kirkland Indoor Recreation Feasibility Study
6 described a prototype multi-use recreation center which would respond
7 to community needs and interests and which included an aquatics
8 facility component; and
9

10 WHEREAS, aquatic facilities have been an essential part of the
11 Kirkland community and culture for over 45 years, beginning with
12 construction of Peter Kirk Pool in 1968, followed in 1971 with the
13 construction of the Juanita Aquatics Center at Juanita High School; and
14

15 WHEREAS, according to the standards of the National Recreation
16 and Parks Association, the current Kirkland public aquatic facilities do
17 not meet local needs; and
18

19 WHEREAS, Kirkland lacks recreation and aquatic facilities to more
20 broadly serve its general population, especially in comparison with
21 national statistics and trends; and
22

23 WHEREAS, the Lake Washington School District has determined
24 that the Juanita Aquatics Center has reached the end of its useful life
25 and has furthermore decided that the Aquatics Center will not be
26 retained at the time of Juanita High School's modernization or
27 replacement; and
28

29 WHEREAS, the Juanita Aquatics Center is the sole public indoor,
30 year-round aquatic facility in the Kirkland community which provides a
31 variety of critical recreational, educational, competitive, and health and
32 wellness activities for residents of all ages; and

33 WHEREAS, the City Council believes a new public recreation and
34 aquatic facility must serve all members of the public from children to
35 seniors and must provide programming, including instruction, recreation
36 and competition opportunities as well as wellness, fitness and
37 rehabilitation options; and

38
39 WHEREAS, on September 16, 2014, the Parks and Community
40 Services Department and Park Board presented findings and
41 recommendations to the City Council for a proposed Aquatics,
42 Recreation, and Community (ARC) Center, including recommendations
43 on facility components and siting preferences; and

44
45 WHEREAS, as a result of extensive community, stakeholder, and
46 program user input, an evaluation of the City's existing recreation
47 programs and facilities, and an assessment of market conditions, the
48 Park Board's recommended base components for the proposed ARC
49 Center would include: a 32-meter competition/lap pool, recreation pool,
50 250-person community hall/banquet facility, catering kitchen with
51 classroom, party room, arts rooms, a single-court gymnasium, fitness
52 room, studios, activity rooms, therapeutic hot tub, coffee bar, locker
53 rooms, administrative office and other support spaces; and

54
55 WHEREAS, the Park Board further recommended that
56 consideration should be given to enhancing the base components of the
57 proposed ARC to include increasing the size of the competition/lap pool
58 to 50 meters, increasing the gymnasium to two courts with an elevated
59 walking/jogging track, increasing the community hall/banquet facility to
60 accommodate up to 300 persons, and adding a patio or rooftop deck to
61 the facility; and

62
63 WHEREAS, such a broad mix of facility components not only would
64 address the current and future health and wellness needs and interests
65 of residents but also would provide the greatest opportunity for the
66 facility to annually generate the revenue sufficient to offset program and
67 operating expenses, thus reducing a need for the facility to receive
68 ongoing general fund tax support; and

69
70 WHEREAS, in October of 2014, the City Council passed Resolution
71 5076 which authorized: (a) additional examination of Juanita Beach Park
72 as a potential site for the proposed ARC and a search for potential
73 privately-owned sites suitable for the proposed facility; (b) additional
74 outreach to the community, including a statistically-valid random
75 telephone survey of registered voters, to ascertain opinions and
76 attitudes towards the proposed ARC and potential siting; (c) further
77 exploration of partnership opportunities; and (d) exploration of funding
78 mechanisms and timelines, including those requiring voter approval;
79 and

80 WHEREAS, the City Council received a report on March 17, 2015,
81 which, in part, included recommendations from the Park Board to
82 remove Juanita Beach Park from consideration as a potential site for the
83 proposed ARC; to secure a private site for the ARC, preferably in the
84 Totem Lake area; to continue to seek partnerships; and for the City to
85 continue to work diligently, responsibly and decisively with the
86 community on considering a voter-approved ballot measure to fund the
87 ARC as early as the City Council deems prudent; and
88

89 WHEREAS, the City Council concurs with the Park Board that
90 Juanita Beach Park is not a suitable location for the ARC due to concerns
91 about traffic, loss of historic open space, and lack of widespread public
92 support; and
93

94 WHEREAS, a statistically-valid random telephone survey of
95 registered Kirkland voters conducted in March of 2015 found that 75
96 percent of respondents supported the City developing plans for a new
97 Aquatics, Recreation, and Community Center in Kirkland; and
98

99 WHEREAS, at their retreat of February 20, 2015, the City Council
100 received information on the merits and potential formation of a
101 metropolitan park district, which under Chapter 35.61 RCW may be
102 created for the management, control, improvement, maintenance, and
103 acquisition of parks, parkways, boulevards, and recreational facilities
104 including facilities such as the ARC; and
105

106 WHEREAS, under Chapter 35.61 RCW, a metropolitan park district
107 would have among its statutory powers the authority to create a stable
108 funding source for a future Aquatics, Recreation and Community Center,
109 and parks and other recreational facilities and programs throughout the
110 City of Kirkland.
111

112 NOW, THEREFORE, be it resolved by the City Council of the City
113 of Kirkland as follows:
114

115 Section 1. Juanita Beach Park is hereby permanently removed
116 from consideration as a site for an Aquatics, Recreation, and Community
117 Center facility.
118

119 Section 2. The City Manager is authorized and directed to
120 implement the steps necessary to achieve the following tasks:
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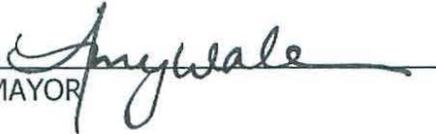
- 122 1. Complete those legal, financial, and legislative tasks
123 necessary for the City Council to have the option of
124 placing the formation of a metropolitan park district
125 before voters as early as the November 3, 2015, General
126 Election, as a funding source for an Aquatics, Recreation,

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- and Community Center, parks and other recreational facilities and programs in Kirkland.
2. Continue public outreach that complies with all state and local laws to provide information to the community about the Aquatics, Recreation and Community Center and the metropolitan parks district authority.
 3. Continue to seek and secure a suitable privately-owned site, preferably in the Totem Lake Urban Center.
 4. Continue to explore partnership opportunities and parameters with interested community organizations and neighboring jurisdictions.

