



CITY OF KIRKLAND
Department of Parks & Community Services
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MEMORANDUM

To: Kurt Triplett, City Manager

From: Jennifer Schroder, Director
Linda Murphy, Recreation Manager

Date: April 23, 2014

Subject: RESOLUTION REGARDING ANALYSIS OF SITES AND USES TO BE CONSIDERED FOR A POTENTIAL COMMUNITY RECREATION & AQUATIC FACILITY

RECOMMENDATION

That the City Council adopts a resolution authorizing the Park Board and staff to conduct additional analyses of both Juanita Beach Park and North Kirkland Community Center & Park as possible sites for a potential new community recreation & aquatic facility.

BACKGROUND

In September of 2013, the City Council added a new element to the 2013-2014 City Work Program to respond to the potential closure of the Juanita Aquatic Center by the Lake Washington School District should Juanita High School be rebuilt or renovated. The new element was to *"Partner with the Lake Washington School District and other interested public and private organizations to explore options for replacing the Juanita Aquatic Center by 2017 to further the goals of Parks and Recreation."* Since adoption of the new Work Program element and initial funding from the Council, the Parks Department and Park Board have been working diligently with consultants to evaluate sites and costs of a new facility.

On April 1, 2014, the City Council was presented with recommendations from the Park Board on siting preferences for a potential new recreation facility as well as recommendations for a preferred facility type. The Council expressed interest in continuing to explore a multi-faceted community recreation & aquatic facility with the possible inclusion of a 50-meter competitive pool. The City Council also authorized staff to continue to pursue potential project partners and to conduct further community outreach.

The Council authorized the Park Board and staff to conduct additional analyses of two sites: Juanita Beach Park and the North Kirkland Community Center & Park (NKCC) site. Additional technical analyses for both sites would include conducting an environmental assessment, completion of traffic studies, building massing studies, and additional cost estimating. Evaluation of the potential closure of a portion of 103rd Ave NE to accommodate a new facility at the NKCC site would also be conducted. A resolution authorizing staff and the Park Board to conduct these tasks is attached. If approved, the goal of the staff and the Park Board will be to produce a report for review by Council at the July 15, 2014 Council meeting.

Upgraded boiler at Peter Kirk Pool for year-round use

In addition, the Council expressed interest in ensuring that a replacement boiler at Peter Kirk Pool be upsized to allow for the potential for the pool to be used in the future as a heated, year-round open-air facility. Such use would allow the Peter Kirk pool to act as an interim facility for Lake Washington School District swim teams (and potentially other groups and activities) should a new aquatics center not be constructed and opened prior to the closing of the Juanita Aquatics Center. Replacement funds for the current boiler are already budgeted. The additional cost for the larger boiler replacement is \$10,000. If funding is approved, the new boiler would be installed this fall, after closure of the Peter Kirk Pool.

Supplemental Funding Request

The estimated cost to conduct the next level of technical evaluation is \$270,000 (\$135,000 per site). The City's consultant team would complete the tasks and conduct the studies outlined above.

In total, staff has identified a need for \$280,000 to implement the Council's requests. An estimated \$95,000 remains from the original Council appropriation of \$215,000 for the project. Therefore, a fiscal note is attached (**Attachment A**) detailing a supplemental budget request for \$185,000.

The proposed funding source is 2013 year-end General Fund cash. As noted in the 2013-2014 mid-biennial budget adjustment [memo](#), approximately \$500,000 of additional resources were identified at the end of 2013, which could be available for additional reserve replenishment beyond budgeted amounts or other purposes. It was decided by Council to make the determination on the use of that cash for reserve replenishment at the end of 2014 to allow the anticipated cash position at the end of the biennium to be considered. If there is not additional unanticipated cash generated in 2014, this proposed use would reduce the amount available for additional reserve replenishment. However use of year-end cash to implement 2013-2014 City Work Program items is consistent with the Council's financial policies and priorities.

Project Timeline Scenarios

At their April 1 meeting the Council discussed the possible timing of a potential funding measure necessary to fund a new facility. Staff has prepared three possible project timeline scenarios (**Attachment B**) for Council information. Scenario A retains the current schedule providing for a possible ballot measure in early 2015, while Scenario B suggests a possible timeline for a November 2015 ballot measure. Scenarios A & B presume that the facility location would be selected from the sites currently under consideration. Scenario C is suggested as a timeline to decide upon a November 2016 ballot measure should the Council desire more time to identify additional potential facility locations.