Passed by majority vote of the Kirkland City Council in open meeting this 21st day of April, 2015.

Signed in authentication thereof this 21st day of April, 2015.


MAYOR

Attest:


City Clerk

ORDINANCE NO. O-4484

AN ORDINANCE RELATING TO CREATION OF A METROPOLITAN PARK DISTRICT WITH BOUNDARIES COEXTENSIVE WITH THE CITY TO BE KNOWN AS THE KIRKLAND AQUATICS AND RECREATION DISTRICT; REQUESTING THAT A PROPOSITION TO FORM THE KIRKLAND AQUATICS AND RECREATION DISTRICT BE SUBMITTED TO THE VOTERS WITHIN THE PROPOSED BOUNDARIES OF THE DISTRICT, AT THE NOVEMBER 3, 2015, GENERAL ELECTION; AND PROVIDING FOR PROPERLY RELATED MATTERS.

1 WHEREAS, by Resolution R-5124, the Kirkland City Council has
2 previously found that there is a need to create a stable funding source
3 for parks and other recreational facilities and programs, including
4 specifically to fund a proposed Aquatics, Recreation and Community
5 Center (the "ARC"), to serve the residents of Kirkland; and
6

7 WHEREAS, chapter 35.61 RCW provides that a metropolitan
8 park district ("MPD") may be created upon voter approval of a ballot
9 measure submitted to the voters of the proposed district; and
10

11 WHEREAS, state law (including chapters 35.61, 67.20 and
12 84.52 RCW) authorizes MPDs to levy and impose various taxes and
13 fees to provide ongoing funding to construct, maintain, operate and
14 improve recreational facilities including pools, parks, community centers
15 and other recreational facilities; and
16

17 WHEREAS, the City Council finds that it is in the best interests
18 of the residents of Kirkland to submit to the voters a ballot proposition to
19 create an MPD, to be known as the Kirkland Aquatics and Recreation
20 District, to provide a stable funding source for the proposed ARC and
21 other future parks and recreational facilities and programs.
22

23 NOW, THEREFORE, be it ordained by the City Council of the
24 City of Kirkland, as follows:
25

26 **Section 1. Election – Ballot Title.** The City Council directs the
27 City Clerk to file this ordinance with the Director of Elections of King
28 County, Washington, as *ex officio* supervisor of elections. The Clerk
29 shall request that the Director of Elections call and conduct a special
30 election in the City of Kirkland in conjunction with the general election to
31 be held on November 3, 2015, for the purpose of submitting to the voters
32 within the boundaries of the City (which are the boundaries of the
33 proposed district) a proposition to form a metropolitan park district as
34 authorized under chapter 35.61 RCW. The City Clerk is directed to
35 certify to the King County Director of Elections a ballot title in
36 substantially the following form, with such changes as may be approved
37 by the City Attorney:

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PROPOSITION 1
Formation of Kirkland Aquatics and Recreation District

Proposition 1 concerns formation of a metropolitan park district under chapter 35.61 RCW.

This proposition would create the Kirkland Aquatics and Recreation District to fund construction, operation, maintenance and improvement of a proposed Aquatics Recreation and Community Center and other parks and recreational facilities; raise revenue by levying property taxes; contract with the City to perform its functions and provide for oversight by a Citizen Advisory Committee to ensure accountability. Its boundaries would be the same as the City of Kirkland and the elected City Councilmembers would comprise its board.

[] **For** the formation of the Kirkland Aquatics and Recreation District to be governed by the members of the Kirkland City Council serving in an *ex officio* capacity as the Board of Commissioners.

[] **Against** the formation of the Kirkland Aquatics and Recreation District.

For purposes of RCW 29A.36.080, the Kirkland City Attorney is identified as the person to whom the King County Director of Elections shall provide notices regarding the ballot title.

Section 2. Boundaries of the Kirkland Aquatics and Recreation District; Composition of Governing Board. The boundaries of the Kirkland Aquatics and Recreation District will be coterminous with the boundaries of the City of Kirkland. The elected City Councilmembers of the City of Kirkland would be designated to serve in an *ex officio* capacity as the board of metropolitan park commissioners.

Section 3. Ratification. The City Clerk's certification to the King County Director Elections of the proposition in Section 1 and any other acts taken after the passage of this Ordinance and consistent with its authority, are hereby ratified and confirmed.

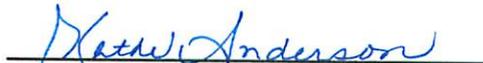
Section 4. Effective Date. This Ordinance shall be in full force and effect five days from and after its passage by the Kirkland City Council and publication, as required by law.

Passed by majority vote of the Kirkland City Council in open public meeting this 21st day of July, 2015.

Signed in authentication thereof this 21st day of July, 2015.

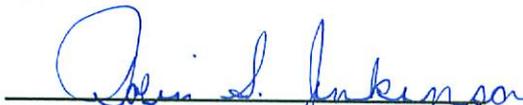

MAYOR

Attest:


City Clerk

Publication Date: July, 27 2015

Approved as to Form:


City Attorney