Update: School District Bond Measure Unlikely to Pass

As of the date of this staff report it appears that the Lake Washington School District's bond measure of April 22 will not be approved by District voters. At the Council's May 6 meeting staff will provide an update on the District's plans moving forward and the implications for the City's recreation & aquatic facility planning project.

Attachments:

A – Fiscal Note
B – Timeline Scenarios
Resolution

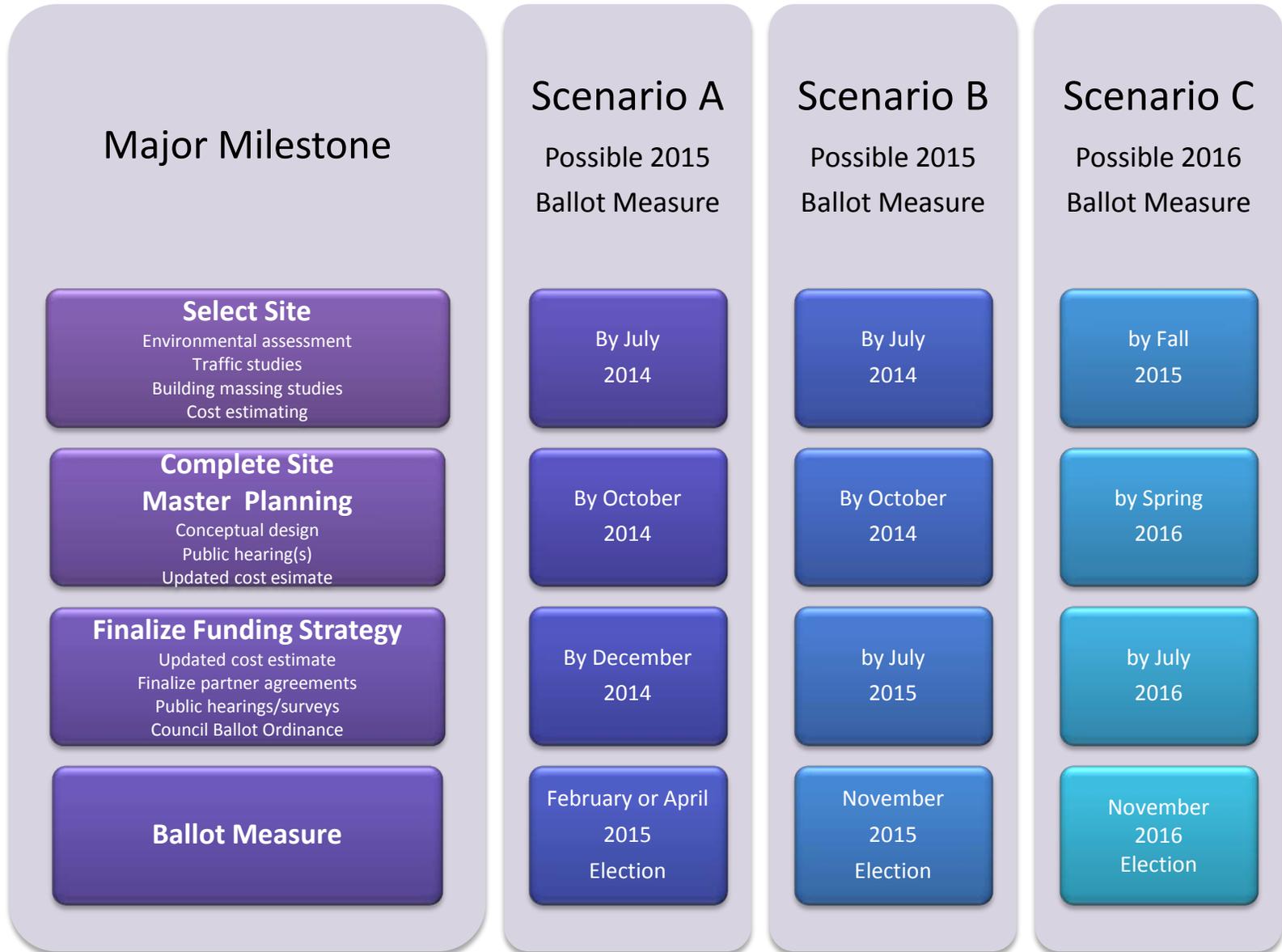
FISCAL NOTE

CITY OF KIRKLAND

Source of Request							
Jennifer Schroder, Director of Parks & Community Services							
Description of Request							
Provide funding of \$175,000 to complete additional analysis of two sites for a potential new community recreation and aquatic facility, as well as funding for a boiler replacement at the Peter Kirk Pool. Total cost estimate is \$280,000, which is supplemented from the remaining balance of \$95,000 from previously approved funding of \$215,000. The proposed funding is 2013 year-end cash, which may reduce the amount available for additional reserve replenishment as described in the attached memo.							
Legality/City Policy Basis							
Fiscal Impact							
One-time use of \$175,000 from 2013 year-end General Fund cash							
Recommended Funding Source(s)							
	Description	2014 Est End Balance	Prior Auth. 2013-14 Uses	Prior Auth. 2013-14 Additions	Amount Request	Revised 2014 End Balance	2014 Target
<i>Reserve</i>	N/A						
<i>Revenue/Exp Savings</i>	2013 year-end General Fund cash						
<i>Other Source</i>							
Other Information							

Prepared By	Neil Kruse, Senior Financial Analyst	Date	April 25, 2014
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Recreation & Aquatic Facility Planning Timing Scenarios



RESOLUTION R-5050

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF KIRKLAND AUTHORIZING ADDITIONAL ANALYSIS OF SITES AND USES TO BE CONSIDERED FOR A POTENTIAL FACILITY TO PROVIDE FOR THE RECREATION AND AQUATIC NEEDS OF RESIDENTS AND AUTHORIZING THE PARKS AND COMMUNITY SERVICES DEPARTMENT TO SOLICIT ADDITIONAL RESIDENT INPUT.

WHEREAS, since 2001 the City of Kirkland's Comprehensive Park, Recreation, and Open Space (PROS) Plan has identified the need for more multi-use recreation space in the community; and

WHEREAS, the 2007 Kirkland Indoor Recreation Feasibility Study described a prototype multi-use recreation center which would respond to community needs and interests and which included an aquatics facility component; and

WHEREAS, aquatic facilities have been an essential part of the Kirkland community and culture for over 45 years, beginning with construction of Peter Kirk Pool in 1968, followed in 1971 with the construction of the Juanita Aquatic Center at Juanita High School; and

WHEREAS, according to the standards of the National Recreation and Parks Association, the current Kirkland public aquatic facilities do not meet local needs; and

WHEREAS, Kirkland lacks recreation and aquatic facilities to more broadly serve its general population, especially in comparison with national statistics and trends; and

WHEREAS, the Lake Washington School District has determined that the Juanita Aquatic Center has reached the end of its useful life and has furthermore decided that the Aquatic Center will not be retained at the time of Juanita High School's modernization or replacement; and

WHEREAS, the Juanita Aquatic Center is the sole public indoor, year-round aquatic facility in the Kirkland community which provides a variety of critical recreational, educational, competitive, and health and wellness activities for residents of all ages; and

WHEREAS, the City is committed to partnering with interested public and private organizations to explore options for meeting the general recreation needs of Kirkland residents and for replacing the Juanita Aquatic Center; and

WHEREAS, the Parks and Community Services Department has completed a preliminary evaluation of potential sites and on April 1, 2014, presented its findings and conclusions to the City Council; and

WHEREAS, the City Council believes a new public recreation and aquatic facility must serve all members of the public from children to seniors and must provide programming, including instruction, recreation and competition opportunities as well as wellness, fitness and rehabilitation options; and

WHEREAS, the City Council wishes to better understand the recreation and aquatic facility siting options, interests, and level of support by residents;

NOW, THEREFORE, be it resolved by the City Council of the City of Kirkland as follows:

Section 1. The Parks and Community Services Department is authorized to:

1. Conduct further investigation and analysis of Juanita Beach Park and the North Kirkland Community Center as locations for a community recreation and aquatic facility.
2. Conduct technical analyses for both sites to include an environmental assessment and completion of traffic studies, building massing studies, and cost estimating.
3. Conduct outreach with the community and potential project partners on possible facility components as well as siting preferences.
4. Provide a report to the City Council with recommendations from the Park Board by July 15, 2014, or as soon as possible thereafter.
5. Upgrade the boiler at Peter Kirk Pool to allow year-round heated use as an interim facility should a new recreation and aquatics center not be constructed and opened prior to closure of the Juanita Aquatics Center.

Section 2. The City Manager is authorized and directed to implement steps necessary to achieve these tasks.

Passed by majority vote of the Kirkland City Council in open meeting this ____ day of _____, 2014.

Signed in authentication thereof this ____ day of _____, 2014.

MAYOR

Attest:

City Clerk